# **BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI**

In the Matter of the Application for Certificate ) of Service Authority to Provide Basic Local ) Exchange Telecommunications Service and ) for Competitive Classification of Peerless ) Network of Missouri, LLC )

Case No. TA-2008-0360

#### **STAFF RECOMMENDATION**

COMES NOW the Staff of the Missouri Public Service Commission and states:

1. On May 9, 2008, Peerless Network of Missouri, LLC, (Peerless) filed its Application for Certificate of Service Authority and for Competitive Classification. The Applicant did not submit a proposed tariff.

2. In the attached Memorandum, labeled Appendix A, the Staff recommends that the Missouri Public Service Commission grant Applicant a certificate to provide basic local exchange telecommunications services in the service areas of Southwestern Bell Telephone, L.P. d/b/a AT&T Missouri; Embarq Missouri, Inc. d/b/a Embarq; CenturyTel of Missouri, LLC; and Spectra Communications Group, LLC d/b/a CenturyTel. The Commission may grant an application for a basic local certificate of telecommunications service authority upon a finding that the applicant has complied with section 392.455 RSMo. (2000) and 4 CSR 240-3.510.

3. Staff also recommends that the Commission classify Peerless and the services it proposes to offer in its Application as competitive. The Commission may classify a telecommunications provider or its services as competitive if the Commission determines it is subject to sufficient competition to justify a lesser degree of regulation. §392.361.4. All the services a competitive company provides must be classified as competitive. §392.361.3.

4. Staff further recommends that the Commission grant the waivers listed in the Notice of Applications. The Commission may waive the application of its rules and certain statutes if the

Commission determines that waiver is consistent with the purposes of Chapter 392. §§ 392.185, 392.361.5 and 392.420.

5. The Staff recommends that the grant of a certificate be based upon Peerless complying with those conditions set for the in the Staff Memorandum, Appendix A.

6. Peerless cannot lawfully provide service until its tariffs are effective. 4 CSR 240-3.510(1)(C). If Peerless does not submit a tariff within one year, the certificate becomes void under section 392.410.5.

WHEREFORE, Staff recommends that the Commission grant Peerless a certificate of service authority to provide basic local exchange telecommunications services conditioned upon Peerless complying with the conditions set for the in Staff's Memorandum; grant the requested competitive classification; and grant the standard waivers listed in the Commission's Notice of Application.

Respectfully submitted,

## /s/ Steven C. Reed

Steven C. Reed Chief Litigation Counsel Missouri Bar No. 40616 Attorney for the Staff of the Missouri Public Service Commission

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## **Certificate of Service**

I hereby certify that copies of the foregoing have been mailed, hand-delivered, transmitted by facsimile or electronically mailed to all counsel of record this 24<sup>th</sup> day of June, 2008.

/s/ Steven C. Reed

## **MEMORANDUM**

To:	Missouri Public Service Commission Official Case File Case No: TA-2008-0360		
Applicant: Peerless Network of Missouri, LLC			
From:	Lisa Mahaney		
	Telecommunications Department		
	William Voight6/16/08Steven Reed6/16/08		
	Utility Operations Division/Date General Counsel's Office/Date		
Subject:	Staff Recommendation for Approval of Certificate		
Date: Filing Deadline:	6/16/08 6/24/08 ( by 4:00 pm 7 working days prior to proposed effective date)		

The Telecommunications Department Staff (Staff) recommends the applicant be granted the following certificate(s), as indicated below, to be effective on the same date the tariff becomes effective:

 $\bigcirc$  certificate to provide basic local exchange telecommunications services in the following service areas.

All of AT&T Missouri
All of Embarq
All of CenturyTel
All of Spectra
Other \_\_\_\_\_ (please describe)

certificate to provide interexchange telecommunications services.

certificate to provide local exchange telecommunications services.\*

\*local exchange authority should be restricted to dedicated, private line services.

Staff recommends the applicant and its services receive competitive classification. Staff further recommends a Commission order granting certification state that pursuant to Section 392.410 RSMo, unless exercised within a period of one year from the issuance thereof, authority conferred by a certificate of service authority shall be null and void. In addition, Staff recommends approval of the waivers listed in the Notice.

Granting a certificate to provide basic local exchange telecommunications services should be based on the following conditions:

- 1. The applicant's originating and terminating access rates will be no greater than the lowest Commission approved corresponding access rates in effect for each ILEC within whose service area the applicant seeks authority to provide service, unless authorized by the Commission pursuant to Sections 392.220 and 392.230 RSMo.
- 2. The certificate and service classification for switched access service is conditioned on the continued applicability of Section 392.200 RSMo, and the requirement that any increases in switched access services rates above the

maximum switched access service rates set forth herein shall be made pursuant to Sections 392.220 and 392.230 RSMo, and not Sections 392.500 and 392.510 RSMo.

3. If the directly competing ILEC, in whose service area the applicant is operating, decreases its originating and/or terminating access service rates, the applicant shall file an appropriate tariff amendment to reduce its originating and/or terminating access rates in the directly competing ILEC's service area within 30 days of the directly competing ILEC's reduction of its originating and/or terminating access rates in order to maintain the cap.

No objection to tariff taking effect (indicate PSC MO numbers) Effective Date: The Staff states that the tariff meets the requirements of all applicable statutes, specifically, one or more of the following: Sections 392.200(8), (12); 392.455(3), (4); 392.515(1) and 392.500(2) RSMo. In addition, the tariff filing does not conflict with the following Commission rules: 4 CSR 240-3.545 (4), (6), (7), (8 C,G,H), (9), (15), (16), (19); 4 CSR 240-31.065(1), (2), (3); 4 CSR 240-32.150(5), 32.160(1), (2), 32.190; 4 CSR 240-33.040(4), 33.045(2), 33.050(4) and 33.070(2).

Tariff was not submitted with application. Pursuant to 4 CSR 240-3.510(1)(C), the applicant cannot lawfully provide service until tariffs are effective.

Additional Comments:

The Company is not delinquent in filing an annual report and paying the PSC assessment.

The Company is delinquent. Staff recommends the Commission grant the requested relief/action on the condition the applicant corrects the delinquency. The applicant should be instructed to make the appropriate filing in this case after it has corrected the delinquency.

( No annual report Unpaid PSC assessment. Amount owed: )

<b>Review Items for IXC, Non-switched Local and CLEC Certificate Applications</b> (as required by 4 CSR 240-2.060):		
$\mathbb{X}$	Proper Secretary of State authorization Statement of character of business performed. Statement declaring no pending action or final unsatisfied judgments Statement declaring no overdue annual reports/assessment fees Application includes an affidavit.	
	The applicant is requesting waivers of rules or statutes previously granted to a competitively classified company	
(as req	uired by 392.430/.440): Application shows that grant of authority is in the public interest.	

Additional Review Items for CLEC Applications (as required by 392.455 and/or 4			
	CSR 240-3.510):		
$\boxtimes$	Possesses sufficient technical, financial and managerial resources and abilities. Statement that the applicant will satisfy the minimum standards established by the commission.		
$\boxtimes$	Identifies geographic area (no smaller than an exchange).		
$\boxtimes$	Statement that applicant will offer basic local service as a separate and distinct service.		
$\boxtimes$	Statement that applicant will give equitable access to all Missourians.		
Tariff Review Items (applicable for all competitively classified companies):			
	The tariff meets Staff's review for compliance with rules for competitive company tariff filings.		

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In the Matter of the Application of Peerless	)
Network of Missouri, LLC for Certificate	
of Service Authority to Provide Basic	)
Local Telecommunications Services in	)
Portions of the State of Missouri and for	
Competitive Classification	

Case No. TA-2008-0360

## AFFIDAVIT OF LISA MAHANEY

STATE OF MISSOURI ) ss: COUNTY OF COLE

Lisa Mahaney, employee of the Missouri Public Service Commission, being of lawful age and after being duly sworn, states that she has participated in preparing the accompanying memorandum, and that the facts therein are true and correct to the best of her knowledge and belief.

Lisa Mahaney

(1-:23-) State of Missouri and my commission expires on

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