

Exhibit No.:  
Issue: Fuel Adjustment Clause  
Witness: Lisa A. Starkebaum  
Type of Exhibit: Direct Testimony  
Sponsoring Party: Evergy Missouri Metro  
Case No.: ER-2022-0025  
Date Testimony Prepared: July 30, 2021

**MISSOURI PUBLIC SERVICE COMMISSION**

**CASE NO.: ER-2022-0025**

**DIRECT TESTIMONY**

**OF**

**LISA A. STARKEBAUM**

**ON BEHALF OF**

**EVERGY METRO, INC. d/b/a EVERGY MISSOURI METRO**

**Kansas City, Missouri  
July 2021**



**DIRECT TESTIMONY**

**OF**

**LISA A. STARKEBAUM**

**Case No. ER-2022-0025**

1 **Q: Please state your name and business address.**

2 A: My name is Lisa A. Starkebaum. My business address is 1200 Main, Kansas City,  
3 Missouri 64105.

4 **Q: By whom and in what capacity are you employed?**

5 A: I am employed by Evergy, Inc., as Manager, Regulatory Affairs.

6 **Q: What are your responsibilities?**

7 A: My responsibilities include the coordination, preparation and review of financial  
8 information and schedules associated with Evergy, Inc.'s compliance and rider  
9 mechanism filings including: Evergy Kansas Central, Evergy Kansas Metro, Evergy  
10 Missouri Metro and Evergy Missouri West.

11 **Q: Please describe your education.**

12 A: In 1994, I received a Bachelor of Science Degree in Finance from Northwest Missouri  
13 State University in Maryville, Missouri.

14 **Q: Please provide your work experience.**

15 A: In 1995, I joined Cerner Corporation as an Accountant in the Finance Department  
16 assisting with month-end close and reporting responsibilities. In 1997, I joined  
17 Aquila, Inc. ("Aquila") where I worked in the Financial and Regulatory Reporting  
18 group as an Accountant, until joining Regulatory Accounting Services as a Regulatory  
19 Analyst in 1999. I was employed by Aquila for a total of 11 years prior to beginning

1 my employment with KCP&L in July 2008 as a part of the acquisition of Aquila, Inc.,  
2 by Great Plains Energy Incorporated. Since that time, I have held various positions  
3 with increasing responsibilities within Regulatory Accounting Services and  
4 Regulatory Affairs. As a Lead Analyst in the Regulatory Affairs department, my main  
5 areas of responsibility included the preparation of FERC and jurisdictional reporting,  
6 and the preparation of rate cases and rate case support for both KCP&L and GMO. In  
7 December 2015, I became a Supervisor, Regulatory Affairs responsible for overseeing  
8 a team dedicated to compliance reporting and was later promoted to Manager,  
9 Regulatory Affairs effective June 2018. In my current position, I am responsible for  
10 overseeing various reporting requirements to ensure Evergy is compliant with its  
11 jurisdictional rules and regulations, in addition to the implementation of new reporting  
12 or commitments resulting from various rate case orders and other regulatory filings.  
13 In addition, I oversee the coordination, review and filing of the various rider  
14 mechanisms.

15 **Q: Have you previously testified in a proceeding before the Missouri Public Service**  
16 **Commission (“MPSC” or “Commission”) or before any other utility regulatory**  
17 **agency?**

18 **A:** Yes, I have testified before the MPSC, the Kansas Corporation Commission (“KCC”  
19 or “Commission”) and have provided written testimony before the Public Utilities  
20 Commission of Colorado. I have sponsored testimony in Missouri related to various  
21 tariff filings involving rider mechanisms utilized by the Company. In addition, I have  
22 worked closely with both MPSC and KCC Staff on numerous filings and rate case  
23 matters.

1 **Q: What is the purpose of your testimony?**

2 A: The purpose of my testimony is to support the Fuel Adjustment Clause (“FAC”) that  
3 has been filed by Evergy Missouri Metro (“Company”). This FAC tariff filing consists  
4 of actual fuel and purchased power costs, net of off-system sales revenues incurred by  
5 the Company, less an adjustment for “extraordinary credits” incurred as a result of the  
6 mid-February 2021 cold weather event known as Winter Storm Uri. My testimony  
7 supports the rate schedule filed to adjust rates for the FAC includable costs  
8 experienced during the six-month period January through June 2021. This six-month  
9 period represents the 12th accumulation period under Evergy Missouri Metro’s FAC,  
10 which was originally approved by the Commission in Case No. ER-2014-0370 (“2014  
11 Case”) and modified in Case Nos. ER-2016-0285 (“2016 Case”) and ER-2018-0145  
12 (“2018 Case”). The proposed FAC charge for Missouri residential customers is a  
13 credit of \$0.00041 per kWh. Based on usage of 1,000 kWh per month, the customer  
14 will see a monthly credit of (\$0.41). This represents a decrease of \$0.27 to an Evergy  
15 Missouri Metro residential customer’s monthly bill compared to the prior FAC.

16 **Q: Please explain why Evergy Missouri Metro filed the FAC adjustment rate**  
17 **schedules at this time.**

18 A: The Commission’s rule governing fuel and purchased power cost recovery  
19 mechanisms for electric utilities – specifically 20 CSR 4240-20.090(8)(A) – requires  
20 Evergy Missouri Metro to make periodic filings to allow the Commission to review  
21 the actual net FAC includable costs the Company has incurred and to allow rates to be  
22 adjusted, either up or down, to reflect those actual costs. The Commission’s rule  
23 requires at least one such review and adjustment each year. Evergy Missouri Metro’s

1 approved FAC calls for two annual filings – one filing covering the six-month  
2 accumulation period running from January through June and another filing covering  
3 the accumulation period running from July through December. Any increases or  
4 decreases in rates in these filings are then included in the customers’ bills over a  
5 subsequent 12-month recovery period.

6 For the 12th accumulation period covering the period of January through June  
7 2021, Evergy Missouri Metro’s “adjusted” actual FAC includable costs were \$757,346  
8 lower than the base energy costs included in base rates. In accordance with the  
9 Commission’s rule and Evergy Missouri Metro’s approved FAC, Evergy Missouri  
10 Metro is filing the FAC tariff that provides for a change in rates to refund 95% of  
11 those cost changes, or approximately \$719,479 before interest.

12 In addition, a true-up filing is being made concurrent with this filing covering  
13 the ninth accumulation period of July through December 2019 and its corresponding  
14 recovery period of April 2020 through March 2021. The proposed ninth accumulation  
15 period true-up amount is an over-collection of \$477,623. The 12th accumulation  
16 period interest is a credit of \$60,067. This represents normal interest calculated on the  
17 FAC balances in addition to an interest correction credit of \$37,834 that is included in  
18 this filing. This results in a total 12th accumulation period Fuel and Purchased Power  
19 Adjustment (“FPA”) credit or refund to customers of approximately \$1.3 million.

20 **Q: Please explain why Evergy Missouri Metro is adjusting actual costs in this filing.**

21 A: Since the inception of the Company’s FAC, the actual cost of fuel and purchased  
22 power has varied from the FAC base fuel amount included in base rates. During this  
23 12th accumulation period covering January through June 2021, Actual Net Energy

1 Costs (“ANEC”) incurred amounted to \$58.2 million under base rates, or \$33.1  
2 million Missouri jurisdictional. Under normal circumstances, Evergy Missouri Metro  
3 would return 95% of this credit to customers, or \$31.5 million before true-up and  
4 interest. Evergy Missouri Metro had increased fuel and purchased power costs due to  
5 Winter Storm Uri but was able to more than offset these costs with an increase in off-  
6 system sales revenues, resulting in a net customer benefit. However, in Case No. EU-  
7 2021-0283, the Company is seeking an accounting authority order (“AAO”)  
8 requesting permission to accumulate and defer to a regulatory liability all  
9 extraordinary costs and revenues incurred resulting from Winter Storm Uri. In that  
10 case, the Company will also address the allocation issues that have existed between  
11 the Missouri and Kansas jurisdictions associated with excess off-system sales and  
12 unrecovered fuel and purchased power costs. Therefore, Evergy Missouri Metro is  
13 proposing to use a future FAC accumulation period to flow back the benefits that have  
14 accumulated from off-system sales as a result of Winter Storm Uri.

15 **Q: Does the FAC Rule mention “extraordinary” costs?**

16 A: Yes, the Commission’s FAC Rule provides guidance in Subsection (8)(A)2.A(XI) of  
17 20 CSR 4240-20.090. Section (8)(A)2.A(I-X) provides specific guidance on the  
18 historical costs to be used to propose the fuel adjustment rates and goes on to state in  
19 (8)(A)2.A(XI) that “Extraordinary costs not be passed through, if any, due to such  
20 costs being an insured loss, or subject to reduction due to litigation or for any other  
21 reason”. This requires a utility to identify extraordinary costs not to be passed through  
22 the FPA which appears to indicate deferral treatment. Deferral treatment has been  
23 afforded utilities in past instances where there have been extraordinary costs incurred

1 due to various acts of nature such as ice storms and tornadoes. The extreme cold  
2 temperatures experienced in mid-February that lasted for days is yet another example  
3 of a severe weather event outside of human control.

4 **Q: Please explain the adjustment to February 2021 actual costs and revenues**  
5 **incurred as a result of Winter Storm Uri.**

6 A: In order to identify the extraordinary costs and revenues associated with Winter Storm  
7 Uri, Evergy Missouri Metro established a baseline to approximate the normal  
8 conditions for the month of February 2021. In order to approximate more historic  
9 normal conditions in the month of February, the Company calculated a three-year  
10 average baseline using actual February costs for the years 2018, 2019 and 2020 for  
11 fuel, purchased power costs, emissions, transmission expense and off-system sales  
12 revenues and compared the actual costs and revenues that were incurred for February  
13 2021 to that three-year average. When compared to the three-year historic average for  
14 the month of February, Evergy Metro's (Total Company) actual energy costs and off-  
15 system sales for February 2021 were approximately \$56.8 million less than the  
16 February 2018-2020 average. After applying the jurisdictional allocation percentage  
17 for Evergy Missouri Metro, this resulted in a benefit to customers of roughly \$32.0  
18 million. These extraordinary amounts have been excluded from the FAR calculation  
19 and is the amount that Evergy requested be deferred to the AAO. The three-year  
20 historic average baseline replaces the February 2021 actual costs and revenues in this  
21 six-month accumulation period of January 2021 through June 2021 for purposes of  
22 this FAR filing and is more reflective of the amount of fuel and purchased power costs  
23 that would have been expected absent Winter Storm Uri. These adjustments are



1 detailed in the workpaper support that accompanies this filing and are discussed in  
2 further detail in the direct testimony provided by Company witness Ronald A. Klote in  
3 Case No. EU-2021-0283.

4 **Q: Please explain the reason for the adjustment made between the February and**  
5 **March general ledger amounts that is reflected in the monthly Section 8 FAC**  
6 **tabs.**

7 A: In order to capture the majority of Winter Storm Uri costs in the Company's AAO  
8 Application at the time of filing on June 30, 2021, amounts recorded to the general  
9 ledger in March amounting to a net credit of \$20.4 million were moved from March  
10 totals and included in the February totals as these related to the winter weather event  
11 in February. There is always timing of adjustments between accounting periods.  
12 Additionally, the Company expects that there will be adjustments in future months due  
13 to resettlements, and a final calculation of other relevant charges.

14 **Q: Please explain the interest correction mentioned above.**

15 A: A correction related to the short-term borrowing interest rates used amounting to  
16 \$37,834 is included in this filing. The correction is due to a revision of the applicable  
17 margin used to calculate the short-term interest rates for the period of September 18,  
18 2018 through December 31, 2020. The applicable margin should have changed over  
19 time with the Company's credit rating changes but was erroneously missed.  
20 Therefore, additional interest has been calculated on this correction. The calculation  
21 and restated daily interest rates are included in the workpaper support.

22 **Q: Is there anything else impacting this semi-annual FAC filing that should be**  
23 **mentioned?**

1 A: Yes. There are a few items to note.

2 First, the Company is continuing to exclude from purchased power expense the  
3 net amounts associated with the Renewable Energy Rider (“RER”) tariff. The  
4 Renewable Energy purchased power agreements (“PPAs”) are structured with load  
5 offsetting SPP settlements. These settlements are often referred to as “revenue  
6 received from SPP.” The PPA expense and offsetting SPP settlements are both  
7 recorded to the Company’s general ledger in purchased power. The net amount is  
8 removed from the ANEC and FAR calculation. Metro’s FAC tariff requires the  
9 exclusion of purchased power costs and revenues from off-system sales amounts  
10 associated with PPAs dedicated to the RER tariff. Additional tabs for Ponderosa are  
11 included in the workpaper support reconciling the RER to the FAR.

12 Second, effective January 1, 2021, SPP revised its rate structure and created  
13 new charge types related to Schedule 1-A charges to allow recovery of its  
14 administrative costs of operations from all users of SPP’s services. Prior to 2021, all  
15 SPP administrative costs of providing services were recovered through Tariff  
16 Schedule 1-A. Since its inception, only Transmission Customers paid Schedule 1-A  
17 charges, recorded to general ledger accounts 561 and 575. Effective January 2021,  
18 Schedule 1-A will remain but will be broken into four rate schedules. The original  
19 transmission service schedule (Schedule 1-A) would become Schedule 1-A1. Three  
20 new Market Schedules would be added: Schedules 1-A2, 1-A3, and 1-A4.

- 21 1. Schedule 1-A2 - Transmission Congestion Rights Administrative Service -  
22 (to be paid by all TCR Holders). This schedule would recover the costs to

1 administer the TCR Markets and related costs. Costs are recorded to  
2 account 555;

- 3 2. Schedule 1-A3 - Integrated Marketplace Clearing Administrative Service  
4 (to be paid by all Market Participants including virtuals). This schedule  
5 would recover costs related to market settlement, credit services, market  
6 monitoring, and customer service. Costs are recorded to account 555; and  
7 3. Schedule 1-A4 - Integrated Marketplace Facilitation Administrative  
8 Service (to be paid by all Market Participants excluding virtuals). This  
9 schedule and would recover costs to provide the Day Ahead Markets, Real  
10 Time Balancing Market, and RUC Processes. Costs are recorded to account  
11 555.

12 Schedule 1-A fees are not recovered through the Company's FAC tariff but  
13 instead are included for recovery through Evergy Missouri Metro's base rates. SPP  
14 Schedule 1-A fees are shown separately in general ledger account 555070 - Purchased  
15 Power Admin Fees in the monthly filed Section 5 informational reports. In the  
16 Section 8 monthly detail tabs, purchased power expense is reduced by the amount of  
17 admin fees to demonstrate that they are excluded from the FAC.

18 Finally, the Company has performed the plant in service accounting ("PISA")  
19 calculations to determine the impact, if any, of this semi-annual FAR filing on the  
20 Average Overall Rate and Class Average Overall Rate for the Large Power customer  
21 class as set forth in the rule under the provisions of section 393.1655 RSMo, rate cap  
22 limitations. The compound average growth rate cap provisions of section 393.1655  
23 RSMo. applied to this FAR filing are 8.6972% for the average overall rate cap and

1 5.7446% for the class average overall rate cap for Large Power customers. The  
2 change in the FAC charge proposed in this filing does not exceed the average overall  
3 rate by more than 8.6972% and, as such, the provisions of section 393.1655.5 do not  
4 affect this FAR filing. In addition, the Company is using projected Large Power sales  
5 to calculate a Large Power FAC rate. In accordance with section 393.1655.6 RSMo.,  
6 the proposed FAC charge applicable to Large Power customers does not exceed  
7 5.7446% of the class average overall rate for this rate class. Therefore, there are no  
8 PISA adjustments in this FAR filing.

9 **Q: How did you develop the various values used to derive the proposed FARs that**  
10 **are shown on Schedule LAS-1?**

11 A: The proposed tariff rates are shown in Schedule LAS-1. The filing made in  
12 conjunction with this testimony contains all the information as set in 20 CSR 4240-  
13 20.090(8)(2)(A) which supports these proposed rates. In addition, I am submitting a  
14 copy of the work papers that support the determination of the current FAR.

15 **Q: Please describe the impact of the change in costs and how it will affect a typical**  
16 **customer.**

17 A: The proposed current period FARs for Evergy Missouri Metro's customers by voltage  
18 level is shown below:

<b>Proposed Current Period FARs</b>	
	<b>\$ per kWh</b>
<b>Voltage</b>	<b>Rates</b>
Transmission	(\$0.00014)
Substation	(\$0.00014)
Primary	(\$0.00015)
Secondary	(\$0.00015)

1 This is the difference between the base FAC includable costs and the actual costs  
2 incurred by the Company including interest and adjustments during the current 12th  
3 accumulation period of January through June 2021 and will be billed over a recovery  
4 period running from October 2021 through September 2022.

5 The proposed FAR was calculated in the manner specified in the Company's  
6 FAC. Attached to my testimony, as Schedule LAS-1, is a copy of the tariff sheet with  
7 the current FAR, the prior period FAR and the total FAR that will be billed to  
8 customers over the recovery period. The FAR calculated for the tenth accumulation  
9 period has been removed as its recovery period will cease in September 2021. The  
10 FAR for the 11th accumulation period is added to the FAR for the current 12th  
11 accumulation period to provide the annual FAR. Thus, given the proposed current  
12 FAR calculations, the annual FARs for Evergy Missouri Metro customers are shown  
13 in the table below:

<b>Proposed Current Annual FARs</b>	
	<b>\$ per kWh</b>
<b>Voltage</b>	<b>Rates</b>
Transmission	(\$0.00039)
Substation	(\$0.00039)
Primary	(\$0.00041)
Secondary	(\$0.00041)

14  
15 As stated earlier, this will result in a decrease of approximately \$0.27 per month for  
16 residential customers using 1,000 kWh per month compared to the prior FAC.

17 **Q: If the rate schedules filed by Evergy Missouri Metro are approved or allowed to**  
18 **go into effect, what safeguards exist to ensure that the revenues the Company**  
19 **bills to its customers do not exceed the fuel and purchased power costs that**  
20 **Evergy Missouri Metro actually incurred during the Accumulation Period?**

1 A: Evergy Missouri Metro's FAC and the Commission's rules provide two mechanisms  
2 to ensure that amounts billed to customers do not exceed the Company's actual,  
3 prudently incurred fuel and purchased power costs. First, at the end of each recovery  
4 period the Company is required to true up the amounts billed to customers through the  
5 FAR with the excess fuel and purchased power costs that were actually incurred  
6 during the accumulation period to which the FAR applies. Second, the Company's  
7 fuel and purchased power costs are subject to periodic prudence reviews to ensure that  
8 only prudently incurred fuel and purchased power costs are billed to customers  
9 through Evergy Missouri Metro's FAC. These two mechanisms serve as checks to  
10 ensure that the Company's customers pay only the prudently incurred, actual costs of  
11 fuel and purchased power used to provide electric service.

12 **Q: Have each of these mechanisms been in effect throughout the FAC process since**  
13 **its inception in the 2014 Case?**

14 A: Yes, Evergy Missouri Metro has made eight true-up filings, all of which were  
15 approved by the MPSC. The ninth true-up filing is being made concurrent with this  
16 semi-annual filing covering the ninth accumulation period of July through December  
17 2019 and its corresponding recovery period of April 2020 through March 2021. The  
18 Company's calculation of the proposed true-up resulting in an over-refund to customer  
19 for Evergy Missouri Metro has been included in the calculation of the current  
20 proposed tariff change.

21 In addition, Evergy Missouri Metro is currently in its third prudence review,  
22 Case No. EO-2020-0262, which is still ongoing. An Ordered Adjustment was  
23 stipulated by parties as stated in the *Order Approving Partial Stipulation and*

1           *Agreement*, File No. EO-2020-0262 effective January 30, 2021, for the Company to  
2           remove Missouri jurisdictional Montrose fuel costs amounting to \$199,104. This  
3           adjustment was included in the previous FAR filing, Case No. ER-2021-0244.

4   **Q:   What action is Evergy Missouri Metro requesting from the Commission with**  
5           **respect to the rate schedules that the Company has filed?**

6   A:   The Company requests the Commission approve the rate schedules to be effective as  
7           of October 1, 2021.

8   **Q:   Does this conclude your testimony?**

9   A:   Yes, it does.

**EVERGY METRO, INC. d/b/a EVERGY MISSOURI METRO**

P.S.C. MO. No. 7 6th Revised Sheet No. 50.31  
 Canceling P.S.C. MO. No. 7 5th Revised Sheet No. 50.31

For Missouri Retail Service Area

FUEL ADJUSTMENT CLAUSE – Rider FAC  
 FUEL AND PURCHASE POWER ADJUSTMENT ELECTRIC  
 (Applicable to Service Provided December 6, 2018 and Thereafter)  
 Effective for Customer Usage Beginning October 1, 2021 through March 31, 2022

Accumulation Period Ending:		June 30, 2021
1	Actual Net Energy Cost (ANEC) = (FC+E+PP+TC-OSSR-R)	\$123,257,771
2	Net Base Energy Cost (B)	- \$124,634,288
	2.1 Base Factor (BF)	\$0.01675
	2.2 Accumulation Period NSI (S <sub>AP</sub> )	7,440,853,000
3	(ANEC-B)	(\$1,376,517)
4	Jurisdictional Factor (J)	x 55.019016%
5	(ANEC-B)*J	(\$757,346)
6	Customer Responsibility	x 95%
7	95% *((ANEC-B)*J)	(\$719,479)
8	True-Up Amount (T)	+\$477,623
9	Interest (I)	+\$60,067
10	Prudence Adjustment Amount (P)	+
11	Fuel and Purchased Power Adjustment (FPA)	= (\$1,257,169)
12	Estimated Recovery Period Retail NSI (S <sub>RP</sub> )	÷ 8,812,567,934
13	Current Period Fuel Adjustment Rate (FAR)	= (\$0.00014)
14		
15	Current Period FAR <sub>Trans</sub> = FAR x VAF <sub>Trans</sub>	(\$0.00014)
16	Prior Period FAR <sub>Trans</sub>	+ (\$0.00025)
17	Current Annual FAR <sub>Trans</sub>	= (\$0.00039)
18		
19	Current Period FAR <sub>Sub</sub> = FAR x VAF <sub>Sub</sub>	(\$0.00014)
20	Prior Period FAR <sub>Sub</sub>	+ (\$0.00025)
21	Current Annual FAR <sub>Sub</sub>	= (\$0.00039)
22		
23	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub>	(\$0.00015)
24	Prior Period FAR <sub>Prim</sub>	+ (\$0.00026)
25	Current Annual FAR <sub>Prim</sub>	= (\$0.00041)
26		
27	Current Period FAR <sub>Sec</sub> = FAR x VAF <sub>Sec</sub>	(\$0.00015)
28	Prior Period FAR <sub>Sec</sub>	+ (\$0.00026)
29	Current Annual FAR <sub>Sec</sub>	= (\$0.00041)
30	VAF <sub>Trans</sub> = 1.0129	
31	VAF <sub>Sub</sub> = 1.0162	
32	VAF <sub>Prim</sub> = 1.0383	
33	VAF <sub>Sec</sub> = 1.0592	