### MEMORANDUM

TO:

Dale Hardy Roberts, Secretary

DATE:

August 16, 1999

RE:

Authorization to File Proposed Rules With the Office of Secretary of

State

**CASE NOS:** 

AX-2000-108 through AX-2000-131

**AGENDA DATE:** 

August 17, 1999

The undersigned Commissioners hereby authorize the Secretary of the Missouri Public Service Commission to file Proposed Rules with the Office of Secretary of State, as listed on the attached sheet.

Sheila Lumpe, Chair

Harold Crumpton, Commissioner

Connie Murray, Commissioner

Robert Schemenauer, Commissioner

M. Dianne Drainer, Vice Chair

### Proposed Rules:

- Rule: 4 CSR 240-2.010 Definitions
  - 4 CSR 240-2.015 Waiver of Rules
  - 4 CSR 240-2.040 Practice Before the Commission
  - 4 CSR 240-2.050 Computation of Effective Dates
  - 4 CSR 240-2.060 Applications
  - 4 CSR 240-2.065 Tariff Filings Which Create Cases
  - 4 CSR 240-2.070 Complaints
  - 4 CSR 240-2.075 Intervention
  - 4 CSR 240-2.080 Pleadings, Filing, and Service
  - 4 CSR 240-2.085 Protective Orders
  - 4 CSR 240-2.090 Discovery and Prehearings
  - 4 CSR 240-2.100 Subpoenas
  - 4 CSR 240-2.110 Hearings
  - 4 CSR 240-2.115 Nonunanimous Stipulations and Agreements
  - 4 CSR 240-2.116 Dismissal
  - 4 CSR 240-2.120 Presiding Officers
  - 4 CSR 240-2.125 Procedures for Alternative Dispute Resolution
  - 4 CSR 240-2.130 Evidence
  - 4 CSR 240-2.140 Briefs and Oral Argument
  - 4 CSR 240-2.150 Decisions of the Commission
  - 4 CSR 240-2.160 Rehearings or Reconsideration
  - 4 CSR 240-2.180 Rulemaking
  - 4 CSR 240-2.200 Small Company Rate Increase Procedure

### Administrative Rules Stamp



## RECEIVED

REBECCA MCDOWELL COOK Secretary of State Administrative Rules Division RULE TRANSMITTAL AUG 24 1999 SECRETARY OF STATE ADMINISTRATIVE RULES DIVISION

	Diskette File Name 2.050 proposed rule								
	Name of Person to call with questions about this rule:								
		_	573-522-8459	FAX	573-751-1847				
	Data Entry Judy Pope Ph	none	573-751-6526	FAX	573-751-1847				
	Interagency Mailing Address Truman Bldg., 301 W. High St., Room 530, Jefferson City, MO								
-	Statutory Provision for Rulemaking Authority § 386.410	Provi	de Most Current	RSMo Year	1998				
_	Date Filed With the Joint Committee on 536.037, RSMo Supp. 1998, and Executive Orde			Exempt per Se	ections 536.024 and				
-	CHECK, IF INCLUDED:  Cover Letter	FOR	MS, List by Mo-	Form Numb	er, # of Pages				
-	Affidavit								
-	Cost Statements								
-	Public Entity Fiscal Note	OTH	ER Takings Ana	lveic					
-	Private Entity Fiscal Note		OTHER Takings Analysis  Small Business Impact Analysis						
-	Tirruto Entrey Fiscar Note	Sinan Business impact Analysis							
C.	RULEMAKING ACTION TO BE TAKEN								
	Emergency Rulemaking, Must Specify Effective Date								
	Proposed Rulemaking (New Rule)								
	Order of Rulemaking (MUST complete page 2 of this transmittal)								
	Withdrawal (Rule, Amendment, Rescission or Emergency)								
		Rule Action Notice							
	Rule Action Notice		In Addition						
	Rule Action Notice								
	Rule Action Notice								

### **RULE TRANSMITTAL (PAGE 2)**

E.	ORDER OF	FRULEMAKING: Rule Number	(Not Applicable)	
	1a.	Effective Date for the Order Statutory 30 days	or later specific date	
	1b.	Does the Order of Rulemaking of YES	ontain changes to the rule text?  NO	

- 1c. If the answer is YES, please complete section F. If the answer is NO, Stop here.
- F. Please provide a complete list of the changes in the rule text for the order or rulemaking, indicating the specific section, subsection, subparagraph, part, etc., where each change is found.

(Start text here. If text continues to a third page, insert a continuous section break and, in section 3, delete the footer language that appears at the bottom of this page.)

NOTE: ALL changes MUST be specified here in order for those changes to be made in the rule as published in the Missouri Register and the Code of State Regulations.



Commissioners

SHEILA LUMPE Chair

HAROLD CRUMPTON

CONNIE MURRAY

ROBERT G. SCHEMENAUER

M. DIANNE DRAINER Vice Chair

## Missouri Public Service Commission

POST OFFICE BOX 360 JEFFERSON CITY, MISSOURI 65102 573-751-3234

573-751-1847 (Fax Number) http://www.ecodev.state.mo.us/psc/

August 24, 1999

GORDON L. PERSINGER Acting Executive Director Director, Research and Public Affairs

> WESS A. HENDERSON Director, Utility Operations

ROBERT SCHALLENBERG Director, Utility Services

DONNA M. KOLILIS Director, Administration

DALE HARDY ROBERTS
Secretary/Chief Regulatory Law Judge

DANA K. JOYCE General Counsel

## RECEIVED

AUG 24 1999 SECRETARY OF STATE ADMINISTRATIVE RULES DIVISION

Honorable Rebecca McDowell Cook Secretary of State 600 West Main Street Jefferson City, Missouri 65101

ATTENTION: Administrative Rules Division

I do hereby certify that the attached are accurate and complete copies of the Proposed Rules lawfully submitted by the Missouri Public Service Commission for filing this 24th day of August, 1999, and that a takings analysis and small business impact analysis have occurred.

Rule: 4 CSR 240-2.010 - Definitions

4 CSR 240-2.015 - Waiver of Rules

4 CSR 240-2.040 - Practice Before the Commission

4 CSR 240-2.050 - Computation of Effective Dates

4 CSR 240-2.060 - Applications

4 CSR 240-2.065 – Tariff Filings Which Create Cases

4 CSR 240-2.070 - Complaints

4 CSR 240-2.075 - Intervention

4 CSR 240-2.080 - Pleadings, Filing, and Service

4 CSR 240-2.085 - Protective Orders

4 CSR 240-2.090 - Discovery and Prehearings

4 CSR 240-2,100 - Subpoenas

4 CSR 240-2.110 - Hearings

4 CSR 240-2.115 - Nonunanimous Stipulations and Agreements

4 CSR 240-2.116 - Dismissal

4 CSR 240-2.120 - Presiding Officers

4 CSR 240-2.125 - Procedures for Alternative Dispute Resolution

4 CSR 240-2.130 - Evidence

4 CSR 240-2.140 - Briefs and Oral Argument

4 CSR 240-2.150 - Decisions of the Commission

4 CSR 240-2.160 - Rehearings or Reconsideration

4 CSR 240-2.180 - Rulemaking

4 CSR 240-2.200 - Small Company Rate Increase Procedure

Honorable Rebecca McDowell Cook Page two August 24,1999

Statutory authority: 386.410, RSMo Supp. 1998

Missouri Public Service Commission Case Nos.: AX-2000-108 through AX-2000-131

If there are any questions, please contact: (These rules are assigned to several regulatory law judges. Please refer to the transmittal form for the name, phone number and fax number of the regulatory law judge assigned to a particular rule.)

BY THE COMMISSION

Hole Hard Roberts

**Dale Hardy Roberts** 

Secretary/Chief Regulatory Law Judge

DHR:BH:jp

Enclosures: Packets for 23 Proposed Rules

+ Proposed Rules in Word 97 format on 3-1/2" diskette

### **AFFIDAVIT**

STATE OF MISSOURI COUNTY OF COLE

RECEIVED

AUG 24 1999 SECRETARY OF STATE ADMINISTRATIVE RULES DIVISION

I, Joseph L. Driskill, Director of the Department of Economic Development, first being duly sworn on my oath state that it is my opinion that the cost of Proposed Rule 4 CSR 240-2.050 Computation of Effective Dates is less than five hundred dollars in the aggregate to this agency, any other agency of state government or any political subdivision thereof.

Joseph L. Driskill

Department of Economic Development

Subscribed and sworn to before me this 23rd day of August

1999. I am commissioned as a notary public within the County of Volume

State of Missouri, and my commission expires on April 24, 2003

LAURA L HOSKINS
NOTARY PUBLIC STATE OF MISSOURI
COLE COUNTY
MY COMMISSION EXP. APR. 26,2003

# Title 4—DEPARTMENT OF ECONOMIC DEVELOPMENT

### Division 240—Public Service Commission Chapter 2—Practice and Procedure

## RECEIVED

#### PROPOSED RULE

AUG 24 1999 SECRETARY OF STATE ADMINISTRATIVE RULES DIVISION

### 4 CSR 240-2.050 Computation of Effective Dates

PURPOSE: This rule sets standards for computation of effective dates of any order or time prescribed by the commission when no specific date is set by commission order.

- (1) In computing any period of time prescribed or allowed by the commission, the day of the order, act, event, or default shall not be included. The last day of the period so computed shall be included, unless it is a Saturday, Sunday or legal holiday, in which case the period runs until the end of the next day which is not a Saturday, Sunday or legal holiday. This rule does not apply when the commission establishes a specific date by which an action must occur, nor does it operate to extend effective dates which are established by statute.
- (2) In computing the effective date of any order of the commission, the order is considered effective at 12:01 a.m. on the effective date designated in the order, whether or not the date is a Saturday, Sunday or legal holiday.
- (3) When an act is required or allowed to be done by order or rule of the commission at or within a specified time, the commission, at its discretion, may:
- (A) Order the period enlarged before the expiration of the period originally prescribed or as extended by a previous order; or
- (B) After the expiration of the specified period, permit the act to be done where the failure to act was the result of excusable neglect.

AUTHORITY: section 386.410, RSMo Supp. 1998.\* Original rule filed Dec. 19, 1975, effective Dec. 29, 1975. Amended: Filed Nov. 7, 1984, effective June 15, 1985. Rescinded and readopted: Filed March 10, 1995, effective Nov. 30, 1995. Rescinded and readopted: Filed August 24, 1999.

\* Original authority 1939, amended 1947, 1977, 1996.

PUBLIC ENTITY COST: This proposed rule will not cost state agencies or political subdivisions more than \$500 in the aggregate.

PRIVATE ENTITY COST: This proposed rule will not cost private entities more than \$500 in the aggregate.

NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed rule with the Missouri Public Service Commission, Dale Hardy Roberts, Secretary, P.O. Box 360, Jefferson City, MO 65102. To be considered, comments shall be filed

on or before Nov. 1, 1999. Comments should refer to Case No. AX-2000-111 and be filed with an original and fourteen (14) copies. No public hearing is scheduled.



Commissioners

SHEILA LUMPE Chair

HAROLD CRUMPTON

CONNIE MURRAY

ROBERT G. SCHEMENAUER

M. DIANNE DRAINER Vice Chair

## Missouri Public Service Commission

POST OFFICE BOX 360 JEFFERSON CITY, MISSOURI 65102 573-751-3234 573-751-1847 (Fax Number) http://www.ecodev.state.mo.us/psc/ GORDON L. PERSINGER Acting Executive Director Director, Research and Public Affairs

> WESS A. HENDERSON Director, Utility Operations

ROBERT SCHALLENBERG Director, Utility Services

DONNA M. KOLILIS Director, Administration

DALE HARDY ROBERTS Secretary/Chief Regulatory Law Judge

> DANA K. JOYCE General Counsel

August 18, 1999

Mr. Dale Hardy Roberts
Secretary/Chief Regulatory Law Judge
Missouri Public Service Commission
Post Office Box 360
Jefferson City, Missouri 65102

RE:

Proposed Rescission of Rule 4 CSR 240-2.050 and Adoption of Proposed New Rule 4 CSR

240-2.050

Dear Mr. Roberts:

Executive Order 93-13 requires state agencies to undertake a "takings analysis" of each proposed rule or regulation in light of the United States Supreme Court decision in *Lucas v. South Carolina Coastal Council*, 112 S. Ct. 2886 (1992). Pursuant to that order, I have undertaken a "takings analysis" of the above-referenced proposed rulemaking. In *Lucas*, the Court held that state regulation depriving an owner of real property of all economically beneficial use of that property constitutes a "taking" under the Fifth and Fourteenth Amendments of the U.S. Constitution, for which the property owner must be compensated. The Court also held that when state regulations compel a property owner to suffer a permanent physical invasion of his/her property, such an invasion is compensable.

The proposed new rule sets standards for computation of effective dates of any order or time prescribed by the Commission when no specific date is set by Commission order.

Replacing the existing rule with the proposed new rule does not implicate the takings clause of the U.S. Constitution, because the rule does not involve the taking of real property.

Mr. Dale Hardy Roberts Page two August 18, 1999

Please let me know if you have any questions on this issue.

Very truly yours,

Vicky Ruth

Regulatory Law Judge

Vicky Ruth

VR:jp



Commissioners

SHEILA LUMPE Chair

HAROLD CRUMPTON

CONNIE MURRAY

ROBERT G. SCHEMENAUER

M. DIANNE DRAINER Vice Chair

## Missouri Public Service Commission

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August 18, 1999

GORDON L. PERSINGER
Acting Executive Director
Director, Research and Public Affairs

WESS A. HENDERSON Director, Utility Operations

ROBERT SCHALLENBERG Director, Utility Services

DONNA M. KOLILIS Director, Administration

DALE HARDY ROBERTS Secretary/Chief Regulatory Law Judge

> DANA K. JOYCE General Counsel

Mr. Dale Hardy Roberts
Secretary/Chief Regulatory Law Judge
Missouri Public Service Commission
Post Office Box 360
Jefferson City, Missouri 65102

RE:

Proposed Rescission of Existing Rule 4 CSR 240-2.050 and Adoption of Proposed New Rule

4 CSR 240-2.050

Dear Mr. Roberts:

Executive Order 96-18 requires state agencies to determine whether a proposed rulemaking will have direct economic impact on small businesses of five hundred dollars or more in the aggregate. A small business is defined in the Executive Order as an independently owned and operated business entity that employs fifty or fewer full-time employees.

Replacing the existing rule with the proposed new rule will not have a direct economic impact on small businesses of five hundred dollars or more in the aggregate.

Please let me know if you have any questions on this issue.

Very truly yours,

Vicky Ruth

Regulatory Law Judge

Vicky Ruth