Exhibit No.:

Issue: Materials and Supplies,

Bad Debt Factor-up,

Main Break Paving Expenses

Witness: Paula Mapeka Sponsoring Party: MoPSC Staff
Type of Exhibit: Surrebuttal Testimony
Case No.: WR-2010-0131
Date Testimony Prepared: May 6, 2010

### MISSOURI PUBLIC SERVICE COMMISSION **UTILITY SERVICES DIVISION**

### SURREBUTTAL TESTIMONY

OF

### PAULA MAPEKA

### MISSOURI-AMERICAN WATER COMPANY **CASE NO. WR-2010-0131**

Jefferson City, Missouri May 2010

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3	PAULA MAPEKA
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5	CASE NO. WR-2010-0131
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1		SURREBUTTAL TESTIMONY
2		$\mathbf{OF}$
3		PAULA MAPEKA
4		MISSOURI-AMERICAN WATER COMPANY
5		CASE NO. WR-2010-0131
6	Q.	Please state your name and business address.
7	A.	Paula Mapeka, Governor Office Building, P.O. Box 360, Jefferson City,
8	Missouri 65	102.
9	Q.	By whom are you employed and in what capacity?
10	A.	I am a Utility Regulatory Auditor with the Missouri Public Service
11	Commission	(Commission).
12	Q.	Are you the same Paula Mapeka who has contributed to the Staff's Cost of
13	Service Repo	ort and filed Rebuttal Testimony in this proceeding?
14	A.	Yes, I am.
15	Q.	What is the purpose of your Surrebuttal Testimony?
16	A.	My Surrebuttal Testimony will address the rebuttal testimony of Missouri-
17	American W	ater Company's (MAWC or Company) witness Regina C. Tierney on the issue of
18	materials and	d supplies for the Parkville Water District, (PKW), a.k.a. Platte County Water and
19	mainbreak e	xpense for the St. Louis Metro District operations. I will also address Company
20	witness Don	ald J. Petry's rebuttal testimony on the issue of bad debt expense.
21	MATERIA	LS AND SUPPLIES
22	Q.	What are materials and supplies and what is the Company's position regarding
23	this issue?	

show a downward trend.

1	A.	"Materials and supplies" are materials that are purchased primarily for use in
2	the construction	on, operation and maintenance of utility plant, but are not directly assignable to
3	specific plant	accounts. For the purpose of setting rates, these items are included in the
4	calculation of	rate base because they are typically purchased with investor's funds. The
5	Company has	proposed a 12-month average of Material and Supplies be used in calculating
6	the rate base.	
7	Q.	What method does Staff normally apply to materials and supplies?
8	A.	When analyzing materials and supplies or a utility company's working capital,
9	the Staff gene	rally uses a 13-month average of the ending account balances when the monthly
10	balances fluct	uate and show no discernible upward or downward trend.
11	Q.	What method does the Staff use if the 13-month balances being analyzed show
12	an upward or	downward trend?
13	A.	If there is an upward or downward trend, the Staff uses the updated test year
14	monthly endir	ng balance, or even the true-up period monthly ending balance.
15	Q.	What approach did the Staff use for PKW?
16	A.	As indicated in Schedule MS1, the 13-month balances ending October 31,
17	2009, clearly	showed a downward trend. Therefore, the Staff used the October 31, 2010
18	ending balanc	e.
19	Q.	If the Staff eliminates the abnormal balance of \$1,095,789 on October 31,
20	2009, will the	remaining 12 months ending October 31, 2009 still show a downward trend?
21	A.	Yes, please refer to schedule MS2. The remaining 12-month balances still

1 Q. Is the Staff applying a normal rate making concept by including the ending 2 monthly balance of material and supplies as of October 31, 2009, in the amount of \$6,845 in 3 rate base? 4 A. Yes. Even, if the ending balance had reflected a normal upward trend for 5 material and supplies as of October 31, 2009, then the Staff would still have built into rate 6 base, the ending monthly balance of material and supplies. 7 Q. What method did the Staff use for the other districts to determine the level of 8 material and supplies in rate base and why? 9 A. Please refer to Schedules MS3 to MS10 which represent all the individual 10 districts material and supplies. The 13-month balances ending October 31, 2009, clearly 11 show fluctuations in the monthly balances therefore, a 13-month average is appropriate to use 12 by the Staff to determine the appropriate level of material and supplies for rate base. 13 Q. Did the Staff analyze each district individually? 14 A. Yes. The Staff analyzed each district's 13-month balances individually, 15 because the Company accumulates and books, materials and supplies in inventory for each 16 district. 17 Q. Is the Staff going to perform another analysis of materials and supplies for this 18 rate case? 19 A. In the true-up audit through April 30, 2010, the Staff will be updating materials 20 and supplies because it is a rate base issue. The Staff will again analyze the 13-month 21 balances ranging from April 2009 to April 2010 for all the MAWC districts. If the 13-month 22 ending balances in a district fluctuate, the Staff will then use a 13-month average to determine

the level of material and supplies to include in rate base. If the 13-month ending balances in a

1 district show an upward trend, the Staff will apply the ending balance at April 30, 2010, 2 which will reflect an increase in rate base. In the event that a district shows a downward 3 trend, the Staff will apply the ending balance at April 30, 2010, which will reflect a decrease 4 in rate base for the district. 5 Q. Does the Staff believe this issue is worth a significant amount of money? 6 A. No. Using the Staff's mid point rate of return, the Staff believes, at most, this 7 issue is worth \$1,419 using the Company's 12-month average proposal and \$511 using the 8 Staff's October 31, 2009 ending balance. 9 MAINBREAK EXPENSE 10 Q. What is the difference between the Staff and the Company regarding main 11 break expenses, in particular, the paving expenses? 12 A. The Staff used a 3-year average to normalize this expense and the Company 13 used a 2-year average. 14 Q. Why is the Company opposed to the Staff's method? 15 A. Ms. Tierney states in her rebuttal testimony on page 18, lines 3 - 6: 16 The costs incurred for paving after a main break have increased 17 significantly over the past several years. Utilizing a longer period for average costs does not account for the current higher 18 cost that would be incurred in paving after a main break 19 20 expense. 21 Q. Does the Staff agree with Ms. Tierney's statement? 22 A. No. Please refer to the Staff's Schedule SUR-MAP-1. This schedule clearly 23 demonstrates that for the 12-month totals ending June 2007, June 2008 and June 2009, that 24 the costs per main break fluctuate. The schedule goes on to show a breakdown on a monthly

basis. Also, the graph clearly show that the costs per main break fluctuate.

main break expenses from July 2006 to June 2009?

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Information Derived from Ms. Tierney's Rebuttal Sch. RCT - 5 Average amount of paving expense on main breaks

showing the Company's 5-year analysis of paving per main break expense.

# of months	Total paid		Total # of breaks	. amt per break	Avg. # of breaks
60	\$	6,112,826	3,071	\$ 1,991	51
48	\$	5,370,544	2,626	\$ 2,045	55
36	\$	4,226,224	1,971	\$ 2,144	55
24	\$	2,583,362	1,244	\$ 2,077	52

Do the graph on the Staff's Schedule SUR-MAP-1 show a constant increase in

No. All the months in the Staff's analysis on Surrebuttal Schedule

SUR-MAP-1 show variations in the costs of paving per main break. For example, the cost of

paving per main break in March 2007 was on average \$1,483; March 2008 was \$2,318, and

March 2009 was \$1,946. The 36-months or 3-year analysis clearly indicates fluctuations in

the paving costs per main break. The Staff believes Ms. Tierney's statement in her rebuttal

testimony on page 18 lines 3 - 6, as well as in the Table RTC-5, contradicts the Company's

position because her 36-month average cost per paving for main breaks is actually higher than

her 24-month average cost per paving for main breaks, per her analysis. The chart below was

created using information from Ms. Tierney's Schedule RCT-5 of her rebuttal testimony,

Company's analysis is based on 60 months from November 2005 through October 2009.

Why did the Staff recommend a 36-month or 3-year average for paving costs

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Q.

to main break expense?

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A. The Staff believes the paving costs per main break fluctuate from month to month. Therefore, the Staff recommends a 3-year average to normalize this expense.

- Q. Why is the Staff opposed to a 24-months or 2-year average as proposed by the company?
- A. The 12 months ending June 2008 reflect a high amount in paving expenses compared to the 12 months ending June 2009. The Staff believes that there is a clear indication that paving costs per main break expense are not constantly going up, but rather fluctuating, and a 3-year average would be a better representation of a normalized level on a going forward basis. In any event, if the paving costs per main break expense were going up, this would be apparent in the test year, which was actually lower than the prior year. Therefore, neither the Staff nor the Company would have had a need to make an upward adjustment to paving expenses using a 3- or 2-year average as the expenses would have been represented at their maximum known and measurable levels in the test year.

#### **BAD DEBT EXPENSES**

Q. Does the Staff agree with Mr. Petry's rebuttal testimony at page 6 line 33, and at page 7, lines 1 through 7, where he states:

There is a direct relationship between revenues and bad debt expense. In other words, as revenues increase, bad debt expense increase as well. Attached is Rebuttal Schedule DJP-2 which demonstrates this direct relationship in all but one of the past five years. The 2006 to 2007 trend was impacted due to a change in the methodology for calculating the uncollectible reserve and a one time write off of accounts over 180 days. By applying the bad debt ratio to pro-forma or anticipated revenues resulting from this case, the bad debt expense will be more accurately reflected for the period of time rates set in this case will be in effect.

A. No. As indicated in the Staff's Rebuttal Testimony, in principle, the Staff agrees that bad debts may increase to some extent as a result of an increase in MAWC's revenue requirement. However, the Staff does not subscribe to the position that any increase in the Company's revenue requirement should cause bad debt expense to increase

proportionally, or on a dollar-for-dollar basis. Attached to my rebuttal testimony in this case, as Schedule MAP-1, is a 36-month analysis from July 2006 through June 30, 2009, of the Company's historical bad debts and historical retail revenue levels for the total company, and by individual operating districts. The Staff reviewed the changes or variations that occurred for each MAWC water and sewer district's retail revenues and actual historical bad debt write-offs. This information does not support the position that there is always a proportional or corresponding direct relationship between revenues and bad debt expense; whereby any revenue increase will always result in an automatic increase in bad debt expense in the same magnitude and proportion.

- Q. What is the difference in the Staff's bad debt analysis Schedule MAP-1 submitted with your Rebuttal Testimony and the Company's analysis rebuttal Schedule DJP-2?
- A. The Staff's analysis of bad debts is based on an analysis of actual historical bad debt write-offs, while the Company's analysis of bad debts is based on uncollectible reserves.
- Q. What is the difference between uncollectible reserves and actual bad debt write-offs?
- A. The uncollectible reserve, otherwise known as an allowance for bad debts, is the Company's **estimated** percentage of each period's sales/revenue or ending accounts receivable that will eventually become uncollectible. Thus, the expenses are estimated and recorded to match revenues and expenses in a given period satisfying the matching principle. **Actual** bad debt write-offs on the other hand, occur when a company determines,

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after all appropriate recovery actions have been used, that a debt is non-recoverable and recovery activities are terminated. Q. Does the uncollectible reserve shown on Mr. Petry's rebuttal Schedule DJP-2 reflect a direct relationship between revenues and bad debts? Yes. A direct relationship will be reflected because as indicated above, the A. allowance for the bad debts is based on a percentage of sales/revenues or accounts receivables. Therefore, the percentage ratio will show a bad debt to revenue graph that will be in proportion. Is the Staff in agreement with this analysis? Q. A. No. The Staff does not agree with this analysis, because the uncollectible reserve is based on an estimated percentage of the sales/revenues or accounts receivables. The Staff's analysis is based on the actual bad debt write offs after all appropriate recovery actions have been taken. The Staff's analysis included in my Rebuttal Schedule MAP-1 shows that there is no direct relationship between bad debts and revenues. Q. Does this conclude your Surrebuttal Testimony? Yes, it does. A.

### **BEFORE THE PUBLIC SERVICE COMMISSION**

#### **OF THE STATE OF MISSOURI**

In the Matter of Missouri-American Water Company's Request for Authority to Implement a General Rate Increase for Water and Sewer Services Provided in Missouri Service Areas

Case No. WR-2010-0131

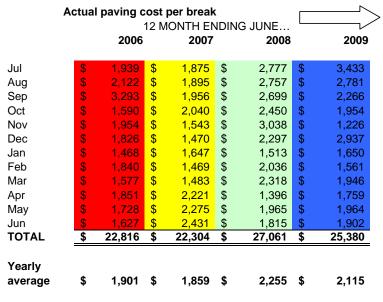
	AFFIDAVIT	OF PAULA MAPEKA
STATE OF MISSOURI	) ) ss.	
COUNTY OF COLE	)	
of the foregoing Surrebuttal to be presented in the above	Testimony in concern case; that the knowledge of	ath states: that she has participated in the preparation question and answer form, consisting of
Subscribed and sworn to bef  NIKKI SENN  Notary Public - Notary Seal State of Missouri  Commissioned for Osage County My Commission Expires: October 01, 20 Commission Number: 07287016		day of May, 2010.  Mikhi Senn  Notary Public

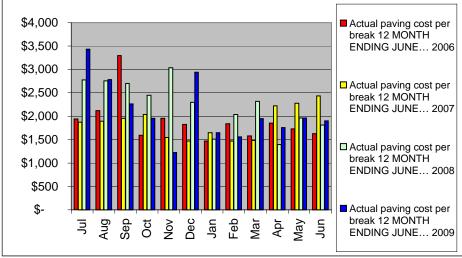
### MISSOURI AMERICAN WATER COMPANY WR-2010-0131

Main break - Paving Expenses

ST. LOUIS OPERATIONS

A	Actual Paving invoices paid								#	of breaks per invoi	ce		
	12 MONTH ENDING JUNE									12 MONTI	H ENDING	JUNE	
		2006		2007		2008		2009		2006	2007	2008	2009
Jul	\$	34,903	\$	46,864	\$	238,857	\$	154,474	Jul	18	25	86	45
Aug	\$	50,931	\$	28,418	\$	239,874	\$	166,836	Aug	24	15	87	60
Sep	\$	29,633	\$	111,486	\$	107,976	\$	77,039	Sep	9	57	40	34
Oct	\$	73,138	\$	20,404	\$	134,759	\$	87,948	Oct	46	10	55	45
Nov	\$	84,017	\$	27,775	\$	94,167	\$	41,700	Nov	43	18	31	34
Dec	\$	43,825	\$	52,926	\$	144,703	\$	73,432	Dec	24	36	63	25
Jan	\$	73,381	\$	74,112	\$	40,855	\$	64,356	Jan	50	45	27	39
Feb	\$	158,228	\$	58,761	\$	63,109	\$	49,967	Feb	86	40	31	32
Mar	\$	222,395	\$	47,472	\$	190,054	\$	282,181	Mar	141	32	82	145
Apr	\$	99,978	\$	290,886	\$	62,822	\$	147,783	Apr	54	131	45	84
May	\$	191,855	\$	177,428	\$	233,834	\$	76,601	May	111	78	119	39
Jun	\$	63,470	\$	192,036	\$	235,958	\$	74,167	Jun	39	79	130	39
TOTAL	\$	1,125,753	\$	1,128,567	\$	1,786,969	\$	1,296,483	TOTAL	645	566	796	621



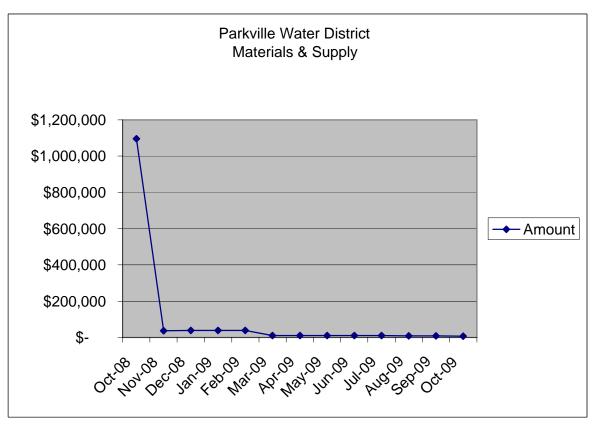


MAWC WR-2010-0131

Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company Parkville Water District

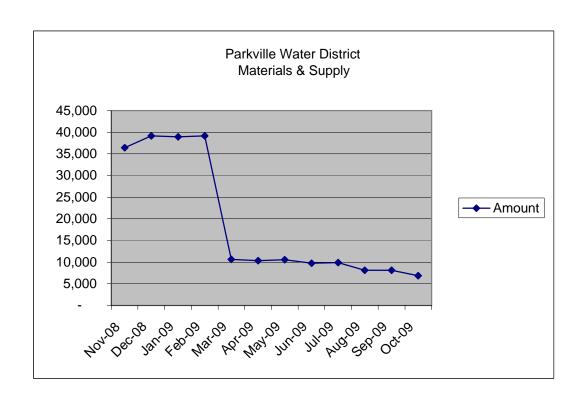
	Stock C	Stock E	
Month:	A/C 151300	A/C 151100	Amount
October-08	4,509	\$1,091,280	\$1,095,789
November-08	5,047	31,389	36,436
December-08	7,749	31,389	39,138
January-09	7,533	31,389	38,922
February-09	8,017	31,136	39,153
March-09	7,138	3,471	10,609
April-09	6,888	3,471	10,359
May-09	7,116	3,471	10,587
June-09	6,278	3,471	9,749
July-09	6,460	3,471	9,931
August-09	4,679	3,471	8,150
September-09	5,391	2,707	8,098
October-09	4,138	2,707	6,845
			_
Total _	80,943	1,242,823	1,323,766
_		_	_
Test Year Average	\$ 6,226	\$ 95,602	\$ 101,828



# Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company Parkville Water District

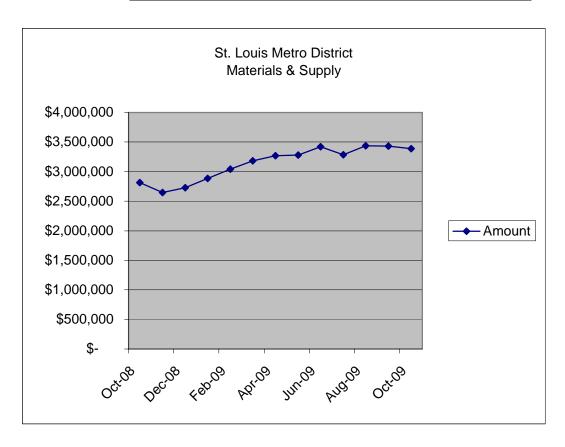
	Stock C	Stock E	
Month:	A/C 151300	A/C 151100	Amount
November-08	5,047	31,389	36,436
December-08	7,749	31,389	39,138
January-09	7,533	31,389	38,922
February-09	8,017	31,136	39,153
March-09	7,138	3,471	10,609
April-09	6,888	3,471	10,359
May-09	7,116	3,471	10,587
June-09	6,278	3,471	9,749
July-09	6,460	3,471	9,931
August-09	4,679	3,471	8,150
September-09	5,391	2,707	8,098
October-09	4,138	2,707	6,845
Total	80,943	1,242,823	1,323,766
Test Year Average	\$ 6,226	\$ 95,602	\$ 101,828



# Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company St. Louis Metro District

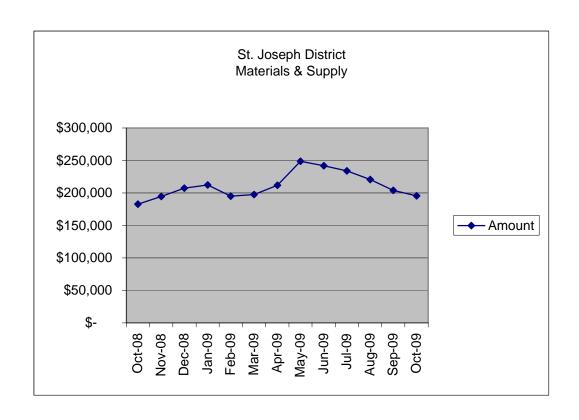
	Stock A	Stock C	Stock E	
Month:	A/C 151200	A/C 151300	A/C 151100	Amount
October-08	\$ 123,595	\$ 848,379	\$1,843,417	\$ 2,815,391
November-08	105,394	746,386	1,797,408	2,649,188
December-08	93,054	865,780	1,767,078	2,725,912
January-09	96,360	923,213	1,866,777	2,886,350
February-09	82,009	1,099,650	1,858,501	3,040,160
March-09	92,769	1,154,263	1,937,982	3,185,014
April-09	70,645	1,369,551	1,831,259	3,271,455
May-09	87,705	1,365,959	1,824,301	3,277,965
June-09	88,571	1,423,275	1,906,817	3,418,663
July-09	82,842	1,460,587	1,744,028	3,287,457
August-09	177,118	1,458,034	1,802,305	3,437,457
September-09	83,080	1,535,265	1,813,895	3,432,240
October-09	92,154	1,482,990	1,811,002	3,386,146
				_
Total	1,275,296	15,733,332	23,804,770	40,813,398
Test Year Average	\$ 98,100	\$ 1,210,256	\$1,831,136	\$ 3,139,492



# Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company St. Joseph District

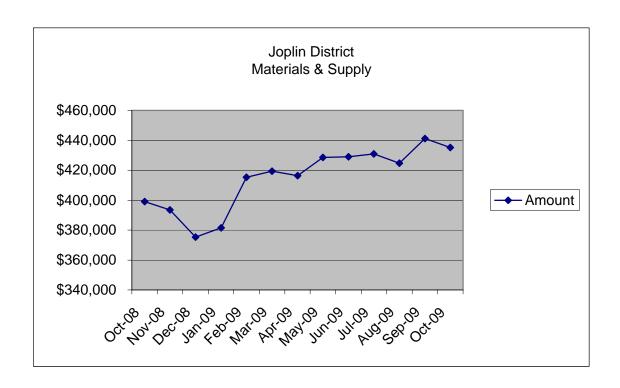
seph District					
	Stock C	Stock C			
	A/C 15130	0 A/	A/C 151100		
Month					Amount
October-08	\$ 71,68	30 \$	111,090	\$	182,770
November-08	83,92	28	110,570		194,498
December-08	97,17	72	110,392		207,564
January-09	98,13	33	114,076		212,209
February-09	86,72	27	108,443		195,170
March-09	77,01	10	120,395		197,405
April-09	91,83	32	120,008		211,840
May-09	128,48	34	120,236		248,720
June-09	120,58	33	121,066		241,649
July-09	123,45	57	110,393		233,850
August-09	109,59	93	110,897		220,490
September-09	71,62	24	108,863		203,952
October-09	87,68	30	107,747		195,427
Total	1,247,90	)3	1,474,176		2,745,544
		·	·		
Test Year Average	\$ 95,99	93 \$	113,398	\$	211,196



# Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company Joplin District

	Stock C A/C 151300	Stock E A/C 151100	
Month:	700 101000	700 101100	Amount
October-08	\$ 59,126	\$ 339,897	\$ 399,023
November-08	66,662	326,715	393,377
December-08	45,826	329,537	375,363
January-09	68,418	313,009	381,427
February-09	72,880	342,312	415,192
March-09	78,877	340,567	419,444
April-09	74,679	341,678	416,357
May-09	73,270	355,356	428,626
June-09	79,963	348,999	428,962
July-09	81,557	349,376	430,933
August-09	85,290	339,340	424,630
September-09	92,469	348,792	441,261
October-09	92,774	342,493	435,267
Total	971,791	4,418,071	5,389,862
Test Year Average	\$ 74,753	\$ 339,852	\$ 414,605

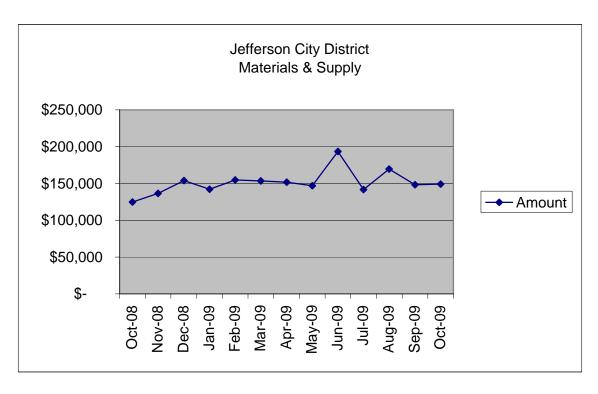


MAWC WR-2010-0131

# Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company Jefferson City District

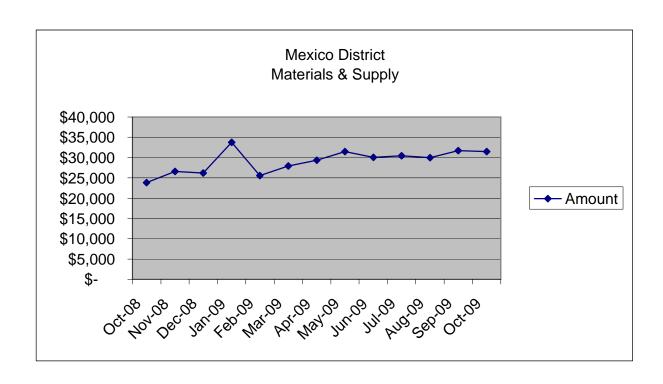
	Stock C	Stock E					
	A/C 151300	A/C 151100					
Month:			Amount				
October-08	\$ 26,085	\$ 98,567	\$ 124,652				
November-08	36,107	100,494	136,601				
December-08	29,782	124,013	153,795				
January-09	29,356	112,722	142,078				
February-09	42,046	112,782	154,828				
March-09	40,731	112,782	153,513				
April-09	37,504	114,119	151,623				
May-09	32,785	114,119	146,904				
June-09	32,839	160,849	193,688				
July-09	28,950	112,724	141,674				
August-09	45,686	124,006	169,692				
September-09	36,136	111,908	148,044				
October-09	31,240	118,002	149,242				
_							
Total	449,247	1,517,087	1,966,334				
Test Year Aver	age \$ 34,557	\$ 116,699	\$ 151,256				
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# Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company Mexico District

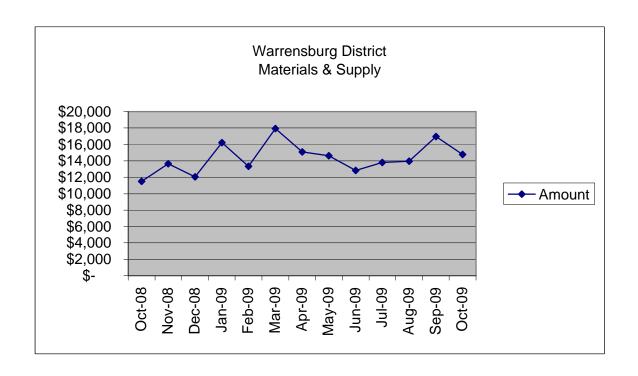
	Stock C A/C 151300	Stock E A/C 151100	
Month:	700 101000	7,0 101100	Amount
October-08	\$ 3,419	\$ 20,416	\$ 23,835
November-08	2,796	23,778	26,574
December-08	3,161	22,998	26,159
January-09	3,508	30,292	33,800
February-09	4,827	20,731	25,558
March-09	4,399	23,529	27,928
April-09	3,766	25,573	29,339
May-09	5,885	25,573	31,458
June-09	4,718	25,371	30,089
July-09	5,066	25,371	30,437
August-09	4,837	25,169	30,006
September-09	6,735	24,998	31,733
October-09	6,473	24,998	31,471
Total	59,590	318,797	378,387
Test Year Average	\$ 4,584	\$ 24,523	\$ 29,107



# Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company Warrensburg District

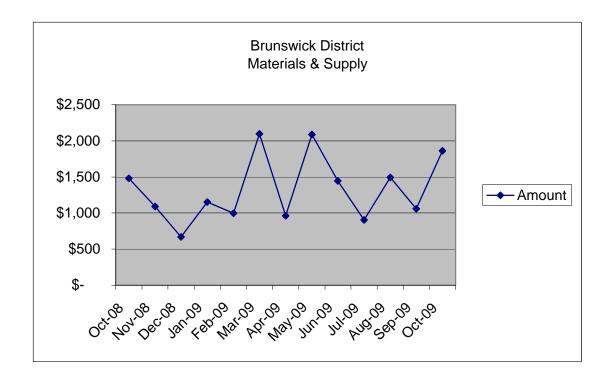
Ŭ	Stock C A/C 151300	Stock E A/C 151100	
Month:			Amount
October-08	\$ 3,797	\$ 7,706	\$ 11,503
November-08	4,271	9,381	13,652
December-08	2,650	9,381	12,031
January-09	7,447	8,790	16,237
February-09	4,546	8,790	13,336
March-09	6,499	11,449	17,948
April-09	3,720	11,358	15,078
May-09	3,245	11,358	14,603
June-09	2,710	10,136	12,846
July-09	4,428	9,392	13,820
August-09	4,252	9,708	13,960
September-09	4,637	12,331	16,968
October-09	3,155	11,608	14,763
Total	55,357	131,388	186,745
Test Year Average	\$ 4,258	\$ 10,107	\$ 14,365



# Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company Brunswick District

	tock C : 151300	Stock E A/C 151100		
Month:			А	mount
October-08	\$ 1,482	\$ -	\$	1,482
November-08	1,091	-		1,091
December-08	670	-		670
January-09	1,154	-		1,154
February-09	998	-		998
March-09	1,443	652		2,095
April-09	961	-		961
May-09	737	1,352		2,089
June-09	1,444	-		1,444
July-09	905	-		905
August-09	1,493	-		1,493
September-09	1,060	-		1,060
October-09	1,862	-		1,862
Total	15,300	2,004		17,304
Test Year Average	\$ 1,177	\$ 154	\$	1,331



# Average Balance of Materials and Supplies For the Test Year Ended October 31, 2009

Missouri American Water Company Warren County Water District

Tron County Water Bloth		a als C		
		ock C		
	A/C	151300		
Month:			Am	ount
October-08	\$	147	\$	147
November-08		295		295
December-08		240		240
January-09		252		252
February-09		269		269
March-09		255		255
April-09		221		221
May-09		227		227
June-09		298		298
July-09		187		187
August-09		514		514
September-09		181		181
October-09		123		123
Tatal		0.000		0.000
Total		3,209		3,209
Test Year Average	\$	247	\$	247

