Exhibit No.:

Regulatory Plan Amortizations Issues:

Witness: Mark L. Oligschlaeger

Sponsoring Party: Type of Exhibit: MoPSC Staff

Surrebuttal Testimony

ER-2010-0130 Case No.:

April 23, 2010 Date Testimony Prepared:

## MISSOURI PUBLIC SERVICE COMMISSION **UTILITY SERVICES DIVISION**

#### SURREBUTTAL TESTIMONY

**OF** 

MARK L. OLIGSCHLAEGER

# THE EMPIRE DISTRICT ELECTRIC COMPANY **CASE NO. ER-2010-0130**

Jefferson City, Missouri April, 2010

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SURREBUTTAL TESTIMONY
OF
MARK L. OLIGSCHLAEGER
THE EMPIRE DISTRICT ELECTRIC COMPANY
CASE NO. ER-2010-0130
Q. Please state your name and business address.
A. Mark L. Oligschlaeger, P.O. Box 360, Suite 440, Jefferson City, MO 65102.
Q. Are you the same Mark L. Oligschlaeger who previously submitted direct
testimony in this proceeding involving the request to increase customer electric rates filed by
The Empire District Electric Company ("Empire" or "Company")?
A. Yes, I am.
EXECUTIVE SUMMARY
Q. What is the purpose of your surrebuttal testimony?
A. The purpose of this testimony is to address the rebuttal testimony filed by
Empire witness Robert W. Sager in this proceeding regarding the issue of regulatory
plan amortizations.
REGULATORY PLAN AMORTIZATIONS
Q. What are Empire's "regulatory plan amortizations"?
A. These amortizations are regulatory mechanisms established by the
Commission in its Order Approving Stipulation and Agreement issued August 2, 2005 in
Case No. EO-2005-0263. The provisions of the experimental regulatory plan
("regulatory plan") approved for Empire embodied in that stipulation and agreement, allow

for the reflection in rates of "amortizations" based on certain financial ratios. Where Empire fails to meet these financial ratios in Empire's general electric rate cases until, and including, the rate case where the Iatan 2 generating unit is reflected in Empire's rates as fully operational and used for service, these "amortizations" are available. For the reasons outlined in my direct testimony in this proceeding, the Staff is including an amount for regulatory plan amortizations as part of its recommendation for Empire's revenue requirement in this case.

- Q. What does Empire witness Mr. Sager say in his rebuttal testimony concerning the Staff's calculation of the regulatory plan amortizations, attached as Appendix 3 to the Staff's Cost of Service Report filed on February 26, 2010?
- A. At page 2, lines 4-6 of this rebuttal testimony, Mr. Sager acknowledges that the format of the Staff's calculation of the amortizations appears to be generally consistent with that agreed to by the parties in Empire's previous Missouri rate proceedings. However, based upon his discussions with a Standard & Poors' ("S&P") ratings analyst, Mr. Sager goes on to recommend that two modifications be made to the Staff's calculation of the regulatory plan amortizations. Mr. Sager characterizes his discussion with the S&P rating analyst as suggesting these proposed modifications are more consistent with S&P's actual approach to assessing the credit-worthiness of companies being rated than the approaches used in the Staff regulatory plan amortization calculation.
- Q. Why is what a Standard & Poors' ratings analyst says relevant to the calculation of regulatory plan amortizations?
- A. S&P is one of the agencies that periodically provide credit ratings for Empire. The Staff believes that the regulatory plan amortization process that is part of the regulatory plan agreed to in Case No. EO-2005-0263 is intended, at least in general terms, to model the

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21 22 credit rating process S&P uses to analyze Empire's creditworthiness. However, as discussed by Mr. Sager at page 3, lines 21-22 of his rebuttal testimony, Empire and other participants in the regulatory process here do not in all instances know the exact approaches and calculations S&P uses in the credit rating process it uses to rate Empire's creditworthiness.

- Q. Does Empire's regulatory plan obligate parties to incorporate new S&P approaches or better understandings of its existing approaches to rating Empire's creditworthiness when calculating the amount of Empire's regulatory plan amortizations in one of its general electric rate cases?
  - A. No, it does not.
- Q. What modifications to the Staff's calculation of Empire's regulatory plan amortizations does Empire witness Sager propose in his rebuttal testimony?
- A. Mr. Sager recommends including an imputed "proxy capacity charge" for Empire's two current wind purchased power agreements in the calculation of the amortizations. He also suggests applying a 50% "risk factor" to all of Empire's purchased power agreements for purposes of calculating Empire's regulatory plan amortizations. Neither of these approaches was used by any party for calculating Empire's regulatory plan amortizations in Empire's last two Missouri electric rate cases, Nos. ER-2006-0315 and ER-2008-0093.
- Q. What impact would incorporating these two proposals into the Staff's calculation of Empire's regulatory plan amortizations have?
- A. The Staff's believes the net effect of these two changes would be to reduce slightly the Staff's calculation of the amount of the regulatory plan amortizations.

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Q. What is the Staff's response to Empire witness Mr. Sager's proposals to

modify the calculation of Empire's regulatory plan amortizations?

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A. On the advice of counsel, and in my own non-legal opinion, the language of the Stipulation and Agreement in Case No. EO-2005-0263, including its attachments, does not clearly require or prohibit the modifications Empire suggests; i.e., imputation of capacity charges for wind purchased power agreements and use of a 50% "risk factor" for all purchased power agreements. Therefore, it is the Staff's opinion that the use of these approaches would not violate Empire's Regulatory Plan. Because Mr. Sager's suggested modifications to the Staff's regulatory plan amortizations calculation arguably may conform better with the actual credit rating agency practices of S&P than those used in Empire's prior general electric rate cases, the Staff does not oppose the modifications Mr. Sager proposes to the Staff's regulatory plan amortizations calculation in this case that he sets forth in his rebuttal testimony.

- Q. Does this conclude your surrebuttal testimony?
- A. Yes, it does.

### BEFORE THE PUBLIC SERVICE COMMISSION

### OF THE STATE OF MISSOURI

Company for Authority to File Tariffs Increasing ) Rates for Electric Service Provided to Customers ) in the Missouri Service Area of the Company )	
AFFIDAVIT OF MARK L. OLIGSCHLAEGER	
STATE OF MISSOURI ) ) ss. COUNTY OF COLE )	
Mark L. Oligschlaeger, of lawful age, on his oath states: that he has participated in preparation of the foregoing Surrebuttal Testimony in question and answer form, consisting pages to be presented in the above case; that the answers in the foregoing Surrebute Testimony were given by him; that he has knowledge of the matters set forth in such answer and that such matters are true and correct to the best of his knowledge and belief.	g of ttal
Mark L. Oligschlæger	
Subscribed and sworn to before me this day of, 2010.	
D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: December 08, 2012 Commission Notary Public	