

Exhibit No.: Issue(s): Witness/Type of Exhibit: Sponsoring Party: Case No.: Revenue
Mantle/Direct
Public Counsel
WR-2015-0301

FILED
April 5, 2016
Data Center
Missouri Public
Service Commission

DIRECT TESTIMONY

OF

LENA M. MANTLE

Submitted on Behalf of the Office of the Public Counsel

MISSOURI-AMERICAN WATER COMPANY
CASE NO. WR-2015-0301

December 23, 2015

Date 3-21-14 Reporter TV
File No. WN - 2015-0301

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Missouri-American Water	`	
Company's Request for Authority to	7	Case No. WR-2015-0301
Implement a General Rate Increase for)	Case No. SR-2015-0302
Water and Sewer Service Provided in)	
Missouri Service Areas.)	
<u>AFFIDAVIT OF</u>	LE	NA MANTLE

STATE OF MISSOURI)

COUNTY OF COLE)

Lena Mantle, of lawful age and being first duly sworn, deposes and states:

- 1. My name is Lena Mantle. I am a Senior Analyst for the Office of the Public Counsel.
 - 2. Attached hereto and made a part hereof for all purposes is my direct testimony.
- 3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

Lena M. Mantle Senior Analyst

Subscribed and sworn to me this 23rd day of December 2015.

NOTARY SEAL SE

JERENE A. BUCKMAN My Commission Expires August 23, 2017 Cole County Commission #13754037

Jerene A. Buckman Notary Public

My Commission expires August 23, 2017.

DIRECT TESTIMONY

OF

LENA M. MANTLE

MISSOURI AMERICAN WATER COMPANY

CASE NO. WR-2015-0301

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
2	A.	My name is Lena M. Mantle and my business address is P.O. Box 2230, Jefferson City,
3		Missouri 65102. I am a Senior Analyst for the Office of the Public Counsel ("OPC").
4	Q.	PLEASE DESCRIBE YOUR EXPERIENCE AND YOUR QUALIFICATIONS.
5	A.	I worked for the Staff of the Missouri Public Service Commission ("Staff") from August
6		1983 until I retired in December 2012. During the time that I was employed at the Missouri
7		Public Service Commission ("Commission"), I worked as an Economist, Engineer,
8		Engineering Supervisor and Manager of the Energy Department. During my employment
9		with Staff, my responsibilities included review of usage data and the calculation of weather
10		normalization adjustments of electric usage. In addition, I oversaw the usage normalization
11		analysis for large customer changes, billing problems, and billing-cycle adjustments
12		recommended by the Economic Analysis Section of the Energy Department in electric and
13		gas cases.
14		I was employed by the OPC in my current position in August 2014.
15		Attached as Schedule LMM-1 is a brief summary of my experience with Staff and
16		a list of the Commission cases in which I filed testimony, Commission rulemakings in
17		which I participated and Commission reports to which I contributed.

I am a Registered Professional Engineer in the State of Missouri.

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A.

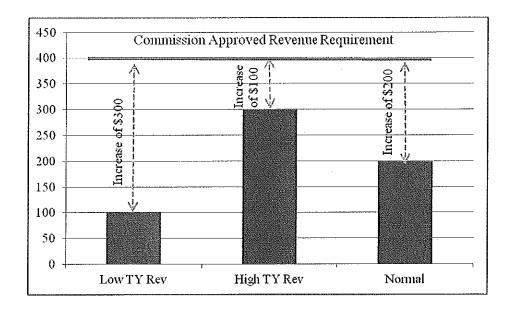
REVENUE NORMALIZATION RECOMMENDATION

- Q. WHAT IS THE PURPOSE OF THIS TESTIMONY?
- A. The purpose of this testimony is to provide the recommendation regarding the normalized revenues of Missouri American Water Company ("MAWC") of the Office of Public Counsel ("OPC") and to explain why it is necessary to apply this adjustment to test year revenues.
- Q. WHAT IS OPC'S RECOMMENDATION REGARDING THE NORMALIZATION OF REVENUES?
- A. OPC is recommending that the test year revenues in this case be increased by \$8,454,110.

REASON FOR REVENUE NORMALIZATION

- Q. WHY IS A NORMALIZATION ADJUSTMENT TO TEST YEAR REVENUES NECESSARY?
 - In this case, the Commission will determine the revenue requirement for MAWC and rates will be changed to provide MAWC the opportunity to collect this revenue requirement. The amount of change is the difference between this new revenue requirement set by the Commission and the revenue already being collected by MAWC. The revenue currently collected by MAWC is dependent upon the usage of its customers, and this usage varies from year to year. If normalization adjustments are not done and the usage in the test year is lower than normal then, given normal usage and all else remaining equal, the new rates will generate more revenue than the revenue requirement set by the Commission. If the usage in the test year is higher than normal then, given normal usage and all else remaining

 equal, the new rates will generate less revenue than the revenue requirement determined by the Commission. This concept is shown in the graph below.



In this example, the Commission determines that a revenue requirement of \$400 is necessary for the utility. The correct increase, given normal usage, is \$200. If the test year revenues are lower than normal, \$100, and no adjustment takes place, the increase would be \$300 which, even though the Commission set the revenue requirement at \$400, would result in rates being set to obtain a revenue requirement of \$500 for normal usage. Likewise, if test year revenues were higher than normal, in this example \$300, the increase would only be \$100 resulting in revenues of \$300, not the \$400 ordered by the Commission.

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USAGE?

1	Q.	ACCORDING TO YOUR ANALYSIS, WAS THE REVENUE BILLED BY MAWO
2		IN THE TEST YEAR ABOVE OR BELOW NORMAL?
3	A.	Both my analysis and the analysis of MAWC show that the test year revenue billed wa
4		below normal.
5	Q.	WHAT WOULD BE THE RESULT OF THE COMMISSION USING THE TEST
6		YEAR REVENUES TO DETERMINE THE INCREASE IN RATES?
7	A.	Because the usage used to generate revenues is lower than normal in the test year, if test
8		year revenues are used, the change in revenues would be greater and rates would be higher
9		than if normalized revenues were used. This would result in higher bills for customers. In
10		addition, all other things being equal, MAWC would over-earn for each increment o
11		usage greater than the usage in the test year.
12	BASIS	S FOR OPC'S REVENUE ADJUSTMENT
13	Q.	HOW DID YOU DETERMINE OPC'S RECOMMENDED ADJUSTMENT TO
14		REVENUES?
15	A.	I calculated the five year average usage per customer by district and the percentage change
16		for each district to adjust the test year usage to this five year average. I then input these
17		percentage changes in the spreadsheet that MAWC developed to calculate the impact of it
18		estimated change on revenues. I accepted all the other MAWC adjustments to revenue
19		resulting in a total adjustment to revenues of \$8,454,110.
20	Q.	WHY DID YOU USE A FIVE YEAR AVERAGE TO NORMALIZE RESIDENTIAL

Direct Testimony of Lena M. Mantle Case No. WR-2015-0301

- A. I carefully reviewed the usage and customer data provided in workpapers and in response to data requests and the revenue analysis provided by MAWC. Due to inconsistencies in the usage and customer data and fluctuations of usage and customer numbers, I made the determination that a five year average is the best estimate of normal.
 - Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?
 - A. Yes, it does.

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Education and Work Experience Background for Lena M. Mantle, P.E.

I received a Bachelor of Science Degree in Industrial Engineering from the University of Missouri, at Columbia, in May, 1983. I joined the Research and Planning Department of the Missouri Public Service Commission in August, 1983 and worked under the direct supervision of Dr. Michael Proctor. I became the Supervisor of the Engineering Analysis Section of the Energy Department in August, 2001. In July, 2005, I was named the Manager of the Energy Department. The Energy Department was renamed the Energy Unit in August, 2011. I am a registered Professional Engineer in the State of Missouri.

In my work at the Commission from May 1983 through August 2001, I worked in many areas of electric utility regulation. Initially I worked on electric utility class cost-of- service analysis and fuel modeling. As a member of the Research and Planning Department, I participated in the development of a leading-edge methodology for weather normalizing hourly class energy for rate design cases. I took the lead in developing personal computer programming of this methodology and applying this methodology to weather-normalize electric usage in numerous electric rate cases. I was also instrumental in the development of the Missouri Public Service Commission electronic filing and information system.

My responsibilities as the Supervisor of the Engineering Analysis section considerably broadened my work scope. I remained the lead Staff member on weather normalization in electric cases but also supervised the engineers in a wide variety of engineering analysis including electric utility fuel and purchased power expense estimation for rate cases, generation plant construction audits, review of territorial agreements, and resolution of customer complaints. As the Manager of the Energy Unit, I oversaw the activities of the Engineering Analysis section, the electric and natural gas utility tariff filings, the Commission's natural gas safety staff, fuel adjustment clause filings, resource planning compliance review and the class cost-of-service and rate design for natural gas and electric utilities.

I retired from the Commission Staff on December 31, 2012.

I began working at the Office of the Public Counsel as a Senior Analyst in August 2014. In my work for the Public Counsel, I provide analytic and engineering support in cases before the Commission.

Lists of the Missouri Public Service Commission rules in which I participated in the development of or revision to, Missouri Public Service Commission Staff reports that I contributed to and Cases that I provided testimony in follow.

Missouri Public Service Commission Rules

4 CSR 240-3.130	Filing Requirements and Schedule of Fees for Applications for Approval of Electric Service Territorial Agreements and Petitions for Designation of Electric Service Areas	
4 CSR 240-3,135	Filing Requirements and Schedule of Fees Applicable to Applications for Post- Annexation Assignment of Exclusive Service Territories and Determination of Compensation	
4 CSR 240-3.161	Electric Utility Fuel and Purchased Power Cost Recovery Mechanisms Filing and Submission Requirements	
4 CSR 240-3.162	Electric Utility Environmental Cost Recovery Mechanisms Filing and Submission Requirements	
4 CSR 240-3.190	Reporting Requirements for Electric Utilities and Rural Electric Cooperatives	
4 CSR 240-14	Utility Promotional Practices	
4 CSR 240-18	Safety Standards	
4 CSR 240-20.015	Affiliate Transactions	
4 CSR 240-20.017	HVAC Services Affiliate Transactions	
4 CSR 240-20.090	Electric Utility Fuel and Purchased Power Cost Recovery Mechanisms	
4 CSR 240-20.091	Electric Utility Environmental Cost Recovery Mechanisms	
4 CSR 240-22	Electric Utility Resource Planning	
4 CSR 240-80.015	Affiliate Transactions	
4 CSR 240-80.017	HVAC Services Affiliate Transactions	
Staff Direct Testimony Reports		
ER-2012-0175	Capacity Allocation, Capacity Planning	
ER-2012-0166	Fuel Adjustment Clause	
ER-2011-0028	Fuel Adjustment Clause	
ER-2010-0356	Resource Planning Issues	
ER-2010-0036	Environmental Cost Recovery Mechanism	
HR-2009-0092 ER-2009-0090	Fuel Adjustment Rider Fuel Adjustment Clause, Capacity Requirements	
ER-2009-0090 ER-2008-0318	Fuel Adjustment Clause	
ER-2008-0093	Fuel Adjustment Clause, Experimental Low-Income Program	
ER-2007-0291	DSM Cost Recovery	

Office of Public Counsel Case Listing

Case	Filing Type	Issue
ER-2014-0370	Direct, Rebuttal, Surrebuttal	Fuel Adjustment Clause
ER-2014-0351	Direct, Rebuttal, Surrebuttal	Fuel Adjustment Clause
ER-2014-0258	Direct, Rebuttal, Surrebuttal	Fuel Adjustment Clause
EC-2014-0224	Surrebuttal	Policy, Rate Design

Missouri Public Service Commission Staff Case Listing

Case No.	Filing Type	Issue
ER-2012-0175	Rebuttal, Surrebuttal	Resource Planning
	ļ	Capacity Allocation
ER-2012-0166	Rebuttal, Surrebuttal	Fuel Adjustment Clause
EO-2012-0074	Direct/Rebuttal	Fuel Adjustment Clause Prudence
EO-2011-0390	Rebuttal	Resource Planning
		Fuel Adjustment Clause
ER-2011-0028	Rebuttal, Surrebuttal	Fuel Adjustment Clause
EU-2012-0027	Rebuttal, Surrebuttal	Fuel Adjustment Clause
ER-2010-0036	Supplemental Direct,	Fuel Adjustment Clause
	Surrebuttal	
ER-2009-0090	Surrebuttal	Capacity Requirements
ER-2008-0318	Surrebuttal	Fuel Adjustment Clause
ER-2008-0093	Rebuttal	Fuel Adjustment Clause
		Low-Income Program
ER-2007-0004	Direct	Resource Planning
GR-2007-0003	Direct	Energy Efficiency Program Cost Recovery
ER-2007-0002	Direct	Demand-Side Program Cost Recovery
ER-2006-0315	Rebuttal	Demand-Side Programs
		Low-Income Programs
ER-2006-0315	Supplemental Direct	Energy Forecast
EA-2006-0314	Rebuttal	Jurisdictional Allocation Factor
EA-2006-0309	Rebuttal, Surrebuttal	Resource Planning
ER-2005-0436	Rebuttal, Surrebuttal	Low-Income Programs
		Energy Efficiency Programs
ER-2005-0436	Direct, Surrebuttal	Resource Planning
EO-2005-0329	Spontaneous	Demand-Side Programs
	_	Resource Planning
EO-2005-2063	Spontaneous	Demand-Side Programs
	_	Resource Planning
ER-2004-0570	Rebuttal, Surrebuttal	Energy Efficiency Programs
		Wind Research Program
ER-2004-0570	Direct	Reliability Indices
EF-2003-465	Rebuttal	Resource Planning
ER-2002-424	Direct	Derivation of Normal Weather
EC-2002-1	Direct, Rebuttal	Weather Normalization of Class Sales
		Weather Normalization of Net System
ER-2001-672	Direct, Rebuttal	Weather Normalization of Class Sales
		Weather Normalization of Net System

Missouri Public Service Commission Staff Case Listing (cont.)

ER-2001-299	Direct	Weather Normalization of Class Sales
		Weather Normalization of Net System
EM-2000-369	Direct	Load Research
EM-2000-292	Direct	Load Research
EM-97-575	Direct	Normalization of Net System
ER-97-394, et. al.	Direct, Rebuttal,	Weather Normalization of Class Sales
	Surrebuttal	Weather Normalization of Net System
		Energy Audit Tariff
EO-94-144	Direct	Weather Normalization of Class Sales
		Weather Normalization of Net System
ER-97-81	Direct	Weather Normalization of Class Sales
		Weather Normalization of Net System
		TES Tariff
ER-95-279	Direct	Normalization of Net System
ET-95-209	Rebuttal, Surrebuttal	New Construction Pilot Program
EO-94-199	Direct	Normalization of Net System
ER-94-163	Direct	Normalization of Net System
ER-93-37	Direct	Weather Normalization of Class Sales
		Weather Normalization of Net System
EO-91-74, et. al.	Direct	Weather Normalization of Class Sales
		Weather Normalization of Net System
EO-90-251	Rebuttal	Promotional Practices Variance
ER-90-138	Direct	Weather Normalization of Net System
ER-90-101	Direct, Rebuttal,	Weather Normalization of Class Sales
	Surrebuttal	Weather Normalization of Net System
ER-85-128, et. al.	Direct	Demand-Side Update
ER-84-105	Direct	Demand-Side Update