

Exhibit No.:

Issue(s): Witness/Type of Exhibit: Sponsoring Party: Case No.:

Miscellaneous Fees Busch/Direct Public Counsel ER-2004-0034

DIRECT TESTIMONY

OF

FILED³

MAY 1 0 2004

Case No(s). 2 2 2004 - 1034

Date 3-1-04 Aptr 1-10

JAMES A. BUSCH Missouri Public

Submitted on Behalf of the Office of the Public Counsel

AQUILA, INC.

CASE NO. ER-2004-0034

February 27, 2004

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

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In the Matter of the Request of Aquila, Inc., d/b/a Aquila Networks-L&P and Aquila Networks-MPS, to Implement a General Rate Increase in Electric Rates.

Case No. ER-2004-0034

AFFIDAVIT OF JAMES A. BUSCH

STATE OF MISSOURI)	
)	SS
COUNTY OF COLE)	

James A. Busch, of lawful age and being first duly sworn, deposes and states:

- 1. My name is James A. Busch. I am the Public Utility Economist for the Office of the Public Counsel.
- 2. Attached hereto and made a part hereof for all purposes is my direct testimony consisting of pages 1 through 10 and Schedule JAB-RD1.
- 3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

James A. Busch

Subscribed and sworn to me this 27th day of Februar 2004.

Bonnie S. Howard, Notary Public



1		DIRECT TESTIMONY
2		OF
3		JAMES A. BUSCH
4		CASE NO. ER-2004-0034
5		AQUILA, INC
6		d/b/a
7		AQUILA NETWORKS – MPS
8		
9		
10	Q.	Please state your name and business address.
11	A.	My name is James A. Busch and my business address is P. O. Box 2230,
12		Jefferson City, MO 65102.
13	Q.	Are you the same James A. Busch who filed testimony in the revenue requirement
14		portion of this proceeding?
15	A.	Yes I am.
16	Q.	What is the purpose of your rate design testimony?
17	А.	The purpose of this testimony is to address certain service fees that Aquila has
18		proposed to change in this rate case.
19	Q.	Is the Office of the Public Counsel (OPC or Public Counsel) performing a class
20		cost of service study (CCOS) and making rate design recommendations regarding
21		customer charges and usage based charges in this case?
22	A.	No. In accordance with the Non-Unanimous Stipulation and Agreement
23		submitted in this proceeding on December 16, 2003, OPC will forego the
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1	I	development of a CCOS study until Case No. EO-2002-384, and will make any
2	customer charge and usage based rate design recommendations at that time.	
3	However, as noted in the Non-Unanimous Stipulation and Agreement, paragraph	
4		3. b., the appropriate level of charges contained in the proposed Rule and
5		Regulations Tariff Sheets were not to be addressed by the Stipulation, but were to
6		be decided by the Commission in this case. That is the reason for my testimony at
7		this time.
8	Q.	What charges or fees is Aquila proposing to change in Case No. ER-2004-0034?
9	A.	Aquila is proposing the following changes:
10		1) Reconnect charges for Aquila Networks - MPS (MPS) would be \$30
11		during business hours and \$50 during non-business hours.
12		
13		2) The collection charge would be \$30.
14		3) A returned check charge would be \$20.
15		4) A special meter reading charge would be \$30 during business hours and
16		\$50 during non-business hours.
17		5)
18		
19	Q.	Are any of these charges new charges?
20	А.	Yes. The collection charge is a new charge being proposed by Aquila in this
21		proceeding. Further, the returned check charge is a new charge for Aquila
22		Networks – MPS customers
23		

	James A	Testimony of A. Busch o. ER-2004-0034
1	Q.	What is the current reconnect rate charged to Aquila customers?
2	А.	
3		
4		MPS customers
5		currently pay \$17 for reconnect during business hours and \$31 during non-
6	1	business hours (P.S.C MO No. 6, 1 st Revised Sheet No. 53.1). Therefore MPS
7		customers will experience increases of approximately 76% for business hour
8		reconnects and approximately 61% for non-business hour reconnects.
9	Q.	What is the current returned check charge for Aquila's customers?
10	Α.	Currently,
11	(MPS customers are not charged a
12		returned check fee. For
13		MPS customers, this is a completely new charge.
14	Q.	What is the current special meter reading charge for Aquila's customers?
15	А.	MPS customers currently pay \$12 for special meter reading charges during
16		business hours and \$16 during non-business hours (P.S.C MO No. 6, 1 st Revised
17		Sheet No. 53.1). For MPS
18		customers, the new rates of \$30 for business hour special meter readings and \$50
19		for non-business hour readings represent increases of approximately 150% and
20		213% respectively.
21	Q.	What is the current late fee charge for Aquila's customers?

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1	A.	Currently,
2		MPS customers face a late payment charge of
3		1.50% (P.S.C MO No. 6, 1 st Revised Sheet No. 53.1).
4	Q.	Does Public Counsel agree with the change in the business and non-business
5		hours reconnect fees to the MPS division from \$17 and \$31 to \$30 and \$50,
6	·	respectively, for reconnects during business and non-business hours?
7	A.	Public Counsel does not oppose the increase in reconnect fees. The increase in
8		reconnect fees to the MPS division seems to be in line with the costs of providing
9		those services. However, an increase in the fees will mean that there will be an
10		increase in collected revenues for the Company due to reconnects.
11	Q.	How much additional revenue will the Company collect due to the increase in
12		reconnect fees?
13	А.	I believe that the Company will collect an additional \$114,600 in revenues with
14		this increase.
15	Q.	How did you determine this amount?
16	А.	Based on the Company's response to Staff Data Request MPSC-187, I used a
17		three-year average of reconnects for the MPS division from September 2000 -
18		August 2003. The three-year average for normal business hour reconnects is
19		7,683 and the three-year average for non-business hour reconnects is 775. I took
20		those numbers and multiplied them by the change in price for each service \$13
21		and \$19 respectively. I then summed those two numbers to get \$114,600.
22		(7,683 * \$13) + (775 * \$19) = \$114,600
23	Q.	How should the \$114,600 be treated in this case?
	D	

- A. The amount of revenues that will need to be collected from the general body of
 ratepayers through regular rates should be reduced by \$114,600.
- 3 Q. Does Public Counsel agree with the Company's proposed collection charge?
- A. Public Counsel agrees that the Company should be allowed to collect a fee for the
 time and expense it takes for a service technician to drive out to a customer's
 premises for a reconnect that turns into a bill collection. However, I disagree with
 the \$30 charge proposed by the Company.
- 8 Q. What should be the fee charged by the Company for collections done in this9 manner?
- 10 A. I believe that the appropriate collection fee should be \$20.
- 11 Q. How did you calculate the \$20 fee?
- 12 Α. In response to Staff DR MPSC-182, the Company provided its costs for reconnect 13 In response to Staff DR MPSC-183, it referred to DR MPSC-182 as fees. 14 justification for the \$30 collection charge. A portion of that justification dealt 15 with the cost to remove a seal and turn the meter on. This function would not be 16 necessary if the customer simply paid its bill when the serviceman showed up at 17 the premises. Therefore, I removed this portion from the calculation. This cost 18 was just over \$9 to the customer, I subtracted this amount from the \$30 proposed 19 by the Company and rounded it to \$20.
- 20 Q. Will the Company collect additional revenues from this new fee?
- 21 A. Yes, the Company will collect additional revenues from this new fee.
- 22 Q. How much revenue will be collected from this new charge?

	James A	Testimony of A. Busch o. ER-2004-0034 #149, 780 in
1	А.	I believe that the Company will collect an additional revenues from
2		this new collection fee, at the \$20 level that I calculated.
3	Q.	How did you calculate this amount?
4	A.	In response to Staff DR MPSC-188, the Company provided the amount of
5		collections for the past 12 months. I multiplied the total amount of collections by
6 7		the \$20 charge. This totaled \$ $7,489$ (49,780) 7,489 (49,780) * \$20 = \$ $7,489$
8	Q.	How should the \$ treated in this case?
9	Q. A.	Similar to the amount for the reconnection charge, the amount of revenues that
	л.	
10		will need to be collected from the general body of ratepayers through regular rates (149,780)
11		should be reduced by \$
12	Q.	The next change in fees is the change in the returned check charge, does Public
13		Counsel agree with that change?
14	А.	Public Counsel does not oppose the change in the returned check charge to \$20.
15		However, like, the other new charges, an adjustment to revenues will need to be
16		made.
17	Q.	What is the revenue modification for the returned check charge?
18	А.	I believe the amount of additional revenue to be collected by the Company will be
19		94,995. Source In response to Staff DR MPSC-189, the Company provided data on
20		returned checks for MPS
21		for the months March 2000 through December 2002 for MPS
22		I summed these monthly totals and divided
23		by the number of months to get a monthly amount for each division. I then took
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	James	Testimony of A. Busch Io. ER-2004-0034
1		the monthly amount and multiplied it by 12 to get an annual amount of returned
2		checks. I finally took the annual amount and multiplied the MPS number by \$20
3		(this is a new charge for MPS)
4		Thus
5		96,995 Summis the amount of additional revenue the Company will collect due to the
6		change in the returned check charge.
7	Q.	Please explain Schedule JAB-RD1.
8	А.	Schedule JAB-RD1 shows the calculations I performed to determine the increase
9		in revenues the Company will collect with the changes in the above fees.
10	Q.	Does Public Counsel agree with the change to the special meter reading charge?
11	A.	No, Public Counsel does not agree with the change to the special meter reading
12		charge.
13	Q.	Why?
14	A.	The Company's proposed tariffs for the special meter reading charge states as
15		follows
 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 		If Company is unable to obtain an actual meter reading for three (3) consecutive billing periods, Company shall advise the customer by first class mail of personal delivery that the bills being rendered are estimated, that estimation may not reflect the actual usage, and that the customer may read and report electric usage to Company on a regular basis. The procedure by which this reading and reporting may be initiated shall be explained. Company shall attempt to secure an actual meter reading from customers reporting their own usage at least annually. These attempts shall include personal contact with the customer to advise the customer of the regular meter reading day. Company may offer appointments for reading meters on Saturday or prior to 9:00 p.m. on weekdays. Where special appointments are arranged for reading meters, Company may charge the customer for the excess cost of the meter reading out of normal meter

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-	James .	Testimony of A. Busch Io. ER-2004-0034
1 2 3		reading sequence of for meter readings that are outside of normal business hours. The charges are listed in Section 12 of these Rules.
4		(Proposed Tariff Sheet P.S.C. MO No. 1, Original Sheet R-38)
5		Public Counsel does not believe that certain customers should have to pay extra to
6		have their meters read. It is the Company's responsibility to read the meters. The
7		Company receives due compensation through its normal rates for meter reading
8		activities. An additional charge should not be imposed on certain customers
9	•	because the Company is unable to obtain an actual meter reading for that
10		customer.
11	Q.	Is Public Counsel recommending that the Company eliminate the current special
12		meter reading charge for MPS customers?
13	A.	Not at this time.
14	Q.	Does Public Counsel agree with
15		MPS customer's late payment charge of 1.50%?
16	А.	Public Counsel opposes this and late payment charge. Public Counsel
17		believes that the late payment charge should be no more than 1.25% for
18		Aquila. Further, Public Counsel believes that a
19		clarification needs to be made regarding the late payment charge language.
20	Q.	What language clarification should be made to the late payment charge tariff
21		language?
22	А.	As proposed by the Company, a late payment charge will be added to any unpaid
23		bill. An unpaid bill is defined as any billing amount that remains "owing" to the
24		Company and not in dispute after the delinquent date stated on the bill. (Proposed

1 Tariff Sheet P.S.C. MO No. 1, Original Sheet R-45) This should be clarified such 2 that the late payment charge is not compounded on each subsequent bill. 3 Q. Please explain. 4 A. If a customer is late paying his bill, a late payment charge will be applied to the 5 amount owed. As long as this amount remains outstanding, a late charge could 6 continue to be added to any unpaid late charge amount. This, in effect, 7 compounds the amount of the late payment charge. Public Counsel recommends 8 that the language should be clarified so that it indicates the late payment charge 9 will not be charged on any previous late payment charge amount. 10 Q. Please summarize your testimony. 11 Α. Public Counsel does not oppose the change in the reconnect charge. However, 12 Public Counsel believes that \$114,600 in revenues from the reconnect charge 13 changes should be included in revenues. Public Counsel does not oppose the new 14 collection charge, except the amount should be \$20 instead of \$30. However, 149,780 15 in revenues from this new charge should Public Counsel believes that \$ 16 also be included in revenues. Public Counsel does not oppose the returned check 96.995 17 charge. However, Public Counsel believes \$ in additional revenue should 18 also be included in this case. Public Counsel opposes the special meter reading 19 charge. Public Counsel opposes the change in the late payment charge. It should 20 be no more than 1.25%. Also, Pubic Counsel believes language should be 21 clarified in the Company's tariffs so that ratepayers will not be subjected to 22 compounded late payment charges. 23 Does this conclude your testimony? Q.

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A. Yes it does.

OFFICE OF THE PUBLIC COUNSEL

Returned Check Charge

Mar-00 Apr-00 May-00	<u>MPS</u> 155 359 264
Jun-00	463
Jul-00	292
Aug-00	428
Sep-00	461
Oct-00	482
Nov-00	434
Dec-00	152
Jan-01	407
Feb-01	228
Mar-01	263
Apr-01	465
May-01	503
Jun-01	435
Jul-01	445
Aug-01	419
Sep-01 Oct-01 Nov-01 Dec-01	382 639 579
Jan-02 Feb-02 Mar-02	340 343 272 259
Apr-02 May-02 Jun-02	239 341 422 387
Jul-02	. 461
Aug-02	539
Sep-02	514
Oct-02	678
Nov-02	495
Dec-02	<u>435</u>
Total	13,741
Yrly Avg	4,850
Change	\$20
Revenue {	\$ 96,995 \$

Source:

DR No. MPSC-189

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