### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Easy Telephone ) Service Company for Designation as an ) Eligible Telecommunications Carrier in the ) State of Missouri )

File No. TA-2011-0164

#### **STAFF RECOMMENDATION**

COMES Now the Staff of the Missouri Public Service Commission and for its recommendation, states as follows:

1. On December 7, 2010 Easy Telephone Service Company ("the Company"), a wireless carrier, filed an application with the Missouri Public Service Commission seeking designation as an Eligible Telecommunications Carrier ("ETC") for the purpose of receiving federal universal service fund support for low income customers through Lifeline and LinkUp programs.

2. In the attached Memorandum, labeled Appendix 1, the Staff recommends that the Commission grant the Company's request. In the Staff's opinion, the Company has met all the requirements, both state and federal, to become designated as an eligible telecommunications carrier for receipt of federal universal service fund low-income support. The Company is not delinquent or non-compliant with any of the Commission's reporting or assessment requirements; the Company is a mobile wireless telecommunications provider whose operations are not regulated by the Commission.

WHEREFORE, Staff recommends that the Commission grant Easy Telephone Service Company's Application to be designated an Eligible Telecommunications Service for the receipt of low-income support (including Lifeline and LinkUp support) from the federal Universal Service Fund as a wireless telecommunications carrier. Respectfully submitted,



Colleen M. Dale, Senior Counsel Missouri Bar No. 31624 Attorney for the Staff of the Missouri Public Service Commission P. O. Box 360 Jefferson City, MO 65102 (573) 751-4255 (Telephone) cully.dale@psc.mo.gov

### **Certificate of Service**

I hereby certify that copies of the foregoing have been mailed, hand-delivered, transmitted by facsimile or electronically mailed to all counsel of record this 4th day of February, 2011.



## **MEMORANDUM**

То:	Missouri Public Service Commission Official Case File Case No. TA-2011-0164 Company Name: Easy Telephone Service Company d/b/a Easy Wireless		
From:	Dana Parish Telecommunications Department		
	John Van Eschen (2/4/11) Utility Operations Division	Cully Dale (2/4/11) General Counsel's Office	
Subject:	Staff Recommendation Regarding Easy Telephone Service Company's Application for ETC Status on a Wireless Basis		
Date:	February 4, 2011		

On December 7, 2010 Easy Telephone Service Company (Easy Wireless) certificated in Case No. TA-2011-0164, filed an application with the Missouri Public Service Commission (PSC) seeking designation as an Eligible Telecommunications Carrier (ETC) for the purpose of receiving federal universal service fund support for low income customers exclusively. A company must receive ETC designation in order to receive either high-cost support and/or low-income funding from the federal USF. Low-income funding is associated with the federal Lifeline and LinkUp programs. These programs provide funding to companies in offering discounts to monthly charges and installation charges for local voice service subscribed to by consumers meeting certain criteria. The Missouri USF can also provide funding support to low-income consumers as well as qualifying disabled consumers, but ETC status is only necessary for federal USF funding.<sup>1</sup> In this regard Easy Wireless' pending ETC request is limited to receiving federal low-income support for Lifeline and LinkUp programs.

Easy Wireless proposes to offer a wireless service for qualifying low-income consumers. The proposed service will provide essentially a free wireless handset to qualifying consumers with no monthly fees. The proposed service will provide 75 minutes of local and long distance usage per month with additional airtime replenishment cards in \$10, \$20 and \$30 denominations. The company does not intend to seek Missouri USF funding for this service. Company officials state the company will require applicants to submit proof of eligibility.

ETC application requirements are identified in rules established by the FCC and the Missouri PSC. Attachment A identifies Staff's interpretation of the ETC application requirements for companies only seeking low-income support. Staff has inserted

<sup>&</sup>lt;sup>1</sup> Missouri PSC rule 4 CSR 240-31.050(1) identifies the separate process used by carriers seeking Missouri USF funding.

citations within Attachment A showing citations for why Staff concludes the company meets the requirement.

In Staff's opinion, Easy Wireless meets all requirements for ETC designation in order to receive low-income support from federal USF funding as a wireless carrier, including the receipt of Lifeline and LinkUp support, for discounts offered on Company service plans to eligible customers.

## Attachment A

# Easy Telephone Service Company d/b/a Easy Wireless

## **Compliance with ETC Application Requirements**

(Lifeline/LinkUp Assistance)

<b>Requirement</b> (rule citation)		Description	Comply?
FCC	MoPSC		(Paragraph)
54.201	-	Defines ETC as a carrier providing service using at least a portion of its own facilities. ( <i>Note: a carrier solely providing service</i> <i>via UNEs is OK but a carrier solely</i> <i>providing service via resale is not.</i> )	Sufficient <sup>2</sup> Pg. 4, #8 and #9
54.101	3.570 (3)(C)1	Ensures certain service features are provided (touchtone, single-party, access to 911, IX service, relay (711), DA, operators, toll limitation)	Sufficient Pg. 4, #10 Pg. 8, Sect. A Pg. 12, Sect. C Pg. 17, #14 Pg. 19, #20A
-	3.570 (3)(D)	Wireless providers: Within 30 days of receiving ETC status will make an informational filing describing all service offerings.	<b>Sufficient</b> Pg. 21, #20J
54.202(a) (1)	-	Commit to provide service throughout proposed service area	Sufficient Pg. 3, #6
54.202(a)(1)(B)	-	Commit to provide service in a timely manner.	<b>Sufficient</b> Pg. 19, #20B
54.202(a)(2)	3.570 (2) (A)4	Commit to remain functional in emergencies.	Sufficient Pg. 14, Sect. E Pg. 19, #20B
-	3.570 (2)(A)9	Statement it will provide equal access if all other ETCs in that service area relinquish their ETC designations.	Sufficient Pg. 11, Sect. B
54.202(a)(3)	3.570 (2)(B)	Commit to satisfy consumer protection & quality of service standards. (Wireless ETCs commit to CTIA code of conduct + attach copy of current CTIA code)	Sufficient Pg. 13, Sect. E Pg. 20, #20H Exhibit C
54.202(a)(4)	3.570 (2)(A)10	Commit to offering a comparable usage plan as ILEC.	<b>Sufficient</b> Pg. 11, Sect. B Pg. 19, #20C
54.202(c)	3.570 (2)(A)5	Demonstrates granting ETC status is in public interest.	Sufficient Pgs. 7-22
-	3.570 (3)(A)	Clear bill design.	Sufficient Pg. 21, #20I

<sup>&</sup>lt;sup>2</sup> The company proposes to provide service primarily via a resale basis; however the company will route calls to directory assistance and operator service through a Class 5 central office switch owned by the company and located in Boca Raton, Florida..

-	3.570 (3)(B)	Customer service contact information online and on billing statements.	<b>Sufficient</b> Pg. 21, #20I
-	3.570 (3)(E)	Commit to maintain record of customer complaints.	<b>Sufficient</b> Pg. 14, Sect. E Pg. 21, #20I
54.401(c)	-	Not collect a deposit from a Lifeline subscriber if consumer voluntarily elects toll limitation service.	<b>Sufficient</b> Pg. 20, #20D
54.401(e)	-	Not charge a Lifeline subscriber a monthly number portability charge.	<b>Sufficient</b> Pg. 20, #20E
54.403	3.570 (2)(A)7	Discounts consistent with federal plan: Tier 1: \$1.75 (fed discount) Tier 2: \$6.50 (waive subscriber line charge)* Tier 3: \$1.75 (half of a state's or carrier's contribution) - <u>\$3.50 state MoUSF</u> - <b>\$13.50 max.</b> * Limited to ILEC's subscriber line charge amount.	Sufficient Pg. 20, #20F
54.405 (b)	3.570 (2)(A)6	Publicize Lifeline.	Sufficient Pg. 10, Sect. B Exhibit C
54.409 54.410	31.050	FCC rules state ETC must comply with state verification procedures in states that mandate state Lifeline support. MoPSC rules require a company to verify customer's eligibility; develop a process for documentation received; plus verify a customer's continued eligibility.	Sufficient See Supplement to Application filed 2/2/2011.
-	3.570 (2)(A)8	Statement will satisfy consumer privacy protection standards.	<b>Sufficient</b> Pg. 20, #20H
-	3.570 (3)(F)	Notify PSC of any changes to contact info.	<b>Sufficient</b> Pg. 2, #3

<b>Compliance with Other Funding/Filing Requirements</b>				
Item	Yes	No		
Missouri USF Assessment				
PSC Assessment	N/A			
Relay Missouri				
Annual Report				

### **BEFORE THE PUBLIC SERVICE COMMISSION**

### **OF THE STATE OF MISSOURI**

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In the Matter of the Application of Easy Telephone Service Company d/b/a Easy Wireless for Designation as an Eligible Telecommunications Carrier on a Wireless Basis (Low Income Only)

Case No. TA-2011-0164

#### **AFFIDAVIT OF DANA PARISH**

STATE OF MISSOURI ) ) ss COUNTY OF COLE )

Dana Parish, employee of the Missouri Public Service Commission, being of lawful age and after being duly sworn, states that she has participated in preparing the accompanying Staff Recommendation in Memorandum form, and that the facts therein are true and correct to the best of her knowledge and belief.

Dana Parish

Subscribed and sworn to before me this  $\underline{////}_{4}$  day of February, 2011.

SUSAN L. SUNDERMEYER Notary Public - Notary Seal State of Missouri Commissioned for Callaway County My Commission Expires: October 03, 2014 Commission Number: 10942086