Exhibit No.:

Issues: Cost Adjustment Factor

and Costs and Revenues

Witness: John A. Rogers ing Party: MO PSC Staff

Sponsoring Party: MO PSC Staff
Type of Exhibit: Surrebuttal Testimony

Case No.: ER-2009-0090

Date Testimony Prepared: April 9, 2009

# MISSOURI PUBLIC SERVICE COMMISSION UTILITY OPERATIONS DIVISION

#### **SURREBUTTAL TESTIMONY**

**OF** 

#### **JOHN A. ROGERS**

#### KCP&L GREATER MISSOURI OPERATIONS COMPANY

**CASE NO. ER-2009-0090** 

Jefferson City, Missouri April 2009

### BEFORE THE PUBLIC SERVICE COMMISSION

### OF THE STATE OF MISSOURI

In the Matter of the A KCP&L Greater Missour			•
Company for Approval to Changes in its Charges Service.	Make Certain	,	Case No. ER-2009-0090
, AFI	FIDAVIT OF	JOHN A. R	OGERS
STATE OF MISSOURI	)		
COUNTY OF COLE	) ss )		
preparation of the following consisting of 3 pages of that the answers in the following pages of the preparation of the preparation of the preparation of the pages of the page	ng Surrebuttal of Surrebuttal T wing Surrebutt t forth in such	Testimony to al Testimon	that he has participated in the in question and answer form, be presented in the above case, y were given by him; that he has d that such matters are true to the
			John a Rogers
			John A. Rogers
Subscribed and sworn to before	fore me this $9^4$	L day of A	pril, 2009.
MV4			
NOTARY  SEAL SUSAN L. SUNDI My Commission September 21 Callaway Co	n Expires I, 2010	Xfusa	Notary Public

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1	SURREBUTTAL TESTIMONY
2 3	OF
4 5	JOHN A. ROGERS
6 7	KCP&L GREATER MISSOURI OPERATIONS COMPANY
8 9	CASE NO. ER-2009-0090
10 11	
12	Q. Please state your name and business address.
13	A. My name is John A. Rogers, and my business address is Missouri Public
14	Service Commission, P. O. Box 360, Jefferson City, Missouri 65102.
15	Q. What is your present position at the Missouri Public Service Commission?
16	A. I am a Utility Regulatory Manager in the Energy Department of the Utility
17	Operations Division.
18	Q. Are you the same John Rogers that contributed to Staff's Class Cost-of-Service
19	Report filed on February 26, 2009?
20	A. Yes, I am.
21	Q. What is the purpose of your surrebuttal testimony?
22	A. The purpose of my surrebuttal testimony is to respond to the rebuttal testimony
23	of KCP&L Greater Missouri Operations Company ("GMO") witness Tim Rush in regards to
24	proposed changes to GMO's fuel adjustment clause ("FAC"). I provide two Schedules,
25	Schedule JR-1 and Schedule JR-2 attached to this testimony, which I rely on to present Staff
26	recommendations to the Commission for changes to GMO's FAC.
27	Q. Would you please describe Schedule JR-1 and Schedule JR-2?
28	A. Schedule JR-1 contains Staff's recommended FAC sample tariff with tracked
29	changes that show how it is different from the sample tariff in Mr. Rush's rebuttal testimony.

Schedule JR-2 gives a detailed list of the costs and revenues Staff recommends be included in (or explicitly excluded from) the calculation of the base rates and the future adjustments to base rates.

- Q. Has Staff been talking with other parties regarding the FAC tariff and the costs and revenues that should be included?
- A. Yes, Staff, GMO, the Office of the Public Counsel, AG Processing, Sedalia Industrial Energy Users' Association, Midwest Energy Users' Association, and Federal Executive Agencies (collective "parties") have exchanged documents and conducted a number of conference calls to discuss ways to revise the GMO FAC tariff. These conference calls have been very productive and have allowed the parties to move very close to agreement on a revised FAC tariff. However, the attached Schedule JR-1 and Schedule JR-2 represent only Staff's recommendations on how GMO's FAC tariff should be changed.
- Q. Would you please highlight the more significant differences between Schedules JR-1 and JR-2 attached to your surrebuttal testimony and the draft FAC tariff filed with the rebuttal testimony of Tim Rush?
  - A. The four most significant differences are the following:
    - Net system input in kWh, and not accrued sales, will be used when calculating base energy costs for the accumulation periods;
    - 2. Billed sales, not accrued sales, will be used to calculate the jurisdictional allocation factor;
    - The formulas and components of the formulas in the FAC tariff have been modified; and

# Surrebuttal Testimony of John A. Rogers

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- 4. The list of costs and revenues to be included in (or explicitly excluded from) the calculation of the base FAC cost and what will be used to calculate the change in FAC costs has been expanded for clarification.
- Q. What is Staff's recommendation to the Commission for changes to GMO's FAC?
- A. Staff recommends the Commission rely upon Schedules JR-1 and JR-2 attached to my surrebuttal testimony in determining the FAC for GMO.
  - Q. Does this conclude your surrebuttal testimony?
  - A. Yes, it does.

# DRAFT – FOR DISCUSSION ONLY STATE OF MISSOURI, PUBLIC SERVICE COMMISSION P.S.C. MO. No. 1 1 1st Original Sheet No. 124 Canceling P.S.C. MO. No. Sheet No. 124 KCP&L Greater Missouri Operations Company For Territory Formerly Served by KANSAS CITY, MO 64106 Aquila Networks – L&P and Aquila Networks – MPS (L&P and MPS) FUEL ADJUSTMENT CLAUSE

**ELECTRIC** 

#### **DEFINITIONS**

#### ACCUMULATION PERIODS. FILING DATES AND RECOVERY PERIODS:

The two six-month accumulation periods each year through August 5, 2013, the two corresponding twelve-month recovery periods and the filing dates will be as shown below. Each filing shall include detailed work papers in electronic format to support the filing.

Accumulation Periods	<u>Filing Dates</u>	Recovery Periods	
June – November	By January 1	March – February	
December – May	By July 1	September – August	

#### **RECOVERY PERIOD:**

A recovery period consists of Tthe billing months during which the Cost Adjustment Factor (CAF) for each of the respective accumulation periods are applied to retail customer billings on a per kilowatt-hour (kWh) basis.

#### **COSTS AND REVENUES:**

Costs eligible for the Fuel Adjustment Clause (FAC) will be the Company's allocated Missouri Jurisdictional costs for the fuel component of the Company's generating units, including costs associated with the Company's fuel hedging program; purchased power energy charges, including applicable transmission fees; applicable Southwest Power Pool (SPP) costs and emission allowance costs – all as incurred during the Aaccumulation Pperiod. These costs will be offset by off-system sales margin revenues, applicable net SPP revenues, and any emission allowance revenues collected during the Aaccumulation Pperiod. Eligible costs do not include the purchased power demand costs associated with purchased power contacts in excess of one year.

#### APPLICABILITY

The price per kWh of electricity sold to retail customers will be adjusted (up or down) periodically subject to application of the FAC mechanism and approval by the Missouri Public Service Commission.

The CAF is the result of dividing the <u>Fuel and Purchased Power Adjustment (FPA)</u> EAC by forecasted net system input (NSI) during the recovery period, rounded to the nearest \$.0001, and aggregating over two accumulation periods. A CAF will appear on a separate line on retail customers' bills <u>and represents the rate charged to customers to recover the FPA.</u>

Issued: September 5, 2008 Effective: August 5, 2009

Issued by: Chris B. Giles, Vice-President

DRAFT - FOR DISCUSSION ONLY STATE OF MISSOURI, PUBLIC SERVICE COMMISSION P.S.C. MO. No. \_\_\_\_\_1 Original Sheet No.\_\_ Canceling P.S.C. MO. No. Sheet No. 125 **KCP&L Greater Missouri Operations Company** For Territory Formerly Served by KANSAS CITY, MO 64106 Aquila Networks - L&P and Aquila Networks - MPS (L&P and MPS) FUEL ADJUSTMENT CLAUSE (CONTINUED) **ELECTRIC** FORMULAS AND DEFINITIONS OF COMPONENTS  $FAC_{PA} = 95\% * ((TEC_{B}) * J) + C + I$ CAF = FACFPA/NSI Single Accumulation Period Secondary Voltage CAF<sub>Sec</sub> = CAF \* XF<sub>Sec</sub> Single Accumulation Period Primary Voltage CAF<sub>Prim</sub> = CAF \* XF<sub>Prim</sub> Annual Secondary Voltage CAF = Aggregation of the Single Accumulation Period Secondary Voltage CAFs still to be recovered Annual Primary Voltage CAF = Aggregation of the Single Accumulation Period Primary Voltage CAFs still to be recovered Where: FPA = Fuel and Purchased Power Adjustment CAF = Cost Adjustment Factor 95% = Customer responsibility for fuel variance from base level. TEC = Total Energy Cost = (FC + EC + PP - OSSR): Total energy cost, which consists of the sum of fuel costs incurred to support sales to all retail customers and Off-System Sales allocated to Missouri Retail

electric operations, including transportation, associated with the Company's generating plants less the revenues associated with Off-System Sales.

These costs and revenues consist of the following:

#### FC = Fuel Costs Incurred to Support Sales:

 The following costs reflected in Federal Energy Regulatory Commission (FERC) Account Number 501: coal commodity, applicable taxes, gas, alternative fuel (i.e. tires and bio-fuel), fuel additives, Btu adjustments assessed by coal suppliers, railroad transportation, switching and demurrage charges, railcar repair and inspections costs, railcar depreciation, railcar lease costs, similar costs associated with other applicable modes of transportation, fuel hedging cost (hedging is defined as realized losses and cost minus realized gains associated with mitigating volatility in the Company's cost of fuel and purchased power, including but not limited to, the Company's use of futures, options and over-the-counter derivatives including, without limitation, futures contracts, puts, calls, caps, floors, collars, and swaps), and fuel oil adjustments included in commodity

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and transportation costs, broker commissions and fees associated with price hedges, oil costs, and revenues and expenses resulting from fuel and transportation portfolio optimization activities and non labor fuel handling expenses.

The following costs reflected in FERC Account Number 547: natural gas generation costs related to commodity, oil, transportation, storage, capacity reservation charges, fuel losses, hedging costs, and revenues and expenses resulting from fuel and transportation portfolio optimization activities, fuel additives and non\_labor fuel handling expenses.

#### EC = NET Emissions Costs:

The following costs reflected in FERC Account Number 509 or any other account FERC may designate for emissions expenses in the future: Emission allowances costs and revenues from the sale of emission allowances including but not limited to Carbon, <u>Sulfur</u>, Mercury, and Nitrogen.

#### PP = Purchased Power Costs:

The following <u>Purchased power</u> costs reflected in FERC Account Numbers 555, 565, and 575: <u>pPurchased power costs excluding SPP and MISO administrative fees and excluding capacity charges for purchased power contracts with terms in excess of one (1) year.
</u>

#### OSSR = Revenues from Off-System Sales:

- Revenues from off-system sales allocated to Missouri electric operations that are reflected in FERC Account Number 447: Off-System Sales shall include all sales transactions allocated between MPS and L&P, (including SPP and MISO revenues in FERC Account Number 447), but excluding Missouri retail sales and long-term full and partial requirements sales[r1].
- B = Base energy costs are costs as defined in the description of TEC (Total Energy Cost). Base Energy costs will be calculated as shown below:

  L&P S<sub>A</sub> x Applicable Base Energy Cost

  MPS S<sub>A</sub> x Applicable Base Energy Cost
- J = Missouri eEnergy retail ratio = Accrued Missouri retail kWh sales/total accrued system kWh sales
- B = Base energy costs are costs as defined in the description of TEC (Total Energy Cost) less revenues as defined in OSSR(Off System Sales Revenue). Base Energy costs will be calculated as shown below:
- L&P S<sub>A</sub> x Base Energy Cost
  MPS S<sub>A</sub> x Base Energy Cost
- C = Under / Over recovery determined in the true-up of prior recovery period cost, including accumulated interest, and modifications due to prudence reviews
- I = Interest on deferred electric energy costs calculated at a rate equal to the weighted average interest paid on short-term debt applied to the month-end balance of deferred electric energy costs
- NSI = Forecasted Missouri net system input in kWh for the Recovery Period

XF = I	Expansion factor by voltage level
_	XF <sub>Sec</sub> = Expansion factor for lower than primary voltage customers
-	XF <sub>Prim</sub> = Expansion factor for primary and higher voltage customers
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 $S_A = Accrued sales Net system input (kWh) for the accumulation period$ 

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Issued by: Chris B. Giles, Vice-President Effective: August 5, 2009

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The FAC FPA will be calculated separately for L&P and MPS, and by voltage level, and the resultant CAF's will be applied to customers in the respective divisions and voltage levels.

#### APPLICABLE BASE ENERGY COST

Company base energy costs per kWh-sold:

\$X.XXX for L&P for October through May

\$X.XXX for L&P for June through September

\$X.XXX for MPS for October through May

\$X.XXX for MPS for June through September

#### TRUE-UPS AND PRUDENCE REVIEWS

There shall be prudence reviews of costs and the true-up of revenues collected with costs intended for collection. FAC costs collected in rates will be refundable based on true-up results and findings in regard to prudence. Adjustments, if any, necessary by Commission order pursuant to any prudence review shall also be placed in the FAC for collection unless a separate refund is ordered by the Commission. True-ups occur at the end of each recovery period. Prudence reviews shall occur no less frequently than at 18 month intervals.

Issued: September 5, 2008 Effective: August 5, 2009

Issued by: Chris B. Giles, Vice-President

#### DRAFT - FOR DISCUSSION ONLY

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STATE OF MISSOURI, PUBL	IC SERVICE COMM	ISSION			
P.S.C. MO. No.	1	1 <sup>st</sup>	Original Sheet No	127	
Canceling P.S.C. MO. No.			Sheet No.	127	
Canceling F.S.C. MO. No.			Sheet No	121	

**KCP&L Greater Missouri Operations Company** 

for all territories formerly served by Aquila Networks, Inc. – L&P and Aquila Networks, Inc. MPS (L&P and MPS)

KANSAS CITY, MO 64106

FUEL ADJUSTMENT CLAUSE (CONTINUED)
ELECTRIC

#### **COST ADJUSTMENT FACTOR**

			1
		MPS	L&P
Accumulation Period Ending		11/30/08	11/30/08
1 Total Energy Cost (TEC)			
2 Jurisdictional Factor (J) Base energy cost	*		
<u>(B)</u>	=		
3 First Interim Total			
4 Base energy cost (B) Jurisdictional Factor	I - I		
<u>(J)</u>	*		
5 Second Interim Total			
6 Customer Responsibility	*	95%	95%
7 Third Interim Total			
8 Adjustment for Under / Over recovery for	+		
prior periods and Modifications due to			
prudence reviews (C)			
9 Interest (I)	+		
10 Fuel Adjustment Clause Fuel and			
Purchased Power Adjustment -(FACFPA)			
11 NSI	÷		
12 Fourth Interim Total			
13 Current period CAF <sub>Prim</sub> (= Line 12 * XF <sub>Prim</sub> )			
14 Previous period CAF <sub>Prim</sub>	+		
15 Current annual CAF <sub>Prim</sub>			
16 Current period CAF <sub>Sec</sub> (= Line 12 * XF <sub>Sec</sub> )			
17 Previous period CAF <sub>Sec</sub>	+		
18 Current annual CAF <sub>Sec</sub>			

**Expansion Factors (XF):** 

 Network:
 Primary
 Secondary

 MPS
 1.0444
 1.0679

 L&P
 1.0444
 1.0700

Issued: December 30, 2008 Effective: March 1, 2009

Issued by: Tim Rush, Regulatory Affairs

## Costs and Revenues Recommended by MoPSC Staff for Inclusion in (or Exclusion from) the KCP&L GMO FAC

#### Account 501:

Coal commodity

Applicable taxes

Gas

Alternative fuels

Fuel additives

Btu adjustments assessed by coal suppliers

Railroad transportation

Switching and demurrage charges

Railcar repair and inspection costs

Railcar depreciation

Railcar lease costs

Similar costs associated with other applicable modes of transportation

Fuel hedging costs

Fuel oil adjustments included in commodity and transportation costs

Broker commissions and fees associated with price hedges

Oil costs

Ash disposal revenues and expenses

#### Account 547:

Natural gas commodity

Oil costs

Transportation

Storage

Fuel losses

Hedging costs

Fuel additives

#### Account 509:

Emission expenses net of revenues

#### Accounts 555, 565 and 575:

Purchased power costs

"Excluding" MISO (SPP) admin fees

"Excluding" capacity charges contracts >1 year

Insurance premiums in Acct 924 for replacement power

Reduced by expected replacement power insurance recoveries or settlement recoveries

#### Off-System Sales Revenue:

Off-system sales revenues

MISO (SPP) revenues in Acct 447

"Excluding" MO retail sales and long-term full and partial requirements sales associated with GMO MO jurisdictional generating units, power purchases made to serve MO retail load and any related transmission

Financial or hedge transactions related to physical transactions to buy or sell energy

Settlement proceeds, insurance recoveries, subrogation recoveries for increased fuel and purchased power expenses in Accounts 201, 547 and 555

#### STATE OF MISSOURI

#### OFFICE OF THE PUBLIC SERVICE COMMISSION

I have compared the preceding copy with the original on file in this office and I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City, Missouri, this 15<sup>th</sup> day of June 2012.

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Steven C. Reed Secretary