# STATE OF MISSOURI PUBLIC SERVICE COMMISSION JEFFERSON CITY December 31, 1998

**CASE NO: TC-99-248** 

Office of the Public Counsel

P.O. Box 7800 Jefferson City, MO 65102

John R. Lightner

Baird, Lightner & Millsap, P.C. 1949 E. Sunshine, Suite 2-102 Springfield, MO 65804 **General Counsel** 

Missouri Public Service Commission P.O. Box 360 Jefferson City, MO 65102

**GTE** 

601 Monroe Street, Suite 304 Jefferson City, MO 65101

Enclosed find certified copy of ORDER in the above-numbered case(s).

Sincerely,

Dale Hardy Roberts

Hole Hard Roberts

Secretary/Chief Regulatory Law Judge

**Uncertified Copy:** 

# BEFORE THE PUBLIC SERVICE COMMISSION

## OF THE STATE OF MISSOURI

Digital	Internet	Access L	ink,	Inc.,	)		
		Comp	plain	ant,	) )		
vs.					)	CASE NO.	TC-99-248
					)		•
GTE,					)		
					)		
		Res	ponde	nt.	)		

## **NOTICE OF COMPLAINT**

GTE Midwest Incorporated Attention: Tracy Pagliara, Attorney at Law 601 Monroe Street, Suite 304 Jefferson City, MO 65101

#### CERTIFIED MAIL

On December 2, 1998, Digital Internet Access Link, Inc. filed a complaint with the Missouri Public Service Commission against GTE Midwest Incorporated, a copy of which is enclosed. Pursuant to 4 CSR 240-2.070, the Respondent shall have 30 days from the date of this notice to file an answer or to file notification that the nature of the complaint has been satisfied.

In the alternative, the Respondent may file a written request that the complaint be referred to a neutral third-party mediator for voluntary mediation of the complaint. Upon receipt of a request for mediation, the 30-day time period shall be tolled while the Commission ascertains whether or not the Complainant is also willing to submit to voluntary mediation. If the Complainant agrees to mediation, the time period within which an answer shall is due shall be suspended pending the resolution of the mediation process. Additional information regarding the mediation process is enclosed.

If the complainant declines the opportunity to seek mediation, the Respondent will be notified in writing that the tolling has ceased and will also be notified of the date by which an answer or notice of satisfaction must be filed. That period will usually be the remainder of the original 30-day period.

All pleadings (the answer, the notice of satisfaction of complaint or request for mediation) shall be mailed to:

Secretary of the Public Service Commission P.O. Box 360 Jefferson City, Missouri 65102-0360

A copy shall be served upon the Complainant at the Complainant's address as listed within the enclosed complaint. A copy of this notice has been mailed to the Complainant.

BY THE COMMISSION

Hoke Hard Roberts

Dale Hardy Roberts

Secretary/Chief Regulatory Law Judge

(S E A L)

Dated at Jefferson City, Missouri, on this 31st day of December, 1998.

Copy to: Digital Internet Access Link, Inc.

Roberts, Chief Regulatory Law Judge



Commissioners

SHEILA LUMPE Chair

HAROLD CRUMPTON

CONNIE MURRAY

ROBERT G. SCHEMENAUER

M, DIANNE DRAINER Vice Chair

# Missouri Public Service Commission

POST OFFICE BOX 360 JEFFERSON CITY, MISSOURI 65102 573-751-3234 573-751-1847 (Fax Number) http://www.ecodev.state.mo.us/psc/ GORDON L. PERSINGER Acting Executive Director Director, Research and Public Affairs

WESS A. HENDERSON Director, Utility Operations

ROBERT SCHALLENBERG Director, Utility Services

> DONNA M. KOLILIS Director, Administration

DALE HARDY ROBERTS Secretary/Chief Regulatory Law Judge

> DANA K. JOYCE General Counsel

### Mediation of Commission Formal Complaint Cases

Mediation is the attempt by the parties themselves to resolve their dispute with the aid of a neutral third-party mediator. This process is sometimes referred to as "facilitated negotiation." The mediator's role is advisory and although the mediator may offer suggestions, the mediator has no authority to impose a solution nor will the mediator determine who "wins." Instead, the mediator simply works with both parties to facilitate communications and to attempt to enable the parties to reach an agreement which is mutually agreeable to both the complainant and the respondent.

The mediation process is explicitly a problem-solving one in which neither the parties nor the mediator are bound by the usual constraints such as the rules of evidence or the other formal procedures required in hearings before the Missouri Public Service Commission. Although many private mediators charge as much as \$250 per hour, the University of Missouri-Columbia School of Law has agreed to provide this service to parties who have formal complaints pending before the Public Service Commission at no charge. Not only is the service provided free of charge, but mediation is also less expensive than the formal complaint process because the assistance of an attorney is not necessary for mediation. In fact, the parties are encouraged not to bring an attorney to the mediation meeting(s).

The formal complaint process before the Commission invariably results in a determination by which there is a "winner" and a "loser" although the value of winning may well be offset by the cost of attorneys fees and the delays of protracted litigation. Mediation is not only a much quicker process but it also offers the unique opportunity for informal, direct communication between the two parties to the complaint and mediation is far more likely to result in a settlement which, because it was mutually agreed to, pleases both parties. This is traditionally referred to as "win-win" agreement.

The traditional mediator's role is to (1) help the participants understand the mediation process, (2) facilitate their ability to speak directly to each other, (3) maintain order, (4) clarify misunderstandings, (5) assist in identifying issues, (6) diffuse unrealistic expectations, (7) assist in translating one participant's perspective or proposal into a form

that is more understandable and acceptable to the other participant, (8) assist the participants with the actual negotiation process, (9) on rare occasions a mediator may propose a possible solution, and (10) occasionally a mediator may encourage a participant to accept a particular solution. The mediator will not possess any specialized knowledge of the utility industry or of utility law.

In order for the Commission to refer a complaint case to mediation, the parties must both agree to mediate their conflict in good faith. The party filing the complaint must agree to appear and to make a good faith effort to mediate and the utility company against which the complaint has been filed must send a representative who has full authority to settle the complaint case. The essence of mediation stems from the fact that the participants are both genuinely interested in resolving the complaint.

Because mediation thrives in an atmosphere of free and open discussion, all settlement offers and other information which is revealed during mediation is shielded against subsequent disclosure in front of the Missouri Public Service Commission and is considered to be privileged information. The only information which must be disclosed to the Public Service Commission is (a) whether the case has been settled and (b) whether, irrespective of the outcome, the mediation effort was considered to be a worthwhile endeavor. The Commission will <u>not</u> ask either party what took place during the mediation, nor will the Commission allow either party to subsequently provide evidence to the Commission of what was said during the mediation.

If the dispute is settled at the mediation, the Commission will require a signed release from the complainant in order for the Commission to dismiss the formal complaint case.

If the dispute is not resolved through the mediation process, neither party will be prejudiced for taking part in the mediation and the formal complaint case will simply resume its normal course.

# STATE OF MISSOURI OFFICE OF THE PUBLIC SERVICE COMMISSION

I have compared the preceding copy with the original on file in this office and I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City,

Missouri, this <u>31st</u> day of <u>December</u>, 1998.

of Misson of Months of Marian

Dale Hardy Roberts

Ask Hard Roberts

Secretary/Chief Regulatory Law Judge

ſ	
SENDER:  Complete items 1 and/or 2 for additional services.  Complete items 3, 4a, and 4b.  Print your name and address on the reverse of this form so that	1 also wish to receive the following services (for an extra fee):
card to you.  Attach this form to the front of the mailpiece, or on the back if sp	ace does not 1. Addressee's Address
permit.  Write "Return Receipt Requested" on the mailpiece below the art	ticle number. 2.   Restricted Delivery
Print your name and address on the reverse of this form so that card to you.  Attach this form to the front of the mailpiece, or on the back if sp permit.  Write "Return Receipt Requested" on the mailpiece below the and The Return Receipt will show to whom the article was delivered delivered.	Consult postmaster for fee.
3. Article Addressed to:	4a Article Number
3. Article Addressed to:  Tracy Pagliara  Ste. 304	P 303 166 644
Te J	4b. Service Type
19 0 Ctn 2N	Registered Certified    Description   Express Mail   Insured
III ( NON rol, Sie. 30)	Return Receipt for Merchandise COD
1 C. C. C. L. C. L	7. Date of Delivery
	1 1-4-99
5. Received By: (Print Name)    Solution   Color   Col	8. Addressee's Address (Only if requested
H X Gail Check	and fee is paid)
6. Signature: (Addressee or Agent)	
on	Domestic Potura Reseint
PS Form <b>3811</b> , December 1994	Domestic Return Receipt
	1
Naji Naji Naji Naji Naji Naji Naji Naji	
	1
SI I I I I I I	
	1
for Certifice of Coverage Property of Coverage Prop	1
京 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	
Se les le live de la les	
Peceipt for Certified Mail No Insurance Coverage Provided. Shitto O not use for International Mail (See reverse) Shitto S	1
US Postal Service  Receipt for No Insurance Cove Do not use for Intel Shirto Shirto Postage Cartified Fee Special Delivery Fee Hetum Receipt Showing to Whom & Date Delivery of Whom Whom & Date Delivery of Whom TOTAL Postage & Fees Postmark or Date  Postmark or Date	1
2651 mg Q Q Q Q Q Q Q Q Q Q Q Q Q Q Q Q Q Q	

PS Form 3800, April 1995