Exhibit No.: Issue(s): Witness/Type of Exhibit: Sponsoring Party: Case No.:

Rate of Return Burdette/Surrebuttal Public Counsel GR-99-315

## SURREBUTTAL TESTIMONY

OF

## MARK BURDETTE

Submitted on Behalf of the Office of the Public Counsel FILED AUG 1 9 1999

Service Commission

LACLEDE GAS COMPANY

Case No. GR-99-315

August 19,1999

## BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Laclede Gas Company's ) Tariff Sheets to Revise Natural Gas Rates ) Case No. GR-99-315				
AFFIDAVIT OF MARK BURDETTE				
STATE OF MISSOURI )				
COUNTY OF COLE ) ss				
Mark Burdette, of lawful age and being first duly sworn, deposes and states:				
1. My name is Mark Burdette. I am a Financial Analyst for the Office of the Public Counsel.				
2. Attached hereto and made a part hereof for all purposes is my surrebuttal testimony consisting of pages 1 through 3.				
3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.				
Mark Burdette				
Subscribed and sworn to me this 19th day of August, 1999.				
Mary S. Koestner Notary Public				
My commission expires August 20, 2001.				

1		TABLE OF CONTENTS	
2			
3	1.	Comments on the direct testimony of Glenn W. Buck	1
4			
5	2.	Comments on the direct testimony of Kathleen McShane	2

ł

.

1		SURREBUTTAL TESTIMONY
2		OF
3		MARK BURDETTE
4		LACLEDE GAS COMPANY
5		CASE NO. GR-99-315
6		
7	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
8	Α.	Mark Burdette, P.O. Box 7800, Ste. 250, Jefferson City, Missouri 65102-7800.
9 10 11	Q.	ARE YOU THE SAME MARK BURDETTE WHO FILED DIRECT AND REBUTTAL TESTIMONY BEFORE THE MISSOURI PUBLIC SERVICE COMMISSION IN THIS PROCEEDING?
12	A.	Yes, I am.
13	Q.	WHAT IS THE PURPOSE OF THIS TESTIMONY?
14	A.	I will comment on the rebuttal testimony of Laclede Gas Company witnesses Glenn W.
15		Buck and Kathleen C. McShane,
16		
17		COMMENTS ON THE DIRECT TESTIMONY OF GLENN W. BUCK
18 19	Q.	DOES MR. BUCK RECOMMEND INCLUDING SHORT-TERM DEBT IN THE COMPANY'S RATEMAKING CAPITAL STRUCTURE?
20	A.	Yes. Mr. Buck recommends including the actual level of short-term debt (average daily
21		balance) as of 31 July 1999, reduced by a total of \$50M to account for recent issuances of
22		\$25M of common equity and \$25M long-term debt (Buck-Rebuttal, page 9, lines 2-8). He
23		estimates a final level of short-term debt of approximately \$40M.
24	Q.	DO YOU AGREE WITH THIS RECOMMENDATION?
25	A.	No, I do not.

1 2 3	Q.	WHY DO YOU DISAGREE WITH THE COMPANY'S RECOMMENDATIONS REGARDING THE LEVEL OF SHORT-TERM DEBT TO INCLUDE IN THE CAPITAL STRUCTURE?
4	A.	The level of short-term debt recommended by the Company is too low and is not
5		representative of the Company's use of short-term debt.
6		Laclede recently issued common equity and long term debt and used both sources
7		of funds to reduce short-term debt. However, there is no reason to believe that the
8		Company's level of short-term debt will remain at this reduced level. In fact, Laclede's
9		own financial documents indicate that the level of short-term debt will increase in the
10		future.
11		The coincidental timing of this rate case and Laclede's recent equity and long-term
12		debt issuances (and the current reduced level of short-term debt) is not justification for
13		using an unrepresentative level of short-term debt in the Company's ratemaking capital
14		structure.
15 16	Q.	WHAT IS THE MISSOURI PUBLIC SERVICE COMMISSION STAFF POSITION REGARDING SHORT-TERM DEBT?
17	A.	Staff witness Broadwater shares my belief that the Company's recommendation is too low
18		(Broadwater-Rebuttal, page 6, line 22 - page 7, line 8). Public Counsel and Staff propose
19		identical levels of short-term debt to be used for Laclede's ratemaking capital structure
20		(Burdette-Rebuttal, page 9, line 14; Broadwater-Rebuttal, page 7, line 6).
21		
22	:	COMMENTS ON THE DIRECT TESTIMONY OF KATHLEEN MCSHANE
23 24 25	Q.	MS. MCSHANE COMMENTS AT LENGTH ASSERTING THAT YOU APPLIED THE DISCOUNTED CASH FLOW MODEL TO LACLEDE GAS ONLY. IS HER CHARACTERIZATION OF YOUR ANALYSIS ACCURATE?
26	Α.	No, it is not. Although Ms. McShane repeatedly states that I applied the DCF to Laclede
27		Gas only, my analysis as presented in my direct testimony includes the application of the

DCF model to six other gas utilities. The results of this analysis were used to corroborate and show the reasonableness of my recommendation for Laclede. Ms. McShane makes the same allegations concerning Staff witness Broadwater's analysis, completely ignoring the fact that Mr. Broadwater applied the DCF to seven other gas utilities.

Public Counsel is, quite simply, perplexed at the obvious fallacy of Ms. McShane's assertions concerning the application of the DCF by both Mr. Broadwater and me.

- Q. MS. MCSHANE SUGGESTS THAT THE MARKET PREMIUM VALUE USED IN THE CAPITAL ASSET PRICING MODEL, BY BOTH YOU AND MR. BROADWATER, IS TOO LOW. COULD YOU COMMENT ON HER ASSERTION?
- A. Yes. Ms. McShane claims that the market premium I used in my analysis (from Ibbotson Associates) is too low because it is calculated over too long of a historical period. She recommends using a higher value calculated from very recent data (1992-1998).

Ms. McShane's approach (and her assertions) depends on the obviously inaccurate idea that investors rely only on the most optimistic information and ignore other information that would lower their return expectations. Not coincidentally, this assumption about investors leads Ms. McShane to a higher recommended ROE for Laclede. I do not believe that actual investors, with their own hard-earned money at risk, would blindly ignore historical information that might indicate lower returns. Relying only on information that paints a rosy picture of future performance produces a flawed analysis.

- Q. DOES THIS END YOUR TESTIMONY?
- A. Yes, it does.