

SEP 1 1 2001

MATT BLUNT
Secretary of State
Administrative Rules Division
RULE TRANSMITTAL

SECRETARY OF STATE ADMINISTRATIVE RULES

	ette File Name 2.080 pro	posed amendment lestions about t				
Conte	ext Nancy Dippell	Phone	573-751-4393	FAX	573-526-6010	
Data	Entry Judy Pope	Phone	573-751-6526	FAX	573-526-6010	
Intera	gency Mailing Address	Governor Office	Building, 200 Madis	on Street, Suite	900,	
		Jefferson City, M	10	-		
Statu	tory Provision for Rulem	aking				
Authority 386.410		Pro	Provide Most Current RSMo Year 2000			
~ .	EN 1 1770 0 7 7 7 6					
	Filed With the Joint Com			Exempt per Se	ections 536.024 and	
536.03	37, RSMo 2000, and Executive	Order No. 97-97	(June 27, 1997)	<u> </u>		
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	Cover Letter Affidavit					
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	Cost Statements					
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RULE TRANSMITTAL (PAGE

E.	ORDER OF RULEMAKING: Rule Number	N/A
	1a. Effective Date for the Order Statutory 30 days	or later specific date
	1b. Does the Order of Rulemaking of YES	contain changes to the rule text? NO

- 1c. If the answer is YES, please complete section F. If the answer is NO, Stop here.
- F. Please provide a complete list of the changes in the rule text for the order or rulemaking, indicating the specific section, subsection, subparagraph, part, etc., where each change is found.

NOTE: ALL changes MUST be specified here in order for those changes to be made in the rule as published in the *Missouri Register* and the *Code of State Regulations*.



Commissioners

KELVIN L. SIMMONS Chair

CONNIE MURRAY

SHEILA LUMPE

STEVE GAW

Missouri Public Service Commission

POST OFFICE BOX 360 JEFFERSON CITY, MISSOURI 65102 573-751-3234 573-751-1847 (Fax Number) http://www.psc.state.mo.us

September 11, 2001

WESS A. HENDERSON Director, Utility Operations

ROBERT SCHALLENBERG Director, Utility Services

DONNA M. KOLILIS
Director, Administration

DALE HARDY ROBERTS Secretary/Chief Regulatory Law Judge

> DANA K. JOYCE General Counsel

Honorable Matt Blunt Secretary of State 600 West Main Street Jefferson City, Missouri 65101

ATTENTION: Administrative Rules Division

I do hereby certify that the attached are accurate and complete copies of the Proposed Amendment lawfully submitted by the Missouri Public Service Commission for filing this 11th day of September, 2001, and that a takings analysis and small business impact analysis have occurred.

Rule: 4 CSR 240-2.080 Pleadings, Filing, and Service

Statutory authority: 386.410, RSMo 2000

Missouri Public Service Commission Case No.: AX-2002-66

If there are any questions, please contact: Nancy Dippell, Senior Regulatory Law Judge

Missouri Public Service Commission Governor Office Building, 9th Floor

200 Madison Street Post Office Box 360

Jefferson City, Missouri 65102

Phone: (573) 751-4393

E-mail: ndippell@mail.state.mo.us

BY THE COMMISSION

Dale Hardy Roberts

Secretary/Chief Regulatory Law Judge

DHR:ND:jp

Enclosures: Transmittal, Affidavit, 4 CSR 240-2.080 Proposed Amendment (hard copy + copy on 3-1/2"

diskette), takings analysis, small business impact analysis

Informed Consumers, Quality Utility Services, and a Dedicated Organization for Missourians in the 21st Century

AFFIDAVIT

STATE OF MISSOURI	`
COUNTY OF COLE	〈

I, Joseph L. Driskill, Director of the Department of Economic Development, first being duly sworn on my oath state that it is my opinion that the cost of the *Proposed Amendment to 4 CSR 240-2.080*, *Pleadings, Filing & Service*, is less than five hundred dollars (\$500) in the aggregate to this agency, any other agency of state government or any political subdivision thereof.

Jeseph L. Driskill Drector

Department of Economic Development

Subscribed and sworn to before me this 21th day of <u>lugust</u>, 2001. I am commissioned as a notary public within the County of <u>lalloway</u>, State of Missouri, and my commission expires on <u>softember 21,200f</u>

JULIE A ATCHISON MOTATY FIBLIC STATY OF MISSOURI CALLAWAY COUNTY MY OCEMMISSION EXP. SEPT 21,2000

Title 4—DEPARTMENT OF ECONOMIC DEVELOPMENT

Division 240—Public Service Commission Chapter 2—Practice and Procedure

COPY

SEP 1 1 2001

SECRETARY OF STATE ADMINISTRATIVE RULES

PROPOSED AMENDMENT

4 CSR 240-2.080 Pleadings, Filing, and Service

PURPOSE: These amendments allow parties before the Missouri Public Service Commission to make filings in an electronic format. The amendments eliminate the requirement for parties to file multiple paper copies if the party chooses to file in an electronic format. The amendments also allow for service between parties by electronic means. The amendment to former section (12) clarifies the time when a pleading or brief shall be officially stamped "filed" by the commission. Finally, former section (10) is deleted because it is redundant and the remaining sections are renumbered.

- (8) Any person filing a pleading or a brief shall file with the secretary of the commission either:
 - (A) one (1) paper original and eight (8) paper copies of the pleading or brief; or,
 - (B) an electronic copy of the pleading or brief as permitted elsewhere in these rules.
- [(10) Any person filing a pleading which initiates a formal complaint at the commission or filing a pleading in a formal complaint case shall file one (1) original or duplicate original and eight (8) copies of the pleading with the secretary of the commission unless otherwise ordered by the commission.]
- [(11)] (10) The party filing a pleading or brief shall serve each other party a copy of the pleading or brief and cover letter. Any party may contact the secretary of the commission for the names and addresses of the parties in a case.
- [(12)] (11) The date of filing shall be the date the pleading or brief is stamped filed by the secretary of the commission. Pleadings or briefs received after 4:00 p.m. will be stamped filed the next day the commission is regularly open for business.
- [(13)] (12) Pleadings and briefs in every instance shall display on the cover or first page the case number and the title of the case. In the event the title of a case contains more than one (1) name as applicants, complainants or respondents, it shall be sufficient to show only the first of these names as it appears in the first document commencing the case, followed by an appropriate abbreviation (et al.) indicating the existence of other parties. Unless a case is consolidated, pleadings or briefs shall be filed with only one (1) case number and title thereon.
- [(14)] (13) Pleadings and briefs that are not electronically filed shall be bound at the top or at an edge, shall be typewritten or printed upon white, eight and one-half by eleven-inch (8 1/2" × 11") paper. Attachments to pleadings or briefs shall be annexed and folded to eight and one-half by eleven-inch (8 1/2" × 11") size whenever practicable. Printing on both sides of the page is encouraged. Lines shall be double-spaced, except that footnotes and quotations in excess of three

- (3) lines may be single-spaced. Reproduction of any of these documents may be by any process provided all copies are clear and permanently legible. Electronically filed pleadings or briefs shall be formatted in the same manner as paper filings.
- [(15)] (14) Pleadings and briefs which are not in substantial compliance with this rule, applicable statutes or commission orders shall not be accepted for filing. In addition, filings will be scanned for computer viruses before being uploaded into the commission's electronic system and may not be accepted if the filing is infected. The secretary of the commission may return these pleadings or briefs with a concise explanation of the deficiencies and the reasons for not accepting them for filing. Tendered filings which have been rejected shall not be entered on the commission's docket. The mere fact of filing shall not constitute a waiver of any noncompliance with these rules and the commission may require amendment of a pleading or entertain appropriate motions in connection with the pleading.
- [(16)] (15) Parties shall be allowed not more than ten (10) days from the date of filing in which to respond to any pleading unless otherwise ordered by the commission.
- [(17)] (16) Any party seeking expedited treatment in any case shall include in the title of the pleading the words "Motion for Expedited Treatment." The pleading shall also set out with particularity the following:
 - (A) The date by which the party desires the commission to act;
- (B) The harm that will be avoided, or the benefit that will accrue, including a statement of the negative effect, or that there will be no negative effect, on the party's customers or the general public, if the commission acts by the date desired by the party; and
 - (C) That the pleading was filed as soon as it could have been or an explanation why it was not.
- (18) (17) Methods of Service.
 - (A) Any person entitled by law may serve a document on a represented party by--
 - 1. Delivering it to the party's attorney;
- 2. Leaving it at the office of the party's attorney with a secretary, clerk or attorney associated with or employed by the attorney served;
 - 3. Mailing it to the last known address of the party's attorney; [or]
- 4. [Facsimile transmission to the current facsimile machine of] Transmitting it by facsimile machine to the party's attorney[.]; or
 - 5. Transmitting it to the e-mail address of the party's attorney.
 - (B) Any person entitled by law may serve a document on an unrepresented party by--
 - 1. Delivering it to the party; or
 - 2. Mailing it to the party's last known address.
 - (C) Completion of Service.
 - 1. Service by mail is complete upon mailing.
 - 2. Service by facsimile transmission is complete upon actual receipt.
 - 3. Service by electronic mail is complete upon actual receipt.
- [(19)] (18) Unless otherwise provided by these rules or by other law, the party filing a pleading or brief shall serve every other party, including the general counsel and the public counsel, a copy of the pleading or brief and cover letter.

[(20)] (19) Every pleading or brief shall include a certificate of service. Such certificate of service shall be adequate proof of service.

[(21)] (20) Any pleading may be amended within ten (10) days of filing, unless a responsive pleading has already been filed, or at any time by leave of the commission.

AUTHORITY: section 386.410, RSMo [Supp. 1998] 2000.* Original rule filed Dec. 19, 1975, effective Dec. 29, 1975. Amended: Filed May 15, 1980, effective Sept. 12, 1980. Amended: Filed Nov. 7, 1984, effective June 15, 1985. Amended: Filed Sept. 6, 1985, effective Dec. 15, 1985. Amended: Filed Feb. 23, 1990, effective May 24, 1990. Rescinded and readopted: Filed March 10, 1995, effective Nov. 30, 1995. Rescinded and readopted: Filed Aug. 24, 1999, effective April 30, 2000. Amended: Filed Sept. 11. 2001.

* Original authority: 386.410, RSMo 1939, amended 1947, 1977, 1996.

PUBLIC ENTITY COST: This proposed amendment will not cost state agencies or political subdivisions more than \$500 in the aggregate.

PRIVATE ENTITY COST: This proposed amendment will not cost private entities more than \$500 in the aggregate.

NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed amendment with the Missouri Public Service Commission, Dale Hardy Roberts, Secretary, P.O. Box 360, Jefferson City, MO 65102. To be considered, comments must be received within thirty days after publication of this notice in the Missouri Register. Comments should refer to Case No. AX-2002-66 and be filed with an original and six (6) copies. No public hearing is scheduled.



Commissioners
KELVIN L. SIMMONS
Chair

CONNIE MURRAY

SHEILA LUMPE STEVE GAW Missouri Public Service Commission

POST OFFICE BOX 360 JEFFERSON CITY, MISSOURI 65102 573-751-3234 573-751-1847 (Fax Number) http://www.psc.state.mo.us

August 22, 2001

WESS A. HENDERSON Director, Utility Operations

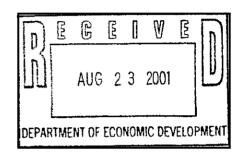
ROBERT SCHALLENBERG Director, Utility Services

DONNA M. KOLILIS Director, Administration

DALE HARDY ROBERTS
Secretary/Chief Regulatory Law Judge

DANA K. JOYCE General Counsel

Mr. Dale Hardy Roberts
Secretary/Chief Regulatory Law Judge
Missouri Public Service Commission
Post Office Box 360
Jefferson City, Missouri 65102



RE: Proposed Amendment to Rule 4 CSR 240-2.080 Pleadings, Filing, and Service

Dear Mr. Roberts:

Executive Order 93-13 requires state agencies to undertake a "takings analysis" of each proposed rule or regulation in light of the United States Supreme Court decision in *Lucas v. South Carolina Coastal Council*, 112 S. Ct. 2886 (1992). Pursuant to that order, I have undertaken a "takings analysis" of the above-referenced proposed rulemaking. In *Lucas*, the Court held that state regulation depriving an owner of real property of all economically beneficial use of that property constitutes a "taking" under the Fifth and Fourteenth Amendments of the U.S. Constitution, for which the property owner must be compensated. The Court also held that when state regulations compel a property owner to suffer a permanent physical invasion of his/her property, such an invasion is compensable.

The proposed amendments to this rule allow parties before the Missouri Public Service Commission to make filings in an electronic format, and eliminate the requirement for parties to file multiple paper copies if the party chooses to file in an electronic format. The amendments also allow for service between parties by electronic means. Additionally, the time when a pleading or brief shall be officially stamped "filed" by the Commission is clarified.

Amending rule 4 CSR 240-2.080 does not implicate the takings clause of the U.S. Constitution, because the rule does not involve the taking of real property.

Mr. Dale Hardy Roberts Page two August 22, 2001

Please let me know if you have any questions on this issue.

Very truly yours,

Nancy Dippell

Senior Regulatory Law Judge

ND:jp



Commissioners

KELVIN L. SIMMONS Chair

CONNIE MURRAY

SHEJLA LUMPE

STEVE GAW

Missouri Public Serbice Commission

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August 22, 2001

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ROBERT SCHALLENBERG Director, Utility Services

DONNA M. KOLILIS Director, Administration

DALE HARDY ROBERTS Secretary/Chief Regulatory Law Judge

> DANA K. JOYCE General Counsel

Mr. Dale Hardy Roberts
Secretary/Chief Regulatory Law Judge
Missouri Public Service Commission
Post Office Box 360
Jefferson City, Missouri 65102

RE: Proposed Amendment to Rule 4 CSR 240-2.080 Pleadings, Filing, and Service

Dear Mr. Roberts:

Executive Order 96-18 requires state agencies to determine whether a proposed rulemaking will have direct economic impact on small businesses of five hundred dollars or more in the aggregate. A small business is defined in the Executive Order as an independently owned and operated business entity that employs fifty or fewer full-time employees.

The amendments to rule 4 CSR 240-080 will allow parties before the Missouri Public Service Commission to make filings in an electronic format, eliminate the requirement for parties to file multiple paper copies if the party chooses to file in an electronic format, and allow for service between parties by electronic means. Additionally, the time when a pleading or brief shall be officially stamped "filed" by the Commission is clarified. The amendments are not estimated to have a direct economic impact on small businesses of five hundred dollars or more in the aggregate.

Please let me know if you have any questions on this issue.

Very truly yours,

Nancy Dippell

Senior Regulatory Law Judge

ND:jp



Commissioners

KELVIN L. SIMMONS Chair

CONNIE MURRAY

SHEILA LUMPE

STEVE GAW

Missouri Public Service Commission

POST OFFICE BOX 360 JEFFERSON CITY, MISSOURI 65102 573-751-3234

573-751-1847 (Fax Number) http://www.psc.state.mo.us WESS A. HENDERSON Director, Utility Operations

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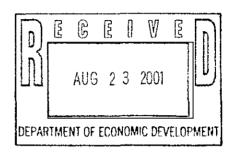
DONNA M. KOLILIS Director, Administration

DALE HARDY ROBERTS Secretary/Chief Regulatory Law Judge

> DANA K. JOYCE General Counsel

August 23, 2001

Mr. Joseph L. Driskill, Director Department of Economic Development Harry S Truman State Office Building 301 West High Street Jefferson City, Missouri 65109



RE: A

Affidavit for Proposed Amendment to 4 CSR 240-2.080 Pleadings, Filing, and Service

Dear Mr. Driskill:

As required by statute, enclosed for your signature is an affidavit for a Proposed Amendment to 4 CSR 240-080 of the Public Service Commission rules. A copy the Proposed Amendment is also enclosed, as well as copies of the takings and small business impact analyses.

If you have any questions, please feel free to contact me at (573) 751-4256.

Very truly yours.

Dale Hardy Roberts

Secretary/Chief Regulatory Law Judge

DHR:ip

Enclosures:

Affidavit for 4 CSR 240-2.080 Pleadings, Filing, and Service

Proposed Amendment - 4 CSR 240-2.080 Pleadings, Filing, and Service

Takings Analysis

Small Business Impact Analysis

MEMORANDUM

TO:

Dale Hardy Roberts, Secretary

DATE:

September 11, 2001

RE:

Authorization to File Proposed Amendment With the Office of Secretary of State

CASE NO:

AX-2002-66

The undersigned Commissioners hereby authorize the Secretary of the Missouri Public Service Commission to file a Proposed Amendment with the Office of Secretary of State, to wit:

4 CSR 240-2.080 Pleadings, Filing, and Service

Kelyn L. Simmons, Chair

Connie Murray, Commissione

Sheila Lumpe commissioner

Steve Gaw, Commissione

Title 4—DEPARTMENT OF ECONOMIC DEVELOPMENT

Division 240—Public Service Commission Chapter 2—Practice and Procedure

PROPOSED AMENDMENT

4 CSR 240-2.080 Pleadings, Filing, and Service

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 - 3. Mailing it to the last known address of the party's attorney; [or]
- 4. [Facsimile transmission to the current facsimile machine of] **Transmitting it by facsimile machine to** the party's attorney[.]; or
 - 5. Transmitting it to the e-mail address of the party's attorney.
 - (B) Any person entitled by law may serve a document on an unrepresented party by-
 - 1. Delivering it to the party; or
 - 2. Mailing it to the party's last known address.
 - (C) Completion of Service.
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