Exhibit No.:

Issue: Need for distribution system

rehabilitation

Witness: David A. Spratt Sponsoring Party: MoPSC Staff

Type of Exhibit: Direct Testimony
Case No.: WR-2017-0259

Date Testimony Prepared: October 13, 2017

# MISSOURI PUBLIC SERVICE COMMISSION COMMISSION STAFF DIVISION WATER AND SEWER DEPARTMENT

**DIRECT TESTIMONY** 

**OF** 

**DAVID A. SPRATT** 

INDIAN HILLS UTILITY OPERATING COMPANY, INC.

CASE NO. WR-2017-0259

Jefferson City, Missouri October 2017

#### 1 **DIRECT TESTIMONY** 2 OF 3 **DAVID A. SPRATT** 4 INDIAN HILLS UTILITY OPERATING COMPANY, INC. 5 CASE NO. WR-2017-0259 Please state your name and business address. 6 Q. 7 A. David A. Spratt, 200 Madison Street, Suite 500, Jefferson City, MO 65101. 8 Q. By whom are you employed and in what capacity? I am a Utility Operations Technical Specialist II in the Water and Sewer 9 A. 10 Department ("Staff") for the Missouri Public Service Commission ("Commission"). 11 Q. Please describe your educational background, work experience, training, and any cases in which you have previously filed testimony before this Commission. 12 13 A. My credentials are attached to this direct testimony as Schedule DAS-d1. 14 Q. What is the purpose of your direct testimony? 15 The purpose of my direct testimony is to describe the ongoing need for water A. 16 distribution system rehabilitation at Indian Hills Utility Operating Company, Inc. ("Indian Hills" 17 or "Company") and Staff's position on service connection replacements versus repairs. 18 Q. Please describe the system improvements Indian Hills has made since acquiring 19 the system? 20 A. The Company has made a variety of improvements, some to comply with the 21 Missouri Department of Natural Resources (DNR) guidelines. The Company replaced the drop 22 pipe and the 25 horsepower (hp) well pump located at well #1. A new 263,000 gallon storage

tank was installed to replace the old 20,000 gallon storage tank, which did not meet DNR

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"Minimum Design Standards for Missouri Community Water Systems" ("design guide" Publication 2489) 1.1.2 (d) (3) (ii) located on page 3 of the publication. The previous tank had outlived its useful life and did not provide sufficient storage. The previous storage tank was buried on three sides which did not meet design guide 7.0.3(d) located on page 168 of the publication. The Company drilled a second well to comply with DNR design guide requirement 3.2.1.2 located on page 28 of the publication, which states that a water system serving more than 500 people "shall have more than one well". The Company constructed well #3 very similarly to well #1. The well house at well #1 was in great need of repair and was not of sufficient size for the motors and monitoring equipment that have been installed. Each well house was built with a separate room to house the chlorine. Liquid chlorine in drums has to be vented and that gas is highly corrosive. Keeping the chlorine contained can extend the life of the metal inside the well houses.

- Q. Please explain your familiarity with the water system at Indian Hills.
- A. I have been performing inspections on the water system and responding to customer complaints involving water leaks for approximately five years.
  - Q. Does this system have a problem with water leaks?
- A. Yes. Since 2011, there have been at least 40 documented leak complaints called in to Staff that have been recorded in EFIS. Some of the leaks are in the water mains but others are in the service connections.
  - Q. What is a service connection?
- A. The service connection is section of the pipe connecting the water main to the water meter.

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Q. What are the issues with leaks at the service connection?

A. The water distribution system is approximately 50 years old. Due to lack of capital improvements on the system, many of the mains, service lines, and service connections are original to the system. Many of the current leaks that the Company has observed show signs of at least one previous repair. The Company and Staff's observations of these leaks indicate that the previous owners' repairs were substandard and made with substandard material and are causing further issues. The Company has presented Staff with a report indicating the number of leaks repaired and service connections replaced since taking over the utility. That report has been attached to this testimony as Schedule DAS-d2.

- Q. What is the Company's current method for reducing water leaks within the water system?
- A. The Company believes it is better for system integrity to replace service connections as leaks are discovered rather than repair the service connections.
- Q. Does Staff agree that replacing service connections is a better alternative than service line repairs?
  - A. Yes.
  - Q. Please explain why Staff agrees with this approach.
- A. As mentioned above, the service connections installed and/or repaired by previous owners were made with substandard material. Thus the previously repaired connections are unable to withstand the increase in water pressure provided by the Indian Hills due to overall system improvements, discussed above, made by the Company to comply with DNR guidelines. Photos are attached to my direct testimony as Schedule DAS-d3 showing where multiple repairs

- have been made to service connections. It is Staff's opinion that it would be less expensive to replace a service connection while the ditch is open and the backhoe is on site than to dig in the same spot numerous times and make minor repairs. The Company has suggested replacing all of the service connections over a period of time to be able to schedule the work, annualize the cost, and reduce the number of leaks.
  - Q. Does this conclude your direct testimony?
  - A. Yes, it does.

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In The Matter of The Rate Increase Request Of Indian Hills Utility Operating Company, Inc.	)	<u>Case No. WR-2017-0259</u>

### AFFIDAVIT OF DAVID A. SPRATT

State of Missouri	)
	) ss
County of Cole	)

**COMES NOW** David A. Spratt, and on his oath declares that he is of sound mind and lawful age; that he contributed to the attached *Direct Testimony*; and that the same is true and correct according to his best knowledge and belief.)

Further the Affiant sayeth not.

David A. Spratt

#### **JURAT**

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this 12th day of October, 2017.

Dianna: L. Vaught

DIANNA L. VAUGHT Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: June 28, 2019 Commission Number: 15207377

#### David A. Spratt

I am a Utility Operations Technical Specialist II in the Water & Sewer Department, in the Commission Staff of the Missouri Public Service Commission. I have been employed by the Missouri Public Service Commission since April of 2008. My primary duties include, but are not limited to, utility operation inspection of water and sewer facilities that are regulated by the PSC.

#### **Educational background and Work Experience**

I earned a Bachelor of Arts in History and a minor Political Science in 1995 from Lincoln University in Jefferson City, MO. I also earned a Master of Public Administration degree from the University of Missouri – Columbia in 1999. During my time with the PSC I have received the following operator certificates from the Department of Natural Resources: D level drinking water treatment certificate, D level wastewater certificate, and DS-I water distribution. I have inspected numerous water and wastewater treatment facilities. I have also worked on a variety of complaint cases. I testified as an expert witness in case WC-2011-0409.

## **Notes** Leak No. Address 1 1648 Lakeshore 2 816 Lakeshore 3 2239 Lakeshore 4 2272 Lakeshore 5 2014 Lakeshore 6 1658 Lakeshore 7 474 Lakeshore 8 1746 Lakeshore 9 593 Lakeside 10 1920 Lakeshore 11 Lot 960 on Whitefawn 12 2270 Lakeshore 13 1936 Lakeshore 14 737 Squaw 15 826 Lakeshore 16 1089 Whitehawk 17 1744 Lakeshore 18 1524 Lakeshore 19 1618 Lakeshore 20 1339 Lakeshore 21 2136 Lonewolf 22 2446 Sanchez 23 858 Lakeshore 24 1306 Lakeshore 25 327 Oak 26 1800 Lakeshore Drive 27 1340 Shawnee 28 2250 Lakeshore 29 141 Hickory 30 1668 Lakeshore 31 721 Squaw 32 1837 lakeshore 33 2014 Lakeshore Drive 34 580 Lakeside 35 122 Hickory 36 1683 Lakeshore 37 1868 Lakeshore

38 2210 Lakeshore 39 1156 Pawnee

40 2213 Lakeshore

41 551 Lakeside

42 2142 Whitefawn

43 1896 Lakeshore

44 1459 Sequoya

45 1504 Lakeshore

46 1652 Lakeshore

47 1378 Osage 48 1857 Lakeshore

49 1740 Lakeshore

7/11 & 7/19

Schedule DAS-d2 Page 1 of 6

50 533 Lakeside 51 632 Lakeshore 52 923 Lakeshore 53 1857 Lakeshore 54 913 Lakeshore 55 475 Lakeshore 56 1976 Lakeshore 57 1996 Lakeshore 58 811 Lakeshore 59 649 Lakeshore 60 715 Lakeshore 61 1954 Lakeshore 62 2274 Lakeshore 63 1712 Navaho 64 875 Lakeshore 65 595 Lakeside 66 1844 Lakeshore 67 2417 Sanchez 68 555 Lakeside 69 2113 Lone wolf 70 1854 Lakeshore 71 1868 Lakeshore 72 2116 White fawn 73 2417 Sanchez 74 1958 Lakeshore 75 251 Oak 76 308 Oak 77 1837 Lakeshore 78 1252 lakeshore leak in meter pit 79 453 Lakeshore 80 1930 Lakeshore 81 1925 Lakehsore 82 1344 Shawnee Leak in front of property 83 2269 Lakeshore 84 2665 Seminole leak in the road 85 1996 Lakeshore 86 2206 Lakeshore 87 2274 Lakeshore 88 2508 Alleghany 89 8 Indian Hills 90 1279 Lakeshore 91 1922 Lakeshore 92 1958 Lakeshore 93 863 Lakeshore 94 843 Lakeshore 95 826 Lakeshore 96 1788 Lakeshore

97 700 Lakeshore

98 875 Lakeshore

99 708 Squaw	leak in ditch
100 2224 lakeshore	
101 1270 Lakehsore	
102 2221 Lakeshore	
103 128 Hickory	
104 2417 Sanchez	
105 1512 Lakeshore	
106 2219 Lakeshore	leak in the road
107 2213 Lakeshore	Leak in the pit
108 738 Squaw	
109 879 Lakeshore	
110 1870 Lakeshore	
111 817 Cochise	leak in meter
112 2222 Lakeshore	
113 914 Lakeshore	
114 1956 Lakeshore	
115 704 Squaw	
116 1608 Sequoya	
117 875 Lakeshore	
118 1516 Lakeshore	leak in meter pit
119 599 Lakeside	leak out by road
120 1786 Lakeshore	leak out by Toau
121 821 Cochise	
122 66 Indian Hills	
123 514 Lakeside	leak in meter pit
124 879 Lakeshore	
125 833 Cochise	leak in street
126 1610 Lakeshore	
127 1976 Lakeshore	
128 1638 Lakeshore	
129 2250 Lakeshore	
130 1212 Lakeshore	
131 592 Lakeside	Leak in meter pit
132 1545 Lakeshore	leak between neighbors
133 765 Squaw	this was a home owner leak and we moved his pit at no cost to him
155 755 <b>5</b> qua.i	because he didn't like his service under his driveway.
	Older gentlemen that we were helping out.
134 721 Squaw	older gentiemen that we were helping out.
135 1570 Lakeshore	
136 1980 Lakeshore	
137 474 Lakeshore	
138 539 Lakeside	
139 715 Squaw	
140 1947 Lakeshore	
141 1864 Lakeshore	
142 1856 Lakeshore	
143 1282 Lakeshore	Sched
144 1058 Whitehawk	

145 851 lakeshore

Schedule DAS-d2 Page 3 of 6

	. 6 / / 2 = 2 / 11 / 11 / 11 / 11 / 11 / 12 / 12	
146 1073 Whitehawk		
147 1947 Lakeshore		
148 514 Lakeside		
149 1578 Lakeshore		
150 1856 Lakeshore		
151 2509 Alleghany		
152 1618 Lakeshore		
153 1659 Whitehawk		
154 2034 Big Bear	water seeping from around meter pit	
155 721 Squaw	leak in the meter pit. Called in by Robert Petry on 1/21, 1/23, 1/27	
156 366 Walnut		
157 753 Squaw	Called in as 760 Squaw with leak by the driveway	
158 2006 Lakeshore		
159 1056 Whitehawk	called in as 1070 Whitehawk	
160 117 Hickory		
161 713 Squaw		
162 2006 Lakeshore		
163 593 Lakeside	leak going in their yard. Called in by Dolan on 2/4/17, 2/9/17 and Rita May	
	on 2/7/17, 2/8/17	
164 1638 Lakeshore	Leak coming from across the road to his front house.	
165 1743 Lakeshore	leak between meter and road	
166 1342 Shawnee		
167 1683 Lakeshore	leak for the fifth time	
168 756 Squaw	Called in by Scott Denney 2/10 and Colin Frost on 2/13/17 and Mark Avery	
•	on 2/27/17	
169 1067 White Hawk	Leak called in by Josh Rawson as a busted water main.	
170 2269 Lakeshore	by Don Kalista as leak in front of house on 2/28, 3/1, 3/2 and Kelly	
	Christenson on 3-2-17	
171 1679 Lakeshore	water leak called in by Bob Grady	
172 853 Lakeshore		
173 1342 Shawnee	Tom Bond and he might have a water leak on 3/10/17 and 3/15 that no one has come by	
174 593 Lakeshore	called in by Dolan at 597 on 2/23/17, 2/28/17, 3/3/17 as leak from up the	
	road and by Rita May on 2/27/17 and Christine Rinck on 3-9-17 four times	
175 1628 Sequoya	Robert Gray and neighbor has a leak and leaking into yard	
176 851 Lakeshore	Al Brandl on 851 Lakeshore	
177 1866 Lakeshore	Bob Voss and leak in his front yard. Yard feels spongy	
178 580 Lakeside	Carol Kumbera on 3/29 to report leak and 4/5/17 and has been calling for	
	a weak now and 4/11/17	
179 1644 Sequoya	Robert Gray and there are two bad leaks	
180 1169 Pawnee	Ronald Mueller and water is running and needs to turn off 4/13/17 twice	
181 1322 Lakeshore	William lee and leak from the street	
182 1244 Lakeshore	Frank K and water leak in his yard 4/20 and 4/24	
183 1370 Lakeshore	, · · · · · · · · · · · · · · · · · · ·	
184 1320 Lakeshore	Michael King and leak is funning down driveway from street on 4/27 & 5/16	
185 1201 Lakeshore	5 5 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
186 1378 Osage	Don Eichberger and leak is coming from across the road	
187 1322 Lakeshore	William Lee and leak from across the road  Schedule DAS-d2	
188 763 Squaw	Jeanette Pitman with water leak bubbling up from the street and Karen Page 4 of 6	
	Bell on 4-5-17 & William Bell on 4/26	

400 =040		
189 704 Squaw	Cliff with two leaks	
190 760 Squaw	Scott Denney leak in front of his house on the road	
191 1676 Lakeshore	Marshall Harrell and leak in the street	
192 2634 Seminole Road	Terry L and leak from area around pit	
193 1 Indian Hills	Leak in ditch along highway - Could not find a leak. Vac truck and seemed	
	to dry up. Will let sit for a while	
194 1743 Lakeshore	leak between meter and road	
405 4000 Labarda	Marketia C.: (Co	
195 1800 Lakeshore	Melanie Spiff on 5/30 & 6/1/17 leak around meter	
196 2209 Lakeshore		
197 2206 Lakeshore	Eugene Seemes - leak at vacant lot	
198 209 Hickory	Matthew Harris - leak at meter	
199 2658 Seminole	0 0 0 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
200 853 Cochise	Greg Dart - leak in meter 5/30 & 6/6 & 6/12	
201 1996 Lakeshore	leak in street	
202 644 Lakeshore	Could Be de felle a se F /24 leal to decede and Could Be add a c C/2 /47	
203 2014 Lakeshore	Scott Rockafellow on 5/31 leak in street and Gary Bood on 6/2/17	
204 2809 Highway DD	Leak on his property	
205 547 Lakeside	leak around meter	
206 1980 Lakeshore	leak in road	
207 721 Squaw	Robert Petry and leak between meter and street & 6/12 & 6/20	
208 549 Lakeside	Weingart and leak by mailbox	
209 1739 Lakeshore	Ron R and leak by the water meter	
210 1878 Lakeshore	Christine Mahon (1875) leak in front of 1878 & 6/12	
211 1778 Lakeshore	Virginia Hoeken - leak up by the road	
212 665 Lakeshore	John Lowry - leak around 665 area	
213 859 Lakeside	David Patton - leak in street	
214 1726 Lakeshore	Kenneth Mcclellan - leak in the street	
215 1996 Lakeshore	David May - leak in called 2 weeks ago and waiting on service	
216 2167 Lonewolf	Robert Bommel - water coming down ditch from meter	
217 2645 Seminol	Christ Ford - leak out at meter 6/19 & 6/27	
218 1644 Sequoya	Wanda Reeves - leak above the house 7/7 & 7/10 & Michelle Cason - 7/7	
219 1868 Lakeshore	Bob Schwartze - leak in front of house	
220 1397 Lakeshore	Mike Jackson - leak in front of house	
221 1600 block lakeshore	Mike Jackson - leak at 1600 block 7/8 & Robert Gray on 7/10	
222 1164 Pawnee	operator found - fix leak at meter pit	
223 2200 Sanchez	Jody - leak has turned to fountain 7/10 & 7/12 but she called it 2440 Sanchez	
224 715 Squaw	Jerry Harris - leak in street 7/10 & 7/17 & Jim Rothberg leak in lateral	
225 2500 411 1	7/16 & Lois Henderson on 7/17	
225 2509 Alleghany	Operator found - replace leaking service with new meter	
226 857 Cochise	Susan Holt - leak is bubbling 7/12 & 7/15 Replace service	
227 1348 Shawnee	Eldon Jones - leak at meter	
228 1 Indian Hills	<b>5</b> ,	
229 2167 Lonewolf	Robert Bommel - Water leak	
230 1380 Osage Road	Don Eichberger - leaking for several days and previous hasn't fixed problem	
231 777 Squaw Road	Tina Kumbera - meter is leaking.	
232 8 Indian Hills	Contractor found - replace water service  Contractor found - replace water service  Schedule DAS-d2	
233 470 Lakeshore	D = 0.6	
234 580 Lakeside		
235 875 Lakeshore	Mary Beth Huffmann - leak on service line out of street	

236 1382 Osage
 237 630 Lakeshore
 238 2456 Sanchez
 Sharon Haydon - leak right by meter
 Amos Pogue - Leak in this area
 replaced service

#	Address	Total Service Line Replacement List
1		) Lakeshore
2		5 Lakeshore
3		B Lakeside
4		5 Lakeside 5 Lakeside
5		3 Lakeshore
6		Lakeshore
7		2 Lakeshore
8		2 Lakeshore
9		) Lakeshore
10		2 Lakeshore
11		) Lakeshore
12		2 Lakeshore
13		) Lakeshore
14		5 Lakeshore
15	1752	2 Lakeshore
16	1732	2 Lakeshore
17	1730	) Lakeshore
18	172	7 Lakeshore
19	1724	l Lakeshore
20	1723	3 Lakeshore
21	1716	5 Lakeshore
22	1715	5 Lakeshore
23	1646	5 Lakeshore
24	1633	L Lakeshore
25	1560	) Lakeshore
26	1533	3 Lakeshore
27	1509	) Lakeshore
28	1363	3 Lakeshore
29	1236	5 Lakeshore
30	917	<sup>7</sup> Lakeshore
31	862	2 Lakeshore
32	860	) Lakeshore
33	847	<sup>7</sup> Lakeshore
34	804	l Lakeshore
35	630	5 Lakeshore
36	632	2 Lakeshore
37	607	7 Lakeshore
38	585	5 Lakeshore
39	583	3 Lakeshore
40	583	3 Lakeshore
41	575	5 Lakeshore
42	525	5 Lakeshore
43	502	2 Lakeshore
44	428	3 Lakeshore

Schedule DAS-d2 Page 6 of 6 BRITIE WATER MANY
FAULTY GIVE ON SAPPLE SCRYICE COMMECTIONS



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TYPICAL PRIOR SERVICE

IH - TYPICAL PRIOR SERVICE REPARL