**Exhibit No:** 

**Issue:** Competitive

Bidding

Requirement

Witness: Steven Samson
Type of Exhibit: Direct Testimony
Sponsoring Party: Spire Missouri Inc.

Case No.: GO-2022-Date Testimony Prepared: June 2, 2022

SPIRE MISSOURI INC.

**CASE NO. GO-2022-**

**DIRECT TESTIMONY** 

**OF** 

**STEVEN SAMSON** 

**JUNE 2, 2022** 

#### **TABLE OF CONTENTS**

DIRECT TESTIMONY OF STEVEN SAMSON	1
PURPOSE OF TESTIMONY	1
NEW ISRS LEGISLATION ON COMPETITIVE BIDDING	2
CONCLUSION	6

1		<u>DIRECT TESTIMONY OF STEVEN SAMSON</u>		
2	Q:	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.		
3	A:	My name is Steven Samson and my business address is 700 Market St., St. Louis, Missouri,		
4		63101.		
5	Q.	WHAT IS YOUR PRESENT POSITION?		
6	A:	I am presently employed as the Manager of Procurement at Spire Missouri Inc. ("Spire" or		
7		the "Company").		
8	Q:	PLEASE STATE HOW LONG YOU HAVE HELD YOUR POSITION AND		
9		BRIEFLY DESCRIBE YOUR RESPONSIBILITIES.		
10	A:	I have held my current position since March 2022. Previously, and pertinent to this		
11		testimony, I held the position of Category Manager for 8 years. In this role, I was		
12		responsible for sourcing, negotiating, and contracting activities related to Spire's field		
13		operations and operations services. This includes developing and sending bid packages		
14		out to contractors for ISRS work, reviewing bids received, and finalizing contract		
15		documents for execution.		
16	Q:	PLEASE BRIEFLY DESCRIBE YOUR PROFESSIONAL EXPERIENCE AT		
17		SPIRE MISSOURI.		
18	A.	I have been with Spire since 2011 and have held positions of Purchasing Agent and		
19		Category Manager prior to my current role.		
20	Q:	HAVE YOU PREVIOUSLY FILED TESTIMONY BEFORE THE MISSOURI		
21		PUBLIC SERVICE COMMISSION ("COMMISSION")?		
22		No.		
23		PURPOSE OF TESTIMONY		

1	Q:	WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?
2	A:	The purpose of my Direct Testimony is to provide support for Spire's ISRS application,
3		specifically the Company's competitive bidding process as to ISRS-eligible work. I will
4		describe what steps the Company takes to ensure that at least twenty-five percent of its
5		ISRS eligible project installations expenditures are competitively bid, as is required by the
6		new ISRS legislation, 393.1012.4 RSMo.
7		NEW ISRS LEGISLATION ON COMPETITIVE BIDDING
8	Q:	PLEASE DESCRIBE THE NEW ISRS REQUIREMENTS ON COMPETITIVE
9		BIDDING.
10	A:	Under Section 393.1012.4, RSMo, a gas utility must competitively bid at least twenty-five
11		percent of the combined external installation expenditures for ISRS-eligible gas utility
12		plant projects. A verified statement must be filed with the gas utility's petition confirming
13		its compliance under this section of the rule. The rule also requires that a gas corporation
14		develop and file with the Commission its pre-qualification process for contractors wishing
15		to participate in the competitive bidding process to install ISRS-eligible plant projects.
16	Q.	HAS THE COMPANY FILED ITS PRE-QUALIFICATION PROCESS AS
17		REQUIRED UNDER THE ISRS LEGISLATION?
18	A.	Yes, the Company's pre-qualification process was filed in Case No. GO-2021-0382 on
19		April 29, 2021. In that same docket, on October 8, 2021 the Company also filed a Verified
20		Affidavit of Scott Weitzel confirming that Spire has a pre-qualification process in place

### SPIRE'S ISRS COMPETITIVE BIDDING PROCESS

that conformed with the requirements of Section 393.1012.4 RSMo.

21

22

#### Q. WHAT STEPS DID THE COMPANY TAKE TO DEVELOP ITS ISRS

#### COMPETITIVE BIDDING PROCESS?

A. Soon after the new ISRS law became effective on August 28, 2020, Spire employees from various business departments met to develop a process to ensure compliance with the ISRS's new competitive bidding requirement. This group included members from the construction engineering, supply chain, field operations, regulatory, legal, IT and corporate communications departments. The group first met in September of 2020 to develop the pre-qualification requirements for contractors. This process took several months, and the Company's final checklist was shared with the Staff of the Missouri Public Service Commission prior to filing it with the Commission. In November of 2020 internal Company stakeholders from supply chain, construction engineering, field operations, and operations analytics began to meet on a regular basis to discuss the process of identifying projects that would be competitively bid as well as the Company's tracking of progress towards meeting the twenty-five percent threshold.

# Q. PLEASE DESCRIBE THE COMPANY'S COMPETITIVE BIDDING PROCESS FOR ISRS WORK.

A. Once ISRS-eligible main replacement projects have been identified and flagged for the competitive-bidding process, supply chain puts together a Request for Proposal (RFP) package which is distributed to all contractors who have been approved through the Company's pre-qualification process for ISRS work. The RFP contains a scope of work, project drawings, and other information contractors will need to complete the project. The RFP is released to all contractors at the same time through the Company's third-party bidding platform, with a defined schedule containing a question and answer period and

submission due date and time. Any questions submitted and answered during the
question and answer period are summarized and provided to all bidding contractors.

Contractors typically have 2-3 weeks to submit a bid, depending on the complexity of the
project. Contractor bids will include completion of a Company provided unit price
response form. These bids are reviewed and tabulated for estimated costs based on
project estimates provided by construction engineering and the work is awarded based on
the estimated cost to Spire and projected construction schedule.

### Q. PLEASE DESCRIBE HOW THE COMPANY DETERMINES WHICH ISRS PROJECTS TO COMPETITIVELY BID.

A:

As part of the ISRS work planning process, construction engineering and field operations select projects for competitive bidding, prioritizing new areas where work has not yet begun, as well as projects that are large in size and scope. This strategy allows for a more efficient and logical means of utilizing the competitive bidding process for ISRS work. For example, instead of issuing an RFP for areas that already have crews working, it is more efficient for Spire to prioritize new areas where there are several phases of work to be completed. This allows for crews to stay in areas longer and in turn results in larger expenditures associated with an RFP. Instead of the Company having to expend resources to issue, for example, thirty RFP's in a given year, the Company may only have to issue fifteen with proper planning to meet the ISRS competitively bid requirement.

# Q. PLEASE DESCRIBE HOW THE COMPANY EVALUATES RFP RESPONSES IN DETERMINING WHICH CONTRACTOR TO AWARD A BID.

A. All bids undergo an initial review to confirm that bid submissions are complete, contain all requested information, and confirm that the contractor meets the Company's expectations

1	for ability, quality, and timeliness of the project specific work to be performed. If any
2	questions or inconsistencies in the bid are noted, the contractor is contacted to clarify any
3	questions or inconsistencies in the bid. Once the bids are determined to be complete, the
1	unit rates provided by the bidding contractors in the RFP will be used with the unit quantity
5	estimates created by construction engineering to calculate the estimated project cost. This
5	cost is used to determine the most economical contractor to perform the work.

### 7 Q. HOW DOES THE COMPANY DETERMINE IT HAS MET THE TWENTY-FIVE 8 PERCENT COMPETITIVE BIDDING THRESHOLD?

- 9 A. The Company monitors its ISRS spend for compliance with the twenty-five percent 10 expenditure threshold through operations analytics and works with supply chain to ensure 11 sufficient requests for proposals have been issued and awarded to meet the expenditure 12 requirement.
- 13 Q: DOES SPIRE USE CONTRACTORS FOR ITS ISRS WORK IN BOTH OF ITS

  14 SERVICE TERRITORIES ("SPIRE EAST" AND "SPIRE WEST")?
- 15 A. No. Spire East currently conducts all ISRS installation work using Spire employees. Spire
   West utilizes contractors for a majority of its ISRS work.
- 17 Q. WHY DOESN'T SPIRE USE THE COMPETITIVE BIDDING PROCESS FOR
  18 ALL OF ITS EXTERNAL ISRS WORK?
- A. Bidding out all of the Company's ISRS eligible work would be cumbersome on the Company's resources. In addition, Spire has long-term blanket pricing with some of its contractors which is an easier means of assigning out ISRS work and ensuring scheduling efficiencies

1	Q:	HAS THE COMPANY COMPETITIVELY BID AT LEAST TWENTY-FIVE		
2		PERCENT OF ITS ISRS-ELIGIBLE WORK EXPENDITURES AS IS REQUIRED		
3		UNDER THE ISRS STATUTE?		
4	A:	Yes. The Company is currently bidding out at least twenty-five percent of its external		
5		ISRS expenditures as required under the ISRS law.		
6				
7		CONCLUSION		
8	Q.	DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?		
9	Α	Yes it does		

### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Spire Missouri Inc.'s Request to Implement an Infrastructure System Replacement Surcharge for the Company's Missouri Service Areas	)				
<u>A</u>	<u>AFFIDAVIT</u>				
STATE OF MISSOURI	)				
CITY OF SAINT LOUIS	) SS.				
I, Steven Samson, of lawful age, being first duly sworn, deposes and states:					
1. My name is Steven Samson. Inc. My business address is 700 Market Str	. I am the Manager of Procurement for Spire Missourieet, Saint Louis, Missouri 63101.				
2. Attached hereto and made a behalf of Spire Missouri Inc.	part hereof for all purposes is my direct testimony or				
3. Under penalty of perjury, I declare that the foregoing testimony is true and correct to the best of my knowledge and belief.					
	/s/ Steven Samson Steven Samson				
	6/02/2022 Date				