

### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Missouri-American Water Company's Request for Authority to Implement a General Rate Increase for Water and Sewer Services Provided in Missouri Service Areas

Case No. WR-2010-0131

STATE OF MISSOURI

COUNTY OF ST. LOUIS

SS

### Affidavit of Michael Gorman

Michael Gorman, being first duly sworn, on his oath states:

1. My name is Michael Gorman. I am a consultant with Brubaker & Associates, Inc., having its principal place of business at 16690 Swingley Ridge Road, Suite 140, Chesterfield, Missouri 63017. We have been retained by Triumph Foods, LLC in this proceeding on their behalf.

2. Attached hereto and made a part hereof for all purposes are my rebuttal testimony and schedules which were prepared in written form for introduction into evidence in Missouri Public Service Commission Case No. WR-2010-0131.

3. I hereby swear and affirm that the testimony and schedules are true and correct and that they show the matters and things that they purport to show.

Mićhael Gorman

Subscribed and sworn to before me this 15th day of April, 2010.

MARIA E. DECKER Notary Public - Notary Seal STATE OF MISSOURI St. Louis City My Commission Expires: May 5, 2013 Commission # 09706793

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In the Matter of Missouri-American Water Company's Request for Authority to Implement a General Rate Increase for Water and Sewer Services Provided in Missouri Service Areas

Case No. WR-2010-0131

### **Rebuttal Testimony of Michael Gorman**

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### 1 Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

- 2 A Michael P. Gorman. My business address is 16690 Swingley Ridge Road, Suite 140,
- 3 Chesterfield, MO 63017.

#### 4 Q WHAT IS YOUR OCCUPATION?

- 5 A I am a consultant in the field of public utility regulation and a Managing Principal of
- 6 Brubaker & Associates, Inc., energy, economic, and regulatory consultants.

### 7 Q PLEASE DESCRIBE YOUR EDUCATIONAL AND BACKGROUND EXPERIENCE.

8 A These are set forth in Appendix A to my testimony.

### 9 Q ON WHOSE BEHALF ARE YOU APPEARING IN THIS PROCEEDING?

- 10 A This testimony is presented on behalf of Triumph Foods, LLC ("Triumph Foods"). I
- 11 have also prepared direct testimony on behalf of the Missouri Industrial Energy
- 12 Consumers in this proceeding.

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- 1 Q PLEASE SUMMARIZE THE ISSUES YOU WILL ADDRESS IN YOUR TESTIMONY.
- A I will respond to the direct testimony of Donald E. Johnstone, testifying on behalf of
  A Ag Processing Inc., a cooperative ("AGP").
- 4

### Q WHAT ISSUES WERE RAISED BY MR. JOHNSTONE TO WHICH YOU WILL

- 5 **REPLY IN YOUR TESTIMONY?**
- 6 A I will respond to Mr. Johnstone's concern that the Triumph Foods special economic
- 7 development contract rate is unduly discriminatory and negatively impacts other
- 8 customers in the St. Joseph District of Missouri-American Water Company ("MAWC"
- 9 or "Missouri-American"). See Direct Testimony of Donald E. Johnstone, March 9,
- 10 2010 at 1.

### 11 Q PLEASE SUMMARIZE YOUR FINDINGS AND RECOMMENDATIONS.

- 12 A My findings and recommendations are set out as follows:
- 13 1. The Triumph Foods economic development contract rate is a discount to the full 14 cost of service rate for MAWC which was approved by the Commission because 15 of the economic benefits to the St. Joseph District of MAWC, and to the local 16 economy. This rate is not discriminatory. Rather, this rate has helped to produce 17 significant economic benefits to the St. Joseph community, and also reduces the 18 revenue requirement that is recovered from the other tariff rate customers in the 19 St. Joseph District.
- The revenue Triumph Foods provides to MAWC under the economic development
   contract rate provides full recovery of all variable production costs MAWC incurs
   to provide service under this rate and makes a contribution to MAWC's other
   costs.
- Because the economic development rate makes a contribution to MAWC's other
   costs, other customers benefit from the existence of this economic development
   discount rate. Other customers benefit from a discount economic development
   customer making contributions to other costs, because the revenue requirement
   that MAWC recovers from its other full tariff rate customers of the District is
   reduced.
- MAWC's economic development contract rate creates benefits to the St. Joseph
   District and surrounding communities because it helped to attract large industrial

1facilities into the area, creates jobs, and increases the amount of local taxes paid2to local government. This economic contribution provides benefits to the St.3Joseph District in addition to the MAWC cost of service benefits created through4the reduced revenue requirement that MAWC recovers from its other tariff5customers.

Based on my analysis, the Triumph Foods economic development contract
rate is not discriminatory and does produce benefits to MAWC's other customers in
the St. Joseph District, and has contributed to the St. Joseph community economic
development.

### 10 Q PLEASE DESCRIBE THE TRIUMPH FOODS ECONOMIC DEVELOPMENT 11 CONTRACT RATE.

12 A The economic development rate is based on a Contract for the Retail Sale and 13 Delivery of Potable Water ("Contract") entered into as of September 2, 2003 between 14 MAWC and Premium Pork, LLC ("Premium Pork"), the predecessor in interest to 15 Triumph Foods. The Contract was found to be in the public interest and approved by 16 the Missouri Public Service Commission ("PSC" or "Commission"). The Contract rate 17 was designed to recover the variable cost, tariff customer charge, and also make a 18 contribution to MAWC's fixed costs.

# 19QWHEN DID THE COMMISSION APPROVE TRIUMPH FOODS' ECONOMIC20DEVELOPMENT SPECIAL CONTRACT RATE?

A MAWC's Economic Development Rider ("EDR") Tariff,<sup>1</sup> approved by the Commission
in Case No. WT-2004-0156, requires that each Special Service Contract be filed with,
and approved by, the Commission. <u>See</u> MAWC EDR Tariff, PSC Mo. No. 1, Sheet
56. On November 20, 2003 the Commission approved the contract between MAWC

<sup>&</sup>lt;sup>1</sup>The EDR Tariff is PSC Mo. No. 1, Sheets 49 through 60, for St. Joseph and vicinity.

and Premium Pork in Case No. WT-2004-0192. Premium Pork, LLC changed its
 name to Triumph Foods, LLC in December 2003.

# Q HOW DID THE COMMISSION DETERMINE THE TRIUMPH FOODS ECONOMIC 4 DEVELOPMENT CONTRACT RATE IS IN THE PUBLIC INTEREST?

5 А The Commission set forth the following standard. Once a company has established 6 its eligibility for Alternative Incentive Provisions in the EDR Tariff, it may enter into a 7 contract providing for an incentive rate, termed a "Special Service Contract." See MAWC EDR Tariff, PSC Mo. No. 1, Sheet 53. The Special Service Contract provides 8 9 a competitive rate that (1) does not exceed the tariffed rate that would otherwise be 10 applicable, and (2) is sufficient to recover the Variable Production Cost of Water and 11 make a "reasonable" contribution toward all other costs. Id. Additionally, the 12 customer must pay the monthly customer charge appropriate to its class, the public 13 fire protection service charge appropriate to its class, all applicable taxes, any other appropriate fees or charges lawfully charged to it, and recoupment of any capital 14 15 expenses incurred in extending service to the customer. Id. at Sheets 53, 55.

16This incentive rate is also subject to an Escalation Charge "based upon17changes in published price indices and/or changes in the Company's cost of service."18Id. at Sheet 54. A test for continued eligibility is applied at the end of each contract19year and failure to meet it for two successive years terminates eligibility for the20incentive rate. Id.

1QDOES TRIUMPH FOODS' ECONOMIC DEVELOPMENT CONTRACT RATE2PRODUCE REVENUE THAT MORE THAN RECOVERS MAWC'S VARIABLE3PRODUCTION COSTS AND PROVIDES A REASONABLE CONTRIBUTION TO4OTHER COSTS?

5 A Yes. This analysis is shown on my Confidential Schedule Triumph-MPG-1. On that 6 schedule, I identify all the variable production costs of providing water service to 7 Triumph Foods based on the Company's cost of service study for the St. Joseph 8 District. All costs that were allocated based on base volumes (Factor 1) were 9 included as variable production costs.

Any cost that would not be eliminated through a reduction in delivery volumes was excluded from this variable production cost analysis. The variable costs related to water production include: purchased power costs, chemical costs, and miscellaneous water production expenses. Non-variable production costs (i.e., other costs) include capital investments in water treatment production plant and the distribution system, operation and maintenance of MAWC plant, direct labor costs, and administrative and general expense.

# 17QPLEASE DESCRIBE YOUR ANALYSIS OF MAWC VARIABLE PRODUCTION18COST VERSUS THE TRIUMPH FOODS CONTRACT RATE REVENUE.

As shown on Confidential Schedule Triumph-MPG-1, the variable cost per unit volume is \$0.33/1,000 gallons (k gallons), in the test year under the Company's estimated cost of service for the St. Joseph District. This cost is lower than the test year Triumph Foods contract volumetric rate of \*\*\* \*\*\*. As such,

REDACTED

Michael Gorman Page 5

Triumph Foods' economic development contract rate provides recovery of MAWC's
 variable production costs, and contributes \*\*\* \*\*\* to MAWC's other costs.

3 Importantly, the contract rate's volumetric charge is adjusted per a formula 4 tied to inflation. This volumetric price adjustment will be made outside of a general 5 rate case. As a result, the contract rate is designed to increase over time to help 6 ensure that the contract revenue will fully recover variable production costs and make 7 a contribution to other costs over the contract term.

# Q DID MISSOURI-AMERICAN INCUR ANY ADDITIONAL COSTS TO SERVE TRIUMPH FOODS AT THE TIME THE CONTRACT WAS NEGOTIATED?

10 А No. Attached as Schedule Triumph-MPG-2, is a letter dated June 6, 2003 from 11 Missouri-American Manager of Northwest Operations Robert L. Amman, Jr. to the 12 then Vice President of Community Development of the St. Joseph Chamber of 13 Commerce. In that letter, Mr. Amman specifically stated that Missouri-American had 14 adequate production capacity to serve the Triumph Foods load, and would not need 15 additional investment in its production and distribution system in order to serve 16 Triumph Foods. He stated that Triumph Foods would be responsible for the cost of 17 interconnection to Missouri-American's facility as a condition of service. Triumph 18 Foods did pay for this interconnection.

### 19 Q ARE MAWC'S ECONOMIC DEVELOPMENT SPECIAL CONTRACT RATES A

- 20 FULLY ALLOCATED COST OF SERVICE RATE?
- A No. MAWC's EDR Tariff offers water service at a discounted rate "to encourage
  industrial and commercial development in the State of Missouri." <u>See</u> MAWC EDR
  Tariff, PSC Mo. No. 1, Sheet 49.

REDACTED

### 1 Q ARE MAWC'S ECONOMIC DEVELOPMENT SPECIAL CONTRACT RATES IN THE

### 2 **PUBLIC INTEREST?**

A Yes. The EDR Tariff requires that each Special Service Contract be filed with, and
approved by, the Commission. <u>Id.</u> at Sheet 56. In support of such a contract, the
customer must provide to the Commission a quantification as to the economic
benefits to the state, the affected metropolitan area(s) and/or the affected local
area(s) projected to be realized as a result of the Special Service Contract.
Pursuant to the EDR Tariff, discount incentive provisions are only available:

9 [i]n the event the General Incentive Provisions are not sufficient and a 10 qualifying customer can demonstrate a viable competitive alternative in 11 another geographical area, which is critical to the customer's decision 12 to locate new or expanding facilities in the Company's service territory, 13 and the qualifying customer can demonstrate that net benefits will 14 accrue to the State of Missouri by locating or expanding its facilities in 15 the Company's service territory[.]

16 <u>Id.</u> at Sheet 53.

### 17 Q HOW IS TRIUMPH FOODS' SPECIAL CONTRACT IN THE PUBLIC INTEREST?

- 18 A In approving the Contract between MAWC and Premium Pork, the Commission noted
- 19 at pages 8–9 of its Order in Case No. WT-2004-0192:

20 The application explains that Premium Pork proposes to construct a 21 pork-processing facility in the now-derelict Stockyards area of 22 St. Joseph, Missouri. The Stockyards was formerly the site of an 23 extensive animal slaughtering and processing operation that 24 historically formed the economic core of St. Joseph. The new facility, 25 projected at 600,000 square feet, will cost about \$130 million. Five hundred pigs will be processed there each hour. The facility will 26 27 lead to the creation of 1,000 jobs, including 800 processing jobs and 28 200 jobs in the associated corporate headquarters. Each of these 29 persons will earn over \$10.00 per hour in pay and benefits, an annual 30 impact on the St. Joseph economy of at least \$21 million. The application further states that over 300 persons will be employed in the 31 construction of the plant, earning over \$7 million in wages; that the 32 33 facility will pay about \$1.2 million annually in local taxes; and that 34 another 218 jobs, with an annual payroll of about \$25 million, will be 35 created by 2005. By 2017, Premium Pork projects that it will be paying

1annual salaries and wages of over \$66 million. The city and2community of St. Joseph are eager to attract Premium Pork to locate3there, as is evidenced by a number of exhibits attached to the4application.

5 However, St. Joseph is only one of several locations that Premium 6 Pork is considering. Because Premium Pork will consume large 7 amounts of utility services, the most important factor in the plant-8 location decision is the level of utility rates. The application makes 9 clear that Premium Pork will only locate in St. Joseph if rates for water service are available that are in line with the amount that Premium 10 11 Pork is prepared to pay. Missouri-American's current tariffed rates are 12 too high, the application states. Missouri-American's General Incentive Provision rates under its EDR Tariff are also too high. 13 14 Premium Pork and Missouri-American have negotiated an agreement 15 that, if approved by the Commission, will provide water service at a 16 competitive rate for а period in excess of ten years. 17 Missouri-American asserts that approval of the agreement and proposed tariff sheets will impose no detriment on other ratepayers in 18 19 the St. Joseph district and will, in fact, benefit them in many ways.

### 20 Q WHAT ADDITIONAL FINDINGS DID THE COMMISSION MAKE?

21 Α The Commission found that Premium Pork was eligible for a discounted rate under 22 the EDR Tariff because it was a new industrial customer from outside Missouri, its 23 annual customer load factor equaled or exceeded 55%, the projected Average 24 Annual Billing Demand was at least 0.5% of the total consumption of the St. Joseph District of Missouri-American, and the new facility will create at least 50 new 25 26 permanent jobs in the district. The Commission noted that the general incentives 27 were not sufficient because Premium Pork had a viable competitive alternative in 28 another area and the availability of a competitive water rate was critical to Premium 29 Pork's decision to locate in St. Joseph. Finally, the Commission found that the 30 contract provided for a reasonable contribution to "all other costs associated with the 31 provision of service" and that this contribution provided a benefit to other customers 32 because it served to reduce the revenue requirement of the St. Joseph district as a 33 whole. See Order, Case No. WT-2004-0192 (Nov. 20, 2003) at 10-12.

### 1 Q WHAT DID THE COMMISSION CONCLUDE REGARDING THE CONTRACT IN

### 2 THAT PROCEEDING?

A The Commission approved the Special Service Contract filed by MAWC that provides
for a discount rate for water service to Premium Pork. <u>See</u> Order, Case No. WT2004-0192 (Nov. 20, 2003) at 12.

### 6 Q HAS THE CONTRACT BEEN REVIEWED SINCE ITS APPROVAL BY THE 7 COMMISSION?

A No, because any review would be premature pursuant to the EDR Tariff and this
Commission's decision. Since the Contract is for a period of ten or more years,
MAWC's EDR tariff, on file with the Commission, permits the Commission's Staff and
the Office of Public Counsel to request a Commission review of the continued
appropriateness of the alternative rate set forth in the contract after the initial five
years of the contract.

14 On February 20, 2009, the Office of the Public Counsel filed such a request 15 Case No. WO-2009-0303. However, because the Commission authorized MAWC to 16 perform according to the Contract on November 25, 2003, but Triumph Foods did not 17 begin its operations until January 2, 2006, it had not purchased water under the rates 18 provided for in the Contract for five years. Additionally, because any change to the 19 Contract must be implemented in a general rate case, any contract review was 20 premature at the time the Office of Public Counsel filed its request for review.

### 1 Q WHAT DID THE COMMISSION CONCLUDE REGARDING THE CONTRACT IN

### 2 THAT PROCEEDING?

A The Commission concluded Triumph had not yet received the five-year benefit
contemplated by the Contract. What's more, the Commission stated that the earliest
it could take any action with regard to this contract would be when MAWC files its
next general rate increase request. <u>See</u> Order, Case No. WO-2009-0303 (May 21,
2009) at 4–5.

### 8 Q WHEN SHOULD THE CONTRACT BE RE-EXAMINED?

9 A Pursuant to this Commission's findings in the prior proceedings relating to the
10 Contract, the Commission should not undertake a review of the Contract until the
11 Triumph Foods plant has operated for a full five years and until sufficient and
12 complete data has been compiled with regard to those operations.

# Q WHY DID THE COMMISSION STATE A FIVE-YEAR WINDOW FOR REVIEWING THE ECONOMIC DEVELOPMENT SPECIAL CONTRACT RATE FOR TRIUMPH FOODS?

16 In its original order in Case No. WT-2004-0192, at 11, the Commission noted a viable Α 17 competitive alternative for locating the Triumph Foods facility in St. Joseph, Missouri 18 to be in the city of Albert Lea, Minnesota. The Commission noted that the cost of 19 water service in Albert Lea, Minnesota was a fraction of the water service cost under 20 the tariff rate provisions of Missouri-American Water Company in its St. Joseph 21 District. The Commission noted that the record did not show that the rate available 22 for Albert Lea, Minnesota will increase annually and reach a level equivalent to the 23 current tariff industrial rate in the St. Joseph District after five years.

1 Q HOW DOES MISSOURI-AMERICAN'S INDUSTRIAL RATE AND THE TRIUMPH 2 FOODS CONTRACT RATE COMPARE TO THE CURRENT TARIFF RATE FOR A 3 NON-RESIDENTIAL CUSTOMER TAKING SERVICE IN ALBERT LEA, 4 MINNESOTA?

5 A The Contract rate is reasonably comparable to the cost of residential and commercial 6 water service in Albert Lea, Minnesota. This is based on a comparison of Triumph 7 Foods' Contract rate, and the water service tariff rate for Albert Lea, Minnesota. This 8 cost comparison is developed on my Confidential Schedule Triumph-MPG-3. This 9 cost comparison also shows that the water service tariff rate for Albert Lea, Minnesota 10 is considerably lower than MAWC's current industrial rate in its St. Joseph District.

11 Hence, the justification for a special contract rate to Triumph Foods is still 12 valid today. It is worthy of note, that the Alberta Lea rate schedule does not include a 13 large industrial rate. Hence, this rate comparison is based on a residential and 14 commercial rate schedule for Albert Lea, Minnesota in comparison to the industrial rate for MAWC's St. Joseph District. Had Triumph Foods located in Albert Lea's 15 16 service territory, it is possible that a large customer, high load factor rate could have 17 been developed which would have been a lower cost rate than the City's standard 18 residential and commercial rates.

19QHAVE THE OPERATIONS OF THE TRIUMPH FOODS PLANT FULFILLED THE20EXPECTATIONS OUTLINED IN THE COMMISSION'S APPROVAL OF ITS21ECONOMIC DEVELOPMENT RATE?

A Yes. Since becoming operational in early 2006, Triumph Foods employs over 2,700
 people, with 2,300 of those in production-related positions and 400 holding
 management and clerical positions. Total payroll for 2008 was \$83.6 million, with an

hourly average wage of \$14.00. In 2009, total payroll was \$94 million. Additionally,
Triumph Foods maintains its corporate headquarters in St. Joseph, Missouri and
purchases goods and services locally, pays local taxes, and donates to local
community organizations. Triumph Foods estimates its annual positive revenue
impact to the St. Joseph community for 2008 was over \$125 million and for 2009 was
over \$135 million.

# Q HAVE THE OPERATIONS OF THE TRIUMPH FOODS PLANT EXCEEDED THE 2003 ECONOMIC DEVELOPMENT EXPECTATIONS TO DATE?

9 Yes. Triumph Foods has far exceeded its estimates of jobs created and annual А 10 MAWC estimated in its original application to the Commission, filed pavroll. 11 October 17, 2003, that the total investment in the Triumph Foods plant would be 12 approximately \$130-135 million, and that approximately 800 jobs would be associated 13 with the processing facility, with another 200 jobs created as part of the corporate 14 headquarters of the company also to be located in St. Joseph. See Application, Case 15 No. WT-2004-0192 (Oct. 17, 2003) at 3-4. As I have previously noted, Triumph Foods employs over 2,700 people, with 2,300 of those in production-related positions 16 17 and 400 holding management and clerical positions. It was also estimated that the 18 payroll in 2017 would be \$66 million. Triumph Foods has already exceeded this by 19 \$28 million as of 2009. Additionally, the total cost of the Triumph Foods plant was 20 approximately \$150 million, and Triumph Foods has invested approximately 21 \$50 million more in the plant since it was initially built.

### 22 Q DOES THAT CONCLUDE YOUR TESTIMONY?

23 A Yes, it does.

### Appendix A

### **Qualifications of Michael Gorman**

### 1 Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

- 2 A Michael P. Gorman. My business address is 16690 Swingley Ridge Road, Suite 140,
- 3 Chesterfield, MO 63017.

#### 4 Q PLEASE STATE YOUR OCCUPATION.

- 5 A I am a consultant in the field of public utility regulation and a Managing Principal with
- 6 Brubaker & Associates, Inc., energy, economic, and regulatory consultants.

### 7 Q PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND WORK 8 EXPERIENCE.

- 9 A In 1983 I received a Bachelors of Science Degree in Electrical Engineering from
   10 Southern Illinois University, and in 1986, I received a Masters Degree in Business
   11 Administration with a concentration in Finance from the University of Illinois at
   12 Springfield. I have also completed several graduate level economics courses.
- 13 In August of 1983, I accepted an analyst position with the Illinois Commerce 14 Commission ("ICC"). In this position, I performed a variety of analyses for both formal 15 and informal investigations before the ICC, including marginal cost of energy, central 16 dispatch, avoided cost of energy, annual system production costs, and working 17 capital. In October of 1986, I was promoted to the position of Senior Analyst. In this 18 position, I assumed the additional responsibilities of technical leader on projects, and 19 my areas of responsibility were expanded to include utility financial modeling and 20 financial analyses.

Appendix A Michael Gorman Page 1 In 1987, I was promoted to Director of the Financial Analysis Department. In
this position, I was responsible for all financial analyses conducted by the staff.
Among other things, I conducted analyses and sponsored testimony before the ICC
on rate of return, financial integrity, financial modeling, and related issues. I also
supervised the development of all Staff analyses and testimony on these same
issues. In addition, I supervised the Staff's review and recommendations to the
Commission concerning utility plans to issue debt and equity securities.

8 In August of 1989, I accepted a position with Merrill-Lynch as a financial 9 consultant. After receiving all required securities licenses, I worked with individual 10 investors and small businesses in evaluating and selecting investments suitable to 11 their requirements.

12 In September of 1990, I accepted a position with Drazen-Brubaker & 13 Associates, Inc. In April 1995 the firm of Brubaker & Associates, Inc. ("BAI") was 14 formed. It includes most of the former DBA principals and Staff. Since 1990, I have 15 performed various analyses and sponsored testimony on cost of capital, cost/benefits 16 of utility mergers and acquisitions, utility reorganizations, level of operating expenses 17 and rate base, cost of service studies, and analyses relating industrial jobs and 18 economic development. I also participated in a study used to revise the financial 19 policy for the municipal utility in Kansas City, Kansas.

At BAI, I also have extensive experience working with large energy users to distribute and critically evaluate responses to requests for proposals ("RFPs") for electric, steam, and gas energy supply from competitive energy suppliers. These analyses include the evaluation of gas supply and delivery charges, cogeneration and/or combined cycle unit feasibility studies, and the evaluation of third-party asset/supply management agreements. I have analyzed commodity pricing indices

> Appendix A Michael Gorman Page 2

and forward pricing methods for third party supply agreements, and have also
 conducted regional electric market price forecasts.

In addition to our main office in St. Louis, the firm has branch offices in
Phoenix, Arizona and Corpus Christi, Texas.

#### 5 Q HAVE YOU EVER TESTIFIED BEFORE A REGULATORY BODY?

6 А Yes. I have sponsored testimony on cost of capital, revenue requirements, cost of 7 service, and other issues before the Federal Energy Regulatory Commission and numerous state regulatory commissions including: Arkansas, Arizona, California, 8 9 Colorado, Delaware, Florida, Georgia, Idaho, Illinois, Indiana, Iowa, Kansas, 10 Louisiana, Michigan, Missouri, Montana, New Jersey, New Mexico, New York, North 11 Carolina, Oklahoma, Oregon, South Carolina, Tennessee, Texas, Utah, Vermont, 12 Virginia, Washington, West Virginia, Wisconsin, Wyoming, and before the provincial 13 regulatory boards in Alberta and Nova Scotia, Canada. I have also sponsored 14 testimony before the Board of Public Utilities in Kansas City, Kansas, presented rate 15 setting position reports to the regulatory board of the municipal utility in Austin, Texas, 16 and Salt River Project, Arizona, on behalf of industrial customers, and negotiated rate 17 disputes for industrial customers of the Municipal Electric Authority of Georgia in the 18 LaGrange, Georgia district.

## 19QPLEASEDESCRIBEANYPROFESSIONALREGISTRATIONSOR20ORGANIZATIONS TO WHICH YOU BELONG.

A I earned the designation of Chartered Financial Analyst ("CFA") from the CFA
 Institute. The CFA charter was awarded after successfully completing three
 examinations which covered the subject areas of financial accounting, economics,

- 1 fixed income and equity valuation, and professional and ethical conduct. I am a
- 2 member of the CFA Institute's Financial Analyst Society.

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Appendix A Michael Gorman Page 4

BRUBAKER & ASSOCIATES, INC.

### Missouri-American Water Company

### Variable Production and Other Costs Analysis

<u>Line</u>	Description		<u>Costs</u> (1)	MAWC f of Revenue <u>Costs</u> (2)	<u>Note</u> (3)
	St. Joseph District Variable Costs Analysis				
1 2 3 4 5 6	<ul> <li>Fuel &amp; Power Costs <sup>1</sup></li> <li>Chemicals <sup>1</sup></li> <li>Miscellaneous Expense (Water Treatment) <sup>1</sup> Total St. Joseph District Variable Expense</li> <li>St. Joseph District Usage (000 gals) <sup>2</sup></li> <li>St. Joseph District Variable Expense (\$/000 gals)</li> </ul>	\$ \$ \$ \$ \$	813,071 729,631 <u>296,974</u> 1,839,676 5,555,133 0.33		(Line 1+Line 2+Line 3) (Line 4 / Line 5)
	Triumph's Economic Development Rate				
7	Triumph's Usage (000 gals) <sup>3</sup>				
8	Triumph's Proposed Volumetric Rate (\$/000 gals) <sup>3</sup>				
9	Triumph's Proposed Costs				(Line 7 x Line 8)
	Triumph's Contribution to Variable and Other Costs				
10	Triumph's Variable Costs Contribution			\$ 282,240	(Line 6 x Line 7)
11	Triumph's Other Costs Contribution				(Line 9 - Line 10)

### Sources:

- <sup>1</sup> Schedule CAS-10-SJO.
- <sup>2</sup> Schedule CAS-13-SJO.
- <sup>3</sup> Schedule CAS-14-SJO, Page 4 of 9.

6 June 2003

Missouri American Water

Robert L. Amman, Jr. Manager Northwest Operations

Brad Lau, Vice President, Community Development St. Joseph Area Chamber of Commerce 3003 Frederick Avenue St. Joseph, MO 64506

Re: Premium Standard Pork processing plant

Dear Mr. Lau:

I am writing in regard to our recent conversations concerning availability of water service to a proposed Premium Standard Pork processing plant in the vicinity of the stockyards in St. Joseph. We are pleased to present the following information regarding that project.

First with regard to capacity, our plant presently has a total production capacity of 30 MGD. Our average daily delivery in 2002 was 15.1 MGD. Based on the demand information you provided, we have ample capacity to supply the 3.6MGD demand required for this project.

In addition, water service in the quantities required is presently available from our existing distribution system in the stockyards area and is not expected to require any additional distribution facilities with the exception of an individual customer service line(s) for the Premium Standard Pork facility (ies) associated with this project. This service line(s) and its connection(s) would be built to our specifications at the expense of the customer.

Based on our conversations, Premium Standard Pork would most likely qualify for our Economic Development Rider (EDR), which, as you are aware, provides for annual refunds ranging from 30% to 10 % over the five-year life of the agreement if certain conditions are met. The EDR is already included in our currently approved tariffs. A copy is attached. We would be happy to review that with you in detail if you wish.

Another economic development alternative is the use of a Special Contract Rate. The Company has gained regulatory approval from the Commission to use a Special Contract Rate for a customer in its St. Louis District. Any development of a Special Contract rate to be used in the future in the St. Joseph District would have to be approved by the Missouri Public Service Commission. Our success with the Commission in this regard in the past gives us confidence we could achieve the same in this instance.

The purpose of the Special Contract Rate is to recognize that a prospective large industrial customer who is interested in locating its business to the Company's service territory has competitive alternatives when it comes to choosing its location and therefore its water provider.

3901 Beck Road Suite B St. Joseph, MO 64506

T + 1 816 233 4000 F + 1 816 233 3071 F ramman@anwater.com



Schedule Triumph-MPG-2 Page 1 of 2



The Special Contract Rate would be supported by a "Contract to Sell Water" and a tariff that is approved by the Missouri Public Service Commission. Some of the provisions of the contract and/or tariff would be as follows:

- 1. Customer must purchase all of its water from the Company.
- 2. Customer has a viable alternative to service from the Company and may select that alternative rather than the Company (i.e., locate its facilities in another community)
- 3. Customer shall provide to the Company documentation supporting the water rate available by the water system in the community representing the customer's competitive alternative.
- 4. The rate to be charged must be sufficient to recover, a) the variable production costs of water and, b) a reasonable contribution towards fixed costs associated with the provision of water service.
- 5. The rate is subject to an annual adjustment for inflation. This adjustment would be determined through the application of a recognized index such as the Consumer Price Index.

A Special Contract Rate may also include an annual base charge that is designed to recover the capital costs for any infrastructure placed into service by the Company that is used to serve the new customer. As indicated above, based on the information available at this time, we do not expect additional water company infrastructure to be required to serve the proposed Premium Standard Pork facility. Therefore, an annual base charge would appear not to apply in this case.

There may be additional terms or conditions negotiated by both parties based on issues that arise at the time of contract development discussions. The economics of each of these alternatives will need to be explored in greater depth as this project moves forward and further details become available.

We trust this information satisfactorily responds to your inquiry and are excited about the prospect of being able to provide water service to this project. Please feel free to contact me at 233-4000 if you have any question or wish to discuss this matter further. We are pleased to work with the City and the St. Joseph Area Chamber of Commerce in their efforts to attract new industry to our community.

Very truiy yours,

Robert L. Amman, Jr.

c: E. Thornburg F. Kartmann Mayor David Jones Patt Lilly Robert L. Amman, Jr. Manager Northwest Operations

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Schedule Triumph-MPG-2 Page 2 of 2

### **Missouri-American Water Company**

### Tariff Rate Comparison (Triumph Foods)

Line	Description	Annual Water Cost		
1	City of Albert Lea, MN Utilities Department <sup>1</sup>			
2	MAWC Economic Development Rate <sup>2</sup>			
3	MAWC St. Joseph Industrial Rate <sup>3</sup>			

Sources:

<sup>1</sup>See Redacted Schedule Triumph-MPG-3, Page 2 of 2.

<sup>2</sup>From "SC Revenues" from Donald Johnstone's COS DEJ 1 Mar26 2010.xlsm <sup>3</sup>From "SC Revenues" from Donald Johnstone's COS DEJ 1 Mar26 2010.xlsm -Customer Charge Changed to Reflect Current Customer Charge for 8" Meter.

### **Missouri-American Water Company**

### <u>Tariff Rate Comparison</u> (Albert Lea, MN Rates Annual Cost<sup>1</sup>)

<u>Line</u>	Description	<u>Annual Usage</u>	<u>Rates</u>	<u>Costs</u>
		(1)	(2)	(3)
	Customer Charge: (3 meters)			
1	6"		\$ 246.75	
	Volumetric Charges :			
2	First Block (100,000 CF)		\$ 0.0095	
3	Second Block (100,001 up to 500,000 CF)		\$ 0.0054	
4	Third Block (500,001 CF +)		\$ 0.0050	
5	Total	-		
6	Total All			

Source:

<sup>1</sup>City of Albert Lea Resolution 10-03, passed January 11, 2010.