

Exhibit No.:

Issue(s):

Prudence of the St. Joseph  
Water Treatment Plant;

Used and Useful Capacity Adjustment

Witness/Type of Exhibit:

Biddy/Surrebuttal

Sponsoring Party:

Public Counsel

Case Nos.:

WR-2000-281 and SR-2000-282

## **SURREBUTTAL TESTIMONY**

**OF**

**TED L. BIDDY**

**FILED**

MAY 25 2000

Missouri Public  
Service Commission

Submitted on Behalf of  
the Office of the Public Counsel

**MISSOURI-AMERICAN WATER COMPANY**

**Case Nos. WR-2000-281 and SR-2000-282**

May 25, 2000

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**MISSOURI-AMERICAN WATER COMPANY**

**Case Nos. WR-2000-281 and SR-2000-282**

May 25, 2000

**In the Matter of Missouri American Water )  
Company's Tariff Sheets Designed to )  
Implement General Rate Increases for Water ) Case No. WR-2000-281, et al.  
and Sewer Service Provided to Customers in the )  
Missouri Service Area of the Company. )**

STATE OF FLORIDA )  
COUNTY OF LEON ) SS

1. My name is Ted L. Biddy. I am a consultant retained by the Missouri Office of the Public Counsel.
2. Attached hereto and made a part hereof for all purposes is my surrebuttal testimony consisting of pages 1 through 26, and Schedules TLB-14 through TLB-18.
3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

Ted L. Biddy  
Ted L. Biddy FLDL# B30081238 0060

Subscribed and sworn to me this 24 day of MAY, 2000.



Dudney Allen Harris, Jr.  
MY COMMISSION # CG579054 EXPIRES  
August 22, 2000  
BONDED THRU TROY FAIR INSURANCE, INC.

Rudney Allen  
Notary Public

My commission expires Aug 22, 2000

SURREBUTTAL TESTIMONY

OF

TED L. BIDDY

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**SURREBUTTAL TESTIMONY**

**OF**

**TED L. BIDDY**

**MISSOURI-AMERICAN WATER COMPANY**

**CASE NOS. WR-2000-281 AND SR-2000-282**

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

2 A. My name is Ted L. Biddy. My business address is 2308 Clara Kee Boulevard, Tallahassee, Florida  
3 32303.

4 Q. ARE YOU THE SAME TED L. BIDDY WHO SUBMITTED DIRECT TESTIMONY  
5 IN THIS CASE?

6 A. Yes, I am.

7 Q. WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?

8 A. The purpose of my surrebuttal testimony is to respond to the rebuttal testimonies filed in this case  
9 by Missouri Public Service Commission Staff witness Mr. James A. Merciel, Jr. and Missouri  
10 American Water Company witness Mr. John S. Young, Jr.

11 Q. CAN YOU DISCUSS ON A POINT BY POINT BASIS THE AREAS WHERE YOU  
12 DISAGREE WITH MR. MERCIEL'S REBUTTAL TESTIMONY AND THE BASIS  
13 FOR YOUR DISAGREEMENT?

14 A. Yes, I can. The first point with which I disagree with Mr. Merciel is on page 2 of his rebuttal  
15 testimony where he asserts on lines 5 through 15 that I was wrong in using estimated plant upgrade  
16 costs based upon evaluation of MAWC's 1991 report for upgrading the old plant as compared to

1 the new plant costs. Mr. Merciel seems to base this opinion on his statement on lines 9 and 10 that,  
2 "the 1991 (MAWC) evaluation only contemplated replacement of certain Old Plant components."

3 What Mr. Merciel failed to mention was that I included additional and very costly additions to the  
4 facilities proposed by MAWC in their 1991 report in order to bring the Old Plant up to and equal in  
5 every way to the New Plant so that cost comparisons would not only be fair but also accurate. Mr.  
6 Merciel chose to ignore the five additions which I made to the 1991 report facilities including new  
7 raw water intake, new low service pumping, new ozone facilities, new flood-proofing levee work  
8 around the plant, alternative access road improvements and adding an amount for cost increases  
9 from 1991 to 1998, all at about a \$14,000,000 additional cost over and above the costs shown by  
10 MAWC in their 1991 report. Mr. Merciel's comments on this point are simply without merit  
11 because he completely ignored the fact that these important additional items were included in my  
12 evaluation.

13 **Q. WHAT IS YOUR NEXT POINT OF DISAGREEMENT WITH MR. MERCIEL'S**  
14 **REBUTTAL?**

15 A. The second point where I disagree with Mr. Merciel is found on page 2 of his rebuttal testimony at  
16 lines 16 through 18 where he states, "Another reason the 1991 evaluation costs should not be used,  
17 in my opinion, is that the proposal did not meet the standards of the Missouri Department of  
18 Natural Resources (DNR)." He goes on to say on page 3 at lines 1 through 4 that, "...DNR only  
19 approved a loading rate of 3 GPM per square foot, meaning that DNR would not approve the  
20 clarifiers as proposed by the Company for the proposed treatment capacity of 30 million gallons per  
21 day (MGD)."

1 Mr. Merciel has apparently not read the DNR's opinion of the pilot tests run by MAWC and  
2 reported to DNR. The truth is that DNR was so impressed with the results of the pilot tests of the  
3 Superpulsator Clarifiers that they approved the proposed water treatment plant improvements as a  
4 full scale demonstration plant for a period of at least one year with the final construction approval  
5 to be given after one year of adequate operation. (See DNR letters of 11/19/92 and 1/27/93 which  
6 are a part of Schedule TLB-10 to my direct testimony.)

7 **Q. WHAT IS YOUR NEXT POINT OF DISAGREEMENT WITH MR. MERCIEL'S**  
8 **REBUTTAL?**

9 A. The third point where I disagree with Mr. Merciel concerns his discussion of what would constitute  
10 flood-proofing around the old plant from line 16 on page 3 through line 4 of page 6 of his  
11 testimony. Mr. Merciel seems to be saying that any facilities located in the Old Plant would have to  
12 be reconstructed above record flood levels in order to flood-proof the plant site. Such a statement  
13 or opinion flies in the face of many years of history throughout the Missouri River and Mississippi  
14 River Basins where millions of acres of land have been flood-proofed by levees for many years.  
15 Indeed, the existing plant site was protected by its existing levee in the 500 year frequency flood of  
16 1993. The existing levee around the treatment plant was not overtopped or breached in any way but  
17 the site flooded from the unprotected east side when flood waters ran through the railroad ballast.  
18 If the site had been protected in 1993 by a new east side levee as I proposed and accounted for in  
19 my direct testimony, then it is almost certain that the existing plant would have continued  
20 operations uninterrupted through the 1993 flood. Simple engineering design can assure that  
21 protecting levees will not overtop or breach during flood events.

1 I don't know how much protection Mr. Merciel would have to have for him to consider this site  
2 flood-proof, but I find one of his statements to be incredible. Mr. Merciel states from line 23 on  
3 page 5 to line 4 on page 6 as follows,

4 "However, since none of this investment was made prior to the 1993 flood, and a  
5 need to improve or replace essentially the entire Old Plant has been identified, I  
6 think it was reasonable and prudent for the Company to take advantage of the  
7 situation and construct the New Plant in a location where operation and access  
8 during flooding is not an issue."

9 First of all, Mr. Merciel is incorrect when he says that, "a need to improve or replace essentially the  
10 entire Old Plant has been identified." The entire plant was not to be improved or replaced under the  
11 MAWC 1991 report, only additions to the filters and replacing the secondary stage sedimentation  
12 basins with superpulsator clarifiers in phases 1 and 2; and adding new filters, new clearwell,  
13 transfer pump station and laboratory/support building in phases 3 and 4. These improvements  
14 would not have constituted "essentially the entire old plant" since the raw water intake facilities, the  
15 primary sedimentation facilities, the residuals disposal facilities, the finished water pipeline and  
16 other facilities were to remain in service. It was only during my comparison of the upgrade of the  
17 old plant to the construction of the new plant that new raw water intake structure was included in  
18 my calculations along with ozone facilities, flood-proofing around the plant, access road  
19 improvements and new low service pumping facilities. Mr. Merciel is mistaken when he says that  
20 essentially all of the Old Plant was to be improved or replaced under the recommendations of the  
21 1991 report.

22 Secondly, and by far the most astounding statement by Mr. Merciel is his conclusion where he  
23 states, "I think it was reasonable and prudent for the Company to take advantage of the situation



1 and construct the New Plant in a location where operation and access during flooding is not an  
2 issue" (Emphasis supplied). Here, Mr. Merciel is obviously applauding MAWC's decision to  
3 abandon the old plant and build a new, far more costly plant by taking advantage of the situation.  
4 This statement is amazing, considering that construction of this new plant costs almost three times  
5 the price of refurbishing the old plant. It is not reasonable and prudent for a utility to take  
6 advantage of the situation, and in so doing cause the rate base of the St. Joseph District to triple.

7 **Q. IS THERE ANOTHER AREA OF MR. MERCIEL'S REBUTTAL TESTIMONY**  
8 **WITH WHICH YOU TAKE ISSUE, AND IF SO, PLEASE EXPLAIN?**

9 A. Yes, I take issue with Mr. Merciel's discussion of the usability of the graded roadway and County  
10 Line Road that extends north and east from the existing plant site. Concerning the usability of the  
11 alternative access road extending north and east from the Old plant site, it is obvious from the  
12 MAWC feasibility report of 1996 (Schedule TLB-3) that MAWC used this roadway for access to  
13 the plant during the 1993 flood, although the roadway is described as "barely passable" because  
14 two creeks had to be forded. Therefore, if any portion of this roadway is private, MAWC was  
15 obviously still able to get permission to use the roadway during the 1993 flood.

16 Moreover, I included the amount of \$100,000 in my estimate for installing culverts at the two creek  
17 crossings in order to improve the roadway to a better than "barely passable" access. I consider this  
18 improvement adequate for emergency use during the rare 100 to 500 year frequency flood events. I  
19 simply don't understand or agree with the rationale of Mr. Merciel and MAWC for pricing the  
20 construction of another access route to the east at a cost of over two million dollars. There is no

1           conscionable way to justify such an expenditure for a roadway improvement that would be seldom  
2           if ever used.

3   **Q.   HAVE YOU REVIEWED MR. MERCIEL'S REBUTTAL TESTIMONY ADDRESSING**  
4   **THE EXCESS CAPACITY ISSUE?**

5           Yes, and I do not agree with Mr. Merciel's methodology in determining an adjustment for excess  
6           plant capacity.

7           Mr. Merciel proposes a method, which only reduces the plant cost of the specifically overbuilt  
8           major items while ignoring all the cost of the ancillary facilities. I believe it more appropriate to  
9           reduce the cost of all facilities in the plant in order to arrive at a fair and equitable rate base for a  
10          plant with excess capacity.

11          Mr. Merciel takes issue with my methodology of determining excess capacity for a plant in order to  
12          compute a used and useful percentage for the plant. I compared the maximum daily flow for a  
13          growth period of two years to the design maximum daily flow capacity as has been done in other  
14          jurisdictions. This method yields a percentage used and usefulness of the total plant which has been  
15          viewed by some as a true yardstick for adjusting the cost of a plant for excess capacity. I believe  
16          that this method is particularly appropriate for the MAWC's St. Joseph District since the maximum  
17          daily flow seems to have basically stagnated over the last few years and it appears that future  
18          growth will be slow at best.

19   **Q.   DOES THIS CONCLUDE YOUR SURREBUTTAL TESTIMONY IN RESPONSE TO**  
20   **MR. MERCIEL'S REBUTTAL TESTIMONY?**

1 A. Yes it does.

2 Q. WILL YOU NOW PROCEED WITH YOUR SURREBUTTAL TESTIMONY TO THE  
3 REBUTTAL TESTIMONY OF MAWC WITNESS, JOHN S. YOUNG, JR. AND IN  
4 SO DOING, WILL YOU ALSO DISCUSS ON A POINT BY POINT BASIS THE  
5 AREAS WHERE YOU DISAGREE WITH MR. YOUNG'S REBUTTAL TESTIMONY  
6 AND THE BASIS FOR YOUR DISAGREEMENT?

7 A. Yes I will. The first area of Mr. Young's testimony on which I want to comment consists of the  
8 timeline which Mr. Young presents on pages 2 & 3 of his rebuttal testimony. Mr. Young states that  
9 the timeline he presents shows critical planning, design, and construction activities. I find serious  
10 problems with items left out of the timeline and some items included in this chart.

11 First of all, Mr. Young leaves out of the timeline any recognition that MAWC was still working  
12 with Missouri DNR to receive approval of the construction of the Superpulsator Clarifiers and other  
13 upgrades to the existing plant as late as January 27, 1993 as evidenced by the DNR letter approval  
14 of the project as a full scale demonstration plant with final construction approval of the project to be  
15 given after one year of adequate operation. (See Schedule TLB-10 to direct testimony). This  
16 project was of course the same \$22,600,000 proposed upgrade to the existing plant which MAWC  
17 submitted for approval in 1991.

18 It is little wonder that Mr. Young chose to leave this DNR approval out of his timeline since he  
19 finds it necessary to spend much of his additional rebuttal testimony trying to explain away  
20 MAWC's original low estimates for upgrading the existing plant with a myriad of excuses such as

1 the needed "scope of work not being fully defined" or the construction company that MAWC hired  
2 to assist them with the cost estimates not being accurate. Mr. Young seeks in his testimony to  
3 downgrade MAWC's original report on this project, which was formally submitted to DNR for  
4 approval, by calling the report a "memorandum," a "filter report," and an initial attempt to identify  
5 and compare filtration improvement alternatives.

6 The Missouri DNR, however, in their response letter of February 11, 1991 begins as follows, "An  
7 engineering report for a multi-phase water treatment plant improvements for the American Water  
8 Company in St. Joseph, Missouri has been reviewed." Obviously, the report and submittal by  
9 MAWC to the DNR was a full engineering report seeking approval of major upgrading and  
10 refurbishment of the existing treatment plant. Mr. Young simply cannot make the 1991  
11 engineering report go away by calling it another name.

12 The timeline chart states that the firm of Gannett Fleming had been awarded the design contract for  
13 the improvements to the existing plant in February, 1993 and that the Gannett firm had produced a  
14 preliminary construction cost estimate in May, 1993. Mr. Young attaches the estimate as Schedule  
15 JSY-5, but he fails to include the cover letter to MAWC which transmits and comments on the  
16 estimate. However, I obtained by data request from MAWC the Gannett Fleming estimate with  
17 cover letter attached which I attach hereto as Schedule TLB-14. The cost estimate shows a total  
18 cost of \$26,630,000 and includes new Superpulsator Clarifiers; new filters; new chemical building;  
19 new clearwell; new filter building; new transfer/H.S. pump station; all electrical work; all process  
20 related equipment, pumps and piping; HVAC systems: plumbing; instrumentation; and complete  
21 site work down to every minute item. This estimate is very detailed and includes all construction

1     necessary to upgrade the existing plant to 30 MGD capacity and state of the art condition. The  
2     Gannett Fleming cost estimate cover letter states that they have "estimated the project  
3     conservatively so that a large contingency factor need not be added."

4     The Gannett Fleming cost estimate is the only cost estimate produced by MAWC, either in reports  
5     or through data requests responses, which gives the normally detailed information that an  
6     engineering cost estimate should always contain. All other MAWC so-called "estimates" simply  
7     state a total cost for major items, usually with no detail at all. After adjustment for time difference  
8     of costs, the Gannett Fleming estimate would be very close to the original 1991 report total estimate  
9     of \$22,600,000 for all upgrade facilities proposed at the existing plant.

10    The very next item in Mr. Young's timeline chart shows that, a month later in June, 1993, MAWC  
11    developed a revised project cost estimate in the amount of \$44,100,000. This revised estimate had  
12    never been produced by MAWC before and adds \$17,500,000 (66%) to the Gannett Fleming  
13    construction cost estimate to arrive at a total project cost estimate of \$44,100,000. Here again,  
14    MAWC's so-called estimate only lists lump sum amounts for major costs with no detail. I have  
15    major disagreement with these added costs that MAWC lists for time updates of construction costs,  
16    contingencies, engineering and other items and adds to the project costs. I include my detailed  
17    analysis of these added costs in Schedule TLB-15, which shows that MAWC overstated the costs  
18    for most items.

19    Q.    **IS THERE ANYTHING ELSE ABOUT MR YOUNG'S TIMELINE CHART WHICH**  
20    **SHOULD CAUSE CONCERN?**

1 A. Yes, the date given for the initiation of the Feasibility Analysis and the initiation of the design of  
2 the new ground water source and treatment plant. The chart shows the feasibility analysis being  
3 initiated in January, 1995 and the design of the ground water source and treatment plant being  
4 initiated in December, 1995. The feasibility study, which is described by Mr. Young throughout his  
5 testimony as the decision making document was not completed until November, 1996, yet MAWC  
6 chose to begin the design of the new ground water source and treatment plant in December, 1995,  
7 almost a year before the feasibility study was completed. This action by MAWC clearly shows that  
8 MAWC was not interested in making a meaningful comparison between the alternatives but had  
9 already made the decision to go forward with the new groundwater source and treatment plant  
10 almost a full year before the feasibility study was completed.

11 Q. PLEASE CONTINUE WITH YOUR POINT BY POINT DISCUSSION OF AREAS  
12 OF DISAGREEMENT WITH MR. YOUNG'S REBUTTAL TESTIMONY.

13 A. I take issue with Mr. Young's accusations on page 4 of his testimony that OPC through its  
14 consultant wants to "punish" MAWC by exclusion of a significant part of its rate base and that  
15 OPC seeks now to gain the benefit of the new treatment plant without supporting it. The truth is  
16 that OPC and its consultant have been extremely fair to MAWC in the evaluation of this case to the  
17 extent of giving the utility every benefit of the doubt on many issues. The fact that MAWC stands  
18 to lose a substantial amount of its requested rate base due to having constructed an imprudent and  
19 costly new treatment plant as compared to a prudent and cost effective upgrade and refurbishment  
20 which could have been accomplished at the existing site is simply the result of a prudence review of  
21 MAWC's actions. Certainly, the ratepayers should not be the ones who suffer due to MAWC's  
22 imprudent decisions.

1 Q. WHAT IS YOUR NEXT POINT WITH REGARD TO MR. YOUNG'S REBUTTAL  
2 TESTIMONY?

3 A. The next point where I take issue with Mr. Young is his stated intention on page 5 of his rebuttal  
4 testimony to compare my and Dr. Morris' testimony to the previous testimony of Mr. Gary M. Lee  
5 in case Nos. WA-97-46 and WF-07-241 during the certificate case. Mr. Lee did not testify in any  
6 way in connection with prudence issues and, in fact, stated that he was not qualified to do so.  
7 Therefore, in this present prudence review case, any reference to Mr. Lee's testimony by Mr.  
8 Young must be disregarded.

9 Q. WHAT CONCERNS DO YOU HAVE ABOUT MR. YOUNG'S COST ESTIMATES?

10 Concerning Mr. Young's efforts through his testimony on pages 6 through 10 to down grade the  
11 1991 multi-phase water treatment plant improvements report, I find it interesting that on page 6 at  
12 lines 9 and 10 that Mr. Young admits that, "I was responsible for supervising the preparation of cost  
13 estimates and the general scope of the project." If this is true and the report was so incomplete in  
14 scope and inaccurate in cost estimating, as Mr. Young states in his testimony, can we give any  
15 credence to any other scopes or cost estimates which he later is "responsible for supervising the  
16 preparation of"? I believe not.

17 Furthermore, I believe that the estimates for the continual scope additions presented by MAWC in  
18 this case are the most incompetent that I have seen in 37 years of engineering practice. Obviously,  
19 Mr. Young is trying to persuade the reviewer of these documents that the calculations regarding the  
20 upgrading and refurbishment of the existing plant which was sent to DNR was not to be seriously  
21 considered. It is obvious from an engineering review of this entire case that MAWC made an early

1 and hasty decision to construct the new treatment plant--long before the feasibility study was  
2 completed and that the cost estimates were skewed to try to justify their decision. How else could  
3 any reasonable person, much less a professional engineer, start with a complete estimate of  
4 \$22,600,000 including engineering, construction supervision, community relations, interest and  
5 other soft costs for a project in 1991 and wind up with basically the same project with a few  
6 additions in 1994 with an estimated cost of \$78,000,000?

7 **Q. HAVE YOU NOTICED ANY INCONSISTENCIES IN MR. YOUNG'S COST**  
8 **ANALYSIS?**

9 A. Yes. Mr. Young in his discussion of what items were included in costs presented in various reports  
10 and studies states on page 20 of his testimony at line 2 that, " the 1996 Feasibility Study purposely  
11 did not include treatment residuals processing costs for the surface water treatment plant at the  
12 existing site alternative." However, in response to my data request for the detailed cost estimate for  
13 the \$78,000,000 cost estimate as stated in the text of the feasibility report, MAWC furnished a  
14 summary sheet with little backup documentation which clearly includes an amount of \$8,000,000  
15 for residuals processing. Mr. Young also stated on page 20 of his testimony that the, "Ozonation  
16 costs were included in the present worth analysis at a future date, consistent with the regulatory  
17 schedule." This statement leaves the impression that this \$5,500,000 cost was not included in the  
18 \$78,000,000 cost estimate. However, this impression is not true since the cost estimate sheet  
19 furnished to me by MAWC, in response to my data request for the detailed cost estimate of the  
20 \$78,000,000, contains the Ozonation price.



1 I attach hereto as Schedule TLB-16 the cost estimate which was furnished to me by MAWC, which  
2 in combination with Schedule TLB-14 (the Gannett Fleming estimate) constitutes the full cost  
3 estimate calculations MAWC sent in response to OPC Data Request 4005. The cost sheet is  
4 labeled "Surface Supply and Treatment, Plant Improvements at Existing Site" and dated December,  
5 1994. The document is not an engineering cost estimate but simply a listing of costs with no  
6 backup documentation for many major items. How these huge costs were obtained for many items  
7 over and above the 1993 Gannett Fleming Estimate of \$26,630,000 and over and above the 1993  
8 MAWC estimate of \$44,100,000 is not detailed or explained. I believe that much of the additional  
9 costs which bring the total up to \$78,000,000 are either not required or are greatly overstated as I  
10 have explained elsewhere in my testimony or have furnished to MAWC in response to their data  
11 requests of me.

12 The engineering cost estimates of alternatives being considered in any feasibility study or prudence  
13 review are the very essence of such studies and reviews. MAWC has done a very poor job in  
14 demonstrating these estimates or even that they performed the detailed estimates. With such sloppy  
15 and unprofessional work, no reviewing engineer or regulatory agency can put any faith in the lump  
16 sum estimates quoted by MAWC.

17 **Q. WHAT OTHER INCONSISTENCIES HAVE YOU NOTICED IN MR. YOUNG'S**  
18 **REBUTTAL?**

19 **A.** Mr. Young states on page 18 at lines 2 and 3 that, "Following the 1994 Planning Study, a more  
20 rigorous economical evaluation of alternatives was performed in the 1996 feasibility study." He  
21 further stated that, "The decision to move forward with the design of the ground water alternative at

1 a remote site in late 1995 was made following the initial findings of the feasibility analysis which  
2 was formally presented in the 1996 Feasibility Study." Here Mr. Young, in a paper thin attempt,  
3 tries to justify the one year ahead of time start of the design of the ground water source treatment  
4 plant--which was started nearly a full year before the feasibility report was completed. The truth is  
5 that "a more rigorous economical evaluation of alternatives" was not performed. The exact same  
6 so-called cost estimate of \$78,000,000 was used for the upgrading of the existing plant as was  
7 prepared in 1994 and furnished to me in response to Data Request 4005. The only new cost  
8 estimate was that presented for the proposed groundwater source treatment plant of \$75,445,000  
9 which had been developed over the past year of design of this proposed new facility. This is just  
10 further proof that MAWC did not include a true comparison of upgrading the existing plant in their  
11 feasibility analysis but had already made the decision to construct the new ground water source  
12 treatment plant.

13 Despite the statement in his rebuttal testimony discussed above, Mr. Young amazingly states on  
14 page 19 at lines 18 through 20 that, "While the 1994 CPS recommended the ground water  
15 alternative, it was the conclusions of the 1996 Feasibility Study that prompted the Company to  
16 move forward with the ground water alternative." This statement is incredible when Mr. Young  
17 has just finished testifying that MAWC made the decision in late 1995 to move forward with the  
18 design of the ground water alternative.

19 **Q. WHAT COMMENTS DO YOU HAVE REGARDING MR. YOUNG'S TESTIONY**  
20 **REGARDING EXISTING PLANT COST ESTIMATES?**

1 A. On pages 23 through 27, of his rebuttal testimony, Mr. Young seeks to explain MAWC's cost  
2 estimation methodology. The main theme of his explanation is that the scope of improvements at  
3 the existing plant in the 1991 estimate was inadequate but that MAWC's (so-called) estimates in  
4 1994 and 1996 were accurate. He then states that the fact that the 1994 estimate of \$73,500,000 for  
5 the new treatment plant, the 1996 estimate of \$82,300,000 for the new treatment plant compared to  
6 the actual cost of \$70,000,000 "demonstrates that the Company did not purposely undervalue the  
7 groundwater project." In this explanation, Mr. Young completely misses the point of my  
8 testimony. The fact that the cost estimates for the new plant were above the actual cost of the new  
9 plant has nothing to do with MAWC's so-called cost estimates of upgrading and refurbishing the  
10 existing plant which I have testified are overstated and contain substantial items which are not  
11 needed.

12 Q. ARE THERE SPECIFIC ERRORS IN MR. YOUNG'S COST ESTIMATES OF  
13 UPGRADING THE EXISTING PLANT?

14 A. Yes, on pages 25 and 26, Mr. Young makes a number of misstatements. He first states that the  
15 initial value of the 1991 report renovation project was \$26,600,000 when in fact it was  
16 \$22,600,000.

17 He then states that new intake facilities and ozonation facilities were necessary--which I dispute.

18 He then repeats the disproved statement that the cost of residual handling facilities were not  
19 included in the 1996 feasibility study, "in an attempt to show a lack of bias against the renovation  
20 of the existing site." As I stated above, the \$78,000,000 cost estimate for renovation of the existing  
21 plant which was sited in the feasibility study and as furnished to me by data request contained an

1 \$8,000,000 lump sum amount, without any detail or explanation, for residual facilities. See  
2 Schedule TLB-16.

3 **Q. HOW DO YOU RESPOND TO MR. YOUNG'S COMMENTS REGARDING THE USE**  
4 **OF THE PRESENT WORTH METHOD IN THE 1996 STUDY?**

5 A. Mr. Young's statement on page 26 that, "The Company was correct in using the present worth  
6 method to compare revenue requirements for each of the alternatives as was done in the 1996  
7 Feasibility Study," is curious. Of course, the present worth method is a good way to compare  
8 alternatives, if and only if an accurate engineering estimate has been made to define the costs of the  
9 project. In this case, while MAWC may have made a reasonable cost estimate for the proposed new  
10 ground water source and treatment plant, no such accurate estimate was prepared for the upgrading  
11 and refurbishing of the existing plant. After the 1993 Gannett Fleming \$26,630,000 estimate for  
12 the existing plant, no estimates worthy of the title "Engineering Estimates" were made by MAWC  
13 for the existing plant. The so-called estimates by MAWC were overstated and unreasonable lump  
14 sum wild guesses prepared without any competent engineering documentation. As such, these so-  
15 called estimates by MAWC were nothing more than self-serving numbers in order to justify a  
16 decision already made by MAWC to construct the new groundwater facility.

17 Mr. Young criticizes both Dr. Morris' and my cost estimates throughout his testimony by saying  
18 that our estimates have underestimated construction costs, that the scope of improvements is  
19 insufficient and that non-construction costs are underestimated. He also states that neither Dr.  
20 Morris or I performed present worth analyses. I will not attempt to answer for Dr. Morris except to  
21 note that he started from the 1991 report estimate by MAWC as did I and that the 1991 cost

1 estimate to update and refurbish the existing plant also includes engineering design; engineering  
2 supervision during construction; interest during construction; community relations costs; and a 10%  
3 contingency amount. My estimate simply updated these costs to the year 1998 by use of  
4 authoritative industry standards for cost increases. To this updated cost estimate, I added the costs  
5 of ozone facilities, new raw water intake, and new low service pumping, all as taken from  
6 MAWC's 1996 feasibility report. Additionally, I then added the costs of plant flood-proofing  
7 around the existing plant and the cost of improving the alternative access road to a passable  
8 condition during flood events. When I totaled these amounts to only \$36,307,591, I saw no need to  
9 go further with a present worth analysis because I believed I had already conclusively proved by  
10 my estimate that the upgrading and refurbishing of the existing plant was by far the most cost  
11 effective alternative and that the construction of the new ground water facilities by MAWC was  
12 very imprudent.

13 **Q. IS THERE ANYTHING IN MR. YOUNG'S TESTIMONY AND CRITICISM OF**  
14 **YOUR COST ESTIMATES THAT WOULD CAUSE YOU TO INCREASE YOUR**  
15 **COST ESTIMATE?**

16 A. Yes. In deference to the concern about the hazards of flooding, I would increase my flood  
17 protection cost estimate due to MDNR's requirement that the flood protection elevation be four  
18 feet above the record flood level. When I inspected the existing plant in the presence of MAWC  
19 District Manager, Mr. Bob Amman, I was told by Mr. Amman that the flood waters did not overtop  
20 the levee but the plant site flooded from water flowing through the railroad ballast on the east side  
21 of the plant. Since the 1993 flood level was equivalent to a 500 year frequency flood, I only

1 accounted for further protection of the unprotected east side, because at the time I prepared my  
2 direct testimony, I did not know of the MDNR's requirement for four feet above the record flood  
3 elevation. All jurisdictions where I have worked on flood protection require only that facilities be  
4 protected from the 100 year frequency flood.

5 I would now revise my cost estimate to include the raising of the existing levee and my proposed  
6 new levee along the east side to a level that is four feet above the record flood level of elevation  
7 826.39 feet. This would place the top of all levees at an elevation of 830.39 feet. I have computed  
8 the earthwork required to make this revision from maps received from MAWC and have obtained  
9 the quantity of 33,353 cubic yards of material which would need to be added to the levees to obtain  
10 the required MDNR flood protection elevation. At an estimated cost of \$15.00 per cubic yard of in-  
11 place construction, the cost of the flood protection levee would now be increased to \$500,295  
12 which is an increase of \$372,184 over my previous estimate for this work. Therefore, my previous  
13 estimate of \$36,307,591 for the upgrading and expanding of the existing treatment plant should be  
14 increased to \$36,679,775 to reflect this addition to the flood-proofing cost.

15 The above described flood-proofing includes levees with a top elevation of 830.39 feet along (1) A  
16 new levee extending the length of the east side from the existing levee at the north to the entrance  
17 drive at Water Works Road on the south; (2) A new levee along the entrance road all along the  
18 south and west sides for about 1400 feet to the intersection with the existing levee near the center of  
19 the plant area; and (3) Raising the existing north side levee for its full length to its intersection with  
20 the new east side levee.

1 The above described levee includes a densely compacted earthen structure with an impervious clay  
2 core, a gravel surface topping and seepage collars for all pipelines which cross the levees. This  
3 very conservatively designed levee would assuredly render the existing treatment plant site flood-  
4 proof.

5 **Q. WHILE WE ARE DISCUSSING FLOOD-PROOFING, HAVE YOU STUDIED THE**  
6 **ELEMENTS OF THE NEW GROUND WATER SOURCE AND TREATMENT PLANT**  
7 **AND DO YOU HAVE AN OPINION AS TO WHETHER THESE NEW FACILITIES**  
8 **CONSTRUCTED BY MAWC WILL BE FLOOD-PROOF?**

9 **A.** I have studied the new plant and made an inspection at these facilities on February 15, 2000. I  
10 found that the actual new treatment plant and electrical facilities were located on high ground, well  
11 above any danger of flooding. However, when I inspected the seven new vertical wells and the one  
12 horizontal collector well, I was surprised to see that all of these raw water source wells were located  
13 inside the Missouri River levee system within a relatively short distance of the river bank (perhaps  
14 100 yards). The ground area at each of these new wells is at a level essentially equal to the  
15 elevation of the river bank and is certain to be flooded during even minor floods of the Missouri  
16 River.

17 The first three pictures that I obtained during by inspection of these wells and which I included in  
18 my direct in Schedule TLB-2 show these wells with the unprotected discharging piping. Picture  
19 No. 4 shows the horizontal collector well in its unfinished condition which would also have  
20 unprotected discharge piping. Although the pumps and electrical systems for the vertical wells are  
21 located on platforms which are above flood level, the discharge piping from the well heads at each

1 of these vertical well platforms extends a short distance horizontally and then turns down vertically  
2 to the ground where it then extends underground to piping leading to the treatment plant. The  
3 exposed vertical discharge piping at each of these wells is located a short distance away from the  
4 platform and is completely unprotected from floating debris such as large trees during flood events.

5 One collision from even a small log or tree with the vertical discharge piping could break the pipe  
6 and put the well out of service. All seven of the vertical wells are identical in construction and have  
7 the same susceptibility to being put out of service during even minor floods. It is not unreasonable  
8 to envision that several of these vertical wells and the horizontal collector wells may be put out of  
9 service in every flood event. Furthermore, floating trees that have been washed off river banks  
10 during a flood many times have large limbs which extend many feet above the trunk. These limbs  
11 could easily reach the vertical well pumps and electrical switch gear and wreak havoc with these  
12 facilities.

13 My career experience has included extensive work on the Mississippi River and on the very  
14 "flashy" Arkansas River which is similar to the Missouri River. A flashy river in engineering terms  
15 means a river which rises in a relatively short period of time and usually has a very swift current  
16 with the swift waters laden with debris such as large logs and trees. These types of streams are very  
17 dangerous to unprotected structures located adjacent to the river and I have seen extensive damage  
18 and even loss of life in adjacent flood plains to such flashy rivers. Therefore, I believe that MAWC  
19 has made a fundamental error in locating their raw water supply wells in areas subject to frequent  
20 flooding and have rendered their source of supply much more unreliable than they had at their  
21 existing plant. The MAWC source of raw water supply at the new facility is much less flood-proof  
22 than the intake structure at the old plant.



1 Q. PLEASE COMMENT ON MR. YOUNG'S TESTIMONY ON PAGE 33 WHERE HE  
2 STATES THAT YOU HAVE " UNDERESTIMATED THE MAGNITUDE OF THE  
3 IMPROVEMENTS REQUIRED TO PROVIDE ACCESS TO THE TREATMENT  
4 PLANT DURING SEVERE FLOODING EVENTS. "

5 A. Yes. As I explained in my surrebuttal testimony to Mr. Jim Merciel's rebuttal testimony, I included  
6 an amount of \$100,000 in my estimate to make the alternative access road to the north more than  
7 just "barely passable" by fording two creeks with a four wheel drive truck as described by MAWC  
8 in their feasibility study. I did not intend to provide more than a culvert at each creek crossing  
9 because I do not consider further expenditure for this emergency access, which will be seldom if  
10 ever used, justified. There is some confusion in the estimated cost of what others propose for  
11 improvements to this alternative access route. One time an amount of over two million dollars is  
12 discussed. The cost summary sheet furnished to me by MAWC which was prepared in 1994 shows  
13 an amount of \$700,000 for this item. As with most such so-called estimates furnished by MAWC,  
14 no detail or engineering documentation is furnished for this lump sum listing of \$700,000 for access  
15 road work. In either case, I would consider anything over minor improvements to this road and the  
16 creek crossings to be funds that need not be spent so long as this seldom used road is passable in  
17 flood events.

18 Q. DO YOU HAVE ANY COMMENTS CONCERNING MR. YOUNG'S CRITICISM OF  
19 YOUR LACK OF INCLUSION OF RESIDUAL HANDLING FACILITIES IN  
20 YOUR COST ESTIMATE FOR RENOVATING THE EXISTING TREATMENT  
21 PLANT?

1 A. Yes. As I stated in my prior testimony in this case, I performed a lengthy interview with MDNR  
2 officials concerning this exact point. Also, in response to MAWC's data request, I furnished a  
3 listing of questions which I asked these officials along with their answers. I include this list of  
4 questions and answers as Schedule TLB-17. As explained previously in my testimony, four  
5 separate MDNR officials agreed that MAWC could have continued returning residuals to the  
6 Missouri for the foreseeable future. Therefore, I obviously did not include such unneeded facilities  
7 in my cost estimate.

8 Even if, in the future, residual handling facilities were mandated for the existing plant, only about  
9 5,000,000 pounds or 2,500 tons annually of residuals consisting of coagulation residuals and spent  
10 filter backwash water would be required to be processed. The remaining 49,000,000 pounds  
11 annually which represents raw water solids from the river water are specifically allowed by The  
12 Clean Water Act to be returned to the river. Therefore, if residual handling facilities were mandated  
13 in the future, the most residuals involved would be 2,500 tons per year.

14 Dewatering, drying and hauling 2500 tons of residuals to a land fill would amount to 125 trips per  
15 year for a 20 ton loaded truck or about 2.4 truck loads per week. I have made no estimate for the  
16 cost of these facilities but it is obvious that the \$8,000,000 lump sum amount shown by MAWC in  
17 their cost summary sheet is a ridiculous amount and further demonstrates the fuzzy thinking and  
18 loose manner in which MAWC prepared estimates for the upgrading of the existing plant.  
19 Dewatering and drying beds for 2500 tons/yr of residuals could not cost over \$1,000,000 even if  
20 you had to purchase the land. The cost per truck load of haul might cost \$100 per trip if you  
21 contracted the haul to a landfill 10 miles away. Hauling under this contract basis would then cost

1 about \$12,500 per year. These rough order of magnitude estimates are not precise but demonstrate  
2 the difference between MAWC's estimating and the real world.

3 **Q. DO YOU HAVE ANY COMMENTS TO MR. YOUNG'S DISCUSSION OF PLANT**  
4 **CAPACITY AND ECONOMY OF SCALE WHERE HE ALLEGES ERRORS IN YOUR**  
5 **CALCULATIONS AND CITES OTHER DIFFERENCES OF OPINION?**

6 A. Yes. On pages 47 through 56, Mr. Young takes issue with my testimony on a number of points. I  
7 will reply to his comments on a point by point basis. First, concerning alleged errors which I made  
8 in calculation of excess capacity, Mr. Young asserts that I failed to consider in-plant water usage,  
9 ignores accepted standards regarding margin of safety, failed to consider a reasonable planning  
10 horizon and have a lack of understanding of construction costs, incremental costs and economies of  
11 scale. Dealing with the alleged errors in calculation of excess capacity by failing to include in-plant  
12 usage which Mr. Young tries to demonstrate in his Schedule JSY-17, I would point him and the  
13 Commission to my Schedule TLB-18 which is my response to a prior data request from MAWC as  
14 to the specific calculation I made for the projected Maximum Daily Flow (MDF) at the year 2002.  
15 In this calculation, the first maximum daily flow for the year 2002 was found to be 22.3 MGD  
16 based on actual flow records of 1999 as compared to projected flows. I could have left this MDF at  
17 22.3 MG, but still giving the Utility every benefit of the doubt, I averaged the 22.3 MG with the  
18 theoretical value of 25.97 MG to obtain an average value for MDF of 24.135MG. Mr. Young would  
19 have me add 5% of demand to my computed number to allow for in-plant water use. I refuse to add  
20 this 5% because I have already added 1.835MG or 8.23% to my first projection through the  
21 averaging discussed above. Mr. Young starts at the projected 26.25 MG for the year 2002, then

1 ignores any reduction for historic actual flows and simply adds 5% or 1.31 MG to obtain his total of  
2 27.56 MG. In his ignoring of historic actual flows, Mr. Young refuses to acknowledge that flows  
3 have not come up to his company's projections due to loss of industrial customers in recent years.  
4 For example, actual MDF for 1999 was only 21.888 MG or 84.8 % of the MAWC projected MDF  
5 of 25.81 MG for 1999.

6 Mr. Young then states that I ignored accepted standards regarding appropriate margin of safety.  
7 Quite to the contrary, I have included a 2 year growth margin of safety as some jurisdictions would  
8 add and I have also averaged MDF computed values based on actual recent historic flows with the  
9 theoretical MDF which adds a greater margin of safety. Mr. Young's accusation that I failed to  
10 consider a reasonable planning horizon is just his opinion. He cites Virginia regulations as having a  
11 utility initiate expansion plans when demand reaches 80% of rated capacity and tries to equate this  
12 rule to a 20% margin of safety. This interpretation is not true. The rule simply means that a utility  
13 should start its planning, permitting, plans and specifications when the demand reaches this level.  
14 The same meaning can be understood from the American Water Works Journal cited by Mr. Young  
15 which would have a maintained 10% margin of safety. Looking at the MAWC MDF flows which I  
16 computed for the year 2002 reveals that I have used a value of 24.135 MG as compared to 22.3 MG  
17 computed based on actual recent flows. This amounts to an 8.23% increase over the actual MDF of  
18 22.3 MGD that will probably be experienced. Based on the 8.23%, MAWC would need to begin  
19 expansion planning if the Utility was growing. However, since the growth has basically stagnated,  
20 no future expansion plans would probably be warranted for several years to come. Each utility's  
21 supply and demand is directly determined by the particular location and demographics of the area  
22 served. The utility must continuously be aware of future demands by keeping accurate records of

1 past flows and accurately project future flows. Such is the nature of the business. I take great  
2 exception to Mr. Young's accusation that I have a fundamental lack of understanding concerning  
3 construction costs, incremental costs and economies of scale in my calculations of used and useful  
4 percentages for a treatment plant. There were no fundamental errors made in computing the flows  
5 at the year 2002 despite what the calculations of Mr. Young would have shown to be erroneous.

6 The margin of safety and the planning horizon were also reasonable and proper. The used and  
7 useful percentage was computed based on the MDF at the growth period compared to the MDF of  
8 the design. This calculation resulted in a used and useful percentage of 80.45% which is viewed by  
9 many as a true yardstick for determining the amount of cost of the facilities which should be  
10 included in the utility's rate base. While it is true that some components in a treatment plant do not  
11 bear a straight line relationship in cost to the capacity of the component, the fact remains that many  
12 components do bear such a relationship. Rate making is not an exact science but some jurisdictions  
13 have determined that it is proper and a good yardstick to multiply the computed used and useful  
14 percentage by the capital cost of the facilities to obtain the amount of cost which should be included  
15 in a utility's rate base when the utility has overbuilt facilities.

16 **Q. DO YOU HAVE ANYTHING ELSE TO ADD TO YOUR TESTIMONY?**

17 A. I have just one further comment. Throughout the studies, reports and testimony by MAWC we are  
18 told that the new ground water source and treatment plant would have a higher quality source water  
19 and would result in higher quality of finished water for the customers of MAWC. However,  
20 judging from the complaints which I read in the St. Joseph News Press, it appears that the water  
21 quality from the new groundwater source and treatment Plant is anything but high in quality.

Surrebuttal Testimony of  
Ted L. Biddy  
Case Nos. WR-200-281 and SR-2000-282

1 || Q. DOES THIS CONCLUDE YOUR SURREBUTTAL TESTIMONY?

2 || A. Yes, it does.

## LIST OF SCHEDULES

<u>Schedule No.</u>	<u>Description</u>
TLB – 14	The Gannett Fleming \$26,630,000 cost estimate with cover letter.
TLB – 15	Ted Bidby's analysis of added costs in MAWC's \$44,100,000 estimate.
TLB – 16	The MAWC \$78,000,000 cost estimate which was furnished to Ted Bidby by MAWC through data request.
TLB – 17	Listing of questions to and answers received from MDNR officials during interview by Ted Bidby as previously furnished to MAWC through data request.
TLB – 18	Ted Bidby's calculation of MDF for year 2002 that was furnished to MAWC in response to data request.



**Gannett Fleming**  
ENGINEERS AND PLANNERS

GANNETT FLEMING, INC.  
P.O. Box 67100  
Harrisburg, PA 17106-7100

Location:  
207 Senate Avenue  
Camp Hill, PA 17011  
Fax: (717) 763-1808  
Office: (717) 763-7211

May 27, 1993

Mr. Steve Creel  
American Water Works Service Company  
1025 Laurel Oak Road  
Voorhees, NJ 08043

Re: Project No. 28512 - Construction of Water  
Treatment Plant Improvements for Missouri-  
American Water Company, St. Joseph District,  
St. Joseph, MO

Dear Steve:

As a follow-up to our conversation of May 26, 1993, I am providing you with a cost breakdown for the various facilities proposed for this project. As previously noted to you, these summated values reflect a construction cost projected for bidding this project in December of 1993. The costs do not include contingencies, however, we feel that we have estimated this project conservatively so that a large contingency factor need not be added at this time. Should you require additional cost breakdowns for process related equipment, please feel free to contact me.

Very truly yours,

GANNETT FLEMING, INC.  
Water Resources and Geotechnical Division

  
LAURENCE S. ZIMMERMANN  
Project Manager, Water Supply Section

cc: File 28512

z:\lmsr\cc-28512.doc

Schedule TLB-14

*A Tradition of Excellence Since 1915*




**Gonnott Fleming**  
 ENGINEERS AND PLANNERS

 SUBJECT Mo-American St. Joe's WTP
Prel. Est. Breakdown

 SHEET NO. 1 OF 3

 JOB NO. 28512

BY \_\_\_\_\_ DATE \_\_\_\_\_ CHKD. BY \_\_\_\_\_ DATE \_\_\_\_\_

Electrical -	\$ 2,425,000
HVAC -	776,000
Plumbing -	505,000
Instrumentation	1,550,000

### Site Work:

Tank & Fdn.	1,940,000
Bldg. Fdn's.	2,910,000
Raw Water main & Meters	190,000
Settled Water	285,000
Transfer Pipe/H.S. Section	402,000
H.S. Discharge	52,000
Waste water Line	102,000
Overflow	37,000
Sanitary Facilities	24,000
Pulsator Drum lines/valves	122,000
Pre Sed Basin Mads.	58,000
Chem feed lines to intake	92,000
Spill Containment System	15,000
Storm Water System	48,000
Soil Erosion & Control	19,000
Utility Relocations	48,000
Paving	37,000
Curbs	10,000
Sidewalks	7,000
Structural Excavation/Backfill	182,000
Demolition - Basin #1, 2, 3 - Filler Bldg.	493,000
Topsoil Seeding	10,000
Landscaping	48,000
Site Dewatering - Well Pts	194,000
Puls. temp flame	25,000
	<u>7,350,000</u>

Total This Page

\$ 12,606,000



SUBJECT MO - American St Joe's WTP  
Prel. Est Breakdown  
 BY \_\_\_\_\_ DATE \_\_\_\_\_ CHKD. BY \_\_\_\_\_ DATE \_\_\_\_\_

SHEET NO. 2 OF 3  
 JOB NO. \_\_\_\_\_

### 1. Pulsators

Concrete	1,273,000
Superstructure	754,000
Process	1,600,000
	<hr/>
	* 3,627,000

### 2. Chemical Bldg

Concrete	836,000
Superstructure	1,051,000
Process	2,448,000
	<hr/>
	* 4,335,000

### 3. Filter Bldg / Clearwell

Concrete	1,288,000
Superstructure	665,000
Process	2,540,000
	<hr/>
	* 4,493,000

### 4. Transfer / H.S Pump Station

Concrete	305,000
Superstructure	365,000
Process	899,000
	<hr/>
	* 1,569,000

Total This Page: \* 14,024,000

GRAND TOTAL \* 26,630,000


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

 SUBJECT Mo-American St Joe's WTP  
Prel. Est. Breakdown  
 BY Dem DATE 5/93 CHKD. BY \_\_\_\_\_ DATE \_\_\_\_\_

 SHEET NO. 3 OF 3  
 JOB NO. \_\_\_\_\_

Summary of Unit Prices

Concrete	CY	450.-
D.I. F.Hings	LB	2.00
48" DIP	LF	200.
42" DIP	LF	175
36" DIP	LF	137
Bit. Paving	SY	25.-
Conc. Curbs	LF	20
Conc. Sidewalks	SY	25
Structural Excavation	CY	10
Structural Backfill	CY	15
Superstructure - Pulsators	SF	60
- Filters	SF	60
- Chem. Bldg	SF	80
- Pump Sta	SF	80


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

SHEET NO.

OF

BY

DATE

CHKD. BY

DATE

JOB NO.

# Process Breakdown By Est Sheet #

Sheet #	(1) Pulsators	(2) Chem	(3) Filter	(4) Pump Sk	I Instrum.	pg. total	
1	—	9,000	—	456,000	—	465,000	
2	—	—	—	—	316,000	316,000	
3	—	115,000	—	—	—	115,000	
4	1,360,000	110,000	4,000	—	—	1,474,000	
5	—	401,000	—	—	—	401,000	
6	—	549,000	—	—	—	549,000	
7	—	105,000	1,698,000	—	—	1,803,000	
8	—	373,000	—	32,000	—	405,000	
9	74,000	99,000	554,000	320,000	—	1,047,000	
10	74,000	—	—	—	—	74,000	
11	27,000	400,000	210,000	70,000	—	715,000	
12	—	—	—	—	657,000	657,000	
13	—	—	—	—	280,000	280,000	
14	—	—	—	—	345,000	345,000	
15	44,000	30,000	94,000	5,000	—	173,000	
16	7,000	162,000	4,000	—	—	173,000	*
17	54,000	46,000	—	—	—	100,000	
18	—	25,000	—	—	—	25,000	
19	10,000	100,000	54,000	36,000	—	200,000	
	1,650,000	2,524,000	2,618,000	907,000	1,598,000	9,317,000	
X.97							
=	1,600,000	2,448,000	2,540,000	899,000	1,550,000		


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

 SUBJECT St. Joseph  
Preliminary Estimate  
 BY \_\_\_\_\_ DATE \_\_\_\_\_ CHKD. BY \_\_\_\_\_ DATE \_\_\_\_\_

 SHEET NO. 1 OF \_\_\_\_\_  
 JOB NO. 28512

Division 11000

11160 Dock Leveler &amp; Bumpers

$$H. 5488 \times 1.38 = 7573 + 1.15 = 8700$$

$$B. 7000 \times 1.265 = 8855$$

$$F. 10,750 \times 1.325 = 14,200$$

USE \$9,000 - (2)

11202 Sluice Gates see next sheet

11214 Vertical Turbine Pumps

5.0 MGD Transfer Pump @ 75HP	\$33,000
10.0 " " " @ 125HP	150,000
15.0 " " " @ 200HP	265,000
15.0 " " " @ 200HP	165,000

6 MGD VFD High Service Pump.

 Can Pump 600HP  
 VFD

170,000

\$43,000

324,000

+ 1.4

\$456,000

(4)

\$465,000


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

SHEET NO.

Z

OF

JOB NO.

BY

DATE

CHKD. BY

DATE

*Sluice Gates*
*Assume*

 6 Filter Inflow Gates 3' x 3' @ \$15,000 = 90,000  
 w/ Motor Oper

 6 Filter Waste Gates 2' x 3' @ 14,000 = 84,000  
 w/ Motor Oper

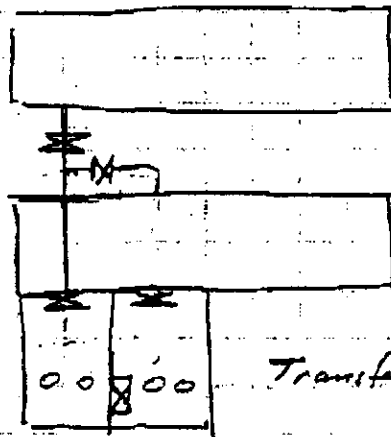
 2 Clearwell Gates @ 4' x 4' @ 20,000 = 40,000  
 w/ Floor Stand

 1 Clearwell Gate @ 3' x 3' @ 15,000 = 15,000  
 w/ Floor Stand

224,000

+ 1.4%

\$ 231,600



Transfer Pump Sump

316,000


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT \_\_\_\_\_

P. 04

SHEET NO. 3

OF \_\_\_\_\_

BY \_\_\_\_\_

DATE \_\_\_\_\_

CHKD. BY \_\_\_\_\_

DATE \_\_\_\_\_

JOB NO. \_\_\_\_\_

11214 Vertical Turbine Pumps

Transfer Pumps

5 MGD

10 "

15 "

15 "

see first sheet

High Service Pumps w/VFD

6 MGD

112

Chemical Transfer Pumps

2 C.S.

2 IE

2 A

2 CA

2 Water Water

10 Pumps @ \$11,500 = \$115,000

F 7900 @ 1.3215 = 10,450

13 41,000 (4) + 1.265 = 13,000 use 11,500

\$115,000 (2)

**Gannett Fleming**  
ENGINEERS AND PLANNERS

SUBJECT \_\_\_\_\_

SHEET NO. 4 OF 12

JOB NO. \_\_\_\_\_

BY \_\_\_\_\_

DATE \_\_\_\_\_

CHKD. BY \_\_\_\_\_

DATE \_\_\_\_\_

## 11218 Sample Pumps

12 18,000

Pre Sed. Basin Effluent

Mixed Water

Filter Influent

Filter Effluent

4 @ 1000

8000

4K ①

4K ②

## 11223 Fiberglass Stop Gate and Weir Plates

Slow Mix Basin

3 @ 5' x 3'

2 @ 5' x 5'

Pulsator Effluent

3 @ 7' x 2'

3 @ 7' x 4'

11 @ \$2,000 w/frame

\$22,000

10K ②

12K ①

## 11224 Pulsator Units

3 @ 460,000 x 1.4

= 1,344,000

①

## 11225 Mixer Equipment

Mixer + VFD

1 Rapid Mixer @ \$33,600 + 9,500 = 43,100

1 Slow Mixer @ \$24,303 + 4,500 = 28,800

\$71,900

M.4

\$100,660

②

1,474,000




**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

P.06

SHEET NO.

5

OF

JOB NO.

BY

DATE

CHKD. BY

DATE

### 11241 Polymer Feed Pumps

 4 @ \$8,000  $\times 1.1 =$ 

\$45,000

### 11242 Chemical Feed Pumps

4 Series 43 @ 7,000 = 28,000

16 Series 44 @ 5,000 65,000

1 Series 45 @ 2,000 2,000

 $85,000 \times 1.1 = 120,000$ 

### 11244 Chlorination Feed System 13 49,000

2 Pre Cl<sub>2</sub>
 $4 \times 65,000 + 2,000 \times 1.15 = 264,000$ 
2 Post Cl<sub>2</sub>
 $2 \times 105,000 + 1.15 = 211,000$ 

2. Evaporators

500g

\$140,000

### 11245 Cross Linked High Density Polyethylene Tanks w/ Site Gauges

 4 - 10,000 Gal Alum  $\times 1.1 =$ 

\$44,000

1 - 6,000 Gal Fluoride

6,000

1 - 6,000 Gal Coagulant Aid

6,600

1 - 6,000 Gal Spare Tank

6,600

1 - 400 Gal Alum Tank

440

1 - 400 Gal Coag Aid

440

2 - 400 Gal K<sub>2</sub>H<sub>2</sub>O<sub>4</sub>

880

2 - 400 Gal Filter Aid

880

2 - 800 Gal Polymer Batching Tanks

1760

1 - 400 Gal Lab Wastewater Tank

440

 $68,640 \times 1.1 = 75,504$ 
 $75,504 + 44,000 = 119,504$


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

P. 07

SHEET NO.

6

OF

JOB NO.

BY

DATE

CHKD. BY

DATE

11246 Batch Tank Mixers

F. 22,500 3,100

2 KM<sub>2</sub> O<sub>4</sub>

2 Polymer Tanks

+ @ 3,100

2

\$12,000

11247 Bulk Chemical Feed System

Liner Site &amp; Feeders B. 172,000

Add Weight Transmitter H. 23,000 32,000

180,000 x 1.4 = 252,000

Carbon Site &amp; Feeders

Add Weight Transmitter 130,000 x 1.4 = 182,000

11248 Steel Tanks w/ Site Gage &amp; Heat System

B. 34,000

6000 Gal Caustic Soda Tank 16,000 +

400 Gal Caustic Soda Day Tank

w/ Heat System + Insul. H. (1700 + 1000) x 1.5 = 14,000

say

25,000

11250 Chemical Feed System Accessories

\* ~~Cl<sub>2</sub>~~ Scales2 Cl<sub>2</sub> Gas Detectors + 1500 3,000

1 Fluoride Scale + 400

1 SBP Scale 400

1 Atom Scale 400

1 C.A. Scale 4,000

1 RH Scale 400

2 KM<sub>2</sub>O<sub>4</sub> Scales 8,000

Misc. Equip say 25,000

56,000 x 1.4 = 78,000

548,000 (2)


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

BY

DATE

CHKD. BY

DATE

 SHEET NO. 7 OF 08  
 JOB NO.

11311 Air Compressor &amp; Related Equipment

$$B. 27,250 \times 1.265 = 34,471$$

$$F. 23,650 \times 1.2265 = 28,977$$

434,33,000 (2)

11323

 Centrifugal Blower  $B. 7,800 \times (2)$ 

$$40,000 \times 1.4$$

56,000 (3)

11450

 Kestelane Unit  $14,600 \times 300$ 

10,000 (2)

13410

 Spill Containment Tank  $F. 31,250 + 1,000 +$ 

$$B. 42,000$$

54,000 (2)

Spill Containment Tank

Spill Containment Valve Manhole

8,000 (2)

13521

(a) Filter Underdrain System

13522

 (b) Filter Manhole  $\frac{33 \times 15.33 + 34 \times 12 + 30 \times 11}{12} \times 1.25 = 742,000$  (3)

13524

(c) Fiberglass Wastewater Trough

(d) Air Lateral &amp; Distribution System

$$q + c + d = \frac{835,000}{10 \times 34 \times 17} = 144.44/SF \times 12 \times 15.33 \times 34 = 903,568$$

say 900,000 (3)

1,803,000


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT \_\_\_\_\_

SHEET NO. 2 OF \_\_\_\_\_

BY \_\_\_\_\_

DATE \_\_\_\_\_

CHKD. BY \_\_\_\_\_

DATE \_\_\_\_\_

JOB NO. \_\_\_\_\_

Elevator

B 20,000 x 1.265 =

110,000

(2)

14300 Hoist &amp; Crane

2 - 2 Ton Chlorine Cylinder Hoists

B 6000

12,000

(2)

1 - 7 1/2 Ton Pymat Crane

32000

(4)

H 18,000 x 1.265 = 22,770

+ 1.15

Larger Unit = 32,850

14510

Truck &amp; Lift

1 - Fork Lift

1 - High Lift Pallet Truck

1 - Drum Handler

10,000

(2)

B 6000 x 1.265

H 8500

12600

Laboratory

B 70,000 x 1.265 = 88,500

H 65,000 x 1.15 x 1.30 = 103,000

use 105,000

(2)

Scrubber System B 105,000 x 1.4

145,000

(2)

\$405,000


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

SHEET NO.

OF

BY

DATE

CHKD. BY

DATE

JOB NO.

15100 Process Piping

Precedimentaria Basin Effluent D

Pulsator Inflow Piping D

Process to Filter Piping &amp; Valves L

Raw Water Vent Pipe?

5000 (2)

Pulsator Blow-off Piping

L

74,000 (1)

Raw Water Main in Plant 37,721' @ 2"

94,300 (2)

Pulsator Drain Piping

D

Filter Air Wash Piping say 50' x 100'

15,000 (3)

Filter Face Piping 74,173' @ 6"

305,000 (3)

Wastewater Piping 39,825' @ 3"

129,000 (3)

+ 2828 @ 3"

8,500 (3)

Clearwell Interconnection Piping

1 4" B.F.V. = 24,500

1 36" B.F.V. 11,200

R.H. &amp; Pipe say 27,995 @ 2" = 69,990

105,700 (3)

Transfer Pump Discharge Piping

93,925 @ 2" = 235,000 (4)

High Service Section Piping

High Service Discharge Piping  
Valves

85,000 (4)

1,047,500


**Gonnett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT \_\_\_\_\_

SHEET NO. 20

OF \_\_\_\_\_

BY \_\_\_\_\_

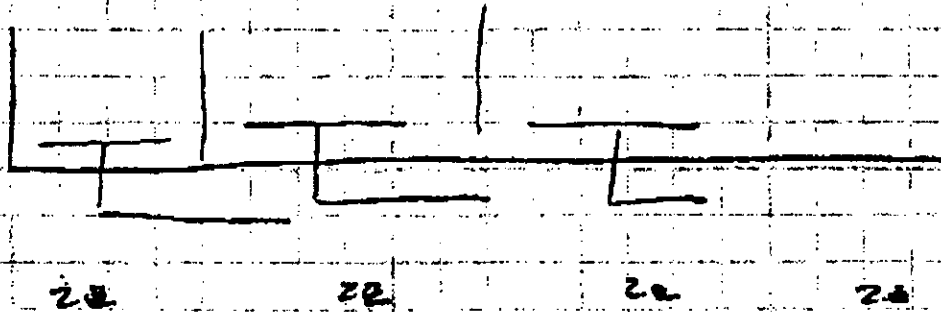
DATE \_\_\_\_\_

CHKD. BY \_\_\_\_\_

DATE \_\_\_\_\_

JOB NO. \_\_\_\_\_

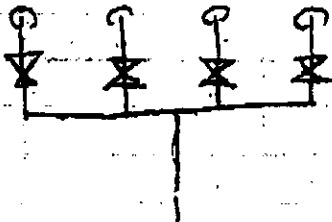
# Pulsator Blow-off Piping



## 4 Valve / Pulsator

 $\times 3$ 

12 - 6"  $\phi$  Plug Valve @ 3,800 = 45,600

 $\times 1.4$ 


58,800 ①

6 6'-90" @ 65 = 390

3 6" Tee @ 95 = 285

20' 6"  $\phi$  @ 22  $\frac{1}{4}$  = 440

8 6"  $\phi$  Plug @ 17  $\frac{1}{4}$  = 136

1251  $\times 3 = 3753$  @ 4" = 15,012 ①

74,000



SUBJECT

SHEET NO. 11 OF

BY

DATE

CHKD. BY

DATE

JOB NO.

Plant Service Piping 10,430' @ 4" - \$42,000  
 Valves 12,100  
 \$60,000 (2)

Carbon Removal System Piping  
 250' @ 4" 10,000 (3)

Chemical Feed Piping &  
 Chemical Feed Connection 200,000 (2)

Pipe Supports & Hangers say 100,000 20k (2)  
 50k (3)  
 20k (4)

Piping Insulation  
 Both 212,000 @ 1.265 = 265,000 say 250,000 75 (2)  
 125 (3)  
 50 (4)

Modular Seals 50,000 9 (2)  
 15 (3)  
 20 (4)  
 6 (5)

Pipe Trays 10,000 5k (2)  
 4k (3)

Pressure Gauge say 20 @ 400 8,000 5k (2)  
 1k (3)  
 2 (4)

Truck Hose Adapters & Vents @ 11 @ 200 2,200 (2)

Water Spray Piping System for Pulsator Flows  
 3 @ say 6,000 18,000 (1)

511  
 104  
 105  
 150  
 150  
 1000  
 1000

\$114,800


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

SHEET NO. 12 OF

BY

DATE

CHKD. BY

DATE

JOB NO.

## Instrumentation

1.	1	36" <del>Flowmeter</del>		
2.	6	18" $\phi$ Filter Effluent Flow Tubes @ 55-25		83,150
3.	1	24" $\phi$ Wastewater Flow Tube		18,250
4.	1	42" $\phi$ Transfer Pump Discharge		30,960
5.	1	48" $\phi$ High Service Pump Section		33,000
6.	1	12" Pitot Tube		2000
7.	2	6" Plant Service Turbine Meter	2000	6000
8.	1	2" Batch Tank Meter	5000	5000
9.	16	Differential Pressure Transmitters	2000	32,000
10.	3	Pulsator Conductivity Level Probes	1000	3000
11.	6	Filter Conductivity Level Probes	2000	12000
12.	2	Clearwell Conductivity Level Probes	1000	2000
13.	1	Rapid Mix Level Probe		1000
14.	1	Filter Influent Level Transmitter	4000	4000
15.	2	Pump Section & Discharge Pressure Transmitters	2000	4000
16.	8	Tank Capacitance Level Transmitters	4000	32,000
17.	4	Batch Tank Capacitance Level Probes	1500	6000
18.	4	Dry Tank Capacitance Level Probes	1500	6000
19.	10	Spill Containment Probes	1500	15000
20.	1	Sump Alarm		1000
21.	2	High Range Turb.	2000	6000
22.	7	Low Range Turb.	4000	28,000
23.	6	Barometer Turb @ 2500		15000
24.	3	pH Meters @ 3000		9000
25.	1	SCD		10,000
26.	3	Chlorine Residual Analyzers	2500	25,500
27.	6	Dual FCC w/ DPC @ 45,000		270,000
28.	1	Chemical Storage Room DPC @		10,000
29.	1	Chemical Feed Room DPC		10,000
30.	1	Pump Room DPC		10,100
31.	1	RAW/HS Pump Room DPC		10,000
32.	1	UPS system		2,000
33.	5	Pump Pressure Switches		3000
34.	12	Solenoid Valves 300		6000
35.	7	2" Motor Operated Ball Valves	1000	7000
36.	1	Temp Transmitter	② 156,860	3000




**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

P. 14

SHEET NO.

13

OF

BY

DATE

CHKD. BY

DATE

JOB NO.

Main Control Console 15,000

Unloading Deck Panel (High Level) 10,000

Computers 2 @ 5000 10,000

Printers 2 @ 2000 4,000

CRT 2 @ 5000 10,000

49,000

Labor 3900 hours @ 45/hr 175,500

50 days field @ 1000 50,000

6 Trips @ 1000 6,000

231,000

280,000 (I)


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

SHEET NO.

14 OF

BY

DATE

CHKD. BY

DATE

JOB NO.

*Butterfly Valve*

2 - 36" d Raw Water Control Valve x 15,000 = 30,000

12 - 18" Butte Effluent Valve x 4,600 = 55,200

12 - 12" Airwork Valve x 4,000 = 48,000

6 - 24" Wash Valves x 6,500 = 39,000

6 - 18" Butte Effluent Flow Control Valve x 5,600 = 33,600

6 - 16" Butte Rinse Flow Control Valve x 5,400 = 32,400

1 - 24" Wastewater Flow Control Valve x 800 = 800

246,200

x 1.17

\$344,680 (1)


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT \_\_\_\_\_

SHEET NO. 15

OF

JOB NO. \_\_\_\_\_

BY \_\_\_\_\_

DATE \_\_\_\_\_

CHKD. BY \_\_\_\_\_

DATE \_\_\_\_\_

*Recess Hatches*

1	Rapid Mix			
1	Slow Mix			
4	Split Box			
6	Pulsator			
3	Vacuum Box			
1	Pipe Gallery			
2	Clearwell			
1	Pump Pipe Gallery			
19	@ 3000		\$ 57,000	22K ① 15K ② 1K ③ 3K 4
	Manway to Pulsator			

2 @ and of Flumes 13 = 6 x 3000 9,000 ③

1 @ 0'-c-c 10 x 3 = 30 along in float flume @ 2000 60,000 ③

4 into clearwell sections @ 3000 12,000 ③

Ladders @ 65/112

1	Rapid Mix	22
1	Slow Mix	22
4	Split Boxes	88
12	Pulsators	192
1	Pump room	15
2	Clearwell	40
2	Roof	30

408 x 65 = 26,580

Add for safety climb

\$ 35,000 17K  
12K  
4K  
2K

173,000


**Gonnett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

SHEET NO.

16

OF

BY

DATE

CHKD. BY

DATE

JOB NO.

### Al. Grating

2' x 7' for 3 pulsators = 42 SF @ \$48/SF  
 2 x 1.5' x 5' for Slanting Room 45  
 87 x 48 = 4176

Al. Stand 4 @ 2000

57 \$6000 32.1  
 8000 24.3  
 2

### RIP Grating

Ch 60 SF  
 SBP/A - 360 SF  
 CA 360 SF  
 IC 225 SF  
 RA 225 SF  
 F 150 SF  
 CS 150 SF

1530 SF @ \$72/SF = 110,160

110,000 2

### RIP Star

Flooring Room

57 \$5,000 2

### Al. Stair & Platform

CS		57	4000	2
Polymer			4000	2
Polymer Mix System			8000	2
Chemical/Alumin Bldg	2 Towers	23R x 2	\$270/R = 12420	2
End of Rilla Bldg	1 Tower	14R x 270	= 4000	1
End of Procon Bldg	1 Tower	14R x 270	= 4000	1
Sanitizer Room		4000	4000	2
Unloading Dock		4000	4000	2
			<u>\$157,000 + AL</u>	



**Gannett Fleming**  
ENGINEERS AND PLANNERS

SUBJECT

SHEET NO.

17

OF

BY

DATE

CHKD. BY

DATE

JOB NO.

Aluminum Handrail

Process Room

40'

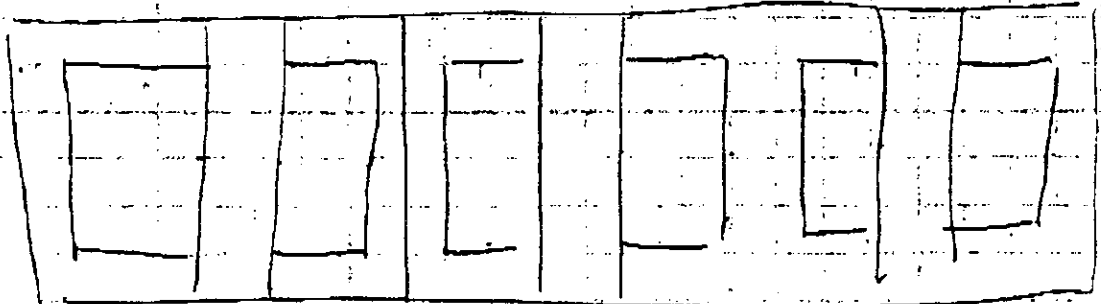
82'



$$6 \times 87 = 522$$

$$2 \times 120 = 240$$

Fitter



$$2 \times 12 \times 26 = 624$$

$$2 \times 12 \times 12 = 288$$

1674 l.f. @ 60¢

100,000: 46K2  
54 ①


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT

SHEET NO.

18

OF

BY

DATE

CHKD. BY

DATE

JOB NO.

## Containment Area Liners

### Reed Area

A - 18 x 20 = 360

CA 18 x 20 = 360

K 13 x 19 = 247

PA 13 x 15 = 195

Pst. 10 x 15 = 150

### Storage Area

A 67 x 20 = 1340

F 19 x 19 = 361

CS 19 x 18 = 342

Sunk 19 x 25 = 475

Sp 18 x 15 = 270

Lab/W 10 x 8 = 80

4200 SF x 1.00 =

4200

57 12,000

Mats A 67 x 8 = 536

F 19 x 8 = 152

CS 19 x 8 = 152

Sunk 19 x 8 = 152

Sp 19 x 8 = 152

Lab/W 10 x 8 = 80

1224 x 6.00 = 7344

57 8000

25,000 (2)


**Gannett Fleming**  
 ENGINEERS AND PLANNERS

SUBJECT \_\_\_\_\_

SHEET NO. 16 OF

BY \_\_\_\_\_

DATE \_\_\_\_\_

CHKD. BY \_\_\_\_\_

DATE \_\_\_\_\_

JOB NO. \_\_\_\_\_

Structural steel say part of unit  
 price per sq foot of  
 superstructure

Painting

say

200,000

10 (1)  
 100 (2)  
 54 (3)  
 36 (4)

# AMERICAN WATER WORKS SERVICE COMPANY, INC.

P.O. BOX 1770, VOORHEES, NJ 08043

## SYSTEM ENGINEERING

WATER COMPANY Manac DIVISION/DISTRICT ST JOE

PROJECT NAME \_\_\_\_\_

SHEET \_\_\_\_\_ OF \_\_\_\_\_

DATE 10/19/24

BY \_\_\_\_\_

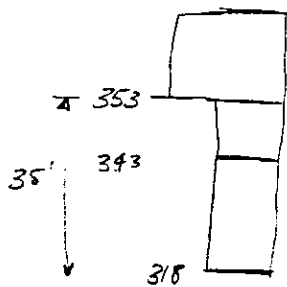
CHECKED BY \_\_\_\_\_

B.P. \_\_\_\_\_

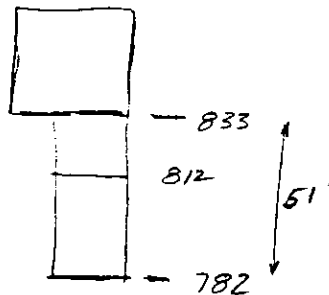
W.O. \_\_\_\_\_

### RIVER INTAKE

USE HERSHEY AS MODEL



HERSHEY



ST JOE

+ REQ DEEPER, LARGER COFFERDAM  
SWATARA VS MO RIVER

HERSHEY

\$ 1,036,100 2-200  
533,300 PS 5000  
538,800 PS 5000  
2,108,000  
x 1.04 =  
\$ 2,192,000

1990 HERSHEY

427,000  
+ 23,000 O&C  
450,000  
646,000  
45,000  
741,000

\$ 1,191,000 x (1.04)<sup>4</sup> = \$ 1,393,000

\$ 2,192,000 (30/9)<sup>.75</sup> = \$ 5,407,000

add for pumps  
slow speed. dist  
to solve

500,000

\$ 5,907,000

1102

see next  
page

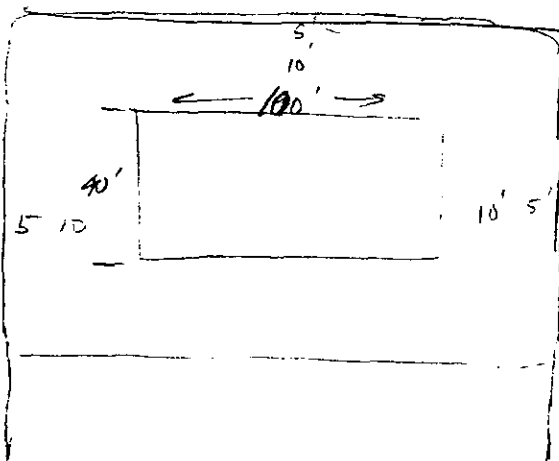


# AMERICAN WATER WORKS SERVICE COMPANY, INC.

P.O. BOX 1770, VOORHEES, NJ 08043

## SYSTEM ENGINEERING

WATER COMPANY \_\_\_\_\_ DIVISION/DISTRICT \_\_\_\_\_ SHEET \_\_\_\_\_ OF \_\_\_\_\_  
 PROJECT NAME INTAKE B.P. \_\_\_\_\_ DATE \_\_\_\_\_  
 W.O. \_\_\_\_\_ CHECKED BY \_\_\_\_\_



Dewatering  
 Sheeting

$$2(130) + 2(100) = 330 \text{ ft}$$

well is 460'

well pts on 2' chrs

SAM 10 mos

Means p86 8 x example

$$32,500(8) = 1,250,000$$

22

$$73,000(9) \text{ mos}$$

$$\text{\$ } 782,000$$

### SHEETING

$$\begin{array}{r} 810 \\ - 783 \\ \hline 27' \end{array} \text{ use 70' sheeting}$$

$$\frac{38 \text{ SF}}{2000 \text{ ft}} \times 27 \times (2.5) \times 460' \times \frac{\$510}{\text{ton}} = \$300,900$$

$$\text{\$ } 350,000$$

difficult install add \$10K

### UPLIFT RESISTANCE

$$\frac{4000 \text{ SF} \times (0.5 \text{ KSF})}{150 \text{ K anchor}} = 14$$

$$\text{if come } 14 @ 3500 = 50,000 \rightarrow 75K$$

$$\begin{array}{r} 1,207,000 \\ + 5907,000 \\ \hline 7114,000 \end{array}$$

SAM 7.2M

# AMERICAN WATER WORKS SERVICE COMPANY, INC.

P.O. BOX 1770, VOORHEES, NJ 08043

## SYSTEM ENGINEERING

WATER COMPANY \_\_\_\_\_ DIVISION/DISTRICT \_\_\_\_\_

SHEET \_\_\_\_\_ OF \_\_\_\_\_

PROJECT NAME \_\_\_\_\_

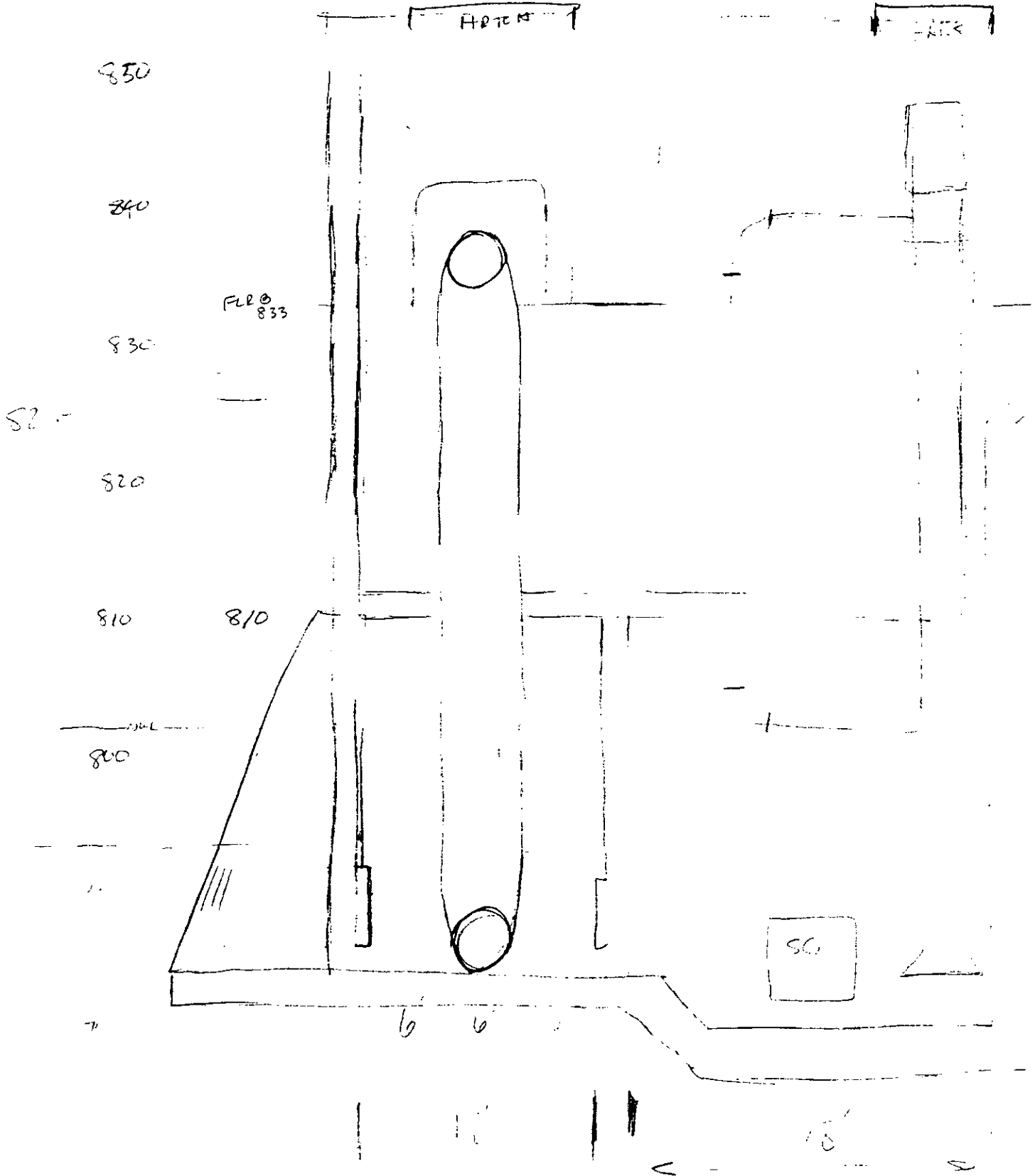
DATE \_\_\_\_\_

B.P. \_\_\_\_\_

BY \_\_\_\_\_

W.O. \_\_\_\_\_

CHECKED BY \_\_\_\_\_



P.O. BOX 1770, VOORHEES, NJ 08043

**WATER COMPANY** \_\_\_\_\_ **DIVISION/DISTRICT** \_\_\_\_\_

**PROJECT NAME** \_\_\_\_\_

**B.P.** \_\_\_\_\_

**W.O.** \_\_\_\_\_

Handwritten notes and calculations:

- $20 \text{ mgd} @ 12 \text{ ft} =$
- $30 \text{ ft} \times 12 \text{ ft} = 360 \text{ sq ft}$
- $3100 \text{ sq ft} \div 360 \text{ sq ft} = 8.61$
- $8.61 \times 22 = 189.42$
- $189.42 \times 25 = 4735.5$

Diagram description:

The diagram shows a rectangular layout with a total width of 25 feet. The layout is divided into several sections. On the left, there is a section labeled "SCREEN". To the right of this section is another section labeled "SCREEN". Further to the right, there are two sections, each labeled "16'". The total width of 25 feet is indicated on the left side. The layout includes various rectangular and circular shapes, possibly representing equipment or structural elements. There are also some handwritten notes and calculations at the top of the page.

← 52' →

MISSOURI-AMERICAN WATER COMPANY  
 ST. JOSEPH DISTRICT  
 ANALYSIS OF GANNETT FLEMING 5/93 PRELIMINARY ESTIMATE  
 JUNE 1993

SUPERPULSATOR CLARIFIERS

SITWORK, FOUND	\$1,385,000
CONCRETE	\$1,273,000
SUPERSTRUCTURE	\$754,000
YARD PIPING	\$819,000
PROCESS	\$1,600,000
PLUMBING	\$125,000
HVAC	\$100,000
INSTRUMENTATION	\$37,000
ELECTRICAL	\$250,000

TOTAL \$6,343,000

SP SITEWORK

\$902,000 FOUNDATION
\$91,000 STRUCT EXCAV
\$165,000 DEMOLITION BASIN 3
\$19,000 SOIL EROSION/CTRL
\$48,000 UTILITY RELOC
\$37,000 PAVING
\$10,000 SEEDING
\$16,000 LANDSCAPING
\$97,000 DEWATER

\$1,385,000

SP YARD PIPING

\$190,000 RAW WATER/METERS
\$285,000 SETTLED WATER
\$102,000 WASTE LINE
\$37,000 OVERFLOW
\$122,000 PULSATOR DRAIN/VALVES
\$58,000 PRE-SED MODS
\$25,000 TEMP FLUME

\$819,000

CHEMICAL BUILDING/LABORATORY

SITWORK, FOUND	\$796,000
CONCRETE	\$836,000
SUPERSTRUCTURE	\$1,051,000
YARD PIPING	\$92,000
PROCESS	\$2,448,000
PLUMBING	\$150,000
HVAC	\$200,000
INSTRUMENTATION	\$175,000
ELECTRICAL	\$400,000

TOTAL \$6,148,000

SITWORK DETAIL

\$757,000 FOUND

\$15,000 SPILL CONT
\$24,000 SEPTIC

\$796,000

YARD PIPING DETAIL

\$92,000 CHEM TO INTAKE

# FILTER BUILDING/WETWELL

# SITEWORK DETAIL

# YARD PIPING DETAIL

SITEWORK	\$1,515,000
CONCRETE	\$1,288,000
SUPERSTRUCTURE	\$665,000
YARD PIPING	\$160,000
PROCESS	\$3,181,000
PLUMBING	\$125,000
HVAC	\$250,000
INSTRUMENTATION	\$580,000
ELECTRICAL	\$450,000

\$902,000 FOUND
\$48,000 STORM
\$10,000 CURBS
\$7,000 SIDEWALKS
\$91,000 EXCAV
\$328,000 DEMOL
\$32,000 LANDSCAP
\$97,000 DEWATER

\$160,000 XFR PIPING
----------------------

TOTAL	\$8,214,000
-------	-------------

\$1,515,000
-------------

\$160,000
-----------

# TRANSFER/HS PUMP STATION

# SITEWORK DETAIL

# YARD PIPING DETAIL

SITEWORK	\$349,000
CONCRETE	\$305,000
SUPERSTRUCTURE	\$365,000
YARD PIPING	\$294,000
PROCESS	\$899,000
PLUMBING	\$105,000
HVAC	\$226,000
INSTRUMENTATION	\$117,000
ELECTRICAL	\$1,325,000

\$349,000 FOUND
-----------------

242000 HS SUCTION
52000 HS DISCH

TOTAL	\$3,985,000
-------	-------------

\$349,000
-----------

\$294,000
-----------

CLEARWELL TANK

SITWORK	\$500,000
CONCRETE	\$1,440,000
SUPERSTRUCTURE	\$0
YARD PIPING	\$0
PROCESS	\$0
PLUMBING	\$0
HVAC	\$0
INSTRUMENTATION	\$0
ELECTRICAL	\$0

TOTAL \$1,940,000

ANALYSIS OF ADDED COSTS CONTAINED IN MAWC's JUNE 4, 1993 PROJECT  
COST ESTIMATE OF \$44,100,000 TO UPGRADE AND REFURBISH EXISTING  
PLANT

1. MAWC starts with the May 27, 1993 Gannett Fleming Construction Cost Estimate of \$26,630,000
  - MAWC divides work into two phases with phase 1 at \$12,300,000 and phase 2 at \$14,800,000
    - MAWC's total for both phases is \$27,100,000
    - No explanation given for increase of \$470,000 over the Gannett Fleming construction cost estimate of just 8 days previous.

**MAWC OVERSTATED CONSTRUCTION COST ESTIMATE BY \$470,000**

2. MAWC escalates phase 1 estimate of \$12,300,000 to February, 1995 dollars for a total phase 1 cost of \$12,900,000
  - Escalation is 4.88% for 15 months or 1.25 years
  - Effective annual escalation used by MAWC was 3.90%
  - *Engineering-News Record* construction cost indexes for that period shows an annual average 3.07% increase which would be 3.8375% for the 15 month (1.25 yr.) period.
 

• MAWC escalated construction cost at 2/95	=	\$12,900,000
• Construction cost increase at 2/95 based on <i>Engineering-News Record</i> indexes	=	\$12,772,012
Difference	=	\$ 127,987

**MAWC OVERSTATED CONSTRUCTION COST ESTIMATE BY \$127,987**

3. MAWC escalates phase 2 estimate of \$14,800,000 to February, 1998 dollars for a total phase 2 cost of \$17,500,000
  - Escalation is 18.24% for a 51 month (4yrs-3mo.) period
  - Effective annual escalation used by MAWC was 4.2918%
  - *Engineering-News Record* construction cost indexes for that period shows an Annual average 3.07% increase which would be 13.0475% for the 4 yr.-3 Mo. Period.
 

• MAWC escalated construction cost at 2/98	=	\$17,500,000
• Construction cost increase at 2/98 based on <i>Engineering-News</i> indexes	=	\$16,731,030
Difference	=	\$ 768,970

**MAWC OVERSTATED CONSTRUCTION COST ESTIMATE BY \$768,970**

4. MAWC next adds 10 percent to both phase 1 and phase 2 construction costs for "Omissions and Contingencies" although a footnote acknowledges that the

construction cost is assumed to already include 15 % for Omissions and Contingencies as previously stated by consultant Gannett Fleming in their transmittal of the detailed cost estimates to MAWC.

The additional 10% addition for omissions and contingencies is totally unreasonable since the original estimate performed by the consultant who is designing the project already contained a 15% omissions and contingencies factor.

MAWC addition of 10% omissions & contingencies for phase 1	=	\$1,289,000
MAWC addition of 10% omissions & contingencies for phase 2	=	\$1,748,000
Total	=	\$3,037,000

#### **MAWC OVERSTATED CONSTRUCTION COSTS BY \$3,037,000**

5. MAWC next lists without explanation a series of costs under the broad category of Engineering Services. Two basic entities are identified as receiving the costs related to this item, one being MAWC's design consultant and the second being the water company itself through services to be presumably performed by its affiliate company AWWSC.

• Consultant's Fees		
• Phase 1 design	\$504,000	(3.91% of phase 1 const. Cost)
• Phase 2 design	\$856,000	(4.89% of phase 2 const. Cost)
• Const. Tech Review Of Phase 1	\$314,000	(2.43% of phase 1 const. Cost)
• Const. Tech Review Of Phase 2	\$443,000	(2.53% of phase 2 const. Cost)
• Field Inspection of Phase 1	\$198,000	(1.53% of phase 1 const. Cost)
• Field Inspection of Phase 2	\$223,000	(1.27% of phase 2 const. Cost.)
Total Consultant Fee	=	\$2,538,000 (8.35% of Total const. Cost)

The proposed fees to be paid to the engineering consultant for the work as tabulated above falls well within industry standards of 7 to 10 percent for this type professional services and no overstatement of costs by MAWC is alleged.

• Utility Company's Fees		
• Design overview, Liaison, Bidding, Phase 1	=	\$250,000
• Design overview, Liaison, Bidding, Phase 2	=	\$ 59,000
• Pilot plant Study, Phase 1	=	\$ 60,000
• Pilot Plant Study, Phase 2	=	\$ 18,000
• Construction Administration, Phase 1	=	\$129,000
• Construction Administration, Phase 2	=	\$145,000
Total	=	\$661,000

These proposed fees to be paid to itself by the utility amounts to 2.17% of the construction cost and are grossly overstated. Since the utility has employed a full service consultant who will perform most of these professional services itself, it is very difficult to see how the utility could have any substantial expenditure



except in administering the consultant's contract itself. The industry standard for such administration is 0.5% and therefore the maximum cost for the utility should be \$152,000 leaving a difference of \$509,000.

#### **MAWC OVERSTATED THE ENGINEERING COSTS TO ITSELF BY \$509,000**

6. MAWC next lists a group of seven costs without rationale or explanation to which they assign a value. I will evaluate these costs on an individual basis as follows:
  - MAWC list a total amount for permits for the plant improvements of \$109,000. No explanation is given as to whom this amount will be paid but it is assumed that the cost will be to the local and state regulatory agencies issuing the plant construction permits and MAWC's consultant for furnishing the necessary engineering documentation required by these agencies. If these assumption are correct and these cost are not included in other items, then these costs would appear valid.
  - MAWC next lists a total amount of \$63,000 for what is called "CPS Charges." The nature of these charges or to whom the expense are to be paid is not explained or identified. Unidentified charges are always suspect and without full justification and explanation will be considered as invalid.
  - MAWC next lists a total amount of \$1,698,000 for an expense which is identified as Water Company expenses. No further explanation is given for this very large charge. The amount of the charge would appear to be unreasonable for any expense the water company would have while the construction is proceeding. Temporary power and water that is wasted are the only items which come to mind and these costs could not be more than a small amount. Until full justification and explanation of the charges are made, this total charge will be considered invalid.
  - MAWC next lists a total estimated amount of \$1,020,000 for community relations. This charge is preposterous and will be in total considered invalid. Normal budget for community relations should have been sufficient for simple announcements that the existing water plant was being upgraded.
  - MAWC next lists a total estimated cost of \$250,000 for attorney's fees. It is difficult to see why the utility's attorney would be involved at all in the project except in perhaps a cursory manner in examining construction contracts. All of this charge is considered invalid.
  - The next item of cost listed by MAWC is a total amount of \$91,000 for Builder's risk insurance. This type of insurance is always carried by the contractor as part of his contract and not by the owner. The utility's normal insurance would be sufficient for the construction period. All of this item is considered invalid.
  - The last item of cost listed by MAWC is a total of \$164,000 for Water Company supplied material. This cost is also listed without explanation or identification. There is no reason that the utility should be furnishing any

materials for the construction. Without further justification, this item will be considered invalid.

**MAWC OVERSTATED COST IN THESE SEVEN ITEMS BY \$3,286,000**

7. MAWC has overstated the costs in this "Project Cost Estimate" by a total estimated amount of \$8,198,957. Revising the subtotal of \$40,031,000 by the overstated amount would give a new subtotal of \$31,832,043.

Now, adding a reasonable allowance for AFUDC of 6% (MAWC used 10%) would yield a revised total project cost of \$33,741,965. This amount of total project cost is 26.71% more than the estimated construction cost of \$26,630,000 as compared to the 65.6% as originally proposed by MAWC.

8. **SUMMARY**

The above analysis of the added costs which MAWC proposed to the 1993 Engineering Cost Estimate by its consultant demonstrates the reckless and wanton manner in which MAWC added costs to the estimates for upgrading and refurbishing the existing treatment plant in their attempt to justify their decision to construct the new groundwater source and treatment plant.

Missouri-American Water Company  
St. Joseph  
Source of Supply and Treatment Alternatives  
December, 1994

**Surface Supply and Treatment**

UNIT PROCESS	Plant Improvements at Existing Site	
	DESIGN BASIS	COST
Raw Water Intake and Pump Station	Construct 30 mgd intake with bar rack, traveling screens, and vertical turbine raw water pumps	\$7,200,000
Presedimentation Clarifier No. 3		\$700,000
Low Lift Pump Station and Wet Well	Not applicable	\$0
Raw Water Transmission Piping	Not applicable	\$0
Clarification Superpulsator clarifiers Enclosed in building	3 gpm/sf	\$4,000,000
Filtration Filter adsorbers, 4 gpm/sf, 10 min EBCT		\$6,000,000
Transfer Pump /Finished Pump Station		\$4,800,000
Clearwell	baffle existing 1 MG tank	\$200,000
Finished Water Pumping	Included with transfer pump station	\$0
Finished Water Piping	30 inch Transmission line to Huntoon Tanks	\$350,000
Chemical Systems/ Operation Bldg		\$6,250,000
Ozonation Contactor, Equipment		\$5,500,000
Residuals	Remote Lagoons and Drying Beds	\$8,000,000
Access Road to River Site		\$700,000
Foundation Treatment		\$2,200,000
Mobilization and General Conditions	Five percent	\$2,295,000
Site Work Excavation, yard piping, fencing, etc.	Ten percent	\$4,590,000
	<b>Subtotal</b>	<b>\$52,785,000</b>
Other Costs		
Design and Permitting		\$3,500,000
Construction Services		\$2,000,000
Community Relations, Other		\$1,500,000
Omissions and Contingencies 15%		\$7,917,750
Granular Activated Carbon		\$585,000
Demolition		\$500,000
Land		\$0
	<b>Subtotal</b>	<b>\$68,787,750</b>
AFUDC		\$9,200,000
	<b>SAY</b>	<b>\$78,000,000</b>

# AMERICAN WATER WORKS SERVICE COMPANY, INC.

P.O. BOX 1770, VOORHEES, NJ 08043

## SYSTEM ENGINEERING

WATER COMPANY Mawe DIVISION/DISTRICT ST JOE SHEET      OF       
 PROJECT NAME Plant Impr DATE       
 B.P.      BY       
 W.O.      CHECKED BY     

PROSED CLARIFIER

MATCH EXISTING

75' DIA 19' 630,000 gallons

- STEEL TANK  
 $\text{Means}(90) \quad 215,000 (1.04)^4 = \$252,000$
  - COVER  $\frac{\pi (75)^2}{4} \times \frac{\$25}{\text{SF}} = \$111,000$
  - Internal WEIR  $236' \times \frac{75}{4} = 17,700$
  - SLUDGE RAKE  
 $75,000 \times 1.4 = 105,000$
  - LIGHTING/ELECT 25,000
  - STAIRS, CATWALK 40,000
  - PIPE CONN 25,000
  - FOUND/EXCAV 75,000
- 650,700 SAY \$700,000

**TED L. BIDDY, P.E., P.L.S.**



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Tallahassee, Florida 32303  
Phone: (850)536-0928  
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**CIVIL, STRUCTURAL and FORENSIC ENGINEERING, INVESTIGATIONS, STUDIES, REPORTS**

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February 11, 2000

**QUESTIONS FOR MISSOURI DEPARTMENT OF NATURAL RESOURCES POTABLE  
WATER PERMITTING STAFF**

**(Bold answers are from Teleconference held March 1, 2000 with DNR officials Jerry Lane, Breck Summerford, & Rolando Bernabe in DNR's Jefferson City, Mo. office with John Coffman of OPC present and with DNR's Bill Hills of DNR's Kansas City office also on line.)**

1. Did the DNR have violations or pending enforcement actions against MAWC for any issues at the existing water treatment plant?

**Answer: no**

2. What has been the history of violations or enforcement actions over the last 5 years at the existing plant ?

**Answer: none**

3. From DNR's standpoint, could MAWC have upgraded their existing treatment plant and continued operations at the existing site? If not, what were the items at the existing plant that the DNR considered un-curable?

**Answer: Yes, with flood-proofing of plant site**

4. Please furnish copy of construction permits issued to MAWC for the new water treatment plant and water wells?

**Answer: Will be furnished to OPC office**

5. What is the permitted capacity in Average Daily Flow and Maximum Daily Flow for all components in the new treatment Plant?

**Answer: MDF is 30MGD**

6. What is the permitted design year for the new treatment plant?

**Answer: Probably 20 years, should say in report.**

7. What is the number of equivalent residential connections (ERC's) that MAWC permitted the new treatment plant to serve?

**Answer: Unknown, should be in report.**

8. What is the permitted average daily and maximum daily flows per ERC for the new treatment plant?

**Answer: Unknown, should be in report**

9. What is total volume of storage in the MAWC system?

**Answer: Unknown, should be in report.**

10. Was fire flow included in the permitted maximum daily flow?

**Answer: Unknown, should be in report**

11. What is the permitted capacity of each new ground water supply well?

**Answer: 7 wells @ 3MGD, 1 @ 18 MGD, total = 39 MGD**

12. What is the firm reliable capacity of the supply wells with the largest well out of service?

**Answer: Unknown, don't use firm reliable capacity**

13. Were there any items that are for future service at the new treatment plant that were permitted?

**Answer: Unknown, would be in report**

14. Did MAWC furnish the number of ERC's in the water systems of other water companies to whom they sell water? If so, please furnish a listing of the ERC's for each of these water companies and the permitted average daily and maximum daily flows for each of these companies.

**Answer: No**

15. What date did DNR give approval to new plant design?

**Answer: September 11, or August 11, 1998 based on MAWC's September, 1996 Engineer's Report.**

16. Could MAWC have continued to return treatment plant residuals to the Missouri River?

**Answer: Yes. MAWC applied for renewal of their discharge permit on September 4, 1990 but the renewal was not completely processed due to an objection from EPA district office. MAWC has been operating under their former discharge permit for all the years since and could have continued to do so.**

**THE FOLLOWING ARE ADDITIONAL QUESTIONS WHICH WERE OVER AND BEYOND THE QUESTIONS I HAD PREPARED FOR THE INTERVIEW.**

17. I then asked each DNR official individually the following question: Assuming that MAWC had demonstrated to DNR that they were going to flood proof the existing surface water supply and treatment plant at the present location on the Missouri River, was there anything that would have prevented MAWC from expanding and upgrading their existing water treatment plant?

**Answer by Jerry Lane: No**

**Answer by Breck Summerford: No**

**Answer by Rolando Bernabe: No**

**Answer by Bill Hills: No**

18. Was MAWC under any pressure from DNR to abandon their existing source of supply and treatment plant and to construct new ground water source of supply and treatment plant facilities elsewhere out of the flood plain?

**Answer: No**

**MISSOURI AMERICAN WATER COMPANY  
DATA INFORMATION REQUEST OF  
MISSOURI AMERICAN WATER COMPANY**

Case No. WR-2000-281, et al.  
Data Request No. 4-8

Requested From: Office of the Public Counsel

Requested By: Mr. Dean L. Cooper

Date Requested: April 19, 2000

Information Requested: Please provide the specific calculation or reference for the projected maximum daily water usage at the year 2002 of 24.135 mgd. (Reference page 25, line 1) (The derivation of this number is not supported anywhere in TLB-11, 12 or 13).

Information Provided: First, notice from OPC's Data Request to No. 4010 to MAWC (Schedule TLB-12) that the actual maximum day flow (MDF) for the year ending September 30, 1999 was 21.888 million gallons (MG) as compared to MAWC's projected MDF for 1999 of 25.81 MG as contained in MAWC's Water Use Analysis, Table 3-3 (Schedule TLB-11). The actual MDF as compared to the projected MDF amounts to 84.8%, probably due to loss of industrial customers in the St. Joseph area.

Next, determine from Table 3-3 and Exhibit 3-2 of the MAWC's Water Use Analysis that the projected MDF for 2002 amounts to 26.3 MG. If actual MDF is only 84.8% of the projected MDF as 1999 revealed, then a good estimate of actual MDF for 2002 would be 84.8% times 26.3 MG, or 22.3 MG.

Next, consider that the historical MDF should be 1.6 times the average daily flow (ADF) based on Table 3-3 and Exhibit 3-2 and that a projected ADF of 16.23 MG for

2002 can be determined from Table 3-3 and Exhibit 3-2. Therefore, MDF should equal 1.6 times 16.23 MG or 25.97 MG.

Now if you average the values of MDF obtained by the two methods, you get:

$$(22.3 \text{ MG} + 25.97 \text{ MG}) / 2 = 24.135 \text{ MG}$$

Notice that I did not adjust the project ADF to the actual 15.865 MG since the actual ADF was within a few percent of the projected ADF. Again, this gives every benefit of the doubt to the utility company.

Date Response Received: \_\_\_\_\_

Signed By: Ded L. Biddy  
Date: 5/8/00