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**Via: Federal Express - AM Delivery**

September 23, 2002

Mr. Dale Hardy Roberts  
Secretary/Chief Regulatory Law Judge  
Missouri Public Service Commission  
200 Madison Street, Suite 100  
Jefferson City, MO 65101

**FILED<sup>3</sup>**  
**SEP 24 2002**

**Re: The Empire District Electric Company,  
Missouri PSC Case No. ER-2002-424**

**Missouri Public  
Service Commission**

Dear Mr. Roberts:

Enclosed please find an original and fourteen (14) copies of the rebuttal testimony and affidavit of Maurice Brubaker in the above matter for filing on behalf of Praxair, Inc.

Copies of this rebuttal testimony have been served on all parties on the attached service list by expedited delivery.

Very truly yours,

BRUBAKER & ASSOCIATES, INC.

A handwritten signature in black ink, appearing to read "Maurice Brubaker", is written over the typed name.

Maurice Brubaker

MEB:cs  
#7787/32257  
Enclosures

CC: All Parties on Service List

**Before the Public Service Commission  
of the State of Missouri**

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In the Matter of The Empire District Electric	)	
Company of Joplin, Missouri, for Authority	)	
to File Tariffs Increasing Rates for Electric	)	Case No. ER-2002-424
Service to Customers in the Missouri	)	
Service Areas of the Company.	)	

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**SERVICE LIST**

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**CERTIFICATE OF SERVICE**

I hereby certify that a copy of the rebuttal testimony of Maurice Brubaker is being forwarded by expedited delivery for receipt on the 24th day of September, 2002, to all parties on the above service list.

Henrietta Besancenez

Exhibit No.	
Witness:	Maurice Brubaker
Type of Exhibit:	Rebuttal Testimony
Sponsoring Party:	Praxair, Inc.
Issue:	Cost of Service
Case No.	ER-2002-424

**Before the  
Missouri Public Service Commission**

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In the Matter of The Empire District	)	
Electric Company of Joplin, Missouri, for	)	
Authority to File Tariffs Increasing Rates	)	Case No. ER-2002-424
for Electric Service to Customers in the	)	
Missouri Service Areas of the Company.	)	

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Rebuttal Testimony of

**Maurice Brubaker**

**FILED<sup>3</sup>**

SEP 24 2002

Missouri Public  
Service Commission

On Behalf of

**Praxair, Inc.**

September 23, 2002  
Project 7787



BRUBAKER & ASSOCIATES, INC.

ST. LOUIS, MO 63141-2000

**Before the Public Service Commission  
of the State of Missouri**

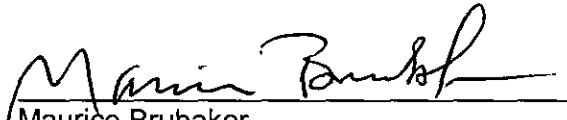
In the Matter of The Empire District Electric	)	
Company of Joplin, Missouri, for Authority	)	
to File Tariffs Increasing Rates for Electric	)	Case No. ER-2002-424
Service to Customers in the Missouri	)	
Service Areas of the Company.	)	

STATE OF MISSOURI     )  
                                  )     SS  
COUNTY OF ST. LOUIS    )

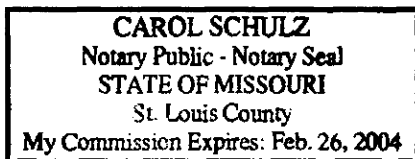
**Affidavit of Maurice Brubaker**

Maurice Brubaker, being first duly sworn, on his oath states:

1. My name is Maurice Brubaker. I am a consultant with Brubaker & Associates, Inc., having its principal place of business at 1215 Fern Ridge Parkway, Suite 208, St. Louis, Missouri 63141-2000. We have been retained by Praxair, Inc. in this proceeding on its behalf.
2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony which was prepared in written form for introduction into evidence in Missouri Public Service Commission Case No. ER-2002-424.
3. I hereby swear and affirm that the rebuttal testimony is true and correct and shows the matters and things it purports to show.

  
\_\_\_\_\_  
(Maurice Brubaker)

Subscribed and sworn to before this 23rd day of September 2002.



  
\_\_\_\_\_  
Notary Public

My Commission Expires February 26, 2004.

**Before the  
Missouri Public Service Commission**

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In the Matter of The Empire District Electric Company of Joplin, Missouri, for Authority to File Tariffs Increasing Rates for Electric Service to Customers in the Missouri Service Areas of the Company.	) ) ) ) )	Case No. ER-2002-424
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**Rebuttal Testimony of Maurice Brubaker**

1    **Q     PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2    **A     Maurice Brubaker. My business address is 1215 Fern Ridge Parkway, Suite 208,**  
3       **St. Louis, Missouri 63141-2000.**

4    **Q     ARE YOU THE SAME MAURICE BRUBAKER WHO FILED DIRECT TESTIMONY**  
5       **IN THE REVENUE REQUIREMENT, COST OF SERVICE AND RATE DESIGN**  
6       **PHASES OF THIS PROCEEDING?**

7    **A     Yes, I am.**

8    **Q     WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

9    **A     The purpose of my rebuttal testimony is to respond to the positions taken in the direct**  
10       **testimony of other parties on cost of service issues with which I disagree. In**  
11       **particular, I address the cost of service studies sponsored by the Staff of the Missouri**  
12       **Public Service Commission (Staff) and by the Office of Public Counsel (Public**  
13       **Counsel or OPC), which produced results that are quite different from conventional**

Maurice Brubaker  
Page 1

1 allocation studies. Even here, I will not attempt to respond to each point of difference  
2 – but instead will focus my attention on the area of greatest significance – which is  
3 the allocation of production and transmission system costs. I will first respond to the  
4 study offered by the OPC, and then will address the study sponsored by Staff.

## 5 **Summary of Rebuttal Testimony**

6 **Q PLEASE SUMMARIZE THE PRINCIPAL POINTS AND CONCLUSIONS IN YOUR**  
7 **REBUTTAL TESTIMONY.**

8 **A** My principal points and conclusions can be summarized as follows:

- 9 1. The allocation method employed by OPC gives far too much weight to energy  
10 consumption and far too little weight to class demands. Furthermore, it gives  
11 too little weight to demands occurring during the summer months, and far too  
12 much weight to demands occurring during non-summer periods. It also  
13 allocates costs to Praxair using its total load (as if it were firm), yet uses the  
14 revenue collected from Praxair after subtracting the interruptible credit.  
15 Accordingly, OPC's cost of service study does not reflect cost causation and  
16 should be rejected.
- 17 2. The cost allocation model sponsored by the Commission Staff is fraught with  
18 problems and should be rejected. More particularly, it suffers from the  
19 following problems:
  - 20 a. The study merely scales up class allocation factors from Empire's last  
21 case, which itself was a scale-up from the prior (1997) case, despite  
22 the fact that there have been significant changes to Empire's  
23 generation system.
  - 24 b. All of the allocations of fuel and capacity cost to individual hours in  
25 Staff's model are derived from this hourly fuel cost model. The actual  
26 capacity cost of Empire's system is not derived from the model.
  - 27 c. The relationships produced by the model, between capacity cost and  
28 hours use of capacity are erratic and unstable, as shown by Schedules  
29 1 and 2.
  - 30 d. The results produced by Staff's model are unrepresentative of the  
31 costs on the Empire system. For example, the capacity costs (before  
32 adjustment) produced by the model were less than 50% of Empire's  
33 actual generation capacity costs in the last case.

1 e. Any relationship between the cost to serve Empire's customers and  
2 the results of Staff's model would be purely accidental.

3 f. Staff's study treats interruptible customers inappropriately. The result  
4 is the estimated cost to serve the load on a firm basis, when, in fact,  
5 the load of Praxair is 95% interruptible.

## 6 **Response to Cost of Service Study Sponsored by Public Counsel**

### 7 **Q WHAT METHOD DOES PUBLIC COUNSEL USE FOR THE ALLOCATION OF** 8 **GENERATION AND TRANSMISSION FIXED COSTS?**

9 A According to the testimony of Public Counsel witness Hong Hu (Lines 10-18 on Page  
10 4), the Public Counsel used what Ms. Hu describes as a 12-month non-coincident  
11 peak (NCP) "average and peak" allocation method.

### 12 **Q WHAT IS THE BASIS FOR USE OF THIS METHOD?**

13 A It is very difficult to tell from OPC's testimony and workpapers. All Ms. Hu says is that  
14 she believes this method would mimic the results of an undefined "time-of-use"  
15 method. This is the long and short of Public Counsel's support for its allocation  
16 methodology. No other part of Ms. Hu's testimony, and no part of the testimony of  
17 any other OPC witness, addresses the basis for selecting this allocation method.

### 18 **Q DOES THIS METHOD MIRROR HOW UTILITIES INCUR COSTS?**

19 A No. To answer this question fully, it is first necessary to understand the method  
20 which OPC used. There are two elements to OPC's customer class allocator. The  
21 first element is customer class annual energy use. This is simply total kilowatthours  
22 utilized by each customer class over the year. No distinction is made with respect to  
23 either the month in which kilowatthours are used, or the time of day when they are  
24 used. Annual customer class energy consumption receives a weighting of over 50%  
25 (56%) in OPC's allocator.

1           The second portion of the allocator (which has a weight of 44%) is based on a  
2 weighting of the monthly noncoincident demands of each customer class. The non-  
3 coincident peak demands are the highest demand of each customer class in each  
4 month. The time of occurrence of the peaks during each month is ignored for  
5 purposes of this portion of the allocation factor. Thus, a class demand occurring at 3  
6 o'clock AM has the same weighting in the allocation as a class demand occurring  
7 coincident with the afternoon system peak demand—even though the implications for  
8 capacity additions are quite different. Loads imposed on the system during off-peak  
9 hours make essentially no contribution to the need to add transmission or generation  
10 capacity—while loads imposed at or near the system peak clearly do. Thus, this  
11 aspect of OPC's allocation factor is also inaccurate—in the sense that it does not use  
12 factors which determine how costs are caused on a utility system.

13           Continuing with this second portion of the allocation factor, the monthly non-  
14 coincident class demand percentage (each classes' noncoincident peak is divided by  
15 the sum of the noncoincident peaks of all classes in the same month to determine the  
16 percentage that each class is to the total), is then weighted by another percentage  
17 which is derived from an analysis of the level of utility system monthly peak demands.  
18 The result is that the two summer peak months, which have loads far in excess of  
19 loads in other months, receive a weighting of less than 25% under Public Counsel's  
20 method. This means that the ten other months receive a weighting of more than  
21 75%, even though the average of the loads in these other ten months is only about  
22 82% of the annual system peak.

23           Considering the combined effect of the heavy weighting given to energy, and  
24 the heavy weighting given to loads in non-peak months, less than 15% of the value of  
25 the allocator is attributable to demands occurring in the two summer peak months.  
26 The Empire system has a predominant summer peaking load characteristic.

1 Allocation methods such as OPC has created, that give significant weight to loads  
2 occurring in off-peak hours and in off-peak months, have no claim to accuracy or the  
3 representation of cost causation because the summer peaks drive the need for  
4 capacity additions. Accordingly, OPC's study should be rejected.

5 **Q IS THE METHOD USED BY OPC COMMON IN THE INDUSTRY?**

6 **A** No. In fact, I have not seen it used except by OPC.

7 **Q HOW DOES THE "AVERAGE AND PEAK" METHOD ADVOCATED BY PUBLIC**  
8 **COUNSEL DIFFER FROM THE "AVERAGE AND EXCESS" METHOD WHICH YOU**  
9 **HAVE USED IN YOUR TESTIMONY?**

10 **A** The difference is significant. The average and excess method considers the  
11 allocation in two steps as well, and the first step is average demand or energy  
12 consumption. **However, the second step is not total peak demand, but is the**  
13 **difference between average demand and customer class peak demand. This**  
14 **gives appropriate weighting both to energy consumption and to peak loads.**  
15 The average and excess method also is widely accepted in the industry. In fact, the  
16 average and excess demand allocation method and the coincident peak allocation  
17 method (both with their variations) are the two most widely used allocation methods in  
18 the electric utility industry.

19 Continuing with the contrast between average and excess and OPC's average  
20 and peak allocator, the average and peak allocator uses both average demand and  
21 customer maximum demand—not the difference between average demand and  
22 maximum demand. As a result, OPC's average and peak method double-counts  
23 average demand because average demand is a component of peak demand. Thus,  
24 average demand is counted twice – once in the first step of the development of the

1 factor which uses average demand, then again in the second step when use is made  
2 of the total peak demand, rather than the difference between peak demand and  
3 average demand. This double-counting of average demand is wrong and  
4 substantially skews the results against high load factor customers—as is evident from  
5 the results produced by Public Counsel's study.

6 **Q HOW DID OPC TREAT THE INTERRUPTIBLE LOAD OF PRAXAIR IN ITS COST**  
7 **OF SERVICE STUDY?**

8 A Ms. Hu allocated costs to Praxair using its total demand, composed of both its firm  
9 load and its interruptible load. Furthermore, the revenues which she used for Praxair  
10 in the cost of service study were the revenues collected from Praxair, as reduced by  
11 the interruptible credit provided to Praxair. If Ms. Hu wants to treat Praxair's load as  
12 firm, then she should have used Praxair's total revenue before subtracting the  
13 interruptible credit. Or, if she wanted to use Praxair's revenues net of the interruptible  
14 credit, then she should have allocated costs based only on Praxair's interruptible  
15 load. As I demonstrated in my direct testimony, either approach, properly done,  
16 produces similar results – namely that Praxair is paying rates that are in excess of  
17 any costs reasonably allocated to it. Ms. Hu's approach is internally inconsistent and  
18 must be rejected.

19 **Response to Cost of Service Study**  
20 **Sponsored by the Staff of the Missouri PSC**

21 **Q DID STAFF OFFER A CLASS COST OF SERVICE STUDY IN THIS**  
22 **PROCEEDING?**

23 A Mr. Watkins attached to his testimony a copy of the results of Staff's class cost of  
24 service study from Case No. ER-2001-299. Other than putting the "total" column in a

1 different place, and adding some percentages at the bottom, the cost of service study  
2 and its results are identical to that presented by Staff in Case No. ER-2001-299.

3 **Q DO YOU INTEND TO REBUT THE METHODOLOGY EMPLOYED BY MR.**  
4 **WATKINS?**

5 **A** Yes. However, since he has not included with his testimony in this case any  
6 description or explanation of the methodology, I will do so by reference to the  
7 testimony which he offered in Case No. ER-2001-299 in support of the cost study  
8 which he has re-filed in this case.

9 **Q AT PAGE 3, LINE 4 OF HIS DIRECT TESTIMONY IN CASE NO. ER-2001-299, MR.**  
10 **WATKINS STATED THAT HE ALLOCATED PRODUCTION COSTS TO**  
11 **CUSTOMER CLASSES BY "THE" TIME-OF-USE METHOD. IS THERE A SINGLE**  
12 **TIME-OF-USE METHOD?**

13 **A** No. Unlike the terms "average and excess" and "coincident peak," the term "time-of-  
14 use" does not define a particular method or approach for analyzing or allocating  
15 costs. The method which Mr. Watkins has used is, as far as I can tell, unique to the  
16 Missouri PSC Staff. **The method which Mr. Watkins used is not described**  
17 **in the NARUC cost allocation manual, nor have I seen this particular**  
18 **method used in any other jurisdiction.**

19 **Q WHAT IS YOUR OVERALL ASSESSMENT OF THIS METHODOLOGY?**

20 **A** In my opinion, it does not properly reflect cost causation. It allocates generation and  
21 transmission capacity costs across all hours of the year, even though many hours of  
22 the year are off-peak and loads are at such low levels that they would not cause the  
23 need for the addition of generation or transmission capacity.

1   **Q**     **AT PAGE 3 OF HIS TESTIMONY IN CASE NO. ER-2001-299, MR. WATKINS**  
2           **GAVE AS A JUSTIFICATION FOR HIS ALLOCATION METHOD THE FACT THAT**  
3           **UTILITIES CAN CHOOSE FROM DIFFERENT TYPES OF GENERATING UNITS**  
4           **THAT HAVE DIFFERENT COST CHARACTERISTICS. DOES THIS JUSTIFY HIS**  
5           **ALLOCATION APPROACH?**

6   **A**     No. Mr. Watkins references the fact that there are several available generation  
7           technologies, which he summarizes into the categories of base, intermediate and  
8           peaking. Clearly, these facilities have different capital costs and different fuel costs.  
9           But, he does not provide a justification which links his particular allocation method to  
10          these characteristics. Certainly, the fact that there are different technologies does not  
11          justify allocating capacity costs to every hour of the year.

12   **Q**     **PLEASE EXPLAIN.**

13   **A**     At the first level, it is true that utilities select the mix of generation facilities that they  
14           expect to be able to produce power at the lowest overall total cost, taking into account  
15           the combination of fixed costs and variable costs. Having made that decision, the  
16           amount of fixed costs on the system is set, and does not vary with kilowatthour output  
17           or the number of hours that the facility is operated. These are truly fixed costs, which  
18           traditional allocation methods would treat as demand-related costs and allocate to  
19           customer classes based on a method such as average and excess or coincident  
20           peak. The types of fuel used are defined by the specific technology employed, but  
21           the total fuel cost varies as a function of total kilowatthour output—and thus is treated  
22           as a variable cost. Typically, the variable costs are allocated on the basis of the total  
23           annual kilowatthours required by the various customer classes.

1    **Q    IS THIS TECHNOLOGY DISTINCTION IMPORTANT FOR PURPOSES OF**  
2    **PERFORMING CLASS COST ALLOCATION STUDIES?**

3    A    No, it is not. While it is recognized that the different technologies have different  
4    combinations of fixed and variable costs, any distinction that would attempt to more  
5    precisely articulate costs by customer class would require an analysis to determine  
6    the technology or technologies that would be installed if a utility served each  
7    customer class independently, at its lowest cost. The result would be that for high  
8    load factor customer classes relatively more base load plant would be installed, and  
9    relatively less peaking plant would be installed. The converse would be true for lower  
10   load factor customers. If this were done, then the high load factor class would be  
11   allocated more fixed costs, but less variable costs; and the low load factor customer  
12   class would be allocated less capital costs but more fuel costs.

13            This allocation would reflect the trade-off between capital costs and fuel costs  
14   inherent in Mr. Watkins statement. If this specific analysis were done for each class  
15   on a stand-alone basis, then the results of this analysis would have to be analyzed to  
16   determine how to apply them to the actual fixed and variable costs which the utility  
17   has incurred in pursuit of its goal of selecting that combination of technologies which  
18   serves its total load at the lowest total (fixed plus variable) cost. If the desire is to  
19   more specifically reflect these technology tradeoffs, then this type of analysis would  
20   be required. The type of analysis that Mr. Watkins performed has not appropriately  
21   captured these considerations.

22   **Q    HOW DO TRADITIONAL COST ALLOCATION STUDIES RECOGNIZE THIS MIX**  
23   **OF TECHNOLOGIES?**

24   A    Traditional cost allocation studies recognize that the mix or combination of plants is  
25   built to serve the overall or combined load characteristics of all customer classes –

1 and not for the load characteristics of any particular customer class. They, therefore,  
2 allocate energy costs equally across all customer classes on an equal cents per  
3 kilowatthour basis, and allocate fixed costs equally across all customer classes on a  
4 uniform dollars per kilowatt of demand basis. This approach is reasonable, and  
5 avoids a lot of complexity and speculation that would be required if one were to  
6 attempt to more precisely identify the specific mix of plants and the resulting  
7 separately determined capital and fuel costs.

8 **Q ARE THERE OTHER REASONS WHY IT IS INAPPROPRIATE TO INCLUDE**  
9 **CAPITAL COSTS IN ALL HOURS OF THE YEAR?**

10 A Yes. In considering the different types of technologies available, the trade-off  
11 between variable costs and capital costs occurs at some specific number of hours of  
12 operation. Beyond the hours of operation where there is a "break-even" between the  
13 two different technologies, additional hours of operation of the more capital intensive  
14 plant does not change the decision of what type of technology to install. Thus, it is  
15 only hours up to that point which could even arguably make a difference in  
16 technology choices.

17 **Q CAN YOU ILLUSTRATE?**

18 A Yes. Assume Technology A has a capital cost of \$500 per kilowatt, a heat rate of  
19 7,000 Btu per kilowatthour, O&M expense of 0.3¢ per kilowatthour, and that it is fired  
20 with natural gas at a delivered cost of \$4.00 per MMBtu. The total of fuel and O&M  
21 expenses would be 3.1¢ per kilowatthour.

22 Assume that a second technology has a capital cost of \$300 per kilowatt, a  
23 heat rate of 12,000 Btu per kilowatthour and O&M expenses of 0.3¢ per kilowatthour.  
24 With the same fuel price, the total variable cost of this unit would be 5.1¢ per

1 kilowatthour. The difference in variable cost is, therefore, 2.0¢ per kilowatthour (5.1¢  
2 - 3.1¢). Assuming a carrying charge rate of 15%, the difference in capital cost is \$30  
3 per kW (the \$200 per kW difference in capital cost times 15%). The break-even point  
4 (the hours of operation required for the lower fuel cost to outweigh the higher capital  
5 cost) is 1,500 hours ( $\$30 \div \$0.02$ ). This illustrates that only slightly more than 15% of  
6 the hours in the year (1,500 out of 8,760) are arguably important in the technology  
7 choice question. Since the additional hours are not relevant in this decision – it is  
8 wrong to include loads in those additional hours in the cost allocation process –  
9 because those loads had nothing to do with the incurrence of the capital cost. The  
10 cost allocation methodology used by Mr. Watkins suffers heavily from this problem  
11 because he assigned capital costs to all hours of the year.

12 **Q YOU HAVE ADDRESSED THE STAFF'S STUDY FROM A CONCEPTUAL POINT**  
13 **OF VIEW IN TERMS OF COST CAUSATION. ARE THERE SPECIFIC ELEMENTS**  
14 **OF THE STAFF COST OF SERVICE STUDY THAT YOU WOULD ALSO LIKE TO**  
15 **ADDRESS?**

16 **A** Yes. Much of the following discussion is based on workpapers supplied by Staff in  
17 support of its cost of service study, as well as direct discussions with Mr. Watkins.

18 **Q WHAT WAS THE STARTING POINT FOR STAFF'S DERIVATION OF ITS**  
19 **PRODUCTION ALLOCATION FACTORS?**

20 **A** The starting point was a production cost simulation which was performed in Case No.  
21 ER-97-81. (Staff did not perform a current analysis in Case No. ER-2001-299, or this  
22 case, despite major changes in Empire's generation mix since Case No. ER-97-81.)  
23 Based on information supplied by Mr. Watkins, it appears that a dispatch of Empire's  
24 capacity was performed against a system load curve with the objective of determining

1 total fuel cost for each hour. In the model each hour was considered independent of  
2 each other hour – which means that whether or not a plant was running in the  
3 previous hour had nothing to do with whether or not it can be dispatched in the  
4 current hour, a significant departure from reality.

5 From this model output – which produced fuel costs by hour, Staff constructed  
6 an equation to make fuel cost a direct and increasing function of load level. When the  
7 hourly costs from the model were added up, the total of the hourly costs for all hours  
8 was approximately \$58 million.

9 **Q WHAT WERE THE NEXT STEPS?**

10 A The next step was to rank all hours in the year starting with the highest load, and con-  
11 tinuing down to the lowest load. The fuel equation was applied to the loads to  
12 determine the predicted fuel cost in each hour. A calculation was then made to  
13 compare the predicted fuel cost in each hour with the predicted cost in the hour below  
14 it. This difference in cost was then divided by the difference in the loads between the  
15 two hours to create an "incremental" cost of fuel per megawatt of incremental load.  
16 Then, the difference in the incremental cost per megawatthour from one hour to the  
17 next was determined for each hour. This difference in incremental fuel cost was then  
18 multiplied by a "load duration." The load duration reflects the "count" or number of  
19 hours that the hour in question is below the peak hour. For example, the difference in  
20 incremental fuel cost between the first hour and the second hour was calculated by  
21 Mr. Watkins to be 3¢ per megawatthour. This was the second hour down from the  
22 top, so it was multiplied by two, producing 6¢ which Mr. Watkins represents as the  
23 "difference in dollar per MW capacity costs between load levels."

1    **Q     ARE THESE INCREMENTAL COSTS OF FUEL OR CAPACITY SMOOTH OR**  
2    **RELATIVELY UNIFORM FUNCTIONS?**

3    A     No. Schedule 1 is a graph of the difference in dollars per megawatthour fuel cost  
4        between load levels (on the vertical axis) versus megawatts of load (on the horizontal  
5        axis). The hourly fuel cost dollars were produced from a mathematically smoothed  
6        curve that made the fuel cost a uniform, increasing, function of load. However,  
7        contrary to this formulation the incremental fuel cost numbers that Mr. Watkins  
8        derives from his analysis are quite erratic. For example, the value for the first hour is  
9        3¢ per megawatthour. The cost of the next hour increases by a factor of four to 13¢  
10       per megawatthour. Two hours later, it drops back to 3¢. A similar erratic pattern is  
11       exhibited in subsequent hours.

12                Schedule 2 is a similar graph of the difference in capacity cost between load  
13        levels as a function of the load duration. This is even more erratic than the  
14        incremental fuel cost function shown on Schedule 1.

15                The erratic nature of these results highlights the unrealistic nature of the  
16        approach Mr. Watkins has taken. In reality, costs do not vary in the manner indicated  
17        by this model. For example, capacity costs exist because there is physical plant.  
18        They do not exist on an hourly basis as the Watkins model suggests.

19   **Q     WHAT WAS THE NEXT STEP IN STAFF'S ALLOCATION?**

20   A     The next step was to develop an hourly array of "dollars per MW capacity cost at  
21        each load level." This is accomplished by a formula where the load in the highest  
22        hour has a value of \$22,673, and the load in each successive hour is assigned a cost  
23        equal to the load in the prior hour plus the incremental capacity costs. These hourly  
24        values are then divided by the duration number which I described earlier. Then,  
25        "capacity costs" are totaled up starting with the lowest hour and moving up to the

1 highest hour by adding, to the prior hour, the dollar per MW per hour capacity costs  
2 calculated for each load level times the product of the change in the megawatt load  
3 from hour to hour. The total of these hourly values is approximately \$48 million,  
4 which is supposedly the amount of generation fixed costs in the Empire cost of  
5 service study at that time.

6 **Q DO THESE NUMBERS ADD UP TO \$48 MILLION?**

7 A No. These numbers add up to that amount only because Mr. Watkins forced them to  
8 do so by plugging in the number of \$22,763 not only in the first hour that I discussed  
9 earlier, but also in all other hours. If this "plug" number were not inserted, the  
10 capacity costs would only add up to approximately \$28 million, less than one-half of  
11 their actual value! Thus, over 50% of the capacity cost from the model is the result of  
12 an "adjustment" that is required to fit the results of the theoretical analysis to the total  
13 actual capacity costs.

14 **Q DOES THIS THEORETICAL MODEL HAVE ANY RELATIONSHIP TO THE**  
15 **ACTUAL COSTS OR CHARACTERISTICS OF THE EMPIRE SYSTEM?**

16 A Obviously not. The only input data for this model (except the externally determined  
17 total capacity and energy costs for the Missouri jurisdiction—which were determined  
18 by a completely separate process) was the result of the hourly fuel cost model which I  
19 discussed at the outset. As noted, this is based on greatly simplified assumptions,  
20 and is therefore not representative of actual operations. The remainder of the  
21 analysis is based strictly on calculations using differences between incremental fuel  
22 costs and load levels. The capacity costs associated with Empire's generation  
23 capacity are not considered at all in this analysis!

1           This analysis hypothetically assumes some kind of optimality and a  
2 continuous trade-off between capital costs and fuel costs that does not exist in reality.  
3 Any relationship between the model results and the cost of serving customers on the  
4 Empire system would be purely accidental.

5   **Q     MOVING ON TO ANOTHER ASPECT OF THE STUDY, HOW ARE**  
6   **INTERRUPTIBLE LOADS TREATED?**

7   A     In Staff's study interruptible loads are treated the same as firm loads in the cost  
8 allocation. The sales to Praxair are re-priced at firm rates, and the additional  
9 revenues are then allocated across all customer classes. Staff's approach has the  
10 effect of charging back part of the cost of the interruptible credits to Praxair, which  
11 reduces the rate of return for Praxair. More fundamentally, Staff's approach  
12 determines the cost to serve interruptible customers as if they were firm – which they  
13 are not.

14   **Q     HOW DID STAFF ALLOCATE TRANSMISSION COSTS?**

15   A     These costs were allocated essentially in the same way as production-capacity costs,  
16 using the method which I previously described.

17   **Q     MR. WATKINS STATES ON PAGE 5 OF HIS TESTIMONY THAT TRANSMISSION**  
18   **PLANT IS GENERALLY CONSIDERED TO BE AN EXTENSION OF THE**  
19   **PRODUCTION PLANT AND THEREFORE IT IS LOGICAL TO ALLOCATE THEM**  
20   **IN THE SAME MANNER. DO YOU AGREE?**

21   A     No. In my view there should be an independent assessment of the cost causing  
22 features for both generation and transmission. It is not necessary that they be

1 allocated in the same fashion. For example, the basic rationale for Staff's allocation  
2 of generation plant is the trade-off between fixed and variable costs that exists among  
3 generation technologies. This trade-off does not exist in the case of the transmission  
4 system. Transmission systems are sized with peak loading requirements as the  
5 primary factor. There are generally not choices between types of transmission lines  
6 or installations that contain the fixed/variable trade-offs that exist in the case of  
7 production plant. Thus, even if it were to be concluded that some form of energy-  
8 related allocation of production plant were appropriate, the same considerations do  
9 not apply to transmission facilities. Transmission investment should be allocated  
10 based on summer peak demands, regardless of how generation facilities may be  
11 allocated.

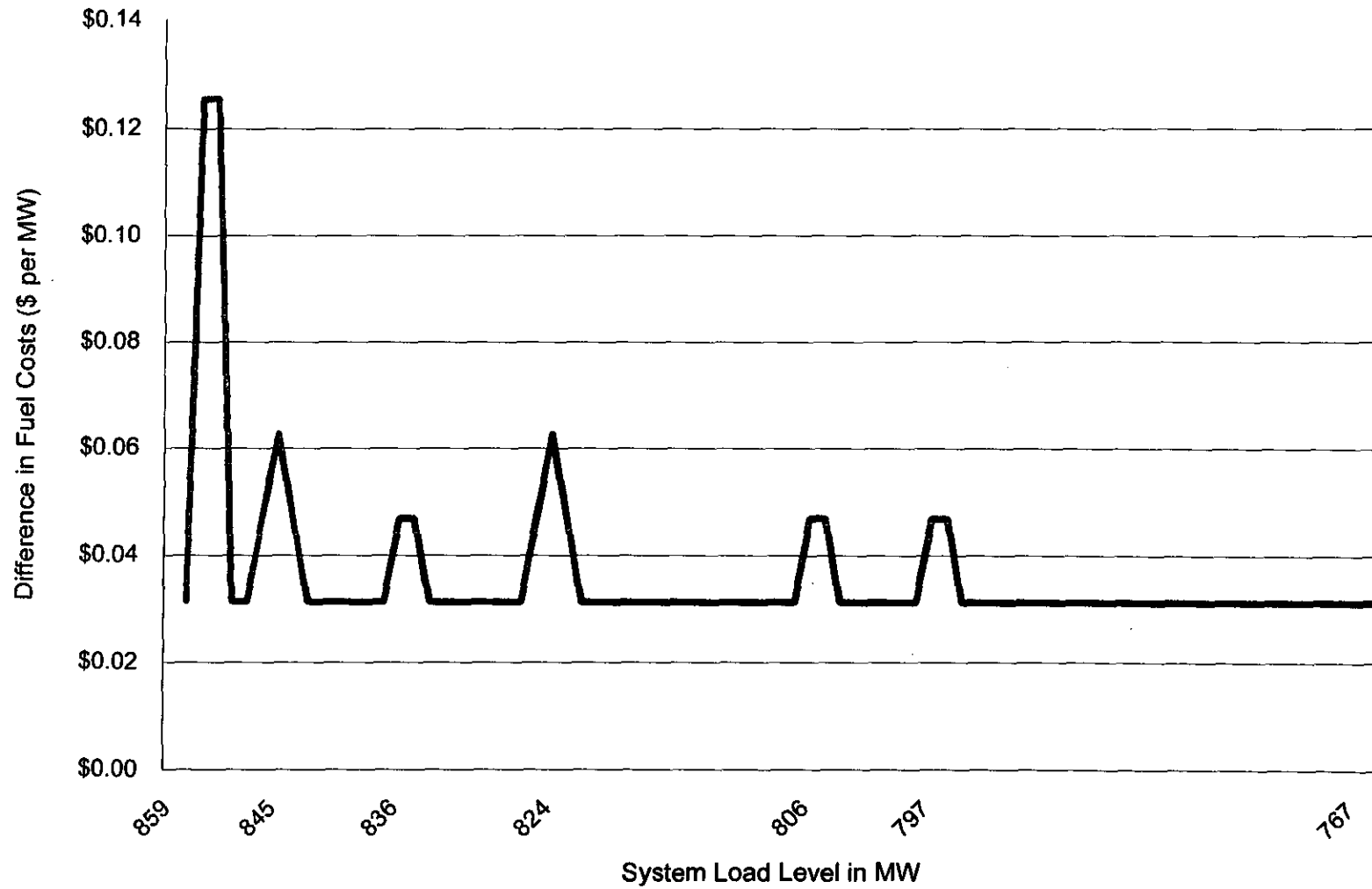
12 **Q DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

13 **A** Yes, it does.

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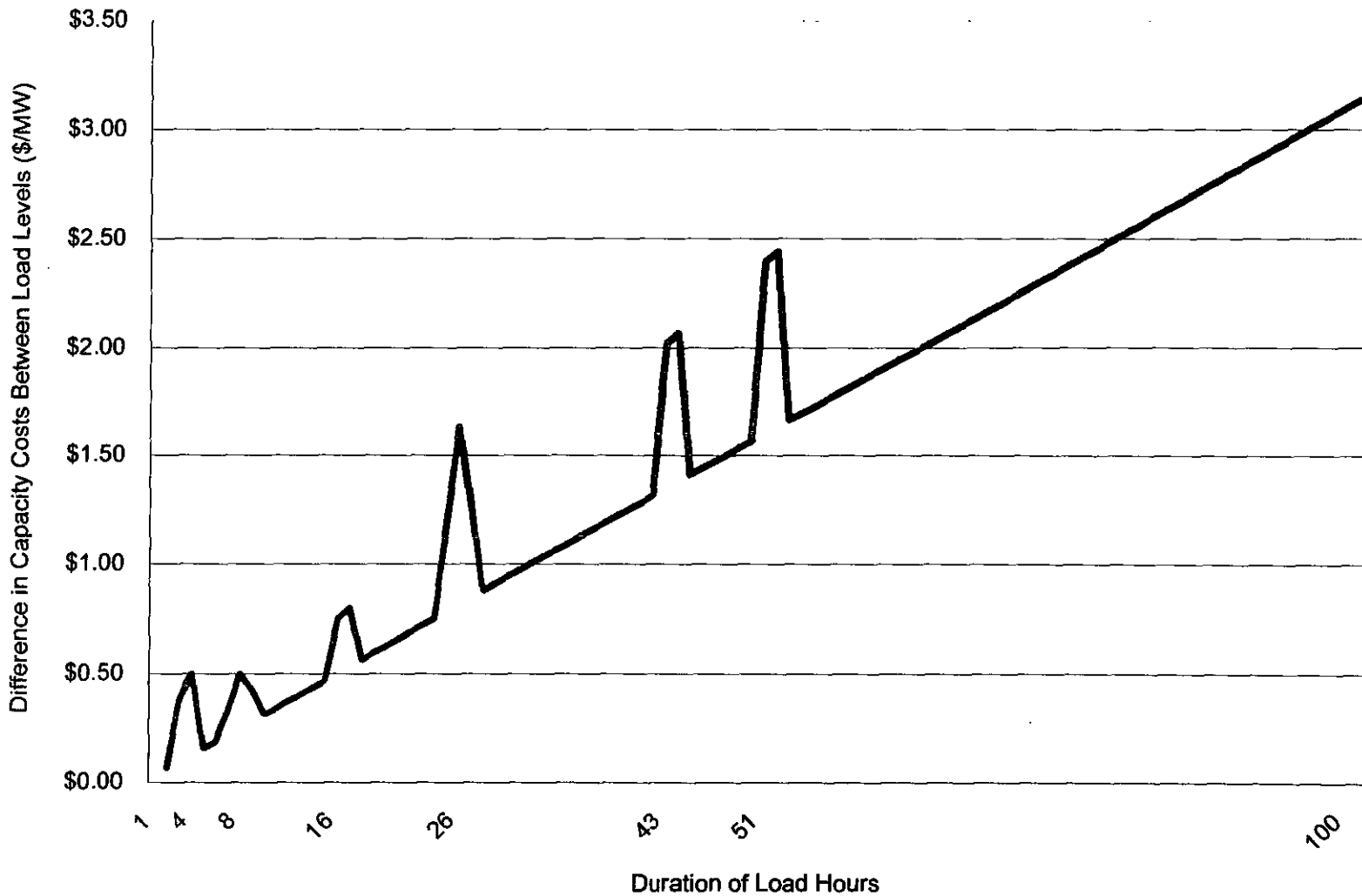
# THE EMPIRE DISTRICT ELECTRIC COMPANY

## Staff Allocation Model: Difference in Incremental Fuel Cost as a Function of Load Level



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## Staff Allocation Model: Capacity Cost as a Function of Load Duration



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## Staff Allocation Model: Capacity Cost as a Function of Load Duration

