Exhibit No.:

Issue: Performance Incentive

Witness: John A. Rogers ing Party: MO PSC Staff

Sponsoring Party: MO PSC Staff
Type of Exhibit: Rebuttal Testimony
Case No.: EO-2012-0142

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MISSOURI PUBLIC SERVICE COMMISSION COMMISSION STAFF DIVISION ENERGY RESOURCES DEPARTMENT

REBUTTAL TESTIMONY

OF

JOHN A. ROGERS

UNION ELECTRIC COMPANY d/b/a AMEREN MISSOURI

CASE NO. EO-2012-0142

Jefferson City, Missouri October 2016

1 REBUTTAL TESTIMONY 2 **OF** 3 **JOHN A. ROGERS** 4 UNION ELECTRIC COMPANY d/b/a AMEREN MISSOURI 5 CASE NO. EO-2012-0142 6 Q. Please state your name and business address. 7 My name is John A. Rogers, and my business address is Missouri Public A. 8 Service Commission, P. O. Box 360, Jefferson City, Missouri 65102. 9 Q. What is your present position at the Missouri Public Service Commission 10 ("Commission")? 11 A. I am a Utility Regulatory Manager in the Energy Resources Department of the 12 Commission Staff Division ("Staff"). 13 Q. Are you the same John A. Rogers that filed direct testimony in this case on 14 October 4, 2016? 15 A. Yes. 16 Q. Would you please summarize the purpose of your rebuttal testimony? 17 A. I respond to the direct testimony of the Office of the Public Counsel ("OPC") 18 witness Geoff Marke including: 19 1. Dr. Marke's assertion that the agreement expressed in paragraph 12(a) of the 20 Second Non-Unanimous Stipulation and Agreement Settling the Program Year 2013 Change Requests¹ ("Second Stipulation") should not apply simply 21 22 because the Evaluators and the Auditor agree on the portfolio-level energy

¹ Schedule JAR-d5

- savings net-to-gross ("NTG") ratios for program year 2014 ("PY 2014") and for program year 2015 ("PY 2015");
- Dr. Marke's assertion that costs for the total resource cost ("TRC") test should be used when determining the annual net shared benefits for PY 2014 and for PY 2015 instead of the costs for the utility cost test ("UCT"); and
- 3. Dr. Marke's assertion that the performance incentive amount should be included as a cost when determining annual net shared benefits and that the only reason to not do so in this case is the creation of a "feedback loop" which could be construed to be unreasonable.

Paragraph 12 (a) of Second Stipulation

- Q. Please respond to Dr. Marke's testimony that "[t]he Company's stipulation ignores the EM&V expert analysis and instead "deemed" the NTG value to 1.0."²
- A. While Dr. Marke does acknowledge the existence of paragraph 12(a) of the Second Stipulation,3 he chooses to disregard it or he has not interpreted its meaning correctly. Paragraph 12(a) states in its entirety:
 - (a) In each individual year (PY 2014 and PY 2015), the final evaluator and auditor portfolio-wide energy savings Net-To-Gross ratios ("NTG") shall be averaged for the respective program year. If the portfolio-wide averaged energy savings NTG is between 0.9 and 1.1, then the agreed to NTG will be deemed to 1.0, and the portfolio-wide program year net annual energy savings and annual net shared benefits will be calculated consistent with a portfolio-wide NTG of 1.0 for the evaluators' program year final EM&V reports.

 $^{^{2}}$ Marke direct testimony at page 6, lines 15 - 16.

³ Marke direct testimony at page 6, lines 17 - 19.

Without exception, the process to determine the annual energy savings and the annual net shared benefits described in paragraph 12(a) of the Second Stipulation applies whenever "the portfolio-wide averaged energy savings NTG is between 0.9 and 1.1."

For PY 2014 and PY 2015, paragraph 12(a) does not allow for exceptions to the process of 1) averaging the portfolio-wide NTG of the Evaluators and of the Auditor, and 2) applying a NTG of 1.0 to the Evaluators' final EM&V reports if the portfolio-wide averaged energy savings NTG is between 0.9 and 1.1 to determine both annual energy savings and annual net shared benefits for Ameren Missouri's performance incentive. Paragraph 12(a) does not include a "carve out" provision should the Evaluators and the Auditor agree on the portfolio-wide energy savings NTG (as is the case for PY 2014 and for PY 2015). Dr. Marke's assertion that "the provisions in the PY2013 Stipulation were put in place to avoid conflict between the parties in the event that the experts were unable to agree on the appropriate NTG ratio" is simply not true. Paragraph 12(a) applies regardless of whether the Evaluators and the Auditor agree or disagree on the portfolio-wide NTG as long as the portfolio-wide averaged energy savings NTG is between 0.9 and 1.1.

Q. Please provide an illustration of a range of hypothetical Evaluators' portfolio-wide energy savings NTG values and Auditor's portfolio-wide energy savings NTG values which would require that NTG be set equal to 1.0 when determining annual energy savings and annual net shard benefits for PY 2014 or PY 2015 in order to comply with paragraph 12 (a) of the Second Stipulation.

A. Figure 1 provides such an illustration:

⁴ Marke direct testimony at page 6, lines 19 -21.

Figure 1

Average of Evaluators' Portfolio-wide Energy Savings NTG and Auditor's Portfolio-wide Energy Savings NTG

		0.50 0.60 0.70 0.80 0.90 1.00 1.10 1.20 1.30 1.40 1.50 Evaluators' NTG										
	0.50	0.50	0.10		0.00	0.00	1.00	1 10	1.00	0.90	0.95	1.00
	0.60								0.90	0.95	1.00	1.05
	0.70							0.90	0.95	1.00	1.05	1.10
Au	0.80						0.90	0.95	1.00	1.05	1.10	
Auditor's NTG	0.90					0.90	0.95	1.00	1.05	1.10		
or's	1.00				0.90	0.95	1.00	1.05	1.10			
Z	1.10			0.90	0.95	1.00	1.05	1.10				
IG	1.20		0.90	0.95	1.00	1.05	1.10					
	1.30	0.90	0.95	1.00	1.05	1.10						
	1.40	0.95	1.00	1.05	1.10							
	1.50	1.00	1.05	1.10								

Combinations of Evaluators' portfolio-wide energy savings NTG and Auditor's portfolio-wide energy savings NTG for which the portfolio-side averaged energy savings NTG is between 0.9 and 1.1.

Q. Please discuss the significance of Figure 1.

A. The Figure 1 includes many, but not all, of the combinations of Evaluators' and Auditor's portfolio-wide energy savings NTG values which result in portfolio-wide averaged energy savings NTG which are between 0.9 and 1.1. Under the agreement in paragraph 12(a) of the Second Stipulation, whenever the averaged energy savings NTG is between 0.9 and 1.1, the agreed to NTG will be deemed to 1.0, and the portfolio-wide program year net annual energy savings and annual net shared benefits will be calculated consistent with a portfolio-wide NTG of 1.0 for the evaluators' program year final EM&V reports. There are no exceptions. Thus, because the portfolio-wide averaged energy savings NTG are 0.9577 and 0.9996 for PY 2014 and PY 2015, respectively, the NTG for

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each year is set equal to NTG = 1.0 in the Evaluators' EM&V reports when determining annual energy savings and the annual net shared benefits for PY 2014 and PY 2015.

- Q. Did Dr. Marke participate in the confidential settlement discussions which resulted in the Second Stipulation?
 - A. Yes.
- Please provide the terms and conditions in paragraph 19 of the Second Q. Stipulation.
- A. Paragraph 19 in the General Provisions section of the Second Stipulation states in its entirety:
 - 19. If the Commission unconditionally accepts the specific terms of this Stipulation without modification, the Signatories waive, with respect to the issues resolved herein: their respective rights (1) to call, examine and cross-examine witnesses pursuant to Section 536.070(2), RSMo 2000; (2) their respective rights to present oral argument and/or written briefs pursuant to Section 536.080.1, RSMo 2000; (3) their respective rights to seek rehearing pursuant to Section 386.500, RSMo 2000 and (4) their respective rights to judicial review pursuant to Section 386.510, RSMo Supp. 2011. These waivers apply only to a Commission order respecting this Stipulation issued in this above-captioned proceeding, and do not apply to any matters raised in any prior or subsequent Commission proceeding, or any matters not explicitly addressed by this Stipulation.
- Q. As a result of the terms and conditions contained in paragraph 19 of the Second Stipulation, does OPC have the right to object to the use of a portfolio-wide energy savings NTG = 1.0 for the calculations of annual energy savings and annual net shared benefits contained in Appendix A⁵ of the Non-Unanimous Stipulation and Agreement

⁵ 10. Per<u>formance Incentive Award and Its Inputs</u>. The calculation of the Performance Incentive Award and the calculation and establishment of its inputs, including the portfolio-wide NTG, three-year total evaluated kWh savings, and utility cost net benefits, are in compliance with Paragraph 5.b.ii. of the 2012 Stipulation and Paragraph 12(a) of the Second Stipulation. The calculations pursuant to Paragraph 12(a) of the Second Stipulation are included in Appendix A.

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⁶ Marke direct testimony at page 7, lines 5 - 6.

⁸ 2012 Stipulation, Appendix B, Example 1 – Performance Incentive Calculation.

Stipulation")?

Addressing Ameren Missouri's Performance Incentive Award ("Performance Incentive

A. On the advice of Staff Counsel, no.

TRC costs

Q. Please respond to Dr. Marke's testimony that "the TRC should be used when determining the net shared benefits for the performance incentive."⁶

Dr. Marke presents numerous arguments for why the TRC [costs] should be A. used when determining the net share benefits for the performance incentive. However, none of Dr. Marke's numerous arguments on the virtues of the TRC costs have any bearing in this case. Each and every argument he presents completely disregards the 2012 Stipulation which was approved by the Commission and clearly specifies that the UCT annual net shared benefits were used to design Ameren Missouri's Cycle 1 performance incentive mechanism and that the UCT annual net share benefits are to be used for the determination of Ameren Missouri's Cycle 1 performance incentive amount.⁸

Dr. Marke was not a member of OPC when the *Unanimous Stipulation and Agreement* Resolving Ameren Missouri's MEEIA Filing ("2012 Stipulation") was filed on July 5, 2012, and was approved by the Commission on August 1, 2012, in its Order Approving Unanimous Stipulation and Agreement Resolving Ameren Missouri's MEEIA Filing and Approving Stipulation and Agreement Between Ameren Missouri and Laclede Gas Company. However, OPC is a signatory to the 2012 Stipulation. The 2012 Stipulation includes the following as a part of its GENERAL PROVISIONS:

⁷ Ameren Missouri's 2013 – 2015 Energy Efficiency Plan filed on January 20, 2012, in File No. EO-2012-0142 at page 25, lines 6 - 13.

- 27. If the Commission unconditionally accepts the specific terms of this Stipulation without modification, the Signatories waive, with respect to the issues resolved herein: their respective rights (1) to call, examine and cross-examine witnesses pursuant to Section 536.070(2), RSMo 2000; (2) their respective rights to present oral argument and/or written briefs pursuant to Section 536.080.1, RSMo 2000; (3) their respective rights to seek rehearing pursuant to Section 386.500, RSMo 2000 and (4) their respective rights to judicial review pursuant to Section 386.510, RSMo Supp. 2011. These waivers apply only to a Commission order respecting this Stipulation issued in this above-captioned proceeding, and do not apply to any matters raised in any prior or subsequent Commission proceeding, or any matters not explicitly addressed by this Stipulation.
- Q. As a result of the terms and conditions in paragraph 27 of the 2012 Stipulation, does OPC have the right to object to the use of UCT costs for the calculation of PY 2014 and PY 215 annual energy savings and annual net shared benefits amounts used for the calculation of Ameren Missouri's Cycle 1 performance incentive amount?
 - A. On the advice of Staff Counsel, no.

Performance incentive amount as a cost

- Q. Please respond to Dr. Marke's direct testimony that" "[a]n incentive [in Commission Rules 4 CSR 240-3.1[6]3(1)(A) and 4 CSR 240-20.093(1)(C)] means the utility performance incentive."
- A. The incentives in 4 CSR 240-3.163(1)(A) and 4 CSR 240-20.093(1)(C)] are customer incentives (also called customer rebates) which are paid by the utility to customers to promote and encourage the installation of more energy efficient measures. A performance incentive amount is a utility earnings opportunity and not a customer incentive.
 - Q. Do you have any further rebuttal testimony?
 - A. No.

⁹ Marke direct testimony at page 13 lines 20 – 21.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of Union Ele d/b/a Ameren Missouri's F Regulatory Changes Furth Efficiency as Allowed by I	iling to Im erance of I	plement)))	Case No. EO-2012-0142
	AFFIDA	AVIT OF	JOHN	A. ROGERS
STATE OF MISSOURI COUNTY OF COLE)))	ss.		

COMES NOW JOHN A. ROGERS and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing Rebuttal Testimony; and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.

John A. ROGERS

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this day of October, 2016.

Dilonna L. Vaught-Notary Public