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March 22, 2000

Mr. Dale Hardy Roberts Secretary/Chief Regulatory Law Judge Missouri Public Service Commission P.O. Box 360 Jefferson City, Missouri 65102 FILED<sup>3</sup>
MAR 2 3 2000

Missouri Public Service Commission

Re: Case No. WR-2000-281 Case No. SR-2000-282

Dear Mr. Roberts:

DAVID V.G. BRYDON

GARY W. DUFFY

PAUL A. BOUDREAU

SONDRA B. MORGAN

CHARLES E. SMARR

JAMES C. SWEARENGEN

WILLIAM R. ENGLAND, III

JOHNNY K. RICHARDSON

Enclosed for filing in the referenced case on behalf of Missouri-American Water Company, please find an original and fourteen copies of MAWC's Response to OPC's Suggestions in Opposition to MAWC's Motion for AAO and for Reconsideration of Order Concerning AAO. Also enclosed is a receipt copy which I ask that you stamp "Filed" and return to me.

Would you please see that this filing is brought to the attention of the appropriate Commission personnel.

I thank you in advance for your cooperation in this matter.

Sincerely yours,

BRYDON, SWEARENGEN & ENGLAND P.C.

By:

Dean L Cooper

DLC/lar Enclosure

cc: All Parties of Record

BECEIVED

MAR 22 2000

Records
Public Service Commission

MAR 22.2000

MAR BEFORE THE PUBLIC SERVICE COMMISSION

STATE OF MISSOURI

FILED
MAR 2 3 2000

Records Commission		~ 5 2000	
In the Matter of Missouri-American	)	Service Commissio	
Water Company's Tariff Sheets Designed	)	Vice Commission	_
to Implement General Rate Increases for	)	Case No. WR-2000-281	r
Water and Sewer Service provided to	)	Case No. SR-2000-282	
Customers in the Missouri Service Area	)		
of the Company.	)		

# MAWC'S RESPONSE TO OPC'S SUGGESTIONS IN OPPOSITION TO MAWC'S MOTION FOR AAO AND FOR RECONSIDERATION OF ORDER CONCERNING AAO

COMES NOW Missouri-American Water Company ("MAWC" or "Company") and, as its response to the Office of the Public Counsel's ("OPC") Suggestions in Opposition to MAWC's Motion for Accounting Authority Order ("AAO") and for Reconsideration of Order Concerning AAO, states as follows to the Missouri Public Service Commission ("Commission"):

- 1. On November 19, 1999, MAWC filed its Motion for Accounting Authority Order ("Motion") in which MAWC requested an AAO authorizing it to continue the capitalization of Allowance for Funds Used During Construction and to defer depreciation on certain capital expenditures for the St. Joseph treatment plant and related facilities. This AAO was requested to begin with the in service date and continue until the effective date of a Commission rate order which includes the St. Joseph treatment plant and related facilities in MAWC's rate base and includes depreciation expense in MAWC's operating expenses.
- 2. On February 1, 2000, after considering MAWC's Motion, as well as other pleadings concerning the requested AAO, the Commission issued its Order Concerning Test Year, True Up, Accounting Authority Order, and Local Public Hearings. The Commission, among other things, ordered:

That the Commission will defer decision on Missouri-American Water Company's



Motion for an Accounting Authority Order until it issues its Report and Order in this case. The parties will thoroughly advise the Commission on this issue in testimony and briefing. Any party that wishes to supplement its already-filed testimony to include this issue may do so.

- 3. On February 10, 2000, MAWC filed its Motion for Reconsideration of Order Concerning AAO. Thereafter, on February 23, 2000, MAWC, Staff and the OPC filed a Stipulation and Agreement concerning the disposition of this case.
- 4. On March 3, 2000, in its Order Denying Rehearing and Concerning AAO, the Commission determined that it would convene an evidentiary hearing to address both MAWC's Motion for Reconsideration of Order Concerning AAO and the Stipulation and Agreement.

## MAWC HAS NOT, AND NEED NOT, ABANDON ITS REQUEST FOR AN AAO AT THIS POINT IN TIME

- 5. The OPC states that "having joined in a Stipulation and Agreement to resolve the timing issues involved with this case, MAWC is bound to honor its contractual agreement unless. . . . the Commission rejects the Stipulation and Agreement." The OPC further alleges that MAWC "has an obligation not to seek an AAO from the Commission."
- 6. MAWC disagrees with the OPC, not as to the potential ultimate effect of the Stipulation and Agreement on MAWC's request for an AAO, but rather as to the timing of MAWC's obligation. The OPC seems to indicate that MAWC has an obligation upon entering into the Stipulation and Agreement. This is not when the obligation arises. The terms of the Stipulation and Agreement expressly state that the Stipulation and Agreement is not binding upon the parties until

The Intervenors make a similar argument in their Application for Rehearing of Order of March 3, 2000 ("given prior determinations by the Commission that the significance of a joint recommendation proffered by some, but not all parties to a case, imply amounts to no more than an amendment of the signatory parties' prior pleadings or positions before the Commission, [MAWC's] earlier Motion for [AAO] should be considered withdrawn de jure.")

it has been approved by the Commission.

- 6. Specific examples of the timing provisions, as they have been made in the Stipulation and Agreement, are as follows:
  - a) "If the Commission issues an order adopting the terms and conditions of this Stipulation and Agreement in its entirety, MAWC will then withdraw its pending revised tariff sheets, which are the subject of Commission Case Nos. WR-2000-281 and SR-2000-282, and file new, revised water and sewer tariff sheets no later than May 31, 2000, in order to initiate new permanent rate cases." para. 6 (emphasis added);
  - b) "This Stipulation and Agreement represents a negotiated settlement for the sole purpose of disposing of Case Nos. WR-2000-281 and SR-2000-282. None of the parties to this Stipulation and Agreement shall be prejudiced or bound by the terms of this Stipulation and Agreement in any future proceeding, or in this proceeding, in the event that the Commission does not approve this Stipulation and Agreement in its entirety." para. 12 (emphasis added); and,
  - "In the event the Commission does not approve and adopt this Stipulation and Agreement in its entirety, then, under those circumstances, the parties agree that this Stipulation and Agreement shall be void and no party shall be bound by any of the agreements or provisions hereof." para. 15 (emphasis added).
- 7. Thus, the Stipulation and Agreement very clearly indicates that the parties' obligations do not arise until the Commission has approved the Stipulation and Agreement. On the other hand, if the Stipulation and Agreement is not approved by the Commission, it is void and the parties are not to be prejudiced by the Stipulation and Agreement. Accordingly, MAWC has not

abandoned its request for AAO merely by being a signatory to the Stipulation and Agreement and is not required to do so by the terms of the Stipulation and Agreement at this point in time. MAWC will not abandon its request for AAO unless the Stipulation and Agreement is approved by the Commission.

#### GRANTING AN AAO WILL MERELY PRESERVE THIS ISSUE FOR HEARING

- 8. MAWC will not respond to OPC statements concerning the substantive merits of MAWC's AAO request as this has been addressed in detail in previous pleadings and can be addressed in the upcoming hearing. However, MAWC will respond to the following OPC allegations as to the effect of an AAO:
  - a. "Granting the AAO sought by MAWC would place ratepayers at great risk of having to pay millions of dollars . . .";
  - b. "If the Commission grants the AAO, any regulatory lag associated with the St.

    Joseph treatment plant investment will be eliminated"; and,
  - c. "The obligation of the ratepayers, created by the Commission, would be in excess of \$2,000,000."
- 9. As MAWC has stated before in this case, these statements are refuted by the current state of the case law concerning AAOs as found in *Missouri Gas Energy v. Public Service Commission*, 978 S.W.2d 434 (Mo.App. 1998). In *Missouri Gas Energy*, the Missouri Court of Appeals stated as follows:
  - ... AAOs are not the same as ratemaking decisions, and ... AAOs create no expectation that deferral terms within them will be incorporated or followed in rate application proceedings.... The whole idea of AAOs is to defer a final decision on current extraordinary costs until a rate case is in order.

Id.

10. Thus, a granting of MAWC's request for an AAO will not have the consequences alleged by the OPC. The requested AAO would instead maintain the status quo as to the accounting treatment for the requested expenses so that MAWC would not suffer an immediate detrimental impact as of the "in service" date of the St. Joseph treatment plant and facilities and allow MAWC the opportunity to present the post-in-service AFUDC and deferred depreciation expenses to the Commission for decision within the context of this rate case.

WHEREFORE, MAWC respectfully requests that the Commission convene a hearing to address both MAWC's Motion for Reconsideration of Order Concerning AAO and the Stipulation and Agreement, in accordance with its Order Denying Rehearing and Concerning AAO issued March 3, 2000, and grant such further relief as the Commission deems appropriate in the circumstances.

Respectfully submitted,

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ATTORNEYS FOR MISSOURI-AMERICAN WATER COMPANY

### Certificate of Service

I hereby certify that a true and correct copy of the above and foregoing document was sent by U.S. Mail, postage prepaid, or hand-delivered on this 2000, to the following:

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