## BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Big River Telephone	)	
Company to Expand its Certificate of Basic Local Service	)	
Authority to Include Provision of Basic Local Exchange	)	File No. TA-2011-0273
Telecommunications Service throughout the State of	)	
Missouri and to Continue to Classify the Company and its	)	
Services as Competitive	)	

## **STAFF RECOMMENDATION**

COMES Now the Staff of the Missouri Public Service Commission and for its recommendation, states as follows:

- 1. On February 25, 2011, Big River Telephone Company ("the Company") filed its Application in this case. It seeks to expand its basic local telecommunications authority to include all Missouri exchanges and to classify the company and its services in those exchanges as competitive.
- 2. In the attached Memorandum, labeled Appendix A, the Staff recommends that the Missouri Public Service Commission (Commission) grant the Company's request to expand its basic local telecommunications authority. The Commission shall grant an application for a certificate of telecommunications service authority upon a finding that the grant of authority is in the public interest. §§ 392.430 and 392.440 RSMo 2000.
- 3. Staff also recommends that the Commission classify the Company's newly extended services as competitive. The Commission may classify a telecommunications provider or its services as competitive if the Commission determines it is subject to sufficient competition to justify a lesser degree of regulation and that such lesser regulation is consistent with the protection of ratepayers and promotes public

interest. §392.361.4. RSMo Supp. 2009. A majority of the services a competitive company provides must be classified as competitive. §392.361.3. RSMo Supp. 2009.

- The Staff further recommends that the Commission state in its order that, pursuant to § 392.410 RSMo 2000, the authority conferred by the certificate of service authority shall be null and void unless it is exercised within one year of its issuance. As the Company has not filed a tariff to expand its service territory, the Staff recommends that the Commission's Order note that the Company may not offer service in the new areas until an effective tariff identifying those exchanges is on file with the Commission.
- 5. The Company is not delinquent in filing an annual report, paying the PSC assessment, MoUSF, and Relay Missouri.
- 6. The Staff recommends that the application be granted with the following conditions:
  - a. The applicant's originating and terminating access rates shall not exceed the access rates of the incumbent local exchange company against whom the applicant is competing pursuant to Sections 392.361.6 and 392.370 RSMo.
  - b. If the directly competing ILEC, in whose service area the applicant is operating, decreases its originating and/or terminating access service rates, the applicant shall file an appropriate tariff amendment to reduce its originating and/or terminating access rates in the directly competing ILEC's service area within 30 days of the directly competing ILEC's reduction of its originating and/or terminating access rates in order to maintain the cap.
- 7. The Staff recommends that the "standard" waivers, listed below, be granted, as required by §392.420 RSMo. The Company shall list the waivers in its tariff as long as they are effective.

<sup>4</sup> CSR 240-3.550 (4) and (5)(A) Quality of service reports

<sup>4</sup> CSR 240-10.020 Depreciation Records

<sup>4</sup> CSR 240-30.040 Uniform System of Accounts

<sup>4</sup> CSR 240-32.060 Engineering and maintenance

<sup>4</sup> CSR 240-32.050(4)(B) White Pages Distribution Partial Exemption

- 4 CSR 240-32.070 Quality of Service
- 4 CSR 240-32.080 Service objectives and surveillance levels
- 4 CSR 240-33.040(1-3) and (5-10) Billing and payment standards
- 4 CSR 240-33.045 Clear identification and placement of charges on bills
- 4 CSR 240-33.080(1) Identify company name and toll-free number on bills
- 4 CSR 240-33.130(1), (4) and (5) Operator service requirements
- 392.210.2 Accounting requirements (system of accounts)
- 392.240.1 Reasonableness of rates
- 392.270 Accounting requirements (valuation of property)
- 392.280 Accounting requirements (depreciation rates/accounts)
- 392.290 Issuance of stocks, bonds and other indebtedness
- 392.300 Transfer of property and ownership of stock
- 392.310 Approval of issuing stocks, bonds and other indebtedness
- 392.320 Certificate of Commission to be recorded-stock dividends
- 392.330 Accounting requirements (proceeds of sales of stock, bonds, notes, etc.)
- 392.340 Company reorganization

WHEREFORE, Staff recommends that the Commission grant Big River Telephone

Company's Application to expand its basic local telecommunications authority to include all Missouri exchanges and to classify the company and its services in those exchanges as competitive.

Respectfully submitted,

Colleen M. Dale

Senior Counsel

Missouri Bar No. 31624

Attorney for the Staff of the

Missouri Public Service Commission

P. O. Box 360

Jefferson City, MO 65102

(573) 751-4255 (Telephone)

cully.dale@psc.mo.gov

## **Certificate of Service**

I hereby certify that copies of the foregoing have been mailed, hand-delivered, transmitted by facsimile or electronically mailed to all counsel of record this 30th day of March, 2011.