

HAWKINS, BRYDON & SWEARENGEN

PROFESSIONAL CORPORATION BIZ EAST CAPITOL AVENUE 80 80× 456 JEFFERSON CITY, MISSOURI 65102-0456

AREA CODE 314 TELEPHONE 635-7166 TELECOPIER 634-743

PSC

December 19, 1986

Mr. Dan Redel, Acting Secretary Missouri Public Service Commission P. O. Box 360 Jefferson City, Missouri 65102

Case No. AO-87-48, Tax Reform Act Re:

Dear Mr. Redel:

NO TO'E

ROBERT L. HAWKINS, JR

JAMES C. SWEARENGEN

WILLIAM R ENGLAND, III ROBERT L. HAWKINS, III

JOHNNY K RICHARDSON STEPHEN G. NEWMAN MARK W. COMLEY GARY W. DUFFY VICKELL GOLDAMMER PAUL A. BOUDREAU

DAVID V.G. BRYDON

Enclosed for filing on behalf of Webster County Telephone Company, please find three copies of its Response to the Commission's Order of November 3, 1986. Would you please see that this is brought to the attention of the appropriate Commission personnel? I am today providing the Office of Public Counsel with two copies of same.

I thank you in advance for your cooperation in this matter.

Sincerely,

W. R. England, III

WRE/da Enclosures Office of Public Counsel cc: Mr. Lyn Kamerman/Ltr. only

DEC 1 9 1986

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PUBLIC SERVICE COMMISSION

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

FILEI DEC 19 1986 PUBLIC SERVICE COMMISSION

Webster County Telephone Company's Response to the Order Initiating Investigation Issued November 3, 1986

Case No. AU-87-48 Effects of 1986 Federal Tax Reform

In response to the above referenced Order Initiating Investigation issued November 3, 1986, Webster County Telephone Company (the Company) submits the following information per the guidelines provided in this Order.

The Company has made preliminary estimates of the effects that the Tax Reform Act of 1986 will have on its current income tax payment, deferred tax accruals and revenue requirements. The Company made these estimates based upon its December 31, 1985 financial data which was the test period used in the Company's last rate case (Case No. TR-86-63). The attached Schedules 1, 2 and 3 reflect the respective revenue requirement, rate base and income statement of the Company at 12/31/85 prior to the adjustments needed to reflect the Tax Schedule 4 details the change in the current tax payment, income Reform Act. tax provision (including deferred taxes) and revenue requirement. As Schedule 4 indicates, the current State and Federal tax payment (columns b and c) for 1985 is approximately \$25,000 using the current 46% tax rate and deductions allowable Keeping the tax rate at 46% but taking into under the current tax law. consideration the remaining provisions of the new tax law (elimination of invesument tax credit, bad debts accrual and the disallowance of the current tax deduction for interest, taxes and pensions capitalized), this current payment,

shown in columns d and e, rises to approximately \$116,000. This reflects an increase in current taxes payable of approximately \$91,000. The Pelated deferred tax expenses decreased by approximately \$82,000. The reason for the swing between current and deferred taxes is due to the elimination of the investment tax credit. As this comparison indicates, total Federal and State income tax provisions under the new tax law would increase approximately \$9,000 if the tax rate remained constant at 46%.

Schedule 4 (columns f and g) provides the tax provision change directly applicable to the rate change from 46% to 40%. The excess deferred taxes applicable to accelerated depreciation that result from this rate change are addressed in this comparison also. The new tax law requires this excess be normalized and restored to income over a period of years using the average rate assumption method. Using this methodology and the blended effective tax rate of 40%, the Company estimates on line 28 that approximately \$14,100 of excess deferred taxes would be credited to income (see Schedule 5). The amount credited to income in future years will fluctuate significantly depending on the actual reversal of the timing differences. The total decrease in the tax provision including the excess tax income credit is approximately \$25,000. The resulting revenue impact of the new tax laws and the blended 40% federal tax rate is approximately \$43,000.

Schedule 4 (columns h and i) provides the further tax provision change in the years subsequent to 1987 when the full impact of the rate change from 46% to 34% will be effective rather than the blended 1987 effect shown in columns f and g. The tax decrease would be approximately \$89,000 in 1988. The resulting revenue impact would be approximately \$140,000. The total income tax provision

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will decrease initially (as detailed on Schedule 4) and therefore initially there will be a benefit to both the Company's customers and its shareholders. In the long term, however, it appears that the changes required by this law will ultimately increase the tax liability of the Company and work to the detriment of both the customers and the shareholders. The major consideration being the elimination of investment credit and its subsequent amortization. As a result of the elimination of investment tax credit effective January 1, 1986, the Company estimates that it will forego the following amounts of investment tax credit during the years 1986 through 1988:

Year	Estimated Lost Investment Tax Credit	
1986	\$88,000	
1987	51,000	
1988	23,000	

Loss of this credit will result in foregone amortization and have the effect of increasing future periods income tax expense in the following amounts:

Investment	Estimated	Estimated Reduced Amortization	
Credit Year	1986	1987	1988
1986	\$2,400	\$4,800	\$4,800
1987	-	1,400	2,800
1988	•	-	600
	\$2,400	\$6,200	\$8,200
		222332	222222

Projected amortization computed using the 1985 composite rate of 5.41% calculated per the rate case.

Since the full effects of the provisions of the new law will not be felt for several years, the Company feels that the Commission should concentrate its efforts on those changes which will become effective during the calendar year

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1987. The Commission should also consider that changes from this Act are not absolute since members of Congress have already begun discussing a tax increase during the next session of Congress to follow this tax reform. Any procedures which this Commission adopts as a result of this proceeding should envision applicability to further changes (either positive or negative) which may occur during the next several years.

The Company feels that the Commission should take further time to study the effects of this recently enacted legislation. The blended 40% tax rate which will be effective in 1987 is derived through a rate change from 46% to 34% effective July 1, 1987. Therefore, the Company feels that any action taken by this Commission need not be effective prior to July 1, 1987. It is the Company's position that this Commission should consider potential actions which it could take, while taking advantage of the time between now and July, 1987 for further study.

The Company is greatly concerned with the effect that several key issues, whose impact cannot be measured at this early date, will have on the Company. Preliminary review indicates that the Alternative Minimum Tax (AMT) will not impact the Company in 1987 or 1988. However, in future years the potential increase in tax expense related to AMT may affect the Company's operations. The reduction in internally generated funds may place the Company in a position which requires further long-term debt commitments. Any resulting issue of additional long-term debt will have the effect of lowering its equity ratio which could potentially require an increased return on equity and ultimately affect the Company's required rate of return. The impact of tax reform is not specifically attributable to the local jurisdiction. Of the estimated \$136,000

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revenue requirement impact from the Tax Reform Act, only a portion is attributable to the local jurisdiction. Consideration must be given to interstate and intrastate toll jurisdictions as well as the local operations. Since Webster County's toll revenue is computed on an average schedule basis, it must initially be determined how the Tax Reform Act will affect both the interstate and intrastate toll revenues before the ultimate effect on local operations can be determined.

The Company believes that the Commission should explore through an interim order in this docket the parameters within which it would consider individual company proposals to effectuate any changes required by the new law. These parameters might include such items as test period to be used or types of adjustments which might be considered. In doing so, the Commission should establish a deadline for input by individual companies to be considered by the Commission for determining those parameters. A subsequent deadline for individual companies to file plans with the Commission based on those parameters should be established which will allow the Commission time to consider these proposals prior to a July 1, 1987 effective date. Since individual company situations vary, even within the same industry, such a proposal would allow companies to propose plans which deal specifically with the needs of their customer and their shareholders.

The attached schedules present the revenue impact of the Tax Reform Act based upon 1985 operations. However, the Company believes that the schedules required to be provided by February 28, 1987, which present 1986 operations in a similar format, will indicate that the Company is not earning its authorized rate of return. It is the Company's position that, if this is in fact the case,

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any adjustment to the Company's authorized revenue requirement would be inappropriate.

The Company wishes to emphasize that the information provided herein is based on 1985 data, estimates in many cases, and our preliminary interpretation of the Tax Reform Act. While the Commission feels it is reasonable to assume that utilities in Missouri have preliminary estimates of the impact of tax reform, the information included herein should be considered in that light and regarded only as estimates. As additional information concerning the tax law and 1986 information becomes available, these preliminary estimates must be updated.

WEBSTER COUNTY TELEPHONE COMPANY

III

Vice President

Schedule 1

WEBSTER COUNTY TELEPHONE COMPANY

Revenue Requirement

Case No. TR-86-63

Line No.	Description(a)	Amount (b)	
1.	Total Company Rate Base	\$3,116,868	
2.	Authorized Rate of Return	11.22%	
3.	Net Operating Income Requirement	\$ 349,713	

Schedule 2

WEBSTER COUNTY TELEPHONE COMPANY

<u>Rate Base</u>

Case No. TR-86-63

Line No.	Description(a)	12/31/85 Total Company <u>Amounts</u> (b)
1.	Total Plant in Service	\$5,068,681
2.	Depreciation Reserve	(1,558,746)
3.	Net Plant in Service	\$3,509,935
	Add	
4. 5. 6.	Cash Working Capital Material & Supply Prepayments	\$ (53,925) 11,660 3,455
	Less	
7. 8. 9. 10.	Income Tax Offset Interest Expense Offset Customer Deposits Deferred Income Taxes	20,632 (1,936) 20,320 315,241
11.	Total Rate Base	\$3,116,868 =========

WEBSTER COUNTY TELEPHONE COMPANY

Income Statement

Case No. TR-86-63

Line No.	Description	12/31/85 Total Company Amounts
	Operating Revenues	
1. 2. 3. 4.	Local Service Revenues Toll Service Revenues Miscellaneous Revenues Uncollectible Revenues	\$ 446,070 1,079,360 62,437 (49,244)
5.	Total Operating Revenues	\$1,817,623
	Operating Expenses	
6. 7. 8. 9. 10. 11. 12.	Maintenance Expense Traffic Expense Commercial Expense General Office Expense Other Operating Expense Depreciation & Amortization Expense Taxes Other than Income Taxes	\$ 308,863 106,900 106,697 195,350 148,726 353,708 59,063
13.	Total Operating Expenses	\$1,279,307
14.	Net Income Before Taxes	\$ 538,316
15.	Current Income, Taxes	\$ 24,797
	Deferred Income Tax	
16. 17. 18. 19.	Deferred ITC Provision Amortization of ITC Deferred Income Tax Expense Deferred Income Tax Amortization	\$ 82,168 (8,488) 92,437 (34)
20.	Total Income Taxes	\$ 166,083
21.	Net Operating Income	\$ 347,436

WEBSTER COUNTY TELEPHONE COMPANY REVENUE REQUIREMENT IMPACT OF FEDERAL TAX CHANGES TO 1985 JURISDICTIONAL OPERATIONS

(\$16,288)

		FIT Q PER TR-86-63		INSPACT OF TA F2T REMAINI	
NO	DESCRIPTIONS	STATE	FEDERAL	STATE	FEDEBAL
	(a)	(6)	ic)	(6)	(e)
1	NET INCOME	\$347,436	\$347,436	\$343,219	8343,219
2	CURRENT SIT	\$10,297	\$10,297	\$6,722	\$6,722
з	CURRENT FIT	\$14,500	\$14,500	\$108,796	\$108,796
4	DEFERRED SIT	\$5,372	\$5,372	\$5,372	\$5,372
5	DEFERRED FIT	\$87,065	887,865	687,065	\$87,065
6	DEFERRED IMPESTMENT TAX CREDIT	\$52,168	\$82,168	(60)	(\$0 }
7	ANORTIZATION OF INVESTMENT CREDIT	188,5221	•	(\$8,522)	
8	TOTAL TAXES	\$190,890	\$190,880	•1 7 7, 43 3	1199,435
9	NET OPERATING INCOME BEFORE TAX DEDUCTIONS	\$538,316	\$338,316	6542 ,6 5 2	f342, 658
10	FIXED CHARGES	\$118,753	\$118,753	\$118,753	\$118,753
11	CAPITALIZED INTEREST	\$646	\$646	\$0	60
12	DIFFERENCE BETWEEN TAX S/L AND BOOK	(\$2,770)	(\$2,770)	(\$2,770)	(62,770)
13	PATROLL TAXES CAPITALIZED	\$1,479	\$1,479	10	50
14	PENSIONS CAPITALIZED	\$1,543	\$1,543	50	50
15	PROPERTY TAXES CAPITALIZED	\$1,871	\$1,871	50	50
16	SALES TAX CAPITALIZED	\$1,704	\$1,704	\$0	68
17	EXCESS TAX DEPRECIATION	\$188,156	9168,156	\$169,156	\$188,156
18	RENGVAL COSTS	\$6,487	\$6,489	\$6,489	14, 487
19	1/4 OF 11/30/86 UNCOLLECTIBLE RESERVE	\$0	80	(\$11,211)	•
20	TOTAL DEDUCTIONS	\$317,871	\$917,871	\$299,417	
21	TAXABLE INCOME	\$220,445	\$220,445	\$243,235	1243,233
22	LESS CURRENT FEDERAL TAX PROVISION	\$14,500		\$108,796	
23	LESS CURPENT STATE TAX PROVISION		\$10,297		\$4,722
24	TAX BASE	\$205,945	\$218,149	\$134,439	\$236,513
25	TAX RATE	e.05	0.46	0.05	0.45
26	TAX PROVISION	\$10,297	\$96,468	\$6,722	\$109,796
27	LESS INVESTMENT TAX CREDIT		(\$82,148)		(80)
28	LESS EXCESS DEFERRED TAX/ACCEL. DEPR.		50		96
29	CURRENT TAX PROVISION	\$10,297	\$14,500	\$4,722 EELDEDDDDDDDDDDDD	\$108,776
30	INCREASE/(DECREASE) CURRENT TAX EXPENSE				\$90,721
	INCREASE/ (DECREASE) DEFERRED TAX EXPENS				(692,168)
32	TOTAL INCREASE/(DECREASE) IN TAX EXP			-	18,553
32	TOTAL ANGULA SET OF CALLSET IN THE EAP			-	656,D# ############
33	CURREATIVE INCREASE/(DECREASE) TO INCOM	F			(10,353)
	REVENUE CONVERSION FACTOR	-			9.5251
				-	

35 CUNULATIVE REVENUE INPACT

INMPACT OF TAX CHAMGES FIT CHANGING TO 40%			INMPACT OF TAX CHANGES FIT CHANGING TO 34L	
STATE	FEDERAL	STATE	FEDERAL	
(#)	(a)	(h)	(i)	
\$387,266	\$389,266	\$385,296	\$385,296	
\$7.825	\$7,825	\$6,298	\$6,278	
\$85,011	\$85,011	\$33,440	\$33,440	
\$5,956	\$5,936	86,540	\$6,540	
\$75,483	975,483	969, F68	\$63,948	
(\$0)	(\$9)	(60)	(60)	
(98,322)	(83,522)	(18,522)	(68,322)	
\$165,753	\$165,753	\$101,716		
\$555,017	\$333,\$17	\$407,012	\$487,012	
\$118,753	\$118,753	\$118,753	\$118,753	
80	\$0	60	50	
(\$2,778)	(\$2,776)	(62,730)	(\$2,770)	
50	57	50	\$0	
80	\$9	50	10	
60	60	50	10	
50	50	80	50	
188,154	\$188,156	\$188,156	\$188,156	
\$6,489 (\$11,211)	\$6,489 (\$11,211)	\$6,489 {\$11,211}	\$6,489 (\$11,211)	

\$299.417	\$299,417	\$299,417	\$299,417	
\$255,602	\$255,602	\$187,595	\$187,595	
\$79,111		\$61,641		
	\$7,825		14,278	
\$156,491	1247,777	\$125,954	\$1\$1,297	
8.95	0.40	0.05	0.34	
	•	•.•.	••••	
\$7,625	\$79,111	\$6,298	\$61,641	
	(80)		(80)	
	(\$14,100)		(105,858)	
\$7,825	\$85,011	\$6,298	\$33,440	
2C238522222321				
	(\$22,682)		(\$53,098)	
-	(\$10,798)		(\$10,939)	
	(\$33,680)		(\$64,037)	
-			######################################	
	\$25,127		\$89,164	
	0.5816		0.6378	
-				
	\$43,203		6139,799	

SCHEDULE 4

WEBSTER COUNTY TELEPHONE COMPANY

Excess Deferred Tax Adjustment Applicable to Accelerated Depreciation

Line No.	Description(a)	Fed. Rate From 46% 	Fed. Rate From 46% <u>to 34%</u> (c)
1.	Estimated 1987 Book Over Tax Provision	\$235,007	\$235,007
2.	Average Rate Assumption Method (46% - 40%)	.06	.12
3.	Total Company Excess Taxes	\$ 14,100	\$ 28,201