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Programs  
Witness: Hojong Kang  
Sponsoring Party: MO PSC Staff  
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**MISSOURI PUBLIC SERVICE COMMISSION**

**REGULATORY REVIEW DIVISION**

**SURREBUTTAL TESTIMONY**

**OF**

**HOJONG KANG**

**UNION ELECTRIC COMPANY**

**d/b/a**

**AMEREN MISSOURI**

**FILE NO. EO-2012-0142**

*Jefferson City, Missouri  
May 2012*





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Hojong Kang

1 testimony related to his concerns regarding Ameren Missouri’s evaluation, measurement and  
2 verification (“EM&V”) plan.

3 I make the following additional Staff recommendations related to the Company’s  
4 demand-side program plan:

- 5 1. The Commission order Ameren Missouri to provide its reason for not  
6 continuing to provide a proven DSM program with such a high Total  
7 Resource Cost test (“TRC”); and
- 8 2. The Commission find the level of Ameren Missouri’s proposed EM&V  
9 budget inadequate and not supported by best evaluation practices in the  
10 electric industry, and order Ameren Missouri to submit a revised and  
11 enhanced EM&V plan with an average annual spending level of  
12 approximately 5% of its total demand-side program plan budget.

13 **Social Marketing Distribution Program**

14 Q. Did Ameren Missouri choose not to include its former SMD program in its  
15 demand-side program plan?

16 A. Yes. This observation is made by Dr. Bickford on page 8, lines 12 – 16, of his  
17 rebuttal testimony.

18 Q. What was Ameren Missouri’s Social Marketing Distribution program?

19 A. From July 2010 to September 2011, Ameren Missouri’s SMD program provided  
20 not-for-profit organizations with energy-efficient compact fluorescent lamps (“CFLs”), which  
21 the organizations then distributed to residential customers in the communities they serve. The  
22 goal of the program was to reduce energy used for residential lighting and therefore lower  
23 household energy bills for those customers receiving SMD program services.

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1           These not-for-profit organizations, such as municipalities, food pantries, and other  
2 social based organizations, have readily available low or no-cost labor to directly distribute  
3 CFLs to residential end users at little or no cost to Ameren Missouri (except for the cost of the  
4 lamp). When purchased in bulk quantities, the CFL lamps can be provided at a program cost  
5 which is less than the incentive provided through retailers under the Company’s Residential  
6 Lighting Program. This results in a very cost-effective method of distributing CFLs,  
7 especially to members of low-income groups who may be reluctant to make the initial  
8 purchase of CFLs at retail prices.<sup>1</sup>

9           Q.     How cost-effective was Ameren Missouri’s SMD program?

10          A.     The EM&V report of this program states, “the SMD program distributed  
11 479,878 bulbs achieving a total net energy savings of 20,901 MWh.”<sup>2</sup> The supporting  
12 document for the original tariff sheet for the SMD program showed a TRC ratio of 14.15,<sup>3</sup>  
13 which is several times greater than any of the DSM programs Ameren Missouri proposes in  
14 its *2013 – 2015 Energy Efficiency Plan*, and approximately seven (7) times greater than the  
15 TRC of 2.07 for the Company’s entire demand-side programs plan.<sup>4</sup>

16          Q.     Does the Company explain why the SMD program is not included in its *2013 –*  
17 *2015 Energy Efficiency Plan*?

18          A.     No. However, on April 30, 2012, Staff submitted a data request asking  
19 Ameren Missouri to clarify why it did not include the SMD program in its *2013 – 2015*  
20 *Energy Efficiency Plan*.

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<sup>1</sup> “Supporting Information” document under Tariff Tracking No.JE-2010-0695.

<sup>2</sup> *Lighting and Appliance Evaluation Program Year 2011*, The Cadmus Group, Inc., March 2012.

<sup>3</sup> “Supporting Information” document under Tariff Tracking No.JE-2010-0695.

<sup>4</sup> See Table 3.7 of the 2-13-2015 Energy Efficiency Plan for the estimated TRC of each of the proposed DSM programs in the Company’s demand-side program plan.

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1 Q. What recommendation does Staff have concerning Ameren Missouri’s SMD  
2 program?

3 A. Staff recommends the Commission order Ameren Missouri to explain why it is  
4 not proposing to continue to provide a proven DSM program that has such a high TRC.

5 **Evaluation, Measurement and Verification Plan**

6 Q. Would you summarize the reasons why Mr. Mosenthal states Ameren  
7 Missouri’s EM&V plan is inadequate?

8 A. Yes. Ameren Missouri proposes to spend approximately 2.7% of its total  
9 demand-side program plan budget on EM&V.<sup>5</sup> Mr. Mosenthal suggests on page 50 of his  
10 rebuttal testimony, that Ameren Missouri’s planned expenditures for EM&V may be  
11 inadequate because: 1) “Ameren Missouri’s current estimates of savings have not yet been  
12 fully independently reviewed and linked to Missouri-specific data”; 2) “the scale of share of  
13 net benefits awards associated with EM&V results is quite high, amounting to an estimated  
14 present value of \$122 million (Ameren’s proposed value) during 2013-2015—over 30 times  
15 the evaluation budget [of \$4 million]”; and 3) “many of Ameren [Missouri]’s programs are  
16 new to the Missouri marketplace and have a limited track record, . . . .”<sup>6</sup>

17 Q. Do the MEEIA rules provide guidance on how much the electric utility should  
18 spend on its EM&V process?

19 A. The MEEIA rules specify that “[e]ach utility’s EM&V budget shall not exceed  
20 five percent (5%) of the utility’s total budget for all approved demand-side program costs.”<sup>7</sup>

21 Q. What are the implications of inadequately funded EM&V?

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<sup>5</sup> *Rebuttal testimony of Philip Mosenthal*, page 49, line 1.

<sup>6</sup> *Rebuttal testimony of Philip Mosenthal*, page 50, lines 10 -21.

<sup>7</sup> 4 CSR 240-20.093(7)(A):

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1           A.     Staff agrees with Mr. Mosenthal who states on page 54 in his rebuttal  
2 testimony:

3                     In Missouri, inadequate EM&V funding would result in a greater  
4 uncertainty about the calculation of large share of net benefits payments to  
5 Ameren, perhaps leading to reduced public confidence in the programs and  
6 Ameren's ability to administer them in the public interest. Inadequate EM&V  
7 budgets will also impair the identification of opportunities to improve  
8 program administration and delivery. Such problems can include inadequate  
9 financial controls, inappropriate rebate payments, inadequate technical review  
10 of large projects, and the continued expenditure of ratepayer money on  
11 ineffective programs.

12           Q.     What recommendation does Staff have concerning Ameren Missouri's EM&V  
13 plan?

14           A.     Staff recommends that the Commission find the level of Ameren Missouri's  
15 proposed EM&V budget is inadequate, is not supported by best evaluation practices in the  
16 electric industry,<sup>8</sup> and order Ameren Missouri to submit a revised and enhanced EM&V plan  
17 with an average annual spending level not to exceed five percent (5%) of its total demand-side  
18 program plan budget.

19           Q.     Does that conclude your surrebuttal testimony?

20           A.     Yes, it does.

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<sup>8</sup> *Rebuttal testimony of Philip Mosenthal*, page 51, lines 1 – 17.