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Issues: Rate Design

Witness: Michael S. Scheperle

Sponsoring Party: MO PSC Staff

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MISSOURI PUBLIC SERVICE COMMISSION

REGULATORY REVIEW DIVISION

SURREBUTTAL TESTIMONY

OF

MICHAEL S. SCHEPERLE

UNION ELECTRIC COMPANY d/b/a AMEREN MISSOURI

CASE NO. ER-2014-0258

Jefferson City, Missouri February 2015

Stoof Exhibit No 234

Date 2-23-15 Reporter **

File No FR-2014-0258

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of Union Elect d/b/a Ameren Missouri's Tari Its Revenues for Electric Serv	iff to Increase)))	Case No. ER-2014-0258
AFFIDAVIT OF MICHAEL S. SCHEPERLE			
STATE OF MISSOURI COUNTY OF COLE)) ss)		
the preparation of the follow consisting of 5 pages of that the answers in the follow	wing Surrebutt f Surrebuttal T wing Surrebutt forth in such	al Testimon Testimony to al Testimon	n states: that he has participated in ny in question and answer form to be presented in the above case may were given by him; that he has and that such matters are true to the
		_711	ichael S. Schepelle Michael S. Scheperle
Subscribed and sworn to befo	ore me this <u></u>	day of Fe	ebruary, 2015.
SUSAN L. SUNDERMEYER Notary Public - Notary Seal State of Missouri Commissioned for Callaway County My Commission Expires: October 28, 2018 Commission Number: 14042055		Jeur	Notary Public

SURREBUTTAL TESTIMONY 2 OF 3 MICHAEL S. SCHEPERLE 4 5 UNION ELECTRIC COMPANY d/b/a AMEREN MISSOURI 6 7 CASE NO. ER-2014-0258 8 Q. Please state your name and business address. My name is Michael S. Scheperle and my business address is Missouri Public 9 A. 10 Service Commission, P. O. Box 360, Jefferson City, Missouri 65102. 11 Q. Are you the same Michael S. Scheperle who filed, on December 19, 2014, direct testimony in question and answer format and as part of the Missouri Public Service 12 13 Commission's Staff's ("Staff") Rate Design and Class Cost-of-Service Report ("CCOS 14 Report") and filed Rebuttal Testimony? 15 A. Yes. 16 Q. What is the purpose of your Surrebuttal testimony? My testimony responds to Mr. Chriss' testimony on behalf of Wal-Mart Stores 17 A. 18 East, LP and Sam's East Inc. ("Wal-Mart"), particularly concerning Wal-Mart's proposal on 19 Noranda and his proposal to make Union Electric Company d/b/a Ameren Missouri ("Ameren 20 Missouri") rate schedules revenue-neutral to Ameren Missouri through an explicit rider

Wal-Mart's Proposal

mechanism.

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Q. What is your understanding of the rate design proposal by Mr. Steve W. Chriss on behalf of Wal-Mart concerning Noranda?

Noranda is the only customer under the LTS rate schedule.
 Proposal detailed by Mr. Chriss, page 2, Rebuttal Testimony.

³ Structure is rider mechanism detailed by Mr. Chriss, pages 15 and 16, Rebuttal Testimony.

A. Noranda currently takes service under the Service Classification No. 12(M), the LTS¹ rate schedule. Due to the specific and extraordinary circumstances of this case, Wal-Mart's proposal would implement rate relief for Noranda by means of an economic development rider. If the Commission chooses to set a \$/year of revenue requirement relief for Noranda, that revenue requirement should be used as a surcredit to be applied to Noranda's bills and for the surcharge revenue requirement to be allocated to the other rate classes by a surcharge base rate multiplier as approved by the Commission for each customer class.

Wal-Mart's proposal:²

- 1. Wal-Mart does not oppose the Commission granting some rate relief for Noranda, subject to conditions regarding the structure of the requested relief³;
- 2. If the Commission approves rate relief for Noranda, the Commission should reject Noranda's proposed Service Classification No. 10 (M), and instead implement the rate relief using an economic development rider; and
- 3. For purposes of this docket, Wal-Mart does not oppose the application of a percentage base rate multiplier to all but the energy efficiency and low income rates for each customer class.

Q. Does Staff support Wal-Mart's request?

A. Not at this time. To date, Wal-Mart has not provided any cost assessment/justification associated with the proposal. Until Wal-Mart can supply such an analysis that takes into consideration all necessary cost aspects associated with the proposal, Staff would recommend that the proposal not be approved by the Commission since Wal-Mart has not provided adequate cost demonstration or that the proposal is in the public interest. Specifically, Staff explains each item of Wal-Mart's proposal and how it relates to Staff's recommendations in this case.

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Does Staff support Item 1, where Wal-Mart does not oppose the Commission Q. granting some rate relief to Noranda, subject to conditions outlined by Mr. Chriss?

A. Not at this time. Wal-Mart advocates that rates for all classes be set based on the utility's cost of service. Mr. Chriss explains that this produces equitable rates that reflect cost causation, sends proper price signals, and minimizes price distortions. Wal-Mart supports relief for Noranda due to specific and extraordinary circumstances in this case that warrant the Commission's consideration of movement away from cost-based rates for Noranda. Wal-Mart supports movement from cost-based rates that are in the public interest.

Staff would support rates that are based on class cost-of-service principles. Staff performed three Class Cost-of-Service ("CCOS") studies: a detailed Base, Intermediate, and Peak ("BIP") study that is the basis for Staff's recommended cost-causation results, a Market Price study relying on MISO energy prices, and a Modified BIP study relying on the production cost allocation methodology similar to that used by Staff in Ameren Missouri's last general rate case. The results of all three studies are consistent in indication that the Large Transmission Service ("LTS") class is contributing less on a revenue-neutral basis to Ameren Missouri's cost of service than are other classes. The LTS customer class is providing 10.68%⁴ less revenue than Ameren Missouri's cost to serve that class. Because a CCOS study is not precise, it should be used only as a guide for designing rates. In addition, bill impacts, rate riders, and economic development need to be considered. Wal-Mart to date has not provided any cost assessment/justification associated with its proposal in order to determine if rate relief for Noranda is a prudent course of action and in the public interest.

⁴ Staff's Rate Design and CCOS Report, Table 2, page 7, Case No. ER-2014-0258.

Q. Does Staff support Item 2, which establishes that if the Commission approves rate relief for Noranda, the Commission should reject Noranda's proposed Service Classification No. 10(M) ("10(M)"), Service to Aluminum Smelters and instead implement the rate relief using an economic development rider?

- A. Not at this time. Staff's recommendation is that Noranda remain under the current LTS service classification. Hence, Staff would agree that the Commission reject Noranda's proposed Service Classification 10(M). Wal-Mart and Staff are in agreement that the Commission not approve Noranda's proposal under a new Service Classification for an Aluminum Smelter. Staff's position is any modification/rate change be accomplished through Ameren Missouri's current LTS tariff 12(M). Wal-Mart supports modifications/rate changes for Noranda be accomplished through an Economic Development Rider. Currently, Ameren Missouri does not have an Economic Development Tariff provision that is applicable to Noranda or the LTS tariff.
- Q. Does Staff support Item 3, where Wal-Mart, for purposes of this case, does not oppose the application of a percentage base rate multiplier to all but the energy efficiency and low income rates for each customer class subject to rider provisions?
- A. Not at this time. Wal-Mart proposes that the Commission find that the ratemaking method proposed is in the public interest because it (1) directly addresses the concerns outlined regarding implementing any granted relief through modification of base rates, and (2) implements any granted relief through a transparent and identifiable mechanism. The rider seven-step structure is outlined on page 15 of Rebuttal Testimony of Mr. Chriss.

Staff does not support any rider mechanism for rate relief to Noranda. Rider mechanisms usually have a separate rate line on customers' bills for such a mechanism (i.e.,

Surrebuttal Testimony of Michael S. Scheperle

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and applicable taxes). Any rate relief granted Noranda should be based on rate design and

cost of service principles and not a separate rider mechanism with terms and conditions.

Existing Economic Development mechanisms from regulated electric utilities are not tied to any rider mechanism(s).

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Does this conclude your surrebuttal testimony? Q.

fuel adjustment clause, Missouri Energy Efficiency Investment Act ('MEEIA"), Pre-MEEIA,

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Yes, it does. A.