Exhibit No.: Issue(s): Witness: Sponsoring Party: Type of Exhibit: Case Nos.: Date Testimony Prepared:

Income Qualified Programs Kory J. Boustead MoPSC Staff Surrebuttal Testimony ER-2022-0129 and ER-2022-0130 August 16, 2022

# **MISSOURI PUBLIC SERVICE COMMISSION**

## **INDUSTRY ANALYSIS DIVISION**

## **ENGINEERING RESOURCES DEPARTMENT**

## SURREBUTTAL TESTIMONY

#### OF

## **KORY J. BOUSTEAD**

Evergy Metro, Inc., d/b/a Evergy Missouri Metro Case No. ER-2022-0129

Evergy Missouri West, Inc., d/b/a Evergy Missouri West Case No. ER-2022-0130

> Jefferson City, Missouri August 2022

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1		SURREBUTTAL TESTIMONY	
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3		KORY J. BOUSTEAD	
4 5	Evergy Metro, Inc., d/b/a Evergy Missouri Metro Case No. ER-2022-0129		
6 7	Evergy Missouri West, Inc., d/b/a Evergy Missouri West Case No. ER-2022-0130		
8	EXECUTIVE	E SUMMARY	
9	Q.	Please state your name and business address.	
10	А.	My name is Kory J. Boustead, and my business address is Missouri Public	
11	Service Comn	nission, P.O. Box 360, Jefferson City, Missouri, 65102.	
12	Q.	Are you the same Kory J. Boustead that previously provided direct testimony in	
13	these cases on June 8, 2022 and rebuttal testimony on July 13, 2022?		
14	А.	Yes I am.	
15	Q.	What is the purpose of your surrebuttal testimony?	
16	А.	I am responding to the rebuttal testimony of other parties' witnesses on the	
17	low-income p	rograms. The following is a list of the program and witness:	
18		Low-Income Solar Subscription Pilot Program ("LSP")	
19		Renew Missouri witness Phillip A. Fracica	
20		• Office of the Public Counsel ("OPC") witness Jordan Seaver	
21		Income-Eligible Weatherization Assistance Program ("IEWAP")	
22		• Office of the Public Counsel witness Lisa A. Kremer	
23	Q.	Please summarize your testimony.	
24	А.	My testimony will respond to testimony filed in regards to the LSP Program and	
25	the IEWAP at	nd provide Staff recommendations. I will first start by providing a summary of	

Renew Missouri and OPC proposed modifications of the LSP program and recommendations,
 followed by an overview of OPC recommendation of the request to rollover unspent IEWAP
 funds to Dollar Aide. Finally, I will provide Staff's recommendation to reject the proposal to
 rollover unspent IEWAP funds as filed in my rebuttal testimony.

5

## **LOW-INCOME PROGRAMS**

6

#### Low-Income Solar Subscription Pilot Program ("LSP")

Q. Briefly describe Renew Missouri's witness Phillip A. Fracica's recommendation
for the LSP.

9 In his rebuttal testimony<sup>1</sup>, Mr. Fracica provides detailed information on how the A. 10 program can be modified to include a partnership with the Missouri Department of Natural 11 Resources Division of Energy ("DE") to pursue the use of dedicated funds for community solar 12 programs through the US Department of Energy ("USDOE") Low-Income Weatherization Assistance Program ("LIWAP") in Missouri, through the State Energy office, DE. Partnering 13 with DE and the LIWAP funds would allow Evergy to fully leverage all of the energy assistance 14 15 programs available by offering robust energy efficiency savings and allow for substantial cost 16 savings in low-income solar subscription offerings.

17

Q. Provide a brief overview of Mr. Jordan Seaver's rebuttal testimony.

A. In his rebuttal testimony,<sup>2</sup> Mr. Seaver recommends the Commission deny the
LSP program. He further recommends if the Commission approves the LSP, they order the
Company to include a shareholder cost-sharing component, similar to that in the current tariffed

<sup>&</sup>lt;sup>1</sup> Rebuttal testimony of Phillip A. Fracica, page 5, lines 16-19, pages 6-7.

<sup>&</sup>lt;sup>2</sup> Direct testimony of Jordan Seaver, page 6, lines 21-27.

1	Solar Subscription Pilot ("SSP") <sup>3</sup> program, agreed to in Non-Unanimous Stipulation and		
2	Agreement Concerning Rate Design Issues filed on September 25, 2018 in Case No.		
3	ER-2018-0145 and allows customers to subscribe to the generation output of a solar resource		
4	and receive electricity from solar resources.		
5	Q. Does Mr. Seaver recommend the cost-sharing component to be the same as in		
6	Schedule SSP? If not, what is the difference?		
7	A. No, Mr. Seaver recommends a cost-sharing component similar but not identical		
8	to the SSP. The cost-sharing component of the SSP has shareholders bearing 75% of the cost		
9	of the unsubscribed solar blocks, while participating customers bear the other 25% cost.		
10	Mr. Seaver recommends the shareholders bear 90% of the cost and participating customers bear		
11	10% of the cost of the unsubscribed solar blocks for the LSP program.		
12	Q. What are the concerns Mr. Seaver states about the proposed LSP program?		
13	A. In his rebuttal testimony, <sup>4</sup> Mr. Seaver provides confidential information		
14	indicating the rates for the LSP program will increase over time and eventually surpass the		
15	Schedule SSP rate, making the choice of low-income customers to be the eligible participants		
16	for this program questionable at best. He also cites a confidential presentation given during a		
17	call with Staff and OPC, providing further information as to the rate increasing for the		
18	customers of the LSP while the rate for the SSP will remain flat. <sup>5</sup>		
19	Q. What is Staff's recommendation after reviewing the information in Mr. Fracica		

and Mr. Seaver's testimony? 20

<sup>&</sup>lt;sup>3</sup> See. P.S.C. MO No. 7, Third Revised Sheet No. 39D.
<sup>4</sup> Rebuttal testimony of Jordan Seaver, page 5, lines 4-13.
<sup>5</sup> Rebuttal testimony of Jordan Seaver, pages 4-7.

1	A. In rebuttal testimony, Staff found the program reasonable as a pilot program.		
2	However, based on the evidence OPC provided in its testimony, Staff now recommends the		
3	Commission deny the Company's proposed pilot program. However, if the Commission should		
4	choose to approve the proposal, Staff recommends a redesign of the program to leverage		
5	LIWAP funds as recommended in the rebuttal testimony of Renew Missouri witness		
6	Phillip A. Fracica <sup>6</sup> and the inclusion of the shareholder cost-sharing component as described in		
7	Mr. Seaver's rebuttal testimony.		
8	Income-Eligible Weatherization Assistance Program ("IEWAP")		
9	Q. Provide an overview of OPC witness Lisa A. Kremer's review of		
10	Evergy witness Kimberly H. Winslow's proposal to rollover unspent program funds to the		
11	Dollar Aide program.		
12	A. In her rebuttal testimony, <sup>7</sup> Ms. Kremer points out Ms. Winslow is requesting		
13	two things regarding the IEWAP funds: (1) to transfer \$1 million of unspent income eligible		
14	weatherization program funds to the Company's Dollar-Aide program, and (2) to establish a		
15	process to annually roll-over excess funds to Dollar-Aide. <sup>8</sup>		
16	Ms. Kremer then goes on to discuss the "recent tariff changes in Docket ET-2022-01459		
17	that "were made to remove barriers to customer participation in weatherization," mentioned in		
18	Ms. Winslow's direct testimony. <sup>10</sup> Stating the tariff changes demonstrate its commitment to		
19	assist community action agencies and Evergy customers toward successful weatherization		

<sup>&</sup>lt;sup>6</sup> Rebuttal testimony of Phillip A. Fracica, page 3-10.
<sup>7</sup> Rebuttal testimony of Lisa A. Kremer, page 18, lines 7-9.
<sup>8</sup> Direct testimony of Kimberly H. Winslow, page 65, lines 24-29 and page 66, lines 3-5.
<sup>9</sup> Approval of the Income-Eligible Weatherization Tariff and Automation of the Income-Eligible Weatherization Program, Docket ET-2022-0145.
<sup>10</sup> Rebuttal testimony of Lisa A. Kremer, page 18, lines 10-23.

#### Surrebuttal Testimony of Kory J. Boustead

1	programs and ensure appropriate spending of ratepayer dollars. The tariff changes resulted in
2	the following weatherization barrier removals: the ability to make home structural repairs, the
3	ability to re-weatherize homes, and reduction of the limiting building income requirements of
4	residents, assistance for agency/staff support, electric service terms, and energy usage minimum
5	thresholds. Ms. Kremer then says how Ms. Winslow goes onto state "the Company is excited
6	to see how this revamped program runs in 2022 and beyond." <sup>11</sup> She then provides the dates the
7	Commission approved the tariff, its effective dates, and discusses Staff's memorandum filed in
8	regards to the change and the recommendation to approve the changes.
9	Q. What is Ms. Kremer's recommendation?
10	A. Ms. Kremer states in regards to "the request to transfer \$1 million dollars of
11	unspent weatherization funds, given the Company's recently approved tariff to facilitate the
12	spending of customer dollars approved in rates for weatherization the request to transfer
13	\$1 million dollars of unspent weatherization funds seems premature." She recommends
14	providing time to observe how the recent tariff changes will allow the ease of spending by the
15	agencies to manifest.
16	In regards to the annual roll over of weatherization funds request, Ms. Kremer states
17	"I consider this to be an ill-advised proposal and further believe that each unspent year should
18	
10	be reviewed independently and with input and consultation of the agencies charged with

20

19

What is Staff's recommendation?

spending the weatherization funds."

О.

<sup>&</sup>lt;sup>11</sup> Rebuttal testimony of Lisa A. Kremer page 18, lines 17-18.

# Surrebuttal Testimony of Kory J. Boustead

1	A. As stated in rebuttal, Staff is supportive of low-income programs providing
2	relief to customers overall. However, Staff does not support the proposal to roll-over unspent
3	program funds or ratepayer funds collected for a specific low-income program that provides
4	more long-term relief from high energy bills overall by reduced energy usage through
5	weatherization. There are currently programs that exist to provide bill payment relief. Staff
6	acknowledges the potential for funding for weatherization efforts to come in from other sources
7	that can prohibit the utility weatherization funds from being fully expended each program year.
8	Staff continues to recommend: (1) the Commission reject the two proposals (transfer
9	\$1 million dollars unspent program funds to Dollar Aide and the proposal of reoccurring
10	rollover each program year), and to spend down the unspent program funds. (2) The
11	Commission order a reduced level by half (\$286,944) of ratepayer funding to allow the unspent
12	balance to be utilized, as previously done in Case No. ER-2016-0285.
13	Q. Does this conclude your testimony?

14

A. Yes.

#### BEFORE THE PUBLIC SERVICE COMMISSION

#### OF THE STATE OF MISSOURI

In the Matter of Evergy Metro, Inc. d/b/a Evergy	)		
Missouri Metro's Request for Authority to	)	Case No. ER-2022-0129	
Implement a General Rate Increase for Electric	)		
Service	)		
In the Matter of Evergy Missouri West, Inc.	)		
d/b/a Evergy Missouri West's Request for	)	Case No. ER-2022-0130	
Authority to Implement a General Rate	)		
Increase for Electric Service	)		
AFFIDAVIT OF KO	ORY J. I	BOUSTEAD	

STATE OF MISSOURI	)	
	)	SS.
COUNTY OF COLE	)	

COMES NOW KORY J. BOUSTEAD and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing Surrebuttal Testimony of Kory J. Boustead; and that the same is true and correct according to her best knowledge and belief.

Further the Affiant sayeth not.

#### JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this \_\_\_\_\_ Inth day of August 2022.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: April 04, 2025 Commission Number: 12412070

Notary Public