Exhibit No.: Issue(s):

Witness: Sponsoring Party: Type of Exhibit: Case No.: Date Testimony Prepared: Revenues, Incentive Compensation Caroline Newkirk MoPSC Staff Surrebuttal/True-Up Testimony ER-2019-0374 March 27, 2020

MISSOURI PUBLIC SERVICE COMMISSION

FINANCIAL AND BUSINESS ANALYSIS DIVISION

AUDITING DEPARTMENT

SURREBUTTAL/TRUE-UP TESTIMONY

OF

CAROLINE NEWKIRK

THE EMPIRE DISTRICT ELECTRIC COMPANY

CASE NO. ER-2019-0374

Jefferson City, Missouri March 2020

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1	SURREBUTTAL/TRUE-UP TESTIMONY OF
2	CAROLINE NEWKIRK
3	THE EMPIRE DISTRICT ELECTRIC COMPANY
4	CASE NO. ER-2019-0374
5	Q. Please state your name and business address.
6	A. Caroline Newkirk, 200 Madison Street, Jefferson City, Missouri 65101.
7	Q. By whom are you employed and in what capacity?
8	A. I am a Utility Regulatory Auditor employed by the Missouri Public Service
9	Commission ("Commission").
10	Q. Are you the same Caroline Newkirk that contributed to Staff's Cost of Service
11	Report filed on January 15, 2020 in Case No. ER-2019-0374?
12	A. Yes.
13	Q. What is the purpose of your surrebuttal/true-up testimony?
14	A. The purpose my surrebuttal/true-up testimony is to address changes made to
15	Staff's calculation of incentive compensation as a result of new information provided since the
16	filing of Staff's rebuttal testimony. This testimony will also address the timing of Staff's Fue
17	Adjustment Clause ("FAC") revenue, unbilled revenue and franchise tax revenue adjustments
18	Lastly, this testimony will address Staff's true-up adjustments to the Customer Demand
19	Program, Solar Rebates, and Other Revenues.
20	REVENUES
21	Q. On page 12 of Ms. Sheri Richard's rebuttal testimony she says Staff'
22	process violated the fundamental matching principle in ratemaking in regards to adjustment

Surrebuttal/True-up Testimony of Caroline Newkirk

1 made to FAC revenues, unbilled revenue and franchise tax revenue. Do you agree with2 Ms. Richard's statement?

A. No. When normalizing or annualizing revenues or expenses, a common date is used across the board and would be required for appropriate matching. However in the case of complete disallowance, the timing is not updated or trued-up past the test year because it is not necessary in order to set an account to zero. No matter what balances would be reflected in the update period or true-up period, it is the test year that is adjusted in the EMS run. So for that reason Staff makes a negative adjustment equal to test year amounts in order to remove these revenues from the revenue accounts.

10

INCENTIVE COMPENSATION

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Q. Please describe any new information that has been provided by the Company to Staff regarding incentive compensation since rebuttal?

A. Since Staff's rebuttal was filed, the Company has provided Staff with a corrected
response to test year amounts and accounts for incentive compensation pay (response to Staff
Data Request ("DR") No. 0033.1). With this complete information, Staff was able to properly
correct adjustment amounts for the EMS run.

17 Q. Has Staff updated anything else for incentive compensation since rebuttal18 testimony?

A. Yes. Staff's incentive compensation workpaper has been updated with
some minor changes based upon clarified information and questions answered via various
follow-up DR's. Because of the Company's updated response to DR No. 0073, which corrected
their inadvertent inclusion of fiber employees, Staff has also removed fiber employees from the
calculation of incentive pay.

Surrebuttal/True-up Testimony of Caroline Newkirk

Q. Does Staff agree with Company witness Sheri Richard that incentive pay should
 have been removed from payroll test year?

3 A. No. Test year is a starting place that adjustments are made to in order to arrive 4 at a final number. In this case the payroll issue was split between Staff witness Ali Arabian and 5 myself. Mr. Arabian handled all of payroll except for incentive compensation adjustments. 6 Mr. Arabian was correct to include incentive compensation in test year as it is a part of payroll. 7 Mr. Arabian effectively eliminated incentive compensation amounts when he made the 8 adjustment to derive his final payroll numbers. This is why Staff included a positive adjustment 9 for the portion of incentive compensation to be allowed instead of a negative adjustment to 10 remove what was disallowed. Please see Staff witness Kimberly K. Bolin's testimony for more 11 information on this point.

Q. Does Staff agree with Ms. Richard's rebuttal testimony regarding allowing
earnings based metrics for incentive compensation expense recovery?

14 A. No. As previously discussed in Staff's Cost of Service Report, the metrics that 15 appeared to be based on shareholders earnings were disallowed. It has been a long-standing 16 precedent for Staff to exclude these types of payments for incentive compensation. While, 17 Ms. Richard attempts to convey how increased earnings for the Company benefits customers, 18 Staff is not convinced the customer receives any real, tangible, or measurable benefit that would 19 outweigh the cost associated. Staff is not arguing that the Company should not be allowed to 20 offer goals that increase profits in their incentive program- only that they should not be 21 recoverable in rates since they do not directly and proportionately benefit customers.

TRUE-UP TESTIMONY 1 2 **Customer Demand Program** 3 Q. Has Staff updated the regulatory asset balance included in Empire's rate base 4 for the Customer Demand Program? 5 A. Yes. Staff updated its rate base amount for the Customer Demand Program to 6 include expenditures through January 31, 2020. 7 Q. Did the amount of amortization expense Staff is recommending for the Customer 8 Demand Program change as well? 9 A. Yes. The asset balance for the years 2009 and 2013 became fully amortized as 10 of December 2019 and has therefore been removed from amortization expense. 11 **Solar Rebates** 12 Q. Has Staff updated solar rebates as part of its true-up filing? 13 A. Yes. Staff has updated rate base to include solar rebates amounts through 14 January 31, 2020. Staff has also updated the amortization expense amount to reflect the 15 additional data as well. 16 **Other Revenues** 17 Q. Has Staff updated other revenues as part of its true-up filing? 18 Yes. With the additional data provided as a part of true-up, Staff was able to A. 19 adjust the date ranges to full calendar years instead of the mid-year ranges which were previously used. Staff used the 12 months ending December 31st for 2017, 2018, and 2019 to 20 21 analyze trends in the "other revenue" data. After analyzing the trends in the data, Staff decided 22 to use a three-year average for rent revenue, fly ash revenue, and other electric revenue. 23 Q. Does this complete your surrebuttal/true-up testimony? 24 A. Yes.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of The Empire District Electric)	
Company's Request for Authority to File)	Case No. ER-2019-0374
Tariffs Increasing Rates for Electric Service)	
Provided to Customers in its Missouri)	
Service Area)	

AFFIDAVIT OF CAROLINE NEWKIRK

STATE OF MISSOURI)	
)	SS.
COUNTY OF COLE)	

COMES NOW CAROLINE NEWKIRK and on their oath declares that they are of sound mind and lawful age; that they contributed to the foregoing Surrebuttal/True-Up Direct Testimony; and that the same is true and correct according to their best knowledge and belief, under penalty of perjury.

Further the Affiant sayeth not.

<u>/s/ Caroline Newkirk</u> CAROLINE NEWKIRK