Exhibit No.:

Issue(s): Report on Cost of

Service; Overview of

The Staff's Filing; Policy

Witness: Jamie S. Myers

Sponsoring Party: MoPSC Staff
Type of Exhibit: Direct Testimony

Case Nos.: GR-2017-0215

GR-2017-0216

Date Testimony Prepared: September 8, 2017

# MISSOURI PUBLIC SERVICE COMMISSION COMMISSION STAFF DIVISION

### **DIRECT TESTIMONY**

**OF** 

**JAMIE S. MYERS** 

SPIRE MISSOURI, INC., d/b/a SPIRE
LACLEDE GAS COMPANY and MISSOURI GAS ENERGY
GENERAL RATE CASE

CASE NOS. GR-2017-0215 and GR-2017-0216

> Jefferson City, Missouri September 2017

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1		DIRECT TESTIMONY				
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3		JAMIE S. MYERS				
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7 8	CASE NOS. GR-2017-0215 and GR-2017-0216					
9	Q.	Please state your name and business address.				
10	A.	My name is Jamie S. Myers. My business address is 200 Madison St.,				
11	Jefferson City, MO 65101.					
12	Q.	By whom are you employed and in what capacity?				
13	A.	I am employed by the Missouri Public Service Commission ("Commission")				
14	as Commission Staff Deputy Director.					
15	Q.	Please describe your education and relevant work experience.				
16	A.	I received a Bachelor's of Arts Degree in Environmental Studies and Juris				
17	Doctor from	the University of Missouri. I began employment at the Commission in May 2014				
18	in the Staff Counsel Department. I transitioned to my current position as Commission Staff					
19	Deputy Director in April 2017. Prior to my employment at the Commission, I spent four years					
20	working in education and research.					
21	Му ј	ob duties include assisting the Commission Staff Director in overseeing all				
22	aspects of the Commission Staff. Currently, I am the designated lead on the general review of					
23	the Commission's rules, pursuant to Executive Order 17-03. In my prior position at the					

- Direct Testimony of Jamie S. Myers Commission, I was the assigned attorney on several rate cases, complaints, and various 1 2 applications. 3 Q. Have you previously testified before the Commission? 4 A. No. 5 **EXECUTIVE SUMMARY** 6 What is the purpose of your testimony? Q. 7 The purpose of my testimony is to sponsor Staff's Cost of Service Report that A. 8 is being filed concurrently with this testimony, provide an overview of Staff's cost-of-service 9 calculation and revenue requirement recommendation, and if requested at hearing, address 10 questions of a general or policy nature regarding the work performed by, or the positions
  - Q. What did Staff review for its Cost of Service Report?

taken by Staff in this proceeding.

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- A. Staff reviewed all the cost-of-service components (capital structure, return on rate base, rate base, depreciation expense, revenues, and operating expenses) that comprise Laclede Gas Company's operating divisions, Laclede Gas's (LAC) and Missouri Gas Energy's (MGE), revenue requirements based on the 12-months ending December 31, 2016, and updated for known and measureable changes through June 30, 2017.
- Q. Based on Staff's review, what is Staff's recommended revenue requirement for LAC and MGE?
- A. Staff recommends increases of \$11,958, 306 to LAC's base rates, and \$8,744,120 to MGE's base rates, and that the Companies' Infrastructure System Replacement Surcharge (ISRS) be reset to zero. Staff recommends a return on equity (ROE) of 9.25%, which is the mid-point of Staff's recommended equity cost rate range of 9.0% to 9.5%.

1 Q. What rate increases are LAC and MGE requesting?

A. LAC is requesting a gross revenue increase of \$58.1 million and MGE is requesting a gross revenue increase of \$50.4 million. However, LAC and MGE are currently collecting ISRS revenues of \$32.6 million<sup>1</sup> and \$16.4 million,<sup>2</sup> respectively. This results in a net incremental increase request of \$25.5 million for LAC and a net incremental increase request of \$34.0 million for MGE. The Companies are requesting an ROE of 10.35%.

Q. Does Staff address other issues in its Cost of Service Report?

A. Yes. While several issues are addressed, there are a few issues worth noting. On July 28, 2017, LAC and MGE filed notice with the Commission of their intent to change their name to Spire Missouri Inc. d/b/a Spire (hereafter "Spire"), File No. GN-2018-0032. The Commission officially recognized the name change to Spire, effective August 30, 2017. While Staff recognizes that the two operating divisions are Spire, for this case it is still necessary for Staff to distinguish between the two operating divisions formerly known as LAC and MGE. In an attempt to preserve this distinction, Staff has continued to refer to the divisions as "LAC" and "MGE" when necessary. When referring to the two operating divisions collectively, Staff will refer to them as "Spire Missouri".

Additionally, the largest differences in dollar amounts between Staff and LAC and MGE at this time result from differences in recommended Capital Structure and ROE, Labor costs, Plant and Reserve expenses, and Pensions and OPEB expenses.

<sup>2</sup> GO-2017-0201

<sup>&</sup>lt;sup>1</sup> GO-2017-0202.

1 Q. Is there anything else you would like to note? Yes. Since the commencement of these rate cases, amendments to the 2 A. 3 Commission's rule regarding the treatment of Confidential Information have gone into effect.<sup>3</sup> 4 Under the new rule, any party may submit to the Commission, without first obtaining a 5 protective order, any information designated as confidential if that information qualifies under certain categories.<sup>4</sup> In this Cost of Service Report, Staff has marked the information Spire had 6 7 previously designated as "highly confidential" as "confidential". Staff Counsel discussed the 8 new rule and Staff's intent to mark information as "confidential" with Spire's legal counsel. 9 STAFF REPORT ON COST OF SERVICE 10 Q. How is Staff's Cost of Service Report organized? 11 A. It is organized by topic as follows: **Executive Summary** 12 I. 13 II. Background 14 III. Test Year/True-Up Period 15 IV. Staff's Revenue Requirement Recommendation V. 16 General Ledger Recording Issues 17 VI. Surveillance Reporting VII. 18 Rate of Return 19 VIII. Rate Base 20 IX. Synergies/Allocations 21 X. **Income Statement** 22 XI. Depreciation

<sup>4</sup> 4 CSR 240-2.135(2)(A).

<sup>&</sup>lt;sup>3</sup> Amendments to 4 CSR 240-2.135 became effective on July 31, 2017.

1	The Rate Base and Income Statement sections of Staff's Cost of Service Report have
2	numerous subsections, which explain each specific adjustment Staff made to the EMS run
3	Staff developed in this case. The Staff member responsible for writing each subsection of the
4	report is identified at the end of the subsection. The affidavit of each Staff person who
5	contributed to the report is affixed to the report. The credentials and case participation of each
6	Staff person who contributed to the report can be found in Appendix 1.
7	Short forms used in the Staff's Cost of Service Report and Class Cost of Service
8	Report include:
9	"Commission" for the Missouri Public Service Commission;
10	"Staff" for the Staff of the Missouri Public Service Commission;
11	"LAC" for Spire (formerly Laclede Gas);
12 13	"MGE" for Spire (formerly Laclede Gas Company d/b/a Missouri Gas Energy);
14	"Spire Missouri" when referring to LAC and MGE collectively;
15	"Public Counsel" for the Office of the Public Counsel;
16 17	"EMS" for Staff's revenue requirement model referred to as Exhibit Modeling System;
18	"ROE" for Return on Equity;
19	"ROR" for Rate of Return;
20	"ISRS" for Infrastructure System Replacement Surcharge;
21	"ACA" for Actual Cost Adjustment;
22	"PGA" for Purchased Gas Adjustment
23	OVERVIEW OF STAFF'S RECOMMENDED REVENUE REQUIREMENT
24	Q. How does one determine the revenue requirement for a regulated
25	utility?

The first step is to calculate the cost-of-service. The cost-of-service for 1 A. 2 a regulated utility can be defined by the following formula: 3 Cost-of-Service = Cost of Providing Utility Service 4 or 5 COS = O + (V - D)R where, 6 COS = Cost-of-Service7 O = Adjusted Operating Costs (Payroll, Maintenance, etc.), Depreciation 8 **Expense and Taxes** 9 V = Gross Valuation of Property Required for Providing Service 10 D = Accumulated Depreciation Representing Recovery of Gross Property 11 Investment R = Allowed Rate of Return12 13 V - D = Rate Base (Gross Property Investment less Accumulated)14 Depreciation = Net Property Investment) 15 (V - D)R = Return Allowed on Net Property Investment16 Q. Once cost-of-service is calculated, how does one determine the revenue 17 requirement? 18 A. Revenue requirement is the difference between the calculated cost-of-service and the adjusted current revenues.<sup>5</sup> That difference represents the regulated utility's necessary 19 20 rate relief and can be defined by the following formula: 21 RR = COS - CR where, 22 RR = Revenue Requirement

<sup>&</sup>lt;sup>5</sup> It should be noted that often the terms "cost-of-service" and "revenue requirement" are used interchangeably to refer to what is defined as "cost-of-service" above.

## Direct Testimony of Jamie S. Myers

1		COS = Cost-of-Service
2		CR = Adjusted Current Revenues
3	Q.	Does this conclude your direct testimony?
4	A.	Yes it does.

#### BEFORE THE PUBLIC SERVICE COMMISSION

### **OF THE STATE OF MISSOURI**

Gas Service In the Matter of Laclede Gas Company I/b/a Missouri Gas Energy's Request to	)	Case No. GR-2017-0216
ncrease Its Revenues for Gas Service  AFFIDAVIT (	) OF JAM	IE S. MYERS

STATE OF MISSOURI ) ss.
COUNTY OF COLE )

COMES NOW JAMIE S. MYERS and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing Direct Testimony and that the same is true and correct according to her best knowledge and belief.

Further the Affiant sayeth not.

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this \_\_\_\_\_\_ day of September 2017.

D. SUZIE MANKIN
Notary Public - Notary Seal
State of Missburf
Commissioned for Cole County
My Commission Expires: December 12, 2020
Commission Number: 12412070

Jusiellankin Notary Public