# BEFORE THE PUBLIC SERVICE COMMISSION

## OF THE STATE OF MISSOURI

In the Matter of the Application of	)		
NEXTLINK MISSOURI, INC. for Approval	)	Case No.	TO-2000-143
of Interconnection Agreement under the	)		
Telecommunications Act of 1996.	)		

#### ORDER APPROVING INTERCONNECTION AGREEMENT

On August 12, 1999, NEXTLINK MISSOURI, INC. (NEXTLINK) filed an application for approval of an interconnection agreement under the provisions of Telecommunications Act of 1996 (the Act). On September 7, NEXTLINK filed a complete substitute for the interconnection agreement it had attached to its application.

The proposed interconnection agreement is between NEXTLINK and Southwestern Bell Telephone Company (SWBT). Although SWBT is a party to the interconnection agreement, it did not join in the Application. On August 16, the Commission issued an order making SWBT a party in this case and directing any party wishing to request a hearing or participate without intervention to do so no later than September 7. No applications to participate or requests for hearing were filed. On September 10, SWBT filed a Statement of Position, requesting that the Commission approve NEXTLINK's application, subject to SWBT's position that the provisions of NEXTLINK's interconnection agreement should be deemed automatically modified if those provisions in the SWBT/AT&T interconnection agreement,

the agreement that NEXTLINK is adopting, are modified by ongoing legal actions.

The requirement for a hearing is met when the opportunity for hearing has been provided and no proper party has requested the opportunity to present evidence. State ex rel. Rex Deffenderfer Enterprises, Inc. v. Public Service Commission, 776 S.W.2d 494, 496 (Mo. App. 1989). Since no one has asked permission to participate or requested a hearing in this case, the Commission may grant the relief requested based on the verified application.

#### Discussion

The Commission, under the provisions of Section 252(e) of the Act, has authority to approve an interconnection agreement negotiated between an incumbent local exchange company (LEC) and a new provider of basic local exchange service. The Commission may reject an interconnection agreement only if the agreement is discriminatory or is inconsistent with the public interest, convenience and necessity.

On September 14, NEXTLINK filed a Motion for Expedited Consideration. In its motion, NEXTLINK indicated that it intends to launch operations on November 1, and that it would like to have its interconnection agreement approved and effective on or before September 30. On September 21, the Commission issued an order directing Staff to respond to NEXTLINK's request for expedited consideration by filing, no later than September 24, a statement indicating whether or not it would be able to file a staff recommendation by September 29. On September 23,

Staff filed a response indicating that it would file a staff recommendation on or before September 29.

On September 29, the Staff of the Public Service Commission (Staff) filed a Memorandum that recommends that the Commission approve the submitted interconnection agreement. Staff stated in its recommendation that the Agreement meets the limited requirements of the Act in that it does not appear to discriminate against telecommunications carriers not party to the agreement, and does not appear to be against the public interest, convenience or necessity. Staff recommended approval of the Agreement provided that all modifications to the Agreement are submitted to the Commission for approval. This condition has been applied in prior cases where the Commission has approved similar agreements.

## Findings of Fact

The Missouri Public Service Commission, having considered all of the competent and substantial evidence upon the whole record, makes the following findings of fact.

The Commission has considered the application and the supporting documentation, including Staff's recommendation. Based upon that review, the Commission has reached the conclusion that the interconnection agreement meets the requirements of the Act in that it does not discriminate against a nonparty carrier and implementation of the agreement is not inconsistent with the public interest, convenience and necessity. The Commission finds that approval of the agreement should

be conditioned upon the parties submitting any modifications or amendments to the Commission for approval pursuant to the procedure set out below.

### **Modification Procedure**

The Commission has a duty to review all resale and interconnection agreements, whether arrived at through negotiation or arbitration, as mandated by the Act. 47 U.S.C. §252. In order for the Commission's review and approval to be effective, the Commission must also review and approve modifications to these agreements. The Commission has a further duty to make a copy of every resale and interconnection agreement available for public inspection. 47 U.S.C. §252(h). This duty is in keeping with the Commission's practice under its own rules of requiring telecommunications companies to keep their rate schedules on file with the Commission. 4 CSR 240-30.010.

The parties to each resale or interconnection agreement must maintain a complete and current copy of the agreement, together with all modifications, in the Commission's offices. Any proposed modification must be submitted for Commission approval, whether the modification arises through negotiation, arbitration, or by means of alternative dispute resolution procedures.

The parties are required to provide the Telecommunications Staff with a copy of the resale or interconnection agreement with the pages numbered consecutively in the lower right-hand corner. Modifications to an agreement must be submitted to the Staff for review. When approved

the modified pages will be substituted in the agreement, which should contain the number of the page being replaced in the lower right-hand corner. Staff will date-stamp the pages when they are inserted into the Agreement. The Telecommunications Staff will maintain the official record of the original agreement and all the modifications made in the Commission's tariff room.

The Commission does not intend to conduct a full proceeding each time the parties agree to a modification. Where a proposed modification is identical to a provision that has been approved by the Commission in another agreement, the modification will be approved once Staff has verified that the provision is an approved provision, and prepared a recommendation advising approval. Where a proposed modification is not contained in another approved agreement, Staff will review the modification and its effects and prepare a recommendation advising the Commission whether the modification should be approved. The Commission may approve the modification based on the Staff recommendation. If the Commission chooses not to approve the modification, the Commission will establish a case, give notice to interested parties and permit responses. The Commission may conduct a hearing if it is deemed necessary.

# Conclusions of Law

The Missouri Public Service Commission has arrived at the following conclusions of law.

The Commission, under the provisions of Section 252(e)(1) of the federal Telecommunications Act of 1996, (47 U.S.C. 252(e)(1)) is required

to review negotiated resale agreements. It may only reject a negotiated agreement upon a finding that its implementation would be discriminatory to a nonparty or inconsistent with the public interest, convenience and necessity under Section 252(e)(2)(A). Based upon its review of the interconnection agreement between NEXTLINK and SWBT and its findings of fact, the Commission concludes that the agreement is neither discriminatory nor inconsistent with the public interest and should be approved.

#### IT IS THEREFORE ORDERED:

- That the Interconnection Agreement between NEXTLINK MISSOURI,
  INC. and Southwestern Bell Telephone Company filed on August 12, 1999,
  as substituted on September 7, is approved.
- 2. That NEXTLINK MISSOURI, INC. and Southwestern Bell Telephone Company shall file a copy of the agreement with the Staff of the Missouri Public Service Commission, with the pages numbered seriatim in the lower right-hand corner no later than October 20, 1999. The parties shall file on the same date a notice in the official case file advising the Commission that the agreement has been submitted to Staff as required.
- 3. That any changes or modifications to this agreement shall be filed with the Commission for approval pursuant to the procedure outlined in this order.

4. That this order shall become effective on September 30, 1999.

BY THE COMMISSION

Ask Hard Roberts

Dale Hardy Roberts

Secretary/Chief Regulatory Law Judge

(SEAL)

Morris L. Woodruff, Regulatory Law Judge, by delegation of authority pursuant to 4 CSR 240-2.120(1), (November 30, 1995) and Section 386.240, RSMo 1994.

Dated at Jefferson City, Missouri, on this 30th day of September, 1999.