Robin Carnahan

Secretary of State Administrative Rules Division

RULE TRANSMITTAL

Administrative Rules Stamp	

Rule Number 4 CSR 240	-2.070			
Use a "SEPARATE" rule tr		for EACH individ	lual rulemal	FILED king. July 7, 2011 Data Center
Name of person to call with	Missouri Public			
Content Nancy Dippell	Phone	573-751-4393	FAX	Service Commission
Email address Nancy.dipp	ell@psc.mo.ge	ov		
Data Entry same Email address	Phone		FAX	
Interagency mailing address	Public Serv	rice Commission, 9	th Fl, Gov.C	Ofc Bldg, JC, MO
TYPE OF RULEMAKING A Emergency rulemaking, Proposed Rulemaking Withdrawal Rule A Order of Rulemaking Effective Date for the Order	include effectiv	ve date		
Statutory 30 days OR St				
Does the Order of Rulemak YES—LIST THE SECT Changes were made to secti	ing contain cha	CHANGES, includ		eted rule text:

Small Business Regulatory Fairness Board (DED) Stamp JOINT COMMITTEE ON

JUL 0 6 2011

ADMINISTRATIVE RULES



Commissioners

KEVIN GUNN Chairman

ROBERT M. CLAYTON III

JEFF DAVIS

TERRY M. JARRETT

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Missouri Public Service Commission

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VACANT Director, Administration and Regulatory Policy

ROBERT SCHALLENBERG Director, Utility Services

NATELLE DIETRICH Director, Utility Operations

STEVEN C. REED Secretary/General Counsel

KEVIN A. THOMPSON Chief Staff Counsel

Robin Carnahan Secretary of State Administrative Rules Division 600 West Main Street Jefferson City, Missouri 65101

Dear Secretary Carnahan,

Re: 4 CSR 240-2.070 Complaints

CERTIFICATION OF ADMINISTRATIVE RULE

I do hereby certify that the attached is an accurate and complete copy of the order of rulemaking lawfully submitted by the Missouri Public Service Commission.

Statutory Authority: section 386.410, RSMo 2000

If there are any questions regarding the content of this order of rulemaking, please contact me at the address and number below.

Sincerely

Nancy Dippell, Deputy Chief Regulatory Law Judge

Missouri Public Service Commission

200 Madison Street

P.O. Box 360

Jefferson City, MO 65102

(573) 751-4393

Nancy.dippell@psc.mo.gov

Enclosure

Title 4 – DEPARTMENT OF ECONOMIC DEVELOPMENT

Division 240 – Public Service Commission Chapter 2 – Practice and Procedure

ORDER OF RULEMAKING

By the authority vested in the Missouri Public Service Commission under section 386.410, RSMo 2000, the commission amends a rule as follows:

4 CSR 240-2.070 is amended.

A notice of proposed rulemaking containing the text of the proposed amendments was published in the *Missouri Register* on April 15, 2011 (36 MoReg 1051). Those sections with changes are reprinted here. These proposed amendments become effective thirty (30) days after publication in the *Code of State Regulations*.

SUMMARY OF COMMENTS: A public hearing on the proposed amendments was held May 19, 2011, and the public comment period ended May 16, 2011. Two (2) written comments were received and two (2) people gave testimony at the public hearing.

COMMENT #1: Colleen Dale, on behalf of the staff of the commission, made a general comment that there should be a cross reference to the regulations in 4 CSR 240-4 which require a notice to be filed at least sixty (60) days before a contested case is filed. Brian McCartney, on behalf of the law firm of Brydon Swearingen & England, P.C., responded at the hearing that his firm does not believe that the sixty (60) day notice applies to complaints.

RESPONSE: Complainants, like any other party appearing before the commission, are required to comply with the commission's rules and the commission cannot include a cross-reference that will accommodate every possible situation. The complainants may read 4 CSR 240-4 and determine if those regulations apply. Therefore, the commission makes no change as a result of this comment.

COMMENT #2: Lewis Mills, on behalf of the Office of the Public Counsel, commented that tariffs should be added to the list of what a complaint may allege has been violated. RESPONSE AND EXPLANATION OF CHANGE: The commission agrees and will include tariffs in section (1) and section (2).

COMMENT #3: Lewis Mills, on behalf of the Office of the Public Counsel, commented that the presiding officer should not have the discretion to compel a complainant to go through the informal complaint process. Rick Zucker, on behalf of Laclede Gas Company, disagreed with Mr. Mills at the hearing and indicated this provision in the rule should stay. Mr. Zucker commented that allowing the presiding officer to have this additional discretion does not keep the complaint from going through the formal process. The discretion may, however, allow for a more efficient use of resources for the parties and the commission.

JOINT COMMITTEE ON

JUL 0 6 2011

ADMINISTRATIVE RULES

RESPONSE: The commission agrees with Mr. Zucker. No change was made as a result of this comment.

COMMENT #4: Lewis Mills, on behalf of the Office of the Public Counsel, commented that in his opinion a *pro se* complainant should not have to provide a jurisdictional statement as required in subsection (4)(G).

RESPONSE: This requirement has been a part of the regulation for many years. The commission is not aware of any problems that have arisen with regard to a *pro se* complainant being able to meet this requirement or having a complaint dismissed for failure to meet this requirement. Thus, the commission finds no reason to change the rule at this time and makes no change as a result of this comment.

COMMENT #5: Lewis Mills, on behalf of the Office of the Public Counsel, commented that newly numbered section (15) should specifically refer to any conflicts in other portions of the rule, or should be deleted as being unnecessary.

RESPONSE AND EXPLANATION OF CHANGE: The commission agrees with Mr. Mills. That provision of the rule was originally included as a catch-all when the rule had significant changes. The other provisions of the rule, however, do not appear to result in a conflict. Therefore, the commission will amend section (15).

4 CSR 240-2.070 Complaints.

- (1) Any person or public utility who feels aggrieved by an alleged violation of any tariff, statute, rule, order, or decision within the commission's jurisdiction may file a complaint. A complaint may also be filed by the commission on its own motion, the commission staff through the staff counsel, or the office of the public counsel.
- (2) A person who feels aggrieved by an alleged violation of any tariff, statute, rule, order, or decision within the commission's jurisdiction may file an informal complaint with the commission's consumer services department or file either a formal complaint or small formal complaint with the commission. Filing an informal complaint is not a prerequisite to filing a formal or small formal complaint; however, the presiding officer may direct that a *pro se* complainant be required to go through the informal complaint procedure before the formal complaint will be heard by the commission. If an allegedly aggrieved person initially files an informal complaint and is not satisfied with the outcome, such person may also file a formal or small formal complaint.
- (15) Small Formal Complaint Case. If a customer of a utility files a formal complaint regarding any dispute involving less than three thousand dollars (\$3,000), the process set forth in this section shall be followed for such complaints. The provisions of sections (1)–(14) of this rule shall also apply to small formal complaints.