

Exhibit No.:  
Issue: Rate Design & Class Cost of Service  
Witness: Tim Rush  
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Sponsoring Party: Kansas City Power & Light Company  
Case No.: ER-2009-0089  
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**MISSOURI PUBLIC SERVICE COMMISSION**

**CASE NO.: ER-2009-0089**

**REBUTTAL TESTIMONY**

**OF**

**TIM RUSH**

**ON BEHALF OF**

**KANSAS CITY POWER & LIGHT COMPANY**

**Kansas City, Missouri  
March 2009**

**REBUTTAL TESTIMONY**

**OF**

**TIM RUSH**

**Case No. ER-2009-0089**

1 **Q: Are you the same Tim Rush who submitted Direct Testimony in this case on behalf**  
2 **of Kansas City Power & Light Company (“KCP&L” or the “Company”) on or**  
3 **about September 5, 2008?**

4 A: Yes, I am.

5 **Q: What is the purpose of your Rebuttal Testimony?**

6 A: The purpose of my testimony is to respond to parties’ positions on class cost of service  
7 (“CCOS”) and rate design.

8 **RATE DESIGN & CCOS**

9 **Q: Please explain the Company’s position regarding rate design in this proceeding.**

10 A: As presented in my Direct Testimony in this proceeding, KCP&L proposes an equal  
11 percentage increase to all customer classes and all rate components, except for the  
12 separately-metered space heating rates. I am proposing that the separately-metered space  
13 heating rates winter energy charges for the Small General Service, Medium General  
14 Service and Large General Service tariffs be increased by 5 percent prior to any increase  
15 in revenue requirement in this case. I also recommend that the residential separately-  
16 metered space heating tariff be frozen and no longer available to new premises.

1 **Q: Have you reviewed the Direct Testimony provided by the parties in this case on both**  
2 **class cost of service study and rate design?**

3 A: Yes. I have reviewed the Rebuttal Testimony of Michael Scheperle on behalf of  
4 Missouri Public Service Commission Staff (“Staff”), Barbara Meisenheimer on behalf of  
5 the Office of Public Counsel (“OPC”), and Maurice Brubaker on behalf of DOE/NNSA,  
6 Ford Motor Company, Midwest Energy Users Association, Missouri Industrial Energy  
7 Consumers and Praxair, Inc. (“Industrials”).

8 **CCOS Study & Revenue Shifts**

9 **Q: Does any party recommend shifting revenues between classes?**

10 A: No. No party has recommended any adjustments or shifts between revenue classes. As  
11 presented by the parties, Staff and the Industrials are recommending that the increase in  
12 revenues resulting from this case be equally distributed to each class of customer.  
13 However, parties are recommending shifts in rate design once the class revenues have  
14 been determined.

15 **Rate Design**

16 **Q: Does any party recommend rate design changes?**

17 A: Yes. Both Staff and the Industrials recommend specific rate design changes. The Staff’s  
18 only rate design recommendation beyond an equal percentage increase deals with the  
19 general service all-electric and separately-metered space heating rates for commercial and  
20 industrial customers. I agree with part of the changes recommended by Staff. The  
21 Industrials recommended rate design changes only address the Large Power rates. I  
22 disagree with the recommendations presented by the Industrials.

1 **All-Electric & Separately-Metered Space Heating Rates**

2 **Q: Which witness provided proposals associated with the all-electric & separately-**  
3 **metered space heating rates?**

4 A: Staff recommendations pertain to the commercial and industrial general service all-  
5 electric and separately-metered space heating rates.

6 **Q: What is Staff's proposal?**

7 A: Staff proposes to increase the general service all-electric winter energy rates by an  
8 additional 10% and to increase the general service separately-metered space heating  
9 classes winter energy rate and the service charge by an additional 5%. Staff further  
10 recommends that any customer currently served under the separately-metered rate who  
11 switches to the regular general service rate no longer be charged the service charge that  
12 existed with that separately-metered rate.

13 **Q: What is your opinion concerning this proposal?**

14 A: My primary concern with Staff's recommendation is that the proposed increase to the  
15 general service all-electric winter energy rates by an additional 10% will result in some of  
16 the rate components exceeding the corresponding rate components of the non-all electric  
17 rates. Additionally, I think the increase is unwarranted. Company witness Paul Normand  
18 indicates in his Direct Testimony concerning the class cost of service study that the  
19 general service all-electric class provides a positive return on the Company's investment.  
20 The study further indicates that it is not the winter rates that need increases greater than  
21 the average, but it is the summer pricing that needs adjustment. It is critical that major  
22 rate design changes are made in conjunction with an overall CCOS study including  
23 summer and winter differential cost studies. Impacts on customer bills may be

1 substantial anytime one differentially increases prices between seasons or between all-  
2 electric or space heating schedules and non-heating schedules. Increases such as this  
3 greater than 5% should be phased in over time and should be consistent with summer  
4 winter cost studies. KCP&L prices do not currently reflect appropriate seasonal cost  
5 differences. Thus, the Commission should not adopt proposals that fail to recognize a  
6 long-term plan to adjust all prices consistent with seasonal costs. As KCP&L stated in its  
7 direct testimony, it is the Company's intent to eliminate the distinction between heat and  
8 non-heat winter prices and move to seasonal prices without regard to end-use. This  
9 change should be made in a generic rate design proceeding. Staff's recommendation in  
10 this case is extreme and will only further distort seasonal pricing based on cost. Staff's  
11 proposal will result in need for correction in a future rate design case.

12 With regard to Staff's proposed increase to the separately-metered rates, I generally  
13 support their position.

#### 14 **Large Power Class**

15 **Q: Do you have any general concerns regarding the proposal presented by the**  
16 **Industrials?**

17 A: The Industrials' proposal places a significant part of the increase in the first energy block  
18 and fixed charges, while no increase is recommended to the rate component for the last  
19 energy block which is for kWh's beyond 360 kWh per kW ("hours use"). I believe that  
20 this type of increase will result in a distortion of the current overall rate design between  
21 the classes and will result in many customers shifting rates. This has not been accounted  
22 for in the Industrials' proposal.

23 **Q: Can you describe the proposal presented by the Industrials?**

1 A: Yes. The Industrials' proposal only addresses the Large Power Class rate design. The  
2 Industrials first recommend that the overall rate increase be distributed to each of the rate  
3 classes on an equal percentage basis. The Industrials recommend that within the Large  
4 Power Class that no increase be applied to the last energy block and that one-half of the  
5 increased percentage to the class be applied to the second energy block. The remainder  
6 of the increase would be applied to the first energy block, the demand charges and  
7 customer charges.

8 The result of this proposal is to increase the rates paid by low load factor customers be a  
9 greater percentage than higher load factor customers. Mr. Brubaker uses the Company's  
10 billing determinates to provide an example of his proposal using the Company's  
11 requested 17.5% increase. Using the Industrials' rate design proposal, customers on the  
12 Large Power rate who use less than 180 hours use in a month would see an increase of  
13 about 25%, while customers who use between 180 and 360 hours use in a month would  
14 experience an increase of 20%. Customers using greater than 360 hours use would see an  
15 increase of less than the overall average.

16 **Q: Are there specific reasons why you are opposing the rate design recommended by**  
17 **the Industrials?**

18 A: My primary concern is that the Industrials did not take into account the customer shifts  
19 that will likely result from their proposal. In order to address the issue, each affected  
20 customer would need to re-billed on various rate structures to determine if they would be  
21 better off on one rate versus another. This was not prepared nor presented by the  
22 Industrials. It is a very time consuming and difficult task to determine the potential loss  
23 that would occur from such a change as dramatic as what the Industrials recommend. If

1 the shifts are not accounted for in the rate design, the Company will be shorted in the  
2 recovery of its overall revenue requirement.

3 Additionally, I believe that increasing the rates, as recommended by the Industrials does  
4 not reflect the cost causation principles of rate design and the cost drivers in this case. In  
5 this case, the Company is requesting an increase of 17.5%. The two primary drivers for  
6 this increase are the capital additions associated with the addition of air quality control  
7 system (“AQCS”) equipment on Iatan 1 and the Company’s overall fuel cost, purchased  
8 power cost, and off-system sales margins. Both drivers are energy related. Iatan 1 is a  
9 baseload plant that essentially provides energy to KCP&L customers whenever it is  
10 available. The capital cost of the Iatan 1 AQCS equipment is necessary in order for the  
11 plant to continue to run as a baseload plant. Consequently, the cost of the facility should  
12 be recovered in a manner that reflects recovery from all energy components. Likewise,  
13 fuel cost, purchased power cost, and off-system sales margins should be included in all  
14 energy components.

15 By increasing the rates as suggested by the Industrials, the proposed rate increase does  
16 not place the increase to the proper rate components. All energy components should be  
17 increased. As I explain earlier in my testimony, rate design should be done in total not by  
18 schedule or by block. At a minimum, the impact of such changes must be calculated in  
19 the revenue requirement calculation.

20 **Q: Do you have any general concerns regarding the proposal presented by the Staff**  
21 **and Industrials?**

22 A: Yes. The Missouri Public Service Commission (“Commission”) in its Order in the  
23 Company’s last general rate case (Case No. ER-2007-0291) ordered the Company to

1 provide in this case a CCOS study addressing the general service all-electric and  
2 separately-metered space heating classes. No party has addressed the Commission's  
3 Order, nor presented a study to address the Commission's concern in this case.

4 **Q: What conclusions does the CCOS study present with regards to the general service**  
5 **all-electric and separately-metered rates?**

6 A: Company witness Paul Normand provides the CCOS study and summarizes the results of  
7 the study in his Direct Testimony. The results of the CCOS study show that each class of  
8 customer recovers the cost of service to that class and provides a return on investment.  
9 Within each class in the study, the seasonal rates show the same thing. That is, the  
10 summer and winter rates for each class provides recovery of the cost of service and a  
11 return on the investment.

12 The CCOS study demonstrates that rates for the non-electric heating customers charged  
13 during the winter time provide a higher contribution to the average return on investment  
14 than the summer rates. The study also shows that the customers who receive service  
15 under the all-electric tariff or separately-metered tariff in combination with the general  
16 service tariff provide a lower return to the Company in the winter than the summer and  
17 also provide a lower return than a comparable general service rate.

18 Another point that should be considered is that the winter non-electric heating customers  
19 rates are substantially above the average return. Given this point, the winter revenues for  
20 these non-electric heating customer classes should be decreased and the summer revenues  
21 for the non-electric heating, all-electric and separately-metered space heating classes  
22 increased if the goal is to achieve an equal rate of return for each class on a seasonal  
23 basis.



1 Q: Does this conclude your testimony?

2 A: Yes, it does.

