Exhibit No.:

Issue: Policy; Legislative

Activities

Witness: James Oglesby

Exhibit Type: Rebuttal Testimony

Sponsoring Party: Missouri Gas Energy

Case No.: GR-2004-0209

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MISSOURI PUBLIC SERVICE COMMISSION

MISSOURI GAS ENERGY

CASE NO. GR-2004-0209

REBUTTAL TESTIMONY

OF

JAMES OGLESBY

ON BEHALF OF MISSOURI GAS ENERGY

Jefferson City, Missouri

May 2004

REBUTTAL TESTIMONY OF JAMES OGLESBY ON BEHALF OF MISSOURI GAS ENERGY

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REBUTTAL TESTIMONY OF JAMES OGLESBY ON BEHALF OF MISSOURI GAS ENERGY

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
2	A.	My name is James Oglesby.
3		
4	Q.	DID YOU SUBMIT DIRECT TESTIMONY IN THIS PROCEEDING?
5	A.	Yes.
6		
7	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
8	A.	From my vantage point as the President and Chief Operating Officer of Missouri Gas Energy
9		("MGE" or "Company"), a division of Southern Union Company ("Southern Union"), I will
10		advise the Commission of a negative ramification that I believe would result if the rate of
11		return recommendations made by either the Commission Staff or the Office of the Public
12		Counsel are adopted for setting MGE's rates in this case. I will also apprise the Commission
13		of why I believe that MGE's devotion of a reasonable level of internal company human
14		resources to the legislative process is a reasonable and necessary part of operating a local
15		natural gas distribution business such that the associated costs should be recoverable through
16		rates.
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1		
2		Negative Ramification of Adopting the Staff or Public Counsel Rate of Return
3	Q.	DO YOU BELIEVE A NEGATIVE RAMIFICATION WILL RESULT IF THE
4		COMMISSION ADOPTS THE RATE OF RETURN RECOMMENDED BY EITHER
5		THE COMMISSION STAFF OR THE PUBLIC COUNSEL?
6	A.	Yes. Under either of those circumstances, it would be difficult, if not impossible, for MGE
7		to obtain the capital needed to fund improvements in our operations.
8		
9	Q.	WHY?
10	A.	The Staff return on equity recommendation mid-point is 9.02% and the Public Counsel return
11		on equity recommendation is below 9.5%. Southern Union also operates gas distribution
12		properties in three states other than Missouri (Pennsylvania, Rhode Island and
13		Massachusetts). The authorized return on equity for Southern Union's Rhode Island
14		distribution property is 11.25%; the other properties' rates are the product of settlement with
15		no specified authorized return on equity. If either the Staff or Public Counsel rate of return
16		recommendation is adopted, it is clear that the MGE operation would be the lowest priority
17		for any discretionary capital expenditures and I believe it would be unreasonable to expect
18		the MGE operation to obtain funding for any such expenditures.
19		
20		
21		

Q. WHY SHOULD THE COMMISSION CARE WHETHER MGE IS ABLE TO OBTAIN FUNDING FOR DISCRETIONARY CAPITAL EXPENDITURES?

Southern Union has in the past deployed significant discretionary capital to the benefit of the MGE operation and MGE's customers. The most significant example is the automated meter reading system ("AMR"), an investment of roughly \$25 million, that MGE implemented in 1998. AMR has produced benefits for customers both in the form of enhanced customer service (estimated meter reads have been reduced to less than 1,000 annually) and reduced operations and maintenance expense (4 meter readers and trucks now perform the meter reading function formerly undertaken by approximately 70 meter readers and associated vehicles). I do not believe Southern Union would have deployed the capital necessary to implement AMR if—at the time the decision to implement AMR was made—MGE's authorized rate of return had been set significantly below what other jurisdictions were then authorizing for gas distribution operations.

A.

A.

Q. ARE THERE OTHER EXAMPLES OF DISCRETIONARY CAPTIAL EXPENDITURES?

Yes. Although AMR is the most significant discretionary capital expenditure MGE has made in recent years, it is by no means the only one. Other examples include workforce automation and in-truck terminals, the centralization of dispatching functions from multiple field locations to MGE's Kansas City headquarters, and the recent implementation of "virtual hold" technology in MGE's contact center. All of these initiatives provide benefits to customers in the form of enhanced customer service and/or more cost-effective operations.

None of them would have been possible absent a decision to make such discretionary capital expenditures. I do not believe that such any of such discretionary capital expenditures would have been authorized under the rate of return conditions recommended by the Staff and the Public Counsel.

Q.

Α.

ARE YOU SAYING THAT SOUTHERN UNION WILL NOT INVEST IN ITS MISSOURI OPERATING SYSTEM UNLESS THE COMMISSION SETS MGE'S RATES USING THE RATE OF RETURN RECOMMENDATION MADE BY MGE? No. But I am trying to make clear to the Commission my belief that setting MGE's rates on the basis of the rate of return recommendations of either the Staff or the Public Counsel will make it extremely difficult for MGE to obtain capital.

Legislative Activities

14 Q. DO ANY MGE EMPLOYEES HAVE RESPONSIBILITY FOR LEGISLATIVE
15 ACTIVITIES?

Yes. Paul Snider is the MGE staff member primarily responsible for monitoring the legislative process and overseeing MGE's legislative activities. Mr. Snider also has responsibility for media relations and is involved in special projects, so I estimate that he spends considerably less than 50% of his time on legislative activities. Rob Hack, as the chief legal officer for the MGE division, also has responsibility for monitoring the legislative process. In addition, Mr. Hack has significant regulatory experience and is occasionally called upon by, or offered to, members of the General Assembly as a subject matter expert

regarding regulatory matters. I would estimate that Mr. Hack spends no more than 10% of his time on legislative matters. Finally, as MGE's President and Chief Operating Officer, Mr. Snider and Mr. Hack keep me apprised of legislative matters. I have on one occasion offered testimony before a committee of the General Assembly. All told, I would estimate that I spend less than 10% of my time on legislative matters.

A.

Q. WHY DOES MGE DEVOTE INTERNAL RESOURCES TO LEGISLATIVE ACTIVITIES?

MGE provides natural gas service to roughly 500,000 customers in about 155 cities and towns in thirty counties across the state. Natural gas service is considered by many to be essential and, as such, is closely related to the public interest. MGE operates approximately 8,000 miles of mains, many of which are located in the public right-of-way. MGE has nearly 700 employees who provide service to customers throughout MGE's service territory. Action taken by the General Assembly can have a very real impact on MGE's operations, with the potential to affect all of MGE's core constituent groups—customers, employees and shareholders. Because of this, I believe it is imperative that MGE devote a reasonable level of internal human resources to the legislative process, including evaluating, analyzing, and disseminating information within the Company about, proposed and passed legislation.

1	Q.	DO YOU BELIEVE THAT COSTS ASSOCIATED WITH A REASONABLE LEVEL	
2		OF INTERNAL HUMAN RESOURCES DEVOTED TO LEGISLATIVE	
3		ACTIVITIES SHOULD BE RECOVERABLE THROUGH RATES?	
4	A.	Yes. As discussed earlier, I believe it is imperative that MGE, as a natural gas local	
5		distribution company, be aware of and capable of being involved in the legislative process	
6		and that reasonable costs associated with those activities should be recoverable through rates.	
7		I am not recommending that all of the costs that MGE devotes to the legislative process	
8		should be recovered through rates. In fact, as explained in the rebuttal testimony of MGE	
9		witness Noack, MGE itself has excluded from cost of service costs associated with outside	
10		contract lobbyists as well as dues paid for membership in the Missouri Energy Development	
11		Association. However, other costs associated with legislative activities as I have discussed	
12		are reasonably recoverable through rates.	
13			
14	Q.	DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?	
15	A.	Yes, at this time.	
16			
17			
18			
19			

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of Missouri Gas Energy's Tariff Sheets Designed to Increase Rates for Gas Service in the Company's Missouri Service Area.) Case No. GR-2004-0209))
AFFIDAVIT OF JAM	IES OGLESBY
STATE OF MISSOURI)) ss. COUNTY OF JACKSON)	
James Oglesby, of lawful age, on his oath states: the foregoing Rebuttal Testimony in question and ar case; that the answers in the foregoing Rebuttal Testimowledge of the matters set forth in such answers; the best of his knowledge and belief.	nswer form, to be presented in the above stimony were given by him; that he has
	James OGLESPY
Subscribed and sworn to before me this $19\frac{4}{9}$ day o	
	Notary Public
My Commission Expires: Feb. 3, 2007	Kim W. Henzi Notary Public - Notary Seal State of Missourl Jackson County My Commission Expires Feb. 3, 2007