

**MISSOURI PUBLIC SERVICE COMMISSION
STAFF REPORT**

**NINTH PRUDENCE REVIEW OF COSTS
RELATED TO THE FUEL ADJUSTMENT CLAUSE
FOR THE ELECTRIC OPERATIONS
OF
UNION ELECTRIC COMPANY,
d/b/a AMEREN MISSOURI**

FILE NO. EO-2022-0236

June 1, 2020 through September 30, 2021

*Jefferson City, Missouri
August 31, 2022*

**** Denotes Confidential Information ****

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STAFF REPORT**

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I. Executive Summary

10 The Missouri Public Service Commission (“Commission”) first authorized a
11 Fuel Adjustment Clause (“FAC”) for Union Electric Company, d/b/a Ameren Missouri in
12 Case No. ER-2008-0318. Since then, the Commission has approved continuation of
13 Ameren Missouri’s FAC with modifications in its orders in Ameren Missouri’s subsequent
14 general rate cases, Case Nos. ER-2010-0036, ER-2011-0028, ER-2012-0166, ER-2014-0258,
15 ER-2016-0179, ER-2019-0335 and ER-2021-0240.¹

16 Commission Rule 20 CSR 4240-20.090(11)² and Missouri Revised Statute
17 Section 386.266.5(4) require that the Commission’s Staff (“Staff”) conduct prudence reviews
18 of an electric utility’s FAC no less frequently than every 18 months. In this ninth prudence
19 review of Ameren Missouri’s FAC for the period June 1, 2020, through September 30, 2021,
20 Staff analyzed items affecting Ameren Missouri’s total fuel costs, purchased power costs,
21 net emission costs, transmission costs, off-system sales revenues, and interest for the thirty-
22 fifth, thirty-sixth, thirty-seventh, and thirty-eighth, four-month accumulation periods³ of
23 Ameren Missouri’s FAC. Staff’s previous Ameren Missouri FAC prudence reviews are listed
24 in Table 1:

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continued on next page

¹ Case No. ER-2021-0240 was approved after the Review Period ended in September 2021.

² Effective January 30, 2019.

³ Rate adjustments based on the four (4) four-month accumulation periods during this ninth prudence audit period were the subject of File Nos. ER-2021-0159, ER-2021-0328, ER-2022-0026, and ER-2022-0141.

1

Table 1

Prudence Review	File Number	Review Period
First	EO-2010-0255	March 1, 2008 through September 30, 2009
Second	EO-2012-0074	October 1, 2009 through May 31, 2011
Third	EO-2013-0407	June 1, 2011 through September 30, 2012
Fourth	EO-2015-0060	October 1, 2012 through May 31, 2014
Fifth	EO-2016-0228	June 1, 2014 through September 30, 2015
Sixth	EO-2018-0067	October 1, 2015 through May 31, 2017
Seventh	EO-2019-0257	June 1, 2017 through September 30, 2018
Eighth	EO-2021-0060	October 1, 2018 through May 31, 2020

2

3 In evaluating prudence, Staff reviews whether a reasonable person making the same
4 decision would find both the information the decision-maker relied on and the process
5 the decision-maker employed to be reasonable based on the circumstances at the time the
6 decision was made, *i.e.*, without the benefit of hindsight. If either the information relied upon
7 or the decision-making process employed was imprudent, then Staff examines whether the
8 imprudent decision caused any harm to customers. Only if an imprudent decision resulted in
9 harm to Ameren Missouri's customers, will Staff recommend a disallowance. However, if an
10 imprudent decision did not result in harm to Ameren Missouri's customers, then Staff
11 may further evaluate the decision-making process, and may recommend changes to the
12 company's business practice going forward.

13 Staff analyzed a variety of items in examining whether Ameren Missouri prudently
14 incurred the fuel and purchased power costs associated with its FAC tariff sheets. Based on its
15 review, Staff identified no evidence of imprudence by Ameren Missouri in the items it
16 examined for the period of June 1, 2020, through September 30, 2021.

17 Table 2 identifies Ameren Missouri's Commission-approved FAC tariff sheets, which
18 were applicable for service provided by Ameren Missouri to its customers during the period of
19 June 1, 2020, through September 30, 2021, including the tariff sheets applicable to calculation
20 of the Fuel Adjustment Rates for the four (4) accumulation periods covered by this same period:

Table 2
Ameren Missouri’s Commission-approved FAC tariff sheets
June 1, 2020 through September 30, 2021

April 1, 2020 through February 27, 2022
1st Revised Sheet No. 71
1st Revised Sheet No. 71.1
1st Revised Sheet No. 71.2
1st Revised Sheet No. 71.3
1st Revised Sheet No. 71.4
1st Revised Sheet No. 71.5
1st Revised Sheet No. 71.6
Original Sheet No. 71.7
Original Sheet No. 71.8
Original Sheet No. 71.9
Original Sheet No. 71.10
Original Sheet No. 71.11
Original Sheet No. 71.12
Original Sheet No. 71.13
Original Sheet No. 71.14

II. Introduction

A. Prudence Standard

In *State ex rel. Associated Natural Gas Co. v. Public Service Com'n of State of Mo.*, the Western District Court of Appeals stated the Commission defined its prudence standard as follows:

[A] utility's costs are presumed to be prudently incurred.... However, the presumption does not survive “a showing of inefficiency or improvidence... [W]here some other participant in the proceeding creates a serious doubt as to the prudence of expenditure, then the applicant has the burden of dispelling these doubts and proving the questioned expenditure to have been prudent.

In the same case, the PSC noted that this test of prudence should not be based upon hindsight, but upon a reasonableness standard: [T]he company's conduct should be judged by asking whether the conduct was reasonable at the time, under all the circumstances, considering that the company had to solve its problem prospectively rather than in reliance

1 on hindsight. In effect, our responsibility is to determine how reasonable
2 people would have performed the tasks that confronted the company.⁴

3 In reversing the Commission decision in that case, the Court did not criticize the Commission’s
4 definition of prudence, but held, in part, that to disallow a utility’s recovery of costs from its
5 customers based on imprudence, the Commission must determine the detrimental impact of
6 that imprudence on the utility’s customers, *Id.* at 529-30. This is the prudence standard
7 Staff has followed in this review. Staff reviewed for prudence the areas identified and discussed
8 below for Ameren Missouri’s thirty-fifth, thirty-sixth, thirty-seventh, and thirty-eighth
9 accumulation periods.

10 *Staff Expert/Witness: Brooke Mastrogiannis*

11 **B. General Description of Ameren Missouri’s FAC**

12 Ameren Missouri’s FAC requires that it accumulate its Actual Net Energy Cost
13 (“ANEC”),⁵ defined generally as variable fuel, purchased power, transmission and net
14 emissions and insurance recoveries costs less off-system sales revenue during the four-month
15 accumulation periods (“AP”).⁶ Each four-month accumulation period is followed by an
16 eight month recovery period (“RP”) ⁷ during which ninety-five percent (95%) of the over- or
17 under-recovery of Actual Net Energy Cost during the previous four-month accumulation period
18 relative to the Base Energy Cost (“B”) amount⁸ is returned to or collected from customers as
19 part of a decrease or an increase of the FAC Fuel and Purchased Power Adjustment (“FPA”)
20 per kWh rate, which is the Fuel Adjustment Rate (“FAR”) for each accumulation period.
21 Because the total amount charged through the FAR rarely, if ever, will exactly match the
22 required offset, Ameren Missouri’s FAC is designed to true-up⁹ the difference between the
23 revenues billed and the revenues authorized for collection during recovery periods
24 including interest at Ameren Missouri’s short-term interest rate. Any disallowance the

⁴ 954 S.W.2d 520, 528-29 (Mo. App. W.D., 1997) (citations omitted).

⁵ “Actual Net Energy Cost” (ANEC) are equal to fuel costs (FC) plus costs of purchased power (PP) plus net emissions allowances (E) plus or minus net (R) insurance recoveries minus off-system sales revenue (OSSR) as defined on Ameren Missouri’s Original Sheet No. 71.1 through Original Sheet No. 71.5.

⁶ Accumulation periods are: February through May, June through September and October through January.

⁷ Recovery periods are: October through May for each immediately preceding February through May accumulation period; February through September for each immediately preceding June through September accumulation period; and June through January for each immediately preceding October through January accumulation period.

⁸ “Net Base Energy Cost” (B) as defined on Ameren Missouri’s Sheet No. 71.6.

⁹ True-up of FAC is defined on Ameren Missouri’s Original Sheet No. 71.9.

1 Commission orders as a result of a FAC prudence review shall include interest at Ameren
2 Missouri's short-term interest rate and will be accounted for as an adjustment¹⁰ item when
3 calculating the FPA for a future recovery period.

4 *Staff Expert/Witness: Brooke Mastrogiannis*

5 **C. Staff Review and Reconciliation of FERC Accounts**

6 Staff has reviewed all Federal Energy Regulatory Commission ("FERC") accounts
7 related to Ameren Missouri's FAC for this review period. FERC accounts subject for this
8 FAC review are: 411.8 Gains from Disposition of Allowances, 411.9 Losses from Disposition
9 of Allowances, 447 Sales for Resale, 456 Other Electric Revenues,¹¹ 501 Fuel,
10 502 Consumables- Air Quality Control System ("AQCS"), 509 Allowances, 518 Nuclear Fuel
11 Expense, 547 Fuel, 555 Purchased Power, 565 Transmission by Others.

12 Staff created independent work papers to reconcile the General Ledger, the
13 Monthly Reports, and the FAR Reports, which are based on three separate sources provided by
14 Ameren Missouri. These work papers were created for the purpose to review and reconcile the
15 FERC Accounts in Table 3 and included in the calculation of the components of the
16 ANEC presented in Table 4.

17 Ameren Missouri provides its monthly General Ledger to the Commission as ongoing
18 surveillance data, which is a summary of all accounting transactions for the expenses and
19 revenues encompassed in the ANEC in Table 4. Staff sorted the General Ledger by each
20 account reflected in the FERC Accounts listed in Table 3:

21
22
23
24
25
26
27
28 *continued on next page*

¹⁰ See line item 4.3 on Ameren Missouri's Sheet No. 71.15.

¹¹ Effective April 1, 2020, per Case No. ER-2019-0335, 1.44% of allowable transmission revenues residing in FERC Account 456.1 are includable in the FAC.

Table 3

Account Name	FERC Account Number
Fuel ¹²	501
Consumables-AQCS	502
Nuclear Fuel	518
Fuel/Natural Gas	547
Short-Term Energy Purchased Power Costs	555
Long-Term Purchased Power Contracts	555
Transmission Expense	565
Net Emission Allowances	411 and 509
Transmission Revenue	456.1
Net Insurance Recoveries	456
Off System Sales Revenue	447

The transactions and totals for each FERC account by month and year from the General Ledger were reviewed for the Review Period. In addition to verifying the total dollar amounts from these two accounting sources are equal, Staff reviewed expense and revenue transactions to identify any unusual dollar amounts, improperly categorized amounts, or categories of cost or revenue which are not allowed in the FAC's definition of ANEC.

Staff Expert/Witness: Brooke Mastrogiannis

D. Staff Regulatory Accounting Summary

Staff analyzed the ANEC based on the transactions in the FERC accounts related to the calculation of the ANEC from three different sources: the General Ledger, the Monthly Reports, and the FAR work papers provided by Ameren Missouri. Staff analyzed, reviewed, and was able to reconcile these three individual sources to each other based on the individual line items categorized by Activity Code for the FERC accounts that captured Fuel Costs, Costs of Purchased Power (including Transmission Costs and Revenues), Net Emissions Allowance Costs, Net Insurance Recoveries, and Off-System Sales Revenues for the ANEC.

Staff Expert/Witness: Brooke Mastrogiannis

¹² Uniform System of Accounts, Account 501.000; this account shall include the cost of fuel used in the production of steam for the generation of electricity.

1 **E. Participation with Regional Transmission Organizations**

2 As part of this review, Staff reviewed Ameren Missouri’s participation in Regional
3 Transmission Organizations (“RTOs”). Ameren Missouri participates directly with three RTOs,
4 Midcontinent Independent System Operator¹³ (“MISO”), Pennsylvania, New Jersey, and
5 Maryland (“PJM”) Interconnection,¹⁴ and Southwest Power Pool¹⁵ (“SPP”). Staff reviewed a
6 wide variety of Ameren Missouri’s practices and procedures related to the RTOs, specifically
7 MISO. Ameren Missouri directly participates in MISO’s Day-Ahead Market and Real-Time
8 Energy Market. At a high level, these markets allow Ameren Missouri to offer-in and - if cleared
9 in the market - to sell the energy it generates to MISO. In turn, Ameren Missouri must purchase
10 back from MISO the energy needed to serve its native load. The practices and procedures
11 related to these transactions are highly technical and complex. Ameren Missouri developed
12 specialized front and back office¹⁶ practices and procedures to manage the large amounts of
13 data associated with its market participation. Ameren Missouri utilizes specialized software¹⁷
14 to manage and analyze key components of the bid-to-settlement trading cycle and MISO
15 activities for the Day-Ahead Market and Real-Time Energy Market. These processes and
16 software include robust capabilities for settling and disputing a wide range of market
17 transactions. Ameren Missouri uses this software to verify and shadow complex RTO charge
18 codes and invoices, and customize contract settlements.

19 For this review, Staff sent several Data Requests to Ameren Missouri and requested, in
20 detail, fuel procurement processes, MISO settlements/accounting practices and a variety of
21 issues related to Ameren Missouri’s FAC. As a result of Staff’s understanding and experience
22 with these practices and processes, Staff is reasonably assured that Ameren Missouri is

¹³ MISO is a regional transmission organization that provides electric power across all or parts of 15 U.S. states and the Canadian province of Manitoba. MISO assures consumers have an unbiased regional grid management and open access to the transmission facilities under MISO’s functional supervision.

¹⁴ PJM Interconnection (PJM) is a regional transmission organization that coordinates the movement of wholesale electricity in all or parts of Delaware, Illinois, Indiana, Kentucky, Maryland, Michigan, New Jersey, North Carolina, Ohio, Pennsylvania, Tennessee, Virginia, West Virginia and the District of Columbia.

¹⁵ Southwest Power Pool is a regional transmission organization that manages the electric grid and wholesale power market for the central United States, with transmission lines spanning 14 states.

¹⁶ Front Office: A blanket term that refers to the portion of a company that deals with outside entities in its daily functions of buying, selling and trading of energy. Back Office: A blanket term that refers to the portion of a company made up of administration, accounting and settlement functions in support of the selling, buying and trading of energy.

¹⁷ Power Cost, Inc. (PCI), PCI GenManager®.

1 managing its participation in these markets effectively and maintains appropriate procedures
2 and processes to account for the results of such participation.

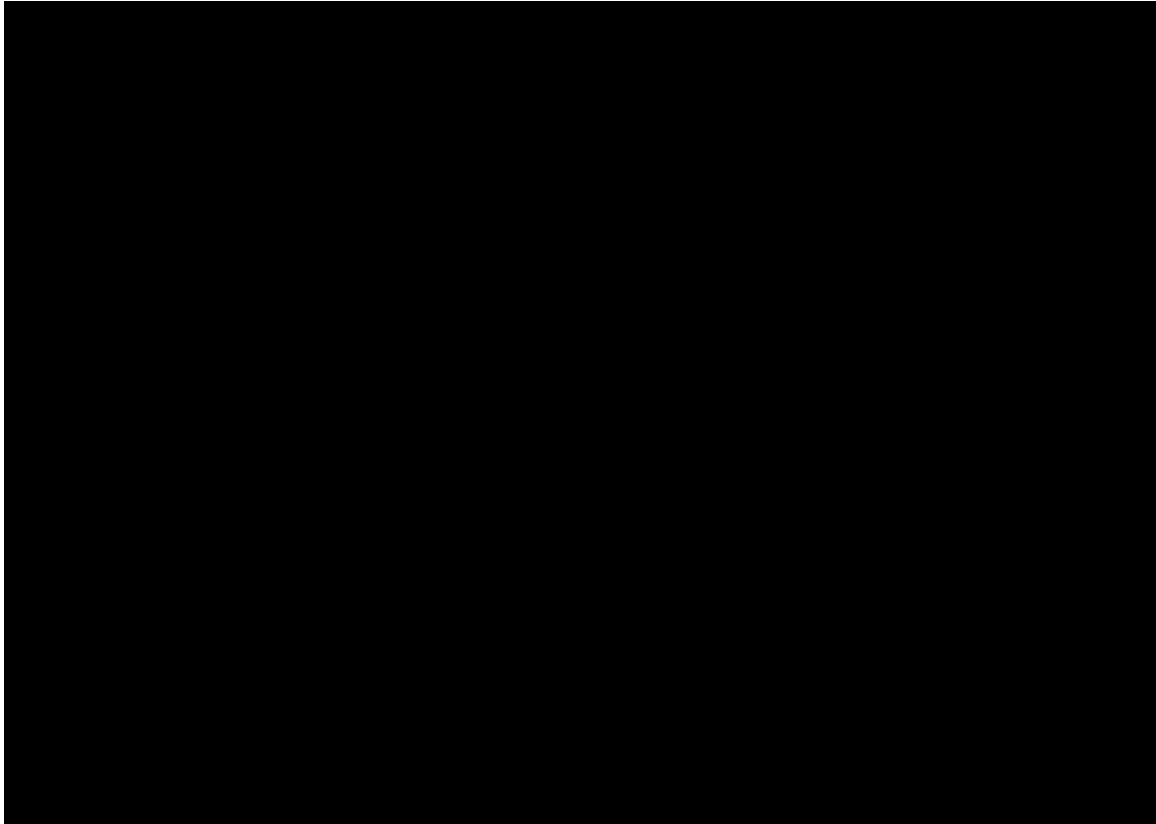
3 *Staff Expert/Witness: Lisa Wildhaber*

4 **III. ACTUAL NET ENERGY COSTS**

5 The Ameren Missouri FAC definition of Actual Net Energy Costs includes
6 three components of costs – fuel costs (“FC”), costs of purchased power (“PP”) and net
7 emissions allowance costs (“E”), and two components of revenue – net insurance recoveries
8 (“R”)¹⁸ and off-system sales revenues (“OSSR”). Table 4 is a breakdown of Ameren Missouri’s
9 fuel costs, costs of purchased power, net emissions allowance costs and off-system sales
10 revenues for the period of June 1, 2020 through September 30, 2021:

11 **Table 4 – Confidential**

12 **



14 **

¹⁸ According to the tariff, component R for net insurance recoveries could be an addition (cost) or subtraction (revenue) to the ANEC computation. Factor R includes net insurance recoveries and settlement proceeds related to costs/revenues included in the FAC, as well as the insurance premiums paid to maintain that insurance.

1 **A. Risk Management**

2 **1. Description**

3 Ameren Missouri’s risk management strategies encompass a wide range of activities.
4 The *Ameren Missouri Commodity Risk Management Policy* (“CRMP”)¹⁹ identifies the
5 following strategies Ameren Missouri will pursue to manage commodities’ risks²⁰:

- 6 Strategy Overview
- 7 Energy and Transmission Hedging
- 8 Asset Optimization
- 9 Capacity Transactions
- 10 Congestion Hedging
- 11 Energy Arbitrage
- 12 Natural Gas LDC Supply and & Transportation Hedging
- 13 Natural Gas Generation Supply & Transportation Strategies
- 14 Coal Buy for Burn Procurement
- 15 Rail Fuel Surcharge Hedging
- 16 Fuel Oil Purchases
- 17 Nuclear Fuel Cycle Hedging
- 18 Renewable Energy Credits (RECs)
- 19 Emissions Hedging
- 20 Carbon Compliance Hedging
- 21 Portfolio Structure

22 Ameren Missouri’s risk management strategies are directly controlled by the guidelines
23 contained in its CRMP. A policy overview is given in the CRMP as follows:

24 **1.1 Background, Purpose, and Scope of Policy**

25 Ameren Corporation (“Ameren”) has charged functional units within
26 Union Electric Company d/b/a Ameren Missouri (“Ameren Missouri”) with the responsibility of managing all of Ameren’s generation, load, and
27 other obligations in a manner consistent with the policy set forth herein.
28 Ameren Missouri’s Energy Management & Trading functional unit
29 (“EM&T”) manages generation assets, load and other obligations, and
30 natural gas supply by engaging in wholesale energy, capacity, electricity,
31 FTR/ARR, transmission, and natural gas transactions. EM&T also
32 manages select power plant fuel supplies (e.g. coal, fuel oil), emissions
33 requirements, and Ameren Missouri’s Nuclear Fuel Cycle requirements
34

¹⁹ Ameren Missouri Commodity Risk Management Policy, Versions: 2020.1, January 1, 2020; 2021.1, January 1, 2021; 2021.2, August 26, 2021; 2019.2, and 2022.1, January 1, 2022.

²⁰ Sections 2.1 through 2.16 in its CRMP.

1 through the purchase and sale of uranium, conversion services,
2 enrichment services, and fabrication services.

3 It is the intent of management that this Risk Management Policy
4 (“this Policy”) governs all financial risk taking and risk
5 management/mitigation activities associated with the above activities. In
6 order to fulfill the responsibilities described above in a financially
7 disciplined manner, EM&T and NFCM may enter into transactions that
8 are defined in this Policy as approved by the Risk Management Steering
9 Committee (“RMSC”). The framework and responsibilities of the
10 RMSC are discussed in Section 9.1 of the Ameren Corporation
11 Commodity & Financial Markets Risk Management Policy.

12 **2. Summary of Cost Implications**

13 Ameren Missouri employs commodity risk management strategies in an attempt to
14 mitigate the market volatility risk of fuel, energy, capacity, emissions, and transmission
15 congestion prices. A discussion related to hedging strategy employed for various components
16 is contained in the sections of this report: Natural Gas Costs, Coal and Rail Transportation
17 Costs, Fuel Oil Costs, Nuclear Fuel Costs and Transmission Costs. If Ameren Missouri did not
18 manage its risk management strategies prudently, it could result in an increase in fuel costs that
19 are collected from customers through the Ameren Missouri FAC charge.

20 **3. Conclusion**

21 Staff reviews Ameren Missouri’s CRMP for reasonableness and its adherence to the
22 CRMP. As part of this review, Staff reviews a wide array of market conditions, which include:
23 historic and future fuel commodity pricing, energy market forecasts,²¹ US and global economic
24 trends, and proposed environmental regulations. Staff did not find any evidence that Ameren
25 Missouri acted imprudently in the administration of its risk management strategies during the
26 prudence review period.

27 **4. Documents Reviewed**

- 28 a. Ameren Missouri’s responses to Staff Data Request No. 0013; and
- 29 b. Market research: <https://www.eia.gov/> and <https://www.epa.gov/>.

30 *Staff Expert/Witness: Brooke Mastrogiannis*

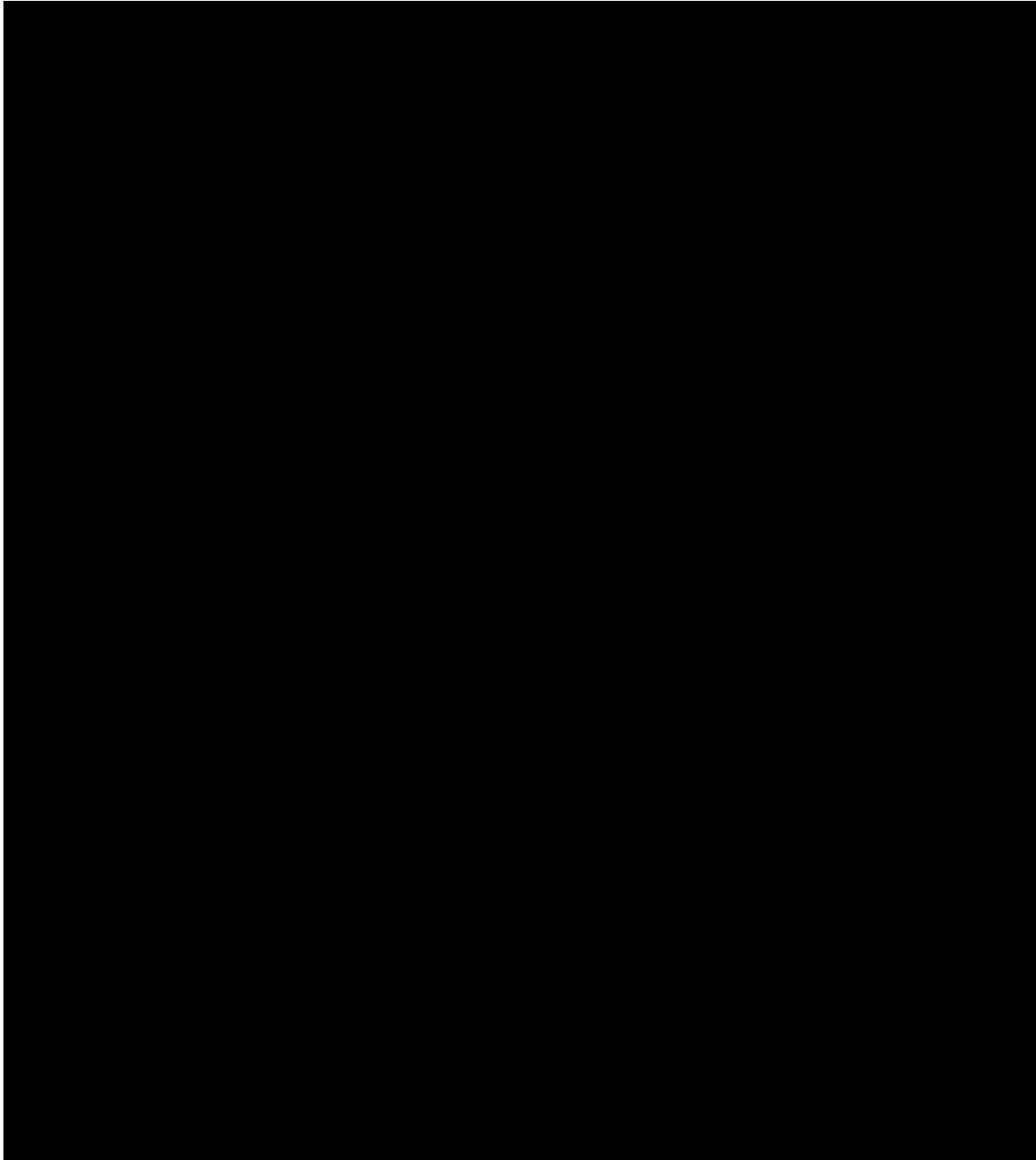
²¹ <https://www.eia.gov/outlooks/steo/>.

B. Disaggregation of Commodity Fuel Cost

Table 5 represents all of the individual fuel components from each FERC Account as accounted for by Ameren Missouri for its FAC.²²

Table 5 – Confidential

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²² Information provided in Ameren Missouri's monthly FAC reports, tab 5D, as filed with the Commission.

1 **C. FERC Acct 501 - Fuel**

2 **1. Description**

3 Ameren Missouri is required to account for fuel costs used in the production of steam for
4 the generation of electricity in FERC Account 501. For the review period, ** [REDACTED] **
5 or ** [REDACTED] ** of Ameren Missouri’s total fuel costs are booked to FERC Account 501;
6 see Table 5 for disaggregation of this account. Ameren Missouri generates the majority of its
7 electricity with its coal-fired generation facilities, and, therefore, the majority of its fuel costs
8 are related to cost of coal and the cost of transportation of coal to these facilities. The total
9 amount of coal commodity costs is ** [REDACTED] **; ** with ** [REDACTED] ** directly
10 for physical coal commodity, ** [REDACTED] ** directly for the transportation/freight of
11 the coal commodity, and ** [REDACTED] ** directly for railcar expenses. During the review
12 period Ameren Missouri burned ** [REDACTED] ** tons of coal which translates to an average
13 of ** [REDACTED] ** per ton including transportation/freight and other rail charges. Staff reviews
14 public sources in an effort to determine the reasonableness of prices paid by Ameren Missouri
15 for its coal supply. Staff monitors U.S. Energy Information Administration (“EIA”) and future
16 market prices, supply forecasts, and other market trends.

17 Also, contained within FERC Account 501 and reviewed during this review are fly ash²³
18 revenues of ** [REDACTED] **, fuel oil costs of ** [REDACTED] **, and natural gas costs of
19 ** [REDACTED] **. These costs are included in FERC Account 501 as they are used as support
20 fuels (startup and/or burn stabilization) in the production of steam with the coal fired generation
21 facilities.

22 Ameren maintains ** [REDACTED] ** short and long-term coal purchase contracts, ** [REDACTED] **
23 rail transportation contracts, ** [REDACTED] ** rail lease contracts, and ** [REDACTED] ** rail storage contracts.
24 The counterparties for the contracts are shown below in Table 6:

25
26
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28 *continued on next page*

²³ In Case No. ER-2019-0335 ash disposal costs and revenues were approved to be included in the FAC, effective as of April 1, 2020.

Table 6 - Confidential

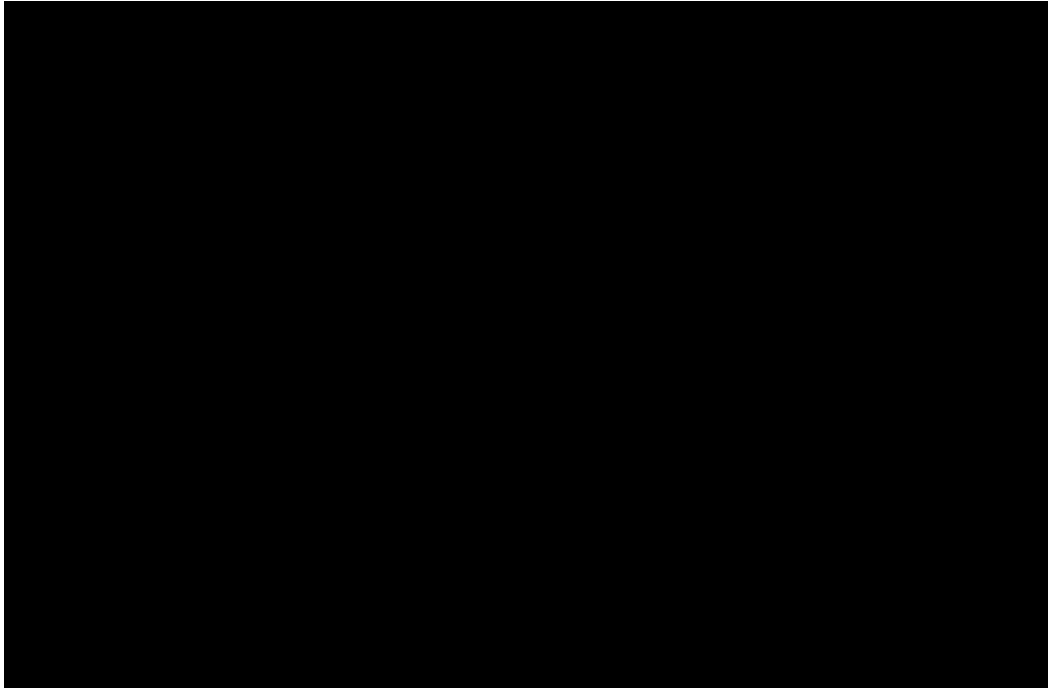
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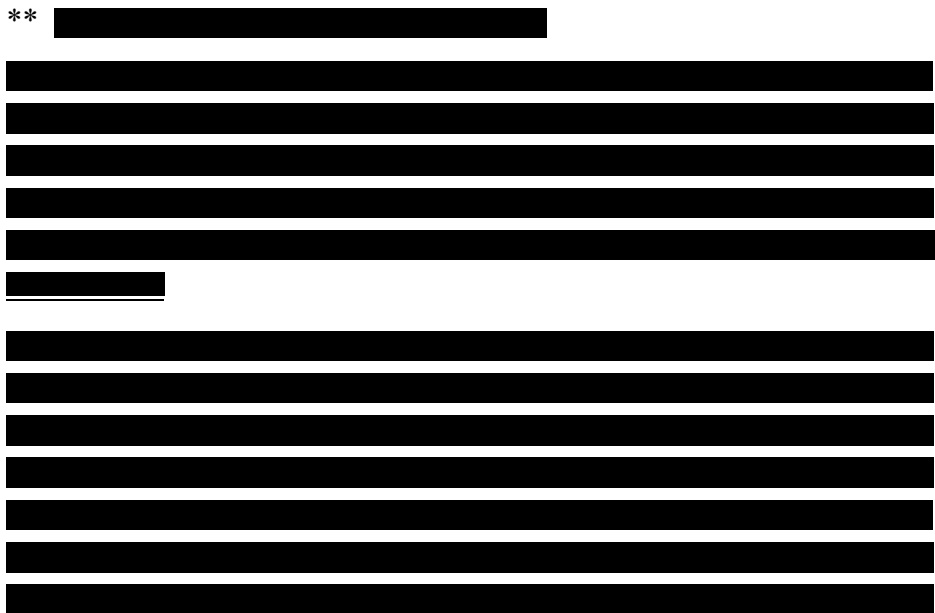
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Staff reviewed the four revised versions of Ameren Missouri's 2020 CRMP that were in effect during the review period. Ameren Missouri's coal procurement strategy is provided in the January 1, 2022, CRMP, pages 13 and 14, as part of Ameren Missouri's response to Staff Data Request No. 0013:



1 [REDACTED]
2 [REDACTED]
3 [REDACTED]
4 [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED] **

10 Staff has reviewed the various components of Ameren Missouri’s coal supply strategy,
11 and concludes that Ameren Missouri has complied with its stated parameters.

12 Ameren Missouri utilizes a rail fuel surcharge hedge program in an effort to minimize
13 price volatility associated with rail transportation of its coal supply. Rail carriers require
14 shipping customers to agree to price escalators (surcharge) as part of the coal transportation
15 contracts whenever the price of fuel exceeds an agreed to price level. Ameren Missouri’s rail
16 fuel surcharge hedge program is summarized in the Ameren Missouri CRMP, page 14:

17 ** [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
23 [REDACTED]
24 [REDACTED]
25 [REDACTED]
26 [REDACTED]
27 [REDACTED] **

28 Staff has reviewed Ameren Missouri’s rail fuel surcharge strategy and determined that Ameren
29 Missouri has complied with these stated parameters.

30 **2. Summary of Cost Implications**

31 If Ameren Missouri was imprudent in its purchasing decisions relating to the purchase
32 of coal, transportation and the handling of the rail fuel surcharge hedging policy, customer harm
33 could result from such imprudence through an increase in Ameren Missouri customer
34 FAC charges.

1 **3. Conclusion**

2 Staff identified no imprudence by Ameren Missouri in its purchase of coal,
3 transportation, or other components contained in FERC Account 501 for the prudence
4 review period.

5 **4. Documents Reviewed**

- 6 a. Ameren Missouri’s response to Staff Data Request Nos. 0002, 0005, 0010, 0013,
7 0014, 0015, 0016, 0019, 0020, 0025, 0031, 0032, 0041, 0041.1, 0058, 0061,
8 and 0066;
9 b. Market research: <https://www.eia.gov/> and <http://www.cmegroup.com/>;
10 c. Ameren Missouri’s FAC Monthly Reports during the review period;
11 d. Ameren Missouri’s General Ledger during the review period; and
12 e. Ameren Missouri’s work papers in File Nos. ER-2021-0159, ER-2021-0328,
13 ER-2022-0026, and ER-2022-0141.

14 *Staff Expert/Witness: Brooke Mastrogiannis*

15 **D. FERC Account 502 – AQCS**

16 **1. Description**

17 On March 18, 2020, the Commission issued its *Order Approving Stipulation and*
18 *Agreements* in Case No. ER-2019-0335, which contained Exhibit C, that included the updated
19 base factor calculation. Within the updated base factor the Company included costs associated
20 with FERC Account 502 for fuel carbon and limestone. Therefore, beginning April 1, 2020
21 FERC Account 502 costs were included for recovery in the FAC.

22 Ameren Missouri’s MO P.S.C. Schedule No. 6 1st Revised Sheet No. 71.1 (Applicable
23 to Service Provided April 1, 2020 through February 27, 2022) defines FERC Account 502 as:

24 The following costs and revenues reflected in FERC Account 502 for:
25 consumable costs related to Air Quality Control System (“AQCS”)
26 operation, such as urea, limestone, and powder activated carbon.

27 Ameren Missouri uses FERC Account 502 costs described above as part of air quality
28 control operations at the coal fired plants. The cost for limestone is ** [REDACTED] **, and
29 activated carbon is ** [REDACTED] **. The Company uses Fuelworx accounting system, which
30

1 computes the weighted average purchase and consumption amounts. Staff reviewed a sample
2 of invoices for the November 2020 costs, which are then used as part of the weighted average
3 computations.

4 **2. Summary of Cost Implications**

5 If Ameren Missouri was imprudent in purchasing carbon and limestone used as part of
6 air quality control operations, customer harm could result from that imprudence through an
7 increase in customer FAC charges.

8 **3. Conclusion**

9 Staff observed no indication of imprudence related to the purchase of carbon and
10 limestone used as part of air quality control operations for the prudence review period.

11 **4. Documents Reviewed**

- 12 a. Ameren Missouri's response to Staff Data Request Nos. 0005.1, 0005.4, 0059,
13 and 0061;
- 14 b. Ameren Missouri's FAC Monthly Reports during the review period;
- 15 c. Ameren Missouri's General Ledger during the review period; and
- 16 d. Ameren Missouri's work papers in File Nos. ER-2021-0159, ER-2021-0328,
17 ER-2022-0026, and ER-2022-0141.

18 *Staff Expert/Witness: Brooke Mastrogiannis*

19 **E. FERC Account 518 - Nuclear Fuel**

20 **1. Description**

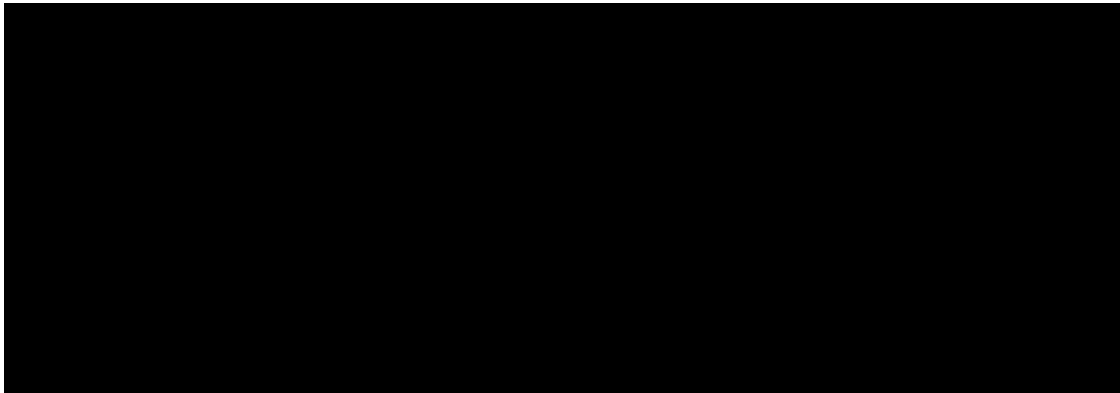
21 For the prudency review period, ** [REDACTED] **, or ** [REDACTED] **, of Ameren
22 Missouri's cost of fuel is associated with nuclear fuel used in the generation of electricity at
23 Ameren Missouri's Callaway facility. The nuclear fuel cycle requires several steps before the
24 fuel is used in the generation of electricity. For the review period, Ameren Missouri generated
25 from its Callaway facility ** [REDACTED] ** MWhs with an average cost of ** [REDACTED] ** per
26 MWh for nuclear fuel.

27 Ameren Missouri had ** [REDACTED] ** nuclear fuel contracts, ** [REDACTED] ** conversion contracts,
28 ** [REDACTED] ** enrichment contract, and ** [REDACTED] ** fabrication contract that were in place during the

1 review period. It should be noted that not all contracts had deliveries during the review period.
2 Each contract provides terms and conditions for primary delivery locations and price. The
3 nuclear fuel contracts in effect are either: fixed price, based on spot and/or long term market
4 indices, base price with escalation factor, or a combination of these pricing scenarios. The
5 counterparties and contract pricing terms are shown in Table 7 below:

6 **Table 7 - Confidential**

7 **



8 **

9 Ameren Missouri's response to Staff Data Request No. 0013 describes in detail Ameren
10 Missouri's policies for the procurement of nuclear fuel. Staff reviewed the January 1, 2022,
11 CRMP, which states on page 14 and 15:

12 ** [Redacted]

13 [Redacted]

14 [Redacted]

15 [Redacted]

16 [Redacted]

17 [Redacted]

18 [Redacted]

19 [Redacted]

20 [Redacted]

21 [Redacted]

22 [Redacted]

23 [Redacted]

24 [Redacted]

25 [Redacted]

1 [REDACTED]
2 [REDACTED]
3 [REDACTED]
4 [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED]
10 [REDACTED]
11 [REDACTED]
12 [REDACTED]
13 [REDACTED]
14 [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
23 [REDACTED]
24 [REDACTED]
25 [REDACTED]
26 [REDACTED]
27 [REDACTED]
28 [REDACTED]
29 [REDACTED]
30 [REDACTED]
31 [REDACTED]
32 [REDACTED]
33 [REDACTED] **

1 Ameren Missouri's CRMP is the controlling document for the acquisition and control
2 of nuclear fuel for the Callaway facility. Staff has reviewed the various components of Ameren
3 Missouri's nuclear fuel permitted pricing structures and determined that Ameren Missouri has
4 complied with these stated parameters.

5 **2. Summary of Cost Implications**

6 If Ameren Missouri was imprudent in purchasing nuclear fuel, conversions, fabrication
7 and storage, customer harm could result from that imprudence through an increase in customer
8 FAC charges.

9 **3. Conclusion**

10 Staff observed no indication of imprudence related to the purchase of nuclear fuel,
11 conversions, fabrication and storage for the prudence review period.

12 **4. Documents Reviewed**

- 13 a. Ameren Missouri's response to Staff Data Request Nos. 0002, 0011, 0013, 0017,
14 0019, 0020, 0025, 0032, and 0061;
- 15 b. Ameren Missouri's FAC Monthly Reports during the review period;
- 16 c. Ameren Missouri's General Ledger during the review period; and
- 17 d. Ameren Missouri's work papers in File Nos. ER-2021-0159, ER-2021-0328,
18 ER-2022-0026, and ER-2022-0141.

19 *Staff Expert/Witness: Brooke Mastrogiannis*

20 **F. FERC Account 547 - Fuel**

21 **1. Description**

22 For the review period, ** [REDACTED] **, or ** [REDACTED] **, of Ameren Missouri's total
23 fuel costs is associated with FERC Account 547. Ameren Missouri accounts for the majority of
24 its natural gas and natural gas transportation capacity costs used in its generation facilities in
25 FERC Account 547 because its natural gas generation fleet is made up of non-steam generation
26 facilities. The total natural gas cost recorded in FERC Account 547 is comprised of several
27 components. The natural gas commodity is ** [REDACTED] **, ** [REDACTED] ** for the

1 capacity reservation fees, and ** [REDACTED] ** for the transportation of the natural gas
 2 commodity. Other expenses related to Ameren Missouri’s natural gas generation facilities are
 3 natural gas storage of ** [REDACTED] **, natural gas hedging (gains) of ** [REDACTED] **, and
 4 losses on gas sales of ** [REDACTED] **.

5 Ameren Missouri’s natural gas generation facilities are combustion turbine generators
 6 (“CTGs”). Ameren Missouri’s CTGs are used as peaking units which means they are used
 7 generally when demand for electricity increases to a point that baseload units cannot meet
 8 that demand. CTGs by nature are less efficient than baseload units in Ameren
 9 Missouri’s generation fleet, and, therefore, are more expensive to operate. During the review
 10 period, Ameren Missouri’s CTGs generated ** [REDACTED] ** MWhs which translates to an
 11 average of ** [REDACTED] ** per MWh for natural gas to fuel its CTG units.

12 MISO dispatches these units when needed in the market. However, Ameren Missouri
 13 must still ensure these CTGs have adequate fuel to operate and are maintained properly and
 14 reliably for when they are called upon by MISO.

15 The following table identifies Ameren Missouri’s peaking generating units that burn
 16 natural gas and oil:

17 **Table 8**

<u>Generating Unit</u>	<u>Primary Fuel</u>
Audrain 1, 2, 3, 4, 5, 6, 7, and 8;	Natural Gas
Fairground	Oil
Goose Creek 1, 2, 3, 4, 5, and 6;	Natural Gas
Kinmundy 1 and 2	Natural Gas
Meramec 1	Natural Gas
Meramec 2	Natural Gas
Mexico	Oil
Moberly	Oil
Moreau	Oil
Peno Creek 1, 2, 3, and 4;	Natural Gas
Pinckneyville 1, 2, 3, 4, 5, 6, 7, and 8;	Natural Gas
Raccoon Creek 1, 2, 3, and 4;	Natural Gas
Venice 2, 3, 4, and 5;	Natural Gas
Meramec CT 2 ²⁴	Natural Gas

²⁴ Data Request 20 response listed the Meramec CT 2 unit as suspended for this Review Period.

1 Staff reviewed the Ameren Missouri CRMP(s) that was in effect during the review
2 period. Ameren Missouri's natural gas procurement strategy is summarized in the January 1,
3 2022, CRMP, page 13, as part of Data Request No. 0013:

4 ** [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED]
10 [REDACTED]
11 [REDACTED]
12 [REDACTED]
13 [REDACTED]
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16 [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
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5 [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED]
10 [REDACTED]
11 [REDACTED]
12 [REDACTED] **

13 Ameren Missouri employs hedging activities in an attempt to mitigate the impacts of
14 market volatility in natural gas prices and aid in providing a reliable fuel commodity.

15 Financial hedges can be described as:

16 An investment that is made with the intention of reducing the risk of
17 adverse price movements in an asset. Normally, a hedge consists of
18 taking an offsetting position in a related security. Hedging is the process
19 of offsetting the risk of price movements in the physical market by
20 locking in a price for the same commodity in the futures market. A
21 perfect hedge is one that eliminates all risk in a position or portfolio.²⁵

22 For the prudency review period, ** [REDACTED] **, or ** [REDACTED] **, of Ameren
23 Missouri's total fuel costs, cost of purchased power, transmission costs, and net emission costs
24 is associated with the fuel oil used in generating electricity. The cost of fuel oil includes various
25 other miscellaneous charges such as rail and/or ground transportation service charges and other
26 various fuel handling expenses.

27 Ameren Missouri's response to Staff Data Request No. 0013 describes in detail Ameren
28 Missouri's policies for the procurement of fuel oil. Staff reviewed the January 1, 2022, CRMP,
29 which states on page 14:

30 ** [REDACTED]
31 [REDACTED]
32 [REDACTED] **

²⁵ www.investopedia.com.

1 Staff has reviewed the various components of Ameren Missouri's fuel oil procurement
2 strategy, and determined that Ameren Missouri has complied with these stated parameters.
3 Ameren Missouri includes fuel oil costs in FERC Accounts 501 and 547 as fuel oil is used as a
4 support fuel²⁶ in Ameren Missouri's coal or natural gas generation facilities.

5 **2. Summary of Cost Implications**

6 If Staff determined that Ameren Missouri was imprudent in its purchasing decisions
7 relating to natural gas commodity, reservation, transportation, storage, hedging, sales and oil
8 costs customer harm could result from that imprudence by an increase in FAC charges.

9 **3. Conclusion**

10 Staff observed no indication of imprudence associated with Ameren Missouri's natural
11 gas commodity purchases for the prudence review period.

12 **4. Documents Reviewed**

- 13 a. Ameren Missouri's response to Staff Data Request Nos. 0002, 0005, 0009, 0013,
14 0019, 0020, 0025, 0032, 0055, 0058, and 0061;
- 15 b. Market research: <https://www.eia.gov/> and <http://www.cmegroup.com/>;
- 16 c. Ameren Missouri's FAC Monthly Reports during the review period;
- 17 d. Ameren Missouri's General Ledger during the review period; and
- 18 e. Ameren Missouri's work papers in File Nos. ER-2021-0159, ER-2021-0328,
19 ER-2022-0026, and ER-2022-0141.

20 *Staff Expert/Witness: Brooke Mastrogiannis*

²⁶ Fuel oil that is used as a start-up and/or burn stabilization fuel.

1 **G. FERC Account 555 - Purchased Power – Long Term Contracts and Short**
2 **Term Energy**

3 **1. Description**

4 During the Review Period of June 1, 2020, through September 30, 2021,
5 ** [REDACTED] ** was attributed to MISO and Non-MISO purchased power costs²⁷. The total
6 purchased power costs related to long-term contracts and other Non-RTO costs for this review
7 period are ** [REDACTED] ** which is comprised of the Pioneer Prairie Wind contract for
8 ** [REDACTED] ** and the remaining balance of ** [REDACTED] ** to other boundary line
9 agreements. Ameren Missouri also purchases short-term energy in the MISO and PJM
10 day-ahead markets (hourly) and through bilateral agreements²⁸. For this review period the total
11 amount attributable to short term purchased power expense in the MISO and PJM markets is
12 ** [REDACTED] **. Typically, Ameren Missouri relies on these short-term energy sources to
13 help meet its load during forced, planned, or derating²⁹ generation plant outages and when the
14 market price for that short-term energy is both below the marginal cost of providing that energy
15 from Ameren Missouri’s generating units and below the cost of longer-term capacity purchases.

16 In addition to review of purchased power agreements, Staff requested the supporting
17 documentation for the transactions found in the General Ledger for FERC Account 555 during
18 this review period of June 1, 2020, through September 30, 2021. Invoices were requested and
19 analyzed for transactions in this account with the following descriptions; ** [REDACTED]

20 [REDACTED]

21 [REDACTED]

22 [REDACTED] ** Staff was able to reconcile these
23 invoices to the transactions located in FERC Account 555 Purchased Power.

24 Staff reviewed the Renewable Resource Power Purchase Agreement by and between
25 Pioneer Prairie Wind Farm I, LLC, and Ameren Missouri (“Pioneer Prairie PPA”).

26 The Pioneer Prairie PPA is a ** [REDACTED] ** that expires ** [REDACTED] **.
27 It provides a capacity of ** [REDACTED] ** MW and estimated annual energy purchases of

²⁷ These purchased power costs are broken down as MISO and Non-MISO. The Non-MISO costs are broken down between RTO and Non-RTO in the Company’s monthly reports, tab 5(D). RTO costs are SPP and PJM day-ahead markets, and non-RTO costs are for the Pioneer Prairie Wind PPA contract and other boundary line agreements.

²⁸ Boundary line and bilateral agreements are in place to serve customers in rural areas when disruptions to certain areas of the distribution system occurs and Ameren requires the load for emergency and other operational needs.

²⁹ See Section IX. Plant Outages section of this Prudency Review Report for definitions of forced, planned and derating outages.

1 ** [REDACTED] ** MWhs. Its price per MWh is ** [REDACTED] **, of which ** [REDACTED] ** per MWh
2 is for the purchase of energy which flows through the FAC and ** [REDACTED] ** per MWh is for
3 the purchase of renewable energy attributes which may be used for compliance with
4 20 CSR 4240-20.100 Electric Utility Renewable Energy Standard Requirements and do not
5 flow through the FAC. Total costs of electricity under the Pioneer Prairie PPA were
6 ** [REDACTED] ** with revenue associated with sales of ** [REDACTED] ** which resulted in
7 a net loss of ** [REDACTED] ** for the Review Period.

8 In Data Request No. 0006, Staff requested Ameren Missouri to provide a copy of
9 all purchased power requests for proposals (“RFPs”) sent by Ameren Missouri and
10 executed purchased power contracts that were in effect during any part of the review period of
11 June 1, 2020, through September 30, 2021. In Ameren Missouri’s response to this Data Request,
12 it stated, “Ameren Missouri did not issue any purchased power RFP’s which had a proposed
13 delivery period within the specified time period.” However, Ameren Missouri’s response to this
14 same Data Request referred to a copy of the Pioneer Prairie Wind purchased power agreement
15 that was initially referenced in response to Staff Data Request No. 0017 in File No.
16 EO-2012-0074, which is still in effect.

17 When Ameren Missouri was asked³⁰ to provide a copy of all purchased power contracts
18 that were in effect during the period June 1, 2020, through September 30, 2021, Mark J. Peters,
19 Ameren Missouri’s Manager, Market Analysis, responded as follows:

20 Ameren Missouri is a party to large number of master enabling
21 agreements, including various interconnection agreements and EEI
22 Master Power Purchase and Sale Agreements. These agreements provide
23 for the general terms and conditions under which Ameren Missouri and
24 the counterparty may transact at points in the future. These agreements
25 do not, in and of themselves, obligate the counterparty to sell power and
26 energy to Ameren Missouri, nor do they specify the pricing, term and
27 any special conditions of specific transactions. Transactions other than
28 hourly transactions are normally confirmed with either a written
29 confirmation or electronically. These confirmations contain the specifics
30 regarding volume, price, delivery location and any special conditions.
31 Ameren Missouri has contracts in conjunction with the operation of its
32 Commission approved tariff providing for Electric Power Purchases
33 from Qualifying Facilities.

³⁰ Staff’s Data Request No. 0006 in File No. EO-2022-0236.

1 **2. Summary of Cost Implication**

2 If Ameren Missouri was imprudent by purchasing energy to meet its demand at a cost
3 that exceeded Ameren Missouri's cost to generate that energy itself, customer harm could result
4 from that imprudence through an increase in FAC charges.

5 **3. Conclusion**

6 Staff identified no evidence of imprudence related to Ameren Missouri's long-term and
7 purchased power agreements during the prudence review period.

8 Staff identified no evidence that Ameren Missouri acted imprudently with regard to
9 purchases of short-term energy in the MISO and PJM day-ahead markets or bilateral
10 agreements during the prudence review period.

11 **4. Documents Reviewed**

- 12 a. Ameren Missouri's responses to Staff Data Request Nos. 0006, 0039, 0050, 0053,
13 0054, 0057, and 0061;
- 14 b. Ameren Missouri FAC Monthly Reports;
- 15 c. Ameren Missouri General Ledger;
- 16 d. Ameren Missouri 2021 Renewable Energy Standard Compliance Report, Case
17 No. EO-2022-0283;
- 18 e. Ameren Missouri 2020 Renewable Energy Standard Compliance Report, Case
19 No. EO-2021-0352; and
- 20 f. Ameren Missouri's work papers in File Nos. ER-2021-0159, ER-2021-0328,
21 ER-2022-0026, and ER-2022-0141.

22 *Staff Expert/Witness: Cynthia M. Tandy*

23 **H. FERC Account 565 and 456.1 - Transmission Costs and Revenues**

24 **1. Description**

25 For the period June 1, 2020, through September 30, 2021, ** [REDACTED] ** of Ameren
26 Missouri's FAC costs were for MISO transmission costs associated with purchased power
27 costs. As a result of Ameren Missouri's general rate case, Case No. ER-2012-0166, Ameren
28 Missouri began flowing MISO transmission revenues through the FAC.

1 For the review period, ** [REDACTED] ** represents transmission revenues that off-set
2 transmission costs. As a result of Ameren Missouri's 2019 general rate case, Case No.
3 ER-2019-0335,³¹ Ameren Missouri was ordered by the Commission to include 1.44 percent of
4 MISO transmission revenues and 1.44 percent MISO transmission costs in the FAC.
5 The effective date of this modification to the FAC was April 1, 2020, which impacts the
6 review period.

7 Ameren Missouri's response to Staff Data Request No. 0016 describes in detail
8 Ameren Missouri's policies for hedging transmission costs. Staff reviewed Ameren Missouri's
9 CRMP, section 2.5 on page 10; this document describes Ameren Missouri's hedging strategy
10 to mitigate transmission costs:

11 ** [REDACTED]
12 [REDACTED]
13 [REDACTED]
14 [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
23 [REDACTED]
24 [REDACTED]
25 [REDACTED] **

26 **2. Summary of Cost Implications**

27 If Ameren Missouri was imprudent in hedging transmission expense or in accounting
28 for its transmission costs, customer harm could result from that imprudence through an increase
29 in customer FAC charges.

³¹ Effective April 1, 2020, Ameren Missouri's MO.P.S.C. Schedule No. 6, 1st Revised Sheet No. 71.3.

1 **3. Conclusion**

2 Staff identified no indication of imprudence related to transmission costs, transmission
3 revenues, and hedging transmission costs for the prudence review period.

4 **4. Documents Reviewed**

- 5 a. Ameren Missouri’s response to Staff Data Request Nos. 0006, 0016, 0026, 0061,
6 and 0067;
- 7 b. Ameren Missouri’s work papers in File Nos. ER-2021-0159, ER-2021-0328,
8 ER-2022-0026, and ER-2022-0141;
- 9 c. Ameren Missouri’s Monthly Reports during the review period; and
- 10 d. Ameren Missouri’s General Ledger during the review period.

11 *Staff Expert/Witness: Amanda C. Conner*

12 **I. Emission Allowances**

13 **1. Description**

14 The Cross-State Air Pollution Rule (“CSAPR”) is a ruling by the United States
15 Environmental Protection Agency (“EPA”) that requires a number of states, including Missouri,
16 to reduce power plant emissions that contribute to ozone and/or fine particle pollution in other
17 states. The CSAPR replaced EPA’s 2005 Clean Air Interstate Rule (“CAIR”), following the
18 direction of a 2008 court decision that required EPA to issue a replacement regulation. CSAPR
19 implementation began on January 1, 2015.

20 The CSAPR requires Missouri to reduce its annual emissions of sulfur dioxide (“SO₂”)
21 and nitrous oxides (“NO_x”) to help downwind states attain the 24-hour National Ambient Air
22 Quality Standards (“NAAQS”). The CSAPR also requires Missouri to reduce ozone season
23 emissions of NO_x to help downwind states attain the 8-hour NAAQS.

24 On September 7, 2016, the EPA revised the CSAPR ozone season NO_x program by
25 finalizing an update to CSAPR for the 2008 ozone NAAQS, known as the CSAPR Update. The
26 CSAPR Update ozone season NO_x program largely replaced the original CSAPR ozone
27 season NO_x program on May 1, 2017. The CSAPR Update will further reduce summertime
28 NO_x emissions from power plants in the eastern U.S.

1 The primary mechanism of CSAPR is a cap-and-trade program that allows a
2 major source of NO_x and/or SO₂ to trade excess allowances when its emissions of a
3 specific pollutant fall below its cap for that pollutant. Originally, the EPA issued a model
4 cap-and-trade program for power plants, which could have been used by states as the
5 primary control mechanism under CAIR. This model, with modifications, had continued
6 under CSAPR.

7 Ameren Missouri established a plan to comply with the new CSAPR that was finalized
8 by EPA in July 2011. Ameren Missouri's strategy for SO₂ compliance was to continue
9 operation of the wet flue gas desulfurization ("FGD"), or "scrubber", systems at the Sioux
10 Energy Center coupled with a purchase of ultra-low sulfur coal for the balance of its coal fired
11 units at Labadie, Meramec and Rush Island. According to Ameren, there are no additional
12 capital projects necessary or planned for SO₂ compliance over the next five (5) years.

13 The requirements of CSAPR and CSAPR Update were in effect for the entire
14 Review Period from June 1, 2020, through September 30, 2021. Missouri was part of the
15 twenty-two (22) states that the Update affected and per Staff's review, Ameren Missouri units
16 were in compliance with the CSAPR and CSAPR update limits for both SO₂ and NO_x.

17 According to Data Request No. 0029, there was one issue in regard to NO_x emissions
18 that occurred in Illinois at the Pinckneyville Energy Center, but Ameren immediately responded
19 by shutting down the unit, made the necessary repairs and these repairs corrected the issue. This
20 was a water injection system and was reported on September 22, 2021, to the Illinois
21 Environmental Protection Agency ("IEPA"). Ameren received a violation notice in regard to
22 this issue and are working with the IEPA to resolve the violation notice.

23 For the Review Period, Ameren Missouri maintained all allocated SO₂ allowances in
24 the various plant accounts. Ameren Missouri's inventory of SO₂ allowances consists of
25 allowances that were granted by the EPA and therefore are valued at zero cost leaving no value
26 of the SO₂ inventory in Account 158.001 or NO_x emissions under FERC Account 158.002,
27 Clean Air Allowances. Over the Review Period of June 1, 2020, through September 30, 2021,
28 Ameren Missouri's SO₂ allowances were above the emissions produced, but NO_x allowances
29 consumed were slightly below. There were excess SO₂ allowances to cover the total emission
30 produced and were all surrendered to the EPA for compliance.

1 Ameren Missouri, during this review period, did not sell emission allowances due
2 to need for its own generation. Staff verified the cost of emissions during the Review Period
3 of June 1, 2020, through September 30, 2021 of ** [REDACTED] ** by reviewing the FAC
4 monthly reports, and the FAR filings for AP35 through AP38 and confirming with Ameren's
5 general ledger.

6 The management of emission allowances is described in Ameren Missouri's response
7 to Staff's Data Request Nos. 0027, 0028, 0029, 0030, and 0064. Staff reviewed Ameren
8 Missouri's Hedge plan and found that Ameren Missouri has appropriate practices and processes
9 in place to effectively manage its emission allowances for this review period and sufficient
10 allowances for their emissions

11 **2. Summary of Cost Implications**

12 If Ameren Missouri imprudently used, purchased, sold, or banked its SO₂ and
13 NO_x allowances, customer harm could result from an increase in Ameren Missouri's
14 FAC charges.

15 **3. Conclusion**

16 Staff observed no indication of imprudence associated with Ameren Missouri's
17 management of its emission allowances during the prudence review period.

18 **4. Documents Reviewed**

- 19 a. Ameren Missouri response to Staff Data Request Nos. 0008, 0027, 0028, 0029,
20 0030, 0061, and 0064;
- 21 b. Ameren Missouri Monthly Reports during the Review Period;
- 22 c. Ameren Missouri's work papers in File Nos. ER-2021-0159, ER-2021-0328,
23 ER-2022-0026, and ER-2022-0141; and,
- 24 d. Ameren Missouri General Ledger during the Review Period.

25 *Staff Expert/Witness: Cynthia M. Tandy*

1 **J. FERC Account 447 - Off-System Sales Revenue (“OSSR”)**

2 **1. Description**

3 Staff reviewed the off-system sales quantities and off-system sales revenues and costs
4 (reduction due to power broker fees) in FERC Account 447 for the prudence review period.
5 There was one tariff sheet that was in effect during this Review Period.

6 Ameren Missouri’s MO P.S.C. Schedule No. 6, 1st Revised Sheet No. 71.5 (Applicable
7 to Service Provided April 1, 2020 through February 27, 2022), defines off-system sales revenue
8 or “OSSR” as:

9 OSSR = Costs and revenues in FERC Account 447 (excluding (a) amounts associated
10 with portions of Power Purchase Agreements dedicated to specific customers under the
11 Renewable Choice Program tariff, (b) amounts associated with generation assets
12 dedicated, as of the date BF was determined, to specific customers under the Renewable
13 Choice Program tariff and (c) amounts associated with generation assets that began
14 commercial operation after the date BF was determined and that were dedicated to
15 specific customers under the Renewable Choice Program tariff when it began
16 commercial operation) for:

- 17 **1. Capacity;**
18 **2. Energy;**
19 **3. Ancillary services, including:**
20 A. Regulating reserve service (MISO Schedule 3, or its successor);
21 B. Energy Imbalance Service (MISO Schedule 4, or its successor);
22 C. Spinning reserve service (MISO Schedule 5, or its successor); and
23 D. Supplemental reserve service (MISO Schedule 6, or its successor);
24 **4. Make-whole payments, including:**
25 A. Price volatility; and
26 B. Revenue sufficiency guarantee; and
27 **5. Hedging.**

28 For the review period Ameren Missouri’s OSSR amount is ** [REDACTED] **.

29 With respect to **1. Capacity** and in reference to electricity, capacity transactions (sales)
30 as defined by FERC are: “The acquisition of a specified quantity of generating capacity from
31 another utility for a specified period of time. The utility selling the power is obligated to make
32 available to the buyer a specified quantity of power.” For the review period the total amount of
33 revenue from capacity sales was ** [REDACTED] **.

1 With respect to **2. Energy** and as defined by FERC, Energy Sales are “The transfer of
2 title to an energy commodity from a seller to a buyer for a price or the quantity transferred
3 during a specified period”. For the review period the total amount of revenue from energy sales
4 was ** [REDACTED] **. In accordance with the MISO tariff and provided in Ameren
5 Missouri’s response to Staff Data Request No. 0051: “The dispatch of Ameren Missouri’s
6 generation is governed by the MISO Tariff, in particular Module C Energy and Operating
7 Reserve Markets and Module F Coordination Services” and “Ameren Missouri’s role in the
8 dispatch decisions is to provide MISO with the necessary economic and operating parameters
9 for each generation asset for inclusion in MISO’s Security Constrained Economic Dispatch
10 (“SCED”) algorithm.”

11 With respect to **3. Ancillary services** as defined by FERC: “Services that ensure
12 reliability and support the transmission of electricity from generation sites to customer loads.
13 Such services may include load regulation, spinning reserve, non-spinning reserve, replacement
14 reserve, and voltage support.” For the review period the total amount of revenue from Ancillary
15 Services including subsections a through d below was ** [REDACTED] **. The amount recorded
16 as “Ancillary Services” for the Review Period was ** [REDACTED] **. Ancillary services also
17 includes subsections a through d listed as follows:

18 a. Regulating reserve service is defined in FERC’s Electric Tariff, Schedule 3:

19 Regulating Reserve is necessary to i) continuously balance the total
20 output of all Resources within the MISO Balancing Authority Area with
21 the total demand of all loads (including losses) within the MISO
22 Balancing Authority Area plus the Net Scheduled Interchange of the
23 MISO Balancing Authority Area and ii) assist in maintaining the
24 difference between scheduled Interconnection frequency and actual
25 Interconnection frequency within acceptable limits based on Applicable
26 Reliability Standards.

27 For the review period Ameren Missouri received ** [REDACTED] ** for regulating
28 reserve services provided to MISO.

29 b. Energy Imbalance Service is described in FERC Electric Tariff,
30 Schedule 4:

31 Energy Imbalance Service is provided when a difference occurs between
32 the Energy scheduled in the Day-Ahead Energy Market and the actual
33 delivery of Energy to a Load located within the MISO Balancing
34 Authority Area over a single hour in the Real-Time Energy Market.

1 For the review period Ameren Missouri received ** [REDACTED] ** for Energy Imbalance
2 Services provided to MISO.

3 c. Spinning Reserve Service is described in FERC Electric Tariff, Schedule 5:

4 Spinning Reserve is required to immediately offset deficiencies in
5 Energy supply that result from a Resource contingency or other
6 abnormal event. Spinning Reserve may be provided by Resources that
7 are Spin Qualified Resources available to provide Spinning Reserve.
8 The obligation to maintain this immediate response capability to
9 contingency events lies with the MISO Balancing Authority.

10 For the review period Ameren Missouri received ** [REDACTED] ** for Spinning Reserve
11 Services provided to MISO.

12 d. Supplemental Reserve Service is described in FERC Electric Tariff,
13 Schedule 6:

14 Supplemental Reserve is required to offset deficiencies in Energy supply
15 that result from a Resource contingency or other abnormal event.
16 Supplemental Reserve may be provided by Resources that are
17 Supplemental Qualified Resources that are available to supply
18 Supplemental Reserve. The obligation to maintain this response
19 capability to contingency events lies with the MISO Balancing
20 Authority.

21 For the review period Ameren Missouri received ** [REDACTED] ** for Supplemental
22 Reserve Services provided to MISO.

23 With respect to **4. Make-Whole Payments** and as explained by MISO, make-whole
24 payments are provided to generation or demand resources during certain market conditions, to
25 ensure that these resources do not operate at a loss when required to dispatch. MISO further
26 explains: “Make-whole payments are needed to allow resources to recover their offer costs:
27 to compensate resources committed by MISO when LMP payments do not cover resource
28 start-up and no-load costs, and to compensate resources when intra-hour dispatch movement
29 coupled with intra-hour price volatility causes under-recovery of offer costs.” It provides a
30 process to guarantee electric utilities the recovery of production offers for energy and ancillary
31 services for resources committed by MISO. These revenue payments are a result of MISO’s
32 dispatch instructions given to Ameren Missouri and guarantees the generators do not incur
33 additional costs related to MISO’s operational decisions. Since Ameren Missouri has little or
34 no control over this process, Staff only reviewed these transactions for accounting accuracy.

1 For the review period Ameren Missouri received ** [REDACTED] ** in make-whole payments
2 with that broken down by Price Volatility of ** [REDACTED] ** and Revenue Sufficiency
3 Guarantees of ** [REDACTED] **.

4 **5. Hedging** (Financial Energy Swaps) are financial energy transactions related to the
5 trading of power future contracts in organized markets. Per Ameren Missouri's CRMP,
6 Section 2.2, page 8, ** [REDACTED]

7 [REDACTED]
8 [REDACTED]
9 [REDACTED]

10 [REDACTED] ** These results of the transactions are accounted for as
11 off-system sales revenue.

12 Based upon Ameren Missouri's power trading activities, Ameren Missouri had forward
13 purchases in the amount of ** [REDACTED] ** and settlement swaps in the amount of
14 ** [REDACTED] ** for a settlement loss of ** [REDACTED] ** related to its financial energy
15 swaps. However, there were additional brokers fees in the amount of ** [REDACTED] ** and other
16 accounting adjustments in the amount of ** [REDACTED] **, which increased costs, for a net
17 trading loss of ** [REDACTED] **.

18 **2. Summary of Cost Implications**

19 Ameren Missouri's revenues from off-system sales and ancillary services are offset
20 against total fuel, purchased power, and net emissions allowance costs. If Ameren Missouri was
21 imprudent, either because it did not maximize or did not make off-system sales and ancillary
22 services, customers could be harmed by that imprudence through an increase in FAC charges.

23 **3. Conclusion**

24 Staff identified no incidents of imprudence related to off-system sales and ancillary
25 services for the prudence review period.

26 **4. Documents Reviewed**

- 27 a. Ameren Missouri's response to Staff Data Request Nos. 0007, 0013, 0016, 0051,
28 and 0055;
- 29 b. Ameren Missouri's work papers in File Nos. ER-2021-0159, ER-2021-0328,
30 ER-2022-0026, and ER-2022-0141;

- 1 c. Ameren Missouri’s General Ledger during the review period;
- 2 d. Ameren Missouri’s Monthly FAC Reports for the Review Period;
- 3 e. MISO Schedules and MISO Tariff Module C and F from
- 4 <https://www.misoenergy.org/>; and
- 5 f. FERC Definitions from <https://www.eia.gov/>.

6 *Staff Experts/Witnesses: Cynthia M. Tandy (Capacity, Energy, Ancillary Services and*
7 *Make-Whole Payments) and Lisa Wildhaber (Hedging)*

8 **IV. Interest**

9 **1. Description**

10 For each month of the FAC accumulation periods and recovery periods,
11 Ameren Missouri is required to calculate the interest associated with the over- or
12 under-recovered balances due to: 1) difference between ANEC and B, 2) refunds as a result of
13 prudence reviews (“P”), and 3) amounts approved in true-up cases. Ameren Missouri applies
14 its short-term interest rate to the over- or under-recovered balance and the interest is
15 compounded on a monthly basis. This interest amount is component “I” of the FPA calculation
16 2nd, 3rd, 4th, and 5th Revised Sheet No. 71.15. Interest is calculated monthly at a rate equal to the
17 daily weighted average interest rate paid on the Company’s short-term debt, then applied to the
18 month-end balance over- or under-recovery amount.

19 For the review period, Ameren Missouri applied an interest amount of (\$726,121)
20 to the over- or under-recovered balances for the FAC. Staff reviewed Ameren Missouri’s
21 monthly source data for short-term interest rates, calculation of its monthly weighted average
22 interest rates, and calculations of the monthly interest amounts. Staff found all calculations to
23 be correct.

24 **2. Summary of Cost Implications**

25 If Ameren Missouri was imprudent in its identification of monthly short-term interest
26 rates and/or in its calculation of monthly interest amounts, customers could be harmed through
27 increased FAC charges.

1 **3. Conclusion**

2 Staff observed no evidence of imprudence with regard to the Ameren Missouri’s
3 monthly short-term interest rates and the calculation of monthly interest amounts applied to the
4 over- or under-recovered balances.

5 **4. Documents Reviewed**

- 6 a. Ameren Missouri Response to Staff Data Request No. 0043; and
7 b. Ameren Missouri’s work papers in File Nos. ER-2021-0159, ER-2021-0328,
8 ER-2022-0026, and ER-2022-0141.

9 *Staff Expert/Witness: Amanda C. Conner*

10 **V. FERC ROE Cases/Entergy Dispute**

11 **1. Description**

12 The two FERC Return on Equity (“ROE”) cases that referenced potential regulatory
13 liability were FERC Docket No. EL14-12-002, FERC ROE Impact Case/Entergy Dispute
14 (the “First FERC ROE Case”) and FERC Docket EL15-45-0000, FERC ROE Impact
15 Case/Entergy Dispute (the “Second FERC ROE Case”). These two cases challenged the
16 allowed base return on common equity for MISO Transmission Owners and resulted in a time
17 period for which transmission rate refunds may be required to be paid to such owners.

18 In Case No. ER-2016-0179, the Signatories agreed³² that the revenue requirement
19 treatment of any refunds that Ameren Missouri receives as a result of the second FERC ROE
20 would be addressed in the next general rate proceeding, but Ameren Missouri agreed to defer
21 any refunds from the second FERC ROE case to FERC Account 253. The Signatories further
22 agreed in Case No. ER-2016-0179 that “no party shall argue that the fact that Ameren Missouri
23 agreed to defer any such refunds, or that the FERC Account to which such a deferral was made,
24 suggests how any such deferral should be treated for ratemaking purposes in a subsequent
25 general rate proceeding.”

26 In Ameren Missouri’s next general rate case, Case No. ER-2019-0335, the corrected
27 Non-Unanimous Stipulation and Agreement stated: “The Signatories agree that Ameren
28 Missouri shall continue its regulatory liability for the first FERC ROE case refunds, except that

³² The Commission filed an *Order Approving Unanimous Stipulation and Agreement* on March 8, 2017.

1 amortization of the first FERC ROE case refunds’ regulatory liability will not begin until the
2 conclusion of the Company’s next electric rate case assuming all litigation that may impact the
3 final first FERC ROE case refunds is completed. If said litigation is not completed, amortization
4 will start after the conclusion of the first Company electric rate case concluding after those
5 refunds are finalized. The Company will continue the treatment for refunds attributable to the
6 second FERC ROE case that was agreed upon in File No. ER-2016-0179.” The final FERC
7 order for the first FERC ROE case resulted in Ameren Missouri recording an accrual and then
8 establishing a regulatory liability, with actual refunds being returned to customers in two parts
9 in 2017. On November 21, 2019, the FERC reached a decision on the second FERC ROE case,
10 and Ameren Missouri is deferring all ROE refunds paid and received to FERC Account 253,
11 until the next electric rate review.

12 In Ameren Missouri’s most recent general rate case, Case No. ER-2021-0240, the
13 Unanimous Stipulation and Agreement stated:

14 The Signatories agree that Ameren Missouri shall continue its regulatory
15 liability for the first FERC ROE case refunds, except that amortization
16 of the first FERC ROE case refunds regulatory liability will not begin
17 until the conclusion of the Company’s next electric rate case assuming
18 all litigation that may impact the final first FERC ROE case refunds is
19 completed. If said litigation is not completed, amortization will start after
20 the conclusion of the first Company electric rate case concluding after
21 those refunds are finalized. The Company will continue the treatment for
22 refunds attributable to the second FERC ROE case that was agreed upon
23 in File No. ER-2019-0335.

24 In response to Data Request No. 0049, the Company stated:

25 Per the terms of the stipulation from ER-2016-0179, the net of these
26 refunds paid and received has been deferred to FERC Account 253 (with
27 corresponding offsets to FERC Accounts 456.1, 565, 419, and 431) until
28 the next electric rate review. The refund/collection process began in
29 February 2020 and continued through February 2022. As refunds are
30 paid and received, the reserve liabilities and assets are relieved, and as
31 any actual refunds received or paid are offset with entries to the reserve,
32 there are no impacts to the FAC.

33 Staff has reviewed the Stipulation and Agreement, as well as responses to data requests,
34 and has determined that Ameren Missouri is in compliance with the terms of the Stipulation.

1 **2. Summary of Cost Implications**

2 If Ameren Missouri was imprudent in its handling of the revenue requirement treatment
3 of any refunds resulting from the FERC ROE cases, customers could be harmed through
4 increased FAC charges.

5 **3. Conclusion**

6 Staff will continue to address any regulatory liability arising from the FERC ROE cases
7 in Ameren Missouri’s next general rate case.

8 **4. Documents Reviewed**

- 9 a. Unanimous Stipulation and Agreement, Case No. ER-2016-0179;
10 b. Staff’s Cost of Service Report and Non-Unanimous Stipulation and Agreement,
11 Case No. ER-2019-0335;
12 c. Staff’s Cost of Service Report and Unanimous Stipulation and Agreement, Case
13 No. ER-2021-0240;
14 d. Ameren Missouri’s responses to Staff Data Request Nos. 0379, 0380, and 0381
15 in Case No. ER-2021-0240; and
16 e. Ameren Missouri’s responses to Staff Data Request No. 0049.

17 *Staff Expert/Witness: Lisa Wildhaber*

18 **VI. Failure to Follow Dispatch Instructions**

19 **1. Description**

20 In its operating procedure MS-OP-031-r35 (effective December 7, 2021), MISO defines
21 the Failure to Follow Dispatch Flag (“FFDF”) as an “hourly flag which is set for any Resource
22 that has Dispatch Interval Excessive Energy (“EXE”) or Dispatch Interval Deficient Energy
23 (“DFE”) in four or more consecutive Dispatch Intervals in a given Hour.”

24 As a member of MISO, Ameren Missouri is provided and expected to follow electronic
25 dispatching instructions as directed by MISO. These dispatch instructions are tailored to each
26 generation resource based upon a specific set of operational characteristics predefined for each
27 generation resource as well as the type of service being offered. Periodically, Ameren Missouri
28 is unable to meet these specific instructions due to equipment operational issues, hold points
29 for starting or stopping equipment (such as coal mills), units ramping downward faster than

1 anticipated for nightly deslagging of boilers, real-time price volatility, and limited time in
2 communicating changes to unit capability. When these deviations occur, MISO charges
3 Ameren Missouri for each specific occurrence. These occurrences do not happen at a
4 single location or at a single generation facility because MISO provides dispatch instructions
5 for each of Ameren Missouri's generation units for each hour of every day. For this Review
6 Period, MISO charged Ameren Missouri an additional \$83,585.56 for a 16-month period in
7 total Excessive/Deficient Energy Deployment charges. However, Ameren Missouri explained
8 that the failure to follow dispatch flag occurred only 1.31% of the total hours in question during
9 this review period.

10 Staff notes that even though this Review Period was a 16-month review compared to
11 the last Review Period for a 20-month review, there was a 9%³³ decreased amount of
12 occurrences for the failure to follow dispatch flag overall for Ameren Missouri from the prior
13 review. There were decreases in occurrences for both plants at Rush Island, all plants at
14 Labadie, Sioux 1, and Osage Combined Cycle plant, but increases in occurrences at Meramec
15 and Sioux 2 plants.

16 **2. Summary of Cost Implications**

17 If Ameren Missouri was imprudent in its management of MISO's dispatch instructions,
18 customers could be harmed through increased FAC charges.

19 **3. Conclusion**

20 Staff is not recommending a disallowance for this review period related to Ameren
21 Missouri's failure to follow dispatch instructions. Staff feels the decrease of 9% in occurrences
22 is a good direction for improvement. Staff will monitor Ameren Missouri's continued progress.
23 Staff reserves the right to review the Company's failure to follow dispatch instructions in future
24 FAC prudence reviews and/or general rate cases.

25 **4. Documents Reviewed**

- 26 a. Ameren Missouri's responses to Staff Data Request Nos. 0036 and 0036.1; and
- 27 b. MISO Operating Procedure MS-OP-031-r35.

28 *Staff Expert/Witness: Cynthia M. Tandy*

³³ The calculations were converted for each review period to a per month number of occurrences and then calculated the percentage of increase or decrease from current review to prior one.

VII. Utilization of Generation Capacity

1. Description

Ameren Missouri’s generation consists of a mixture of Nuclear, Coal, Natural Gas, Solar, Methane Gas, #2 Fuel Oil, Wind, and Hydro generating stations as indicated in Table 9. Table 10 contains the net-generation and reported nameplate capacity rating for Ameren Missouri’s fleet. Table 11 contains the net-generation broken down by unit type for Ameren Missouri’s fleet. These tables illustrate how Ameren Missouri’s generation fleet is being called upon by MISO in actual operation throughout the period from June 1, 2020, through September 30, 2021.

Table 9³⁴ - Confidential

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Unit Name	Unit Type	Fuel	Year of Commercial Operation
██████████	██████████	██████████	██████
██████████	██████████	██████	██████
██████████	██████████	██████	██████
██████████	██████████	██████	██████
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██████	██████████	██████████	██████
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██████████	██████	██████████	██████
██████████ ³⁵	██████	██████████	██████
██████████	██████	██████	██████
██████████	██████	██████	██████
██████████	██████	██████	██████
██████████	██████	██████	██████

³⁴ Ameren response to Staff Data Request No. 0020.

³⁵ Data Request 20 response listed the Meramec CT 2 unit as suspended for this Review Period.

Unit Name	Reported Nameplate Rating (MW) ³⁶	Net Generation for Prudence Review Period (MWh) ³⁷
██████████	██████	
██████████	██████	
██████████	██████	██████████
██████████	██████	
██████████	██████	██████
██████████ ³⁸	██████	██
██████████	██████	██████████
██████████	██████	██████████
██████████	██	██████████
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³⁸ Data Request No. 0020 response listed the Meramec CT 2 unit as suspended for this Review Period.

Table 11 – Confidential

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Unit Type	Net Generation (MWh)	Percentage of Total Net Generation
██████	██████████	██████
██████████	██████████	██████
██████	██████████	██████
██████████████████	██████████	██████
██████	██████████	██████
██████████████████	██████████	██████
██████	██████████	██████

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2. Self – Commitment of Baseload Generation Facilities into MISO

During this FAC prudence review, Staff conducted a review of commitment status of Ameren Missouri’s electric generation facilities into MISO in an effort to determine any negative impacts that might be occurring because of such actions. Ameren Missouri has large and varied electric generation facilities that are designed to provide varying types of services to its customers. These generation facilities include nuclear, coal, natural gas, hydro, PV solar, and wind turbines. Each one of Ameren Missouri’s generation facilities has its own distinct operating characteristics and requires specific operational guidelines to be followed to maintain the reliability of the units as determined by Ameren Missouri’s plant operations team to determine optimal plant reliability and manufacturer operational guidelines.

MISO utilizes five resource offer commitment status designations³⁹ for its market participants (“MP”):

- **Outage** – Designates the Resource is not available for consideration in Energy and Operating Reserve Markets commitment because the Resource is on a Generator Planned Outage or Generator Forced Outage.
- **Emergency** – Designates the Resource is available for commitment in Emergency situations only.
- **Economic** – Designates the Resource is available for commitment by MISO.

³⁹ MISO, Energy and Operating Reserve Markets, Business Practices Manual, BPM-002-r19, 4.2.3.4.6, Page 93.

- 1 • **Must-Run (self-commit)** – Designates the Resource as committed
2 per MP request and is available for dispatch by MISO.
- 3 • **Not Participating** – Designates that the Resource will not
4 participate in the Day-Ahead and/or Real-Time Energy and
5 Operating Reserve Market but is otherwise available.

6 A “self-commit” status designates that the MP itself is committing the resource at its
7 unit minimum generation level and any dispatch above its unit minimum generation level would
8 be determined by MISO, based on Location Marginal Pricing (“LMP”) nodal pricing scenarios.
9 There are three main operating characteristics that determine why Ameren Missouri would
10 place a unit in self-commit status; 1) high cost of restart, 2) increases in operation
11 & maintenance (“O&M”) and capital costs due to unit cycling outside of design parameters and
12 3) to avoid increases in plant outages. Ameren Missouri’s generation units that meet all or some
13 of these criteria and are designated “must-run” are Callaway (nuclear), Labadie, Rush Island,
14 Sioux, and Meramec 3 & 4. These units were designed to provide large quantities of base load
15 power at low costs to Ameren Missouri customers prior to the development of the RTO markets.
16 In response to Staff’s Data Request No. 0056, Ameren Missouri provided the designation of
17 each of its must-run units that meet some or all of this criteria. As a MP, MISO requires Ameren
18 Missouri to offer in sufficient generation to cover its forecasted next day customer load.
19 However, under today’s RTO markets it is not just as simple as comparing an as-offered
20 marginal production cost to the cleared market price to determine which units Ameren Missouri
21 should offer in on an economic basis alone. Calculating the overall benefits provided by
22 Ameren Missouri’s large baseload units outside of the narrow perspective of an LMP clearing
23 price is a complex task. MISO’s day-ahead (24 hours) market price optimization software does
24 not take into account the three factors discussed earlier.

25 Staff analyzed data received from Ameren Missouri⁴⁰ to determine the financial impacts
26 of the self-commit units as offered and cleared into the MISO Real-time market. Table 12
27 provides the summary of Staff’s review by generating unit for the period of June 1, 2020,
28 through September 30, 2021. Staff reviewed the hourly real-time transactions that were deemed
29 must-run by taking the hourly real time energy cost and adding it to the hourly total revenue for
30 that same hour for the individual generating unit that was self-committed, then compared the

⁴⁰ Staff Data Request No. 0056 in File No. EO-2022-0236.

1 number of positive “In the Money” hourly transactions to the negative “Out of the Money”
2 hourly transactions. Results are shown below in Table 12. Staff then took it a step further to
3 show the amount of revenue that corresponded to the “In vs Out” of money transactions, as well
4 as a net settlement (revenue) or total when adding the “In the Money” to the “Out of the Money”
5 transactions, to show an overall revenue associated with self-commitment. In the revenue
6 portion of the table below MISO’s positive/negative sign convention was used for revenues.
7 i.e. (MISO Convention - Negative values = Revenues/Generation and Positive values =
8 Charges/Station Use).

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29 *continued on next page*

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Table 12 – Confidential

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	Total of "Out of Money" Transactions	Total of "In the Money" Transactions	Total periods (hour)
Callaway	████	████	████
Labadie 1	████	████	████
Labadie 2	████	████	████
Labadie 3	████	████	████
Labadie 4	████	████	████
Rush 1	████	████	████
Rush 2	████	████	████
Sioux 1	████	████	████
Sioux 2	████	████	████
Meramec 3	██	██	██
Meramec 4	████	██	██
	████	████	████
(\$)=Revenue			
	Total \$ of "Out" of Money Transactions	Total \$ of "In" the Money Transactions	Net Settlement (revenue)
Callaway	████████	████████	████████
Labadie 1	████████	████████	████████
Labadie 2	████████	████████	████████
Labadie 3	████████	████████	████████
Labadie 4	████████	████████	████████
Rush 1	████████	████████	████████
Rush 2	████████	████████	████████
Sioux 1	████████	████████	████████
Sioux 2	████████	████████	████████
Meramec 3	████████	████████	████
Meramec 4	████████	████████	████████
	████████	████████	████████

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1 Staff does not have the data to perform a detailed analysis as to what would have been
2 the additional costs to the units due to high cost of restart, increases in O&M cost and increased
3 plant outages if Ameren Missouri would have designated these units as “Economic” instead of
4 “Self-Commit”. Staff is providing Table 12 as actual financial results of Ameren Missouri’s
5 current practice of Self-Commit of its baseload generation units as described above. The overall
6 findings from Table 12 revealed that 89% of Ameren Missouri self-commitment hourly
7 transactions had positive revenues associated with them.

8 Staff further explored this issue in Case No. EW-2019-0370. Some of the findings in
9 that case were that:

10 ... the utility responses indicate that the economic minimum for each unit
11 is based upon the physical limitations of each plant at a given point in
12 time. These physical limitations are highly variable among plants, are
13 affected by a variety of factors, and can vary by hour. Many of the units
14 in question were commissioned as base load units well before the
15 day-ahead markets were formed. These base load coal units were not
16 designed to be cycled frequently and doing so would likely increase the
17 likelihood of outages, increase operations and maintenance expense, and
18 reduce the reliability of the units... Staff maintains that in order to fully
19 understand the economic impact of self-scheduling on a given unit’s
20 profitability, an analysis at the RTO level would need to be conducted.
21 Due to the highly confidential nature of utilities’ market bidding
22 strategies, it is highly unlikely that any party other than SPP or MISO
23 have the raw data, modeling software access, and resources to conduct
24 such an extensive analysis of market trends.⁴¹

25 Ameren Missouri has given an example of what might be some of the financial
26 implications if the units were not designated as “Self-Commit”. In Case No. EW-2019-0370
27 Ameren Missouri provides the following:

28 To illustrate the limitation of the MISO day-ahead model's 24-hour look
29 ahead period, consider the operating and cost constraints of a Labadie
30 Energy Center unit. These units each have a startup cost in excess of
31 \$70,000. If these units were to be offered as economic, they would be
32 de-committed by MISO whenever the total market revenue for the next
33 operating day was less than the as-offered cost for energy –regardless of
34 market price projections for the remainder of the week, the cost to restart
35 the unit, or cycling-related maintenance and capital costs. The unit would
36 then only be committed by MISO if its margin is above the as-offered
37 cost for energy and is enough to also cover the cost to restart the unit.

⁴¹ EW-2019-0370, Staff’s Second Supplemental Report, Pages 1 and 2.

1 Those restart costs are a significant hurdle to overcome and they were
2 simply not considered by MISO’s modeling when the model would
3 decide to de-commit the unit, if the unit is in economic commit statute.
4 Putting dollars to the illustration, assume that the unit is offered on the
5 last day of a month and that the MISO model predicts a revenue short
6 fall on the first day of the next month of \$1,000. Assume further,
7 however, that for the remaining 29 days (assuming a 30-day month) of
8 that month the actual revenues would exceed costs by \$20,000 per day if
9 the unit were to remain on-line. If the unit is offered as economic, MISO
10 would de-commit the unit for the first day of the month and it would
11 remain unavailable until the fourth day of the month due to the minimum
12 down time. After that, the model would also keep it off-line because the
13 potential daily margin of \$20,000 would not cover the cost to start the
14 unit. In this illustration, the unit would have foregone a total benefit to
15 customers (and reflected in AmerenMissouri’s fuel adjustment clause)
16 of almost \$600,000 if it had been in a must run status⁴, but instead it
17 received nothing, as it was offered as economic and never ran during the
18 month.

19 12. Another consequence of the model’s limited forward period
20 for analysis is that market participants do not have a clear means of
21 informing MISO of what the cost to shut down a unit is expected to be
22 (such costs include the cost to restart the unit, foregone expected
23 positive margins during minimum down times, and increases
24 in maintenance and capital costs related to unit cycling (i.e.,
25 committing/de-committing/committing again)⁵. As the Commission is
26 likely aware, Ameren Missouri's coal-fired units are primarily designed
27 for baseload (continuous) operation. However, cycling them on a
28 frequent basis decreases unit availability, and shortens component life
29 expectancies resulting in increased maintenance and capital costs. Each
30 time a power plant is cycled, its major and minor auxiliary components
31 experience significant thermal. (Footnotes omitted.)

32 Staff is aware of possible changes being sought by FERC and MISO addressing the
33 self-commitment issue. At this time, Staff is not aware of any prudence issues related to Ameren
34 Missouri’s practice of self-commit.

35 3. Summary of Cost Implications

36 Ameren Missouri’s electricity generating units are dispatched in the MISO day-ahead
37 (“DA”) and real-time (“RT”) markets as a function of each generating unit’s offered cost per
38 kWh relative to the MISO LMP at the unit node and subject to the unit’s operating
39 characteristics and commitment status as provided by Ameren Missouri. Ameren Missouri's
40 role in the dispatch decisions is to provide MISO with the necessary economic and operating

1 parameters for each generation unit for inclusion in MISO's Security Constrained Economic
2 Dispatch ("SCED") algorithm. The algorithm is capable of clearing, dispatching, and pricing
3 Energy, Operating Reserve, Up Ramp Capability, and Down Ramp Capability in a
4 simultaneous co-optimized basis that minimizes production costs and operating reserve costs
5 while enforcing multiple security constraints.⁴² In order to perform proper optimization of
6 commitment and dispatch calculations, MISO requires production cost data for generators to
7 be provided in a three-part offer format: startup cost, no-load cost, and incremental energy cost.

8 In general, Ameren Missouri utilizes a must run commit status for those units whose
9 operating characteristics, such as high cost to restart, expected increase in forced outages if the
10 units are not placed in must run commit status, and maintenance and capital costs due to unit
11 cycling warrant such a designation. Must run status may be used for non-base load units in
12 instances where the margins on the first day would not alone warrant committing the unit but
13 where the expected margin over a longer period of time justifies committing the unit. Must run
14 commit status is also utilized for Osage and Keokuk Energy Centers to ensure compliance with
15 permit requirements regarding minimum flows. Must run commit status may also be used for
16 other units not mentioned above when such a unit is scheduled for testing to ensure that the unit
17 will be in operation for the test.

18 The Company's CTGs and Meramec Units 1 and 2 are considered to be peaking units.
19 Meramec 3 and 4 were operated in both must run and economic unit commitment status during
20 this review period based upon near term market conditions. A nuclear unit cannot be cycled
21 practically, and must remain online due to its unique operating requirements and consequently,
22 Ameren Missouri designates the Callaway Nuclear Energy Center as a must run unit.

23 Additionally, the O'Fallon, Lambert, and BJC renewable energy centers are registered
24 as behind the meter generators in the MISO market and do not have a unit commitment status.
25 They are the only "Intermittent Run" facilities Ameren Missouri owns, when defining
26 intermittent run as those generation resources whose output is dependent upon intermittent
27 primary drivers such as wind or solar. Ameren Missouri does offer the output associated with
28 its Pioneer Prairie wind purchased power agreement into the MISO market. The Keokuk Energy
29 Center is considered to be an Intermittent Resource by MISO as it is not capable of following
30 five minute set point instructions since it is a run of the river generator.

⁴² Ameren Response to Staff Data Request No. 0056.

1 **4. Conclusion**

2 Staff did not observe any evidence of imprudent utilization of generation resources
3 during this prudence review.

4 **5. Documents Reviewed**

- 5 a. Ameren Missouri’s responses to Staff Data Request Nos. 00015,0020, 0035, and
6 0056;
7 b. MISO, Energy and Operating Reserve Markets, Business Practices Manual; and
8 c. EW-2019-0370.

9 *Staff Experts/Witnesses: Jordan T. Hull and Brooke Mastrogiannis (Tables 9, 10, and 11)*

10 **VIII. Heat Rates**

11 **1. Description**

12 Heat rates of generating units are an indicator of unit performance. A heat rate is a
13 calculation of total volume of fuel burned for electric generation multiplied by the average heat
14 content of that volume of fuel divided by the total net generation of electricity in kilowatt hours
15 (kWh) for a given time period.

16 **2. Summary of Cost Implications**

17 Heat rates are inversely related to the efficiency of the generating unit. Increasing heat
18 rates of specific units over time may be an indication that a specific unit’s efficiency is
19 declining. Heat rates can vary greatly depending on operating conditions including but not
20 limited to load, hours of operation, shut downs and startups, unit outages, derates,⁴³ and weather
21 conditions. Therefore, a good indication of unit performance for those units that are utilized
22 frequently is an analysis of the trend of heat rates over time. A permanent increase in monthly
23 heat rates is commonly the result of a decrease in a generating unit’s efficiency whenever
24 additional emissions reduction equipment is added to the backend of the generating unit.
25 Continued utilization of units with sustained elevated heat rates could result in Ameren
26 Missouri incurring higher fuel costs per unit of electricity generated than it would otherwise
27 have incurred.

⁴³ Derate-to reduce the power rating of a component or device.

1 If Ameren Missouri was imprudent in response to the ongoing trend of a unit's heat rate,
2 customer harm could result from an increase in the fuel costs that are collected through
3 Ameren Missouri's FAC charges.

4 **3. Conclusion**

5 In reviewing the monthly heat rates of Ameren Missouri's generating units dating back
6 to August 2008, Staff found no indication that Ameren acted imprudently during the
7 Review Period.

8 **4. Documents Reviewed**

- 9 a. Ameren Missouri's responses to Staff Data Request Nos. 0044, 0046, and 0048;
10 and
- 11 b. Monthly Outage data submitted by Ameren Missouri in compliance with Rule
12 20 CSR 4240-3.190.

13 *Staff Expert/Witness: Jordan T. Hull*

14 **IX. Plant Outages**

15 **1. Description**

16 Outages occurring at any of the generating units can have an impact on how much
17 Ameren Missouri pays for fuel and purchased power and could result in Ameren Missouri
18 paying more for fuel and purchased power cost than is necessary. Ameren Missouri is required
19 by the North American Electric Reliability Corporation ("NERC") to submit data for every
20 outage in accordance with Generating Availability Data System ("GADS") data reporting
21 instructions effective January 2012. Generating unit outages generally can be classified as
22 scheduled outages, forced outages, or partial outages (derating).

23 Staff examined the outages of Ameren Missouri's generation fleet and the timing of
24 these outages to determine if the outages were imprudently taken. Any planned outage during
25 peak load demand times or a period of high replacement energy prices has the potential result
26 of Ameren Missouri paying more for fuel and purchased power costs than it would have paid
27 if the outage was planned during forecasted low load times. Periodic planned outages are
28 required to maintain each generating unit in peak operating condition to minimize forced or
29 maintenance outages that could occur during peak load demand or periods of high replacement

1 energy prices. Ameren Missouri has little or no control over the timing of maintenance or forced
2 outages of the generating stations it owns and operates when such outages are the result of
3 unforeseen events. These types of outages are not included as a part of this prudence review.

4 **2. Summary of Cost Complications**

5 An imprudent outage could result in Ameren Missouri purchasing expensive spot
6 market energy or running its more expensive units to meet demand and could result in customer
7 harm through an increase in customer FAC charges.

8 **3. Conclusion**

9 Staff did not observe any evidence of imprudent outages during the time period
10 examined in this prudence review.

11 **4. Documents Reviewed**

- 12 a. Ameren Missouri's responses to Staff Data Requests Nos. 0023, 0024, 0042,
13 0043, and 0047.

14 *Staff Expert/Witness: Jordan T. Hull*

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

In the Matter of the Ninth Prudence Review)	
of Costs Subject to the Commission-)	<u>File No. EO-2022-0236</u>
Approved Fuel Adjustment Clause of Union)	
Electric Company d/b/a Ameren Missouri)	
)	

AFFIDAVIT OF AMANDA C. CONNER

STATE OF MISSOURI)
) ss.
COUNTY OF COLE)

COMES NOW AMANDA C. CONNER and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing *Staff Report*; and that the same is true and correct according to her best knowledge and belief.

Further the Affiant sayeth not.


AMANDA C. CONNER

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this 24th day of August, 2022.

DIANNA L VAUGHT
Notary Public - Notary Seal
STATE OF MISSOURI
Cole County
My Commission Expires: July 18, 2023
Commission #: 15207377



Notary Public

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

In the Matter of the Ninth Prudence Review)
of Costs Subject to the Commission-) File No. EO-2022-0236
Approved Fuel Adjustment Clause of Union)
Electric Company d/b/a Ameren Missouri)
)

AFFIDAVIT OF JORDAN T. HULL

STATE OF MISSOURI)
) ss.
COUNTY OF COLE)

COMES NOW JORDAN T. HULL and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing *Staff Report*; and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.




JORDAN T. HULL

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this 29th day of August, 2022.

D. SUZIE MANKIN
Notary Public - Notary Seal
State of Missouri
Commissioned for Cole County
My Commission Expires: April 04, 2025
Commission Number: 12412070



Notary Public

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

In the Matter of the Ninth Prudence Review)	
of Costs Subject to the Commission-)	<u>File No. EO-2022-0236</u>
Approved Fuel Adjustment Clause of Union)	
Electric Company d/b/a Ameren Missouri)	
)	

AFFIDAVIT OF BROOKE MASTROGIANNIS

STATE OF MISSOURI)
) ss.
COUNTY OF COLE)

COMES NOW BROOKE MASTROGIANNIS and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing *Staff Report*; and that the same is true and correct according to her best knowledge and belief.


Further the Affiant sayeth not.


BROOKE MASTROGIANNIS

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this 24th day of August, 2022.

DIANNA L VAUGHT Notary Public - Notary Seal STATE OF MISSOURI Cole County My Commission Expires: July 18, 2023 Commission #: 15207377
--



Notary Public

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of the Ninth Prudence Review)
of Costs Subject to the Commission-) File No. EO-2022-0236
Approved Fuel Adjustment Clause of Union)
Electric Company d/b/a Ameren Missouri)
)

AFFIDAVIT OF CYNTHIA M. TANDY

STATE OF MISSOURI)
) ss.
COUNTY OF COLE)

COMES NOW CYNTHIA M. TANDY and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing *Staff Report*; and that the same is true and correct according to her best knowledge and belief.

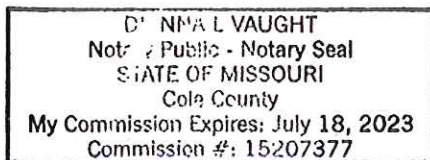
Further the Affiant sayeth not.

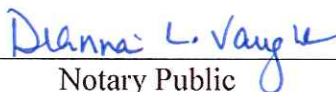


CYNTHIA M. TANDY

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this 24th day of August, 2022.





Notary Public

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of the Ninth Prudence Review)
of Costs Subject to the Commission-) File No. EO-2022-0236
Approved Fuel Adjustment Clause of Union)
Electric Company d/b/a Ameren Missouri)
)

AFFIDAVIT OF LISA WILDHABER

STATE OF MISSOURI)
) ss.
COUNTY OF COLE)

COMES NOW LISA WILDHABER and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing *Staff Report*; and that the same is true and correct according to her best knowledge and belief.

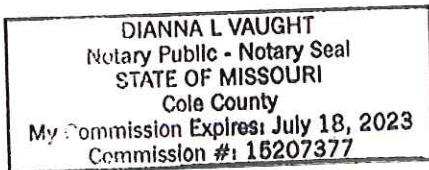
Further the Affiant sayeth not.

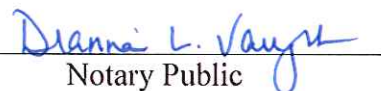


LISA WILDHABER

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this 24th day of August, 2022.





Notary Public