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**MISSOURI PUBLIC SERVICE COMMISSION**

**FILE No. ER-2014-0258**

**SURREBUTTAL TESTIMONY**

**OF**

**LAURA M. MOORE**

**ON**

**BEHALF OF**

**UNION ELECTRIC COMPANY  
d/b/a Ameren Missouri**

**St. Louis, Missouri  
February 2015**

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**SURREBUTTAL TESTIMONY**

**OF**

**LAURA M. MOORE**

**FILE NO. ER-2014-0258**

**I. INTRODUCTION**

**Q. Please state your name and business address.**

A. My name is Laura M. Moore. My business address is One Ameren Plaza, 1901 Chouteau Avenue, St. Louis, Missouri 63103.

**Q. By whom and in what capacity are you employed?**

A. I am employed by Union Electric Company d/b/a Ameren Missouri (“Ameren Missouri” or “Company”) as Regulatory Accounting Manager.

**Q. Are you the same Laura M. Moore who filed direct and rebuttal testimony in this case?**

A. Yes, I am.

**Q. What is the purpose of your surrebuttal testimony?**

A. The purpose of my surrebuttal testimony is to address the following issues raised by the Missouri Public Service Commission (“Commission”) Staff (“Staff”), the Office of the Public Counsel (“OPC”), Missouri Industrial Energy Consumers (“MIEC”) and the Consumers Council of Missouri (“CCM”): (1) lobbying expenses (OPC witness Ted Robertson); (2) solar rebate amortizations (CCM witness James Dittmer); (3) rate case expenses (OPC witness Robertson); (4) the Department of Energy (“DOE”) Settlement (Staff witness Lisa Ferguson and OPC witness Robertson); (5) corporate franchise taxes (OPC witness Robertson); (6) dues and donations adjustment (Staff

1 witness Jason Kunst); and (7) vegetation management and infrastructure inspections base  
2 amounts (Staff witness Lisa Hanneken, OPC witness Robertson and MIEC witness Greg  
3 Meyer). I also address a true-up item, that the Company believes should be raised at this  
4 time rather than waiting until the true-up testimony phase of the case, involving the  
5 extension of the license to operate the Callaway Energy Center (“Callaway”).

6 **II. LOBBYING EXPENSES**

7 **Q. OPC witness Robertson discusses an adjustment Staff made in its**  
8 **Cost of Service Report to remove lobbying expenses. He also discusses employee**  
9 **time for lobbying. Are these the same issue?**

10 A. No. Staff made two adjustments related to this topic. First, they adjusted  
11 payroll expense to account for time spent by certain employees on lobbying. I have  
12 already addressed this issue in detail in my rebuttal testimony.

13 Separately, Staff made an adjustment for lobbying expenses that is unrelated to  
14 payroll expense.

15 **Q. Do you agree with the adjustments Staff made to payroll expense in its**  
16 **Cost of Service Report?**

17 A. No, I do not. As I stated in my rebuttal testimony, the Company charges  
18 time related to lobbying expenses below-the-line, so these amounts are already excluded  
19 from the Company’s revenue requirement. The adjustment that was proposed by Staff  
20 calculated a percentage of time for some executives that Staff believed was related to  
21 lobbying and made an adjustment for this amount. When developing their proposed  
22 disallowance, Staff did not take into consideration that time spent by these executives on  
23 lobbying is already excluded from the Company's revenue requirement.

1           **Q. Do you agree with the proposed disallowance that Staff made in its**  
2 **Cost of Service Report related to lobbying expense that is not payroll-related?**

3           A. No. Staff claimed that dues for membership in the Edison Electric  
4 Institute (“EEI”) were lobbying expenses. Also included in Staff’s lobbying adjustment  
5 are rental fees for an office in Washington, D.C. I disagree with these two items in the  
6 proposed lobbying expense disallowance, and have explained why in my rebuttal  
7 testimony.

8           **Q. Are there any other amounts that were recorded above-the-line that**  
9 **Staff included in its proposed disallowance?**

10          A. Yes, there was an amount related to the lobbying portion of employee  
11 memberships in miscellaneous organizations. Staff reviewed all of the employee  
12 memberships that were paid and removed a portion of these expenses related to lobbying.

13          **Q. Does the Company disagree with this disallowance?**

14          A. No.

15          **Q, Does Mr. Robertson raise any new issues or present any new evidence**  
16 **or arguments on these lobbying issues that you did not already address in your**  
17 **rebuttal testimony?**

18          A. No.

19                           **III. SOLAR REBATE AMORTIZATIONS**

20          **Q. What does CCM witness Dittmer propose regarding solar rebate**  
21 **amortizations?**

22          A. Like MIEC witness Meyer, Mr. Dittmer proposes to entirely disallow the  
23 solar rebates the Company was required to pay pursuant to Missouri's Renewable Energy

1 Standards ("RES") law. The effect of his position, like Mr. Meyer's, would be to deny  
2 the Company amortization of these sums over a three-year period, as was provided for in  
3 the Commission-approved Stipulation and Agreement in File No. ET-2014-0085. If that  
4 Stipulation and the Order approving it were ignored, the Company would be forced to  
5 write-off (i.e., take a charge to its income in 2015) the entire \$101.6 million that is  
6 anticipated to ultimately be deferred to the regulatory asset authorized by the Stipulation  
7 and the Order approving it.

8 **Q. Does the Company agree with Mr. Dittmer's proposed disallowance?**

9 A. No, for the same reasons as indicated in my rebuttal testimony in response  
10 to Mr. Meyer's testimony. These are prudently incurred costs that the Company should  
11 recover.

12 **Q. Mr. Dittmer discusses three points related to his argument that the**  
13 **solar rebates should not be allowed. Please explain.**

14 A. Mr. Dittmer states three reasons why he believes it is appropriate to reject  
15 the Company's proposed three-year amortization of deferred solar rebate payments.  
16 First, he states that customers should only be required to provide for recovery of these  
17 costs once. Secondly, he states that the Commission's granting of deferral accounting  
18 does not constitute rate-making authorization. Lastly, Mr. Dittmer states that there was  
19 never a guarantee of recovery. I will discuss these points below.

20 **Q. Do you agree with Mr. Dittmer's first point that customers have**  
21 **already paid for these costs?**

22 A. No. Customers pay a rate for electric service. They do not pay the costs  
23 the Company incurs to provide the service. Ameren Missouri witness John Reed

1 discusses this issue in more detail in his surrebuttal testimony. It is simply not true that  
2 the Company has "recovered" the solar rebate payments from customers because of per-  
3 book earnings in excess of the targeted return on equity used to set rates in our last rate  
4 case. In fact, Mr. Dittmer has made this same argument in the past and the Commission  
5 has rejected it. Mr. Reed also discusses this in his surrebuttal testimony.

6 **Q. Please explain.**

7 A. In Kansas City Power & Light Company's ("KCP&L") 2006 rate case,  
8 KCP&L included an amortization of deferred costs arising from a prior ice storm that the  
9 Commission had approved for deferral pursuant to an Accounting Authority Order  
10 ("AAO"). Similarly, the Commission's Order approving the Stipulation relating to  
11 Ameren Missouri's solar rebates constitutes an AAO for the solar rebate costs. The ice  
12 storm occurred in 2002 and the rate case, as noted, occurred in 2006. Mr. Dittmer urged  
13 the Commission to disallow the deferred sums claiming that KCP&L had recovered them  
14 already because of, as the Commission described it, KCP&L's "robust, if not excessive  
15 return on equity during the ice storm period."<sup>1</sup> The Commission rejected Mr. Dittmer's  
16 argument, noting first that Mr. Dittmer was unaware that Staff or the Commission had  
17 taken any action to reduce KCP&L's rates and that, regardless, the Commission had given  
18 KCP&L authority to amortize the costs. Finding that the costs were prudent, the  
19 Commission allowed the amortization.<sup>2</sup>

20 **Q. Do you agree that because for some period of time the Company's**  
21 **per-book earnings were above the targeted return used to set rates that the**  
22 **Company has "over-earned" or has "already recovered" solar rebates?**

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<sup>1</sup> *Report and Order*, Case No. ER-2006-0314 (Dec. 21, 2006).

1           A.     No, I do not. Not only do customers not pay the Company's costs, but one  
2 cannot conclude from raw surveillance reports whether the Company has "over or under-  
3 earned." In the last rate case, per-book earnings were more than the Company's  
4 "allowed" return throughout the case, yet all parties agreed that the Company needed a  
5 rate increase and the Commission granted it a \$260 million increase. In this case, the per-  
6 book earnings have been above the allowed return but all parties with a revenue  
7 requirement position in the case agree that the Company needs a rate increase. In similar  
8 circumstances when parties (usually OPC) have argued that per-book earnings in a past  
9 period should result in denial of amortizations for sums deferred pursuant to AAOs, the  
10 Commission has properly rejected the argument. Ameren Missouri witness Reed  
11 discusses these prior Commission cases in more detail in his surrebuttal testimony.

#### 12   IV.     RATE CASE EXPENSES

13           **Q.     Mr. Robertson mentions that he is still reviewing rate case expenses**  
14 **and may address the issue further in his surrebuttal testimony. What is the**  
15 **Company's proposal related to rate case expenses?**

16           A.     The Company agrees with Staff witness Sarah Sharpe's proposal in the  
17 Staff Cost of Service Report, as discussed in my rebuttal testimony.

18           **Q.     What is Ms. Sharpe's proposal for rate case expenses?**

19           A.     Ms. Sharpe proposes to normalize rate case expenses over 18 months. She  
20 also proposes to update the rate case expenses for this case throughout the case, but no  
21 later than two weeks after the filing of the reply/true-up briefs.

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<sup>2</sup> *Id.*



1           **Q.     Would it be appropriate for Mr. Robertson to "address the issue**  
2 **further" in surrebuttal testimony?**

3           A.     I am not an attorney, but I can say that there is no reason that Mr.  
4 Robertson should not already have "addressed the issue" either when direct testimony  
5 was filed on December 5, 2014, or certainly no later than January 16, 2015, when rebuttal  
6 testimony was filed. By then, OPC had more than six months to ask data requests and, in  
7 fact, the Company had already answered several data requests from Staff detailing our  
8 rate case expenses. OPC has full access to all of our data request responses when they  
9 are provided to Staff. OPC also knew of Ms. Sharpe's position on December 5.

10                   **V.     DEPARTMENT OF ENERGY ("DOE") SETTLEMENT**

11           **Q.     Staff requested that the Company notify Staff's Chief Counsel by e-**  
12 **mail within 30 calendar days after each expense reimbursement received from DOE.**  
13 **Does the Company agree with this request?**

14           A.     Yes, we do. While we have no objection to providing the requested  
15 notice, to be clear, doing so should not be taken as an agreement with any suggestion that  
16 Staff has made or might make about how future expense reimbursements should be  
17 treated for rate-making purposes.

18           **Q.     Please comment on Mr. Robertson's recommendation regarding**  
19 **future reimbursements.**

20           A.     Mr. Robertson also asks the Commission to enter an Order now that would  
21 mandate a credit to customers for future reimbursements. I have already explained in my  
22 rebuttal testimony why this is inappropriate.

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**VI. CORPORATE FRANCHISE TAXES**

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**Q. What does OPC witness Robertson propose with regard to corporate franchise taxes?**

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A. Mr. Robertson states that he is still reviewing the topic and will discuss it further in his surrebuttal testimony. Again, there is no reason for Mr. Robertson to further discuss the issue in surrebuttal testimony.

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**Q. What is the Company's position on this issue?**

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A. The Company recognizes that corporate franchise taxes will be decreasing in the future. However, rates in Missouri are (with very limited exceptions) set using historical information. Nonetheless, because of the uniqueness of this issue (a known change in the statutory tax rate for 2015), Ameren Missouri is willing to use the 2015 franchise tax liability in its revenue requirement.<sup>3</sup> This amount is calculated based on asset values as of December 31, 2014, and, as noted, using a tax rate effective January 1, 2015, results in a 2015 obligation of \$334,000.

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**VII. DUES AND DONATIONS**

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**Q. In your rebuttal testimony, you discuss some annualization adjustments proposed by Staff. Do you have a change related to this adjustment?**

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A. Yes, I do. I mentioned three annualization adjustments proposed by Staff in my rebuttal testimony. After further review, the Company agrees with the annualization adjustment of approximately \$59,000 for membership in the National

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<sup>3</sup> Illinois is not phasing out its corporate franchise tax and it is anticipated that the 2015 taxes applicable to Ameren Missouri from facilities in Illinois will be similar to amounts paid in 2014.

1 Electric Energy Testing Research & Applications Center. My position on other dues and  
2 donations issues remains unchanged.

3 **VIII. VEGETATION MANAGEMENT AND**  
4 **INFRASTRUCTURE INSPECTIONS BASE EXPENSES**

5 **Q. The Company proposed to use the actual incurred amounts through**  
6 **the true-up period for the base levels of expense for the vegetation management and**  
7 **infrastructure inspections trackers. Is this correct?**

8 A. Yes. The actual incurred amount through the true-up period for vegetation  
9 management expenses is approximately \$56,000,000, and for infrastructure inspections is  
10 approximately \$6,400,000. The Company proposes that these true-up amounts be used  
11 for the base levels of expense for these trackers.

12 **IX. CALLAWAY LICENSE EXTENSION**

13 **Q. What is the issue with the Callaway license extension?**

14 A. Over approximately the past five years, the Company has been in the  
15 process of obtaining a 20-year extension of its Nuclear Regulatory Commission ("NRC")  
16 license to operate the Callaway Energy Center. The process is extensive and under  
17 applicable accounting standards, the costs are capitalized much like a major construction  
18 project. During construction, the costs are recorded as construction work in progress.  
19 When the license extension is issued by the NRC, the accounting rules require that the  
20 Company put the license "in-service," that the allowance for funds used during  
21 construction ("AFUDC") that had been accruing to cover the carrying costs of the  
22 advanced expenses stops, and that the Company also start amortizing the license. When  
23 this case was filed, the Company expected that the license extension would be issued by  
24 the end of the true-up period, but the issuance has been delayed.

1           **Q.     If the license was not issued by the end of the true-up period, then**  
2 **why does it remain an issue for this case?**

3           A.     The Company believes that an exception to the usual cut-off should be  
4 made for the license, provided that it is received before rates in this case take effect. The  
5 reason an exception should be made is that for several years now, as a result of the  
6 Commission's decision in File No. ER-2007-0002, the depreciation rates for Callaway  
7 were set assuming that the NRC license had already been extended for 20 years when, in  
8 fact, the extension had not yet been granted or, at that time, even applied for. It is only  
9 fair that if the plant as a whole is going to be depreciated as if the license had been issued  
10 (as it has been), that the re-licensing costs be included in rate base as soon as they can be,  
11 consistent with Proposition 1. It would be obviously unfair to have depreciated the  
12 Callaway plant assuming the license extension had been in place since 2007 (and to  
13 continue to do so), but deny including the license-extension costs in rate base if the  
14 license is issued before rates take effect in this case.<sup>4</sup>

15           **Q.     When does the Company expect to receive the approved license**  
16 **extension?**

17           A.     The Company expects to receive the license extension in the first quarter  
18 of 2015. In discussions with the personnel at Callaway, I have learned that the approval  
19 of the license is in the hands of the NRC Commissioners. All technical issues have been

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<sup>4</sup> Ameren Missouri would propose that if it has the license and can provide evidence of the same by the time the reply brief is filed in this case then it should be included in rate base. The amount that should be included would be the investment in the license extension on the Company's books as of December 31, 2014. That sum was provided in the true-up data given to the parties on January 27, 2015. Any additional sums spent on the extension after December 31, 2014 (which will be relatively minor) can be included in rate base in a future rate case.

1           resolved with NRC Staff and the Safety Report has been issued. Ameren  
2 Missouri is first in line pending resolution of a petition affecting multiple plants. If the  
3 license extension is not received, the costs will not be included in rate base.

4           **Q.     Why is the Company bringing up the license-extension costs now?**

5           A.     While it could have simply waited to address this in true-up testimony, the  
6 Company believed it was important to apprise the Commission and the parties of its  
7 position on this issue now so that it could be addressed in the normal course of the  
8 upcoming evidentiary hearings, if necessary.

9           **Q.     Does this conclude your surrebuttal testimony?**

10          A.     Yes, it does.

**BEFORE THE PUBLIC SERVICE COMMISSION  
OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company     )  
d/b/a Ameren Missouri's Tariffs to             )             File No. ER-2014-0258  
Increase Its Revenues for Electric Service.   )

**AFFIDAVIT OF LAURA M. MOORE**

**STATE OF MISSOURI     )**  
  **) ss**  
**CITY OF ST. LOUIS     )**

Laura M. Moore, being first duly sworn on her oath, states:

1. My name is Laura M. Moore. I work in the City of St. Louis, Missouri, and I am employed by Union Electric Company d/b/a Ameren Missouri as Regulatory Accounting Manager.

2. Attached hereto and made a part hereof for all purposes is my Surrebuttal Testimony on behalf of Union Electric Company d/b/a Ameren Missouri consisting of 11 pages and Schedule(s) N/A, all of which have been prepared in written form for introduction into evidence in the above-referenced docket.

3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded are true and correct.

  
\_\_\_\_\_   
Laura M. Moore

Subscribed and sworn to before me this 6<sup>th</sup> day of February, 2015.

  
\_\_\_\_\_   
Notary Public

My commission expires: 2-21-18

