Exhibit No.:

Issue(s): Taum Sauk Witness: Paul C. Rizzo

Sponsoring Party: Union Electric Company
Type of Exhibit: Surrebuttal Testimony

Case No.: ER-2011-0028

Date Testimony Prepared: April 15, 2011

#### MISSOURI PUBLIC SERVICE COMMISSION

CASE No. ER-2011-0028

#### SURREBUTTAL TESTIMONY

**OF** 

PAUL C. RIZZO

ON

**BEHALF OF** 

UNION ELECTRIC COMPANY d/b/a Ameren Missouri

St. Louis, Missouri April, 2011

## SURREBUTTAL TESTIMONY

### OF

## PAUL C. RIZZO

## CASE NO. ER-2011-0028

1	Q.	Please state your name and business address.			
2	A.	A. My name is Paul C. Rizzo. My business address is 500 Penn Center Bouleve			
3	Pittsburgh, Pennsylvania.				
4	Q.	By whom and in what capacity are you employed?			
5	A.	I am employed as President and Chief Executive Officer of Paul C. Rizzo			
6	Associates, Inc., an engineering and consulting firm specializing in dams and hydroelectric				
7	projects.				
8	Q.	On whose behalf are you submitting this testimony?			
9	A.	I am submitting this testimony on behalf of Union Electric Company d/b/a			
10	Ameren Missouri ("Ameren Missouri" or the "Company").				
11	Q. Are you the same Paul C. Rizzo who filed direct testimony in this case?				
12	A.	Yes, I am.			
13	Q.	What is the purpose of your surrebuttal testimony?			
14	A.	The purpose of my surrebuttal testimony is to respond to certain statements made			
15	in the rebuttal testimony of Office of the Public Counsel witness Ryan Kind where he questions				
16	portions of my direct testimony.				
17	Q.	What statements made by Mr. Kind are you responding to?			
18	A.	I will respond to several of Mr. Kind's statements. My first comment is directed			
19	toward the following statement made by Mr. Kind on page 8 of his rebuttal testimony:				

1 2	Q.	WHAT IS YOUR RESPONSE TO THE TESTIMONY OF UE WITNESS PAUL RIZZO?
3	Δ.	On page 2 of his testimony. Mr. Bizzo states that his testimony.
4 5	A.	On page 2 of his testimony, Mr. Rizzo states that his testimony:
6		will explain the steps AmerenUE would have been
7		required to take by the Federal Energy Regulatory
8		Commission ("FERC") if the December 2005,
9		failure of the Upper Reservoir had not occurred.
10		
11		Mr. Rizzo's use of the term "would have been required to take by
12		[FERC]" implies that he can predict these FERC requirements with
13 14		absolute certainly and I don't believe his testimony that follows is
14		able to reach the high bar that he established for himself.
15	Q. How	do you respond?
16	A. I hav	re been engaged in engineering design and construction of large dams, which
17	are regulated by the	FERC, for 40 years. I have served on consulting boards dealing with
18	various issues relate	ed to dams, seismic design, and geotechnical engineering, including Boards
19	that interface directl	y with the FERC. In addition, my firm performed the Forensic Investigation
20	and Root Cause Ana	alysis of the breach which gave us an insight as to the conditions of the
21	facility at the time of	of the breach. This information, coupled with a deep knowledge of FERC
22	regulations and requ	nirements such as the FERC Dam Safety Guidelines and FERC Engineering
23	Guidelines for the E	Evaluation of Hydro power Projects, Chapter III – Gravity Dams, and my
24	thorough knowledge	e of the current Potential Failure Nodes Analysis ("PFMA") process, is the
25	basis of my expert of	opinions regarding the steps the Company would have had to take if the upper
26	reservoir had not fai	iled in December 2005.
27	Q. Are	your opinions stated within a reasonable degree of engineering
28	certainty?	
29	A. Abso	olutely. Given my experience and knowledge in this area, I am able to state
30	my opinions with a	high degree of confidence.

1	Q.	What	is the next statement made by Mr. Kind to which you would like to
2	respond?		
3	A.	My se	econd comment is directed toward the following statement made by
4	Mr. Kind on	pages 8	and 9 of his rebuttal testimony:
5 6 7 8		Q.	DOES MR RIZZO CONCLUDE THAT FERC INSPECTIONS WOULD HAVE LED TO THE RETIREMENT OF THE TAUM SAUK GENERATING FACILITY?
9 10 11		A.	Yes. On page 17 of his testimony, Mr. Rizzo asserts that the original Taum Sauk generating facility was "near the end of its useful life." He reaches this conclusion based on his view that:
12 13 14 15 16			Even if the 2005 breach had not occurred, in my opinion the facility would ultimately have been retired as a result of the scheduled 2008 FERC inspection
17 18 19 20 21 22 23 24 25 26 27			As I stated earlier in this testimony, UE's 2005 IRP filing indicated that the Company believed the Taum Sauk facility would be in service for the entire 20 planning horizon. It appears that UE is making different assessments of the useful life of the former Taum Sauk facility when it is making a cost recovery request than when it is making a resource planning filing to assess the need for
24 25 26			additional resources.  On page 18 of his testimony, Mr. Rizzo states:
27 28 29 30 31 32 33 34			beginning in 2003 the FERC began applying a much more rigorous dam safety inspection process that, in the absence of the breach, would have applied to its next inspection of the Taum Sauk Plant, scheduled for 2008. Specifically, FERC began applying its Potential Failure Modes Analysis ("PFMA") Program to dam safety inspections.
36 37 38 39 40			Surely UE's resource planning experts would have been aware in 2005 of the new 2003 requirements for PFMA analysis and incorporated the implications of this new FERC inspection process into its resource planning if it was expected to impact (and potentially require the retirement) one of UE's major generation facilities. However, not only did UE's 2005 resource filing <b>not</b>
12			reflect a shortened life for the Taum Sauk facility, UE's filing did

1 2 3		not even examine the impact of the new FERC inspections as an uncertain factor that needed to be assessed in the risk analysis portion of its 2005 IRP filing.		
4	Q.	How do you respond?		
5	A.	In order to be aware of and plan for the new PFMA process and its implications to		
6	the facility, t	he Company would have had to perform an extensive investigation similar to the		
7	Forensic Investigation. This would have been necessary in order to have a complete awareness			
8	of the then-existing condition of the structure. Because such an extensive investigation had not			
9	been done, the Company could not have been aware of the condition of the structure, and thus			
10	could not have anticipated a shortened life of the facility. I would also note that if the Company			
11	had performed such an investigation prior to the PFMA, the cost of the investigation plus any			
12	repairs as a result of the investigation would presumably have been borne by the ratepayers. It			
13	would also have been unusual for a company to have undertaken such an investigation prior to			
14	the PFMA. Indeed, the purpose of the PFMA is, in part, to determine whether such an			
15	investigation	is needed.		
16	Q.	What is the next statement made by Mr. Kind to which you would like to		
17	respond?			
18	A.	My third comment is directed toward the following statement made by Mr. Kind		
19	on pages 8 as	nd 9 of his rebuttal testimony:		
20 21 22 23 24		Q. WHAT IS THE BASIS FOR UE WITNESS PAUL RIZZO'S CONCLUSION THAT A FERC INSPECTION SCHEDULED FOR 2008 WOULD HAVE LED TO THE RETIREMENT OF THE TAUM SAUK GENERATING FACILITY?		
25 26 27 28 29 30		A. On page 19 of his testimony, Mr. Rizzo lists six deficiencies that he believes would have been identified through the PFMA process (as part of the 2008 FERC inspection) that "in my opinion, would have required AmerenUE to cease operating the Taum Sauk plant." I disagree with Mr. Rizzo because many of these concerns would have been identified earlier by FERC if UE had made a timely		

1 2

report to FERC of (1) the September 25, 2005 "Niagara falls" overtopping incident and (2) the unusual instrumentation readings it observed on September 27, 2005. If UE had complied with FERC regulations and made these reports, then these problems would probably been identified and resolved prior to the 2008 inspection process that is the focus of Mr. Rizzo's testimony.

If UE had been complying with FERC reporting regulations, then the upcoming 2008 inspection that Mr. Rizzo predicts would have had such dire consequences could have had much different outcomes than what is predicted by Mr. Rizzo. Since Mr. Rizzo's predictions about the consequences of the 2008 inspection is premised upon UE's irresponsible failure in September 2005 to comply with FERC reporting requirement to report to the [FERC] Regional Engineer any condition affecting the safety of a project or project works, I do not find that Mr. Rizzo is making a compelling case for recovery of Taum Sauk rebuilding costs. He is essentially arguing that since UE failed to comply with important FERC reporting requirements as problems arose with the Taum Sauk facility in September of 2005 and problems were not address by FERC at that time, then these issues would have all been identified as part of the 2008 inspection process and resolved in the manner that Mr. Rizzo predicts as part of that process.

Public Counsel's view is that if UE had complied with FERC reporting requirements as issues arose in September of 2005, then the FERC would have responded in order to protect the safety of the public, making it much less likely that the Taum Sauk disaster would have ever occurred. In that scenario, modifications to the Taum Sauk plant may have led to cost recovery issues at some point but such issues would have arisen in a context where UE was complying with FERC regulations instead of the current case where we are debating cost recovery associated with a catastrophic failure of the upper reservoir that would have been much less likely to ever occur if UE had complied with basic FERC reporting requirements.

#### Q. How do you respond to these statements?

- A. Most of the concerns or deficiencies I have cited would not have been identified by FERC by the submittal of the incident reports indicated by Mr. Kind. Identification of these concerns or deficiencies would have required an extensive investigation as indicated above.
- 41 Before the inception of the PFMA program and as indicated in my direct testimony, the

- 1 inspection process focused on only a limited number of standard-based concerns such as the
- 2 hydraulic capacity of spillways and the stability of structures under a relatively narrow set of
- 3 pre-defined load conditions. The PFMA substantially broadened the scope of the evaluation to
- 4 include potential failure scenarios that may have been overlooked in past investigations. In fact,
- 5 a PFMA is an exercise to identify *all* potential failure modes under static loading, normal
- 6 operating conditions, as well as flood and earthquake conditions, including consideration of all
- 7 external loading conditions for water retaining structures. It is also an exercise in assessing
- 8 potential failure modes of enough significance to warrant visual observation, monitoring, and
- 9 remediation as appropriate.
- 10 Q. Does this conclude your surrebuttal testimony?
- 11 A. Yes, it does.

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Union Electric Company d/b/a AmerenUE for Authority to File  Tariffs Increasing Rates for Electric Service Provided to Customers in the Company's Missouri Service Area.  Case No. ER-2011-0028
AFFIDAVIT OF PAUL C. RIZZO
STATE OF PENNSYLVANIA
COUNTY OF ALLEGHENY )
Paul C.Rizzo, being first duly sworn on his oath, states:
1. My name is Paul C. Rizzo. I work in the County of Allegheny,
Pennsylvania and am President of Rizzo Associates.
2. Attached hereto and made a part hereof for all purposes is my Surrebuttal
Testimony on behalf of Union Electric Company d/b/a Ameren Missouri consisting of
6 pages, all of which have been prepared in written form for introduction into
evidence in the above-referenced docket.
3. I hereby swear and affirm that my answers contained in the attached
testimony to the questions therein propounded are true and correct.  Paul C. Rizzo
Subscribed and sworn to before me this 1371/day of April, 2011.
My commission expires:  My commission expires:

COMMONWEALTH OF PENNSYLVANIA

Notarial Seal
LuAnn Volturno, Notary Public
Wilkins Twp., Allegheny County
My Commission Expires May 1, 2012

Member, Pennsylvania Association of Notaries