

THE
CADMUS
GROUP, INC.

Salt River Project Net-to-Gross: Updating Research

The Cadmus Group, Inc.
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Research Goals & Tasks

Is NTGR = 1?

Appropriate for SRP?

Definitions and components of the NTG Ratio

Methods used to calculate claimed savings

Uncertainty inherent within methods

NTG treatment in 32 states across the country

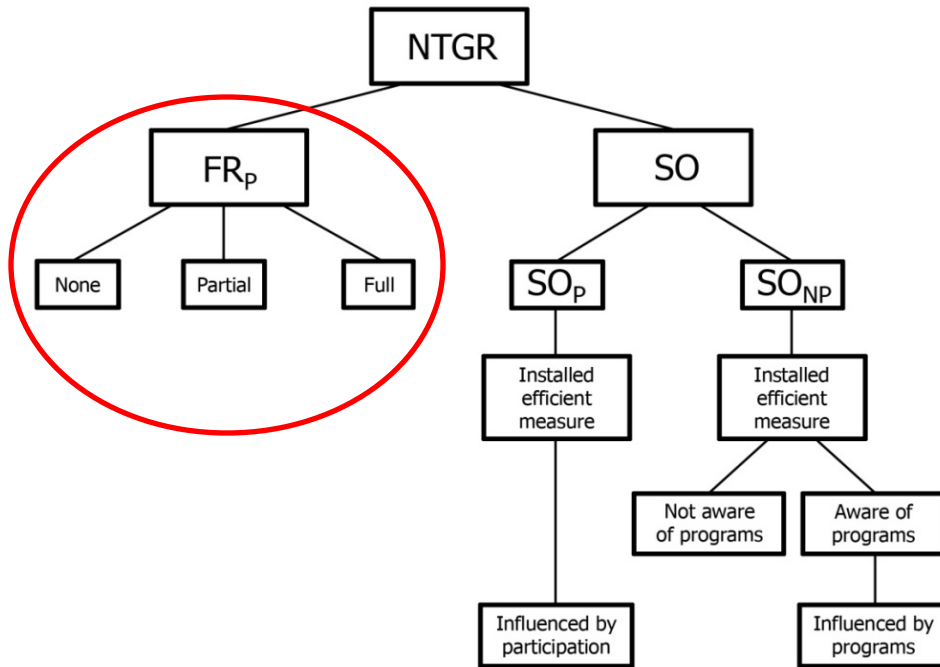
Conclusions

Recommendations

What Do We Mean By “Savings”

Type of Savings	Number of Units	Adjustments
Reported Gross (Ex Ante – unverified)	Claimed	None
Verified Gross (Ex Post – Evaluated)	Observed	Actual installations, actual equipment, operating conditions (e.g., EFLH, climate zone, size, ratings, etc.)
Net Savings (Ex Post – Evaluated)	Observed	Free-ridership, Spillover

NTG Ratio: Freeridership

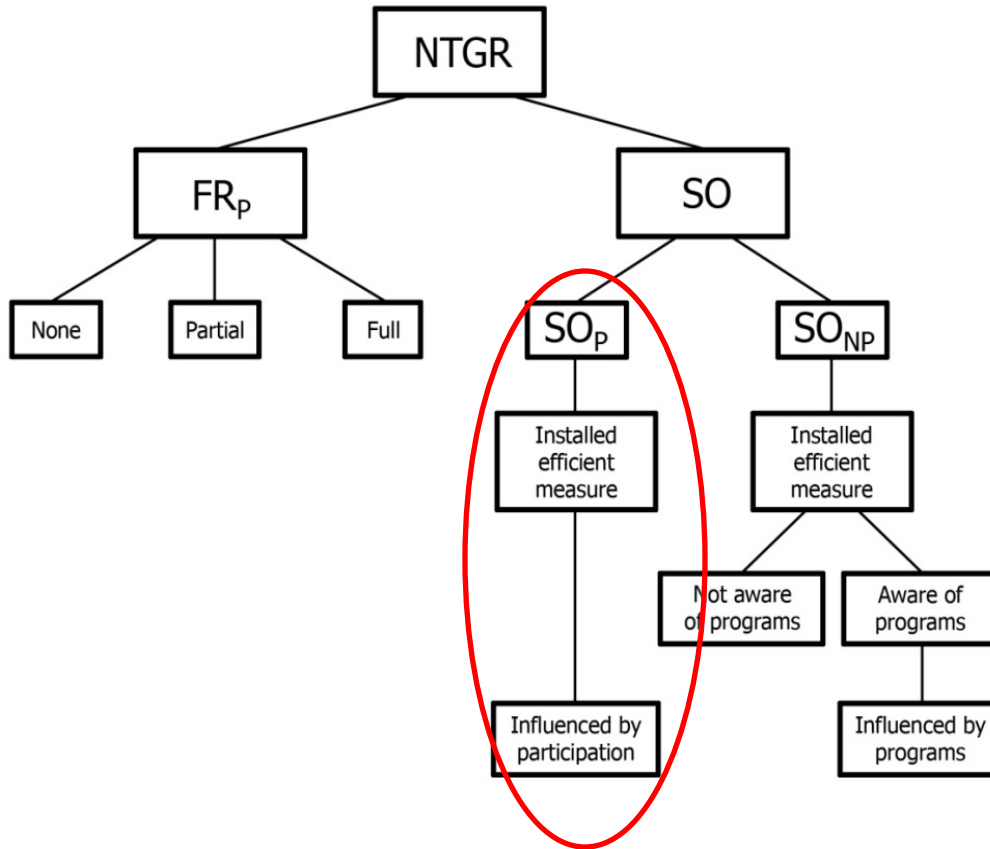


Participants' adoption (installation) of measures offered under the program that would have occurred in the absence of the program.

That is, would they have installed:

- the same thing,
- at the same time,
- in the same quantity,
- with the same efficiency,
- without the rebate?

NTG Ratio: Participant Spillover

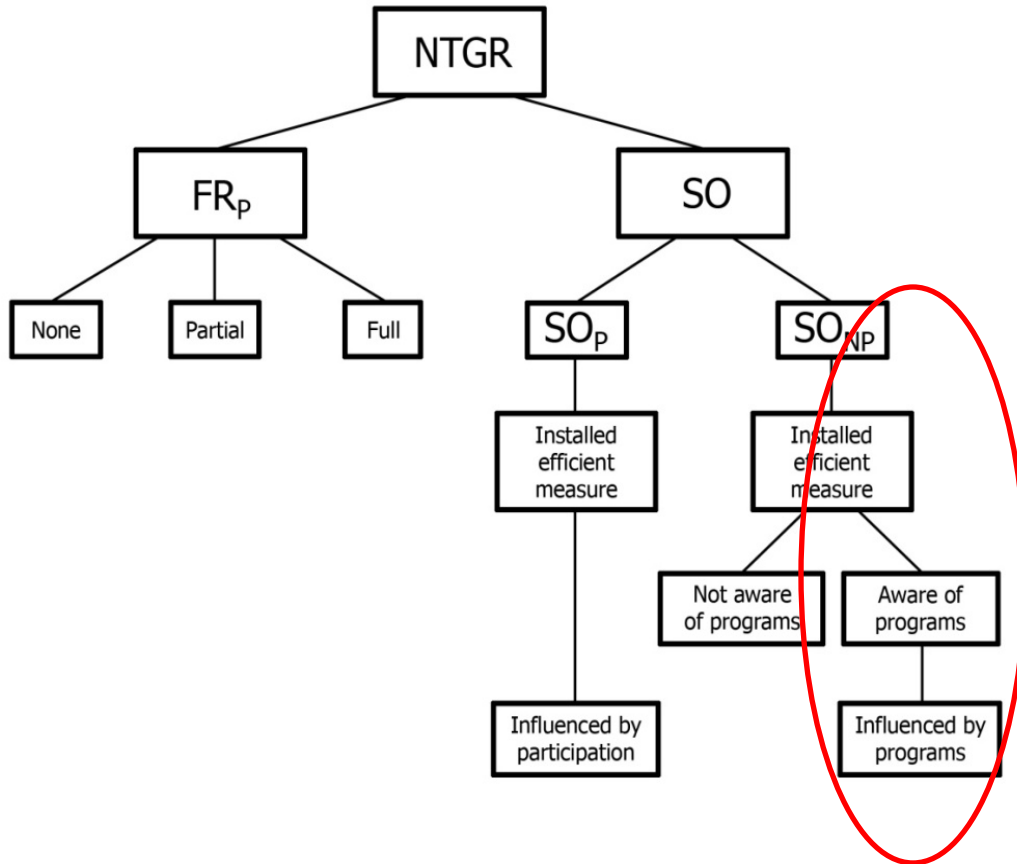


Participants' adoption of measures in addition to those incented by the program, actions induced by the program, at no cost to the program.

Did participants install energy-efficient measures:

- outside of the program,
- without a rebate,
- influenced by the program?

NTG Ratio: Nonparticipant Spillover



Adoption of measures by eligible customers who did not participate in the program, but were influenced by the program.

Three key factors:

- **Measure adoption.** Purchase and installation of measures without participating.
- **Awareness.** Knowledge of the programs and measures offered.
- **Attribution.** Was the purchase influenced by an efficiency program(s).

And, Market Effects

Efficiency programs can influence market practices

Change the way supply chains in energy efficiency markets operate & availability of products or practices:

- SEER level of stocked heat pumps and air conditioners
- stocking only premium efficiency motors
- CFLs and LEDs increasing shelf space, even before EISA
- home design and building practices

More....

Market Transformation effects are the ideal achievement of energy-efficiency programs; the impact could be long-lasting

NTGR can naturally decline over time as markets transform

A significant measurement challenge

Measurement. Statistical Methods: Difference-in-differences

Energy use of participants and nonparticipants measured in pre/Post-program periods

Not well suited for large C&I programs

Net program impacts do not provide estimates of individual components of NTGR (FR, SO, and ME)

Measurement. Statistical Methods: Discrete Choice

Probability of choosing one option over another as a function of specific, explanatory factors (e.g., SRP AC Rebate discrete choice modeling)

lower-efficiency, non-program-qualifying unit

high-efficiency, program-qualifying unit outside of the program

high-efficiency, program-qualifying units as part of the program

Measurement. Self Report



Directly ask

Battery includes multiple questions

Responses scaled & savings weighted for composite free-ridership score

Transparent scoring methods modified to fit program delivery channel, sector, technology, etc.

Measurement. Self Report: FR

Possible response bias – social desirability

- Internal reasons & cognitive processes- People try to give the “right answer”
- Giving the “right answer” tends to overstate free-ridership

Construct validity - participants may be predisposed to conservation

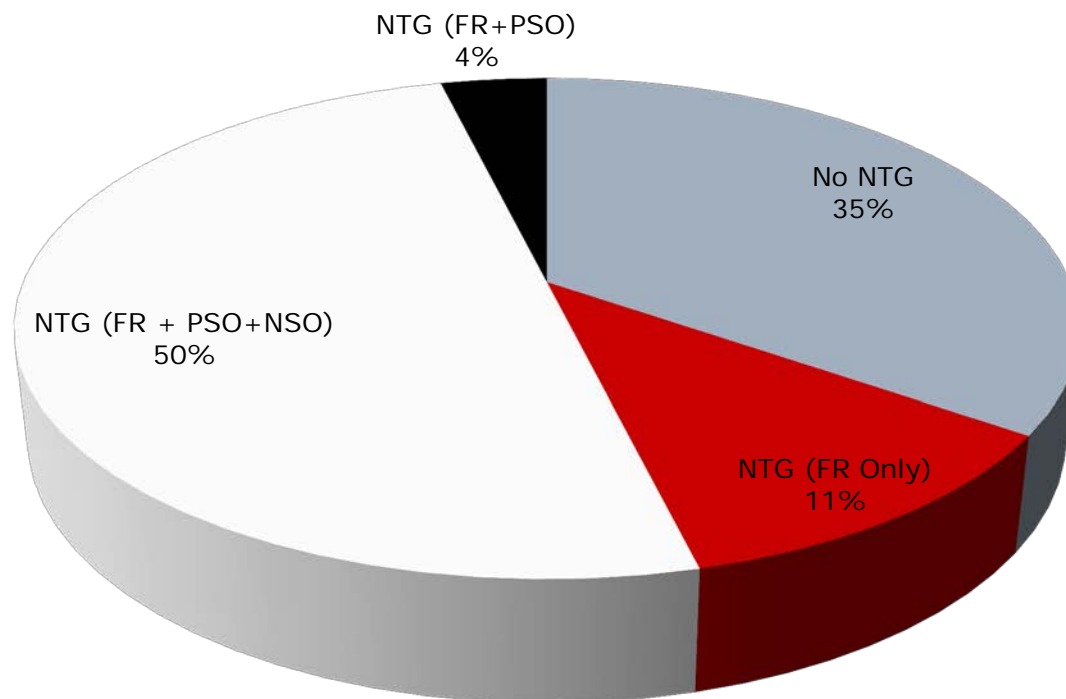
- Responses may be conditioned by psychological effects of the program
- May be measuring effect of program, not what would happen in the absence

Measurement. Self Report: SO

Systematic
and
transparent
approaches

Directly ask decision makers
about EE purchases w/o
rebates, knowledge of
available rebates, influence
of the programs

Treatment of NTG: Based on 31 States



Across the Country

NTG Treatment by Jurisdiction

No NTG

- MD, NM, RI, DE, DC, NC, TX, NJ

NTG forward looking only

- WI, WA, IN, MD, ME, OH, ID, MN, PA, MA

NTG backward looking

- OR, CO, MO, UT, AK

NTG=Deemed Values

- CA, NV, NY, VT, HI, MI, AR

Arizona

The Arizona Corporation Commission set Energy Efficiency Rules in 2009

The APS DSM plan compliance filing reported net savings; considering free-ridership, spillover, market effects

NTGR varied by program; across portfolio NTGR close to 1 (Supporting notion that in aggregate...free-ridership is at least offset by spillover and market effects")

Policy Direction

Net = (1-freeride+participant
spillover + market effects)

Potential,
Goals, Analysis,
and Reporting

Net as Program
Performance
Metric

Findings from Other Studies

CPUC National
Energy Efficiency
Best Practices
Study

Over 50%
assumed or
calculated
NTGR $\geq .90$

Findings from Other Studies

California Portfolio Energy Efficiency Program Effects and Evaluation Summary Report

- 50 resource acquisition & 31 information-only programs
 - 23 considered free-ridership
 - 3 measured participant spillover
 - 3 measured nonparticipant spillover

Commercial Lighting Free-ridership & Spillover

Sponsoring Organization	Net-to-Gross Values	Free-ridership Values	Spillover Values
Residential:			
Efficiency Vermont	1.19	6%	25%
Energy Trust of Oregon	0.75	51%	26%
Efficiency Maine	1.10	20%	30%
Non-Residential:			
NYSERDA	1.10	39%	80%

Concluding Remarks

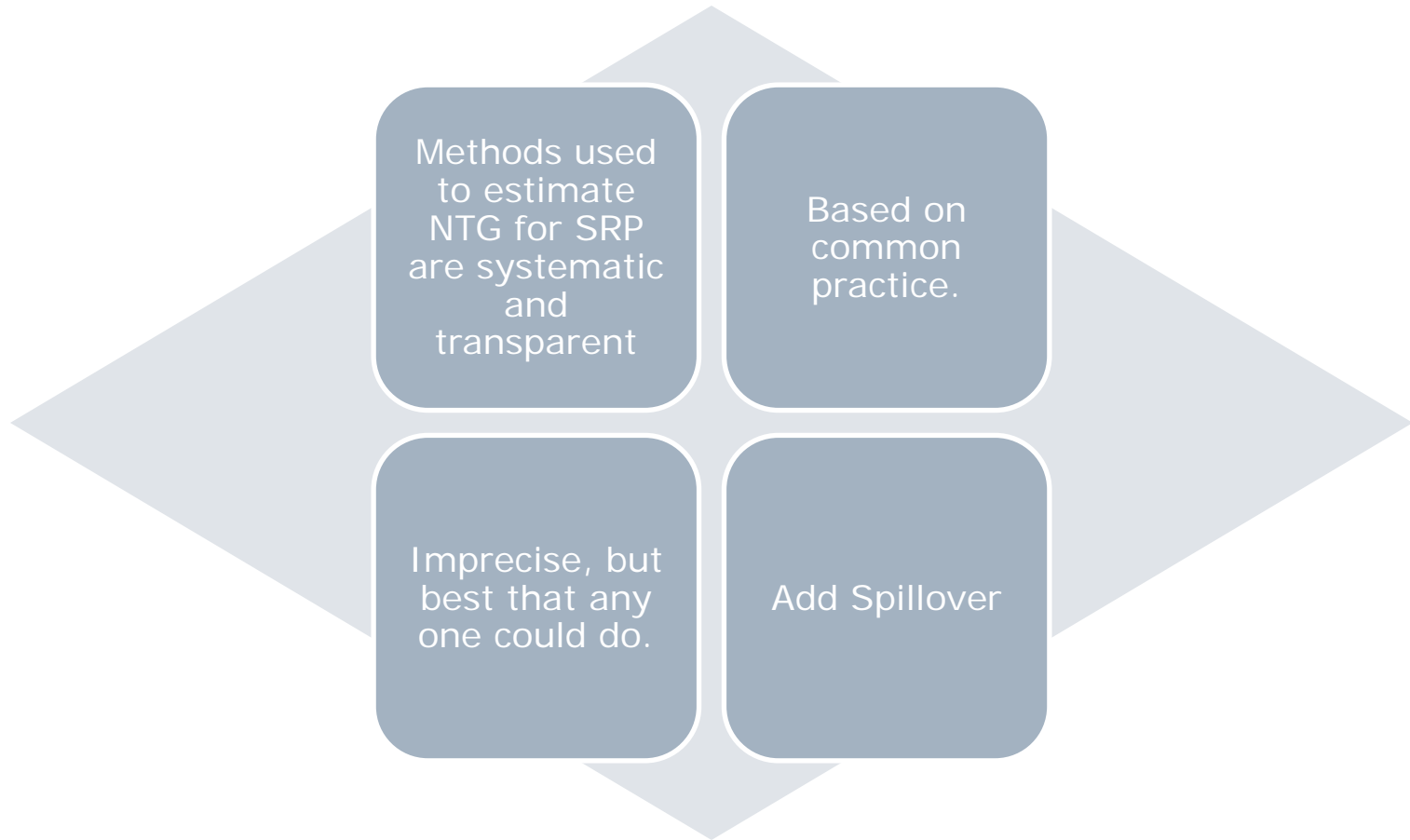
Use of different estimates is a policy matter

Plenty of evidence that NTG over a portfolio is 1

Adjusted gross savings for compliance

Net as a program metric

If you DO measure..



Recommendations

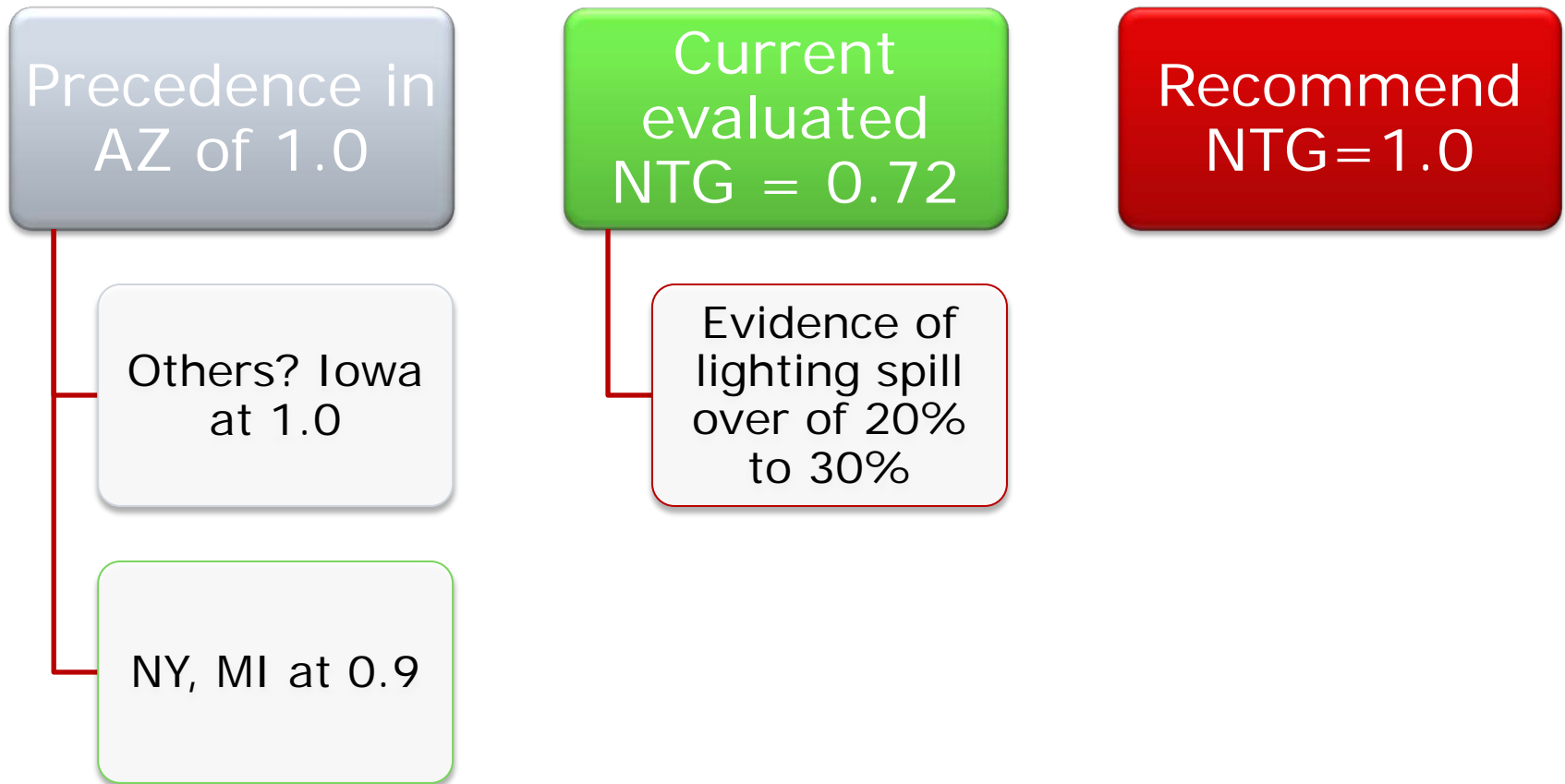
Adopt a deemed NTGR at the portfolio level

- This considers the uncertainty in measuring the NTGR components
- It acknowledges spillover and market effects could offset some portion of the free-ridership estimates

Claim adjusted gross savings

- Continue to compute the net savings estimates and use this information for program planning

What Deemed Value?



Recommendations

Should continue efforts to design effective programs and minimize free-ridership by:

- Regularly tracking measure saturation within service area and other jurisdictions
- Carefully monitor market response to programs and set incentive levels that minimize free-ridership
- Match incentive levels with increased efficiency to motivate participants to install measures that would not have been installed in the program's absence