Exhibit No.

Issues
Per Schedule DWJ - 2
Witness Name
Dale W. Johansen
Direct Testimony
Sponsoring Party
Lincoln County Sewer
& Water, LLC
Case Nos.
SR-2013-0321
WR-2013-0322
Date of Testimony
September 4, 2013

### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Lincoln County Sewer & Water, LLC for Approval of a	) ) )	Case No. SR-2013-0321
Rate Increase	)	
In the Matter of the Application	)	
of Lincoln County Sewer &	)	Case No. WR-2013-0322
Water, LLC for Approval of a	)	Case 110. W R-2015-0522
Rate Increase	)	

## Direct Testimony of Dale W. Johansen

Presented on Behalf of
Lincoln County Sewer & Water, LLC

September 4, 2013

Johansen Consulting Services, LLC 915 Country Ridge Drive Jefferson City, MO 65109

### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Lincoln  County Sewer & Water, LLC for Approval  of a Rate Increase	Case No. SR-2013-0321
In the Matter of the Application of Lincoln ) County Sewer & Water, LLC for Approval ) of a Rate Increase )	Case No. WR-2013-0322
AFFIDAVIT OF DALE	W. JOHANSEN
STATE OF MISSOURI ) COUNTY OF MORGAN )	
COMES NOW Dale W. Johansen, being of law	ful age, and on his oath states:
(1) That I am the Manager of Johansen Consulti present testimony on behalf of Lincoln County Sewe	
(2) That I participated in the preparation of the of the following: (a) a Table of Contents; (b) ninete six schedules.	9
(3) That I provided the answers given in the tes with the testimony.	timony and prepared the schedules included
(4) That I have knowledge of the information probability that such information is true and correct to the best of the Dale W. John	of my knowledge, information and belief.  OWLOW
Subscribed and sworn to before me this 4th  Notary Public  My Commission Expires: June 6, 20	day of September 2013.  Gregory R. Sanning "Notary Public - Notary Seel" STATE OF MISSOURI Miller County Commission # 12463930 Commission expires June 6, 2016

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### DIRECT TESTIMONY OF DALE W. JOHANSEN

### CASE NOS. SR-2013-0321 & WR-2013-0322

### **INTRODUCTION**

- Q. Please state your name and business mailing address.
- A. Dale W. Johansen, 915 Country Ridge Drive, Jefferson City, MO 65102.
- Q. By whom are you employed and in what capacity?
- A. I am the Manager of Johansen Consulting Services, LLC (JCS). For the purposes of these cases, I have been retained by Lincoln County Sewer & Water, LLC (LCSW or Company) to provide assistance to the Company in reaching a resolution in these cases, to include providing testimony on its behalf supporting LSCW's requests for operating revenue increases applicable to its sewer and water utility properties.
  - Q. Please describe the types of services JCS provides.
- A. Since starting JCS upon my retirement from the Missouri Public Service Commission (Commission or PSC) the types of services I have provided include the following: (1) training municipal natural gas system operators in pipeline safety rules compliance for the Security Integrity Foundation of the American Public Gas Association; (2) managing a small PSC-regulated water and sewer company, as the court-appointed receiver; and (3) assisting small PSC-regulated water and sewer companies in matters before the Commission, including the resolution of small company rate cases.
  - Q. What are your education and work experience backgrounds?
- A. Please refer to Schedule DWJ 1 attached to this testimony for a summary of my education and work experience backgrounds.

### Have you previously testified in cases before this Commission? Q.

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A. Yes, I have, on numerous occasions.

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### EXECUTIVE SUMMARY

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### Q. What has been the nature of your involvement in these cases?

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A. As I mentioned earlier, I have been retained by the Company to assist it in reaching a resolution of the Company's requests for increases in its sewer and water operating revenues. In particular, my work has included reviewing the Commission Staff's proposals for resolving the operating revenue increase requests and other matters identified by the Staff as being at issue, and providing the Company with suggested changes to the Staff's proposals on certain cost of service items. I have also attended various meetings with the Commission Staff and representatives of the Office of the Public Counsel (Public Counsel). I have also had the opportunity to review the Company's operations, expenses and revenues in order to form the basis for my findings found in this testimony.

### 0. Please summarize the Direct Testimony you are presenting.

A. I am presenting testimony regarding the issues set out in Schedule DWJ - 2, which are the issues on which the Company does not agree with the most recently identified Staff positions. For reference purposes, I am also including as schedules to this testimony (Schedules DWJ - 3 through DWJ - 6) the Staff's cost-of-service summary sheets (denoted as the "rate design schedule") for each of the Company's systems, which the Staff provided to me on August 26, 2013.

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A. After LCSW's certificate cases were completed in mid-2012, the Company rented dedicated office space in order to separate its utility operations from other businesses. The issue at hand is whether the space the Company rented and the related costs are

Please describe this issue and the Company's position.

appropriate and reasonable.

# Q. Why should the Commission find the Company's office rent and utility expenses to be appropriate and reasonable?

A. Based upon the office space available at the time LCSW was looking to open its office, the Company believes its current office space is appropriate and that the \$950/month rent is reasonable. As a result, the Company believes its actual rent expense should be used in determining its cost of service. In contrast, the Staff has used a hypothetical amount of \$600/month.

As with the rent, the Company believes the actual utility expenses – an average of \$85/month for electric and \$65/month for water – should be used in determining its cost of service. In contrast, the Staff has used a hypothetical total amount of \$75/month.

### METERS/METER INSTALLATIONS

- Q. Please describe this issue and the Company's position.
- A. As a result of LCSW's certificate cases that were completed in mid-2012, the Company agreed to install meters in its two water systems over a period of time. In lieu of a multi-year approach that would have resulted in some customers being metered and others not being metered, the Company decided to install meters in both systems as a single project.

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Case Nos. SR-2013-0321 & WR-2013-032

used to establish the Company's cost of service.

### Q. What are the actual costs of the meters and the meter installations?

The issue at hand is whether the actual costs of the meters and meter installations should be

A. Based on the Company's information, the actual costs are as follows:

Meters \$32,867

Parts & Installations \$32,698

### Q. What is the Staff's proposal with regard to this matter?

A. In lieu of the actual costs for installing the remote-read meters the Company chose to install, the Staff has used the estimated costs of \$500/installation in the Bennington system (a total of \$25,000) and \$150/installation in the Rockport system (a total of \$10,800) that were used to develop the initial, estimated cost of service in the Company's certificate cases. In essence, the Staff's use of these estimated costs – a total of \$35,800, which barely covers the parts and installations – raises the issue of whether the Company should have installed the remote-read meters it chose or should have installed a "traditional" manual read meter.

## Q. Are there advantages to the remote-read meters that the Company chose to install?

A. Yes there are, and some of those include: the ability to determine whether there is unusual customer usage (either continuous or intermittent) such as might be caused by a leak on customer facilities; the ability to identify backflow through the meter; the ability to produce a 96-day record of customer usage; and the ability to identify days during which a customer had zero usage. As should be obvious, all of these features can be advantageous to

the customers and have in fact resulted in savings to the customers by identifying leaks on customer facilities.

## Q. Why is it appropriate to utilize the actual costs in establishing the company's cost of service?

A. If the actual costs are not used, the Company will clearly not have a reasonable opportunity to earn a return on its investment in the systems. Additionally, the estimated costs for the Rockport system do not reflect problems that the Company encountered during the installation process, which consisted of the need to rebuild many of the meter pits that had previously been installed by builders. I also believe the use of the estimated costs begs the question of whether the Staff, and ultimately the Commission, would be encroaching upon the Company's ability to manage its affairs in the manner it believes to be appropriate.

### METER READING DEVICE/METER READING EXPENSES

### Q. Please describe this issue and the Company's position.

A. As a part of installing the remote-read meters it chose to install, the Company needed to purchase a remote meter reading device. The Company believes the actual cost of its remote meter reading device is reasonable and necessary and should be included in plant in service and used in determining its cost of service. The Staff has not included the device in plant in service, apparently because it disagrees with the type of meters the Company chose to install.

### What is the cost of the meter reading device? Q.

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A. The meter reading device cost \$9,438 and training regarding the use of the device cost \$1,500.

### Q. Did the Staff make any adjustments to recognize that without remote meter reading it would be necessary to physically read the meters?

Yes, but this adjustment is not appropriate. Since the Staff did not include the Α. meter reading device in plant in service, it included estimated meter reading expenses of \$1.50/meter/month in its cost-of-service calculations. However, based on a bid LCSW received for meter reading, the Company believes the meter reading expenses should be calculated at \$2.75/meter/month – if the meter reading device is not included in plant in service.

### BILLING & COLLECTIONS (BILLING PROGRAM/BILLING EXPENSES)

### Q. Please describe this issue and the Company's position.

This issue relates to whether the cost of the Company's computerized billing A. program should be included in plant in service, or in the alternative, whether additional labor expense should be included in the cost of service if the program is not included in plant in service.

### What was Staff's approach to the computerized billing program? Q.

The Staff did not include the cost of the Company's computerized billing A. program in plant in service, apparently because it believes the program is needed only because of the type of meters that the Company installed.

### O. Is that the case?

A. No. The billing program is not needed just because the Company installed remote-read meters. For example, the billing program is used to create the Company's monthly bills, track customer payments, track the status of customer accounts, create late notices, calculate late fees, create disconnect and reconnect orders, and create disconnect letters. Additionally, the billing program is used as a data base for customer contact info, account history, water usage history, service locations, meter information (install date, size, serial number, etc.) As a result, the Company believes the cost of the billing program should be included in plant in service regardless of what conclusion the Commission reaches in regard to the type of meters the Company installed.

### Q. What is the cost of the billing program?

A. The billing program cost \$3,745.

# Q. Are there other adjustments that need to be made to the Company's cost of service if the cost of the computerized billing program is not included in plant in service?

A. Yes. Not only did the Staff not include the Company's billing program in plant in service, it also did not include additional hours in its cost-of-service calculations to reflect the fact that the Company would be required to manually prepare its bills, manually track customer payments, manually track the status of customer accounts, manually create late notices, etc., etc., etc. in the absence of the billing program. *If the billing program is not included in plant in service*, the Company believes an additional 12 hours/month should be included in annualizing the payroll expense for its office personnel.

### **CERTIFICATE CASE EXPENSE**

### Q. Please describe this issue and the Company's position.

A. In its cost-of-service calculations in the Company's certificate cases, the Staff included some of the Company's costs for those cases as a separate cost-of-service component; however, the Staff has removed this cost-of-service component from these cases.

### O. How should those costs be treated?

A. The Company's position regarding this matter is that the costs related to the certificate cases should have been considered organization costs and included as "Intangible Plant" in account 301, and the Company also questions whether the costs were inappropriately reduced by the Staff. As an alternative to the suggested treatment of these costs, the proper level of costs should be amortized over a reasonable period of time and included in the Company's cost of service until that amortization period is over.

### PROPERTY & LIABILITY INSURANCE

### Q. Please describe this issue and the Company's position.

A. Upon becoming a PSC-regulated utility, the Company purchased property and business liability insurance policies at the approximate costs of \$630/year and \$1,115/year, respectively. The Company believes the cost of both of these policies should be reflected in its cost of service, but the Staff has included only the cost of the property insurance policy.

### TREATMENT OF LAND

### Q. Please describe this issue and the Company's position.

A. In February 2012, during the pendency of LCSW's initial certificate cases, the Company received title to the land on which its sewage treatment facilities are located, but

there was no allowance for land included in determining the Company's rate base during the certificate cases. The Company believes the value of this land should be treated as an equity investment by Mr. Kallash and included in plant in service. For the Bennington system the value of this land is \$20,000 and for the Rockport system the value of this land is \$38,000.

### ADMINISTRATION & GENERAL SALARY (ANNUALIZED HOURS & PAY RATE)

### Q. Please describe this issue and the Company's position.

A. This issue relates to the services performed by Toni Kallash, and the manner in which her hours work should be annualized and the manner in which her pay rate should be established.

Ms. Kallash performs functions for the utility on a daily and monthly basis that are too numerous to list but which include items such as producing customer bills, picking up and depositing customer payments, answering customer calls, monitoring the Company's answering machine, meeting with new applicants, general bookkeeping, purchasing office supplies and dealing with title companies on property transfers. Ms. Kallash has performed these functions for utility operations for approximately 16 years.

The Company believes the Staff's annualization of Ms. Kallash's work hours understates the hours she works because it includes two months that are clearly not reflective of the time that Ms. Kallash spends on utility-related work. After examining the Staff's work paper regarding this matter, I believe a monthly average of 87 hours should be used in lieu of the Staff's monthly average of 66 hours. (It should be noted that these hours do not include consideration of the billing expenses issue discussed previously.)

### Does LCSW have any other issue with the Staff's calculation? О.

appropriate, though it does agree with the three job positions the Staff used in its wage

analysis. Based on a review of available regional wage information from 2012 for an

experienced employee in the three job positions the Staff used in its analysis and the CPI-W

data for June 2013, the Company believes an hourly pay rate of \$15.34 for Ms. Kallash is

appropriate. However, the Company also believes Ms. Kallash's pay rate should be further

adjusted to include the payroll taxes the Company would be paying if she was paid as a direct

The Company does not believe the pay rate used by the Staff is

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### MANAGEMENT FEES (ANNUALIZED HOURS & PAY RATE)

employee, which would result in an hourly pay rate of \$16.51/hour.

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### O. Please describe this issue and the Company's position.

Α. This issue relates to whether the services performed by Dennis Kallash should be compensated through a flat "management fee" or whether he should be paid for the hours he actually works.

The Company believes Mr. Kallash should be paid based upon the time he spends working for the utility company and that he should be paid at a reasonable hourly rate. In contrast, the Staff has simply continued the annual "management fee" of \$7,500 used in the estimated cost-of-service calculation in the Company's certificate cases.

### Q. What services does Mr. Kallash perform for the Company?

A. Mr. Kallash performs functions for the utility on a daily and monthly basis that are too numerous to list but which include items such as responding to service-related customer calls, performing the required water sampling, performing inspections of new

would be an appropriate pay rate for Mr. Kallash?

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### SLUDGE HAULING

\$42.68/hour.

Q. Please describe this issue and the Company's position.

A. The issue here is whether the sludge hauling expense should be based on the most recent actual costs for sludge hauling or a three year average for those costs.

customer connections, monitoring the operation of the sewer and water systems, reading the

water meters, ordering field supplies, installing water meters, and being the Company's

contact person for dealings with the Commission and the Department of Natural Resources

spends working for the Company, the Company believes he should be paid for 684 hours

annually (57 hours/month), which does *not* include water testing time. Further, based on a

review of available regional wage information from 2012 for experienced "general and

operations managers", and the CPI-W data for June 2013, the Company believes an hourly

pay rate of \$39.65 for Mr. Kallash is appropriate. However, the Company also believes Mr.

Kallash's pay rate should be further adjusted to include the payroll taxes the Company would

be paying if he was paid as an employee, which would result in an hourly pay rate of

What time does Mr. Kallash spend working on utility matters and what

Based on a review of a Staff work paper related to the time Mr. Kallash

(DNR). He has performed activities for utility systems for approximately 16 years.

For its calculation of this expense, the Staff has used an average of the most recent three years of expenses. For the Rockport system, this calculation even included one year for which the Company had no hauling expense, which occurred because the Company

was able to use a part of its sewage treatment plant for sludge holding. The Company believes this expense should be set based on the gallons hauled and cost for hauling for the most recent year that hauling information is available for each system (2012 for Bennington and 2011 for Rockport).

## Q. Does the Company have plans to change its sludge hauling practices and will those new practices affect its sludge hauling costs?

A. Yes. Based on a recommendation from its certified sewage treatment plant operator, the Company is implementing a program to haul sludge from its treatment plants on a quarterly basis. As a result, the most recent annual sludge hauling costs will be more reflective of the Company's costs as compared to the Staff's three-year average. Additionally, per the operator's recommendation, the Company is implementing a program to partially pump its sewage treatment plant clarifiers on a monthly basis, and this will result in an additional expense of approximately \$200/month/plant.

### CAPACITY ADJUSTMENTS (ROCKPORT WATER & SEWER FACILITIES)

### Q. Please describe this issue and the Company's position.

A. The Rockport water and sewer facilities were built to serve the overall development; however, the development has yet to fully build out. As a result, the Staff implemented certain "capacity adjustments" in the cost-of-service calculations in the Company's certificate cases, and based its capacity adjustments on estimated customer usage amounts.

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### O. If capacity adjustments are made, is there a more appropriate way to establish those adjustments?

A. Yes. The Company's DNR permits for the Rockport water and sewer facilities are essentially based on number of customers, which result from specific customer usage amounts that are used in the design of the facilities. As a result, the Company believes that any capacity adjustments for those facilities should be based on an analysis of the number of customers that the facilities were designed/permitted to serve and the current number of customers served. The Staff's estimated customer usage amounts are not reflective of the terms of the DNR permits, nor are they reflective of the DNR's design criteria. Using Staff's approach could result in an absurd situation where DNR requires LCSW to construct additional facilities at the same time the Commission is not allowing the Company to earn a return on its existing facilities.

### Q. What "design" customer numbers does the Company believe should be used if capacity adjustments are made?

Α. For the water system, 120 customers should be used so far as the well is concerned and 209 customers should be used so far as the storage tank is concerned. For the sewage treatment plant, 209 customers should be used.

### Are there any other factors that should be considered if capacity Q. adjustments are made?

A. Yes. For adjustments related to the well, they should be limited to the incremental costs of the pump and motor that are over and above the costs that would have been experienced if "bare minimum" facilities had been installed.

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### Q. How would the use of the above-noted customer numbers for calculating the capacity adjustments affect the Staff's proposed adjustments?

For the adjustment related to the well, the adjustment would be reduced from A. 87% to 40%. For the adjustment related to the water storage tank, the adjustment would be reduced from 70% to 65.55%. For the adjustment related to the sewage treatment plant, the adjustment would be reduced from 77% to 65.55%. Using the lower adjustment percentages would still result in plant balances not being considered in the calculation of the Company's rate base for these cases (i.e. – being held for future use), but the amount of those balances would be significantly less.

### RATE BASE (BEGINNING BALANCES)

### Please describe this issue and the Company's position. 0.

A. As a part of the Company's certificate cases, a level of rate base was used as the "starting balance" for the Company (including certain plant-held-for-future-use balances discussed later). However, upon reviewing the information used to calculate that rate base amount, it is clear that not all of the costs associated with the original construction of the water and sewer facilities were used in arriving at that rate base amount. Examples of the items for which costs were not included are: (1) engineering fees; (2) the structures that house the wells and/or storage tanks; (3) the structures that house the sewage treatment plant blowers; and (4) the base rock and concrete pads for the water storage tanks. The Company believes that including these missing items (and the land for the treatment facilities as previously discussed) is necessary to establish an accurate rate base for the Company.

### PLANT HELD FOR FUTURE USE / DEPRECIATION RESERVES (ROCKPORT WATER & SEWER FACILITIES)

### Q. Please describe this issue and the Company's position.

A. As a part of the Company's certificate cases, and as a result of the aforementioned capacity adjustments, certain amounts of the Company's plant in service balances were identified as plant held for future use.

It is the Company's position that the balances identified as plant held for future use should have been removed from plant in service before the plant depreciation reserve calculation was done. However, it does not appear to the Company that the Staff did this.

### Q. Why is Staff's approach inappropriate?

A. Failure to remove the plant held for future use from plant in service prior to calculating the depreciation reserve could result in the that plant being fully depreciated before it is "placed in service" through growth in the customer base.

### RATE CASE EXPENSE (LEGAL FEES, CONSULTING FEES, OFFICE PERSONNEL)

### Q. Please describe this issue and the Company's position.

A. The Company's prudently incurred legal fees and consulting fees related to the resolution of its operating revenue increase requests, the cost of time spent directly on rate case activities by office personnel other than Ms. Kallash, and the cost of time spent directly on rate case activities by Mr. Kallash and Ms. Kallash should be included in determining the Company's cost of service. For recovery of the total rate case expense determined to be appropriate, the Company believes that no more than a 3-year amortization

should be used. At this point in time, the Staff's cost-of-service calculations do not include any allowances for rate case expense.

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### MISCELLANEOUS REVENUES (LATE FEES)

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Q. Please describe this issue and the Company's position.

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A. This issue relates to the calculation of late fees to be included in the calculation of the Company's revenues.

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Based upon recent and known upcoming customer changes, the Company believes the Staff's miscellaneous revenues related to late fees is overstated for both systems

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and both services (by 11 accounts for Rockport and by 3 accounts for Bennington).

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### VEHICLE EXPENSE (MILEAGE – MANAGER & OFFICE PERSONNEL)

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Q. Please describe this issue and the Company's position.

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A. This issue relates to the calculation of the mileage expense to be included in

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the calculation of the Company's cost of service.

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mile/trip in calculating its allowed expense. The Company agrees with the number of trips

For Ms. Kallash's annual mileage expense, the Staff uses 144 trips and 1

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the Staff used (an average of 12 "bank trips" per month); however, the round-trip mileage

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from the Company's office to the bank is 6.2 miles.

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For Mr. Kallash's annual mileage expense, the Staff assumes an average of 12 monthly master meter reading trips for the Bennington system and an average of 9 monthly master meter readings for the Rockport system, during which it is assumed the customer meters will be read. However, the Staff does not include any "miscellaneous" trips to the systems for purposes such as customer trouble calls or service installation inspections. Based

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on its current practices, the Company believes that an average of 14 monthly master meter reading trips, during which customer meters would be read and required water sampling would be done, and four "miscellaneous" monthly trips per system (2 per service) should be used to calculate Mr. Kallash's annual mileage expense. For the miles/trip, the Company agrees with the mileage used by the Staff.

### WATER TESTING EXPENSE

### 0. Please describe this issue and the Company's position.

This issue relates to the calculation of the water testing expenses to be A. included in the calculation of the Company's cost of service. The Company believes this expense should be set at an amount that properly reflects the actual cost of the "testing trips" required annually.

### 0. What testing trips are required?

It is the Company's position that there are 20 testing trips required, and that A. the per trips costs are as follows: incremental mileage of 5 miles/trip above the mileage accounted for elsewhere; incremental time of 2 hours/trip above the work hours accounted for elsewhere; and miscellaneous supplies at \$5/trip. Based on these costs, the annual water testing expense is approximately \$1,864. In contrast, the Staff has included \$360/year for water testing as a part of its overall "management fee" allowance.

### ELECTRIC EXPENSE (ROCKPORT – AMERENMISSOURI RATE CHANGE)

### Q. Please describe this issue and the Company's position.

A. This issue relates to the calculation of the electric expenses to be included in the calculation of the Company's cost of service for the Rockport sewer and water systems.

The Company's position is that the Rockport sewer and water systems' electric expenses should be based upon an annualization of the systems' kilowatt hours usage and the current rates being paid for the service. It appears to the Company that the Staff has annualized the systems' monthly billed amounts, which does not accurately capture a recent AmerenMissouri rate change.

### OFFICE SUPPLIES AND NON-BILLING POSTAGE (MAILING OF ANNUAL CONSUMER CONFIDENCE REPORT)

### Q. Please describe this issue and the Company's position.

A. This issue relates to the calculation of the office supplies and non-billing postage expenses to be included in the calculation of the Company's cost of service, with specific reference to the Company's annual water system consumer confidence report.

The Company believes the costs related to the separate mailing of the Company's DNR-required annual water system consumer confidence report (CCR) to its 122 customers should be included in the Company's cost of service. These costs include the paper to produce the report (5 pages), ink to print the report, large envelopes in which to mail the report and the postage for mailing the report. Sending the CCR to each of the customers results in a total cost of approximately \$217 (\$56 for supplies and \$161 for postage). The Staff's calculations of its office supplies and general postage expense items do not recognize this mailing.

### Q. Please describe this issue and the Company's position.

A. The Company believes the actual monthly cost of its telephone/internet landline "bundle" (\$95) for the telephone at its utility office, and related fees, surcharges and taxes, should be used in determining its cost of service. In contrast, the Staff has used a cost for these items that is less than the actual cost.

### **INCOME TAXES**

- Q. Please describe this issue and the Company's position on it.
- A. The issue here is whether the Company's cost of service should or should not include income tax expenses because of its status as an LLC.

To the extent the return on equity identified in the cost-of-service calculations would result in an income tax liability for the Kallash's as the members of the LLC, the Company believes this tax liability should be included in determining its cost of service. The Company does not believe it should be treated differently than other PSC-regulated utilities in this regard simply because the tax liability accrues to the owners personally versus a corporation. In the Company's view, the income tax calculation in this instance should differ from the income tax calculation used for a corporation only in the tax rates used (i.e. – personal vs. corporate).

### SCHEDULES FOR THE DIRECT TESTIMONY OF DALE W. JOHANSEN

### CASE NOS. SR-2013-0321 & WR-2013-0322

### **Listing and Description of Schedules**

Schedule DWJ - 1:	Education & Work Experience Sumn	nary
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Schedule DWJ - 3:	Staff's	Cost o	f Service	Summary	for	Bennington	Sewer

Schedule DWJ - 4: Staff's Cost of Service Summary for Bennington Water

Schedule DWJ - 5: Staff's Cost of Service Summary for Rockport Sewer

Schedule DWJ - 6: Staff's Cost of Service Summary for Rockport Water

### EDUCATION & WORK EXPERIENCE SUMMARY FOR DALE W. JOHANSEN

### **COLLEGE EDUCATION**

Associate of Arts in Pre-Engineering Studies State Fair Community College – Sedalia, Missouri

Bachelor of Science in Agricultural Engineering School of Engineering – University of Missouri @ Columbia

### REGULATORY/UTILITY WORK EXPERIENCE

### **Johansen Consulting Services**

Utility & Regulatory Consultant October 2011 – Present

### **Missouri Public Service Commission**

Gas Pipeline Safety Engineer
Energy Department – Gas Safety/Engineering
Utility Operations Division
September 2007 to September 2011

Manager - Water & Sewer Department
Utility Operations Division
June 1995 – August 2007

### **Johansen Consulting Services**

Utility & Regulatory Consultant March 1994 – May 1995

### Missouri One Call System, Inc.

Executive Director January 1992 – February 1994

### **Missouri Public Service Commission**

<u>Director of Utility Services Division</u> November 1990 – December 1991

<u>Utility Division Case Coordinator</u> November 1987 – October 1990

### Gas Pipeline Safety Program Manager

Gas Department – Utility Division October 1980 – October 1987

Gas Pipeline Safety Engineer
Gas Department – Utility Division
May 1979 – September 1980

### <u>LIST OF ISSUES FOR TESTIMONY</u>

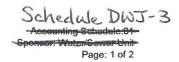
Office Rent & Office Utilities
Meters/Meter installations
Meter Reading Device/Meter Reading Expenses
Billing & Collections (billing Program/billing Expenses)
Certificate Case Expense
Property & Liability Insurance
Treatment of Land
Administration & General Salary (annualized hours & pay rate)
Management Fees (annualized hours & pay rate)
Sludge Hauling
Capacity Adjustments (Rockport water & sewer facilities)
Rate Base (beginning balances)
Plant Held for Future Use / Depreciation Reserves (Rockport water & sewer facilities)
Rate Case Expense (legal fees, consulting fees, office personnel)
Miscellaneous Revenues (late fees)
Vehicle Expense (mileage – manager & office personnel)
Water Testing Expense
Electric Expense (Rockport – AmerenMissouri rate change)
Office Supplies and Non-Billing Postage (mailing of annual Consumer Confidence Report)

Telephone/Internet Expenses

Income Taxes

# Lincoln County Sewer Water, LLC (Bennington Sewer) Informal Rate Case WR-2013-0322/SR-2013-0321 Test Year Ending 12-31-2012 Rate Design Schedule - Sewer

	Δ	<u>B</u>		C	D	E	E
Line		Account Number		Staff	Customer		Percentage
Number	Description	(Optional)		Annualized	Charge	Commodity	Rate
Rev-1	ANNUALIZED REVENUES						
Rev-2	Annualized Rate Revenues		(1)	\$24,107			
Rev-3	Miscellaneous Revenues		(1)_	\$277			
Rev-4	TOTAL ANNUALIZED REVENUES		-	\$24,384			
1	OPERATIONS EXPENSES		(2)				
2	Management Salary			\$1,636	\$0		0.00%
3	Operators Salary / Contractor Services			\$5,548	\$0		0.00%
4	Electricity - Pumping Treatment			\$1,851	\$0		0.00%
5	Chemicals			\$306	\$0		0.00%
6	Sludge Removal		_	\$1,988	\$0		0.00%
7	TOTAL OPERATIONS EXPENSE			\$11,329	\$0	\$11,329	
8	MAINTENANCE EXPENSES			***	¢o.	coo	0.000/
10	Supplies Expense TOTAL MAINTENANCE EXPENSE		_	\$23 \$23	\$0 \$0		0.00%
11	CUSTOMER ACCOUNT EXPENSE						
12	Billing & Collections			\$407	\$0	\$407	0.00%
13	Office Supplies			\$20	\$0		0.00%
14	Postage Expense			\$16	\$0	N 20100000	0.00%
15	TOTAL CUSTOMER ACCOUNT EXPENSE		-	\$443	\$0		0.00%
16	ADMINISTRATIVE & GENERAL EXPENSES						
17	Administration & General Salaries			\$2,199	\$0	\$2,199	0.00%
18	Telephone & Pagers			\$302	\$0	\$302	0.00%
19	Vehicle Expense			\$315	\$0		0.00%
20	Property & Liability Insurance			\$96	\$0	\$96	0.00%
21	Rent			\$1,686	\$0		0.00%
22 23	Other Misc. Expenses TOTAL ADMINISTRATIVE AND GENERAL		-	\$39	\$0 \$0		0.00%
23	TOTAL ADMINISTRATIVE AND GENERAL			\$4,637	<b>\$</b> 0	\$4,637	
24	OTHER OPERATING EXPENSES						
25	MO DNR Fees			\$100	\$0		0.00%
26	PSC Assessment			\$970	\$0	2.0	0.00%
27	Corporate Registration			\$15	\$0		0.00%
28	Depreciation		_	\$3,236	\$0		0.00%
29	TOTAL OTHER OPERATING EXPENSES			\$4,321	\$0	\$4,321	
30	TAXES OTHER THAN INCOME						
31	Real & Personal Property Taxes		-	\$74	\$0		0.00%
32	TOTAL TAXES OTHER THAN INCOME			\$74	\$0	\$74	
33	TOTAL OPERATING EXPENSES			\$20,827	\$0	\$20,827	
34	Interest Expense		(3)	\$682	\$0	\$682	0.00%
35	Return on Equity		(3)	\$676	\$0	\$676	0.00%
36	Income Taxes		(3)	\$0	\$0	\$0	0.00%
37	TOTAL INTEREST RETURN & TAXES		-	\$1,358	\$0	\$1,358	
38	TOTAL COST OF SERVICE			\$22,185	\$0	\$22,185	
39	Less: Miscellaneous Revenues			\$277	\$0	25-5-500-4500	0.00%
			-		The state of the s		0.00%
40	COST TO RECOVER IN RATES		-	\$21,908	\$0	\$21,908	



### Lincoln County Sewer Water, LLC (Bennington Sewer) Informal Rate Case WR-2013-0322/SR-2013-0321 Test Year Ending 12-31-2012 Rate Design Schedule - Sewer

	A	<u>B</u> Account	Ē	D	E	E
Line		Number	Staff	Customer		Percentage
Number	Description	(Optional)	Annualized	Charge	Commodity	Rate
42	PERCENTAGE OF INCREASE		-9.02%			
43	REQUESTED INCREASE IN REVENUES		\$6,691			

- (1) From Revenue Schedule
  (2) From Expense Schedule
  (3) From PreTax Rate of Return Schedule, Rate Base & Return Schedule

# Lincoln County Sewer Water, LLC (Bennington Water) Informal Rate Case WR-2013-0322/SR-2013-0321 Test Year Ending 12-31-2012 Rate Design Schedule - Water

	<u>A</u>	<u>B</u>		<u>C</u>	D	E	E
Line		Account Number		Staff	Customer		Percentage
Number	Description	(Optional)		Annualized	Charge	Commodity	Rate
Rev-1	ANNUALIZED REVENUES						
Rev-2	Annualized Rate Revenues		(1)	\$18,018			
Rev-3	Miscellaneous Revenues		(1) _	\$277			
Rev-4	TOTAL ANNUALIZED REVENUES		_	\$18,295			
1	OPERATIONS EXPENSES		(2)				
2	Management Salary (1)			\$1,604	\$0	\$1,604	0.00%
3	Operators Salary/Contract Services (1)			\$900	\$0	\$900	0.00%
4	Electricity-(Pumping)			\$1,856	\$0	\$1,856	0.00%
5	Testing Expense		_	\$200	\$0	\$200	0.00%
6	TOTAL OPERATIONS EXPENSE			\$4,560	\$0	\$4,560	
7	MAINTENANCE EXPENSES			600	60	600	0.000/
9	Misc. Supplies TOTAL MAINTENANCE EXPENSE		_	\$23 \$23	\$0 \$0	\$23 \$23	0.00%
				\$23	20	\$23	
10	CUSTOMER ACCOUNT EXPENSE			1			
11	Billing & Collections			\$400	\$0	\$400	0.00%
12	Office Supplies			\$20	\$0	\$20	0.00%
13	Postage		_	\$13	\$0	\$13	0.00%
14	TOTAL CUSTOMER ACCOUNT EXPENSE			\$433	\$0	\$433	
15	ADMINISTRATIVE & GENERAL EXPENSES						
16	Administration & General Salary (1)			\$2,156	\$0	\$2,156	0.00%
17	Telephone & Pagers			\$296	\$0	\$296	0.00%
18	Vehicle Expense			\$309	\$0	\$309	0.00%
19	Property & Liability Insurance			\$179	\$0	\$179	0.00%
20	Building Rent			\$1,653	\$0	\$1,653	0.00%
21 22	Other Misc. Expenses TOTAL ADMINISTRATIVE AND GENERAL		_	\$38	\$0	\$38	0.00%
				\$4,631	\$0	\$4,631	
23	OTHER OPERATING EXPENSES						
24	PSC Assessment			\$53	\$0	\$53	0.00%
25	Corporate Registration			\$15	\$0	\$15	0.00%
26 27	Depreciation		-	\$6,032	\$0	\$6,032	0.00%
	TOTAL OTHER OPERATING EXPENSES			\$6,100	\$0	\$6,100	
28	TAXES OTHER THAN INCOME						
29	Real & Personal Property Taxes		_	\$74	\$0	\$74	0.00%
30	TOTAL TAXES OTHER THAN INCOME			\$74	\$0	\$74	
31	TOTAL OPERATING EXPENSES		_	\$15,821	\$0	\$15,821	
32	Interest Expense		(3)	\$1,838	\$0	\$1,838	0.00%
33	Return on Equity		(3)	\$1,822	\$0	\$1,822	0.00%
34	Income Taxes		(3)	\$0	\$0	\$0	0.00%
35	TOTAL INTEREST RETURN & TAXES		_	\$3,660	\$0	\$3,660	
36	TOTAL COST OF SERVICE			\$19,481	\$0	\$19,481	
37	Less: Miscellaneous Revenues			\$277	\$0	\$277	0.00%
38	COST TO RECOVER IN RATES			\$19,204	\$0	\$19,204	
39	INCREMENTAL INCREASE IN RATE REVENUES		=	\$1,186			
40	PERCENTAGE OF INCREASE		_	6.48%			
			_				



### Lincoln County Sewer Water, LLC (Bennington Water) Informal Rate Case WR-2013-0322/SR-2013-0321 Test Year Ending 12-31-2012 Rate Design Schedule - Water

	Δ	<u>B</u> Account	<u>c</u>	<u>D</u>	E	<u> </u>
Line		Number	Staff	Customer		Percentage
Number	Description	(Optional)	Annualized	Charge	Commodity	Rate

(1) From Revenue Schedule (2) From Expense Schedule (3) From PreTax Rate of Return Schedule, Rate Base & Return Schedule

# Lincoln County Sewer Water, LLC (Rockport Sewer) Informal Rate Case WR-2013-0322/SR-2013-0321 Test Year Ending 12-31-2012 Rate Design Schedule - Sewer

	Δ	<u>B</u> Account		<u>C</u>	D	E	E
Line Number	Description	Number (Optional)		Staff Annualized	Customer Charge	Commodity	Percentage Rate
Rev-1	ANNUALIZED REVENUES						
Rev-2	Annualized Rate Revenues		(1)	\$29,436			
Rev-3	Miscellaneous Revenues		(1)	\$841			
Rev-4	TOTAL ANNUALIZED REVENUES			\$30,277			
1	OPERATIONS EXPENSES		(2)				
2	Management Salary			\$2,310	\$0	\$2,310	0.00%
3	Operators Salary / Contractor Services			\$4,800	\$0	\$4,800	0.00%
4	Electricity - Pumping Treatment			\$4,147	\$0	\$4,147	0.00%
5	Chemicals			\$190	\$0	\$190	0.00%
6	Sludge Removal		_	\$793	\$0	\$793	0.00%
7	TOTAL OPERATIONS EXPENSE			\$12,240	\$0	\$12,240	
8	MAINTENANCE EXPENSES Supplies Expense			\$33	\$0	\$33	0.00%
10	TOTAL MAINTENANCE EXPENSE		_	\$33	\$0	\$33	0.0078
11	CUSTOMER ACCOUNT EXPENSE				30	12	
12	Billing & Collections			\$381	\$0	\$381	0.00%
13	Office Supplies			\$20	\$0	\$20	0.00%
14	Postage Expense		_	\$15	\$0	\$15	0.00%
15	TOTAL CUSTOMER ACCOUNT EXPENSE			\$416	\$0	\$416	
16	ADMINISTRATIVE & GENERAL EXPENSES			1			
17	Administration & General Salaries			\$3,104	\$0	\$3,104	0.00%
18	Telephone & Pagers			\$427	\$0	\$427	0.00%
19	Vehicle Expense			\$445	\$0	\$445	0.00%
20	Property & Liability Insurance			\$58	\$0	\$58	0.00%
21	Rent			\$2,380	\$0	\$2,380	0.00%
22 23	Other Misc. Expenses TOTAL ADMINISTRATIVE AND GENERAL		-	\$46 \$6,460	\$0 \$0	\$46 \$6,460	0.00%
24	OTHER OPERATING EXPENSES						
25	MO DNR Fees			\$550	\$0	\$550	0.00%
26	PSC Assessment			\$1,369	\$0	\$1,369	0.00%
27	Corporate Registration			\$15	\$0	\$15	0.00%
28	Depreciation			\$2,275	\$0	\$2,275	0.00%
29	TOTAL OTHER OPERATING EXPENSES			\$4,209	\$0	\$4,209	
30	TAXES OTHER THAN INCOME		_	**	**		
31	TOTAL TAXES OTHER THAN INCOME		_	\$0	\$0	\$0	
32	TOTAL OPERATING EXPENSES		· ·	\$23,358	\$0	\$23,358	
33	Interest Expense		(3)	\$1,004	\$0	\$1,004	0.00%
34	Return on Equity		(3)	\$995	\$0	\$995	0.00%
35	Income Taxes		(3)	\$0	\$0	\$0	0.00%
36	TOTAL INTEREST RETURN & TAXES		-	\$1,999	\$0	\$1,999	
37	TOTAL COST OF SERVICE			\$25,357	\$0	\$25,357	
38	Less: Miscellaneous Revenues		_	\$841	\$0	\$841	0.00%
39	COST TO RECOVER IN RATES			\$24,516	\$0	\$24,516	
40	INCREMENTAL INCREASE IN RATE REVENUES		-	-\$4,920			
41	PERCENTAGE OF INCREASE		=	-16.25%			
7.1	I ENGENTAGE OF MONEAGE		=	-10.23%			

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### Lincoln County Sewer Water, LLC (Rockport Sewer) Informal Rate Case WR-2013-0322/SR-2013-0321 Test Year Ending 12-31-2012 Rate Design Schedule - Sewer

Number	Description	(Optional)	Annualized	Charge	Commodity	Rate
Line		Number	Staff	Customer		Percentage
		Account				
	<u>A</u>	<u>B</u>	<u>c</u>	D	E	E

42 REQUESTED INCREASE IN REVENUES \$6,691

- (1) From Revenue Schedule (2) From Expense Schedule (3) From PreTax Rate of Return Schedule, Rate Base & Return Schedule

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### Lincoln County Sewer Water, LLC (Rockport Water) Informal Rate Case WR-2013-0322/SR-2013-0321 Test Year Ending 12-31-2012 Rate Design Schedule - Water

	Δ	<u>B</u> Account		<u>c</u>	<u>D</u>	E	E
Line Number	Description	Number (Optional)		Staff Annualized	Customer Charge	Commodity	Percentage Rate
Rev-1	ANNUALIZED REVENUES						
Rev-2	Annualized Rate Revenues		(1)	\$33,566			
Rev-3	Miscellaneous Revenues		(1)	\$841			
Rev-4	TOTAL ANNUALIZED REVENUES		_	\$34,407			
1	OPERATIONS EXPENSES		(2)				
2	Management Salary (1)			\$2,310	\$0	\$2,310	0.00%
3	Operators Salary/Contract Services (1)			\$1,296	\$0	\$1,296	0.00%
4	Electricity-(Pumping)			\$1,727	\$0	\$1,727	0.00%
5 6	Testing Expense TOTAL OPERATIONS EXPENSE		_	\$200	\$0 \$0	\$200	0.00%
				\$5,533	\$0	\$5,533	
7	MAINTENANCE EXPENSES						7000 V. 2000 ROVERS
8	Misc. Supplies		_	\$33	\$0	\$33	0.00%
9	TOTAL MAINTENANCE EXPENSE			\$33	\$0	\$33	
10	CUSTOMER ACCOUNT EXPENSE						
11	Billing & Collections			\$381	\$0	\$381	0.00%
12	Office Supplies			\$20	\$0	\$20	0.00%
13 14	Postage		-	\$13	\$0	\$13	0.00%
14	TOTAL CUSTOMER ACCOUNT EXPENSE			\$414	\$0	\$414	
15	ADMINISTRATIVE & GENERAL EXPENSES						
16	Administration & General Salary (1)			\$3,104	\$0	\$3,104	0.00%
17	Telephone & Pagers			\$427	\$0	\$427	0.00%
18 19	Vehicle Expense			\$445	\$0	\$445	0.00%
20	Property & Liability Insurance Building Rent			\$297 \$2,380	\$0 \$0	\$297 \$2,380	0.00%
21	Other Misc. Expenses			\$46	\$0	\$2,380 \$46	0.00%
22	TOTAL ADMINISTRATIVE AND GENERAL		_	\$6,699	\$0	\$6,699	0.00%
23	OTHER OPERATING EXPENSES						
24	PSC Assessment			\$76	\$0	\$76	0.00%
25	Corporate Registration			\$15	\$0	\$15	0.00%
26	Depreciation		_	\$8,469	\$0	\$8,469	0.00%
27	TOTAL OTHER OPERATING EXPENSES			\$8,560	\$0	\$8,560	
28 29	TAXES OTHER THAN INCOME TOTAL TAXES OTHER THAN INCOME		_	\$0	\$0	\$0	
			_				
30	TOTAL OPERATING EXPENSES		-	\$21,239	\$0	\$21,239	
31	Interest Expense		(3)	\$5,275	\$0	\$5,275	0.00%
32	Return on Equity		(3)	\$5,228	\$0	\$5,228	0.00%
33	Income Taxes		(3)	\$0	\$0	\$0	0.00%
34	TOTAL INTEREST RETURN & TAXES		-	\$10,503	\$0	\$10,503	
35	TOTAL COST OF SERVICE			\$31,742	\$0	\$31,742	
36	Less: Miscellaneous Revenues		_	\$841	\$0	\$841	0.00%
37	COST TO RECOVER IN RATES		_	\$30,901	\$0	\$30,901	
38	INCREMENTAL INCREASE IN RATE REVENUES		_	-\$2,665			
39	PERCENTAGE OF INCREASE		=	-7.75%			
40	REQUESTED INCREASE IN REVENUES			\$3,785			

### Lincoln County Sewer Water, LLC (Rockport Water) Informal Rate Case WR-2013-0322/SR-2013-0321 Test Year Ending 12-31-2012 Rate Design Schedule - Water

	<u>A</u>	<u>B</u>	<u>C</u>	<u>D</u>	E	Е
		Account				
Line		Number	Staff	Customer		Percentage
Number	Description	(Optional)	Annualized	Charge	Commodity	Rate

(1) From Revenue Schedule

(2) From Expense Schedule
(3) From PreTax Rate of Return Schedule, Rate Base & Return Schedule

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