## **BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI**

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In the Matter of Granite Telecommunications LLC Tariff to Implement Missouri Universal Service Fund Surcharges on an Expedited Basis

Case No. LO-2005-0382

## DISSENTING OPINION OF COMMISSIONER STEVE GAW

In its Order Approving Tariffs, the majority approves Granite Telecommunications, LLC's request to collect a USF surcharge from its end-use customers. I have consistently maintained in previous cases that I believe that the collection of a USF surcharge from residential customers is contrary to the law. As such,

I dissent from the majority's decision.

Section 392.248.3 provides:

The universal service fund shall be funded through assessments on all telecommunications companies in the state which shall be based on Missouri jurisdictional telecommunications services revenue and other nondiscriminatory factors as determined by the commission. Such assessments shall be paid to the universal service fund board. A telecommunications company regulated under §392.245 may, upon providing written notice to the commission, increase the maximum allowable prices for any or all of its telecommunications services above those maximum allowable prices otherwise established in §392.245 by an amount not to exceed the amount required to recover fifty percent of its assessment under this section. (Emphasis added).

This statute indicates two things. First, the General Assembly envisioned that any assessment should be on the company not the consumer. Second, the statute precludes the reimbursement to the Company of a universal service fund assessment from residential customers of price cap companies.

I believe the intention of the legislature was to allow rate base regulated companies to recover costs, including any USF assessment, by rolling them into rates if they so chose, but not allowing any of this burden to be reflected in the rates to residential customers of price cap companies. These incumbent companies were being allowed less regulation than existed prior to the legislation in 1996 and the legislature was very conscious of any increases in rates for residential customers.<sup>1</sup>

The Commission has previously directed that rates rise for local basic customers, including residential customers, by creating and mandating a surcharge for the USF. The Commission has issued rules to that effect despite the fact that no surcharge is authorized in the statute and the statute specifically precludes raising local basic rates for customers of price cap companies. As such, I maintain that the Commission should not approve the tariffs in question and should start a proceeding to revoke the rule.

pectfully Submitted. Steve Gaw Commissioner

Dated at Jefferson City, Missouri, on this 2<sup>nd</sup> day of May, 2005.

<sup>&</sup>lt;sup>1</sup> Section 392.245.4(1) RSMo 2000. provides specific direction as to the amount of increase or decrease to local basic rates.