BEFORE THE PUBLIC SERVICE COMMISSION STATE OF MISSOURI

In the Matter of the Application of The Empire)	
District Electric Company for an Accounting Order)	Case No. EO-2009-0233
Concerning Reclassification of Certain Transmission)	
and Distribution Facilities.)	

MODIFICATION OF STAFF RECOMMENDATION TO ELIMINATE PROVISIONAL NATURE OF PROPOSED GRANT OF ACCOUNTING AUTHORITY

COMES NOW the Staff of the Missouri Public Service Commission (Staff) and, based on additional information received since its prior recommendation that is set out in its Memorandum attached hereto as Appendix A, the Staff modifies its recommendation to eliminate the provisional nature of the accounting authority the Staff previously recommended the Commission grant to The Empire District Electric Company.

WHEREFORE, the Staff of the Missouri Public Service Commission recommends the Commission grant Empire until the effective date of new rates in its next general electric rate proceeding before this Commission the relief it requests, *i.e.*, issue an order that 1) grants Empire accounting authority to make no changes to the current classification of investment in transmission and distribution facilities recorded on Empire's books and records prior to January 1, 2008; 2) accepts, as reasonable, Empire's methodology used to determine which of its transmission and distribution assets are Transmission Facilities and the resulting determinations by Empire regarding transmission and distribution assets placed in service prior to January 1, 2008, as described in its application; and 3) authorizes Empire to utilize the SPP criteria and definition to classify transmission and distribution assets placed in service after January 1, 2008.

Respectfully submitted,

/s/ Nathan Williams_

Nathan Williams Deputy General Counsel Missouri Bar No. 35512

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Certificate of Service

I hereby certify that copies of the foregoing have been mailed, hand-delivered, transmitted by facsimile or emailed to all counsel of record this 12th day of May 2009.

/s/ Nathan Williams_

MEMORANDUM

TO: Missouri Public Service Commission Case File

Case No. EO-2009-0233, The Empire District Electric Company

FROM: Mark L. Oligschlaeger, Auditing Department

Alan J. Bax, Energy Department

s/s Mark L. Oligschlaeger 05/12/09 s/s Nathan Williams 05/12/09

Project Coordinator / Date General Counsel's Office / Date

SUBJECT: Staff's Revised Recommendation for Approval of The Empire District Electric

Company's Application for an Accounting Order Concerning Reclassification of

Certain Transmission and Distribution Facilities

DATE: May 12, 2009

On December 1, 2008, The Empire District Electric Company (Empire or Company) filed its Application concerning reclassification of certain transmission and distribution plant facilities. Specifically, Empire requested that the Missouri Public Service Commission (Commission) issue an order: 1) granting Empire accounting authority to make no changes to the current classification of investment in transmission and distribution facilities recorded on Empire's books and records prior to January 1, 2008; 2) accepting, as reasonable, Empire's methodology used to determine which of its transmission and distribution assets are Transmission Facilities and the resulting determinations by Empire regarding transmission and distribution assets placed in service prior to January 1, 2008; 3) authorizing Empire to utilize the Southwest Power Pool (SPP) criteria and definition to classify transmission and distribution assets placed in service after January 1, 2008; and 4) granting such further relief as the Commission shall find to be reasonable.

The Staff filed its initial recommendation to the Commission concerning Empire's application on February 20, 2009. A more complete description of the background of the Company's instant application, and the Staff's investigation of Empire's requests, can be found there.

In its February 20, 2009 filing, the Staff recommended that the accounting authority requested by Empire in this Application be granted by the Commission on a temporary basis only, to expire upon the effective date of new rates resulting from Empire's next general rate proceeding. The rationale for granting the Company's requests on a temporary basis was the uncertainty of how these requests would impact the ongoing level of transmission revenues received by it from the SPP, as well as the uncertainty of how Empire's other retail jurisdictions would deal with the identical applications filed by the Company in those states. Given this uncertainty, the Staff opined that a decision on whether to grant this authority on a permanent basis would best be made in an upcoming rate proceeding, when additional information on these points would be available.

MO PSC Case No. EO-2009-0233 Official Case File Memorandum May 12, 2009 Page 2 of 3

On March 2, 2009, Empire filed a response to the Staff's recommendation in this proceeding, objecting to the temporary nature of the Staff's approval recommendation.

Since the filing of the Staff's initial recommendation in this proceeding, the Staff has received additional information from Empire directly pertaining to the Staff's concerns expressed within its February 20, 2009 filing, as described below.

Regarding the impact of Empire's plant reclassification requests on SPP transmission revenue levels, Empire has provided evidence that reclassification of transmission and distribution plant installed prior to 2008 under the SPP classification criteria would tend to slightly reduce its level of transmission revenue recovery from the SPP if, in fact, its requested reclassification waiver for pre-2008 plant is not granted by its retail rate jurisdictions. A reduction in SPP transmission revenues would result in an increase in Empire's Missouri jurisdictional revenue requirement, all other things being equal.

Regarding the actions of Empire's other retail rate regulators, the Company provided documentation illustrating that the Company's application had been granted in total by the Kansas Corporation Commission; and that the Oklahoma Corporation Commission Staff had recommended approval of Empire's application in total by its Commission, without any opposition by other parties, though that Commission itself has not yet acted upon the request. The Arkansas Public Service Commission (Arkansas) has yet to take action on Empire's request, though according to the Company no concerns had been expressed by the Arkansas Staff to date concerning the request.

Based upon this additional information, the Staff now believes it is unlikely that adoption of the Company's requests in this Application would result in a material change, either up or down, in Empire's Missouri jurisdictional revenue requirement in future rate proceedings. Further, the Staff believes it is also unlikely that there will be any major deviation from the course of action recommended in this filing by the Company's retail rate regulators in its other jurisdictions regarding these requests.

For the reasons discussed above, the Staff is revising its initial recommendation to the Commission in this matter to recommend permanent approval of the Company's request. The Staff wishes to be clear that this revised recommendation is primarily premised upon the representations of Empire concerning the projected impact of the Company's reclassification actions on their ongoing level of transmission revenues from SPP. The Staff still intends to verify the accuracy of the Company's representations concerning this matter in Empire's next general rate proceeding. The Staff also recommends that the Commission reflect in any Order approving this application its standard "no ratemaking" language; i.e., that any approval of this application will not be considered as binding in any way on the Commission regarding the ratemaking treatment afforded to Empire regarding any of its cost of service components in subsequent rate proceedings.

MO PSC Case No. EO-2009-0233 Official Case File Memorandum May 12, 2009 Page 3 of 3

Therefore, the Staff recommends that the Commission issue an Order: 1) granting Empire accounting authority to make no changes to the current classification of investment in transmission and distribution facilities recorded on Empire's books and records prior to January 1, 2008; 2) accepting, as reasonable, Empire's methodology used to determine which of its transmission and distribution assets are Transmission Facilities and the resulting determinations by Empire regarding transmission and distribution assets placed in service prior to January 1, 2008; 3) authorizing Empire to utilize the SPP criteria and definition to classify transmission and distribution assets placed in service after January 1, 2008; and 4) granting such further relief as the Commission shall find to be reasonable.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of the Application of The Empire District Electric Company for an Accounting Order Concerning Reclassification of Certain Transmission and Distribution Facilities) Case No. EO-2009-0233))				
AFFIDAVIT OF MARK L. OLIGSCHLAEGER					
STATE OF MISSOURI) COUNTY OF COLE)	·				
preparation of the foregoing Staff Memoran- to be presented in the above case Memorandum/Recommendation was develo	his oath states: that he has participated in the dum/Recommendation in memorandum form, e; that the information in the Staff sped by him; that he has knowledge of the ion; and that such matters are true and correct				
	Mark L. Oligschlaeger				
Subscribed and sworn to before me this	12th day of May, 2009.				
NIKKI SENN Notary Public - Notary Seal State of Missouri Commissioned for Osage County My Commission Expires: October 01, 2011 Commission Number: 07287016	Notary Public				

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

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STATE OF MISSOURI)	SS.		
preparation of the foregoing to be presented in the Memorandum/Recommenda	g Staff Note the state of the s	Memoran ove caso as develo mmendat	dum/Recone; that toped by him	that he has participated in the amendation in memorandum form, he information in the Staff m; that he has knowledge of the at such matters are true and correct
			<u>A</u>	lan J. Bax
Subscribed and sworn to bef	fore me	this	2th	_ day of May, 2009.
D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole Count My Commission Expires: December 08 Commission Number: 0841207	2012		DS.	exullanken) otaty Public