Exhibit No.: Issues:

Witness: Exhibit Type: Sponsoring Party: Case No.: Date: Labor and Labor Related Expenses, Support Services, Other Operating Expenses; Miscellaneous Expense, Maintenance Supplies and Services, and Employee Expense Nikole L. Bowen Surrebuttal Missouri-American Water Company WR-2020-0344 February 9, 2021

# MISSOURI PUBLIC SERVICE COMMISSION

# CASE NO. WR-2020-0344

# SURREBUTTAL TESTIMONY

# OF

### NIKOLE L. BOWEN

# **ON BEHALF OF**

# MISSOURI-AMERICAN WATER COMPANY

# **AFFIDAVIT**

I, Nikole Bowen, under penalty of perjury, and pursuant to Section 509.030, RSMo, state that I am Director of Regulatory Services for American Water Works Service Company, that the accompanying testimony has been prepared by me or under my direction and supervision; that if inquiries were made as to the facts in said testimony, I would respond as therein set forth; and that the aforesaid testimony is true and correct to the best of my knowledge and belief.

Nikole L. Bowen

February 8, 2021 Dated

# SURREBUTTAL TESTIMONY NIKOLE L. BOWEN MISSOURI-AMERICAN WATER COMPANY CASE NO. WR-2020-0344

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### SURREBUTTAL TESTIMONY

# NIKOLE L BOWEN

#### **I. INTRODUCTION**

Q. Please state your name and business address.
 A. My name is Nikole L. Bowen, and my business address is 727 Craig Road, St. Louis,
 MO, 63141.

4 Q. Are you the same Nikole L. Bowen who previously submitted direct and revenue
5 requirement rebuttal testimony in this proceeding on behalf of Missouri6 American Water Company ("MAWC," "Missouri American" or "Company")?
7 A. Yes.

# 8 Q. What is the purpose of your surrebuttal testimony in this proceeding?

9 A. The purpose of my surrebuttal testimony is to respond to the labor and labor related 10 issue raised by Missouri Public Service Commission ("Staff") witness Bolin, Dues and 11 Memberships issue raised by Staff witness Dhority, Building Maintenance, 12 Maintenance Supplies and Services and Engineered Coating issues raised by Staff 13 witness Niemeier, three Support Services related issues raised by Office of the Public 14 Counsel ("OPC") witness Schallenberg. I will also discuss the discrete adjustments the 15 Company is proposing for labor and labor related, postage, and Insurance Other than 16 Group.

# 17 II. LABOR AND LABOR RELATED EXPENSES

# 18 Q. Does Staff address the Company's labor and labor related expenses?

19 A. Yes. Staff witness Kimberly Bolin discusses MAWC staffing levels for the future test

1 period on p. 13 of her rebuttal testimony.

# 2 **O**. What were the Company's staffing levels as of December 31, 2020? 3 A. As of December 31, 2020, Missouri-American had 715 full time equivalent ("FTE"), 1 4 part time, and 2 temporary full-time employees. 5 Q. Can you discuss the comparison Ms. Bolin makes between this case and Case No. 6 WR-2017-0285? 7 A. Yes. Staff witness Bolin compares projected headcount of 708, which includes 8 temporary summer employees, from Case No. WR-2017-0285, to the current request 9 in this case of 727 positions, which also includes temporary summer employees. Staff 10 witness Bolin then noted MAWC's headcount of 672 on June 30, 2020. 11 **O**. Did the June 30, 2020 headcount include temporary summer employees? 12 A. No. MAWC's June 30<sup>th</sup> headcount did not contain the temporary summer employees. 13 Missouri American hired seven temporary summer employees between June and 14 August 2020. These temporary employees were hired through an employment agency 15 and not captured as part of MAWC's June 30th headcount. The expense is therefore 16 captured in contract services for the period ending December 2020. MAWC has 17 updated its labor and labor related workpapers to reflect this change.

# 18 **Q.**

# What is the staffing level the Company is seeking in this case?

A. MAWC is seeking recovery of 719 full time positions. This includes the Company's
 actual headcount at December 31, 2020 of 718 positions, and one open position for the
 Vice President of Operations. Missouri American is requesting this position to be

# 2 Q. Has the Company proposed any additional discrete adjustments to labor and 3 labor related expense?

4 A. Yes. The Company is recommending a discrete adjustment for MAWC salary and 5 wage increases. Non-Union salary and wage increases will be effective on March 8, 6 2021. The Company calculated this adjustment using a non-union wage increase of 7 2.76%, which is based on historic Company experience. MAWC union salary and 8 wage increases were annualized based on contractual wage increases that will occur 9 prior to May 31, 2021. This adjustment also results in increased labor related expense 10 for group insurance, 401K, DCP, and ESPP. In total these adjustments equate to an 11 increase to the December 31, 2020 salaries and wages expense level of \$563,655.

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## **III. SUPPORT SERVICES**

# 13 Q. Can you discuss the arguments you will address regarding Support Services?

A. Yes. There are three arguments that OPC witness Robert Schallenberg raises regarding
Support Services that I will address. The first relates to Support Services expenses
found in MAWC's annual report for the period ending December 2019. The second
relates to American Water Works Company ("AWWC") officers' charges to MAWC.
Finally, I will address the transfer of MAWC's direct charges for customer accounting
to support services.

# 20 Q. What issue was raised by OPC witness Robert Schallenberg regarding the 21 expenses found in MAWC's annual report? Schallenberg RT, p.6).

A. Mr. Schallenberg points out an expense item for \$4,112,876 on page S-4 of MAWC's

2019 annual report that was listed under "accruals and adjustments." He further
 commented that MAWC did not provide a DR response (DR 1110) explaining this
 entry.

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### Q. Has the Company provided a response to OPC Data Request 1110?

A. Yes. The Company originally sent a response to OPC via email on November 17, 2020.
The Company later discovered that due to the size of the attachment and limitations of
the Company's email capabilities, the email did not reach the intended recipients. The
Company has since resent the response to OPC DR 1110. That response shows the
detailed support for the \$4,112,876 in MAWC's annual report.

# 10 **Q.** What is the nature of that entry?

A. At the time the report was compiled, the detailed information regarding the transaction was not available, therefore the expense was included in the accruals and adjustments line of the report. With the later benefit of that detailed information, the Company has determined the entire transaction is not an accrual. The detailed support shows the general ledger transactions in which the accrual amount was a credit of \$222,665. Regardless the recorded expense level remains the same for the Company's Support Services expense for the period ending December 2019.

# Q. What allegation does OPC witness Schallenberg make in regard to the charges related to AWWC officers?

A. In his rebuttal testimony, OPC witness Schallenberg alleges that because MAWC has
its own officers, there is "no apparent need for additional officers and no justification
for the validity of these charges." (Schallenberg RT, p. 7).

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## Q. Can you discuss the role of AWWC's Officers?

A. Yes. Each executive officer is elected annually by the Board of Directors and serves
until his or her respective successor has been elected and qualified or his or her earlier
death, resignation, or removal. AWWC's Officers have a fiduciary responsibility for
the day-to-day management of the parent company. These officers further provide for
necessary legal and governance roles (e.g., General Counsel and Secretary, Corporate
Governance and Assistant Secretary) and provide required tax and financial
compliance roles, such as the Controller and Treasurer.

9 Q. What justification is there for MAWC and AWWC to maintain a separate,
10 independent body of officers?

A. Sound Corporate Governance dictates that subsidiary operations, management,
accounting, and financial documentation be handled apart from the operations of the
parent and its other subsidiary and affiliated entities. Separate capacities may include:
holding meetings; exercising independent business judgement; avoiding comingling of
assets; ensuring arms-length transactions; and maintaining separate record keeping, all
of which are essential to maintaining corporate formalities and properly insulating the
subsidiary utility from that of its parent and affiliated entities.

Q. What does OPC witness Schallenberg suggest in regard to the shift of customer
 accounting expenses?

A. OPC witness Schallenberg erroneously maintains that he has "received no assurance
 that there is a not reduction in this case to completely offset the increase MAWC
 proposes to include in AWWSC's support service costs". (Schallenberg RT, p. 7).

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#### Q. Can you explain the shift of customer accounting to AWWC?

2 Yes. As explained in my Direct Testimony, effective January 2020, the Company A. 3 transferred postage and customer accounting expenses from MAWC to the Service 4 Company. As a result, the following vendor costs were subsequently included as part 5 of Service Company charges: United States Postal Service large meter postage; EOS 6 CCA, GC Services and Penn Credit, the debt collection agency fees; Regulus form 7 creation costs; ORC International customer survey fees; and language services 8 provided by Metrolina. These vendors provide services for the Company's bill print, 9 first-party and third-party collections, as well as customer surveys and language line 10 services for customers.

### 11 Q. Was an adjustment made to MAWC expenses to reflect this change?

12 A. Yes. To reflect the reclassification of these expenses, \$3,376,345 million was removed 13 from MAWC's customer accounting expense, and \$159,936 was removed from 14 MAWC's contract services expense for the base period ending December 2019. This 15 adjustment can be seen in the Company's Customer Accounting and Contract Services 16 Workpapers. These expenses are included in Support Services for the Company's 17 expense levels through December 31, 2020, as the accounting change was effective as 18 January 2020. The Company is also proposing a discrete adjustment to the customer 19 accounting charges related to postage.

# 20 Q. What is the discrete adjustment to customer accounting charges for postage?

A. Effective January 24, 2021, the United States Postal Service ("USPS") announced
 prices would increase approximately 1.8% for First-Class Mail and 1.5% for other

1		categories. In addition, MAWC has St Louis County customers the Company intends
2		to convert from quarterly to monthly billing. These two adjustments result in a
3		\$114,903 increase to the December 31, 2020, expense level.
4	Q.	Are there additional discreet adjustments the Company is recommending for
5		Support Services?
6	A.	Yes. As referenced above, the Company is recommending a discrete adjustment be
7		made for non-Union salary and wage increases that will be effective on March 8, 2021.
8		The Company calculated this adjustment using a non-union wage increase of 3.10%,
9		which is based on market data. Support Services, union salary and wage increases were
10		annualized based on contractual wage increases. This adjustment equates to an increase
11		to the December 31, 2020 salaries and wages expense level of \$768,574.
12		IV. OTHER OPERATING EXPENSES
13		a. DUES AND MEMBERSHIPS
14	Q.	Can you summarize Staff's adjustment to certain membership dues?
15	A.	Yes. As explained in Staff witness Jane Dhority's rebuttal testimony (Dhority RT, pp.
16		1-3), Staff allowed expense associated with dues for the American Water Works
17		Association ("AWWA"), the National Investor Relations Institute ("NIRI"), and the
18		National Association of Water Companies ("NAWC"), after removing portions of the
19		expense associated with lobbying. Staff excluded expense associated with National
20		Association of Corporate Directors ("NACD") and is reviewing information related to
21		certain attorney registration fees.

# 22 Q. Do you agree with Staff's assessment of the AWWA, NIRI, and NAWC expenses?

Page 7 MAWC – ST BOWEN

A. Yes. The Company agrees with Staff's allowance of AWW, NIRI, and NAWC
 expenses.

c. MAINTENANCE SUPPLIES AND SERVICES

# 4 0. Staff witness Niemeier indicated maintenance and supplies expense should be 5 \$3,278,019. (Niemeier RT, p. 4). Do you agree with the level of expense Staff 6 calculated for maintenance supplies and services? 7 A. No, I do not for the same reason I noted in my rebuttal testimony. The Company's 8 main break expense is recorded into General Ledger ("GL") accounts 62002400, 9 62520700, 62520824, and 63150024, which is part of the maintenance supplies and 10 services expense. The GL for these accounts contains expenses associated not only 11 with main break expense, but also tank painting, and other maintenance supplies and 12 services expense. Upon review of Staff's workpapers it appears that the expense in 13 these accounts was pulled entirely from maintenance supplies and services and used as 14 base year for main breaks. The base level expense used by Staff for the Maintenance 15 Supplies and Services of \$3,572,960 as of June 30, 2020 is therefore understated. The 16 Company recorded \$9,948,285 in total to the maintenance services and supplies 17 accounts for the period ending December 31, 2020. This amount includes \$2,050,718 in tanking painting expense, that was removed from the Company's workpapers, and 18 19 \$1,665,006 in main break expense for St Louis County.

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### d. BUILDING MAINTENANCE

Q. Staff witness Neiemier recommended building maintenance expense in the
amount of \$974,543. (Neiemier RT, p. 3). Can you discuss Staff's treatment of

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# building and maintenance expense?

2	A.	Yes. The Company provided expenses of \$1,066,073 for the period ending June 30,
3		2020. Staff included an annualized building maintenance expense of \$974,543 based
4		on the 12 months ending June 30, 2020, after removing \$51,143 that should have been
5		included in maintenance supplies and services. The Company has since provided
6		updated numbers of \$1,279,956 for the period ending December 31, 2020.
7		e. ENGINEERED COATINGS
8	Q.	Staff witness Neiemier stated "MAWC provided MIEC and Staff different data."
9		(Neiemier RT, p. 4). Can you address the difference between the levels of expense
10		in MAWC's response to MIEC Data Request 1-005 and Staff Data Request 0128?
11	A.	Yes. In MIEC Data Request 1-005, the Company was asked to provide tanking
12		painting expense separated by interior and exterior painting costs. The Company does
13		not generally track expense in this manner but did provide what was available. Staff
14		Data Request 0128 asked for tank painting expense from January 2018 to current,
15		including copies of all invoices. Further, the Company's updated response to MIEC
16		Data Request 1-005 provides tank painting expense levels from 2011 through 2015,
17		while Staff Data Request 0128 provides the full level of tank painting expense for the
18		period of 2016 through 2020.
19		<b>f. INSURANCE OTHER THAN GROUP</b>
20	Q.	Can you discuss the discrete adjustment the Company is proposing for Insurance
21		Other Than Group ("IOTG")?
22	A.	Yes. The Company is recommending a discrete adjustment for IOTG expense in the

amount of \$126,988. This adjustment represents the various policy expense changes
 that were effective January 1, 2021.

# 3 Q. Does this conclude your surrebuttal testimony?

4 A. Yes, it does.