

# BEFORE THE PUBLIC SERVICE COMMISSION

## OF THE STATE OF MISSOURI

In the Matter of the Application of Syniverse Technologies, )  
Inc. for Certificates of Service Authority to Provide Resold and )  
Facilities-Based Basic Local Exchange, Non-Switched Local ) **Case No. TA-2008-0299**  
Exchange and Interexchange Telecommunications Services ) Tariff No. YX-2008-0552  
in the State of Missouri and to Classify Those Services and )  
the Company as Competitive )

### **ORDER GRANTING CERTIFICATES TO PROVIDE BASIC LOCAL, NONSWITCHED LOCAL, AND INTEREXCHANGE TELECOMMUNICATIONS SERVICES, AND APPROVING TARIFFS**

Issue Date: April 8, 2008

Effective Date: April 24, 2008

**Syllabus:** This order grants Syniverse Technologies, Inc. certificates of service authority to provide basic local, nonswitched local, and interexchange telecommunications services in the state of Missouri, classifies those services and the company as competitive, waives certain statutes and regulations, and approves the company's tariffs.

On March 10, 2008, Syniverse Technologies, Inc. ("Syniverse") applied for certificates of service authority to provide basic local, nonswitched local exchange and interexchange telecommunications services within the state of Missouri, and for competitive classification. The company seeks certification to provide interexchange service throughout the state and basic local service in portions of Missouri that are currently being served by Southwestern Bell Telephone, L.P., d/b/a AT&T Missouri, Embarq Missouri, Inc., d/b/a Embarq, CenturyTel of Missouri, L.L.C., d/b/a CenturyTel, and Spectra

Communications Group, L.L.C., d/b/a CenturyTel. Syniverse is authorized to do business in Missouri by the Missouri Secretary of State.

On March 11, 2008, the Commission issued its Notice of Applications, establishing a 15-day deadline for intervention. No applications to intervene were received. On April 4, 2008, the Staff of the Commission recommended that the Commission grant Syniverse certificates to provide: (1) basic local exchange telecommunications services in the exchanges currently served by Southwestern Bell Telephone, L.P., d/b/a AT&T Missouri, Embarq Missouri, Inc., d/b/a Embarq, CenturyTel of Missouri, L.L.C., d/b/a CenturyTel, and Spectra Communications Group, L.L.C., d/b/a CenturyTel; (2) intrastate, interexchange telecommunications services; and, (3) nonswitched local exchange telecommunications services restricted to dedicated, private lines services. Staff also recommended that the Commission classify Syniverse's services as being competitive and grant the Commission's standard waivers. Staff further recommended that the requested certificates, classifications and waivers be granted contingent to certain conditions, which are further delineated in a later part of this order.

The Commission may grant an application for a certificate of service authority to provide telecommunications service upon a showing that the applicant has met the statutory requirements,<sup>1</sup> and that the grant of authority is in the public interest.<sup>2</sup> Based on the verified application and Staff's uncontested recommendation, the Commission finds that Syniverse satisfies the requirements for certification and that granting such certificates is in the public interest.

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<sup>1</sup> See Sections 392.450, 392.451 and 392.455, RSMo 2000. All statutory references, unless otherwise specified, are to the Revised Statutes of Missouri (RSMo), revision of 2000.

<sup>2</sup> Sections 392.430 and 392.440.

Syniverse also requests that it and its services be classified as competitive and that the application of certain statutes and rules be waived. The Commission may classify a telecommunications service as competitive if the Commission determines that the applicant is subject to a sufficient degree of competition to justify a lesser degree of regulation.<sup>3</sup> The Commission may only classify a telecommunications carrier as competitive if all of its services are so classified.<sup>4</sup> The Commission may waive the application of certain statutes and of its rules to a competitive carrier if it determines that such waiver is consistent with the purposes of Chapter 392.<sup>5</sup>

The Commission finds that the intrastate interexchange market is competitive and that the interexchange services Syniverse will offer are subject to competition. In addition, Syniverse will compete with incumbent local exchange carriers, as well as other competitive local exchange carriers in the exchanges in which it provides basic local telecommunications service. The Commission finds that Syniverse will be subject to a sufficient level of competition to justify a lesser degree of regulation. Furthermore, all of the services Syniverse will offer are qualified for classification as competitive services.

The Commission may waive certain statutes and rules for competitively classified carriers “if such waiver or modification is otherwise consistent with the other provisions of Section 392.361 to 392.520 and the purposes of this chapter.”<sup>6</sup> The Commission has developed a standard list of statutes and rules that it waives for competitive local exchange and interexchange carriers. The Commission finds that the waiver of those statutes and

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<sup>3</sup> Section 392.361.2.

<sup>4</sup> Section 392.361.3.

<sup>5</sup> See Sections 392.185, 392.361.3 and 392.420.

rules is consistent with the purposes of Chapter 392, and will waive those provisions for Syniverse.

The Commission may also require a telecommunications company to comply with any conditions reasonably necessary to protect the public interest. As previously noted, Staff recommends that Syniverse's application be granted subject to certain restrictions regarding switched access rates. These conditions are routinely recommended by Staff and Syniverse accepted them in its application. The conditions proposed by Staff are necessary to protect the public interest and will be adopted.

Along with its application, Syniverse submitted a proposed tariff for non-switched interexchange and non-switched local exchange telecommunications services. The effective date of the proposed tariff is April 24, 2008. Staff states that the tariff meets the requirements of all applicable statutes and recommends that the tariff be approved.<sup>7</sup> The Commission finds that Syniverse's proposed tariff should be approved to become effective on April 24, 2008.

Syniverse requested a partial and temporary waiver of Commission Rule 4 CSR 240-3510(1)(C) because it did not file a proposed basic local tariff with its application. Staff recommends the waiver not be granted because it is possible that a waiver could be construed as a waiver of another clause in the rule that states "before service can be provided, a tariff and any applicable interconnection agreements must be filed with the

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<sup>6</sup> Sections 392.361.5 and 392.420.

<sup>7</sup> Specifically Staff notes that the tariff meets the requirements of Sections 392.200(8), (12); 392.245; 392.455(3), (4); 392.500(2); and 392.515(1) RSMo. In addition, the tariff filing does not conflict with the following Commission rules: 4 CSR 240-3.545 (4), (6), (7), (8 C, G, H), (9), (15), (16), (19); 4 CSR 240-31.065(1), (2), (3); 4 CSR 240-32.150(5), 32.160(1), (2), 32.190; 4 CSR 240-33.040(4), 33.045(2), 33.050(4) and 33.070(2).

commission and approved.” Moreover, there is no need for this waiver because the tariff filing is optional. The Commission will deny the waiver request.

The Commission places Syniverse on notice that failure to comply with certain obligations pursuant to law may result in penalties being assessed against the company. These obligations include, but are not limited to, the following:

- A) The obligation to file an annual report, as established by Section 392.210, RSMo 2000. Failure to comply with this obligation will make the utility liable for a penalty of \$100 per day for each day that the violation continues. Rule 4 CSR 240-3.540 requires telecommunications utilities to file their annual report on or before April 15 of each year.
- B) The obligation to pay an annual assessment fee established by the Commission, as required by Section 386.370, RSMo 2000.
- C) The obligation to comply with all relevant laws and regulations, as well as orders issued by the Commission. If the company fails to comply it is subject to penalties for noncompliance ranging from \$100 to \$2,000 per day of noncompliance, under Section 386.570, RSMo 2000.
- D) The obligation to keep the Commission informed of its current address and telephone number.

The company is reminded that its officers may not represent it before the Commission. The company must be represented by an attorney licensed to practice law in Missouri.

In addition, Section 392.410.5, RSMo Cum. Supp. 2007, provides that the company's certificate of service authority becomes null and void one year from the date of this order unless the company has exercised its authority under that certificate.

The Commission notes that before providing telecommunications services in Missouri, a party shall possess the following: (1) an interconnection agreement approved by the Commission; (2) except for wireless providers, a certificate of service authority from the Commission to provide interexchange or basic local telecommunications services; and (3) except for wireless providers, a tariff approved by the Commission.

**IT IS ORDERED THAT:**

1. Syniverse Technologies, Inc. is granted a certificate of service authority to provide basic local telecommunications services in the exchanges of Southwestern Bell Telephone, L.P., d/b/a AT&T Missouri, Embarq Missouri, Inc. d/b/a Embarq, CenturyTel of Missouri, L.L.C., d/b/a CenturyTel, and Spectra Communications Group, L.L.C., d/b/a CenturyTel, subject to the conditions and recommendations contained in the Staff's Memorandum.

2. Syniverse Technologies, Inc. is granted certificates of service authority to provide nonswitched local exchange and interexchange telecommunications services in the state of Missouri.

3. Syniverse Technologies, Inc.'s nonswitched local exchange telecommunications service is restricted to dedicated, private line services.

4. Syniverse Technologies, Inc. and its services are granted competitive classification.

5. Syniverse Technologies, Inc.'s request for a waiver of Commission Rule 4 CSR 240-3.510(1)(C) is denied.

6. Syniverse Technologies, Inc.'s originating and terminating access rates will be no greater than the lowest Commission-approved corresponding access rates in effect for each incumbent local exchange carrier within whose service area Syniverse seeks authority to provide service, unless authorized by the Commission pursuant to Section 392.220 and 392.230, RSMo.

7. The certificates and competitive service classification for switched exchange access are granted conditioned on the continued applicability of Section 392.200, RSMo, and the requirement that any increase in switched access service rates above the maximum switched access service rates set forth herein shall be made pursuant to Section 392.200 and 392.230, RSMo, and not Section 392.500 and 392.510, RSMo.

8. If the directly-competing incumbent local exchange carrier, in whose service area Syniverse Technologies, Inc. is operating, decreases its originating or terminating access service rates, Syniverse shall file an appropriate tariff amendment to reduce its originating or terminating access rates in the directly competing incumbent local exchange carrier's service area within 30 days of the directly competing incumbent local exchange carrier's reduction of its originating or terminating access rates in order to maintain the cap.

9. Application of the following statutes and Commission rules is waived:

**Statutes**

- 392.210.2 - uniform system of accounts
- 392.240.1 - rates-rentals-service & physical connections
- 392.270 - valuation of property (ratemaking)
- 392.280 - depreciation accounts
- 392.290 - issuance of securities
- 392.300.2 - acquisition of stock
- 392.310 - stock and debt issuance

- 392.320 - stock dividend payment
- 392.330 - issuance of securities, debts and notes
- 392.340 - reorganization(s)

**Commission Rules**

- 4 CSR 240-3.550(5)(C) - exchange boundary map
- 4 CSR 240-10.020 - depreciation fund income
- 4 CSR 240-30.040 - uniform system of accounts

10. The following tariff, assigned file number YX-2008-0552 is approved, as amended, to become effective on April 24, 2008:

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11. The certification granted herein is conditioned upon the company's compliance with the regulatory obligations set out in this order

12. This order and Syniverse Technologies, Inc.'s certificates shall become effective on April 24, 2008.

13. This case shall be closed on April 25, 2008.

**BY THE COMMISSION**



Colleen M. Dale  
Secretary

( S E A L )

Harold Stearley, Regulatory Law Judge,  
by delegation of authority pursuant to  
Section 386.240, RSMo 2000.

Dated at Jefferson City, Missouri,  
on this 8<sup>th</sup> day of April, 2008.