Exhibit No.:

Witness: Nathaniel Hagedorn

Type of Exhibit: Surrebuttal Testimony

Issues: Continued Receipt of the Frozen All-Electric Rate Sponsoring Party: Briarcliff Development Company

Case No.: EC-2011-0383

MISSOURI PUBLIC SERVICE COMMISSION UTILITY DIVISION

BRIARCLIFF DEVELOPMENT COMPANY CASE NO. EC-2011-0383

SURREBUTTAL TESTIMONY OF NATHANIEL HAGEDORN

October 28, 2011

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

}
Case No. EC-2011-0383
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AFFIDAVIT OF NATHANIEL HAGEDORN

STATE OF MISSOURI) SS COUNTY OF (MA)

Nathaniel Hagedorn, of lawful age, on his oath states: That he has reviewed the attached written testimony in question and answer form, all to be presented in the above case, that the answers in the attached written testimony were given by him; that he has knowledge of the matters set forth in such answers; that such matters are true to the best of his knowledge, information and belief.

Nathaniel Hagedorn

Subscribed and sworn to before me this 2% day of October, 2011

MADELYNE MUNDELL
Notary Public - Notary Seal
State of Missouri
Commissioned for Glay County
My Commission Expires: October 22, 2012
Commission Number: 08663614

Maddine Mincull
Notary Public

[SEAL]

My Commission expires: 10th 22,2012

BRIARCLIFF DEVELOPMENT COMPANY

EC-2011-0383

SURREBUTTAL TESTIMONY OF NATHANIEL HAGEDORN

IQ. PLEASE STATE YOUR NAME AND ADDRESS.

2A.	My name is Nathaniel Hagedorn. My business address is
3	Briarcliff Development Company, 4151 N. Mulberry Street,
4	Kansas City, MO 64116.
5	
6 Q:	ARE YOU THE NATHANIEL HAGEDORN WHO PROVIDED DIRECT AND
7	REBUTTAL TESTIMONY IN THIS CASE?
8A:	Yes.
9	
0 Q .	WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?
1A:	The purpose of my testimony is to respond to issues
12	presented in the Rebuttal testimonies of Tim M. Rush and
13	Jason H. Henrich of Kansas City Power and Light Company. My
14	major concern with their testimonies is that they fail to
15	reach the determination that Briarcliff Development was a
16	Customer of KCPL as defined under Rule 1.04 of KCPL's own
17	tariffs which defines Customer as follows:

"1.04 CUSTOMER: Any person applying for, receiving, using, or agreeing to take a class of electric service supplied by the Company under one rate schedule at a single point of delivery at and for use within the premise either (a) occupied by such persons, or (b) as may, with the consent of the Company, be designated in the service application or by other means acceptable to the Company." [Emphasis Added.]

Despite the fact that the Company's own rule defines customer as any person "applying for, receiving, using, or 10 agreeing to take a class of electric service," they refuse 11 to find Briarcliff to be a customer, even though it is clear 12 that Briarcliff Development was and has been receiving and 13 using electricity at the Briarcliff One building 14 continuously since it opened in 1999 for use within the 15 premise occupied by Briarcliff Development and its tenants 16 and that, therefore, Briarcliff Development was and is a 17 customer of KCPL at the Briarcliff One office building as 18 defined by KCPL's own rule. 19 Further, as a customer of KCPL, Briarcliff Development has 20 continuously qualified for the frozen all-electric rate that 21 it was receiving from KCPL at Briarcliff One prior to the 22 time Briarcliff Development terminated its outside property 23 manager and began managing Briarcliff One and its other 24 office buildings in-house commencing on August 5, 2009. 25 Thus, the Briarcliff One building qualifies for the frozen 26 all-electric rate, which under KCPL's tariff, P.S.C. MO 27 No.7, Third Revised Sheet No. 19 states that after January 28

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1 1, 2008:

"This Schedule is available only to Customers' physical locations currently taking service under this Schedule and who are served hereunder continuously thereafter."

We do not agree that the clear language of the freeze tariff applied to bar an existing customer who terminated its property manager and requested a change in the name on the billing to the owner, when the ultimate customer was and continues to remain the owner of the all-electric building at which it received and used service and the only change is substituting the owner's name on KCPL's billing records.

ON PAGE 6 OF HIS TESTIMONY, MR. RUSH CLAIMS THAT EVEN IF

19A.

14Q.

BRIARCLIFF CONTINUOUSLY OWNED THE PROPERTY THAT BRIARCLIFF
IS NOT ELIGIBLE FOR THE FROZEN ALL-ELECTRIC RATE BECAUSE THE
AVAILABILITY OF THE RATE IS TIED TO THE "CUSTOMER OF RECORD"
ON THE ACCOUNT. WHAT COMMENTS DO YOU HAVE TO THIS?
In the first place, the term "Customer of Record" is not
used anywhere in the all-electric rate schedule stating who
is eligible for the rate, nor is it defined in KCPL's
tariffs, nor is there anything in the Commission orders
regarding a change in the "Customer of Record". In the
frozen rate schedule itself, it states it is available only
to "Customers' physical locations currently taking service
under this Schedule and who are served hereunder

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continuously thereafter." Clearly, Briarcliff's physical
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      location, Briarcliff One, was currently taking service under
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      the all-electric rate schedule on January 1, 2008 when the
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      freeze took effect. Furthermore, it was continuously served
      under such tariff until August 5, 2009, when KCPL changed
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      its rate and but for KCPL arbitrarily deciding that its
      frozen rate was only available to "Customers of Record"
      Briarcliff One would still be on the all-electric rate.
      KCPL's action in changing the rate for Briarcliff One from
9
      all-electric to the standard rate because Briarcliff
10
      Development was not the "Customer of Record" is not
11
      supported by the language of the frozen rate schedule in
12
      which the clear concern is to limit it to "Customers'
13
      physical locations currently taking service." There is no
14
      mention of or any apparent concern expressed with whether a
15
      Customer was a "Customer of Record." The only expressed
16
      concern was with limiting the rate to Customers' physical
17
      locations currently taking service.
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      The same is true of the Commission's orders referenced by
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      Mr. Rush. In the Commission's Report and Order in Case No.
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      ER-2007-0291, in which the freeze was authorized, the
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      Commission only states that the all-electric tariffs "should
22
      be restricted to those qualifying customers' commercial and
23
       industrial physical locations being served under such all-
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- electric tariffs ... and such rates should only be available
- to such customers for so long as they continuously remain on
- 3 that rate schedule." There is no mention of or any apparent
- 4 concern expressed with whether a Customer was a "Customer of
- 5 Record." The only expressed concern was with limiting the
- 6 rate to Customers' physical locations being served under
- y such schedules at the time the freeze became effective.
- 8 It is obvious to me that the "Customer of Record" concern
- 9 was something manufactured by KCPL out of thin air in an
- 10 effort to keep Briarcliff from continuing on under the all-
- electric rate at its Briarcliff One building.

- 13Q. ALSO ON PAGE 6 OF MR. RUSH'S TESTIMONY, HE ATTEMPTS TO
- 14 SUPPORT HIS "CUSTOMER OF RECORD" ARGUMENT WITH REFERENCE TO
- 15 A RULE APPLICABLE TO RESIDENTIAL CUSTOMERS. WHAT ARE YOUR
- 16 COMMENTS ON THIS?
- 17A. I believe that Mr. Rush is being disingenuous. In the first
- 18 place, this rule, 4 CSR 240-13.010(E), is a Billing
- 19 Practices rule for **Residential Customers** and thus applies
- only to residential customers as its title clearly states.
- Obviously, since Briarcliff is not a residential customer,
- it does not apply to Briarcliff One.
- 23 Secondly, the definition of "Customer" is found in KCPL's
- own rules, Rule 1.04, as we have pointed out and under such

Rule, Briarcliff Development is a Customer. Apparently, Mr.
Rush either ignored his Company's own rule or could not

justify his "Customer of Record" argument under the

4 Company's own rules.

5 Thirdly, even if the residential billing practices did

apply, which is does not, Briarcliff Development would be a

Customer under the language thereof in which a Customer is

8 defined in the rule as: "Customer means a person or legal

9 entity responsible for payment for service except one

denoted as a quarantor." Obviously, Briarcliff is a legal

entity and is responsible for payment since it is a

"Responsible Party" as defined in KCPL's Rule 1.21, which

provides:

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1.21 **RESPONSIBLE PARTY:** Any adult, landlord, property management company, or **owner** applying for agreeing to take, and <u>or</u> receiving substantial use and benefit of electric service at a given premise. [Emphasis added]

18 19 20

Thus, Mr. Rush fails to support his argument that the frozen rate only applies to "Customers of Record" and his argument is disproven by KCPL's own rules.

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24Q. AGAIN ON PAGE 6 OF MR. RUSH'S TESTIMONY, HE STATES THAT IF
25 BRIARCLIFF HAD BEEN THE "CUSTOMER OF RECORD" IT WOULD HAVE
26 STILL BEEN ELIGIBLE FOR THE ALL-ELECTRIC RATE TODAY. WHAT
27 ARE YOUR COMMENTS ON THIS?

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I think that it is a ridiculous statement to make. Not only
IA.
      is the entire emphasis of Mr. Rush's argument on whose name
      KCPL put on the account (even if it is the wrong name) this
      argument is not supported by: KCPL's own rules defining a
      Customer and Responsible Party; or its own rate schedule
      restricting the all-electric rate to Customers' physical
      locations taking service under the all-electric rate
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      schedule on January 1, 2008; or the language of the
      Commission's order which only restricts the all-electric
      rate to customer's physical locations being served under the
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11
      all-electric rate, none of which make any reference
      whatsoever as to limitation of the tariff to a "customer of
12
      record."
13
      Furthermore, under KCPL's "Customer of Record" theory, if,
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      instead of changing property managers, Briarcliff
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      Development sold Briarcliff One to a third party who
16
      retained the property manager so that there was no change in
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      the "Customer of Record" on KCPL's records, the all-electric
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      rate would continue to be available for the building and the
      new owner of Briarcliff One would be able to enjoy the all-
20
      electric rate since the "Customer of Record" remained the
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              Clearly, this is not what the Commission intended
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      when it ordered the rate frozen. Yet under KCPL's "Customer
23
      of Record" theory, this is the ludicrous result that would
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25
       occur.
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- 1Q. ON PAGE 7 OF HIS TESTIMONY, MR. RUSH APPEARS TO RECOGNIZE
- 2 THAT PROPERTY MANAGERS ARE AGENTS OF THE PROPERTY OWNER AND
- 3 THAT SINCE WINBURY REALTY PROVIDED THIS SERVICE FOR THE
- 4 BRIARCLIFF ONE BUILDING, WINBURY REALTY THEREFORE WAS THE
- 5 RESPONSIBILE PARTY ON THE ACCOUNT AND RECEIVED SUBSTANTIAL
- 6 USE AND BENEFIT OF ELECTRIC SERVICE AT THE PROPERTY. DO YOU
- 7 AGREE WITH HIS CONCLUSION?
- 8A. While I agree that property managers are agents of the
- 9 owners, I do not agree that Winbury Realty was the property
- manager; or that it was the responsible party on the
- account; or that it received substantial use and benefit of
- 12 electric service at the Property.
- In the first place, Mr. Rush appears to be either confused
- or attempting to mislead the Commission as to what entity
- was Briarcliff's property manager. He first says Winbury
- 16 Realty was the "customer of record" for the property, which
- may be true as far as KCPL's records are concerned since
- that is the entity KCPL billed, however, Winbury Realty was
- neither the property manager nor the entity that paid the
- 20 bills. As we have previously shown in my Direct Testimony
- 21 and schedules, the property manager of Briarcliff One was
- The Winbury Group, a separate corporation from Winbury
- 23 Realty. Winbury Realty had no association with Briarcliff
- 24 Development with respect to managing the Briarcliff One
- building or any other building on the Briarcliff property.

Secondly, Mr. Rush states that, "The Company billed Winbury 1 Realty and received payment from Winbury", and also that "Winbury" provided property management services for Briarcliff. These are misleading statements making one mistakenly think that the "Winbury" that paid KCPL and managed the property was Winbury Realty, when the actual payments to KCPL came from The Winbury Group, the actual property manager with whom Briarcliff Development had an agreement with to manage the property. Thirdly, Mr. Rush appears to know that property managers 10 11 are common in KCPL's service territory, that they are agents of the owner and whose duty is to manage the property of the 12 owner, its principal. As such, he must be aware that they 13 are not owners of the property. In the case of Briarcliff 14 One, neither The Winbury Group, the actual property manager, 15 nor Winbury Realty, whom KCPL listed as the customer despite 16 its having no connection with the building, were the owner 17 of Briarcliff One. Briarcliff One has been owned by 18 19 Briarcliff Development, or its predecessor Briarcliff West Realty Company before such company was merged into 20 Briarcliff Development Company in June of 1999, since the 21 inception of Briarcliff One to this date. 22 Fourthly, while Mr. Rush claims that Winbury Realty was "the 23 responsible party on the account and received substantial 24

use and benefit of electric service at the property", I

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believe that KCPL would have a hard time trying to prove
      that since even under its Rule 1.21 defining "Responsible
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      Party", Winbury Realty does not fit the definition since
      Winbury Realty is neither the landlord, the property manager
      nor the owner. Further, since Winbury Realty was not the
      property manager, Winbury Realty did not apply for, nor
      agree to take, nor did it receive substantial use and
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      benefit of the electric service. According to Mr. Jason
      Henrich's rebuttal testimony at pages 2 and 3, he claims
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      that Dianna Painter, whom he identified as Tenant Relations
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      Specialist with The Winbury Group was the one who requested
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      the service to be put in the name of Winbury Realty.
      quite disconcerting to me that KCPL would put the account in
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      the name of Winbury Realty, when it knew that the request
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       for service came from an employee of a different
15
      corporation, The Winbury Group. It makes me wonder if
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17
      anyone has requested service in the name of Briarcliff
       Development, who was not associated with Briarcliff
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       Development and someday in the future KCPL will try to hold
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20
       Briarcliff Development responsible as "the customer of
       record" for service it never agreed to take nor never
21
       received.
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       On the other hand, Briarcliff Development, as the owner and
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       as one "receiving substantial use and benefit of electric
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       service" at Briarcliff One, would clearly be a Responsible
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Party under KCPL's rules as well as a Customer.
                                                        I am quite
      sure that if both of the Winburys had gone bankrupt and did
      not pay KCPL, that KCPL would have attempted to collect from
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      Briarcliff Development who was the owner and both a customer
      and a responsible party under KCPL's rules.
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      Finally, a review of the language of the frozen tariff
      discloses that there is nothing in it saying or any words to
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      the effect that "if the customer name changes on an account
9
      served by these tariffs, the account must be changed to a
      standard electric tariff." The freeze merely restricts the
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      all-electric rate to those qualifying customers' commercial
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      and industrial physical locations being served under such
12
      all-electric tariffs as of January 1, 2008 for so long as
13
      they continuously remain on that all-electric rate schedule.
14
      Under such language, Briarcliff Development clearly
15
      qualifies as an all-electric customer at Briarcliff One on
16
      the date the frozen rate schedule became effective and was
17
      an all-electric customer continuously thereafter until it
18
      changed property managers and but for KCPL's unreasonable
19
       and arbitrary action in changing the rate Briarcliff One was
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       served under as a result of changing the property manager,
      Briarcliff One would still be on that all-electric rate
22
       today.
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Q. OTHER THAN THE CHANGE FROM AN OUTSIDE PROPERTY MANAGER TO

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1 BRIARCLIFF DEVELOPMENT MANAGING THE PROPERTY IN HOUSE, HAS THERE BEEN ANY OTHER CHANGE IN OPERATIONS AT BRIARCLIFF ONE? 2 3 In the case of Briarcliff One, there has been no change 4A. in the physical location of the Briarcliff One building 5 being served under the all-electric rate. Nor has there been a change in the qualifying customer. Briarcliff 7 Development continues to own and operate Briarcliff One and 8 is continuing to lease space therein as landlord to its 9 10 tenants as it has done since 1999 and Briarcliff One has continuously been supplied with electricity by KCPL since 11 12 The only changes are that Briarcliff Development now manages the property in-house rather than with an outside 13 property manager and on August 5, 2009 KCPL commenced 14 billing for service at the building at the standard electric 15 rate instead of the all-electric rate it had been served 16 17 under since January 25, 2001. Had KCPL not changed the billing rate on its own, the building would have been 18

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24O. WHAT RELIEF ARE YOU ASKING THE COMMISSION TO PROVIDE?

25A. We are asking the Commission to see through the charade and

continuously served on the all-electric rate schedule to

want the change in rate and would not have requested a

this date, since Briarcliff Development definitely did not

change in rates.

misinformation and recognize that Briarcliff Development was both a customer and responsible party as defined in KCPL's rules since 1999 at Briarcliff One and was such on August 5, 2009 when KCPL arbitrarily determined that it was not entitled to continue on the 1LGAE rate because the "Customer of Record", i.e., the name on the account at such date was Winbury Realty, a corporation that was not even involved in 7 the matter. Further, even if KCPL had listed the customer as The Winbury Group, the property manager, we are asking the Commission to recognize that The Winbury Group was 10 merely an agent of the owner, Briarcliff Development, and 11 that the change in the name of the account from an owner's 12 agent to the owner's name did not violate the letter or the 13 14 spirit of the Commission's freeze order nor the Availability provision in the frozen all-electric rate schedule so that 15 Briarcliff One was entitled to have been continuously served 16 under the all-electric tariff even after the change in 17 property manager. Finally, we are asking that the Commission 18 order KCPL to reinstate the all-electric rate for Briarcliff 19 Development retroactively to August 5, 2009 and to order 20 21 KCPL to rebill Briarcliff Development at the 1LGAE rate effective August 5, 2009 to date and to refund the 22 overpayment with interest due to unlawfully and unreasonably 23 placing Briarcliff One on the 1LGSE rate instead of keeping 24 it on the 1LGAE rate like it did with the Briarcliff Two and 25

- Briarcliff Three office buildings whose only distinction
- 2 from Briarcliff One was the "Customer of Record" was
- 3 Briarcliff Two and Briarcliff Development, respectively and
- 4 not Winbury Realty.

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6Q. DOES THIS CONCLUDE YOUR TESTIMONY AT THIS TIME?

7A. Yes it does.