Exhibit No.:

Issue(s):

Witness/Type of Exhibit: Sponsoring Party: Case No.: Advertising Expense Bolin/Surrebuttal Public Counsel GR-99-315

## SURREBUTTAL TESTIMONY

OF

### KIMBERLY K. BOLIN

Submitted on Behalf of the Office of the Public Counsel

Laclede Gas Company

Case No. GR-99-315

FILED

AUG 1 9 1999

Missouri Public Service Commission

August 19, 1999

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the matter of Laclede Gas Company's tariff to revise natural gas rate schedules.	) Case No. GR-99-315
AFFIDAVIT OF KI	MBERLY K. BOLIN
STATE OF MISSOURI ) ) ss COUNTY OF COLE )	
Kimberly K. Bolin, of lawful age and being	g first duly sworn, deposes and states:
<ol> <li>My name is Kimberly K. Bolin. I an Public Counsel.</li> </ol>	m a Public Utility Accountant for the Office of the
2. Attached hereto and made a part he consisting of pages 1 through 6 and	ereof for all purposes is my surrebuttal testimony Schedule KKB-8.
3. I hereby swear and affirm that my strue and correct to the best of my kn	statements contained in the attached testimony are nowledge and belief.
	Himberly K. Bolin
Subscribed and sworn to me this 19th day of Au	gust, 1999.
My Commission expires August 20, 2001.	Mary S. Køestner, Notary Public

### SURREBUTTAL TESTIMONY

OF

### KIMBERLY K. BOLIN

### LACLEDE GAS COMPANY

#### CASE NO. GR-99-315

1	lc	).	PLEASE	STATE	YOUR	NAME	AND	ADDRESS.
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- A. Kimberly K. Bolin, P.O. Box 7800, Jefferson City, Missouri 65102.
- Q. ARE YOU THE SAME KIMBERLY K. BOLIN WHO HAS FILED DIRECT AND REBUTTAL TESTIMONY IN THIS CASE?
- A. Yes.

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- Q. WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?
- A. To response to the rebuttal testimony of Laclede Gas Company (Laclede or Company) witness Richard N. Hargraves concerning advertising expense.
- Q. ON PAGE 2 OF MR. HARGRAVES REBUTTAL TESTIMONY HE STATES "A

  PRINT ADVERTISEMENT ENTITLED "PUBLIC SERVICE IS OUR DAILY
  BUSINESS" WAS CATEGORIZED AS "INSTITUTIONAL" BY STAFF AND

  AS "PROMOTIONAL" BY PUBLIC COUNSEL." DID YOU STATE IN

  YOUR REBUTTAL TESTIMONY THAT YOU HAD MISTAKENLY LISTED THIS

  AD AS PROMOTIONAL?
- A. Yes. I corrected my mistake in my rebuttal testimony. I have categorized this ad as a general ad and I have removed the expense for the ad from my adjustment.

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- MR. HARGRAVES CONTENDS ON PAGE 2 OF HIS REBUTTAL TESTIMONY
  THAT THE TELEVISION COMMERCIALS "BRINGING YOU ENERGY" AND
  "OUR DAILY BUSINESS" ARE PROMOTIONAL. IS THIS CORRECT?
- A. No. These ads are clearly institutional advertising. The "primary message" of both ads is Laclede supports Channel 9's broadcast of The Newshour. The "primary message" purpose is the promotion of Laclede's corporate image. Institutional advertising is defined as advertising used to improve the company's public image. Promotional advertising is used to encourage or promote the use of the particular commodity the utility is selling.
- Q. ONE OF THE MAIN REASONS THAT THE COMPANY BELIEVES THE USE OF

  THE KCPL STANDARD IS INAPPROPRIATE IS THAT COMPANY BELIEVES

  IT IS AN EXPENSIVE, TIME CONSUMING, AD-BY-AD ANALYSIS. DOES

  PUBLIC COUNSEL SHARE THE SAME BELIEF?
- A. The purpose of ratemaking regulation is to provide just and reasonable rates. An examination of expenditures to determine if the expenditures are necessary, prudent, and at a reasonable level must be conducted. This requires analysis, not a simple percentage of revenues or a flat amount that the Company unilaterally feels is a reasonable amount to spend.
  - The ad-by-ad review of the advertising expense is no more or less time-consuming than any other ratemaking issue. For example, for this rate case I reviewed Dues and Donations expense. There were approximately 140 organizations that the Company paid dues to or gave donations to. I had to examine each invoice and determine if the Company should be allowed to recover each expense based upon four criteria. There were 51 ads to review for this rate case, less than one-half the

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amount of organizations that I had to list and examine the supporting documentation for the Dues and Donations expense issue.

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Q. HIS REBUTTAL TESTIMONY ON PAGE MR. HARGRAVES LITTLE DOUBT THAT BOTH REGULATED REGULATED COMPANIES GARNER FROM PROMOTIONAL BENEFITS ADVERTISING." HE THEN USES ANHEUSER-BUSCH **EXAMPLES** NON-REGULATED COMPANIES **MILLIONS** THAT ADVERTISING EACH YEAR. PLEASE EXPLAIN WHY USING THESE TWO SIMILAR COMPANIES TO LACLEDE GAS COMPANY WRONG.

A. Natural gas is a public service that provides a basic need (heat) to survive. The purchase of Anheuser-Busch or IBM products can be described as discretionary purchases. Natural gas service providers do not have to convince customers they **need** heat like a beer or a computer producer does.

Anheuser-Busch and IBM have many competitors from which a customer can choose a variety of products. Laclede does not have a competing gas company to contend with. Customers who want natural gas service in Laclede's service territory do not have the ability to choose another natural gas service provider, unlike possible customers of Anheuser-Busch and IBM.

Q. MR. HARGRAVES ATTACHED A COPY OF WHAT THE COMPANY CLAIMS IS A COST/BENEFIT ANALYSIS AS SCHEDULE 2 IN HIS REBUTTAL

TESTIMONY. PLEASE EXPLAIN WHY PUBLIC COUNSEL HAS REJECTED THIS ANALYSIS.

A. This analysis is based on estimates and assumptions and has many inaccurate and misleading statements. Also, Public Counsel recommends rejection of this analysis because the Company has not proved that Laclede's promotional advertising is the main information source or factor that leads a customer to choose natural gas over alternative fuels. Attached, as Schedule KKB-8 is a copy of the tabular analysis of the Company's new user study, which proves sources other than advertising influence customers to choose natural gas.

Company's estimated loss of revenue is based upon the assumptions that the Company will lose one-half of its estimated customer growth and one percent of the Company's current heating customers if Laclede discontinues its promotional advertising. Public Counsel has several unanswered data requests into the Company concerning how the Company decided to use these assumptions.

- Q. IN YOUR PREVIOUS ANSWER YOU MENTIONED THAT LACLEDE'S

  COST/BENEFIT ANALYSIS CONTAINED INACCURATE AND MISLEADING

  STATEMENTS. PLEASE EXPLAIN.
- A. Laclede's cost/benefit analysis contains two statements that are simply untrue. The first statement is:

Laclede is informing individual ratepayers of important information they need to compare competing claims and thereby make an informed energy decision. Some of this information regards the environmental and other advantages of natural gas. Some of this information regards the difficulties associated with the use of

<u>heat pumps in the St. Louis area.</u> (Emphasis added) (Hargraves Rebuttal, Schedule 2, page 2)

No where in any of the advertising I reviewed did Laclede provide any information regarding the difficulties associated with the use of heat pumps in the St. Louis area.

The second statement is:

The program also informs the customer of the environmental, convenience and efficiency advantages of natural gas energy as well as the negative operational aspects of the electric heat pump — all of which information, were it not for Laclede, would never reach the consumer. (Emphasis added) (Hargraves Rebuttal, Schedule 2, page 3)

As I stated in my rebuttal testimony (page 5 lines 1 through 15) and as Laclede's survey (attached as Schedule KKB-8, pages 4 and 5) shows, customers can and have obtained information regarding natural gas from other sources, such as contractors, builders, heating technicians, consumer reports, personnel experience and other homeowners.

- Q. IN COMPANY'S SURVEY (SCHEDULE KKB-8) NEW USERS WERE ASKED
  WHAT LACLEDE'S ADVERTISING WAS ABOUT. WHAT WAS THE MOST
  COMMON ANSWER?
- A. Forty percent of those questioned remembered Ernest and Vern. While only twenty-six percent of those surveyed remembered the ad saying gas is more economical than electricity, and nineteen percent remembered the ad saying gas is cleaner.
- Q. WHAT PERCENT OF THE NEW USERS SURVEYED DID NOT MAKE THE DECISION TO USE A GAS FURNACE?

A.

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- Six percent of the new gas users were not involved in the decision to use a gas furnace, while only four percent cited television /media advertising as the source that led the customer to choose natural gas heat. (Schedule KKB-8, page 4) This means advertising effects less new users of gas then those new users who simply choose to let someone else make the choice. The four percent influenced by the advertising represent a very small part of the market as compared to other methods of influence such as past experience with gas (thirty-four percent) and friends/other homeowners (twenty percent).
- Q. DOES THIS CONCLUDE YOUR SURREBUTTAL TESTIMONY?
- A. Yes.

PART IV
TABULAR ANALYSIS

### NEW USERS STUDY

GROUP

<i>'</i> ;				
	TOTAL	MAIN EXTENSIONS	NEV CON- STRUCTION	HEAT PUMP
TOTAL .	103	35	32	36
HAIN EXTENSION	35 34.0	35 100.0	0 0.0	0.0
NEW CONSTRUCTION	32 31.1	0 0.0	32 100.0	0.0
HEAT PUMP	36 35.0	0.0	0 0.0	36 100.0

### NEW USERS STUDY

# Q.3 VHY DID YOU CHOOSE A GAS PURNACE INSTEAD OF AN ELECTRIC PURNACE OR HEAT PUHP?

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7	TOTAL	HAIN EXTENSIONS	NEV CON- STRUCTION	HEAT PUHP
TOTAL	103	35	32	36
GAS IS LESS COSTLY/ HORE ECONOMICAL			16 50.0	18 50.0
PAST EXPERIENCE	21		7	8
WITE GAS	20.4		21.9	22.2
GAS IS HORE	18		6	10
EFFICIENT	17.5		18.8	27.8
TRIED HEAT PUMP -	7	3	3.1	3
WAS NOT SATISFIED	6.8	8.6		8.3
GAS CAME WITH THE	5	•	3	2
HOUSE	4.9		9.4	5.6
GAS IS VARHER HEAT	4 3.9	2.9	0.0	3 8.3
HEAT PUMP NOT COST	4	3	0.0	1
EFFECTIVE/PRACTICAL	3.9	8.6		2.8
GAS BAS A QUICKER RESPONSE	2 1.9	0.0	3.1	2.8
VANTED TO GET RID OF THE PROPANE TANK		2 5.7	0.0	0.0
ELECTRIC POVER CAN	2	1	1	0.0
GO OFF	1.9	2.9	3.1	
HEAT PUMP - AIR IS TOO COLD	2 1.9	2.9	0.0	1 2.8
NO REASON, JUST	8	4	4	0.0
PREFER GAS	7.8	11.4	12.5	
OTHER	5	1	2	2
	4.9	2.9	6.3	5.6

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### NEV USERS STUDY

Q.4 WHAT SOURCES DID YOU USE FOR INFORMATION THAT LED YOU TO CHOOSE GAS HEAT?

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7	TOTAL	MAIN EXTENSIONS	NEV CON- STRUCTION	HEAT PUHP
TOTAL .	103	35	32	36
PAST EXPERIENCE WITH GAS	35 34.0		14 43.8	
FRIENDS/OTHER	21	•	3	6
HOHEOWNERS	20.4		9.4	16.7
PRICE COMPARISONS	14	5	4	5
	13.6	14.3	12.5	13.9
PAST EXPERIENCE VITH	12		3	4
OTHER FUELS	11.7		9.4	11.1
PAST EXPERIENCE	9	0.0	4	5
(GENERAL)	8.7		12.5	13.9
CONTRACTORS/BUILDERS /HEATING TECHNICIANS	-	17.1	0.0	3 8.3
CONSUMER REPORTS/	8	2.9	4	3
OTHER PERIODICALS	7.8		12.5	8.3
DIDN'T MAKE THE DECISION ON FURNACE	6 5.8	0.0	6.3	11.1
BROCHURES FROM THE	4	2	1	1
GAS COMPANY	3.9	5.7	3.1	2.8
TV/HEDIA ADVERTISING	4	1	2	1
	3.9	2.9	6.3	2.8
DISPLAY HOMES/ HOME SHOVS	3 2.9	0.0	0.0	3 8.3
SALESPERSONS AT THE	2	1	1	0
GAS COMPANY	1.9	2.9	3.1	0.0
BUSINESS SOURCES/ FURNACE COMPANIES	2 1.9	2 5.7	0.0	0.0

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### NEV USERS STUDY

Q.4 VHAT SOURCES DID YOU USE FOR INFORMATION THAT LED YOU TO CHOOSE GAS HEAT? (continued)

·	TOTAL	MAIN EXTENSIONS	NEW CON- STRUCTION	HEAT PUHP
TOTAL	103	35	32	36
READ ABOUT IT (NO SOURCE SPECIFIED)	1.0	1 2.9	0 0.0	0 0.0
NONE/HYSELF/ JUST DECIDED	11 10.7	5 14.3	3 9.4	3 8-3
NO ANVSER	1 1.0	0 0.0	0.0	1 2.8

### NEV USERS STUDY

Q.5 DO YOU RECALL SEEING OR HEARING ANY ADVERTISING ABOUT NATURAL GAS BEFORE CHOOSING GAS HEAT?

	TOTAL	HAIN EXTENSIONS	NEV CON- STRUCTION	HEAT PUMP		
TOTAL	103	35	32	36		
YES	57 55.3	17 48.6	16 50.0	24 66.7		
NO	44 42.7	16 45.7	16 50.0	12 33.3		
DON'T KNOW	2 1.9	2 5.7	0 0.0	0.0		

DON'T KNOW/

DON'T REMEMBER

### NEV USERS STUDY

### Q.6 YEAT VAS THE ADVERTISING ABOUT?

7		GROUP			
,	TOTAL		nev Con-	неат	
TOTAL	57	17	16	24	
ERNEST/VERN (GENERAL)	23 40.4	9 52.9	5 31.3		
GAS IS LESS COSTLY/ HORE ECONOMICAL		9 52.9	3 18.8	3 12.5	
GAS IS CLEANER	11 19.3		4 25.0	5 20.8	
GAS IS HORE EFFICIENT	10 17.5	_	5 31.3	3 12.5	
LACLEDE GAS COMPANY (GENERAL)	7 12.3	0 0.0	1 6.3	6 25.0	
GAS HEAT (GENERAL)	3 5.3	0.0	0.0	3 12.5	
HEAT PUMP (GENERAL)	3 5.3	0.0	0.0	3 12.5	
HEAT PUMP IS BEING PUSHED BY ELEC. CO.			6.3		
ELECTRIC CO. AD/HEAT PUHPS HORE EFFICIENT		0.0	1 6.3	1 4.2	
OTHER	2 3.5	0 0.0	1 6.3	1 4.2	

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NEV USERS STUDY

Q.7A THOSE VHO BELIEVE THE FOLLOWING STATEMENTS.

GROUP

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7	TOTAL	HAIN EXTENSIONS		HEAT PUNP
TOTAL	103	35	32	36
GAS IS CHEAPER THAN ELECTRIC		33 94.3		_
GAS APPLIANCES LAST LONGER		10 28.6		
	81 78.6	-		
HEAT PUMPS WEAR OUT FASTER		15 42.9		
GAS HEAT IS HOTTER THAN HEAT PUMP				
DON'T BELIEVE ANY OF THE STATEHENTS		0.0		0 0.0

### NEV USERS STUDY

Q.7B THOSE VHO BELIEVE THE STATEMENT AND FELT IT VAS IMPORTANT IN THEIR PURCHASE DECISION.

•		**			
	TOTAL	MAIN EXTENSIONS	NEV CON- STRUCTION	HEAT PUHP	
TOTAL	103	35	32	36	
GAS IS CHEAPER THAN	86	28	26	<i>* *</i> 32	
ELECTRIC	83.5	80.0	81.3		
		•			
GAS APPLIANCES LAST	23	5	9	9	
LONGER	22.3	14.3	28.1	25.0	
GAS IS HORE	78	22	24	32	
EFFICIENT	75.7	62.9	75.0	88.9	
		•			
HEAT PUMPS VEAR OUT	24	6	9	9	
FASTER	23.3	17.1	28.1	25.0	
GAS HEAT IS HOTTER	34	11	9	14	
ons what is notice	33.0	31.4	28.1	38.9	
	25.0	27.4	20.1	30.3	

### NEV USERS STUDY

Q.7C THOSE WHO BELIEVE THE STATEHENT, FELT IT WAS IMPORTANT IN THEIR DECISION AND RECALL ADVERTISING FOR IT.

7		•	GROUP		
	TOTAL	HAIN EXTENSIONS	NEV CON- STRUCTION	HEAT PUMP	
TOTAL	103	35	32	36	
GAS IS CHEAPER THAN ELECTRIC	39 38.6		11 35.5	14 40.0	
GAS APPLIANCES LAST LONGER	3 3.0	0.0	1 3.2	2 5.7	
GAS IS MORE EFFICIENT	36 35.6		10 32.3	13 37.1	
HEAT PUMPS WEAR OUT FASTER	6 5.9	2 5.7	2 6.5	2 5.7	
GAS HEAT IS HOTTER	3 3.0	1 2.9	3.2	2.9	

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RECALLED AD FOR AT 55

LEAST 1 IMP. FACTOR 54.5