Schedule RES-D-4 Company Response to OPC Data Requests

- 1. Company Responses to OPC Data Requests 1001 thru 1013.
- 2. Company Response to OPC Data Requests 1001 Attachment
- 3. Flaherty Direct Testimony Allocations
- 4. Flaherty Rebuttal 10.17.17
- 5. FY 2018 Annual Report CAM
- 6. Krick Direct Testimony and Affidavit
- 7. Krick Rebuttal 10.17.17

OPC Data Request 1001-1013 GO-2019-0356, G0-2019-0357 Response

Spire Missouri Overhead ISRS Accounting Procedures

1. What is the Spire Missouri definition of overhead? Is it different for Spire Missouri East and Spire Missouri West? Please supply a complete list and descriptions of all overheads used by Spire Missouri. Are all overheads charged entirely or in portion to construction? If no, please identify the overheads not charged entirely or in portion to construction. Are all overheads charged to construction also charged to ISRS projects? If no, please identify the construction overheads not charged to ISRS projects.

Generally speaking, overhead costs, in the context of ISRS and other capital projects, are those cost that are allocated rather than directly charged to an ISRS project. The definition of overhead for Spire Missouri East and Spire Missouri West is the same. Please see OPC DR 1001, Attachment 1 for a comprehensive description of the various costs that are allocated as overheads to ISRS projects.

2. Are all the overhead components charged to ISRS book plant and taxes identified in the following matrices? If no, please identify and describe the components needed to complete the Spire Missouri list as ISRS overhead not listed in the book and tax matrices listed following these data requests.

Yes, the matrices provide a fairly comprehensive and complete listing of the various cost components that make up the overheads allocated to ISRS projects. The Company has not identified any cost component that is allocated to ISRS projects, but not identified in the matrices. It will, however, update its response if it subsequently determines that some component has not been listed.

3. Are the ISRS overhead components fully described in existing Company documentation? If yes, please provide copies of the documentation that fully describes each component. If no, please provide a full description of each overhead component.

Please see OPC DR 1001, Attachment 1 which includes the Presentation made by Spire Missouri and provided to OPC on June 6, 2019 for an identification of such costs. Also please see the Company's most recent Commission-approved Cost Allocation Manual which describes the various factors, both fixed and variable, that are used to allocate different cost components between functional areas.

4. Is each book overhead component compliant with the USOA definitions, instruction, and account description? If no, please identify the specifics for each non-compliant overhead component and the support for using non-compliant USOA accounting.

Yes, while Spire Missouri's allocation of costs to the overhead component of its ISRS projects generally complies with the USOA Gas Plant Instructions, it should be recognized that the Company is required to follow the allocation guidance provided in its Commission-approved Cost Allocation Manual. To the extent there is any

difference between the two, the Commission-approved Cost Allocation Manual would control.

5. Please identify the USOA account(s) used to record the costs of each overhead component.

Please see Spire Missouri's response to OPC DR 11 for a listing of accounts.

6. Is it Spire Missouri's intention that its overhead components match the "Overhead construction costs" contained in the USOA Gas Plant Instructions section 4, (A) thru (C)? If no, what was the criteria used to select the components treated as ISRS overheads? Can Spire Missouri produce the records to satisfy the requirements USOA Gas Plant Instructions section 4, part (C) for 2018 and 2019?

It is Spire Missouri's intention that costs allocated to and included in the overhead component of its ISRS projects generally conform with the USOA Gas Plant Instructions, with recognition of the fact that the Company is required to follow the allocation guidance provided in its Commission-approved Cost Allocation Manual. To the extent there is any difference between the two, the Commission-approved Cost Allocation Manual would control. Spire Missouri can and has produced records showing the nature and amount of overheads allocated to construction projects.

7. Do any of the Spire Missouri ISRS overhead components contain affiliate charges to Spire Missouri in the period 2016 thru 2019? If yes please identify the amount of affiliate charges to each Spire Missouri ISRS overhead component by good or service provided to Spire Missouri.

There are no direct affiliate charges included in such overhead components. To the extent that there are affiliate costs allocated to the Company's shared services function, and then reallocated to various functions and activities as overheads, there are indirect costs. This shared services approach reduces the costs to all business units of various corporate support and operational services by eliminating duplication and permitting such costs to be spread over all business units. Based on the comprehensive analyses conducted by Thomas Flaherty and presented in the Company's last rate case proceedings, such an approach has, in fact, reduced the level of these costs borne by each business unit compared to what they would have been on a stand-alone basis.

8. Please identify the factor(s) used to assign costs for each overhead component to specific ISRS project.

Spire Missouri's Commission-approved Cost Allocation Manual generally identifies the costs that are subject to allocation to various functional areas including ISRS projects. The CAM also describes the different factors and cost drivers used to

perform such allocations, which vary depending on the cost component being allocated. Additional details on how the allocation process works can be found in the direct testimony of Tim Krick and Thomas Flaherty that was submitted as part of the evidentiary record in the Company's last general rate case proceedings (Case Nos GR-2017-0215 and 0216). For OPC's convenience copies of the Company's CAM and the above-referenced testimony are attached.

- 9. Is Supervision costs an ISRS overhead component costs? If yes, how is supervision costs assigned to ISRS projects? Does supervision costs include the time of all Spire Missouri management including its officers? If no, how is labor supervision charged to ISRS projects.
 - A. Yes, for Field Operations, supervisors of field-based personnel, generally charge a series of clearing accounts, which correspond to their respective function (Service, Construction & Maintenance, etc.). These clearings accounts are allocated based on the productive hours worked over the corresponding time period by those respective departments. The costs, which are proportioned to O&M are summarized in the various Supervision FERC accounts, while on the Capital side costs are proportioned to the individual projects. Due to various factors including weather, seasonality of the work, etc. the allocation between various projects (O&M vs Capital) will fluctuate from month to month or year to year. To minimize this impact the allocations are based on the fiscal year to date number of hours proportioned to various work orders.
 - B. No, supervision costs do not include the time of all Spire Missouri management including its officers. Regarding Administrative / Back Office functions supervision costs would generally only be allocated to an ISRS project, if individuals charged the A&G Salaries (920's) accounts listed in DR 11. A portion of these costs would be "transferred" to projects based the Transfer Rate General.
- 10. Is supervision of direct labor activities charged to construction based on the time supervised employees perform construction related activities? If no, how are supervisors' time treated relative to direct labor charged to ISRS projects.

A. Yes. See response to OPC question 9.

11. For each ISRS overhead component listed in the book and tax matrices, please describe its precise relationship to ISRS construction and the specific basis used to charge this costs to ISRS projects.

A. Please see the table below. It should be noted that only costs included in the transfers to construction calculation are included in the table below. Non-transferable costs have been excluded as they do not flow through to ISRS projects.

Component Description	USOA Account(s)	Notes
Group Insurance	926200 – Group Insurance	Allocated to Capital through
		Transfers to Construction –
	926280 – Group Insurance –	Benefits Rate
	D&O	
Pension	926100 – Pensions	Allocated to Capital through
		Transfers to Construction –
		Benefits Rate
Director Fees	930300 – Misc General	Allocated to Capital through
	Expenses – Directors	Transfers to Construction –
	Expenses	General Rate
A&G Salaries	920000 – A&G Salaries	Allocated to Capital through
		Transfers to Construction –
		General Rate
Injuries & Damages	925200 – Injuries &	Allocated to Capital through
	Damages – Insurance	Transfers to Construction –
	Premiums	General Rate
	925200 – Injuries &	
	Damages – Claims	
	925280 – Injuries &	
	Damages – Insurance	
	Premiums – D&O	
General Office & Supplies	921000 – Gen Office	Allocated to Capital through
	Supplies & Expenses	Transfers to Construction –
		General Rate
Employee Benefits-Other	926300 – Employee	Allocated to Capital through
	Benefits – Other	Transfers to Construction –
		Benefits Rate
Misc. A & G	930300 – Misc General	Allocated to Capital through
	Expenses – Directors	Transfers to Construction –
	Expenses	General Rate
Line of Credit Fees	930000 – Misc General	Excluded from Capital /
	Expenses	Transfers to Construction
		calculations
Other	Multiple Clearing Accounts	See Presentation
Payroll Taxes		Payroll taxes are proportion
		to capital, passed on the

		amount of payroll charges to capital
Capitalized Depreciation		Allocated to individual
		projects
Capitalized Interest (AFUDC)		Allocated to individual
		projects
CWIP	107000 – Construction	
	Work in Progress	

12. Are any of the overhead components listed in the book and tax matrices directly charged to specific construction projects? If yes, please identify the components that are directly charged to specific ISRS projects and the basis determining the amount charged.

A. No, they are not.

13. Do any of the ISRS Overhead components listed in the book and tax matrices include Spire Inc. costs allocated to Spire Missouri? If yes, please identify the components including these costs and the amounts charged to ISRS projects in the upcoming filing.

A. Please see the response to Data Request 1007.

Spire Missouri Overhead Matrix Book

Spire-Missouri Overhead Matrix Tax

Description		
Group Insurance	926200 – Group Insurance	
FAS 106	Report from Financial	
	Reporting with calculations	
	from the following accounts:	
	228530 – Group Ins –	
	Annuitants, 228540 – Supl	
	Empl Rtrmt Plan-Annuit,	
	228550 – Salary Prot Plan-	

	Annuitants, 228560	
	Additional Ins. – Annuitants	
Pension Funding	228230 - Pensions	We use forecast and verify with Treasury the payments were made.
401(K)	926100 - Pensions	
A & G Wages & Salaries	Accounts 921000 General Office Supplies & Expenses, and 925200 Injuries & Damages – Insurance Premiums	
Property Insurance	924000 Property Insurance Premium	
Workers Comp Insurance	925000 Injuries & Damages	
Rents	931000 – Admin & Gen – Rent	
Other Benefits Capitalization Factor for above items	926300 Employee Benefits - Other, 926320 Employee Benefits – Special Payments, 926330 – Employee Benefits – Educ Assist Tuition Reimb, 925220 Injuries & Damages – Claims. 920000 Admin and Gen Salaries, 920180 Admin and Gen Salaries – Equity Compensation, 921000 Gen Office Supplies & Expenses, 926000 Pension and Group Insurance, 926320	We take a percentage of the construction payroll expense over the total payroll expense.
	Employee Benefits – Special Payments.	
Payroll Taxes	107000 CWIP	We take the amount from A/C 107000 and multiply by the P/R Tax Rate.
Property Taxes	393000 Stores Equipment, 394000 Tools, Shop and Garage Equipment, 398000 Misc. Equipment, 396000 Power Equipment	The accounts to the left are MFG taxes and we also include amounts from the property tax bills.
Capitalized Interest		We take yearly averages of the balances in the following accounts in PowerTax: 375200, 375300, 391000,

	392100, 392200, and 393000 and multiply the average balance by the capitalization factor.
Capitalized Depreciation	We take the yearly depreciation of the following accounts in power tax: 375200, 375300, 391000, 392100, 392200, 393000, 394000, 396000, 396100, 398000, 375700, 392710, 394700, 396700, 39700 and we multiply the total by the capitalization factor.
Other	932000 for Office Equipment Maintenance times the AFUDC capital percentage.
CWIP	We take portions of Overheads, Interest, Payroll Taxes, and capitalized depreciation from reports provided by accounting.

REFERENCE

USOA GAS PLANT INSTRUCTIONS

- 2. Gas Plant to be recorded at costs.
- 3. Components of construction cost.
 - A. The cost of construction properly includable in the gas plant shall include, where applicable, the direct and overhead costs as listed and defined hereunder:
 - (1). Contract work
 - (2) Labor
 - (3) Material and supplies over \$500
 - (4) Transportation
 - (5) Special machine service

4. Overhead Construction Costs.

A. All overhead construction costs, such as engineering, supervision, general office salaries and expenses, construction engineering and supervision by others than the accounting utility, law expenses, insurance, injuries and damages, relief and pensions, taxes and interest, shall be charged to particular jobs or units on the basis of the amounts of such overheads reasonably applicable

thereto, to the end that each job or unit shall bear its equitable proportion of such costs and that the entire cost of the unit, both direct and overhead, shall be deducted from the plant accounts at the time the property is retired.

- B. As far as practicable, the determination of pay roll charges includible in construction overheads shall be based on time card distributions thereof. Where this procedure is impractical, special studies shall be made periodically of the time of supervisory employees devoted to construction activities to the end that only such overhead costs as have a definite relation to construction shall be capitalized. The addition to direct construction costs of arbitrary percentages or amounts to cover assumed overhead costs is not permitted.
- C. The record supporting the entries for overhead construction costs shall be so kept as to show the total amount of each overhead for each year, the nature and amount of each overhead expenditure charged to each construction work order and to each utility plant account, and the bases of distribution of such costs.

Spire-Missouri Overhead Matrix Tax

Description		
Group Insurance	926200 – Group Insurance	
FAS 106	Report from Financial	
	Reporting with calculations	
	from the following accounts:	
	228530 – Group Ins –	
	Annuitants, 228540 – Supl	
	Empl Rtrmt Plan-Annuit,	
	228550 – Salary Prot Plan-	
	Annuitants, 228560	
	Additional Ins. – Annuitants	
Pension Funding	228230 - Pensions	We use forecast and verify
		with Treasury the payments
		were made.
401(K)	926100 - Pensions	
A & G Wages & Salaries	Accounts 921000 General	
	Office Supplies & Expenses,	
	and 925200 Injuries &	
	Damages – Insurance	
	Premiums	
Property Insurance	924000 Property Insurance	
	Premium	
Workers Comp Insurance	925000 Injuries & Damages	
Rents	931000 – Admin & Gen –	
	Rent	
Other Benefits	926300 Employee Benefits -	
	Other, 926320 Employee	
	Benefits – Special	
	Payments, 926330 –	
	Employee Benefits – Educ	
	Assist Tuition Reimb,	
	925220 Injuries & Damages	
	– Claims.	
Capitalization Factor for above	920000 Admin and Gen	We take a percentage of the
items	Salaries, 920180 Admin and	construction payroll expense
	Gen Salaries – Equity	over the total payroll expense.
	Compensation, 921000 Gen	
	Office Supplies & Expenses,	
	926000 Pension and Group	
	Insurance, 926320	
	Employee Benefits – Special	
	Payments.	

Payroll Taxes	107000 CWIP	We take the amount from A/C 107000 and multiply by the P/R Tax Rate.
Property Taxes	393000 Stores Equipment, 394000 Tools, Shop and Garage Equipment, 398000 Misc. Equipment, 396000 Power Equipment	The accounts to the left are MFG taxes and we also include amounts from the property tax bills.
Capitalized Interest		We take yearly averages of the balances in the following accounts in PowerTax: 375200, 375300, 391000, 392100, 392200, and 393000 and multiply the average balance by the capitalization factor.
Capitalized Depreciation		We take the yearly depreciation of the following accounts in power tax: 375200, 375300, 391000, 392100, 392200, 393000, 394000, 396000, 396100, 398000, 375700, 392710, 394700, 396700, 39700 and we multiply the total by the capitalization factor.
Other		932000 for Office Equipment Maintenance times the AFUDC capital percentage.
CWIP		We take portions of Overheads, Interest, Payroll Taxes, and capitalized depreciation from reports provided by accounting.

Spire Missouri: Overheads Overview

June 2019



Agenda

- Allocations Overview
 - General Overview
 - Shared Services / CAM
 - Transportation Clearings / Depreciation Capitalized
 - Field Operations Clearings
 - Other Allocations / Clearings
 - Transfers to Construction
- Capital Project Costs
 - Direct vs Indirect
 - Examples
- Questions



Overheads Overview



Overview of Spire Overheads

- Shared Services / CAM allocates payroll and non-payroll costs between legal entities based on drivers (customers, system miles, three factor, etc.)
 - Corporate / Distribution Operations Shared Services / CAM
- Clearings collects and allocates payroll and non-payroll costs based on (hours, vehicles hours, payroll, etc.)
 - Field Operations / Gas Operations
 - Transportation
 - Business & Economic Development
 - Operations Services / Engineering
- Overheads / Transfers to Construction— allocates payroll and non-payroll portion of administrative and general overhead costs from O&M to Capital/Removal
 - General
 - Benefits
- Other
 - Payroll Taxes
 - Allowance for Funds Used During Construction (AFUDC)



Shared Services / Cost Allocation Manual (CAM)

- Allocates corporate / shared services payroll and non-payroll costs between legal entities based on fixed proportions:
 - Three Factor Method (Executive, Corporate Communications, Legal/Claims/Insurance, Strategy & Corporate Development, Project Management, Internal Audit, Finance, External Affairs, etc.)
 - Revenue
 - Fixed Assets
 - Payroll
 - % of Fixed Assets (Insurance)
 - Percentage of Payroll (HR Pension / Group Insurance)
 - Headcount (Human Resources, Health & Safety)
 - Customers (Customer Service, Measurement)
 - System Miles (Engineering)
 - Square Footage (Facilities)
 - IT Factors Invoices, Headcount, System Users (Information Technology Services)
 - Gas Supply (Sendout)



Transportation Clearings / Depreciation Capitalized

- Collects and allocates payroll and non-payroll vehicle and equipment costs associated with the day to day operation and maintenance based on the type of work (O&M vs Capital/Removal), on which the vehicle and equipment hours were charged:
 - Small Trucks
 - Medium Trucks
 - Special Truck (Leak Trucks, Dump Trucks)
 - Specialty Equipment (Trenchers, Compressors, Tractors, etc.
- Costs associated with cars are allocated on a fixed percentage based on the number of vehicles assigned to each cost center (department).



Other Allocations / Clearings

Business & Economic Development

 Allocates portion of payroll for Business Development Representatives to new business main capital projects based on historical time study

Operations Services / Engineering

- Collects and allocates payroll and non-payroll costs associated with pre-construction design (Construction Engineering, Right-of-Way) and during / post construction general services (GIS), among other costs to capital projects
 - Applies fixed proportion to Capital/Removal − 80% vs O&M − 20%

Facilities

- Collects and allocates payroll and non-payroll costs associated with the utilities, janitorial, etc. of the Field Operations (regional offices, satellites, etc.) facilities.
 - Costs allocated based the headcount assigned to each functional area

Information Technology Services

- Collects and allocates payroll and non-payroll costs associated with operating, maintaining, and supporting distribution operations oriented software (Maximo, G4, GIS)
 - Costs allocated based on the number of Field Operations users



Field Operations / Gas Operations

- Collects and allocates payroll and non-payroll costs, which are collected in clearing accounts, generally for "non-productive" activities:
 - Allowed Time holiday, vacation, sick leave, etc.
 - Non-Productive Time shop time, setup / breakdown, breaks, weather standby etc.
 - Supervision light duty, system processing, off-hour standby, management/supervision, etc.
 - Training on the job training, safety, vehicle / equipment, etc.
 - Tools setup, repair, calibration, etc.
- Costs allocated based on the proportion of productive hours / dollars to various types of work (O&M vs Capital)

	\$ N	lillions	Capital	O&M
MO East	\$	53.1	58%	42%
MO West	\$	21.0	48%	52%



Overheads - Transfers to Construction

- Transfers to Construction* = Transferable Base x Transfer Rate
 - "Transfers" dollars from Income Statement to Balance Sheet
 - Credits O&M Transfers to Construction
 - Debits Capital Benefits / General Overheads
 - General apportioned / follows non-payroll charges to capital projects
 - Benefits apportioned / follows payroll charges to capital projects
- Missouri East FY '18 ~ \$46 mil
 - General \$40 mil x 48% = ~\$18 mil
 - Benefits \$57 mil x 49% = ~\$28 mil
- Missouri West FY '18 ~ \$24 mil
 - General $$26 \text{ mil } \times 61\% = 15 mil
 - Benefits \$20 mil x 43% = \$9 mil



^{*} Adjusted for non-service cost for pensions and portion of annual incentive plan, which cannot be capitalized

Overheads - Transferable Base

- Transferable Base collection of administrative and general overhead costs:
 - General Base (MO East FY '18 \sim \$38 mil / MO West \sim FY '18 \$26 mil)
 - Administrative & General Salaries (920.000, 920.180, 920.190)
 - General Office Supplies & Expenses (921.000)
 - Injuries & Damages Claims (925.220)
 - Injuries & Damages Insurance Premiums (925.200, 925.280)
 - Miscellaneous General Expenses Directors Expenses (930.300)
 - Benefits Base (MO East FY '18 ~ \$57 mil / MO West ~ FY '18 \$20 mil)
 - Group Insurance (926.200, 926.280)
 - Pensions (926.100)
 - Employee Benefits Other (926.300)



Overheads - Transfers Rates

- Transfer Rates percentage of capital payroll vs total payroll
 - General Rate = [(Capital + Removal Payroll) + (Capital + Removal Contractor Spend x 50%)] / (Total Payroll + Total Contractor Payroll A&G Payroll)
 - FY '18 Rates
 - MO East 48%
 - MO West 61%
 - Benefits Rate = (Capital + Removal Payroll) / (Total Payroll A&G Payroll)
 - FY '18 Rates
 - MO East 49%
 - MO West 43%



Capital Project Costs



Capital Project Cost Overview

• Direct Expenditures:

- Costs directly charged to a project
- Examples Payroll, Purchases, Stores / Inventory, Contractor

• Indirect Expenditures:

- Costs indirectly charged to a project through an allocation
- Examples: Department Clearings, Mechanical Equipment, General Overheads, Benefit Overheads, Payroll Taxes, AFUDC



Missouri East Capital Project

WO 901534 – Replace 1,030 Feet – 10th Street – Phase II

- ISRS Part Cast Iron Replacement Program
- Completed with Internal Crews, which drives
 - Direct Expenditures:
 - Payroll
 - Indirect Expenditures:
 - Payroll Taxes
 - Department Clearings
 - Mechanical Equipment
 - Benefits Overheads

Expenditure Type	\$	%
Direct Payroll	480,526	23%
Contractor	-	0%
Purchases	164,130	8%
Stores / Inventory	42,687	2%
Direct	\$ 687,343	33%
Department Clearings	537,290	26%
Mechanical Equipment	121,724	6%
General Overheads	257,901	12%
Benefits Overheads	389,935	19%
Other - Payroll Taxes / AFUDC	81,304	4%
Indirect	\$ 1,388,154	67%
Total	\$ 2,075,497	100%



Missouri West Capital Project

WO 801862 – Replace 6,550 Feet – East 57th to East 50th

- ISRS Part of Bare Steel Replacement Program
- Completed with External Contractor (includes their "overheads") which drives
 - Direct Expenditures:
 - Contractor
 - Indirect Expenditures:
 - General Overheads

Expenditure Type	\$	%
Direct Payroll	18,125	1%
Contractor	900,358	69%
Purchases	3,938	0%
Stores / Inventory	133,010	10%
Direct	\$ 1,055,431	81%
Department Clearings	65,568	5%
Mechanical Equipment	6,523	1%
General Overheads	146,655	11%
Benefits Overheads	23,781	2%
Other - Payroll Taxes / AFUDC	6,064	0%
Indirect	\$ 248,591	19%
Total	\$ 1,304,022	100%



Questions



Exhibit No:

Issue: Allocations

Witness: Thomas J. Flaherty
Type of Exhibit: Direct Testimony

Sponsoring Party: Laclede Gas Company;

Missouri Gas Energy

Case Nos.: GR-2017-0215; GR-2017-0216

Date Prepared: April 11, 2017

LACLEDE GAS COMPANY MISSOURI GAS ENERGY

GR-2017-0215 GR-2017-0216

DIRECT TESTIMONY

OF

THOMAS J. FLAHERTY

APRIL 2017

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1		DIRECT TESTIMONY OF THOMAS J. FLAHERTY
2	Q.	PLEASE STATE YOUR NAME AND BY WHOM YOU ARE EMPLOYED.
3	A.	My name is Thomas J. Flaherty, and I am a Partner in the Power and Utilities Practice
4		of Strategy&, which is part of the PwC network. My business address is 2001 Ross
5		Avenue, Suite 1800, Dallas, Texas 75201.
6	Q.	WOULD YOU BRIEFLY SUMMARIZE YOUR ACADEMIC AND
7		PROFESSIONAL BACKGROUND?
8	A.	I graduated from the University of Oklahoma with a B.B.A. degree in Accounting in
9		1973 and immediately joined Touche Ross & Co., where I began my career as a
10		management consultant. Subsequently, I worked for Deloitte & Touche (formed by
11		the merger of Touche Ross and Deloitte, Haskins & Sells in 1989) for more than 30
12		years until joining Booz Allen Hamilton (Booz Allen) as a Senior Vice President. In
13		May 2008, Booz Allen announced a separation of its government and commercial
14		consulting practices into two separate companies, Booz Allen Hamilton (government)
15		and Booz & Company (commercial), respectively. As a result of PwC acquiring
16		Booz & Company in July 2015, I became a Partner of Strategy&.
17	Q.	WHAT KIND OF CONSULTING WORK HAVE YOU PERFORMED?
18 19	A.	Over the course of my consulting career, I have specialized in the public utility
20		industry and have performed a variety of assignments. I have participated in numerous
21		regulatory consulting engagements for gas, electric, water and, telephone utilities
22		encompassing rate base, operating income, capital structure, rate of return, revenue
23		requirements, affiliate transactions, and cost allocations. Specifically, I have

previously testified with respect to affiliated interest issues related to service company formation, activity necessity and benefits, budgeting and cost management, cost comparability and, cost apportionment processes.

These engagements were conducted for American Electric Power (AEP) Texas Central Company (TCC) and AEP Texas North Company (TNC), Southwestern Electric Power Company, Entergy Texas, Inc., Reliant Energy, Oncor Electric Delivery Company, LLC, PNM Resources (PNM), Florida Power & Light, Lone Star Transmission, LLC, Sempra Energy, Commonwealth Edison, Southern Company Gas, Southwestern Bell, US West, GTE of the Southwest, GTE South, Centel, Continental Telephone and, others.

Additionally, I have performed organization and operations reviews of regulatory bodies in the states of Arizona, Georgia, Illinois, Iowa, Kansas, Minnesota, Ohio, Oklahoma and, Wyoming and on behalf of the Federal Power Commission (currently the Federal Energy Regulatory Commission (FERC)). I have also conducted construction management, prudence reviews and management reviews in a number of the same jurisdictions above, as well as others.

I have participated in numerous other consulting engagements in the areas of mergers and acquisitions, strategic planning, profitability improvement, competitive analyses, organizational restructuring, marketing, litigation assistance, economic feasibility studies and, financial analysis, among others. These engagements have encompassed a variety of industries in addition to utilities, including securities,

1		healthcare, retail, real estate, engineering, construction, transportation and
2		manufacturing, among others.
3	Q.	HAVE YOU PROVIDED TESTIMONY IN REGULATORY PROCEEDINGS
4		PRIOR TO THIS CASE?
5	A.	Yes, I have pre-filed direct testimony and appeared for cross-examination in the states
6		of Arizona, Arkansas, California, Colorado, Delaware, Florida, Georgia, Iowa, Idaho
7		Illinois, Indiana, Kansas, Kentucky, Louisiana, Maryland, Massachusetts, Minnesota
8		Mississippi, Missouri, Montana, New Jersey, New Mexico, North Carolina, Ohio
9		Oklahoma, Oregon, Texas, Utah, Washington and, Wyoming, in the District of
10		Columbia, and before the FERC. The testimony I presented was principally directed
11		toward certain accounting, regulatory, management, operational and, financial areas
12		regarding the telecommunications, electric or gas industries.
13	Q.	HAVE YOU TESTIFIED BEFORE THE MISSOURI PUBLIC SERVICE
14		COMMISSION PRIOR TO THIS CASE?
15	A.	Yes, I have filed testimony in 7 cases in the electric and gas industries (Case Nos. ER-
16		84-168, EO-85-17, EM-96-149, ER-85-128, EO-85-185, EM-91-213, EM-97-151)
17		and one case in the telecommunications industry (Case No. TC-93-224) before the

19 Q. DO YOU HOLD ANY PROFESSIONAL CERTIFICATIONS?

Commission.

18

22

A. Yes. I am a Certified Management Consultant and a member of the Institute of
 Management Consultants.

II. PURPOSE OF DIRECT TESTIMONY

Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?

A.

The purpose of my direct testimony is to address several items related to the incurrence and recovery of charges between Spire Shared Services¹, and Laclede Gas Company, including its operating units Laclede Gas (LAC) and Missouri Gas Energy (MGE) (collectively referred to as "Laclede"), a gas distribution company owned by Spire Inc. (Spire). These charges relate to services performed by Spire Shared Services on behalf of Spire's operating companies, including Laclede. My direct testimony will examine the nature of these costs to determine whether: (1) they are necessary to meet Spire's and Laclede's responsibilities to customers, shareholders, and governmental entities; (2) they provide identifiable and commensurate benefits to the operating companies, including Laclede and its customers; (3) any potential overlap or duplication exists in activity performance; (4) these costs are appropriately controlled and managed within Spire and Laclede; (5) the changes in these costs over time are reasonable, and; (6) these costs are appropriately assigned or allocated to Laclede.

I will begin by describing the Spire organization, including how services are provided from Spire Shared Services to the operating companies, including Laclede. Next, I will focus on the question of necessity of the activities performed by Spire Shared Services and the availability and nature of any benefits from performance of

¹ As explained below in Section IV, although employees in the Spire organization provide shared services through a functional model rather than a legal entity, I will refer to those services as being provided by "Spire Shared Services."

these activities to Spire subsidiaries, and to Laclede specifically. I will also assess the extent of any duplication in service performance between Spire Shared Services and Laclede. I will then discuss the cost management processes in place within Spire Shared Services and Laclede and the manner in which they are used to plan, manage and constrain costs. My testimony will also examine the costs of providing shared services to Laclede and how they have evolved over time, as well as the methods used and factors adopted to assign costs to Spire affiliates, including Laclede.

Q. HOW DID YOU APPROACH THE EVALUATION OF SPIRE SHARED

SERVICES COSTS?

- I was retained to provide an objective assessment of the reasonableness of Spire shared service costs, specifically in the context of those billed to Laclede. My analysis utilized both qualitative and quantitative assessments to establish a comprehensive framework within which the reasonableness of activities and their related costs could be determined. This framework incorporated the identification of several specific criteria that served as evaluative attributes to guide the overall analysis:
 - Are the activities performed necessary for the enterprise?
 - Do the activities provide demonstrated benefits?
 - Is there any duplication or overlap in performance of these activities?
 - Do the budgeting and control governance structure and processes provide for effective cost management?
 - Do cost trends provide evidence of effective cost control?Do cost assignments and allocation of Spire Shared Services costs reflect appropriate principles?

A.

To answer these questions I relied on a number of publicly available and/or internal Laclede sources of information. I reviewed internal Laclede information such as descriptions of Spire Shared Services budgeting and cost control processes, organization structures, etc., to develop a better understanding of management processes related to activities and costs and to provide background for subsequent analyses. Interviews with Spire Shared Services functional managers, as well as their direct reports within Laclede, were conducted to understand: (1) the nature and value of the activities being performed; and (2) the scope and structure of Spire's Shared Services and Laclede's cost management processes, including initial budgeting and ongoing cost review and control. I also analyzed detailed historical data related to Spire Shared Services costs and billings to Laclede.

Q. HOW IS YOUR DIRECT TESTIMONY ORGANIZED?

13 A. My direct testimony is structured into the following sections:

- Organization and Services: This section of my testimony describes how Spire Shared Services is organized and the way in which it provides services to Spire's affiliates, including Laclede.
- <u>Activity Necessity and Benefit</u>: This section of my testimony examines how the activities provided by Spire Shared Services meet specific needs and provide explicit benefits to Laclede's and Spire's customers and stakeholders.
- <u>Activity Overlap</u>: In this section, I explore the potential overlap of activity performance between Spire Shared Services and Laclede.
- <u>Cost Management</u>: This section of the testimony describes the budgeting and cost control governance structure and processes in place at Spire, Spire Shared Services and Laclede and how they are used to manage and limit costs.
- <u>Cost Levels and Trends</u>: In this section, I analyze costs that are billed to Laclede from Spire Shared Services and provide a view of the composition of these costs and related trends in occurrence.

1 2 3		 <u>Cost Allocations</u>: In this section of my testimony, I assess the methodologies used to direct charge or assign Spire Shared Services costs to the operating companies, including Laclede.
4	Q.	HAVE YOU INCLUDED ANY ATTACHMENTS TO YOUR TESTIMONY?
5	A.	Yes. I have included several different Schedules:
6		• SCHEDULE TJF-D1: Summary of Experience
7		• SCHEDULE TJF-D2: Definitions, Necessity and Benefits
8		• SCHEDULE TJF-D3: Overlap Analysis
9		• SCHEDULE TJF-D4: Cost Management Governance and Processes
10		• SCHEDULE TJF-D5: Cost Trends 2013-2016
11		SCHEDULE TJF-D6: Allocation Factor Analysis
12		
13	Q.	WERE THESE SCHEDULES PREPARED BY YOU OR UNDER YOUR
14		DIRECT SUPERVISION?
15	A	Yes, they were.
16		III. SUMMARY OF DIRECT TESTIMONY
17	Q.	PLEASE DESCRIBE THE PROCESS YOU UNDERTOOK TO CONDUCT
18		THE RELATED ANALYSES YOU HAVE RELIED ON.
19	A.	I reviewed information related to Spire Shared Services and Laclede's activities and
20		costs, e.g., organizational charts, cost levels, cost types, cost distribution, employee
21		headcount, etc. This data provided a detailed view of Spire Shared Services activities
22		and costs and became the basis for subsequent analyses completed.
23		The data was initially assessed in terms of trends and composition, and then
24		interviews were conducted with Spire Shared Services and Laclede managers and
25		staff. Interviews focused on the nature of Spire Shared Services activities performed,

the organizational construct of these shared services functions, their interaction with Laclede, and the manner in which costs were managed, among other topics. This additional information provided insight into the operations of Spire Shared Services at both the corporate and Gas Company (GasCo)² levels and enabled subsequent analysis related to cost allocation, trends and benchmarking. These analyses, taken together, provided the basis for the conclusions I reached regarding the reasonableness of Spire Shared Services costs.

Q. PLEASE SUMMARIZE YOUR DIRECT TESTIMONY.

- 9 A. To assess the reasonableness of the Spire Shared Services costs billed to Laclede and
 10 total shared service costs incurred by Laclede, I conducted a variety of quantitative
 11 and qualitative analyses designed to provide a comprehensive basis for evaluation.
 - These analyses lead me to conclude that:

- The functions performed by Spire Shared Services are similar in nature to those performed by service companies of comparable utilities. Therefore the costs incurred relate to those functions that are generally recognized within the utility industry to be efficiently provided by a centralized organization. The activities performed by Spire Shared Services would need to be performed by Laclede if they were not performed by Spire Shared Services at the Corporate and GasCo levels and, based on my experience and prior analyses, would likely be incurred at a higher cost than presently reflected in the direct charges or assignments to these operating companies due to the loss of scale efficiencies.
- The activities performed for Laclede by Spire Shared Services are necessary to satisfy responsibilities to customers, shareholders, and government entities and/or to support management effectiveness. They are generally nondiscretionary in nature and include activities that support overall corporate governance, as well as compliance with legal and regulatory requirements. As

² The term GasCo refers to utility operations shared service functions, and are provided only to the gas utilities.

a public utility, Laclede would need to perform these services even if it were not a part of Spire.

- Additionally, review of these activities indicates they provide direct benefits to Laclede and its customers in terms of lower costs and/or more reliable operations. These benefits are realized by Laclede and its customers in the form of enhanced corporate performance and reduced risk, among other areas. The benefits derived from centralization can be enhanced by the scope and scale of the operations being covered. In this case, Laclede is a direct beneficiary of the breadth of the Spire organization. Based on the analysis performed, Spire Shared Services O&M billings declined by 13.9% in real terms during the 2013-2016 period, largely reflecting synergies from acquisitions and the continued corporate emphasis on cost control mechanisms in place at Spire. O&M billings to Laclede responded to the same drivers, declining by 9% in real terms.
- Of the approximately 90 discrete activities performed by Spire, about 26 displayed the potential for overlap with activities performed by other shared service functions or operations, based on a review of general activity descriptions. An in-depth evaluation of potential overlap areas, including interviews with both responsible Spire and Laclede managers, revealed that all such activities are not duplicative and do not result in unnecessary or additional costs. Rather, these activities are complementary in nature with normal operating company activities and a logical extension of Spire Shared Services.
- Spire has a defined cost management governance structure in place and effectively performs budgeting and cost control processes to manage the costs its shared service functions incur in performing the related activities. These budget processes include collaborative up-front discussion of planned costs for Spire Shared Services with the operating companies and ongoing monthly variance review of actual-to-planned cost performance. Laclede and the other operating companies have multiple opportunities through various governance bodies and informal mechanisms to inform, shape and affect planned Spire Shared Services costs. Cost management reviews are regularly held to ensure that costs are managed within budget. Further, Spire conducts periodic third-party sourcing analyses to understand its relative cost position and to achieve a competitive cost structure. The combination of these factors indicates that Spire performs continuous and diligent monitoring of costs.

• The cost allocation methods that I reviewed indicate that Spire direct charges costs, as necessary and appropriate, to Laclede and assigns costs using cost-causative allocation factors when direct charging is not possible. Spire Shared Services cost allocation processes are appropriately structured and result in an appropriate level of costs being allocated, based on reasonable allocation factors, to each of the operating companies, including Laclede. Spire Shared Services work order-based allocation process is a straight-forward mechanism designed to link costs to the benefitting locations that cause those costs to be incurred, and is structured in a manner which ensures that appropriate allocation factors are used. This allocation methodology is similar to others adopted within the utility industry and follows accepted allocation principles. While it may seem ideal to implement 100% direct charging, it is not practical and can be burdensome. My review indicates that Spire charges directly when it is practical and allocates along accepted factors when it is not.

A.

Overall, Spire Shared Services and Laclede specific A&G activities and costs
for the period are: consistent with those typically performed by similar
companies; necessary and provide benefits to customers; stringently budgeted
and controlled; distributed on a representative cost-causative bases consistent
with normal industry practice, and because of the scale and scope of services
provided, greater economies of scale have been realized than would have been
otherwise.

The combination of all these analyses and their results lead me to conclude that the Spire Shared Services costs billed to Laclede are reasonable and provide direct value to Laclede's customers from their incurrence.

Q. ARE YOUR CONCLUSIONS SOLELY BASED ON YOUR EVALUATION OF SPIRE'S COSTS?

No. My assessment reflects both my specific review of Spire Shared Services and my general and specific knowledge of utility service companies. As I mentioned above, I have previously been involved in the creation of, or cost reviews of, a number of service companies or shared services entities. My approach used for the evaluation of Spire is generally consistent with the approach used in the evaluations of other service

companies for which I have filed testimony before the Commission, which is described below. A more detailed list of cases I have participated in is included in SCHEDULE TJF-D1.

- <u>Texas-New Mexico Power</u>. In Docket Nos. 36025 and 38480, I reviewed the reasonableness of charges to Texas-New Mexico Power (TNMP) from PNM Resources Services Company. In these testimonies, conducted in 2008 and in 2010, I assessed the necessity and benefits of the services provided to TNMP from PNM, as well as the reasonableness of costs charged to TNMP. I also reviewed the budgeting and cost control processes in place and the relative cost position of PNM to comparable utility service companies.
- Oncor Electric Delivery. In Docket No. 35717, I assessed the reasonableness
 of EFH Corporate Services Company (EFH Corporate Services) costs charged
 to Oncor. In this testimony, I considered the necessity and benefits of services
 provided by EFH Corporate Services, the allocation of costs among the
 Energy Future Holdings Corp (EFH) companies, the budgeting and cost
 control process in place, the comparability of costs to those of similar utility
 service companies and the changes in costs and allocation of costs over time.
- <u>SWEPCO</u>. In Docket No. 37364, I evaluated the reasonableness and necessity of the services provided by AEPSC to SWEPCO. In addition, my evaluation covered the costs associated with these services to determine whether those costs provided identifiable benefits to SWEPCO and its customers, whether those costs were appropriately controlled and managed by AEPSC, and whether the allocation process for these costs reflects a reasonable approach to distribution of these costs.
- Entergy Gulf States. In Docket Nos. 30123 (filed in 2004), 34800 (filed in 2007), and 37744 (filed in 2009), I evaluated the reasonableness of charges to Entergy Gulf States (EGSI) by Entergy Services (ESI) and Entergy Operations (EOI) by assessing activity necessity and benefits and reviewing the nature and effectiveness of the budgeting and cost control processes in place.
- AEP Texas Central Company (TCC) and Texas North Company (TNC). In Docket Nos. 33309 and 33310 in 2006, I assessed the reasonableness of AEPSC costs charged to TCC and TNC. This testimony addressed cost trends, the necessity and benefits of the services provided by AEPSC, the allocation of these costs among affiliates, the budgeting and cost control

process, the comparability of costs to those of similar utility service companies, and the overall reasonableness of costs charged to TCC and TNC.

- Reliant Energy HL&P. My testimony in Docket No. 22355 supported the preparation of Reliant Energy HL&P's unbundled cost of service rate filing by evaluating the reasonableness of the costs of corporate support functions that were included in the distribution service charge. I also evaluated costs and cost trends and the necessity of the activities performed by the corporate support functions, as well as whether any duplication of activities existed between corporate support functions and operating companies.
- <u>GTE Southwest</u>. In Docket No. 5610, I conducted cost studies to assess the
 reasonableness of GTE Service Corp. costs allocated to GTE Southwest.
 Citing my testimony, the Supreme Court of Texas ultimately agreed that "the
 vast majority of the functions performed by GTE Service Corp are
 nondiscretionary, fundamental activities for a large telecommunications
 company; they are therefore necessary."
- <u>Southwestern Bell.</u> In Docket Nos. 4545 and 8585 I reviewed the necessity and reasonableness of service company costs, the extent of any activity duplication between the service company and the operating company, the external costs for alternative performance by third-parties (value studies) and the cost allocation mechanisms in place. These analyses were conducted to assess the reasonableness of service company costs and the extent to which the operating company had control over these costs.
- Lone Star Transmission. In Docket No. 40020, I reviewed the reasonableness and necessity of services provided by NextEra Energy Resources, NextEra Energy Transmission and Florida Power & Light to Lone Star Transmission. I also evaluated the related Lone Star affiliate activities, its budgeting and cost control processes, cost allocations, and whether those costs were comparable with other companies.
- <u>Commonwealth Edison.</u> In Docket No. 97-0566, I reviewed the reasonableness of service company charges from Exelon Business Services (EBS) to Commonwealth Edison (ComEd) and filed testimony before the Illinois Commerce Commission. This testimony addressed the necessity and benefits of activity performance, the existence of any activity overlap between EBS and ComEd, the nature of the budgeting and cost control processes, the nature and causation of changes to costs over time, the comparability of costs with other peers, the execution of the cost allocation process and, the availability and attractiveness of alternative ways of EBS activity provision.

• Nicor Gas: In Docket 17-0124 before the Illinois Commerce Commission I conducted a comprehensive review of the costs charged and / or allocated from Southern Company Services (SCS) and AGL Services Company (AGSC) to Nicor Gas (Nicor). This review and testimony addressed all aspects of service company cost incurrence, activity value, activity overlap, cost planning and control, cost levels and trends, cost comparability, and self-performance and market analyses of options for performance.

IV. ORGANIZATION AND SERVICES

Q.

A.

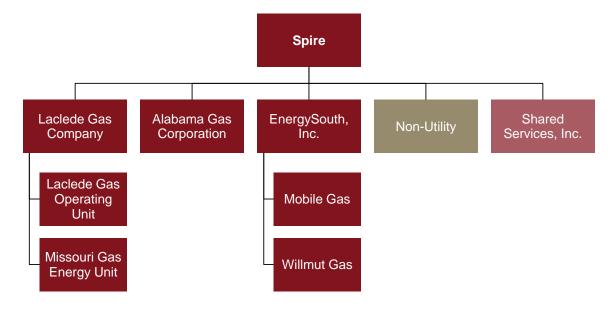
PLEASE DESCRIBE THE OVERALL CORPORATE ORGANIZATION OF SPIRE, SPECIFICALLY THE ROLE FULFILLED BY SPIRE SHARED SERVICES.

Spire is a mid-sized publicly traded utility serving natural gas to customers in Missouri, Mississippi and Alabama. Spire's regulated business consists of five gas utility operating units or companies: Laclede Gas (LAC) and Missouri Gas Energy (MGE) in Missouri, Alagasco and, Mobile Gas in Alabama, and Willmut Gas in Mississippi. These operating companies serve approximately 1.7 million customers.

Although Spire has created a legal shared services entity, it has not created discrete organizational elements within this legal entity, rather it has adopted a shared services model to manage the cost of providing common and centralized or center-led services across its operating companies and business units to leverage scale and reduce costs to the customer. All employees are employed directly by the operating companies or other affiliates. The legal entity is leveraged as an accounting vehicle to assign and allocate costs in accordance with the shared services model

Figure IV-1 shows Spire's current entity structure.

Figure IV-1 Spire Entity Structure



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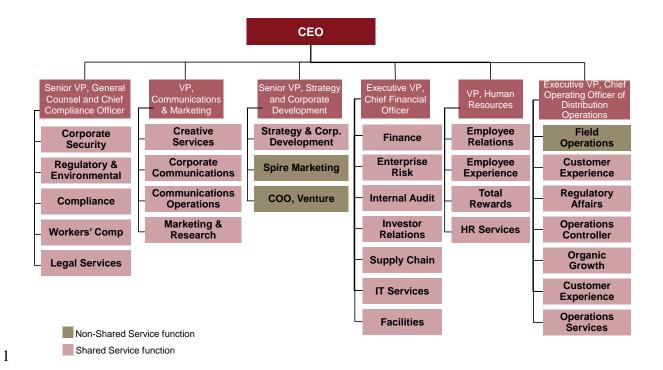
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Figure IV-2 shows Spire's overall organizational reporting structure as it exists today. While there is no specific officer responsible for Spire Shared Services there is a general alignment of the functions that comprise both Corporate and GasCo shared services as shown below. Spire leverages this structure to manage the cost of providing centralized or center-led services across its operating companies and business units to leverage scale and reduce costs to the customer while using the legal shared services entity to track shared services cost which are subsequently allocated to the operating units.

Figure IV-2 Spire Reporting Structure



Q. HAS THE SPIRE SHARED SERVICES MODEL REACHED MATURITY AT

THIS TIME?

A. No, it is still in transition. Spire is the product of several recent utility company acquisitions by the former Laclede Group, the parent company of Laclede. Spire is also still in the process of integrating its most recent acquisitions, i.e., Willmut Gas and Mobile Gas. In addition, the Spire Shared Services organization is still developing both its overall functional composition, and its end-state structure, i.e., a formal entity or an informal, but integrated, service delivery structure.

10 Q. WHAT IS THE RATIONALE FOR PROVIDING COMMON SERVICES 11 FROM A FORMAL SHARED SERVICES MODEL?

12 A. A formal shared services organization typically provides common services that are required as part of the ongoing operations of an organization and are relevant to more

than a single entity. The related activities are performed in a centralized manner on behalf of all owned businesses and are often referred to as corporate center or headquarters activities.

Given the number of entities and geographical dispersion of Spire's operations, there are clear economies of scale and scope to be achieved by providing these services on either a centralized or center-led basis across each of the operating companies. This occurs as a result of having the function or activity performed in one group, rather than dispersed throughout Spire's businesses, thus avoiding duplication within the business and maximizing the utilization of resources dedicated to providing these services. From a service perspective, it allows the centralized or center-led groups to focus on building expertise and maximizing productivity where the activities are being performed.

The nature of the activities provided by Spire's Shared Services and other service companies in the utility industry is broadly consistent, the specific circumstances of each utility will dictate the optimal composition and sizing of its service company.

Q. HOW IS SPIRE SHARED SERVICES ORGANIZED?

A.

Spire Shared Services is organized functionally. For example, Supply Chain activities are managed within the Supply Chain function, even though these activities occur across the different operating companies. Rather than aligning the Supply Chain business within the separate operating companies and managing as self-contained business units, Spire has chosen to manage Supply Chain activities within a single

organizational unit, i.e., center-led, reporting to a Director of Supply Chain. This
allows the Supply Chain function to become a center of excellence, by sharing best
practices and resources, and creating consistent policies and procedures across
operating companies, customizing where necessary through their center-led approach,
which leverages, where appropriate, "embedded" functional employees in the
operating companies. A functional organizational structure is common among utilities
as it allows these entities to create focused organizations to support optimal
deployment of resources and sharing of best practices across each function, while
maintaining "dotted-line responsibility" to operating company leadership. Within
Spire Shared Services, the functional groupings are as follows:

- <u>Finance</u>, which includes Treasury; Tax; Controller; Financial Planning and Analysis.
- <u>Investor Relations</u>, which includes Investor Communications; Rating Agency Communications.
- <u>Strategic Planning</u>, which includes Long Term Strategy; Acquisitions (IOU and Municipal); Integration Support; Supply Initiatives Process Improvement; and Non-Utility Growth.
- <u>Information Technology Services</u>, which includes Application Delivery; Data Warehouse; Telecommunications; Enterprise Architecture & Strategy; Infrastructure; Business Support Services; Information Security; and Compliance.
- <u>Facilities</u>, which includes Real Estate Procurement and Disposition; Maintenance & Custodial Services; Work Space Management; Facilities Planning; Construction Management; and Other Support Services.
- <u>Enterprise Risk & Continuous Improvement</u>, which includes Project Management; Integration Execution; and Business Improvement.
- <u>Internal Audit</u>, which includes Management Performance Evaluation; Environmental Assessment; and External (SOX) Audit Coordination.

1 2 3	 <u>Legal</u>, which includes Financial Legal Services; Workers' Compensation; Review and Execution of Contracts; Claims and Insurance; General Legal Advice; Ethics and Compliance Services; Litigation; and Corporate Security.
4 5 6	• <u>Supply Chain</u> , which includes Supplier Relationship Management; Sourcing and Procurement Services; Payment Services (Accounts Payable); Employee Expense Management; and Inventory and Store Room Management.
7 8 9	 <u>Human Resources</u>, which includes Employee Relations; Employee Experience Organizational Development; Employee Experience - Learning Management; Total Rewards - Compensation and Benefits; and HR Services.
10 11 12	• <u>Corporate Communications & Marketing</u> , which includes Internal Communications; External Communications; Creative Services; Marketing and Research; and Communications Operations.
13 14 15	• <u>Customer Experience</u> , which includes Credit and Collections; Customer Contact; Dispatch; Community & Agency Services; Accounts Receivables; and Meter Reading and Billing Services.
16 17 18	• <u>Gas Supply and Operations</u> , which includes Instrumentation and Control; Gas Supply Purchasing, Sales / Risk Management; System Control; Underground Storage / LNG; and Plants and Stations.
19 20	• External Affairs, which includes State and Local Governmental Affairs; and Regulatory.
21 22 23	• Operations Controller, which includes Planning and Budgeting; Variance Analysis; Business Analysis & Performance Measurement; and Operational and Productivity Metrics.
24 25	• <u>Organic Growth – Sales</u> , which includes Customer Growth; Customer Care; Project Planning; Energy Efficiency; and Economic Development.
26 27 28 29	 Operations Services, which includes Construction Engineering, System Planning, GIS and, Right-of-Way; Pipeline Safety Compliance and Integrity; Employee Health and Safety, Environmental Compliance and Crisis Management; Meter Integrity; and Fleet Management.
30 31	Employees within Spire Shared Services are aligned with these functions and
32	the related sub-functions. It is common for employees that are part of an operating
33	company to functionally report to a Spire Shared Services function, creating a center-

led organization. For example, the Human Resources function is comprised of employees who are embedded within the utility operating companies, however they report functionally to Corporate Human Resources. Other employees, who work more centrally for more than one operating company allocate their time through Spire Shared Services, such as Organic Growth. Employees who dedicate their time to a specific operating company are generally treated as employees of that operating company.

Formal service agreements in place govern the provision of shared services to Laclede and the other operating companies. In some cases, employees are embedded within the utilities, and work exclusively for the benefit of the operating company, albeit functionally reporting to one of the Spire Shared Service functions.

As described above, a portion of these employees (primarily field staff) are on the operating company payroll as their work is performed for the sole benefit of a specific operating company, while the rest of these employees reflect Spire Shared Services functions because they perform work for two or more operating companies. This model allows Spire to ensure that there is no duplication of activities across the organization and that services are being provided in the most efficient manner, regardless of whether the costs for that employee are being captured as part of operating company costs or Spire Shared Service costs.

It is also possible for Spire Shared Service employees to be physically located at the offices of one operating company, while providing service to other operating companies. While these staff members do spend a fair amount of their time providing services to the operating company at which they are located, they can also devote time to activities that benefit other operating companies. One reason for this arrangement is that the needs of an individual operating company may not be so great as to warrant a dedicated, full-time specialized staff member, whereas the needs of the Spire system as a whole create the need for adequate resource availability. Accordingly, this arrangement results in a more cost-effective provision of services for operating companies than could otherwise be achieved without shared services.

Q. IS THE CENTER-LED SERVICE MODEL SPECIFIC TO THE UTILITY

INDUSTRY?

A.

A. No. Similar shared services models are prevalent in many other industries, although service companies outside the utility industry are generally not legal entities as is common within the utility sector. The provision of services from a centralized shared services organization is utilized extensively because of its inherent cost and capability deployment advantages. Many of the world's leading companies and government agencies utilize this model.

Q. WHAT DO YOU CONCLUDE FROM THIS REVIEW?

The functions performed by Spire Shared Services are clearly similar in nature to those performed by the service companies of other utilities, as well as by service companies outside of the utility industry. While factors such as management preference, operating model selection, geographic scope and, number and type of affiliated operating companies have led different companies to choose different approaches to define which services should be provided commonly and centrally, all

of these types of companies have determined that a significant number of services are provided most efficiently through a centralized or center-led entity, but find they can also enhance effectiveness through some amount of deployment at operating companies within this model.

V. ACTIVITY NECESSITY AND BENEFITS ANALYSIS

6 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

A.

A. This section analyzes the activities performed by Spire Shared Services to determine whether those activities are necessary for Laclede to provide cost effective gas distribution services. As part of this review, this section also assesses whether these activities provide benefits to Spire and its operating companies by enabling them to function in a more efficient fashion.

12 Q. WHAT IS THE RATIONALE FOR PERFORMING THE ACTIVITY 13 NECESSITY AND BENEFIT ANALYSIS?

To provide the basis from which to assess cost reasonableness, it is first necessary to understand the reason why a cost is being incurred. Many activities performed, and the related costs incurred, result from the non-discretionary demands placed upon the business as a result of its corporate form (e.g., publicly traded), normal business requirements (e.g., satisfy governmental requirements), or corporate fiduciary responsibilities (e.g., reduce overall risk to the enterprise).

This analysis assesses the need for activity performance and whether discernable benefits to the operating companies, such as Laclede, can be identified. A common set of attributes was developed to evaluate the necessity of each activity

performed by Spire Shared Services and to understand the nature of these activities. Experience with the purpose, structure and performance of other similar entities was also utilized to perform this evaluation. A common set of attributes was also developed for use in identifying the benefits of activity performance by Spire Shared Services. These attributes provide a basis against which each cost category can be evaluated to determine the nature of the benefit.

A.

Q. WHAT WAS THE SCOPE OF THE NECESSITY ANALYSIS PERFORMED FOR SPIRE SHARED SERVICES?

The necessity analysis identified and assessed all activities performed by Spire's Shared Services functions (Finance, Investor Relations, Strategic Planning, IT Services, Facilities, Enterprise Risk & Continuous Improvement, Internal Audit, Legal, Supply Chain, Human Resources, Corporate Communications and Marketing, Customer Experience, Gas Supply and Operations, External Affairs, Operations Controller, Organic Growth – Sales, Operations Services), to establish the underlying rationale behind the execution of those activities.

The activities performed by Spire Shared Services are typical of those that are often centralized to provide policy consistency or realize economies of scale. Generally, these service company activities are related to meeting external requirements on the business or to managing a large, complex business comprised of multiple segments, geographies or units. For this analysis, each of the individual Spire Shared Services activities were assessed to understand the nature of the business driver creating the need to perform this activity.

1 Q. HOW DID YOU DEVELOP A COMPREHENSIVE LIST OF THE 2 ACTIVITIES PERFORMED BY SPIRE SHARED SERVICES?

A.

Multiple approaches were utilized to develop the list of activities to be tested against the necessity and benefits attributes: (1) detailed analysis of Spire Shared Services cost by function using financial data captured by discrete organizational entity or cost type; (2) review of organization charts and conduct of interviews to confirm the nature of the activities performed in each department; (3) review of Spire's Shared Services agreement and "services" provided, and; (4) past experience in defining the activities of service companies at other utilities.

In total, 90 separate activities were identified which describe the scope of the activities performed by Spire Shared Services. The list of these activities – or "services" as they are referred to within the Spire Shared Services function – is shown, by function and class of service, in Schedule TJF-D2. This Schedule also contains the results of the assessment of each activity and its related necessity and benefit to Laclede. These 90 activities are grouped within 17 classes of service that can be derived from Spire's accounting and billing information.

In general, activities related to corporate governance, legal compliance, and regulatory mandates are activities required to satisfy responsibilities to customers, shareholders, and government entities, as well as to enable effective business management. Activities associated with management control, operational execution and strategic planning are largely internally focused and related to management effectiveness. Thus, as corporate support services costs are considered by the

1	Missouri Public Service Commission (MPSC) for appropriateness, it should be
2	recognized that Spire has little discretion over whether to perform a large number of
3	these activities. These activities are a necessary part of being a publicly traded
1	business and fulfill a variety of fiduciary requirements, in addition to providing a
5	basis for effective corporate management.

6 Q. COULD YOU PLEASE DESCRIBE HOW YOUR NECESSITY AND

BENEFIT ANALYSIS WAS CONDUCTED?

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A. The necessity and benefits of Spire Shared Service activities were assessed by conducting several key analyses. I initially established an evaluative framework to define the basis for categorization of activities, in terms of necessity and benefit and then reviewed the activities performed to understand the nature of the related activities and the rationale for their performance. Finally, I assessed the benefits of performance to determine what outcomes are obtained from performance of the various activities.

15 Q. WHAT SPECIFIC CRITERIA DID YOU UTILIZE IN ESTABLISHING THE 16 FRAMEWORK FOR ASSESSING THESE ACTIVITIES?

- 17 A. I used several criteria in my assessment of the necessity and benefit of Spire Shared
 18 Services activities:
 - Do the activities represent legitimate and useful business activities?
 - Is the performance of these activities discretionary?
- Are these activities consistent with those performed by other similar companies?
 - Are there benefits observable from activity performance?

These criteria provided a definitive basis for the conduct of the assessment and established a specific framework against which the activities could be compared.

3 Q. HOW DID YOU DETERMINE WHETHER AN ACTIVITY SHOULD BE

4 CONSIDERED NECESSARY?

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5 A. I defined a series of attributes, shown below, against which I tested each activity.

Necessity Attribute	Definition	
Corporate Governance	Activities that are necessary to ensure that corporate and portfolio fiduciary responsibilities and enterprise-wide management and operation is effectively executed.	
Regulatory Mandate	Activities that are required to fulfill statutory, regulatory and other commitments or mandates.	
Legal Compliance	Activities performed as a direct result of legal proceedings, avoidance of legal proceedings, or compliance with legal requirements.	
Management Control	Activities performed specifically to provide analysis, decision support data, and results to management personnel.	
Operational Execution	Activities that are fundamental functions performed on a daily basis to support business requirements.	
Strategic Planning	Activities that encompass operating company planning and activities directed at providing enterprise-wide direction.	

Based on activity definitions, the influence of the factors described above on each activity was evaluated by determining what specific business driver or drivers were most closely related to the activity. These drivers define a purpose for performing the activity.

As an example, I will describe how the necessity analysis was applied to activities in two different departments. First, one of the activities within Finance – Planning and Analysis (Budget Development, Variance Reporting) – is the

development and monitoring of the budget. The necessity attributes related to this activity are corporate governance, because budget development and monitoring is an integral part of any firm's management and is required for effective stewardship of a company's resources; management control, because this activity provides detailed information about the operational resources and allocations of a company; operational execution, because it involves and drives a fundamental operational activity, and; strategic planning, since budgets and monitoring provide an indication of the expected financial performance which derives from a company's strategic choices.

A.

Another activity within Finance is the processing of the General Ledger. This activity is required for management control and operational execution, because it forms the basis of financial information for managers and involves daily recording and reporting of financial transactions.

As another example, consider a Supply Chain activity: Sourcing and Procurement Services. This activity is necessary for two reasons. First, it is needed for management control because it involves analysis of contracts and identification of optimal procurement channels. Second, providing procurement services supports the integral operations of Spire and its operating companies and is necessary to enable planned operational execution.

Q. WERE ALL OF THE ACTIVITIES EVALUATED AS PART OF YOUR ANALYSIS CONSIDERED NECESSARY?

Yes. All activities evaluated in the necessity analysis were found to relate to at least one business attribute and were found necessary to support the business needs of Spire and / or meet third party requirements. The Spire Shared Service activities are nondiscretionary in nature, as outlined in the framework utilized to evaluate the necessity of service company activities. The MPSC can satisfy itself that the activities being performed are reasonable and necessary for Missouri ratepayers by focusing on the nature and the scope of the activities or services provided to the operating companies, and in particular to Laclede. These activities are typically found within parent or service companies, as described earlier in my testimony, and are centralized and not avoidable in nature.

9 Q. DESCRIBE YOUR APPROACH TO THE BENEFITS ASSESSMENT.

A.

The direct corollary to necessity of activity performance is the nature and extent to which direct or indirect benefits are also created. In assessing the benefits of performance of these activities by Spire Shared Services, it is important to understand that benefits are not solely measured by quantitative factors. Benefits can relate to tangible impacts, such as costs reduced or avoided; they may also relate to intangible areas that do not provide readily measurable impact. For example, an activity such as Rating Agency Communications has no discernable direct dollar-related benefit, but is absolutely necessary to fulfill regulatory and fiduciary responsibilities which further enable key corporate activities to occur, and can have an impact on ultimate cost of credit in the future.

Therefore, the benefit associated with activity performance in many areas is that key elements of a corporation are enabled to function in a more effective and efficient fashion and in compliance with external requirements. Such is the case for 1 many activities found necessary for management control, operational execution, and 2 strategic management.

Based on the attributes listed below, I evaluated the benefits that would be derived from the activities being performed for Laclede by Spire Shared Services.

Benefit Attribute	Definition
Reduce Risk	Actions designed to reduce liability and mitigate exposure to financial, operational, fiduciary and other types of risk.
Increase Employee Productivity	Programs that enhance employees' abilities to perform their jobs more productively.
Provide Management Information	Activities conducted primarily to provide decision support data and analysis to management personnel.
Enhance Corporate Performance	Activities performed to enhance the abilities and effectiveness of management with respect to the business.
Reduce or Avoid Costs	Activities performed to improve the cost effectiveness of operations.
Increase Reliability	Activities performed to increase the reliability of energy delivery/supply and to minimize the impact of disruptions.

The results of the assessment are shown in Schedule TJF-D2, which depicts, for each activity, the nature of the related benefits that accrue to Laclede's customers from activity performance.

8 Q. DO THESE IDENTIFIED BENEFITS DIRECTLY RELATE TO

9 **CUSTOMERS AS WELL?**

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10 A. Yes. For each of the attributes utilized to assess the benefits derived from performing

Spire Shared Service activities, there is a direct correlation between the benefits

received by Spire as an entity and, more importantly, the benefits received by Laclede and its customers.

The activities performed by Spire Shared Services would need to be performed by Laclede for customers to achieve the same benefits in the absence of this common approach to service delivery. By providing them through an efficient center-led organization, Laclede customers realize all the benefits of these activities, but at a lower cost than they would incur should Laclede provide them on its own.

COULD YOU PLEASE DESCRIBE HOW THE BENEFITS ANALYSIS WAS

CONDUCTED?

Q.

A.

Yes. Based on activity definitions, I evaluated the general benefits that would derive from such an activity being performed by Spire Shared Services. A qualitative assessment of each of the activities – similar to the assessment conducted for the necessity analysis – was conducted for the benefit analysis. For example, Pipeline Safety Compliance and Integrity, an activity within the Operations Services function, reduces risk to employees, Laclede and Spire overall; provides information on system quality; enhances work execution; increases the reliability of the system, and; avoids injury-related costs. Likewise, the Telecommunications activity in Information Technology Services reduces operational risk through access and contact; improves employee productivity through the provision of effective information sharing processes, and; improves reliability through the ability to monitor, send or exchange information on system performance.

Q. WHAT ARE THE RESULTS OF THE BENEFITS ANALYSIS?

1	A.	The benefit assessment provided insights into how each individual activity relates to
2		the primary mission of Spire Shared Services and to the support of the operating
3		companies. All of the activities are judged to provide either direct or indirect benefit
4		to Laclede or its customers, with many activities providing benefits in several
5		categories. Thus, the activities evaluated are a necessary element of Spire's and
6		Laclede's management and execution processes and result in direct and indirect
7		benefits across the Spire business, particularly the operating companies, and more
8		specifically Laclede.

- 9 Q. IF THESE ACTIVITIES WERE NOT PERFORMED BY SPIRE SHARED
- 10 SERVICES, WOULD BENEFITS TO LACLEDE POSSIBLY BE
- 11 **FOREGONE?**

D2).

- 12 A. Yes. Many benefits being realized by Laclede would be lost and ultimately customers
 13 would be disadvantaged either through higher costs, reduced performance levels or
 14 higher business risk, among other potential shortcomings (as shown in Schedule TJF-
- 16 Q. IF THESE ACTIVITIES WERE NOT PERFORMED BY SPIRE SHARED
- 17 SERVICES, WOULD LACLEDE BE REQUIRED TO PERFORM OR
- 18 **OTHERWISE OBTAIN THESE SERVICES?**
- 19 A. Yes. As discussed, all the activities are required either to satisfy responsibilities to
 20 customers, shareholders and government entities or to improve the effectiveness of
 21 the management and organization.

For example, the Finance function performs credit risk management. This activity is required to: ensure management control over market financing and agency relationships; provides market information to management, and; supports operational execution through the conduct of necessary financing and commercial arrangements to enable operations funding. If Laclede were not part of Spire and were a standalone entity, it would still need to conduct credit risk management for the reasons described above. As a necessary activity for a publicly traded enterprise, credit risk management is a normal cost of doing business. It also provides several benefits such as reduced credit risk, provision of management information, and may improve corporate performance through reduced costs.

Another example is provided by the Facilities group, which supports Workspace management. The group stocks operating company offices with required furniture and performs other workspace design. This group centrally manages Facilities to optimize capital, O&M spend and asset maintenance activities. These services are necessary to support the operational execution of Spire and the operating companies. Additionally, these two services provide a number of additional benefits between them: 1) reduced operational risk; 2) enhanced business performance through higher efficiency, and; 3) reduced operating costs. Should these services not be provided by Spire Shared Services on a centrally managed basis, Laclede would incur greater stand-alone costs or would need to identify another way to obtain them.

These examples are illustrative of the many other activities performed by Spire Shared Services. All of the activities reviewed are necessary for Spire Shared

Services to perform for its operating companies, and would therefore be expected to be performed by all operating companies if they were stand-alone companies. Should Spire Shared Services not presently provide these services, the operating companies would need to provide them through their own resources or obtain them from a third party.

PLEASE SUMMARIZE THE RESULTS OF YOUR ASSESSMENT OF SPIRE SHARED SERVICE ACTIVITY NECESSITY AND BENEFITS.

As this analysis has demonstrated, the activities performed by Spire Shared Services are largely nondiscretionary in nature and are required to both satisfy responsibilities to customers, shareholders, and government entities and/or support management effectiveness. These activities provide direct benefits to Laclede and its customers in terms of lower costs and more reliable operations, and would need to be performed by Laclede if they were not being performed by Spire Shared Services. Providing these services from a centralized structure is inherently more efficient than distributing them among the operating companies.

Given the results of this analysis, I believe that centralization or the center-led nature of these activities is the optimal means by which to provide required support or fulfill third party requirements. In addition, the necessity of activities performance by Spire Shared Services indicates that the execution of these activities is a reasonable undertaking by Spire and it could be expected that related costs would be reasonable given the analysis performed.

Q.

Α.

VI. ACTIVITY OVERLAP

2 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

- 3 A. This section describes the results of the comparison of activities performed by Spire
- 4 Shared Services to activities performed by Laclede to identify and assess any potential
- 5 overlap areas.

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6 Q. PLEASE DESCRIBE THE RATIONALE FOR PERFORMING THE

7 ACTIVITY OVERLAP ASSESSMENT.

- A. The purpose of this analysis was to determine the extent to which there may be any potential overlap of activities between Spire Shared Services and Laclede. While some degree of parallel activity performance is not necessarily indicative of duplication of effort, any potential overlap needs to be assessed to verify whether duplicative effort has indeed been avoided. Where similarity in activities is identified, the potential for overlap should be addressed to establish whether costs
- incurred by the Spire Shared Services are reasonable.

15 Q. PLEASE DESCRIBE THE APPROACH UTILIZED.

As with the necessity and benefits analysis, the 90 activities which broadly describe
the full scope of services provided to Laclede by Spire Shared Services were reviewed
to identify any potential areas of overlap. To assess any potential overlap, interviews
with representatives of the key Spire Shared Service functions and representatives of
Laclede, as well as a detailed review of the organizational and payroll structures, were
used to identify any similarities in the nature of the activities being performed at Spire
Shared Services and Laclede. Interviews focused on the determination of the scope of

performance of similar activities and the assessment of whether differences in purpose, focus, content and/or, beneficiary of the activities in question were observable. These interviews were followed up with more focused discussions and document reviews, as needed, to determine the nature and extent of any potential overlap.

The analysis focused on identifying functionally similar activities located in different organizations and on any potential areas of overlap for each of the Spire Shared Service activities. For each area of potential overlap, a detailed description of the role of Spire Shared Services and the role of the operating companies was developed, as described in detail in Schedule TJF-D3. This Schedule identifies all of the Spire Shared Service activities reviewed and the approximately 26 specific activities where organizational structure and / or results of interviews indicated the need for more directed review to identify similarities and differences in scope.

14 Q. DID YOU UTILIZE ANY SPECIFIC CRITERIA TO FRAME THIS 15 ANALYSIS?

- 16 A. Yes. Similar to the other analyses, I adopted several criteria to guide the assessment:
 - Is the activity performed in a centralized or decentralized manner?
 - Is there any overlap in activity performance?

- Where such overlap exists, is there adequate differentiation in scope?
- These criteria provided a framework within which to evaluate the broad activities performed by Spire Shared Services and Laclede.

Q. COULD YOU PROVIDE AN EXAMPLE OF HOW SELECTED ACTIVITIES COULD MISTAKENLY BE PERCEIVED TO BE OVERLAPPING?

A. Yes. The Spire Shared Services Supply Chain function provides Inventory and Storeroom Management Services. It manages the network of warehouses and distribution centers, and manages inventory levels of the various SKUs, whereas resources within the operating companies report functionally through Supply Chain, but perform inventory management tasks at specific warehouses to ensure coordination of efforts. Employees at these warehouses are embedded in and charge directly to the specific host operating company. The operating company is in a better position to perform localized logistics, while the Spire Shared Service function is in a better position to take advantage of scale and provide centralized cost-effective inventory management solutions. Therefore, these activities do not overlap in performance or incur unnecessary and additional costs. Rather, these activities are complementary in nature with operating company activities being the logical follow-on to Shared Services' activities.

A.

Q. WOULD SOME OVERLAP IN ACTIVITY PERFORMANCE NECESSARILY INDICATE OVERLAP OR INAPPROPRIATE COST INCURRENCE?

No. Many activities, such as budgeting, planning, training, hiring or, managing will be performed in each department or across organizations simply as a result of normal business requirements. These activities may be similar in scope, but are performed for either different purposes or to meet the specific operating requirements for the department. In some cases, such as budgeting, there is a direct link between the output of one department and the inputs to another department. In other cases – such as engineering services, where a service company performs large-scale, complex

design work while the operating company performs routine, small scale drafting work

– there is a clear distinction in scale or complexity. Thus, it would not follow that
similar activity description or scope overlap would necessarily be inappropriate or
duplicative.

WHAT ARE THE RESULTS OF THE ACTIVITY OVERLAP ASSESSMENT?

As described in detail in Schedule TJF-D3, I identified approximately 26 of the 90 Spire Shared Service activities where the potential for overlap required further evaluation. After more detailed review, I did not identify any duplication between the activities performed by Spire Shared Services and the operating companies. As discussed above, certain activity and organizational descriptions did indicate the potential for overlap, but closer scrutiny indicated differences in purpose, focus, scale, content of the activity, or in the beneficiary of the activity performance. Activities which are similar in nature and are performed both by Spire Shared Services and the operating companies were found to be complementary and not duplicative.

To illustrate this point more clearly, the specific results of the review are highlighted in the table below by summarizing the review of four of the approximately 26 different activities for which the potential for overlap was assessed:

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Class of Service - Activity	Role of Spire Shared Services	Role of Operating Companies
Legal	Legal procures insurance	Operating companies provide detailed

Claims and Insurance	policies and negotiates insurance claims on an enterprise-wide basis.	claim and insurance-related information by completing incident reports, facilitating insurance company inspections, segregating costs by work order for insurance claims, etc.
Human Resources Employee Relations	Human Resources leads the network of specialists dealing with employee conflicts, disciplinary actions, flexible work arrangements, diversity activities, communications, community service, outplacement and severance, compliance and reporting and, labor relations.	Human Resources specialists functionally report to corporate but work with operating functions and are assigned issues by the Employee Relations group, based on availability and scope of the issue and ensure coordination of efforts and no overlap of responsibilities. Employees are embedded in and charge directly to the operating company.
Corporate Communications & Marketing Creative Services & Marketing Research	Corporate Communications & Marketing manages creative content and marketing for Spire. It is responsible for providing the tools, standards and templates to enable operating companies to engage in local communication efforts in a consistent manner.	Operating companies incorporate consistent standards in all communication with customers, regulatory agencies and other entities, and loop back customer feedback as input for Marketing Research being done by Corp. Communications & Marketing. Standards are applied to the specific company and market needs.
Customer Experience / Supply Chain Meter Reading & Billing Services	Customer Experience oversees meter-reads and generates bills based on usage, coordinates Special Billings, and ensures that all customers receive bills on time. Supply Chain procures meters and the Meter Shop performs tests and repairs for the operating companies.	Operating companies perform installation and meter maintenance in the field.

As this table suggests, there can be some similarity in activity description or scope definition when viewed at a high level. However, when the activity purpose is understood and the focus of these activities is deconstructed, it is clear that no duplication exists. It should be expected that the operating companies will execute

certain activities within prescribed parameters that are established at the corporate level. Similarly, it should be expected that corporate would establish overarching policies or requirements that the operating companies would respond to in execution of their recurring operations. Similar activity descriptions do not definitively suggest that activity performance is overlapping or that duplicative costs are being incurred. As demonstrated above, activity responsibilities are often distinguished by scope, scale and coordination roles.

O. PLEASE SUMMARIZE YOUR REVIEW OF ACTIVITY OVERLAP.

A.

After determining which of Spire Shared Services' 90 activities were potentially overlapping with activities performed by the operating companies, approximately 26 activities required further review. After subsequent evaluation, none of the activities were found to be overlapping between Spire Shared Services and the operating companies and therefore, no additional costs arise from any duplication.

This review of the discrete activities performed by Spire Shared Services and the operating companies provided an opportunity to identify and assess the purpose of these activities and to compare the relative scope of the activities being performed at the corporate and operating company levels. The conduct of this analysis should be viewed in the context of the analysis performed in the prior section regarding activity necessity and benefit. As noted earlier, the operating company is in a better position to perform localized logistics, while the Spire Shared Service function is in a better position to take advantage of scale and provide centralized cost-effective inventory management solutions. Therefore, these activities do not overlap in performance or

incur unnecessary and additional costs. Rather, these activities are complementary in nature with operating company activities a logical extension of Spire's Shared Services' activities. When taken together, these two analyses indicate that Spire Shared Services and the operating companies are performing required activities in a logical and reasonable manner and that this structure and execution provides for the minimization of performance costs.

VII. COST MANAGEMENT

O. EXPLAIN THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY.

- The purpose of this section is to assess the structure, execution and effectiveness of the various mechanisms employed as a means of limiting Spire Shared Service expenditures and assuring appropriate scrutiny of spending. This review assessed the manner in which the corporate center exercises ongoing control over the absolute level of budgeted dollars, as well as determined the adequacy of operating company involvement in reviewing total costs incurred at Spire Shared Services for service provision. This analysis also focused on the governance structure in place to assure adequate control of cost levels once budgeted. My review also includes an assessment of the internal processes in place to view costs in both absolute and relative terms. In this section I will review two mechanisms used to ensure that Spire Shared Service operating costs are reasonable:
 - Budgeting and cost control processes;
 - Benchmarking;
- Third-Party Sourcing

A.

2		FOR ASSESSING THESE ACTIVITIES?
3	A.	I developed a number of questions to assess Spire Shared Services' cost management
4		approach:
5 6 7 8 9		 Is the budgeting and cost control approach well defined and executed? Does activity cost budgeting provide adequate visibility into costs? Is the budgeting process consistent with that of similar companies? Do internal customers have adequate input into the budgeting process? Are costs sufficiently controlled over the course of the year?
1011		 Is there evidence of ongoing cost evaluation? Is there evidence of execution against previous cost control programs?
12		• Can direct benefits of cost control be demonstrated?
13		A. Budgeting and Cost Control
14	Q.	PLEASE EXPLAIN THE PURPOSE OF DISCUSSING THE SPIRE
15		CORPORATE AND OPERATING COMPANY BUDGETING AND COST
16		CONTROL APPROACHES.
17	A.	This section assesses the structure, execution and effectiveness of the budget and cost
18		control process and governance structure as a means of managing Spire Shared
19		Service expenditures and assuring appropriate oversight is provided in their
20		development. The review was also structured to understand the manner in which
21		Spire Shared Services exercises control over the absolute level of budgeted dollars
22		and to understand the methods used by Laclede and other operating companies to
23		participate in shared services agenda priority setting and the budget development
24		process. An understanding of these two factors provides a basis for assessing the

1 Q. WHAT CRITERIA DID YOU USE IN ESTABLISHING THE FRAMEWORK

adequacy of involvement in reviewing total costs incurred for services provided by Spire Shared Services.

Understanding the nature of Spires's budgeting and cost control governance structure and processes provides insight into the philosophy, approach and methods Spire Shared Services and the operating companies undertake to minimize and control these functional and overall shared services budgets. The governance structure indicates the level at which cost management is performed within an organization and thereby indicates the seriousness and attention that it is given. Likewise, processes are indicative of the frequency and scrutiny with which shared services costs are controlled and are fundamental to effective cost management.

The review was also structured to understand the manner in which Spire Shared Services exercises ongoing control over the absolute level of budgeted dollars and to understand the methods used by the operating companies to participate in the budget management process as a basis for assessing the adequacy of involvement in overall management and control of costs incurred for services provided by Spire Shared Services.

It is important for the Commission to understand the Spire Shared Service governance structure and process to evaluate the steps taken to control service company budgets. This understanding provides a basis for assessing the necessity and reasonableness of Laclede' shared services-related costs.

Q. MR. FLAHERTY, HOW WOULD YOU CHARACTERIZE THE OVERALL SPIRE BUDGETING PROCESS?

I would describe this process as a top-down, results-driven process with a high degree of responsibility and bottom-up participation from the operating companies. Ongoing cost levels are tightly constrained at the corporate level based on the need to control costs, helping Spire and Laclede to meet financial performance expectations and create long-term value for customers while also conforming to operational performance standards. This defined process is effective in establishing rigorous cost performance standards and achieving desired performance levels by targeting baseline expenditure levels. It is effective in obtaining commitments at both the Spire Shared Services and operating company levels to meet these objectives. Finally, it is similar to elements of the budgeting processes utilized by other utilities and service companies with which I have been involved.

Q. IS THE EMPHASIS ON MANAGEMENT PERFORMANCE STANDARDS

AND COST CONTROLS CONSISTENT WITH UTILITY CUSTOMER

INTERESTS?

A.

A.

Yes. This top-down approach places narrow and enforceable control parameters on the operating companies, specifically operating costs that drive Spire's and the operating companies' earnings performance and services level that drive operating company customer performance, including that of Laclede. But it also puts pressure on the business to continuously improve operating efficiency and customer service through productivity improvements necessary to meet budget requirements as well as achieve service levels consistent with customer interests. Notably, management's emphasis on operational performance creates a balance, and is in alignment with

customer interests since it also puts pressure on the business to maintain or improve service levels. The emphasis on operating company accountability and participation in "bottom-up" budget development ensures that a more customer-centric viewpoint is incorporated into the budgeting process. In other words, when Laclede meets earnings targets by controlling costs relative to revenues, customers benefit. Because Laclede does so in a way that maintains or improves service levels, customers benefit further. Regulators can ensure customer benefits are achieved and sustained by implementing regulatory mechanisms that recognize and encourage utilities to control costs and enhance service.

10 Q. DOES SPIRE HAVE AN ADEQUATE GOVERNANCE STRUCTURE IN 11 PLACE TO SUPPORT COST MANAGEMENT?

- 12 A. Yes. Six primary governing bodies are involved in Spire's overall planning, 13 budgeting and cost control processes. These bodies participate in a series of 14 governance forums that occur periodically throughout the year. These bodies are:
 - <u>Leadership Council</u>: The Leadership Council approves the budget and longterm plans and steers operations in alignment with the overall strategy, and in accordance with the budget.
 - <u>Audit Committee</u>: The Audit Committee is comprised of selected Board of Directors (Board) members that review annual performance, and intervene as necessary when executive management is not performing according to expectations or is not meeting official targets previously approved.
 - <u>Capital Review Committee</u>: The Capital Review Committee prioritizes project spend and reviews project resources and timeline and approves project initiation.
 - <u>Program Management Office (PMO)</u>: The PMO reviews performance of projects against budget restrictions and progress expectations. It also institutes performance reviews and standards to accomplish project completion goals.

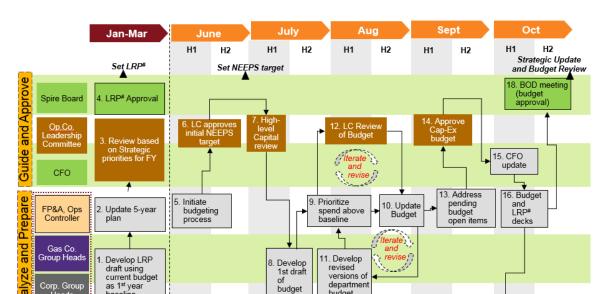
1 Finally, it is responsible for consolidated progress reporting, project 2 prioritization, invoicing and contract management. 3 Operations Controller: The Operations Controller manages operating company 4 and Spire Shared Services resources and helps optimize performance. The 5 operations controller also ensures actual financial performance and benefits 6 match annual plan and formulate course-correction steps for deviations. 7 Finance Controller: The Finance Controller manages corporate shared services 8 resources and helps optimize performance. The Finance Controller also 9 ensures actual financial performance and benefits match annual plan and 10 formulate course-correction steps for deviations. 11 Through the bodies above, Spire's governance structure includes participation from 12 the most senior levels of leadership, as well as from functional groups across both the 13 operating companies and the shared services. 14 Accordingly, Spire has a robust planning, budgeting and cost control governance structure in place with high levels of operating company participation. 15 16 Spire's governance structure is summarized in Schedule TJF-D4 (pages 1-2). 17 PLEASE SUMMARIZE SPIRE'S PLANNING AND BUDGETING PROCESS. Q. 18 Spire's annual budgeting process is preceded by the development of forecasts for long A. 19 range and near term planning (see process flow chart in Figure VII-1 below). 20 Functional groups collaborate across the operating companies and Spire Shared

Services to forecast factors such as demand and customer growth over a five-to-ten

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year timeframe.



PSC feedback incorporated

dgets due for PSC Review and update

Budget/LRP approval

Figure VII-1 Spire Planning & Budgeting Process Flow Chart

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haseline

#LRP - Long Range Plan (5-year-plan)

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Interaction between Spire Shared Services and the operating companies happens early and often throughout this process. For example, in the Gas Supply function, operating company individual managers develop long range plans at the facility level, in consultation with Spire Shared Services. Inputs such as these are collected across the functions and operating companies, rolled up into a long-range plan and a near-term plan, and reviewed through consultations between the operating companies and the Leadership Council. The emphasis on operating company participation in the planning process ensures that the resulting Spire Gas Supply strategy reflects operating company needs.

The annual budgeting process is then initiated by the Finance group in June, which draws on the forecasts, the Spire strategic plan and Board input to set corporate-level goals in terms of focus, direction, and financial performance targets. Once the strategic goals are set, the financial analysis phase identifies the financial metrics (e.g., revenue, operating expenses, capital expenditures, etc.) which support the achievement of the targets set forth in the strategic planning phase.

Each of the organizational units within an operating company or a Spire Shared Services function prepares a "bottom-up", detailed direct-view budget based on the guidelines they receive from their leadership and their priorities. Operating companies review the Spire Shared Services function budgets and can request changes to priorities, outcomes and costs through direct discussions. Following review, the Spire Shared Services and operating company direct budgets are consolidated into one Spire control budget.

Once all the operating companies' control budgets are established, the Finance group collects and integrates all the budgets into a post-allocated view. The post-allocated budgets are again reviewed by operating companies, the CRC, and finally by the Leadership Council to ensure company budgets are reasonable and corporate targets are met. The operating company leadership is represented in the Leadership Council which approves the entire budget before it goes to the Spire Board for final approval. The Board of Directors approves the budget in October, when it becomes the approved control budget for the fiscal year.

This "top-down" target setting/"bottom-up" budgeting process ensures that available budget dollars are applied for the benefits of customers in the most effective manner. It recognizes that trade-offs and prioritization are necessary to maintain costs

within the pre-defined target levels, while achieving the desired operating performance objectives (e.g., reliability, call center responsiveness, etc.).

3 Q. HOW ARE "BOTTOM-UP" BUDGETS PREPARED BY THE OPERATING

COMPANIES?

A.

These budgets are prepared at the operating company individual department level, e.g., Supply Chain. This process starts once corporate direction is received in June. Detailed budgets are required for the first year of the budget, by organization, by month, and for both O&M and capital expenditures. Budgets reflect local operating requirements, business priorities and resource deployment plans. The operating companies have direct control over costs incurred for their direct core activities and planned costs for such activities are incorporated into the direct-view budget. These control budgets also incorporate the planned Spire Shared Service distributed costs consistent with the "top-down" constraints previously described. Before these Spire Shared Service budget elements are finalized, discussions are held between operating company subject matter experts and their shared services counterparts to refine programs, priorities and cost levels.

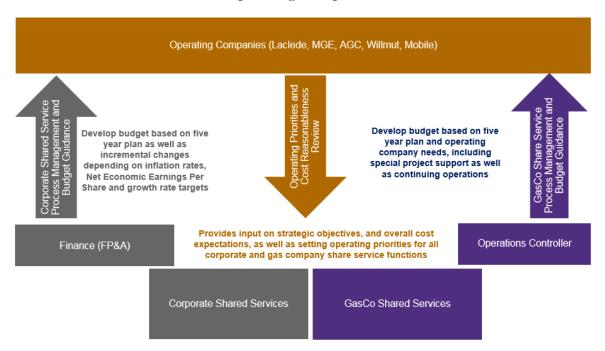
As previously discussed, the "bottom-up", direct-view budgets are consolidated by Finance into a post-allocated (i.e., after all Spire Shared Service costs are allocated) view for the operating company's Presidents and Board to review, usually in August.

Q. DO OPERATING COMPANIES, SUCH AS LACLEDE, PROVIDE INPUT INTO THE BUDGET LEVELS OF SPIRE SHARED SERVICES?

Yes. The interaction is detailed in Figure VII-2 below. At the operational level, budgets are prepared by a process which is initiated by the individual Spire Shared Services functions. This is done by interacting closely over the year and at budget time with the operating companies for both directional input and service level expectations, as well as budget restrictions. At the governance level, operating company leadership is represented in the Leadership Council which approves the entire budget before it goes to the Spire Board for final approval.

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Figure VII-2 Interaction Model – Shared Service Functions with Operating Companies



More informally, the operating companies interact with the Spire Shared Services functions and departments at the outset and throughout the planning and budgeting process. Laclede's overall and departmental leadership has the opportunity to review the planned Spire Shared Service budget and compare against historical

levels, as well as anticipated changes in business operations. The Spire Shared Services functions work with Laclede and other operating companies to discuss the planned budgets and provide necessary explanations for budget levels and related priorities. Open lines of communication are continuously maintained which include recurring ad-hoc interactions with the operating company.

A.

Taken together, these formal and informal interactions increase the understanding between operating company leadership, managers and subject matter experts with respect to shared services function plans. This bilateral input utilized to establish the Spire Shared Services budget reflects the financial commitment and / or cost limitation guidance provided at the outset of the budgeting process and the internal cost constraints offered by operating company executives.

12 Q. IS THE LEVEL OF INPUT PROVIDED BY LACLEDE INTO THE 13 ESTABLISHMENT OF SERVICE COMPANY BUDGETS ADEQUATE?

Yes. As would be expected, overall budget constraints are established by Spire as the parent organization of a multi-entity business. The Leadership Council consists of leadership from Spire Shared Services functions and for the operating companies which has final approval authority over the budget. Moreover, during the development of the budget as well, there is continuous interaction and iteration between Spire Shared Services and the operating companies.

This level of coordination between Spire Shared Services and the operating companies provides reasonable assurance within the overall business that the activities performed are appropriate and the level of services provided meets the

needs of the recipients of those services. The interaction, processes and governance structures described above are effective mechanisms for ensuring that service company charges are necessary and reasonable. Through the above described complementary processes, the operating companies are able to exert adequate control on the budget development process.

Q. PLEASE DESCRIBE THE LACLEDE-SPECIFIC PROCESSES IN PLACE TO MONITOR SPIRE SHARED SERVICE SPENDING.

Α.

The leadership of Laclede holds weekly, monthly and quarterly staff meetings that provide an opportunity to monitor Spire Shared Service performance, interaction, budgeting and spending. These meetings are leveraged to review a number of general and operational issues, for instance, to review performance and customer metrics, discuss changes to project schedules, or assess employee programs. Through these meetings Laclede functional and corporate leadership has the opportunity to discuss specific business and functional performance, including Spire Shared Service performance levels and costs. During the budgeting cycle, activity timing, externalities and revised priorities are frequent topics of discussion to understand implications to budgets. These meetings are also used to identify reasons for budget variance and develop plans to correct spending.

Through these meetings and other cost management governance mechanisms,

Laclede maintains active and adequate involvement in monitoring Spire Shared

Service programs and in controlling current related costs.

Q. WHAT SPECIFIC CONTROL MECHANISMS EXIST TO MANAGE SPIRE 2 SHARED SERVICES COSTS AFTER THEY ARE ESTABLISHED?

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Spire has developed an effective process to monitor service company cost incurrence, which begins with functional variance analysis that is elevated to the most senior levels of the enterprise and the operating companies.

Every month, the Finance organization prepares a detailed list of all Spire Shared Services Corporate function charges to each operating company. Operations Controller does the same for GasCo function costs. These detailed Spire Shared Services reports, or "bills", contain an analysis of actual vs. budgeted costs which highlight potential items that need to be investigated. These bills can be generated for each "service" provided by the Spire Shared Services functions so that the operating company can understand the cost drivers behind the service company offerings. The functional operating company representatives then review these detailed billed amounts and evaluate the charges. Unusual variances to planned budgets or other unexpected or unexplained charges are discussed in detail with Spire Shared Services functions and are investigated to determine their appropriateness (e.g., is it a new charge or simply a timing issue?). These discussions occur formally, through a monthly variance meeting between the operating company businesses and Spire Shared Services function owners, as well as informally between functional budget coordinators.

Monthly Departmental meetings inform the Monthly Business Review Meetings at the operating company level. These results are consolidated from various operating companies and presented in Leadership Council meetings, which review results in a plan of action and potential challenges. Once a quarter, these results are aggregated and reported to the Board.

A.

The operating company's ability to control and challenge costs, including those from the shared service functions, places a direct responsibility on Spire Shared Services to meet the performance expectations of the operating companies as well as the enterprise. As a result of the above described mutual interaction, the operating companies are active in managing operating expenditure levels, controlling budgeted dollars and achieving corporate targets for financial performance.

Q. DOES SPIRE SHARED SERVICES CAPTURE ACTIVITY COSTS IN A MANNER IN WHICH THEY CAN BE APPROPRIATELY REVIEWED AND CHALLENGED, IF NECESSARY?

Yes. Spire Shared Services records the relevant cost data at a very granular level and is able to perform detailed analysis of actual costs against budgeted costs. Spire Shared Services uses this system to produce detailed monthly cost reports that are used by the operating companies to ensure that charges are reasonable when compared to the agreed budgets and expectations. The structure and method in which costs are budgeted, captured, reported and analyzed provide visibility into the nature of the underlying activities, thereby providing the operating companies with insight into the nature of the costs billed to them, as well as the ability to course-correct spending if necessary.

Q. ARE THERE IMPLICATIONS FOR NOT MEETING THE BUDGET

2 TARGETS?

Yes. Not meeting budget targets has financial implications for Spire Shared Service functions and employees because their annual incentive compensation is linked to Spire meeting its financial performance targets and the employee's department meeting its budget. In my experience, linking compensation to performance is a common approach utilized by utilities and companies across many industries to ensure that employees maintain the appropriate degree of focus on cost control.

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B. Benchmarking

11 Q. PLEASE DESCRIBE SPIRE'S CURRENT BENCHMARKING ACTIVITIES.

Spire and / or Laclede conduct or participate in a variety of benchmarking studies to ensure that its costs are reasonable and appropriate. These benchmarking studies comprise both quantitative and qualitative metrics.

Cost benchmarking is performed to understand the relative position of Spire's costs in relation to its peers. Service level benchmarking is performed to understand the levels of service provided and the resulting customer satisfaction in relation to its peers. While some metrics involve accurately measurable costs and are suitable for cost benchmarking, other metrics such as customer satisfaction are more appropriate for qualitative benchmarking. Both types of benchmarking activities are critical to understand an organization's performance levels and opportunities for improvement.

Q. WOULD YOU ELABORATE ON HOW BENCHMARKING ACTIVITIES

ARE STRUCTURED AND EXECUTED AT SPIRE?

A.

As stated above, Spire and / or Laclede participate in or conduct both quantitative and qualitative benchmarking. On an annual basis, Spire conducts cost and performance benchmarking over a variety of factors including A&G per Customer, Customers per Employees, ROE, EBIDTA per Customer, etc., and looks at local operating company trends over the last several years to ensure that Spire's costs are under control and are trending in the right direction. This study is performed at an operating company level and compares Alagasco, LAC, MGE, Mobile Gas and, Willmut Gas individually to a large industry group. This, in turn, is used for long range strategic planning and performance management.

From this analysis, Spire identifies companies which perform better than itself on certain metrics and then conducts further research into those companies to see how and where Spire can improve. With respect to performance management, Spire ranks itself quarterly to a pool of 14 peers and reports its findings to the Board for further discussion on improvement.

Spire, at an operating company level, also participates in the JD Power Customer Satisfaction study. Through this, they are able to identify where each operating company stands on various qualitative metrics such as Safety & Reliability, Billing & Payment, Corporate Citizenship, Customer Service, Price, Communication, and overall Customer Satisfaction. The JD Power study shows where each individual operating company stands in the eyes of its customers against both regional and

national peers. This is used to track performance metrics and inform the budget planning process to create a more cost sensible environment while keeping customer satisfaction high.

4 Q. IS SPIRE'S AND LACLEDE'S BENCHMARKING PROCESS USED AS A 5 COST CONTROL MECHANISM?

A. Yes. The benchmarking activities undertaken independently by the various functions, or externally on behalf of Spire and Laclede, help functional leadership to evaluate the cost and service level performance and are used to drive improvements in costs as well as service levels.

The benchmarking studies participated in or conducted allow performance measurement in terms of costs and quality of service to the operating companies. For example, within a peer group, relative comparison of cost components of benchmarked activities will yield insight into cost drivers, thereby identifying cost improvement levers. In addition, benchmarking studies can serve to manage outsourcing arrangements as they provide an objective reference framework under which shared services functions can evaluate performance. Finally, benchmarking can serve as a strong motivational tool for functions to perform at cost and service levels that are in line with the best companies in the industry.

19 Q. DO YOU BELIEVE BENCHMARKING IS AN APPROPRIATE TOOL FOR 20 THE CONTROL OF SPIRE'S AND LACLEDE'S COSTS?

21 A. Yes, I do. Benchmarking is a common management tool and is a significant support 22 component in Spire's and Laclede's pursuit of operational excellence. These benchmarking activities are employed to help manage costs and improve performance. Combined with other management mechanisms that Spire and Laclede utilize, I believe that the benchmarking effort undertaken supports the effective management of Spire's costs and is useful for both ongoing internal cost management and process improvement.

A.

A.

C. Third-Party Sourcing

8 Q. WHY IS THIRD-PARTY SOURCING BENEFICIAL?

The use of third-party sourcing, which involves considering the cost and benefits of employing outside versus internal resources, can be an effective cost control mechanism. A company may opt to strategically use outside resources to perform activities traditionally handled internally in a more cost efficient or operationally effective manner. Such an approach has the potential to either reduce costs and/or increase service levels. The extent to which companies are open to the use of external resources as an execution tool is an indication of management's desire to pursue opportunities to lower costs to customers.

17 Q. ARE ALL DECISIONS TO USE OUTSIDE RESOURCES BASED SOLELY 18 ON FINANCIAL BENEFITS?

No. There are several reasons for using outside resources that extend beyond the financial benefits typically identified as primary reasons for third-party sourcing certain functions. For example, companies often partner with a specialized service provider that has access to additional skilled resources. Additionally, companies

outsource so that they can focus on core activities or to potentially improve certain services.

3 Q. IN WHAT CIRCUMSTANCES IS THE USE OF OUTSIDE RESOURCES

LESS LIKELY TO BE A VIABLE OPTION?

A.

A. There are several reasons why a company may choose not to obtain third-party sourcing of a function, including risk of poor performance, inadequate access to data, potential hidden costs, and limitation of future flexibility, among others. It may be important for a company to keep control over a certain area, even if it is not a key revenue-generating or customer-facing function. Control over particular activities can also be an important element of remaining competitive and enhancing value from operations.

12 Q. PLEASE SUMMARIZE YOUR ASSESSMENT OF THE USE OF OUTSIDE 13 RESOURCES AT SPIRE AND LACLEDE.

Significant decisions to utilize outside resources at Spire, especially those that impact externally facing operations, are made by the business units and the management of the individual functions and are approved by the Leadership Council. Such decisions are based on maintaining or enhancing service levels while providing cost advantages or gaining access to specialized resources not available internally.

An example of such a significant decision lies in the Customer Service function, which uses outside resources to perform a portion of its call center functions. In this case, outsourcing enabled this function to reduce its labor costs, improve cost effectiveness, and achieve greater flexibility in handling calls. The

Facilities function is responsible for construction management and also outsources projects because it is more cost-effective to do so for the type and infrequency of work performed. For more minor items, such as the use of outside resources for janitorial, grounds keeping and maintenance services to make them more cost-effective than to have full-time employees on payroll, those decisions are made by the Spire Shared Services function, which generally have more technical expertise. Again, these functions have "dotted-line responsibility" to business unit leadership for ensuring both performance levels and cost-effectiveness.

Another example is drawn from Human Resources, which has moved Payroll to ADP. This is an ongoing effort to bring all the operating companies under one system. In addition, external consultants are hired to help with benefits calculations to ensure the benefits process operates effectively.

A different type of example resides within Legal where in-house performance has risen to 65% of work performed, as more matter expertise has been moved in-house. Despite this reversal in outside resource concentration, Legal still outsources certain highly skilled areas of expertise, such as managing lawsuits related to property taxes and patent infringement, where the non-recurring nature of the matter does not justify full-time resources.

These examples demonstrate that Spire Shared Services is conducting regular analyses to determine whether or not the use of third-party resources could be a means to drive cost reduction or quality improvement. Such decisions and vendor selections are based on criteria that include both cost and quality metrics. Accordingly, Spire

1	Shared Services is utilizing third-party sourcing analysis as a cost management tool to
2	ensure the reasonableness of costs incurred.

3 Q. IS THE USE OF OUTSIDE RESOURCES THE ONLY WAY TO ACHIEVE

4 THESE BENEFITS?

No. Spire also relies extensively on market studies and other mechanisms to ensure that functions, even when provided in-house, are reasonably priced and reflective of what is being offered or demanded in the competitive market place. Its use of wage, salary and benefit studies to determine compensation levels for its in-house employees is a good example of this approach.

Q. WHAT DO YOU CONCLUDE FROM YOUR REVIEW OF SPIRE SHARED

SERVICES' AND LACLEDE'S OVERALL COST MANAGEMENT

APPROACHES?

A.

Spire's and Laclede's budgeting and cost control processes are similar to those of other utilities with which I have been involved. I believe that these processes as designed and applied are effective mechanisms for controlling Spire Shared Service costs.

Spire's governance structures and processes provide effective "top-down" means to control service company costs and measures for the operating companies to exercise appropriate influence over Spire Shared Service costs. The use of a "top-down" approach to budget setting provides a clear understanding of corporate targets and the alignment of enterprise and operating company objectives; meanwhile the detailed "bottoms up" build-up of operating company budgets within these

established target levels provides a direct linkage between business requirements and organization level sources of costs. The ongoing cost control processes and the link between achieving budget targets and compensation help to ensure that both Spire Shared Services and the operating companies have the means and incentives to monitor cost performance and adjust costs as required during a fiscal year.

Further, Spire Shared Services actively engages in the evaluation and use of benchmarking and utilization of third-party resources as a means to drive cost and service level improvements. Such analysis is a regular tool employed to evaluate the most cost effective means of providing necessary and beneficial services. This planning and control mechanism provides a sound framework for the control of Spire Shared Service costs.

A.

VIII. OVERALL COST LEVEL AND TRENDS

Q. PLEASE DESCRIBE THE METHODOLOGY YOU UTILIZED FOR PERFORMING THE COST TREND ANALYSES.

The cost trend analyses I performed seeks to determine the extent to which Spire management has focused on maintaining the cost efficiency of shared services operations by evaluating how the costs associated with the activities performed by Spire have changed over time. To develop the detailed cost trends, cost information obtained directly from Spire's cost accounting system was utilized. To identify trends, actual cost data was collected for 2013-2016 to provide for traditional year summarization and provide a comparable basis for peer group comparison. Cost

information was collected so that it could be segmented by class of service (e.g., Human Resources, Legal), by operating company, by allocation factor, by cost type, and by cost component. This level of detail was used to ensure that a full perspective of the scope of Spire's charges was obtained.

Q.

A.

Of course, it should be recognized that Spire Shared Services did not exist in 2013 and Spire itself has evolved over this time period through corporate acquisition and expansion. To develop this multi-entity comparison necessitated aggregating baseline data from more than Laclede through this period. This data was then aligned with the current Spire Shared Services construct to enable comparison over the early years of the comparison.

WHAT TYPES OF COSTS ARE ASSOCIATED WITH THE SERVICES PROVIDED BY SPIRE TO ITS OPERATING COMPANIES?

The composition of costs associated with the functions performed by Spire for its operating companies, including Laclede, is typical of those cost types normally incurred by service companies, as evidenced by the discussion in Section IV. This section outlines how the nature of the activities performed by Spire is generally consistent with the activities performed by the service companies of the utilities in the peer group. Spire incurs a broad range of costs related to the functions it performs for all its operating companies.

By their nature, the majority of these costs are fixed, that is, recurring and not highly variable, e.g., payroll, rent, property insurance, operations third party services and professional fees, and usually do not significantly fluctuate year-to-year, absent a

major change in business requirements. Examples of some of these less variable costs are audit costs, shareholder costs and fiduciary costs, all costs required of a publicly traded company.

Q. WHAT IS THE COMPOSITION OF THESE COSTS?

A.

These O&M costs relate to 16 classes of service that the service company provides in support of operating companies (illustrated in Figures VIII-1 and VIII-2 below and corresponding to classes of services described previously in my testimony). These cost categories comprise a predominant portion of the relevant operations and support functions within the operating companies and include Corporate Shared Services (Corporate Communications & Marketing, Finance, Internal Audit & Continuous Improvement, Facilities, Executive & Governance, Human Resources, Information Technology Services, Supply Chain, Legal, and Strategic Planning & Integration) and GasCo Shared Services (Customer Experience, External Affairs, Operation Controller, Operations Shared Services, Organic Growth - Sales and Gas Supply). A break down is shown in Figures VIII-1 and VIII-2 below.

Figure VIII-1 2016 O&M Billings to Affiliates by Corporate Function

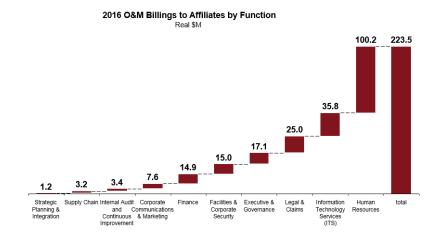
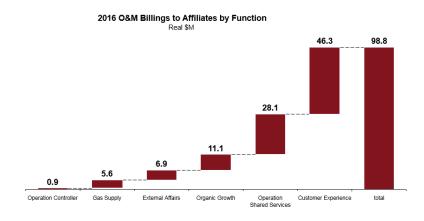


Figure VIII-2 2016 O&M Billings to Affiliates by GasCo Function



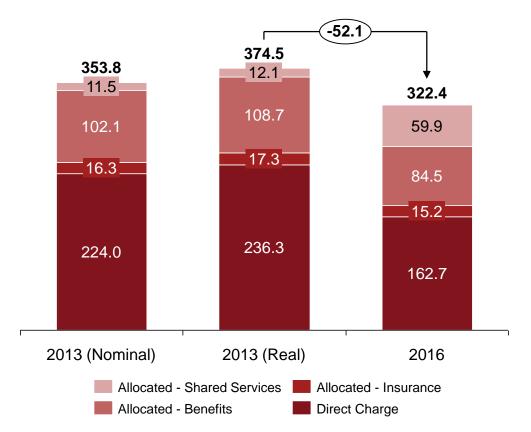
A.

Q. HOW HAVE SPIRE SHARED SERVICES COSTS CHANGED OVER TIME?

Spire Shared Services O&M billings have declined in nominal terms and have declined more markedly in real terms for the period 2013–2016. In nominal terms, costs have decreased \$32 million, from approximately \$354 million to \$322 million, representing a 3.1% annual decline over the 2013-2016 period. In real terms, after costs have been adjusted to reflect the impact of inflation, costs have declined \$52 million (2016 dollars), from approximately \$374 million to \$322 million over

this period, representing a 4.9% decline per year (i.e., Compound Annual Growth Rate (CAGR) from 2013-2016, as shown in Figure VIII-3 below. Inflation has been calculated in two parts: inflation in labor cost has been sourced from the Employment Cost Index, and inflation in non-labor cost has been sourced from the Producer Price Index. Spire's costs were then adjusted based on the year in which the specific cost was incurred. The weighted average escalation rate for 2013 costs calculated thus is 5.80% overall, or 1.91% annually.

Figure VIII-3 Spire O&M Trends (Adjusted for Inflation \$M) Real \$M; Weighted Average Annual Escalation Rate = 1.91%



Q. IS THE DECLINE IN REAL DOLLARS OF SPIRE'S O&M BILLINGS

DRIVEN BY ANY DOWNWARD CHANGE IN THE SIZE OF SPIRE'S

BUSINESS?

A. No, the decline was not driven by a downward change in the overall size of Spire's business. To confirm this, two key metrics were analyzed to determine the relative size of Spire's business over the last few years, for which we normalized or adjusted for the inclusion of MGE, Alagasco and EnergySouth, There was an increase in the scope and size of Spire's business as measured by total assets and gas volume. In fact, from 2013 to 2015 total Spire assets increased by nearly 11% and total gas volume increased by approximately 1.2%. Therefore, any change in costs cannot be attributed to a reduction in the size and scope of Spire's business. Rather, the growth in the size of Spire's business against a backdrop of real cost decreases suggests efficiency improvements at the service company level, specifically in the form of lower staff related costs.

Q. WHAT ARE THE HIGH LEVEL DRIVERS OF THESE OBSERVED COST TRENDS OVER THE PERIOD?

A. The major driver largely responsible for the changes in Spire Shared Services costs was restructuring as part of recent acquisitions and synergies associated with combining its subsidiary's shared services.

Laclede acquired MGE in 2013 followed by Alagasco in 2014. In the next few years they were able to realize synergies specifically through consolidating shared services activities. For example between 2013 and 2016 Spire was able to lower

executive payroll by over \$7 million, lower its Human Resources benefits by \$38 million, lower its Legal labor cost by over \$2 million, and lower its property insurance premiums by \$5 million due to increased scale and pooling of risk. This restructuring did have some costs associated with it. For example, in 2016 Spire spent nearly \$2 million on costs associated with programs and communication as part of integrating its businesses and restructuring under a common identity and within a new corporate culture, and spent nearly \$3 million in costs associated with consolidating facilities due to increased rent and additional security cost, which was driven primarily by the expiration of a favorably costed corporate lease. Although this restructuring resulted in a temporary increase in billings to affiliates in certain functions, Spire's corporate integration program successfully reduced O&M spend. Immediate cost reductions resulting from were seen in 2016, evidenced by the nearly \$52 million (real dollars) decrease in total shared service costs from 2013-2016.

Α.

Q. ARE THERE ADDITIONAL FACTORS THAT HAD AN IMPACT ON THE COST TRENDS IN SERVICE COMPANY BILLINGS?

To examine additional cost changes, I reviewed Spire's total shared service costs to affiliates by class of service, which provides a more granular level of detail. As shown in Figures VIII-4 and VIII-5 below, there are decreases in Information Technology Services, Human Resources, Executive and Governance and, Legal & Claims, partially offset by increases principally arising within the Corporate Communications and Facilities functions.

Figure VIII-4 2013-2016 Change in O&M Billings to Affiliates by Corporate Function Real \$M; Weighted Average Annual Escalation Rate = 1.91%

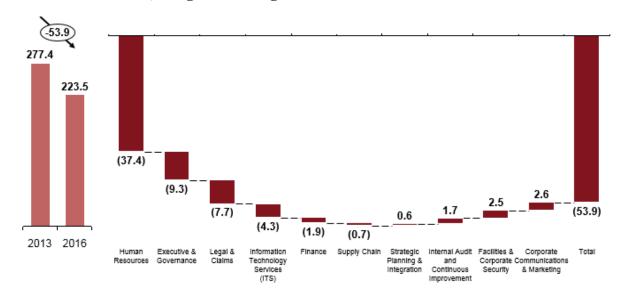
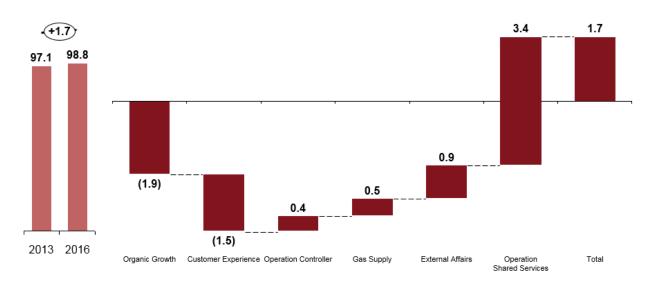


Figure VIII-5 2013-2016 Change in O&M Billings by Gas Co Function Real \$M; Weighted Average Annual Escalation Rate = 1.91%



Human Resources - \$37.4 million decrease: Spire routes the majority of its benefits costs (insurance, pensions, stock, etc.) through its Human Resources cost

center. The decrease in human resources spend is primarily due to benefits savings driven by enterprise-wide headcount reductions, process improvements achieved through restructuring and company integration initiatives, and lower pension expense based on regulatory orders. Spire saved \$16 million from benefits from staffing reductions, \$16 million on pension and other post–retirement benefits, and \$5 million on Alagasco employee stock ownership programs.

Executive & Governance - \$9.3 million decrease: the decrease in Executive & Governance costs were mostly driven by payroll reductions from acquisition synergies.

Legal & Claims – \$7.7 million dollar decrease: This was driven by synergies that led to a combined \$2 million savings in legal fees. Additionally, property insurance premiums went down \$5 million due to increased scale and pooling of risk.

Information Technology Services - \$4.3 million decrease: The decrease in IT costs is mainly due to a \$2.4 million dollar decrease in payroll and a \$600,000 reduction in third-party services primarily due to lower MGE outside services spend. This \$3.0 million decline in utilities was offset by a \$2.3 million increase in Professional, Legal & Consulting fees as Spire centralized the sourcing of database administration, technical support, and Hyperion support.

Corporate Communications & Marketing - \$2.6 million increase: This is due to a one time cost of \$1.2 million associated with the corporate restructuring related to the new Spire name, in addition to \$550K in Laclede pipeline replacement awareness

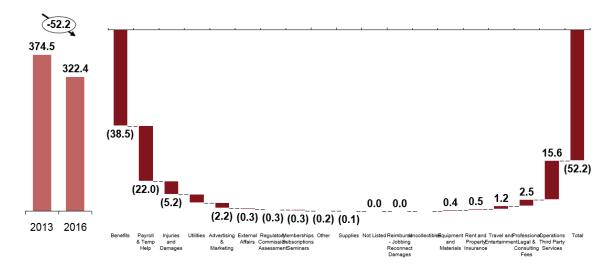
campaign, \$250,000 in United Way costs and \$250,000 in other miscellaneous services.

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Facilities - \$2.5 million increase: Spire has experienced increased costs of \$2.3 million in rent due to the consolidation of facilities. The company has expanded and enhanced security enterprise wide, resulting in \$400,000 higher expense. There was a one-time expense for 24 hour security at all MGE locations during union negotiations in 2016.

For additional detail, Figure VIII-6 provides the breakdown of cost trends by cost type, including payroll and benefits, for those cost elements that experienced the greatest change during the period.

Figure VIII-6 2013-2016 Change in O&M Billings to Affiliates by Function Real \$M; Weighted Average Annual Escalation Rate = 1.91%

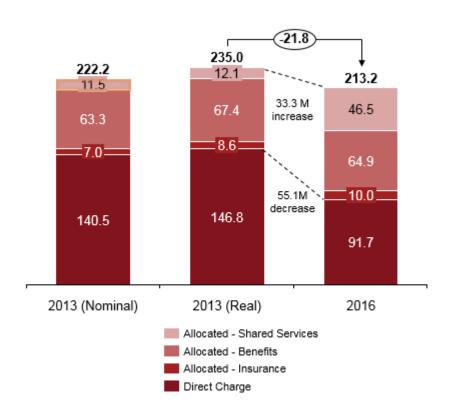


Q. DID YOU REVIEW THE 2013-2016 COSTS INCURRED BY LACLEDE?

Yes. Total spend by Laclede dropped by \$9 million in nominal dollars and \$21.8 million in real dollars, representing a 1.4% and 3.3% decline per year respectively

(i.e., Compound Annual Growth Rate (CAGR) from 2013-2016. This is shown in Figure VIII-7 Below.

Figure VIII-7 O&M Trends (Adjusted for Inflation \$M)
Real \$M; Weighted Average Annual Escalation Rate= 1.91%



In almost all classes of service, costs incurred by Laclede followed Spire trends discussed earlier in this section. The trends of Laclede are broken down by function in Figures VIII-8 and VIII-9.

Figure VIII-8 Corporate Shared Services

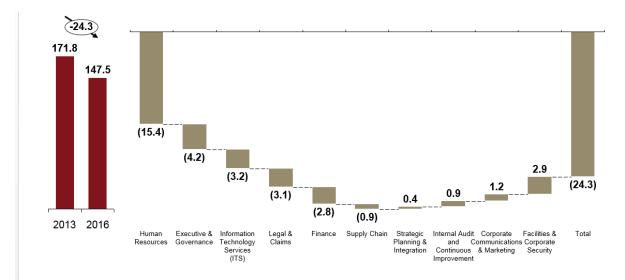
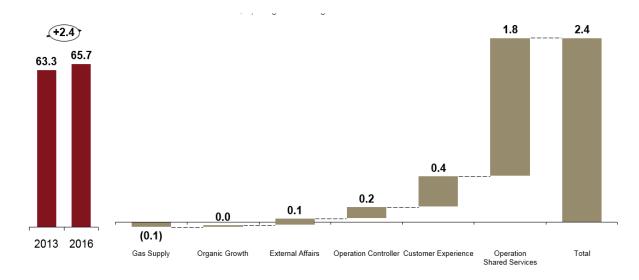


Figure VIII-9 GasCo Shared Serivces



As seen in the graph, corporate shared service function billings dropped \$24.3 million in real dollars, while GasCo Shared Services stayed relatively steady with a \$2.4 million increase in real dollars. The biggest drivers of the decrease costs are similar to that of Spire as a whole. The corporate functions with the biggest drop in

spend are Human Resources, Information Technology Services, Legal and Executive

Governance.

Q. WHAT ARE YOUR CONCLUSIONS RELATED TO THE CHANGES IN

SPIRE SHARED SERVICES COSTS FROM 2013 TO 2016?

A.

Based on the analysis performed, Spire Shared Services O&M billings declined by 13.9% in real terms during the 2013-2016 period, or 4.9% annually, reflecting synergies from acquisitions and the corporate emphasis on cost control mechanisms in place at Spire. The primary drivers for the changes in shared services costs across the classes of services were described in detail earlier in this section; reduction of headcount both at the executive and the operating levels through acquisition integration, outsourcing of IT services and consolidation of functions across operating companies into Spire Shared Services such as Customer Experience and Organic Growth – Sales as well as a few one-time charges were the principal underlying reasons for changes in billings across the classes of services. O&M billings to Laclede responded to the same drivers, declining by 9% (3.3% annually) in real terms. Further detail on each class of service will be provided by separate witnesses.

Overall, the decreases identified in Spire shared service billings represent its commitment to controlling the cost of its services to its affiliates.

A.

IX. ALLOCATION PROCESS

3 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

A. The appropriate allocation of costs from Spire Shared Services to the Spire operating companies is a fundamental element of ensuring that service company costs are fairly and reasonably distributed. This section analyzes the process and methodology used to allocate Spire Shared Services costs to the Spire operating companies, including Laclede, to assess the reasonableness of this approach and to determine whether the methodology results in a reasonable allocation of costs.

Q. PLEASE DESCRIBE THE MANNER IN WHICH YOU PERFORMED YOUR ANALYSIS OF SHARED SERVICE COST ALLOCATION SYSTEM.

The assessment of the reasonableness of Spire's Shared Services allocation process, methodology and results was structured to understand how Spire's related policies and procedures for allocating the costs associated with the functions performed are aligned with fundamental tenets of cost causation and responsibility. Thus, an initial review of the overall cost incurrence, allocation process and methodology was undertaken to establish a basis for understanding the mechanics of the allocation process and the manner in which allocations were accomplished. This included a review of the most recent Spire Shared Services Cost Allocation Manual. Additionally, a comparison against allocation methodologies utilized by other companies was undertaken to determine whether the allocation factors used by Spire

Shared Services are comparable to those adopted by other companies and reasonable in light of their specific application to the Spire Shared Services costs.

Standard time collection and reporting procedures were reviewed as a basis for this analysis to understand the process for capturing Shared Services cost data. The execution of the allocation process was further evaluated to determine the application of the overall methodology and the individual allocation factors. The basis for selection of specific allocation factors, the nature of these factors relative to underlying cost causation, and the relationship of the benefits received to costs allocated were assessed to provide a comprehensive perspective on the design, operation and associated results of the application of the allocation factors.

Q. WHAT SPECIFIC CRITERIA DID YOU UTILIZE IN ESTABLISHING THE

FRAMEWORK FOR ASSESSING THE SPIRE COST ALLOCATION

13 **PROCESSES?**

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- 14 A. I used several tests as a basis for the assessment of the allocation process at Spire:
- Are allocation methods fully documented?
- Do allocation methods reflect acceptable standards?
- Do allocation methods reflect cost causation?
- Are approaches taken in direct assignment and allocation consistent with those applied by similar companies?

20 Q. PLEASE EXPLAIN SPIRE SHARED SERVICES COST ALLOCATION

21 **SYSTEM.**

A. To the maximum extent possible within reasonable cost–benefit standards, Spire

Shared Service costs are billed on a direct charge basis; in other words, costs incurred

for the benefit of only one operating company or affiliate are billed entirely to that client or affiliate. Any costs incurred for the benefit of more than one operating company or affiliate are billed to the entity for which the related service was performed using cost-causative allocation factors. These include either an output measure of the activity performed, the primary cost driver, or in absence of a primary cost driver, a relevant proxy or multi-part factor.

Spire Shared Service costs incurred for the benefit of more than one operating company or affiliate are allocated utilizing cost-causative allocation factors that are built into different types of work orders. These work orders are used to regularly collect time and other charges from Spire Shared Service employees and external service providers. Three types of work orders are used:

- <u>Specific Work Orders</u>: These work orders are associated with non-recurring tasks, such as projects having a defined beginning and end-date and executed for a defined benefiting location.
- <u>General Direct Work Orders</u>: These work orders are used for recurring tasks, which only benefit a single business unit.
- General Allocated Work Orders: These work orders are utilized for recurring tasks that are performed in common for multiple business units.

Since all Spire Shared Service costs must be charged to one of these work order types, by reviewing the allocation process associated with each type of work order, a complete assessment of Spire Shared Service cost allocation methodology can be performed.

Q. CAN THE FULL COSTS OF EMPLOYEE ACTIVITIES OF A GENERAL NATURE BE TIED TO A SINGLE ALLOCATION FACTOR?

In most cases, no. Time reporting and labor costing procedures are in place to ensure that labor costs are properly allocated and billed to the entities that benefit from their services. Since employees perform several different types of activities which can have different characteristics, an appropriate allocation factor must be selected for each activity. Spire accomplishes this through the use of activity codes which direct the billing for general work orders.

A.

A.

For general allocated work orders, the work order number contains a discrete identification of the operating companies or business units that benefit from the service performed and therefore directs the billing. An activity code identifies the activity being performed and directs the allocation factor to be used among that group of companies. When recording time, the employee must select the activity code which reflects how the time was spent over a given time period. When they record their time, they select the activity code which most appropriately reflects the activity they performed. Each activity code, in turn, has a pre-determined allocation factor which is appropriate to the nature of the activity. This methodology is documented in Spire Shared Services' Cost Allocation Manual.

Q. IS THE ALLOCATION METHODOLOGY UTILIZED BY SPIRE SHARED SERVICES COMMON IN THE UTILITY INDUSTRY?

Yes. Similar to Spire, other utility service companies attempt to directly charge operating companies for services consumed whenever possible. For costs that are not directly charged, service companies generally employ a process to allocate costs among affiliates based on specific allocation factors that closely relate to the nature of

the activity. Although the precise nature of these factors varies from company to company, they generally embrace the principal feature of attempting to direct charge or allocate costs to the entity or entities for whose benefit the cost was incurred. Spire Shared Service methodologies also follow this general cost causation philosophy. As shown in Figure IX-1 below, all service companies within the peer group utilize a variety of allocation factors to distribute costs to the operating companies for which they perform related services.

Figure IX-1 Allocation Factors of Service Companies for Spire Peers

Primary Factors	Black Hills	Dominion	NiSource	SCANA	TECO	WEC	SPIRE
General							
Direct	✓	✓	✓	✓	✓	✓	√
Revenue – Related Ratios							
Revenues		✓		✓			
Sales – Units Sold / Transported	√	✓			✓	✓	
Number of Customers	✓	✓	✓	✓	✓	✓	✓
Expenditure-Related Ratios							
Total Expenditures			✓	✓		✓	
Operations and Maintenance Expenditures		✓	✓		✓	✓	
Capital Expenditures					✓		
Service Company Billings	✓	✓	✓	✓	✓	✓	
Labor / Payroll-Related Ratios							
Labor / Payroll				✓	✓		
Number of Employees	✓	✓	✓	✓	✓	✓	✓
Unit-Related Ratios							
Usage	✓	✓	✓		✓	✓	✓
Capacity	✓	✓			✓	✓	
Other Units Related	~	~	✓		✓	✓	✓
Asset-Related Ratios							
Total Assets	✓	✓	✓		✓	✓	
Current Assets							
Gross Plant	✓	✓				✓	
Composite Ratios							
Other Composite Ratios	✓	✓	*	✓	✓	✓	1

As indicated in these summaries, there is great variability as to how individual companies approach cost allocation with the process reflecting and balancing management discretion and regulatory requirements. Consequently, multiple and different factors can be relied upon depending on the particular circumstances of the

regulatory environment, organizational model, activity delineation or management prerogative. Spire's process reflects its broad composition of activities and services and its philosophy related to allocation factor selection, which is to be as cost-causative as possible and direct charge wherever appropriate.

Figures IX-2 and IX-3 show the percent of costs that are direct versus allocated at Spire and at Laclede respectively. Overall, 50% of Spire's costs are direct-charged with the other 50% are allocated to the operating companies, while 43% of Laclede's costs from Spire Shared Services are direct-charged and 57% are allocated. This difference is due to the mechanics of the cost accumulation and allocation processes, specifically how some shared costs for the two Missouri operating companies are charged through the Spire Shared Services entity rather than being directly charged. For example, the fixed asset accountants that administer the processes for both LAC and MGE do not direct charge because the majority of the tasks are for the benefit of both utilities, and can't be accurately tracked for purposes of direct charging. In Alabama the functions are performed primarily for the benefit of one company and therefore are direct charged, although this trend will change as the company integrates Mobile and Willmut and combines systems on one platform. There are also other costs such as insurance and benefits that mechanically are allocated differently due to existing allocation processes under legacy Laclede that were not redesigned when the Spire Shared Services entity went into place.

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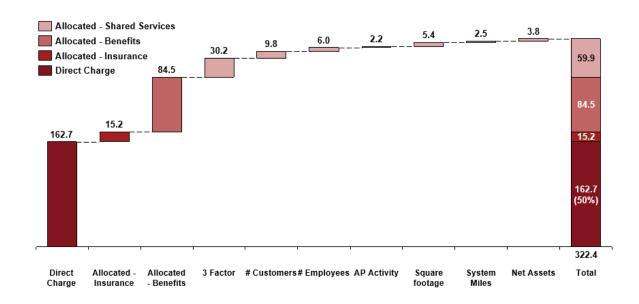
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Figure IX-2 Spire O&M Billings by Allocation Category



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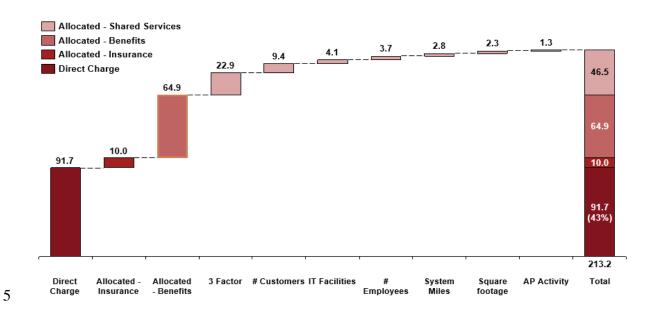
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Figure IX-3 Laclede O&M Billings by Allocation Category



Q. ARE THE COST ALLOCATION FACTORS UTILIZED BY SPIRE SHARED

SERVICES REASONABLE?

Yes. The cost allocation factors utilized by Spire Shared Services are similar to those of its peers and designed to link causal factors to how expenditures are allocated. While my experience highlights that there is no universally accepted methodology for cost allocation, there is consensus on the general criteria to be followed when creating and implementing an allocation system. The criteria include identification of cause, fairness and determination of benefit. In the case of Spire Shared Services, the general criteria for cost allocation are clearly defined in the company's Cost Allocation Manual. This document states and explains the cost allocation policy in place and, at the same time, formalizes the procedures for the application of such a policy. The manual also provides a basis of communication between all employees concerning cost allocation matters

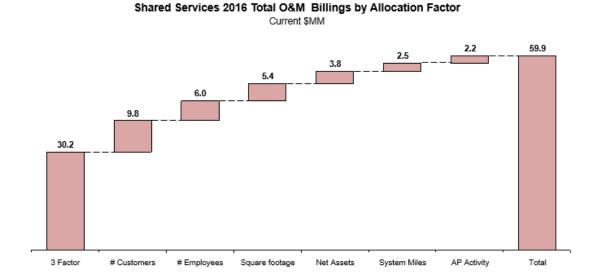
A.

Many of the allocation factors utilized by Spire Shared Services are used by other companies in the utility industry. The appropriateness of the allocation factors currently utilized was assessed by comparing Spire Shared Services' allocation factors to those used by the service companies of other similar utilities.

Spire Shared Services has elected to utilize a reasonable number of allocation factors to allocate costs to the operating companies and business units in the most reasonable and granular way possible. Though adding an element of administrative complexity, this approach provides an advantage relative to other companies since the resulting cost allocation bears a closer relationship to underlying causation given the array of factors applied.

As shown in Figure IX-4 below, seven factors account for 100% of all costs allocated by Spire Shared Services; however, as noted above, these factors are then further subdivided into multiple groupings of businesses that benefit from that activity, often creating two or three unique allocators from one factor. For example, Corporate Communications & Marketing allocates costs associated with content development for billing of LAC and MGE customers to Missouri Utilities only, whereas work they do for Investor Relations is charged on a corporate-wide three-factor basis. Strategic Planning is another example where costs are allocated based on who benefits from the project. Certain projects are allocated corporate-wide because they benefit the entire organization, whereas other projects are allocated to Gas Utilities only because they focus on improvements that only benefit the Gas Utilities.

Figure IX-4 Laclede 2016 Total Allocated O&M Billings by Allocation Factor (Current \$MM)



This review of allocation factors suggests that the primary allocation factors utilized are directly relevant to the nature of the work performed. They are also generally consistent with the factors utilized by Spire Shared Services' peer companies, which supports the reasonableness of its allocation factors.

5 Q. GIVEN THE NATURE OF UTILITY SHARED SERVICES, SHOULDN'T

THE NUMBER AND TYPE OF ALLOCATION FACTORS USED BY THESE

ENTITIES BE RELATIVELY CONSISTENT?

A.

Not necessarily. As discussed above in Section IV, the exact composition of functions included in a service company will be driven by the specific circumstances associated with each company. The number and nature of the allocation factors selected by a company will reflect the activities performed by that service company. Additionally, some companies will decide that they wish to provide a more granular approach to cost allocation. The greater the number of allocation factors, the more costs can be directly linked to their causal factors, but with that comes added complexity and potential for error, such as a cost being precisely charged, but to the wrong place because of confusion. We have found utilities generally successfully allocate costs on a fair and reasonable basis using 7 primary factors.

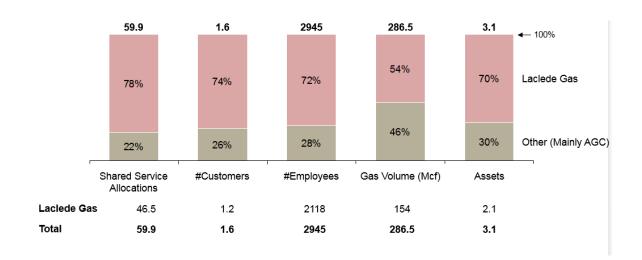
18 Q. WHAT PORTIONS OF SPIRE SHARED SERVICE COSTS ARE 19 DISTRIBUTED TO LACLEDE GAS COMPANY?

A. For calendar year 2016, Laclede Gas Company, which includes the LAC and MGE operating units, was charged \$46.5 million or a 78% share of Spire Shared Services total allocated O&M billings. This share of total allocations is in line with

expectations given Laclede's size, operating characteristics, and Spire Shared Service deployment maturity relative to other companies. For instance, prior to adding EnergySouth, Laclede accounted for 70% of total assets, and nearly 74% and 72% of total customers and employees, respectively; all within the range of Laclede's 78% share of billings, particularly considering that during 2016 Alagasco was directly billed a larger portion of its shared service costs relative to Laclede (65% Direct at Alagasco, 43% Direct at Laclede). This translates to Laclede currently using the Spire Shared Services model more than Alagasco, naturally resulting in a higher percentage of cost from Spire Shared Services being allocated to Laclede.

Allocations compared to other organizational metrics is depicted in Figure IX-5 below.

Figure IX-5 2016 Laclede Allocations from Spire Shared Services Compared to Share of Other Organizational Metrics (\$MM Except Employees)



Q. DOES LACLEDE HAVE INPUT INTO THE ALLOCATION PROCESS?

A.

While no single operating company controls the development of cost allocation methodology, which originates within the shared service functional group providing the service to be billed and is documented in the Spire Shared Service Cost Allocation Manual, operating companies are involved in the allocation process in two forms.

The first form of involvement occurs during budget development. Laclede has the opportunity to provide input directly to the relevant functional groups during the budgeting process when these entities are developing their budget plans. Secondly, Laclede reviews shared service billing on a monthly basis, where it has the opportunity to obtain enhanced explanation, accounting detail, understanding and justification for these activities and costs that are allocated and the bases for allocations. Through these mechanisms, which occur throughout the year, Laclede addresses its service needs. Since the allocation process and factors are designed to provide for equitable shared service cost distribution across the diverse Spire enterprise, it is less critical for Laclede to be as closely involved with specific allocation factor selection. Nonetheless, there is transparency to this process which provides adequate insight to Laclede.

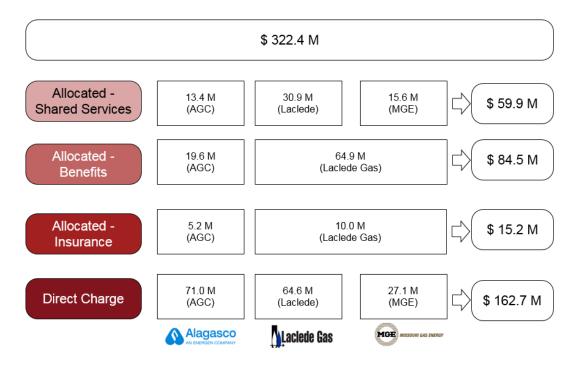
Q. WHAT DO YOU CONCLUDE FROM THIS REVIEW OF SPIRE SHARED SERVICES COST ALLOCATION PROCESS?

A. Spire Shared Services' cost allocation process is appropriately structured and results in an appropriate level of costs being allocated, based on reasonable allocation factors, to each of the operating companies, including Laclede.

Spire's allocation process using work orders is a straight-forward mechanism designed to link costs to the benefiting locations that cause those costs to be incurred, and is structured in a manner which ensures that the appropriate allocation factors are used. Spire uses direct billing to charge for services performed on behalf of a single business unit. As discussed before, for 2016, approximately 50% of all Spire shared service charges were direct charges. Figure IX-6 illustrates the composition of Spire's 2016 O&M costs.

 When an allocation factor is used, Spire uses factors which are acceptable and reasonable, as confirmed by the fact that companies in the peer group use similar allocation factors.

Figure IX-6 Shared Services 2016 O&M Billings By Type and Operating Unit



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X. OVERALL CONCLUSIONS

Q. DOES YOUR TESTIMONY SUPPORT THE REASONABLENESS OF SPIRE

SHARED SERVICES COSTS?

Yes. My testimony should be viewed in the context of the broader evidentiary material presented by Laclede in this case, which consists of more granular analysis of specific activity costs, as well as discussion of internal decision-making and management processes. My analysis leads me to conclude that the activities performed by Spire Shared Services are necessary for effective and efficient business operations and service delivery to customers of the operating companies. The services performed by Spire's shared service functions are consistent with those performed by the service companies of utility peers. Because of the scale of the Spire organization and the scope of services provided by Spire's shared services, greater economies of scale have been realized for transactional related services.

These activities are also non-discretionary in nature and would be required of any public company to meet responsibilities to customers, shareholders and government entities and to operate the business effectively and efficiently. Laclede, its customers and shareholders receive identifiable benefits from the performance of Spire's shared service activities. If Laclede were not a part of Spire, it would need to provide the same services through other means with less scale and internal expertise, capabilities and systems, resulting in a higher cost and less benefit for customers.

I also conclude that there is no duplication in performance of these activities between Spire Shared Services and Laclede. Activities performed by Spire Shared

Services are often complemented by activities performed within Laclede; however these activities do not represent duplicative efforts. Complementary activity is common between shared services functions and operating companies and is indicative of clearly defined organizational roles.

Through a well-defined budget process, Laclede and the other Spire operating companies and business units have appropriate and effective mechanisms to provide adequate input into service and cost levels. Laclede and Spire Shared Services employ multiple internal and external mechanisms to regularly monitor and control costs that are effective and consistent with typical processes used to exercise rigor over cost incurrence.

The allocation methods I reviewed follow accepted methods for cost assignment and are consistent with methods used within the industry. For Spire Shared Services, direct charging remains the preferred method of billing, but cost-causative factors are used to allocate costs when necessary.

Costs within Spire Shared Services functions, both direct charges and allocations, have declined between 2013 and 2016, overall, when viewed on a perunit basis. And these costs have declined approximately 14% in real terms. This outcome indicates a corporate focus on cost containment and benefits each of the operating companies, including Laclede. While overall Spire Shared Service functional costs to Laclede have declined 9% in real terms, the allocated portion of billings to Laclede, when adjusted for inflation, have increased, but these were more than offset by a reduction in direct charges. This is predominantly due to Spire's

recent transition (mid-2015) toward a more defined shared services structure, which has resulted in allocated shared services making up a larger portion of the overall declining shared services charges. While this transition has resulted in increased shared services costs allocated through the new Spire Shared Services entity, these increases have been more than offset by shared services direct charge reductions within Laclede, meaning overall shared service costs for Laclede have gone down.

Given the comprehensiveness of my review and the results of the analyses I conducted, I believe that Spire Shared Services costs for the periods reviewed are reasonable and appropriately allocate and that Spire's activities provide benefits to Laclede's customers that are commensurate with the costs allocated to Laclede.

11 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

12 A. Yes, it does.

Affiliate Transaction Cost Study

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Schedule - TJF - D1





Schedule 1 – Summary of Experience

Summary of Experience

Alaska Public Utilities Commission

Anchorage Sewer Utility

Arizona Corporation Commission

U S WEST Communications - Docket No. E-1051-88-146

Arkansas Public Service Commission

- FPL Group, Entergy Corporation, WCB Holding corp. and Entergy Arkansas, Inc. Docket No. 00-329U
- Beaumont, Texas
- · Entex, Inc.
- · Gulf States Utilities Company

California Public Utilities Commission

- The Washington Water Power Company and Sierra Pacific Power Company Application No. 94-08-043
- Pacific Enterprises and ENOVA Corporation Application No. A-96-10-038

District of Columbia, Public Service Commissions

Baltimore Gas and Electric Company and Potomac Electric Power Company - Formal Case No. 951

Colorado Public Utilities Commission

Public Service Company of Colorado and Southwestern Public Service Company - Docket No. 95A-513EG

Connecticut Public Utilities Commission

Northeast Utilities - NSTAR

Delaware Public Service Commission

Atlantic City Electric Company and Delmarva Power & Light Company - Docket No. 97-65

Federal Energy Regulatory Commission

- Baltimore Gas and Electric Company and Potomac Electric Power Company Docket No. EC96-10-000
- IES Utilities Inc., Interstate Power Company, Wisconsin Power & Light Company, South Beloit Water, Gas & Electric Company, Heartland Energy Services and Industrial Energy Applications, Inc. Docket No. EC96-13-000
- Trans-Alaska Pipeline System Docket No. OR78-1
- Middle South Energy, Inc. Docket No. ER-82-483-000
- Middle South Energy, Inc. Docket No. ER-82-616-000
- Kansas Power and Light Company and Kansas Gas and Electric Company Docket No. EC91-2-000
- Southwestern Public Service Company and Public Service Company of Colorado Docket No. EC96-2-000
- The Washington Water Power Company and Sierra Pacific Power Company Docket No. EC94-23-000
- Northern States Power Company and Wisconsin Energy Corporation Docket Nos. EC95-16-000 and ER95-1357-000
- Midwest Power Systems Inc. and Iowa-Illinois Gas and Electric Company EC95-4
- Ohio Edison Company, Pennsylvania Power Company, The Cleveland Electric
- Illuminating Company, and The Toledo Edison Company ER97-412-000
- Atlantic City Electric Company and Delmarva Power & Light Company EC97-7 Union Electric and Central Illinois Public Service Company - EC-96-7-000

Florida Public Service Commission

- Florida Power & Light Company and Entergy Corporation Docket No. 001148
- Florida Power & Light Company Docket No. 120015-E1

City of Garland, Texas

- · General Telephone Company of the Southwest
- Lone Star Gas Company

Georgia Public Service Commission

Georgia Power Company - Docket No. 3673-U

City of Houston, Texas

Houston Lighting & Power Company

Idaho Public Utilities Commission

The Washington Water Power Company and Sierra Pacific Power Company - Case Nos. WWP-E-94-7 and WWP-G-94-4

Illinois Commerce Commission

- Illinois Power Docket No. 84-0055
- Iowa-Illinois Gas and Electric Company and Mid-American Company Energy Docket No. 94-0439
- Central Illinois Public Service Company, CIPSCO Incorporated and Union
- Electric Company Docket No. 95-0551
- Commonwealth Edison Company Docket No. 07-0566

Indiana Utility Regulatory Commission

- IPALCO and PSI Resources
- Citizens Energy Indianapolis Water Cause No. 43936

Iowa Utilities Board

- Midwest Resources Inc., Midwest Power Systems Inc. and Iowa-Illinois Gas and Electric Company Docket No. SPU-94-14
- IES Industries Inc., Interstate Power Company, WPL Holdings, Inc. Docket No. SPU-96-6

Kansas Corporation Commission

- Southwestern Bell Telephone Company Docket Nos. 117,220-U and 123,773-U
- Kansas Gas & Electric Docket No. 120,924-U
- Kansas Power and Light Company and Kansas Gas and Electric Company Docket No. 174,155-U
- Western Resources and Kansas City Power and Light Docket No. 190,362-U
- Western Resources, Inc. and Kansas City Power and Light Docket No. 97- WSRE-676-MER
- Great Plains Energy and Westar Energy Docket No. 16-KCPE-593-ACQ

Kentucky Public Service Commission

- Louisville Gas & Electric Company Case Nos. 5982, 6220, 7799, 8284, 8616 8924
- South Central Bell Telephone Company Case Nos. 6848, 7774 and 8150
- Kentucky-American Water Company Case No. 8571
- Duke Energy Corporation Case No. 2005-00228

Louisiana Public Service Commission

- American Electric Power Company, Inc., Southwestern Electric Power and Central and South West Corporation Docket No. U-23327
- Entergy Louisiana, Inc. and Entergy Gulf States, Inc. Merger with FPL Group, Inc. Docket No. U-25354

Maryland Public Service Commission

- Baltimore Gas and Electric Company and Potomac Electric Power Company Order No. 73405, Case No. 8725
- FirstEnergy Corporation Docket No. 123376

Massachusetts Department of Telecommunications and Energy

- Boston Edison, Cambridge Electric Light Company, Commonwealth Electric Company and Commonwealth Gas Company
 Docket D.T.E. 99-19
- NSTAR and Northeast Utilities D.P.U 10-170

Michigan Public Service Commission

Wisconsin Electric Power Company and Northern States Power Company No. U-10913

Minnesota Public Service Commission

- Continental Telephone Company Docket No. PR-121-1
- Northern States Power Company Docket No. E002/GR-89-865
- Northern States Power Company and Wisconsin Energy Corporation Docket No. E, G002/PA-95-500

Mississippi Public Service Commission

- Mississippi Power & Light Company Docket No. U-4285
- Entergy Mississippi, Inc., Entergy Corporation, FPL Group, Inc. and WCB Holding Corporation Docket No. 2000-UA-925

Missouri Public Service Commission

- Union Electric Company Case Nos. ER-84-168 and EO-85-17
- Union Electric Company and Central Illinois Public Service Company Case No. EM-96-149
- Kansas City Power & Light Company Case Nos. ER-85-128 and EO-85-185
- Kansas Power and Light Company and Kansas Gas and Electric Company Case No. EM-91-213
- Southwestern Bell Telephone Case No. TC-93-224
- Western Resources and Kansas City Power and Light EM 97-515

Nevada Public Service Commission

- Bell Telephone Company of Nevada Docket No. 425
- Central Telephone Company Docket No. 91-7026
- The Washington Water Power Company and Sierra Pacific Power Company Docket No. 94-8024

New Jersey Board of Public Utilities

Atlantic City Electric Company and Delmarva Power & Light Company - Docket No. EM-97-020103

New Mexico Public Service Commission

- Public Service Company of New Mexico
- Southwestern Public Service Company and Public Service Company of Colorado Case No. 2678
- PECO Energy and New Mexico Gas Company Case No. 13-00231-UT

New Mexico State Corporation Commission

- Continental Telephone of the West Docket No. 942
- General Telephone Company of the Southwest Docket Nos. 937 and 990
- Mountain States Telephone and Telegraph Company Docket Nos. 943, 1052, and 1142
- U S WEST Communications Docket No. 92-227-TC

City of New Orleans, Louisiana

New Orleans Public Service Company

New York, State of, Public Service Commission

- Long Island Lighting Company and Brooklyn Union Gas Company Case 95-G-0761
- Consolidated Edison Public Service Electric and Gas

North Carolina Utilities Commission

Duke Energy Corporation - Docket No. E-7, Sub 795

Ohio Public Utilities Commission

- Ohio Bell Telephone Company Case No. 79-1184-TP-AIR
- Cleveland Electric Illuminating Company
- Cinergy Corporation Case No. 05-732-EL-MER and Case No. 05-733-EL-AAM

Oklahoma Corporation Commission

- · Organization and Operations Review
- Southwestern Bell Telephone Company Cause No. 26755
- Public Service Company of Oklahoma Cause Nos. 27068 and 27639
- Southwestern Bell Telephone Company Cause No. 000662
- AEP Public Service Company of Oklahoma and Central and South West Corporation Cause No. PUD-980000444

Oregon, Public Utility Commission of

- Pacific Power and Light Company Revenue Requirements Study
- Portland General Electric Company Revenue Requirements Study
- The Washington Water Power Company and Sierra Pacific Power Company

Pennsylvania Public Utility Commission

• FirstEnergy Corporation - Docket No. A-2010-2176520

City of Sherman, Texas

· General Telephone Company of the Southwest

Tennessee Public Service Commission

- United Inter-Mountain Telephone Company Docket Nos. U-6640, U-6988 and U-7117
- · Texas Attorney General
- Southwestern Bell Telephone Company

Texas, Public Utility Commission of

- Texas Power & Light Company Docket Nos. 178 and 3006
- Southwestern Bell Telephone Company Docket Nos. 2672, 3340, 4545 and 8585
- Houston Lighting & Power Company Docket Nos. 2448, 5779 and 6668
- Lower Colorado River Authority Docket No. 2503
- Gulf States Utilities Company Docket No. 2677
- General Telephone Company of the Southwest Docket Nos. 3094, 3690 and 5610
- Central Telephone Company Docket No. 9981
- Southwestern Public Service Company and Public Service Company of Colorado Docket No. 14980

Texas, Public Utility Commission of (cont'd)

- AEP Central and SouthWest Docket No. 19265
- FPL Group, Inc. and Entergy Corporation Docket No. 23335
- Reliant Energy HL&P Docket No. 22355
- PNM Resources Texas-New Mexico Power Docket No. 30172
- Entergy Gulf States Docket No. 30123, 34800 and Entergy Texas Inc. Docket No. 37744
- AEP Texas Central Company Docket No. 33309
- AEP Texas North Company Docket No. 33310
- Oncor Electric Delivery 35717
- Texas-New Mexico Power Docket No. 36025 and 38480
- AEP Southwestern Electric Power Company Docket No. 37364 and 40443
- Lone Star Transmission Docket No. 40020
- Wind Energy Transmission Texas Docket No. 40606 and 44746

Utah Public Service Commission

Utah Power and Light Company - Docket No. 76-035-06

Virginia State Corporation Commission

FirstEnergy Corporation - Case No. PUE-2010-00056

Vermont Public Service Board

- New England Telephone and Telegraph Company Docket Nos. 3806 and 4546
 City of Waco, Texas
- Texas Power & Light Company

Washington Utilities and Transportation Commission

- The Washington Water Power Company and Sierra Pacific Power Company Docket No. UE-94-1053 and UE-94-1054
- Puget Sound Power and Light Company and Washington Natural Gas Company UE-960195

West Virginia Public Service Commission

FirstEnergy Corporation - Case No. 10-0713-E-PC

Wisconsin Public Service Commission

- Northern States Power Company and Wisconsin Energy Corporation 6630-UM-100 and 4220-UM-101
- WPL Holdings, IES Industries Inc., Interstate Power Company, Inc. Docket No. 6680-UM-100

Wyoming Public Service Commission

- Cheyenne Light, Fuel and Power Company (Southwestern Public Service Company and Public Service Company of Colorado) - Docket Nos. 20003-EA-95- 40 and 30005-GA-95-39
- Mountain States Telephone and Telegraph Company Docket No. 9343, Subs. 5 and 9
- Organization and Operations Review Pacific Power and Light Company Docket No. 9454, Sub. 11

Affiliate Transaction Cost Study

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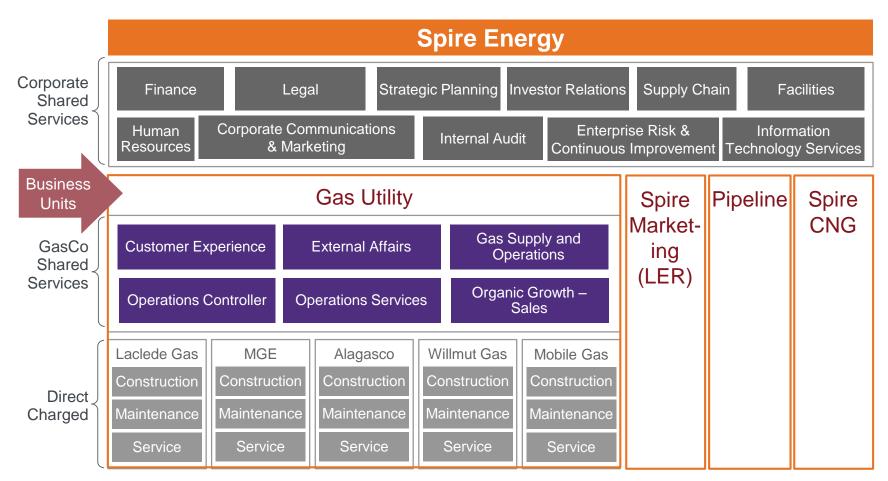
Schedule - TJF – D2





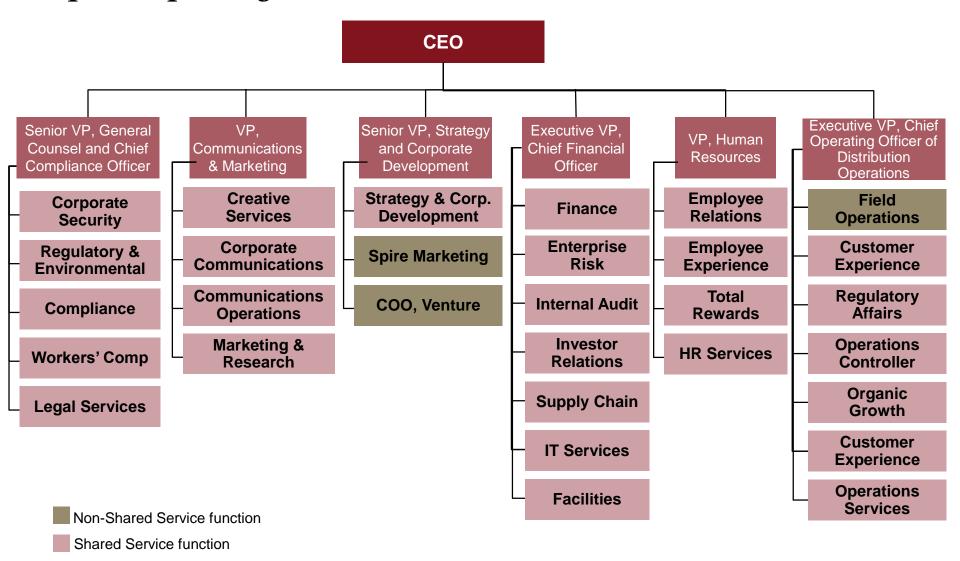
Schedule 2 – Sub-Function Definitions, Necessity, and Benefits

Spire Functions Overview



Source: Information shared by Spire

Spire Reporting Structure Overview



Sub-Function	Definition
Finance (Treasury)	
Credit Risk Management	Evaluates the initial and ongoing credit worthiness of counterparties and vendors in relation to fuel procurement, wholesale trading and marketing.
Trusts and Investment Management	Manages employee benefit trusts including pension fund, welfare trust fund and the 401K trust fund.
Cash Management	Manages day-to-day cash needs by maintaining a credit line that allows borrowing of funds as necessary to meet operational requirements and managing cash receipts and deposits .
Finance (Tax)	
Tax Compliance	Prepares and files all state and federal income tax returns and administers Internal Revenue Service, state and local protests, appeals and, examinations
Tax Planning Analysis	Plans federal and state taxes, forecasts payment, and works closely with the Legal Department to monitor tax related legislation and rulemaking activities at the federal, state and local levels
Property and Gross Receipts Tax	Processes gross receipt taxes and handles all property related taxes.

Sub-Function	Definition		
Finance (Controller)	Finance (Controller)		
Regulatory / Case Filings	Supports rate case filings by consolidating relevant accounting information and works with the Vice President of Rates and Regulatory Affairs within Spire.		
External Reporting Coordination	Provides specialized knowledge of SEC and FERC rules and filing requirements and files a combined SEC Form 10-K and Form 10-Q.		
External Audit Coordination	Coordinates external financial audits as required by the Sarbanes-Oxley Act and other national accounting standards from PCAOB.		
General Ledger	Maintains financial data and records for the enterprise centrally and records, maintains and reports information necessary for preparing financial statements.		
Accounting	Manages commercial accounting as well as plant, property and equipment accounting centrally.		
Finance (Financial Plannin	ng and Analysis)		
Long Range Financial Planning	Manages the development of the annual 5-year plan, collects input from key stakeholders to update and revises the plan based on current year performance to date.		
Budget Development, Variance Reporting	Drafts budget for Corporate Shared Services in coordination with Functional heads within the Operating Companies and Corporate. In addition, manages the budgeting process for the entire organization and conducts periodic meetings with various functions to ensure the budget is on track and to discuss any variances		
Internal Reporting	Provides standard and ad hoc internal reports necessary for enterprise leadership, as well as the tools and templates necessary to support the internal reporting needs of affiliates		

Sub-Function	Definition
Investor Relations	
Investor Communications	Provides investor communications pertaining to Spire's market issuances and investor inquiries, and handles associated costs incurred (e.g., transfer agent fees, NYSE listing fees, annual meeting, mailing expenses etc.). Supported by External Communications (in Corporate Communications and Marketing) for certain content.
Rating Agency communications	Communicates with the rating agencies related to debt issuances and ongoing credit ratings
Strategic Planning	
Long Term Strategy	Formulates strategy to enhance customer and shareholder value and evaluates and leads strategic projects, acquisitions and divestitures, mid-stream and upstream opportunities and, business innovation.
Acquisitions (IOU and Municipal)	Determines strategic fit, value-creation and coordinates transaction processes, including interaction with investment banks and consultants. Responsible for origination, due diligence and negotiation.
Integration Support	Guides the vision and the steps required to integrate operations and leverage acquisition opportunities in close coordination with Enterprise Risk and Continuous Improvement, which is responsible for execution of the post-merger integration plan.
Supply Initiatives – Process Improvement	Evaluates various processes across the companies to identify areas of improvement, with a focus on supply initiatives and gas price hedging.
Non-Utility Growth	Leads opportunity development for enabling organic growth of the business by expansion into new products and services.

Sub-Function	Definition
Information Technology Services	
Application Delivery	Leads application development, application management, software acquisition and maintenance, and supports/builds or customizes software applications as needed to effectively operate the business.
Data Warehouse	Manages data within the enterprise and helps provide managers information for decision-making (used in HRIS, Safety and Health Records, Finance, Supply Chain, Operations etc.)
Telecommunications	Manages equipment to support inter- and intra-company communication, including office and field telephone services, Remote Terminal Units (RTUs), cellular / wireless and video conferencing.
Enterprise Architecture and Strategy	Defines the technology strategy from platform selection to interfacing techniques to maintain value to and support of the business.
Infrastructure	Maintains the infrastructure environment to support the computing and storage needs of various information technology applications, including disaster recovery. Manages workstations across the enterprise and is responsible for Data Center Operations.
Business Support Services	Resolves all business issues including internal customer service to troubleshoot and resolve employee concerns.
Information Security & Compliance	Ensures assets are protected from information breach, which involves maintaining anti-virus, encryption and other protection software and managing information security through access control.

Sub-Function	Definition
Facilities	
Real Estate Procurement and Disposition	Purchases, manages and disposes of land and buildings. Manages discrete real estate transactions, leasing of office space or property from others, and property inspections.
Maintenance & Custodial Services	Conducts regular maintenance for all Spire property – including buildings, storage locations, warehouses etc. Also conducts repairs, preventive maintenance and ground care
Work Space Management	Manages new workspace design, engineering, estimating, and contracting and also manages furniture, workspace layout planning etc.
Facilities Planning	Provides the long term facilities plan and manages the capital projects to successful completion
Construction Management	Manages all non-operations projects construction-type services including remodeling and building improvements, new building shifts as needed for operations as well as office relocation services
Other Support Services	Manages office services including mail, office supplies, event support and conference room support. Also manages information records by providing files needed and off-site storage coordination

Sub-Function	Definition		
Enterprise Risk & Contir	Enterprise Risk & Continuous Improvement		
Project Management	Provides project management support for significant internal initiatives, such as enterprise-wide new process initiatives, cross-functional collaborations etc.		
Integration Execution	Executes the post-merger integration plan to enhance customer service, safety, and operational execution, while achieving synergies forecasted during acquisition. Works closely with the Strategic Planning team for overall integration plan and periodic performance checks and reviews.		
Business Improvement	Launches enterprise-wide initiatives focused on improving performance standards and best practices that enable enhanced customer service and corporate performance, risk reduction, and overall cost reduction		
Internal Audit			
Management Performance Evaluation	Coordinates inspection and evaluation of internal management's performance related to particular execution and control issues and follow-up to prior findings. Provides recommendations for failure control, including management response.		
Environmental Assessment	Conducts internal audit to evaluate current engineering, construction, maintenance and storage processes to assess environmental effects against regulatory requirements and company standards		
External (SOX) Audit Coordination	Coordinates financial and controls testing as required by the Sarbanes-Oxley Act, as well as with process owners and external auditor for independent external auditor testing and attestation.		

Sub-Function	Definition
Legal	
Financial Legal Services	Reviews SEC reports prepared by Finance as required by federal law (e.g., 10-K, 8-K), and ensures that financial activities are in compliance with governmental and regulatory requirements.
Workers' Compensation	Manages legal issues that arise related to processing of workers' compensation, union contracts, benefits, and employment related arbitrations.
Review and Execution of Contracts	Drafts, negotiates and interprets contracts of all different types in daily operations (e.g., vendor contracts, purchase and sale agreements, software licenses, etc.).
Claims and Insurance	Manages the investigations of third party injury and property loss claims. Responsible for procuring insurance policies and negotiating insurance claims on an enterprise-wide basis.
General Legal Advice	Provides legal advice on all matters to senior leadership on interactions with regulatory commissions, acquisitions, tax issues, budget allocations, capital projects, environmental, health and safety issues.
Ethics and Compliance Services	Designs, implements and administers Spire's ethics and compliance program.
Manage Litigation	Manages all phases of the litigation process including matter initiation and defense and handles actions ranging from contractor disputes to right of way issues.
Corporate Security	Manages physical security for all Spire buildings and storage locations.

Sub-Function	Definition
Supply Chain	
Supplier Relationship Management	Facilitates negotiations between suppliers and Operating Companies to ensure that standards are applied and negotiates corporate / national discounts in order to leverage scale.
Sourcing and Procurement Services	Defines enterprise-wide purchasing program, and communicates with Inventory and Storeroom to ensure lead time expectations are managed.
Payment Services (Accounts Payable)	Processes invoices and issuance of payments to suppliers.
Employee Expense Management	Manages system deployed by the business to process, pay, and audit employee-initiated expenses, which include, but are not limited to, expenses incurred for travel and entertainment.
Inventory and Store Room Management	Manages safe storage of inventory and communicates with sourcing and procurement for inventory addition as required.

Sub-Function	Definition
Human Resources	
Employee Relations	Provides support in areas of employee relations, including labor relations, employee counseling and conflict resolution, disciplinary actions, flexible work arrangements, diversity activities, communications, community service, outplacement and severance, compliance and reporting.
Employee Experience - Talent Acquisition	Leads recruiting, producing marketing material for talent acquisition, and developing the talent acquisition strategy overall.
Employee Experience - Organizational Development	Designs, develops and leads succession planning, individual and team development, organization effectiveness, organizational design, employee engagement
Employee Experience - Learning Management	Develops content for training, and schedules various safety and technical trainings for employees throughout the year.
Total Rewards - Compensation and Benefits	Manages design, development and administration of all benefits and compensation programs, including health and welfare benefits, work/life balance and wellness programs.
HR Services (Including HRIS, Payroll)	Manages records of data input, dashboards, metrics and, compliance of all employees readily accessible for management decisions and staffing purposes and also handles payroll administration.

Sub-Function	Definition
Corporate Communica	ations and Marketing
Internal Communications	Manages all employee communications across the enterprise. Supports efforts to ensure employees are informed: Intranet, weekly e-newsletter to all employees, informational fliers, etc.
External Communications	Monitors the external media landscape to develop appropriate organizational and operational responses to any changes. Additionally, manages Spire's community relations and community outreach efforts as these issues are localized and unique to each operating company.
Creative Services	Manages the look and feel of any and all materials bearing a company logo. Also manages photography and videography and ensures established brand standards are upheld throughout organization.
Marketing and Research	Manages all customer communications across the enterprise, including bill content, messaging, and inserts, as well as traditional marketing and advertising efforts. Also serves as the hub for all company-related research.
Communications Operations	Manages the department's back office functions and various logistics tying the overall team together, ensuring they stay connected.



Sub-Function	Definition
Customer Experience	
Credit and Collections	Provides financial information related to non-residential customer creditworthiness, prepares responses to credit-related customer complaints to regulatory agencies, provides statistical information and measurements related to credit and collection activity.
Customer Contact	Manages call centers handling customer complaints and response and works directly with dispatch services to respond to emergency requests.
Dispatch	Responds to emergency customer requests by assigning nearest field personnel to handle the request (work in coordination with field operations group).
Community & Agency Services	Provides customer information and other support to enable social service organizations to achieve positive local impact through coordinated efforts.
Accounts Receivables	Manages records of aged receivables, and works closely with credit and collections group to ensure that these are collected or written-off as bad debt.
Meter Reading and Billing Services	Executes customer meter reading and billings programs, and maintains records (e.g., customer information, usage history).



Sub-Function	Definition					
Gas Supply and Operations						
Instrumentation and Control	Manages hardware and system development of measurement and control equipment, as well as overall improvements in instrumentation design .					
Gas Supply Purchasing, Sales / Risk Management	Manages available and required gas supply resources in response to varying market needs.					
System Control	Handles pressure and flow control in the pipelines and ensures safety of operations by monitoring system pressure and detecting failure modes.					
Underground Storage / LNG	Manages underground storage facilities for LNG and ensures proper storage and access.					
Plants and Stations	Manages Laclede Pipeline (liquids facilities) and propane vaporization facilities.					
External Affairs						
State and Local Governmental Affairs	Develops, promotes and shapes public policy in jurisdictions of Spire operation. Provides tools such as talking points and visual aids, develops model bills or draft legislation for the operating companies.					
Regulatory	Provides policy direction and coordination regarding overall regulatory policy, including managing issues and filings related to state jurisdictions, as well as support for FERC matters.					



Sub-Function	Definition
Operations Controller	
Planning and Budgeting, Variance Analysis	Manages the budget (and variance) of all GasCo Shared Services and represents the Operating Companies in variance meetings. Conducts monthly budget meetings to ensure operations is on track.
Business Analysis & Performance Measurement	Performs analysis to ascertain operational performance and efficiencies of various processes and identifies process standardization opportunities across different processes and groups.
Operational and Productivity Metrics	Develops standards for operational productivity, and reviews metrics that will enable informed decision making. Also develops financial models and business cases for evaluation of operational performance

Sub-Function	Definition
Organic Growth – Sales	
Customer Growth	Develops strategies to increase customer base profitably, and retain existing customer base by focusing on relationships and providing reliable access to gas service.
Customer Care	Performs specialized relationship management of large customers, ensuring tailored services and immediate attention to urgent needs.
Project Planning	Develops financial models for new projects involving the incorporation of a new industrial customer and from the laying out of the infrastructure through servicing and maintenance of the same.
Energy Efficiency	Drives energy efficiency efforts to improve customer relations by helping them save as well as retaining customer base and load
Economic Development	Engages in economic development projects in the regions in which Spire operates to ensure access to gas and identify and scope state and local projects.

Sub-Function	Definition
Operations Services	
Construction Engineering, System Planning, GIS and, Right-of-Way	Supports Operations with construction projects in construction engineering, right-of-way clearance, GIS support, and planning.
Pipeline Safety, Compliance and Integrity	Supports Operations with ensuring PHMSA compliance and integrity of pipeline by pressure monitoring, inspections, corrosion control and, monitoring external factors affecting in expectation of safety issues.
Employee Health and Safety, Environmental Compliance and Crisis Management	Maintains records of employee health and safety, and helps ensure environmental compliance and response to crisis like storms, earthquakes, etc.
Meter Integrity	Ensures proper working of customer meters and triggers replacement as necessary.
Fleet Management	Manages the entire fleet used for maintenance and operations from procurement through maintenance and retirement or disposal of fleet.

Corporate Cost Justification – Necessity Attributes

Necessity Attributes	Definitions
Corporate Governance	Activities that are necessary to ensure that corporate and portfolio fiduciary responsibilities and enterprise-wide management and operation is effectively executed. Examples include performing shareholder activities, managing cross-business issues, performing risk management activities and evaluating internal controls.
Regulatory Mandate	Activities that are required to fulfill statutory, regulatory and other commitments or mandates. Examples include submitting SEC filings, filing IRS documents and complying with FERC requirements.
Legal Compliance	Costs incurred and activities performed as a direct result of legal proceedings, avoidance of legal proceedings, or compliance with legal requirements. Examples include performing litigation activities and responding to discovery requests.
Management Control	Activities performed specifically to provide analysis, decision support data and results to management personnel. Examples include managing projects and reporting results and developing management reports.
Operational Execution	Includes fundamental functions performed on a daily basis. Examples include performing maintenance activities, performing general accounting, and tracking employee information.
Strategic Planning	Activities that encompass business unit planning and activities directed at providing enterprise-wide direction. Examples include monitoring marketplace activities, performing strategic planning, and providing business planning assistance.

	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Finance (Treasury)						
Credit Risk Management						
Trusts and Investment Management						
Cash Management						
Finance (Tax)						
Tax Compliance						
Tax Planning Analysis						
Property and Gross Receipts Tax						

	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Finance (Controller)						
Regulatory / Case Filings						
External Reporting Coordination						
External Audit Coordination						
General Ledger						
Accounting						
Finance (Financial Planning and Analysis)						
Long Range Financial Planning						
Budget Development, Variance Reporting						
Internal Reporting						

	Necessity	Attributes				
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Investor Relations						
Investor Communications						
Rating Agency Communications						
Strategic Planning						
Long Term Strategy						
Acquisitions (IOU and Municipal)						
Integration Support						
Supply Initiatives – Process Improvement						
Non-Utility Growth						

	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Information Technology Services						
Application Delivery						
Data Warehouse						
Telecommunications						
Enterprise Architecture and Strategy						
Infrastructure						
Business Support Services						
Information Security & Compliance						

	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Facilities						
Real Estate Procurement and Disposition						
Maintenance & Custodial Services						
Work Space Management						
Facilities Planning						
Construction Management						
Other Support Services						



	Necessity Attributes						
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning	
Enterprise Risk & Continuous Improvement							
Project Management							
Integration Execution							
Business Improvement							
Internal Audit							
Management Performance Evaluation							
Environmental Assessment							
External (SOX) Audit Coordination							
Indicates underlying activity causation	-						

	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Legal						
Financial Legal Services						
Workers' Compensation						
Review and Execution of Contracts						
Claims and Insurance						
General Legal Advice						
Ethics and Compliance Services						
Manage Litigation						
Corporate Security						

	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Supply Chain						
Supplier Relationship Management						
Sourcing and Procurement Services						
Payment Services (Accounts Payable)						
Employee Expense Management						
Inventory and Store-Room Management						

	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Human Resources						
Employee Relations						
Employee Experience - Talent Acquisition						
Employee Experience - Organizational Development						
Employee Experience - Learning Management						
Total Rewards - Compensation and Benefits						
HR Services (Including HRIS, Payroll)						

	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Corporate Communications and Marketing						
Internal Communications						
External Communications						
Creative Services						
Marketing and Research						
Communications Operations						



	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Customer Experience						
Credit and Collections						
Customer Contact						
Dispatch						
Community & Agency Services						
Accounts Receivables						
Meter Reading and Billing Services						



	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Gas Supply and Operations						
Instrumentation and Control						
Gas Supply Purchasing, Sales / Risk Management						
System Control						
Underground Storage / LNG						
Plants and Stations						
External Affairs						
State and Local Governmental Affairs						
Regulatory						



	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Operations Controller						
Planning and Budgeting, Variance Analysis						
Business Analysis & Performance Measurement						
Operational and Productivity Metrics						



	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Organic Growth - Sales						
Customer Growth						
Customer Care						
Project Planning						
Energy Efficiency						
Economic Development						



	Necessity Attributes					
Sub-Function	Corporate Governance	Regulatory Mandates	Legal Compliance	Management Control	Operational Execution	Strategic Planning
Operations Services						
Construction Engineering, System Planning and GIS						
Pipeline Safety Compliance and Integrity						
Employee Health and Safety, Environmental Compliance and Crisis Management						
Meter Integrity						
Fleet Management						

Corporate Cost Justification – Benefit Attributes

Benefits Attributes	Definitions
Reduce Risk	Actions designed to reduce liability and mitigate exposure to financial, operational, fiduciary and other types of risk through activities such as implementing safety programs, performing internal audit, and developing policies, procedures and manuals.
Increase Employee Productivity	Programs that enhance employees' abilities to perform their jobs more productively. Examples include implementing certain automated systems, providing certain types of training, implementing and administering employee health awareness programs, developing procedures, policies and practice manuals, developing employee communications and implementing and administering quality programs.
Provide Management Information	Activities conducted primarily to provide decision support data and analysis to management personnel. Examples include developing budgets, monitoring operational and financial performance, performing corporate development, conducting strategic assessments and developing integrated information systems.
Enhance Corporate Performance	Activities performed to enhance the abilities and effectiveness of management with respect to the business, including developing strategic plans, managing the performance review process, maintaining the inter/intranet and conducting benchmarking studies.
Reduce or Avoid Costs	Activities performed to improve the cost effectiveness of operations. Activities include implementing certain automated systems, negotiating discounts with outside vendors and performing certain credit and collections activities.
Increase Reliability	Activities performed to increase the reliability of energy delivery/generation and to minimize the impact of disruptions.

	Benefit Attributes					
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability
Finance (Treasury)						
Credit Risk Management						
Trusts and Investment Management						
Cash Management						
Finance (Tax)						
Tax Compliance						
Tax Planning Analysis						
Property and Gross Receipts Tax						

	Benefit Attributes							
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability		
Finance (Controller)								
Regulatory / Case Filings								
External Reporting Coordination								
External Audit Coordination								
General Ledger								
Accounting								
Finance (Financial Planning and Analysis)								
Long Range Financial Planning								
Budget Development, Variance Reporting								
Internal Reporting								

	Benefit Attributes							
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability		
Investor Relations								
Investor Communications								
Rating Agency communications								
Strategic Planning								
Long Term Strategy								
Acquisitions (IOU and Municipal)								
Integration Support								
Supply Initiatives – Process Improvement								
Non-Utility Growth								

	Benefit Attributes							
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability		
Information Technology Services								
Application Delivery								
Data Warehouse	-							
Telecommunications	-							
Enterprise Architecture and Strategy	-							
Infrastructure	-							
Business Support Services								
Information Security & Compliance								
Indicates underlying activity causation								

	Benefit Attributes							
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability		
Facilities								
Real Estate Procurement and Disposition								
Maintenance & Custodial Services								
Work Space Management								
Facilities Planning								
Construction Management								
Other Support Services								



	Benefit Attributes						
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability	
Enterprise Risk & Continuous Improvement							
Project Management							
Integration Execution							
Business Improvement							
Internal Audit							
Management Performance Evaluation							
Environmental Assessment							
External (SOX) Audit Coordination							

	Benefit Attributes							
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability		
Legal								
Financial Legal Services								
Workers' Compensation								
Review and Execution of Contracts								
Claims and Insurance								
General Legal Advice								
Ethics and Compliance Services								
Manage Litigation								
Corporate Security								

Indicates underlying activity causation

	Benefit Attributes						
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability	
Supply Chain							
Supplier Relationship Management							
Sourcing and Procurement Services							
Payment Services (Accounts Payable)							
Employee Expense Management							
Inventory and Store Room Management							

	Benefit Attributes						
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability	
Human Resources							
Employee Relations							
Employee Experience - Talent Acquisition							
Employee Experience - Organizational Development							
Employee Experience - Learning Management							
Total Rewards - Compensation and Benefits							
HR Services (Including HRIS, Payroll)							

	Benefit Attributes							
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability		
Corporate Communications and Marketing								
Internal Communications								
External Communications								
Creative Services								
Marketing and Research								
Communications Operations								



	Benefit Attributes							
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability		
Customer Experience								
Credit and Collections								
Customer Contact								
Dispatch								
Community & Agency Services								
Accounts Receivables								
Meter Reading and Billing Services								



	Benefit Attributes						
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability	
Gas Supply and Operations							
Instrumentation and Control							
Gas Supply Purchasing, Sales / Risk Management							
System Control							
Underground Storage / LNG							
Plants and Stations							
External Affairs							
State and Local Governmental Affairs							
Regulatory							



	Benefit Attributes							
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability		
Operations Controller								
Planning and Budgeting, Variance Analysis								
Business Analysis & Performance Measurement	-							
Operational and Productivity Metrics								



Spire Sub-Function Benefit Analysis

	Benefit Att	ributes				
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability
Organic Growth - Sales						
Customer Growth						
Customer Care						
Project Planning						
Energy Efficiency						
Economic Development						



Spire Sub-Function Benefit Analysis

	Benefit Att	ributes				
Sub-Function	Reduce Risk	Increase Employee Productivity	Provide Management Information	Enhance Corporate Performance	Reduce or Avoid Costs	Increase Reliability
Operations Services						
Construction Engineering, System Planning and GIS						
Pipeline Safety Compliance and Integrity						
Employee Health and Safety, Environmental Compliance and Crisis Management						
Meter Integrity						
Fleet Management						

Affiliate Transaction Cost Study

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Schedule - TJF – D3





Schedule 3 – Sub-Functions – Overlap Analysis

Finance (Treasury) Credit Risk Management Trusts and Investment Management Cash Management Finance (Tax) Tax Compliance Tax Planning Analysis	
Trusts and Investment Management Cash Management Finance (Tax) Tax Compliance	
Cash Management Finance (Tax) Tax Compliance	
Finance (Tax) Tax Compliance	
Tax Compliance	
Tax Planning Analysis	Finance (Tax): Plans federal and state tax, forecasts payment, and works closely with the Legal Department to monitor tax
	related legislation and rulemaking activities at the federal, state and local levels
Property and Gross Receipts Tax	Legal: Manages litigation related to property tax and other tax issues and advises Finance and senior leadership on tax related legislation updates in the various areas of Spire operation

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Finance (Controller)		Finance (Controller): Provides necessary data and rate case financial analysis, prepares and submits filing documents to the
Regulatory / Case Filings		Rates and Regulatory Affairs team within External Relations.
External Reporting Coordination		External Relations: In coordination with the various Operating Companies, consolidates information from the Finance group with all the other material required for rate case filings. Prepares for
External Audit Coordination	\	interface with commissions, and works with employees within Operating Companies and external participants to serve as expert witnesses.
General Ledger		□ Overlapping ☑ Complementary
Accounting		Financial Planning and Analysis: Develops the annual budget
Finance (Financial Planning & Analysis)		and subsequent variance analysis for Corporate Shared Service functions in coordination with functional heads (such as Investor Relations, Supply Chain, ITS, HR etc.) within Corporate and Operating Companies. In addition, manages the budgeting process
Long Range Financial Planning		for the entire organization.
Budget Development, Variance Reporting		Operations Controller: Develops the annual budget and subsequent variance analysis for GasCo Shared Service functions in coordination with functional heads (such as External Affairs, Gas
Internal Reporting		Supply and Operations, Customer Experience etc.) within Gas Co Shared Services and Operating Companies. Also support variance analysis for all remaining operational functions.
		Operations Functions: Develops the annual budget for the Operating Company functions outside of Corporate and GasCo Shared Service functions. In addition, provides insight and input for the budgeting process for Shared Services based on business need.
Indicates underlying activity causation		□ Overlapping Complementary

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Investor Relations		Investor Relations: Manages the relationship with investor groups on an enterprise-wide basis. Delivers presentations and answers
Investor Communications		questions on Spire's financial and operational results and projections. Corp. Communications & Marketing: Helps support content
Rating Agency communications		formatting and presentation visuals as well as developing material templates in support of Investor Communications.
Strategic Planning		□ Overlapping ☑ Complementary
Long Term Strategy		Strategic Planning: Guides the vision and the steps required to leverage the acquisition synergies in close coordination with the
Acquisitions (IOU and Municipal)		Strategy Execution group which is within the Operating Companies.
Integration Support		Enterprise Risk & Continuous Improvement: Executes the post-merger integration plan to enhance customer service, safety, and operational execution, while achieving synergies forecasted
Supply Initiatives – Process Improvement		during acquisition. Works closely with the Strategic Planning team for overall integration plan and periodic performance checks and reviews.
Non-Utility Growth		□ Overlapping ☑ Complementary

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Information Technology Services		
Application Delivery		
Data Warehouse		Information Technology Services: Provides the necessary tools required to manage and administer data sources and incorporates features as required by Human Resources
Telecommunications		Human Resources: Manages content (data entry and maintenance) of employee records and training.
Enterprise Architecture and Strategy		□ Overlapping ✓ Complementary
Infrastructure		Information Technology Services: Performs all system analyst and
Business Support Services		system administrator functions, field technical support, Help Desk functions and addresses all IT/hardware failures
Information Security & Compliance		Operations Functions: Resolves business process issues faced by employees (such as how to access a particular feature, how to navigate tools etc.), Personnel are aware of how the IT systems work, but do not troubleshoot or fix it. Instead, they leverage the systems to tackle operational issues faced by employees. There is no overlap between the roles of IT and Operational Companies
		□ Overlapping v Complementary



Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Enterprise Risk & Continuous Improvement		Enterprise Risk & Continuous Improvement: Executes the post- merger integration plan to enhance customer service, safety, and
Project Management		operational execution, while achieving synergies forecasted during acquisition. Works closely with the Strategic Planning team for overall integration plan and periodic performance checks and reviews.
Integration Execution		Strategic Planning: Guides the vision and the steps required to leverage the acquisition synergies in close coordination with the
Business Improvement		Strategy Execution group which is within the Operating Companies.
Internal Audit		□ Overlapping
Management Performance Evaluation		Internal Audit: Conducts periodic reviews to ensure compliance with
Environmental Assessment		environmental laws and requirements Operations Services: Performs real-time monitoring of pipelines to ensure Safety Compliance.
External (Sox) Audit Coordination		□ Overlapping Complementary

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Legal		Legal: Manages litigation related to property tax and other tax issues, and advises Finance and senior leadership on tax related legislation updates in the various areas of Spire operation
Financial Legal Services		Finance (Tax): Plans federal and state tax, forecasts payment, and works closely with the Legal Department to monitor tax
Workers' Compensation		related legislation and rulemaking activities at the federal, state and local levels
Review and Execution of Contracts		□ Overlapping
Claims and Insurance		Legal: Procures insurance policies and negotiates insurance claims on an enterprise-wide basis. Arrange and control insurance operations meetings to ensure all work is kept under privilege.
General Legal Advice		Operations Functions: Provide detailed claim and insurance-related information by completing incident reports, facilitating
Ethics and Compliance Services		insurance company inspections, segregating costs by work order for insurance claims, etc.
Manage Litigation		□ Overlapping
Corporate Security		

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Supply Chain		
Supplier Relationship Management		
Sourcing and Procurement Services		
Payment Services (Accounts Payable)		
Employee Expense Management		Supply Chain: Operates the network of warehouses and distribution
Inventory and Storeroom Management		centers, and manages inventory levels of the various SKUs
		Operations Functions: Resources report functionally through supply chain but perform inventory management tasks at warehouses to ensure coordination of efforts and ensure no overlap of responsibilities. Employees are embedded in and charge directly to the operating company.
		□ Overlapping

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Human Resources		Human Resources: Operates the network of Human Resources
Employee Relations		specialists dealing with employee conflicts, disciplinary actions, flexible work arrangements, diversity activities, Human Resources communications, community service, outplacement and severance,
Employee Experience - Talent Acquisition		compliance and reporting, and labor relations
Employee Experience - Organizational Development		Operations Functions: Human Resources specialists functionally report to Human Resources but work with operating functions and
Employee Experience - Learning Management		are assigned new issues to resolve by the Employee Relations group, based on availability and scope of the issue and ensure coordination of efforts and no overlap of responsibilities. Employees
Total Rewards - Compensation and Benefits		are embedded in and charge directly to the operating company.
HR Services (Including HRIS, Payroll)		□ Overlapping ☑ Complementary
		Human Resources: Manages content (data entry and maintenance) of employee records and training Information Technology Services: Provides the necessary tools required to manage and administer and incorporates features as required by Human Resources.
		□ Overlapping ▼ Complementary
Indicates underlying activity causation		

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Corporate Communications and Marketing		Corp. Communications & Marketing: Helps support content formatting and presentation visuals as well as developing material
Internal Communications		templates in support of Investor Communications
External Communications		Investor Relations: Manages the relationship with investor groups on an enterprise-wide basis. Delivers presentations and answers questions on Spire's financial and operational results and
Creative Services		projections. □ Overlapping
Marketing and Research		
Communications Operations		Corp. Communications & Marketing: Manages creative content and marketing for Spire. Responsible for providing the tools, standards and templates to enable operating companies to engage in local communication efforts in a consistent manner.
		Operations Functions: Incorporate consistent standards in all communication with customers, regulatory agencies and other entities, and loop back customer feedback as input for Marketing Research being done by Corp. Communications & Marketing.
		□ Overlapping ☑ Complementary

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Customer Experience		Customer Experience: Dispatch serves as the intermediary between Customer Contact and Field Operations – emergency calls
Credit and Collections		are routed by customer contact personnel to Dispatch, who then coordinate with the nearest available field personnel to resolve the
Customer Contact		issue
Dispatch		Operations Functions: Field Personnel within Operating Companies are dispatched by Dispatch Services to attend to urgent customer requests.
Community & Agency Services		□ Overlapping GComplementary
Accounts Receivables		Customer Experience: Conducts meter-reading and generates bills
Meter Reading and Billing Services		based on usage, coordinates Special Billing, and ensures that all customers receive bills on time.
		Operations Functions: Performs installation and meter maintenance, including all meter shop functions. Procures meters and instrument transformers and provides regulatory-required tests; refurbishes devices where necessary. While the Customer Experience group is responsible for automated reading and interaction with customers, Operating Companies are responsible for the servicing and maintenance of the meters to ensure they are working properly.
		□ Overlapping



Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Gas Supply and Operations		
Instrumentation and Control		
Gas Supply Purchasing, Sales / Risk Management	policy in jurisdictions of Spire of federal legislative landscape to changes at the federal level the operating companies. Corporate Communications external media landscape to deand operational responses to a Spire's community relations a	External Affairs : Develops, promotes and shapes enabling public policy in jurisdictions of Spire operation. Closely monitors the
System Control		federal legislative landscape to identify regulatory and legislative changes at the federal level that could impact Spire and its operating companies.
Underground Storage / LNG		Corporate Communications & Marketing: Closely monitors the external media landscape to develop appropriate organizational
Plants and Stations		and operational responses to any changes. Additionally, manages Spire's community relations and community outreach efforts as these issues are localized and unique to each operating company.
External Affairs		□ Overlapping ☑ Complementary
State and Local Governmental Affairs		
Regulatory		External Affairs: In coordination with the various Operating Companies, consolidates information from the Finance group with all the other material required for rate case filings. Prepares for interface with commissions, and works with employees within Operating Companies and external participants to serve as expert witnesses.
		Finance (Controller): Coordinates rate case financial analysis, prepares and submits filing documents to the Rates and Regulatory Affairs team within External Relations.
Indicates underlying activity causation		□ Overlapping

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Operations Controller		Operations Controller: Develops the annual budget for GasCo Shared Service functions (such as External Affairs, Gas Supply and
Planning and Budgeting, Variance Analysis		Operations, Customer Experience etc.) in coordination with functional heads within Gas Co Shared Services and Operating
Business Analysis & Performance Measurement		Companies. Financial Planning and Analysis: Develops the annual budget for Corporate Shared Service functions (such as Investor Relations,
Operational and Productivity Metrics Sur with the Operational and Productivity Metrics Operational and Productivity Metrics		Supply Chain, ITS, HR etc.) in coordination with functional heads within Corporate and Operating Companies. In addition, manages the budgeting process for the entire organization
	Operations Functions: Develops the annual budget for the Operating Companies outside of Corporate and GasCo Shared Service functions. In addition, provides insight and input for the budgeting process for Shared Services based on business need.	
	ПО	□ Overlapping 🗹 Complementar
		Operations Controller: Serves to bring various groups in and across the Operating Companies together - enabling sharing of be practices and aligning of goals. It also shares performance insights to standardize processes and resolve differences to enhance corporate performance.
		Operations Functions: Operating Companies are responsible for executing productivity enhancement initiatives highlighted in the meetings facilitated by Operations Controller, but do not do similar productivity analysis on their own.

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis	
Organic Growth- Sales		Organic Growth: Manages programs targeted at increasing gas customer base and develops strategies, and rolls out various drives	
Customer Growth		and initiatives, develops relationships with large customers, engineers, builders and construction managers. Helps ensure	
Customer Care		reliable access to gas services by working closely with Operating Companies.	
Project Planning		Operations Functions: Executes the Organic Growth initiatives and strategies on the ground. For example, installs the facilities	
Energy Efficiency		required by new customers.	
Economic Development		□ Overlapping 🗹 Complementary	
		Organic Growth: Develops project plans for projects initiated specifically to support new customer pipeline installation.	
		Operations Services: Provide centralized engineering design and program management services for major projects such as construction of new facilities and environmental retrofits. Also provide program management services such as technology selection, vendor selection, and contract execution for large scale or complex engineering projects – with input from the operating companies. Manages large-scale projects, large-scale replace or repair decisions.	
		Operations Functions: Perform routine maintenance support services and manages small scale projects (facilities installation) and replace or repair decisions where local knowledge is required. In addition, monitors equipment, ensures compliance with technical directives and Spire standards.	
Indicates underlying activity causat	tion	□ Overlapping	

Sub-Function	Potential Overlap	Overlap / Complementary Sub-Function Analysis
Operations Services		Operations Services: Provide centralized engineering design
Construction Engineering, System Planning, GIS and, Right-of-Way		and program management services for major projects such as construction of new facilities and environmental retrofits. Also
Pipeline Safety Compliance and Integrity		provide program management services such as technology selection, vendor selection, and contract execution for large scale or complex engineering projects – with input from the operating
Employee Health and Safety, Environmental Compliance and Crisis Management		companies. Manages large-scale projects, large-scale replace or repair decisions. Organic Growth: Develops project plans for projects initiated specifically to support new customer pipeline installation.
Meter Integrity		
Fleet Management		Operations Functions: Perform routine maintenance support services and manages small scale projects (facilities installation) and replace or repair decisions where local knowledge is required. In addition, monitors equipment, ensures compliance with technical directives and Spire standards.
□ Over	□ Overlapping ▼ Complementary	
		Operations Services: Performs real-time monitoring of pipeline to ensure Safety Compliance.
		Internal Audit: Conducts periodic reviews to ensure compliance with environmental laws and requirements.
		□ Overlapping

Affiliate Transaction Cost Study

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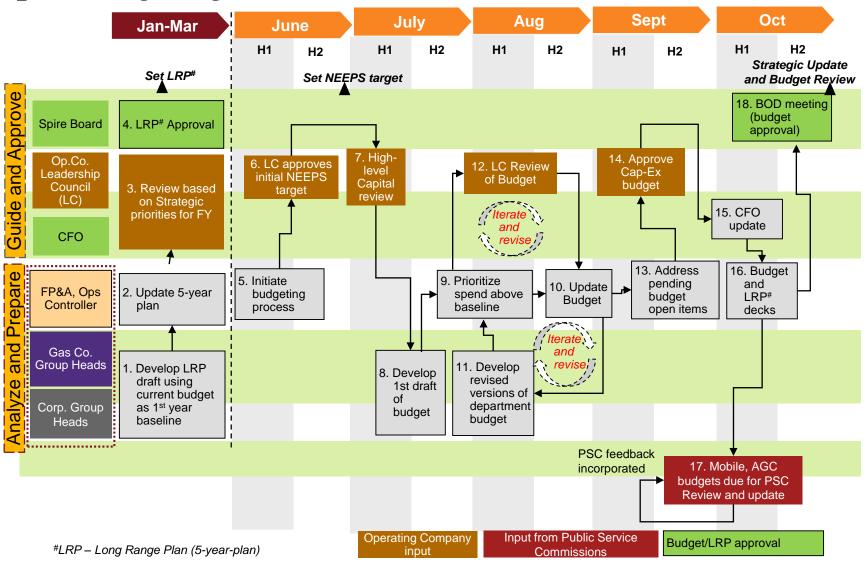
Schedule – TJF - D4



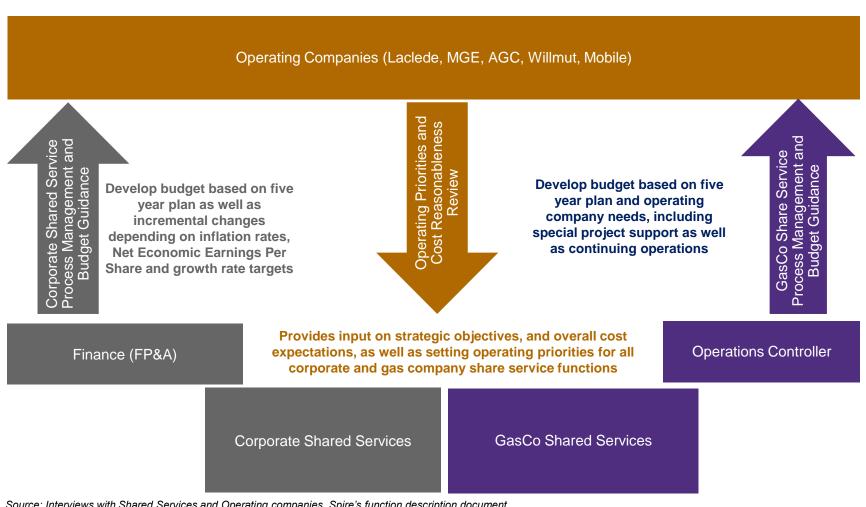




Spire Budgeting Process and Timeline



Interaction Model - Shared Service Functions with Operating **Companies**



Source: Interviews with Shared Services and Operating companies, Spire's function description document

Spire Cost Management Governance Elements

Governance Forum	Participants	Frequency	Purpose
Quarterly Board of Directors Meetings	Spire BOD, Executive Team, Executive Council	Quarterly	 Review CFO Report (all meetings) – variances to budget, year-over-year earnings results and year-end re-projections; Discuss strategic issues/review long-range plan (July); Discuss updates to strategy, review control budget, approve capital "total spending limit" (January)
Quarterly Leadership Council (LC) Earnings Meetings	Executive Team / Leadership Council (LC), OpCo Regulatory & Financial VP's, BU Budget Coordinators, CFO Sr. Leadership Team	Quarterly	 Report variances to budget, year-over-year earnings results and year-end re-projections
COO quarterly meetings	COO, OpCo Presidents, Sr. BU Management, Shared Services team heads, Ops Controller	Quarterly	 Discuss major points of deviations from budget and causes for the same Evaluate next-steps necessary for course correction and reevaluate forecasts
Monthly LC meetings	All MDs, Vice Presidents and above	Monthly	 Focus on priorities emerging from Business Review Meetings – discuss plan of action and potential challenges
Monthly Business Review meetings	Finance, COO, CFO, Ops Controller of Gas utilities, Spire Marketing	Monthly	 Review previous month financial and operational results – and identify opportunities for improvement and action-items for the future
COO monthly meetings (Operations Shared Services cost)	COO, Operating Company Presidents, Senior Business Unit Management, Shared Services team heads	Monthly	Focus on operational improvements and Shared Services support necessary to remain on budget
Monthly departmental meetings	FP&A - with Corp Shared Services, and OPS Controller - with Operating Company Shared Services	Monthly	Variance meetings scheduled with various department heads to go over budget deviations and action items for the future
SVP Weekly LC meetings	Executive Team / Executive Council	Weekly	Meet as needed to set/discuss earnings targets, results, projections; determine corrective action as required

Spire Cost Management Governance Roles

Governance Body	Members	Activities and Purpose
Leadership Council	CEO, COO, CFO, General Counsel, Senior VP of Strategic Planning, SVP Commercial Ops	To approve budget and Long Term Plan and to steer operations in alignment with the overall strategy, and in accordance with the budget
Audit Committee	Selected Board members	Audit committee, comprising of selected board review annual performance, and intervene as necessary when executive management is not performing according to expectation or targets previously set
Capital Review Committee	COO, CFO	 Prioritize project spend Review project resources and timeline and approve project initiation
Program Management Office	Project Managers, Engineers, VP Operations Services, VP Gas Supply and Operations	 Review performance of project against budget restrictions and completion rate Institute performance reviews and standards to accomplish project completion goals Consolidated progress reporting, project prioritization, invoicing and contract management
Operations Controller	Operations Controller, VP Field Operations, Operating Company Presidents	 To better manage operating company and Gas Co Shared Services resources and optimize performance Ensure actual financial performance and benefits match annual plan and formulate course-correction steps for deviations
Finance Controller	Financial Planning and Analysis Group	 To better manage corporate shared services resources and optimize performance Ensure actual financial performance and benefits match annual plan and formulate course-correction steps for deviations

Affiliate Transaction Cost Study

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Schedule - TJF - D5



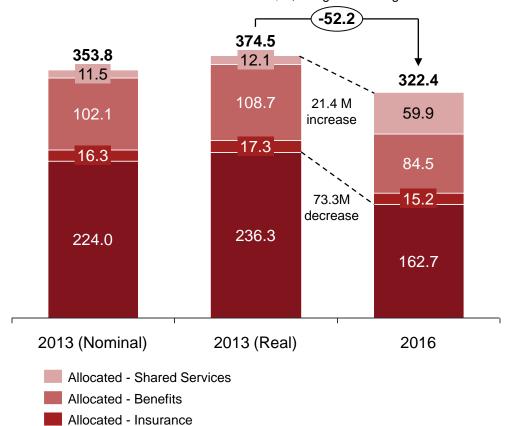


Schedule 5 – Cost Trends 2013-2016

Spire A&G Trends – Real \$



Real \$M; Weighted average annual escalation rate = 1.91%



Main Cost Drivers

- HR \$37 million decrease: Mainly due to headcount reduction, benefits plan design, decreased pension expense after previous rate case
- Executive & Governance \$11.2 million decrease: Mainly driven by payroll acquisition synergies
- Legal & Claims \$8 million dollar decrease: Due to reduced legal fees, insurance synergies, lower provision
- IT \$4 million decrease: Due to outsourcing and synergies

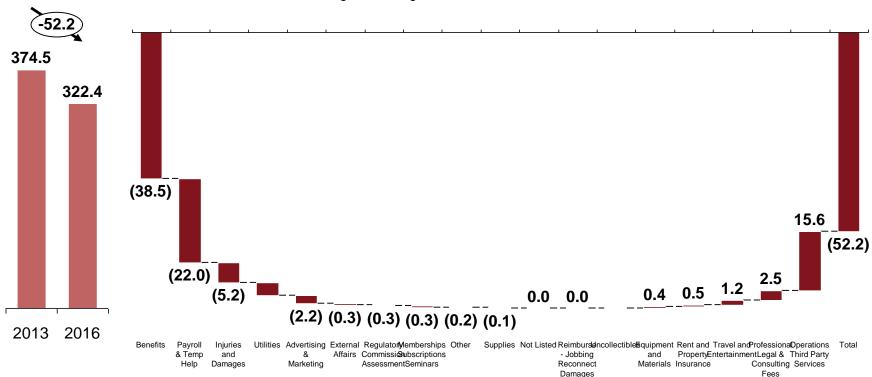
Source: Spire Data, Strategy& analysis

Direct Charge

Spire 2013-2016 Real \$ Change in O&M Billings to Affiliates by Cost Element – All Functions

2013-2016 Change in O&M Billings to Affiliates by Function

Real \$M; Weighted average annual escalation rate = 1.91%



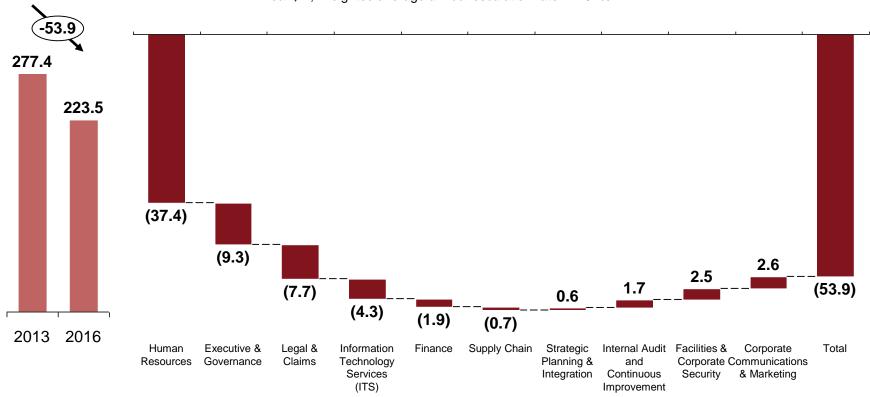
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company - Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Corporate Shared Service Function Billings to Affiliates by Function

2013-2016 Change in O&M Billings to Affiliates by Function

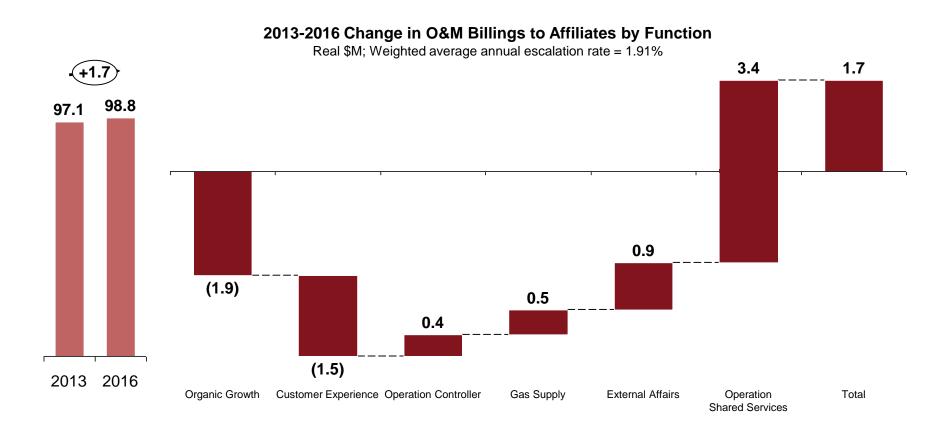
Real \$M; Weighted average annual escalation rate = 1.91%



Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

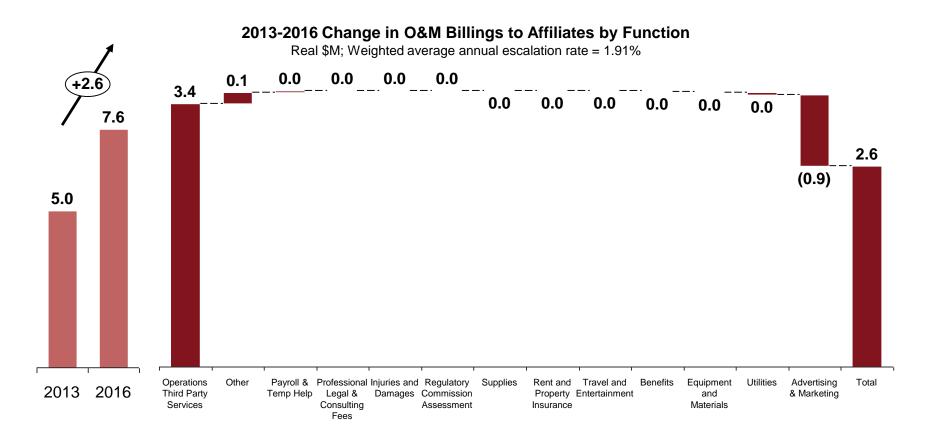
Spire 2013-2016 Real \$ Change in Gas Co Shared Service Function Billings to Affiliates by Function



Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

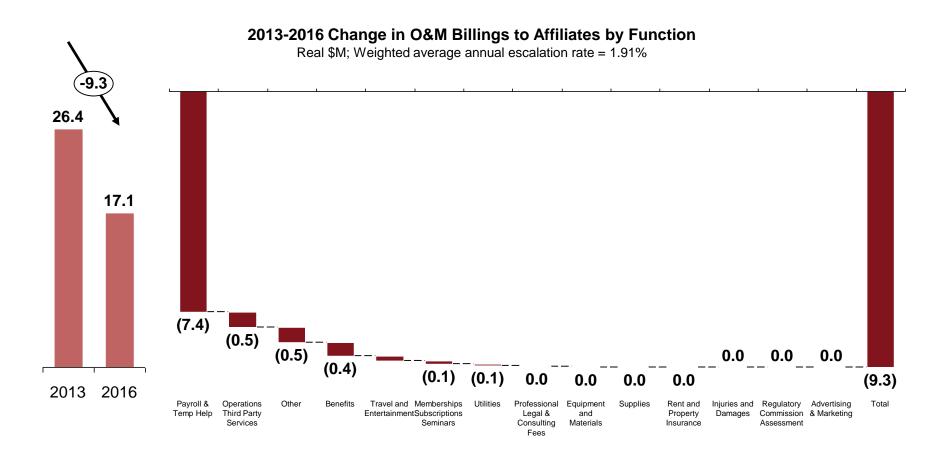
Spire 2013-2016 Real \$ Change in Corporate Communications & Marketing by Cost Element



Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

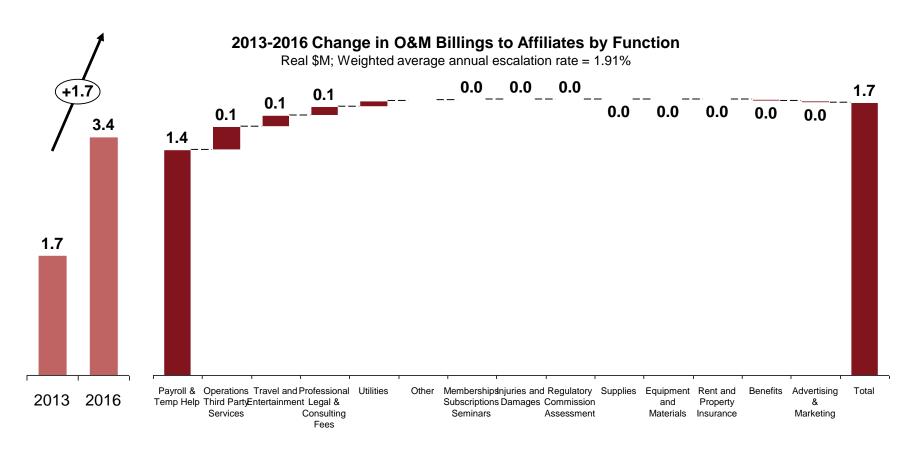
Spire 2013-2016 Real \$ Change in Executive & Governance by Cost Element



Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company - Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Internal Audit and Continuous Improvement by Cost Element



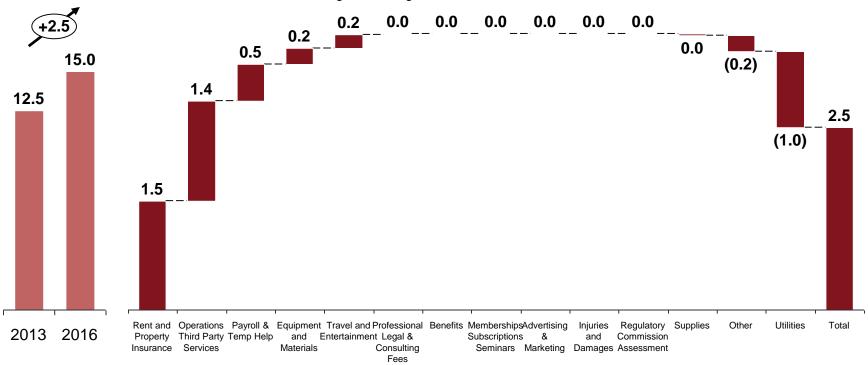
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Facilities & Corporate Securities by Cost Element



Real \$M; Weighted average annual escalation rate = 1.91%



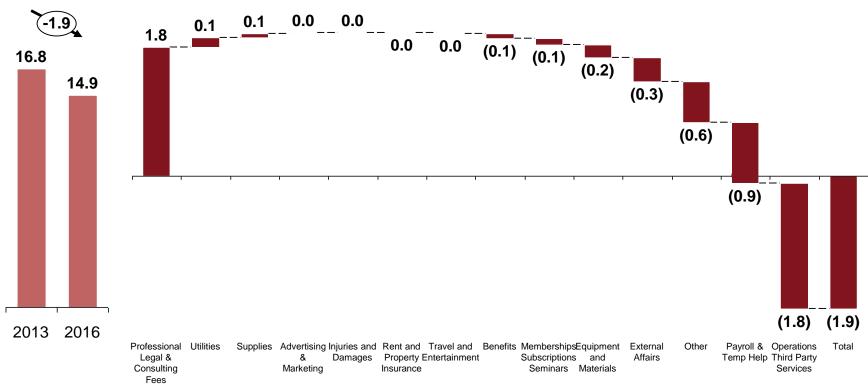
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Finance by Cost Element

2013-2016 Change in O&M Billings to Affiliates by Function

Real \$M; Weighted average annual escalation rate = 1.91%

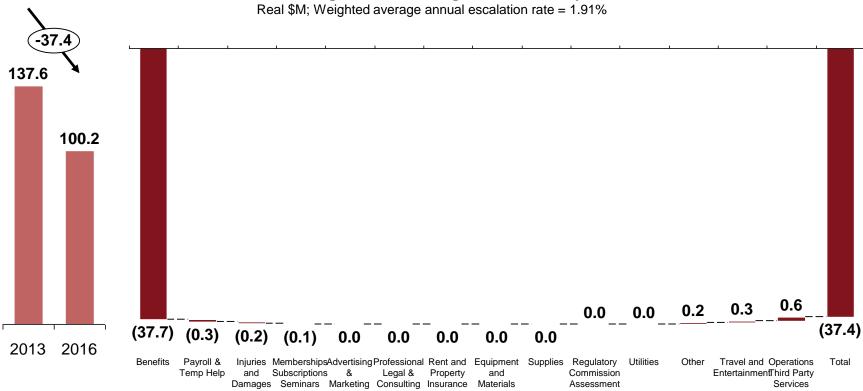


Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Human Resources by Cost Element





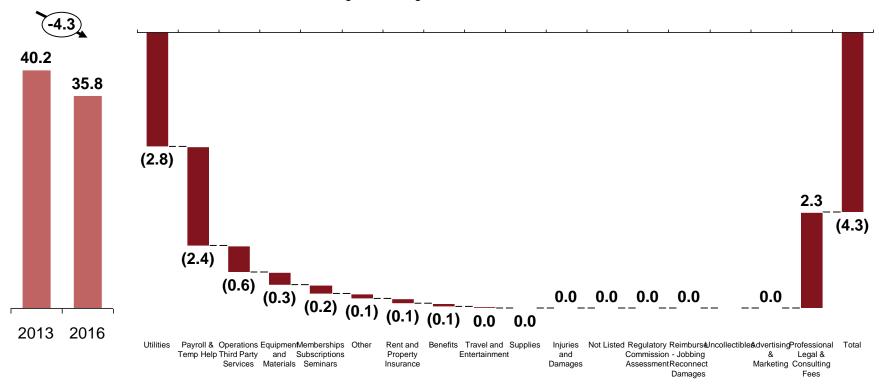
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in IT by Cost Element

2013-2016 Change in O&M Billings to Affiliates by Function

Real \$M; Weighted average annual escalation rate = 1.91%

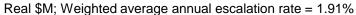


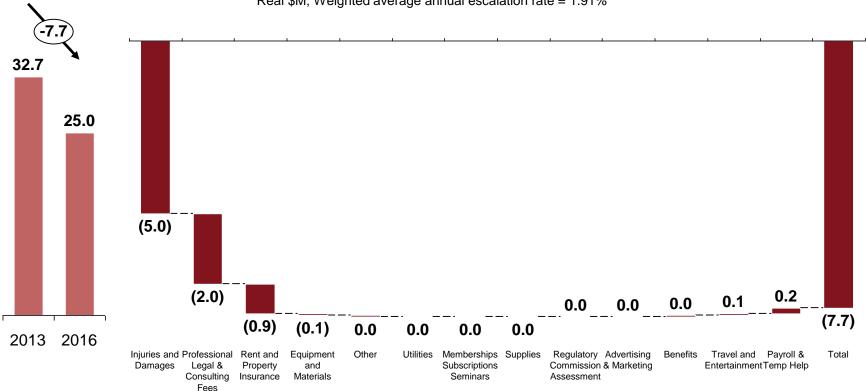
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company - Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Legal & Claims by Cost Element



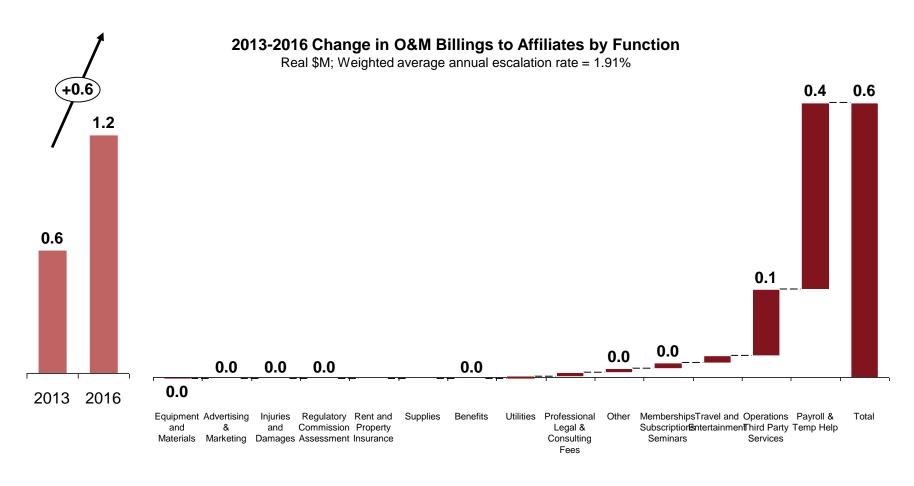




Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Strategic Planning & Integration by Cost Element



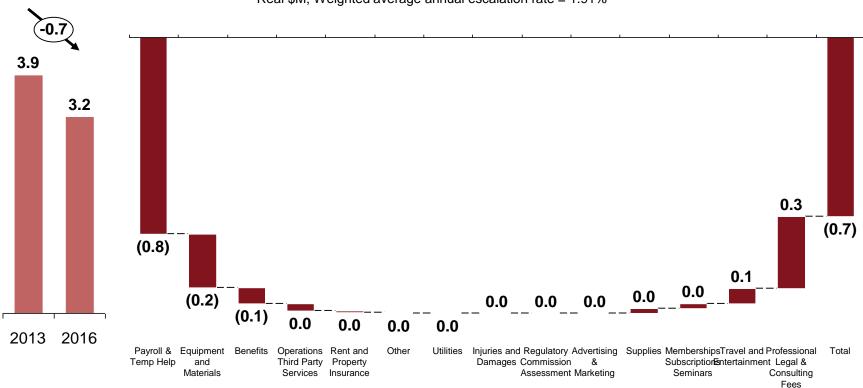
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Supply Chain by Cost Element

2013-2016 Change in O&M Billings to Affiliates by Function

Real \$M; Weighted average annual escalation rate = 1.91%



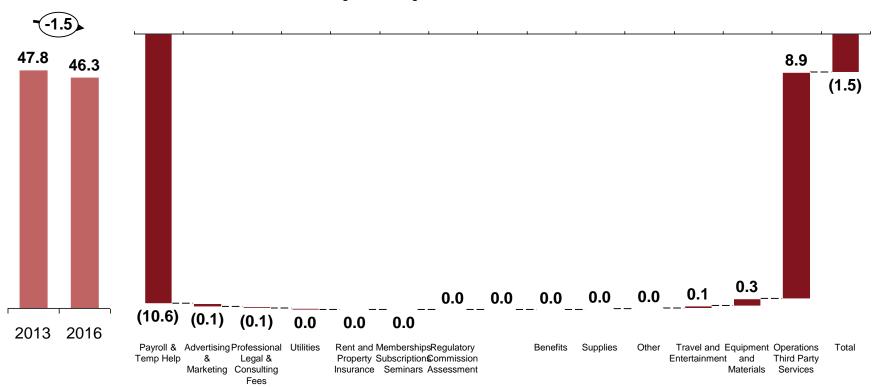
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company - Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Customer Experience by Cost Element

2013-2016 Change in O&M Billings to Affiliates by Function

Real \$M; Weighted average annual escalation rate = 1.91%

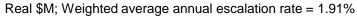


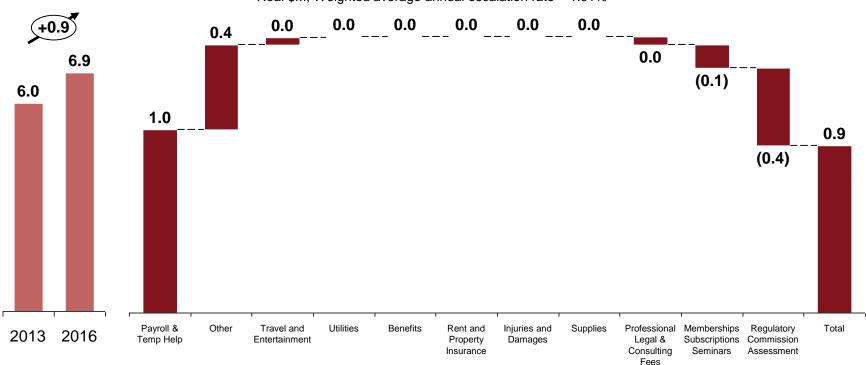
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in External Affairs by Cost Element







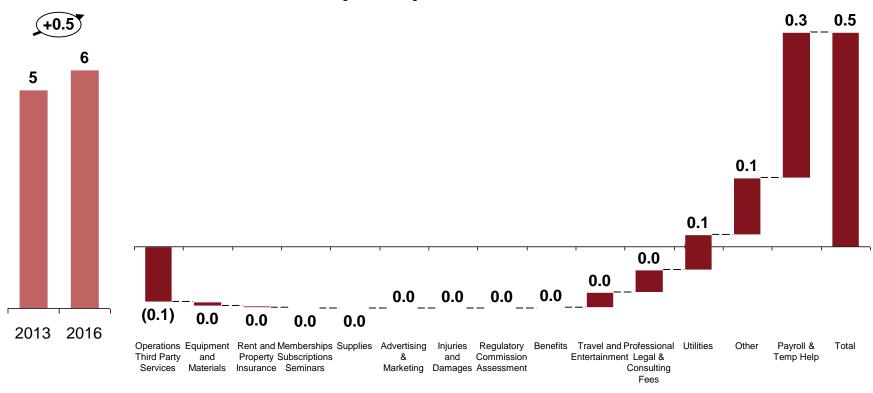
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Gas Supply by Cost Element

2013-2016 Change in O&M Billings to Affiliates by Function

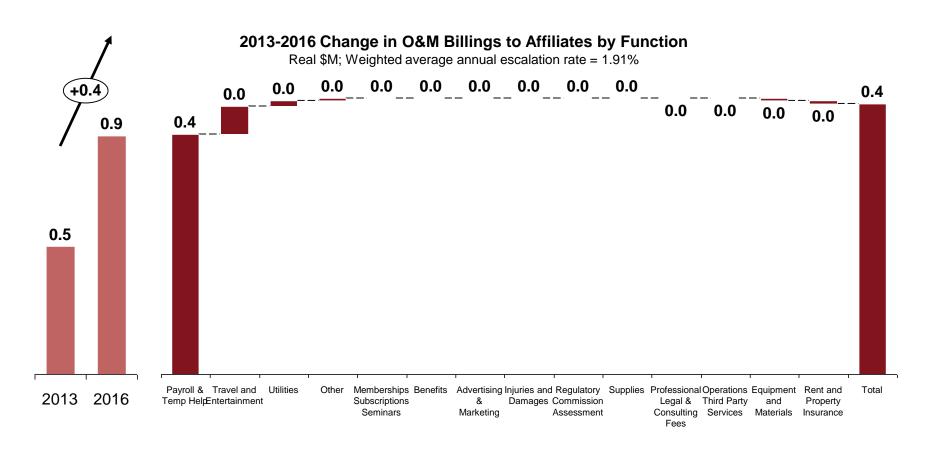
Real \$M; Weighted average annual escalation rate = 1.91%



Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company - Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Operations Controller by Cost Element



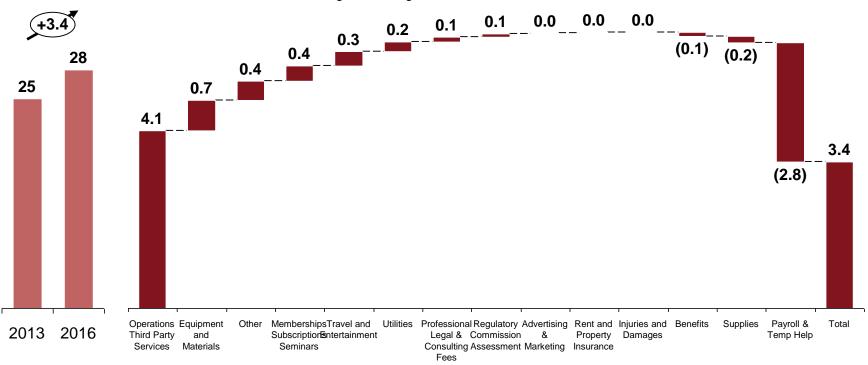
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Operations Shared Services by Cost Element



Real \$M; Weighted average annual escalation rate = 1.91%



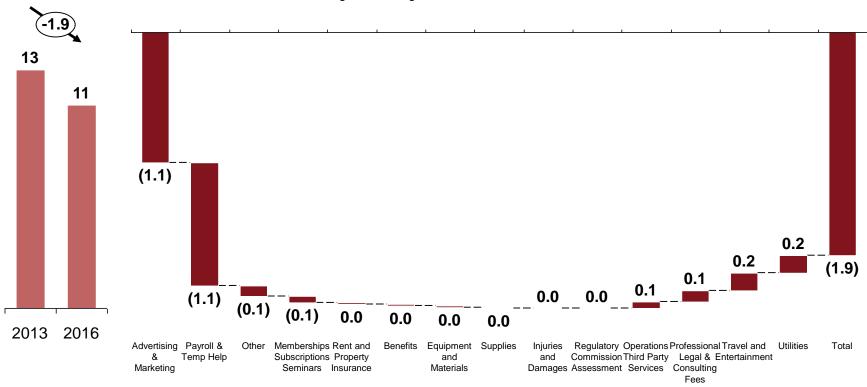
Source: Spire Data, Strategy& analysis

Note all data excludes Mobile Gas Company and Willmut Gas Company - Data not included into Spire before Mid December 2016

Spire 2013-2016 Real \$ Change in Organic Growth by Cost Element

2013-2016 Change in O&M Billings to Affiliates by Function

Real \$M; Weighted average annual escalation rate = 1.91%



Source: Spire Data, Strategy& analysis

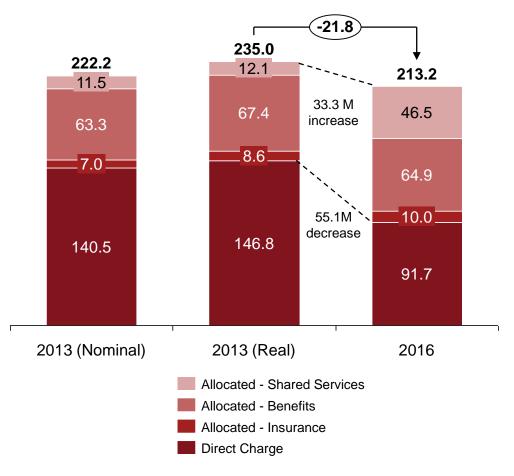
Note all data excludes Mobile Gas Company and Willmut Gas Company – Data not included into Spire before Mid December 2016

Laclede Cost Trends 2013-2016

Laclede A&G Trends – Real \$

Laclede O&M Trends (Adjusted for Inflation \$M)

Real \$M; Weighted average annual escalation rate = 1.91%

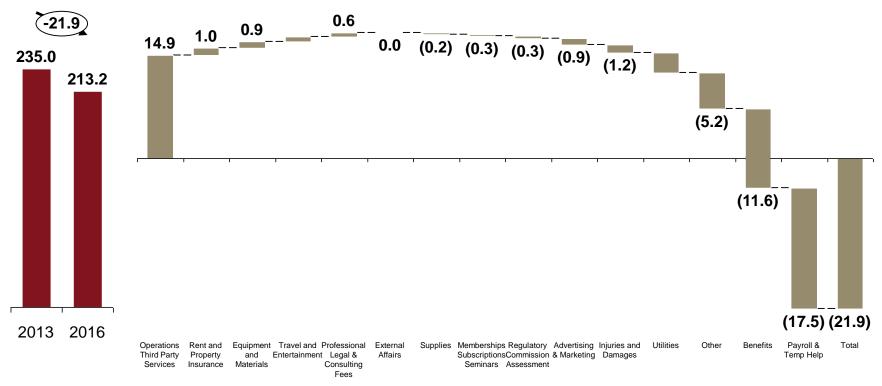


Source: Spire Data, Strategy& analysis, Laclede refers to the Operating Company comprising of both Laclede Gas and Missouri Gas Energy Business Units

Laclede 2013-2016 Real\$ Change in O&M Billings to Affiliates by Cost Element – All Functions

2013-2016 Change in O&M Billings to Affiliates Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%

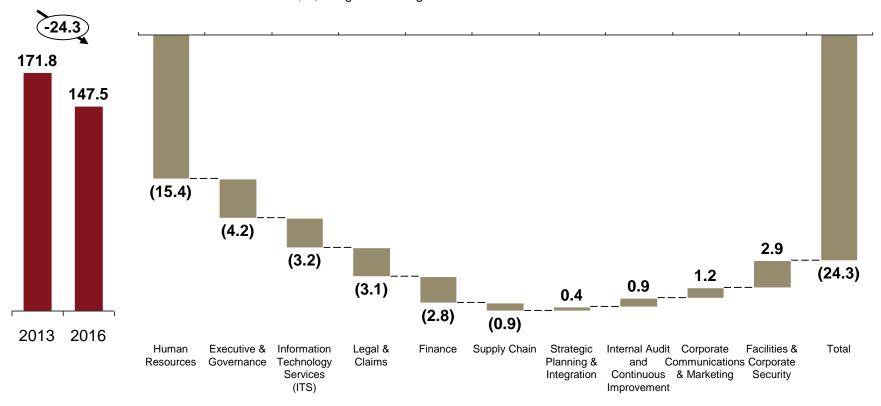


Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Corporate Shared Service Function Billings to Affiliates by Function

2013-2016 Change in O&M Billings to Affiliates by Function

Real \$M; Weighted Average Annual Escalation Rate: 1.91%

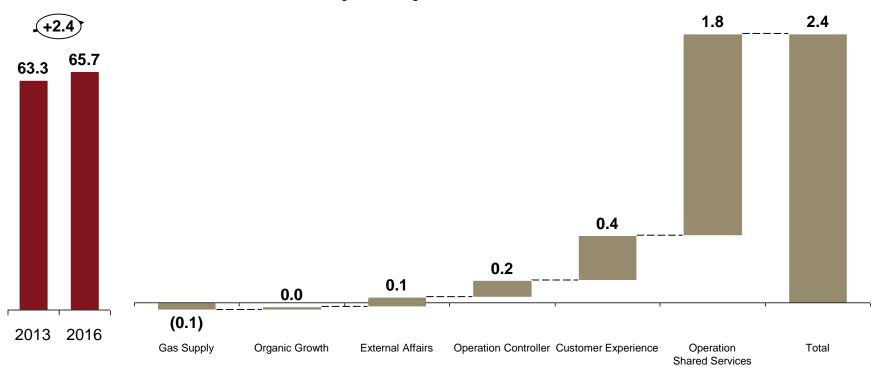


Source: Spire Data, Strategy& Analysis Note: Spire did not have Shared Services in 2013.

Laclede 2013-2016 Real \$ Change in Gas Co Shared Service Function Billings to Affiliates by Function

2013-2016 Change in O&M Billings to Affiliates by Function

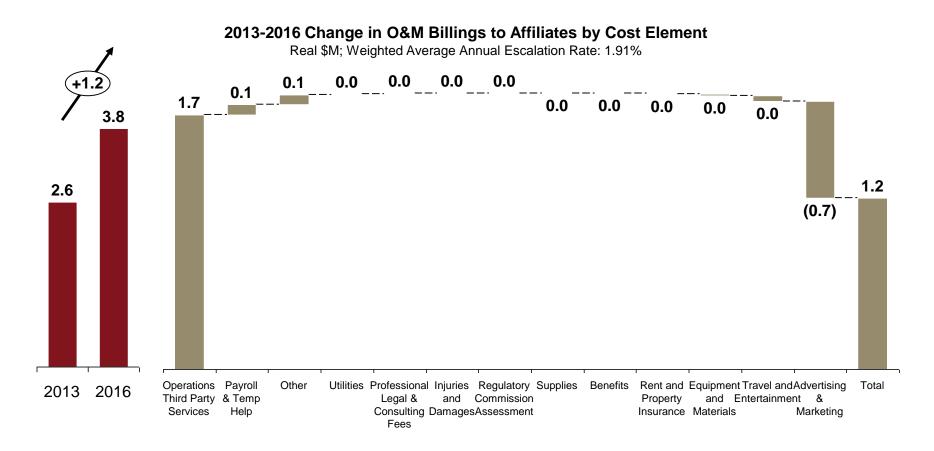
Real \$M; Weighted Average Annual Escalation Rate: 1.91%



Source: Spire Data, Strategy& Analysis

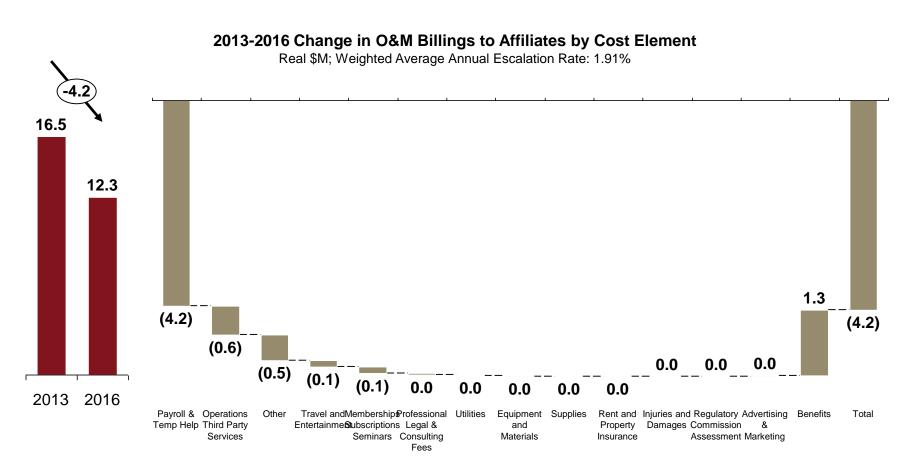
Note: Spire did not have Shared Services in 2013. Only 13M of Holding Costs which have all assumed to be Corporate.

Laclede 2013-2016 Real \$ Change in Corporate Communications & Marketing by Cost element



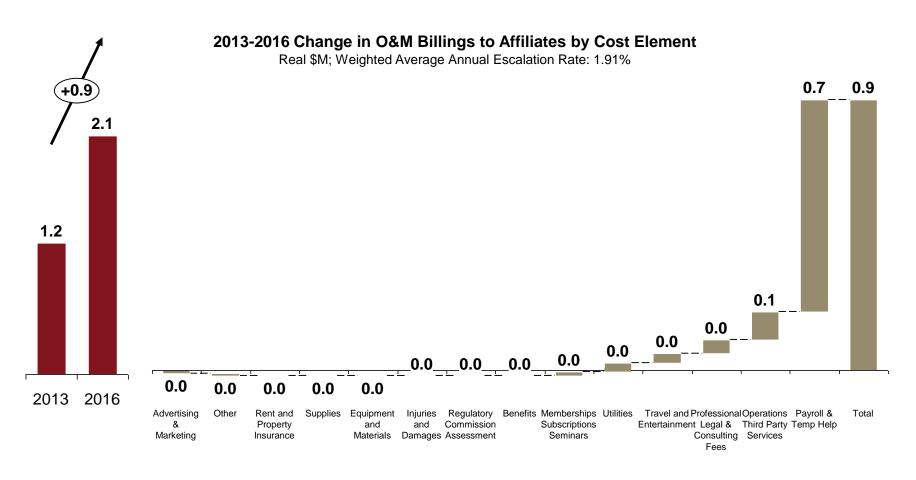
Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Executive & Governance by Cost element



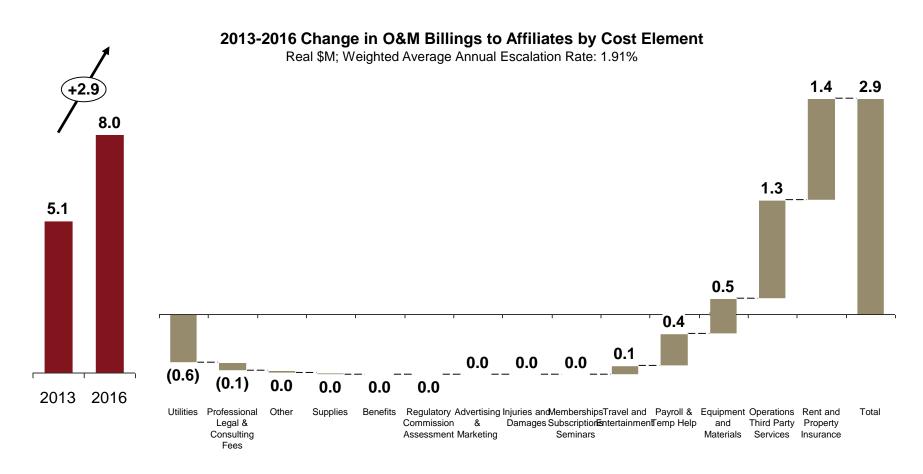
Source: Spire Data, Strategy& Analysis Note: Payroll benefits are rolled up into HR and are not reflected in functional roll-ups

Laclede 2013-2016 Real \$ Change in Internal Audit and Continuous Improvement by Cost element



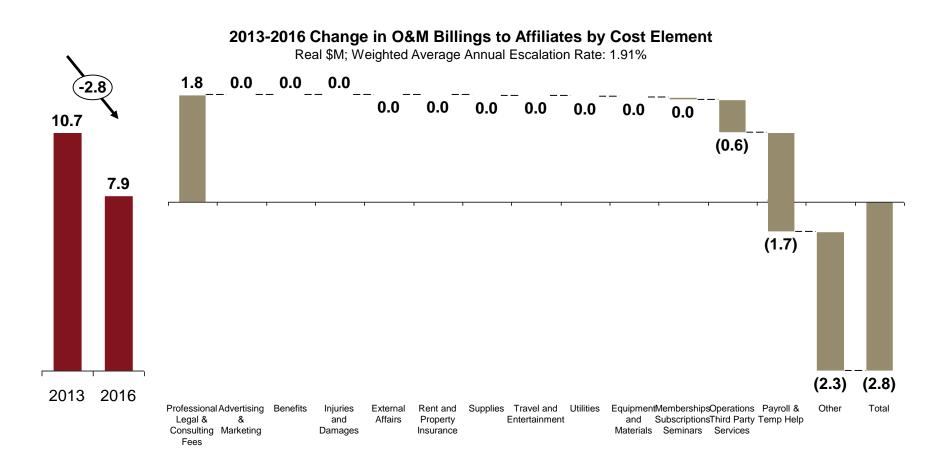
Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Facilities & Corporate Securities by Cost element



Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Finance by Cost element

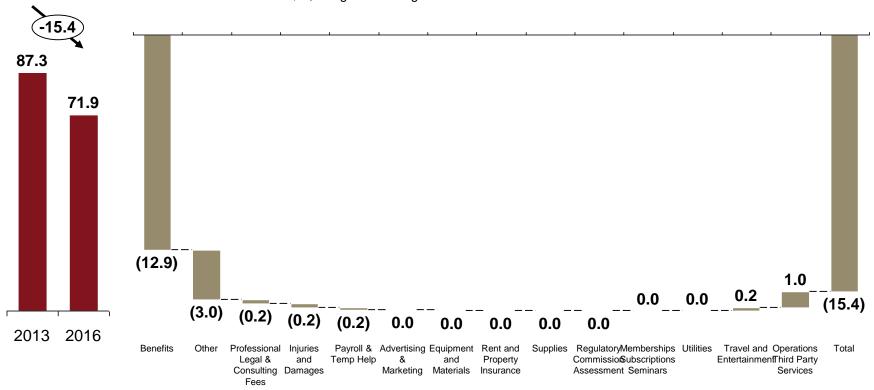


Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Human Resources by Cost element

2013-2016 Change in O&M Billings to Affiliates by Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%

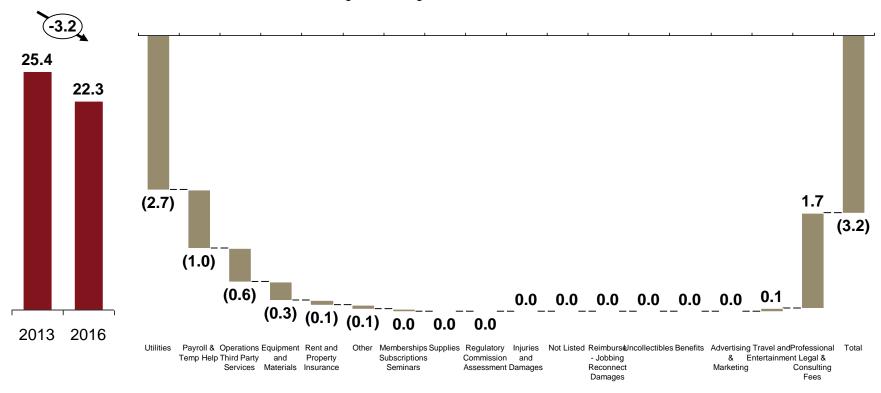


Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in IT by Cost element

2013-2016 Change in O&M Billings to Affiliates by Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%

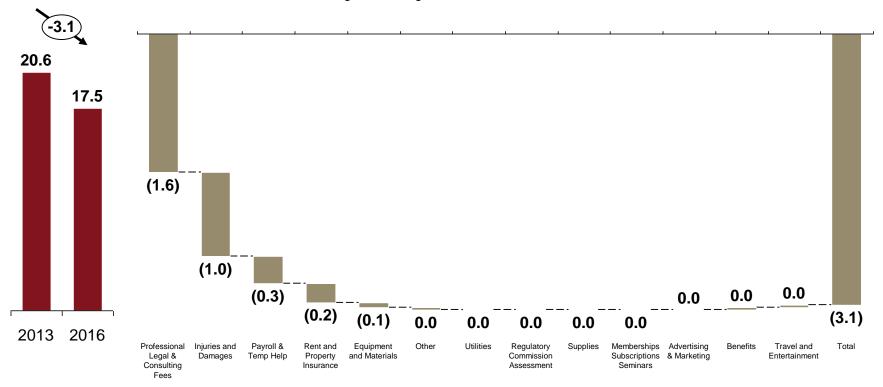


Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Legal & Claims by Cost element

2013-2016 Change in O&M Billings to Affiliates by Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%

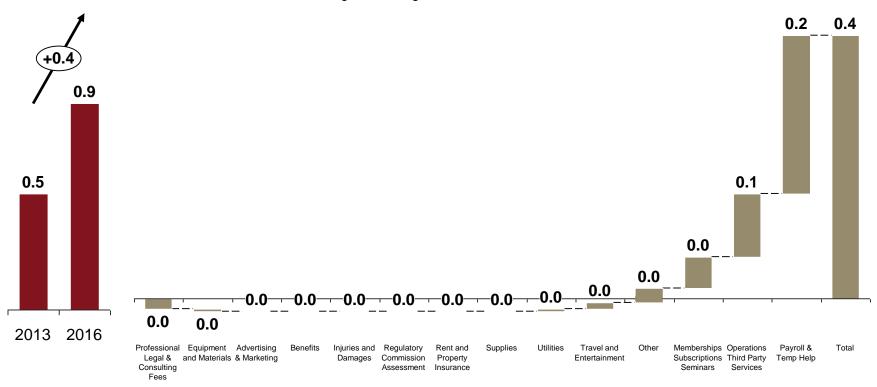


Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Strategic Planning & Integration by Cost element

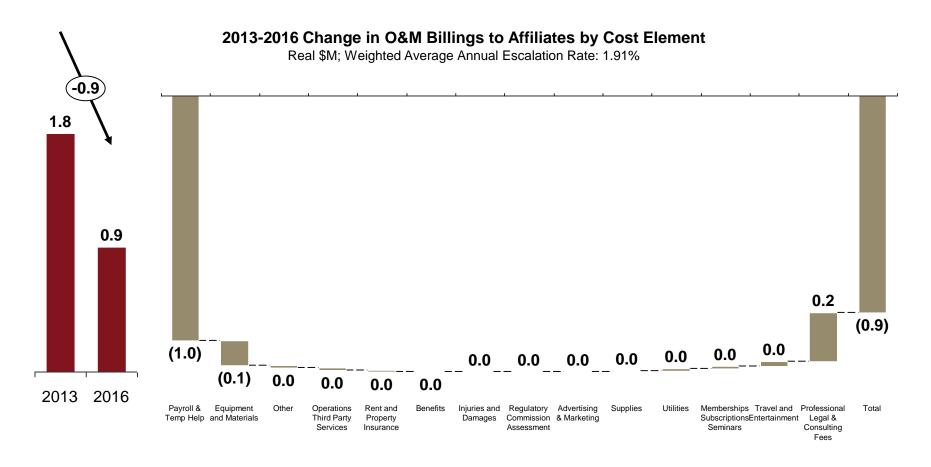
2013-2016 Change in O&M Billings to Affiliates by Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%



Source: Spire Data, Strategy& Analysis Note: Payroll benefits are rolled up into HR and are not reflected in functional roll-ups

Laclede 2013-2016 Real \$ Change in Supply Chain by Cost element

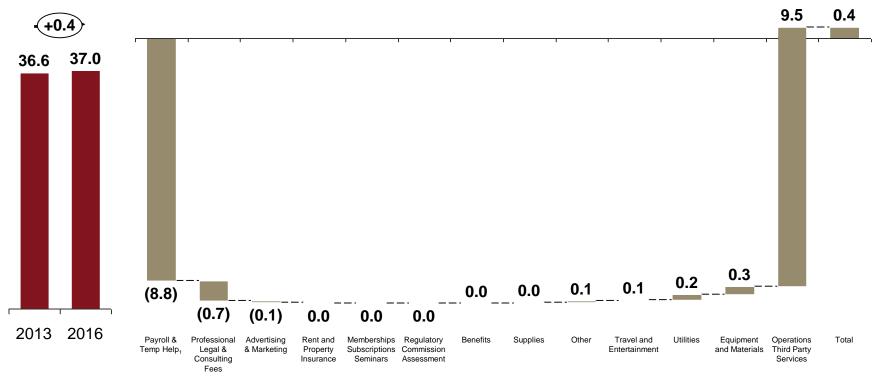


Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Customer Experience by Cost element

2013-2016 Change in O&M Billings to Affiliates by Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%

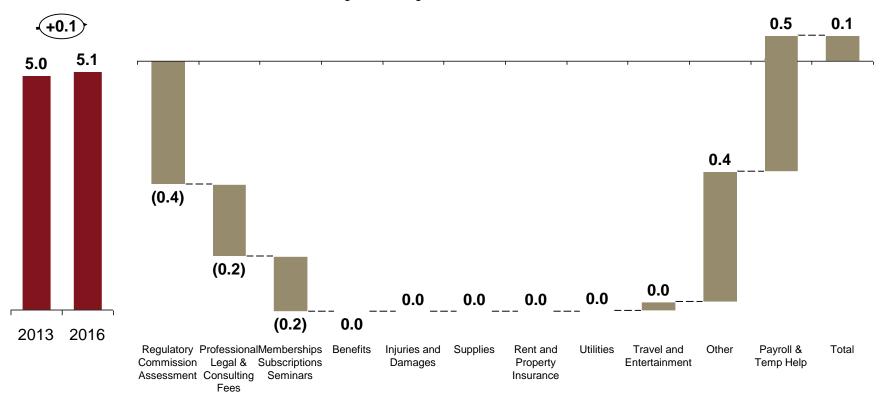


Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in External Affairs by Cost element

2013-2016 Change in O&M Billings to Affiliates by Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%

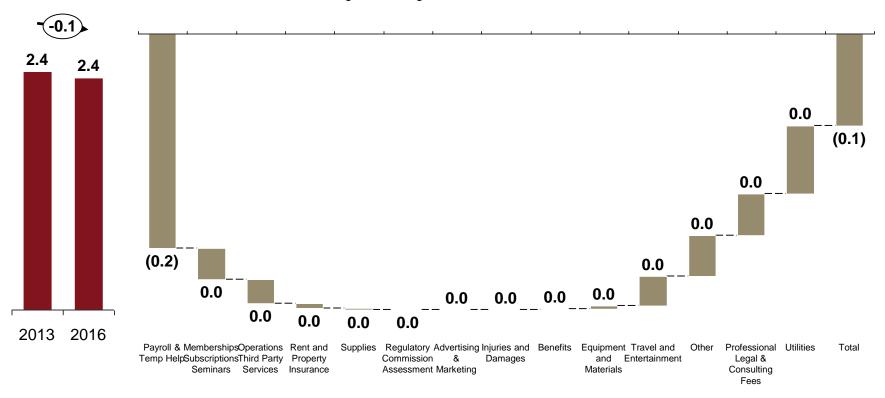


Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Gas Supply by Cost element

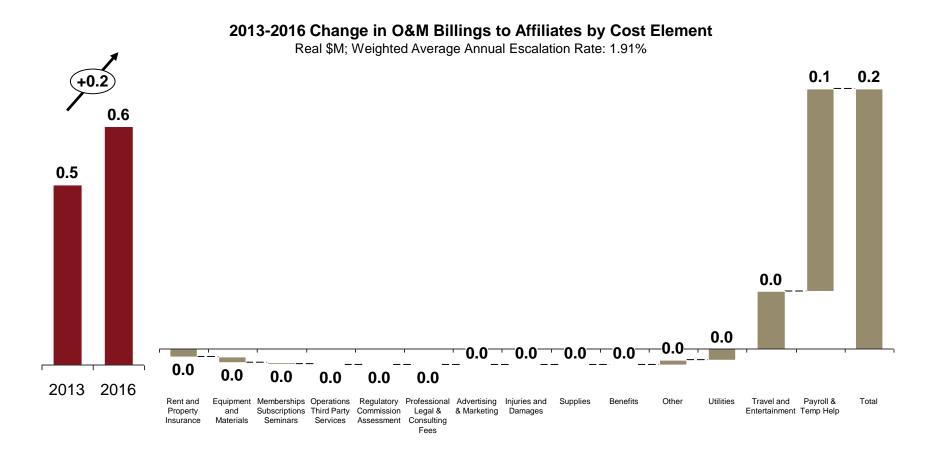
2013-2016 Change in O&M Billings to Affiliates by Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%



Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Operations Controller by Cost element

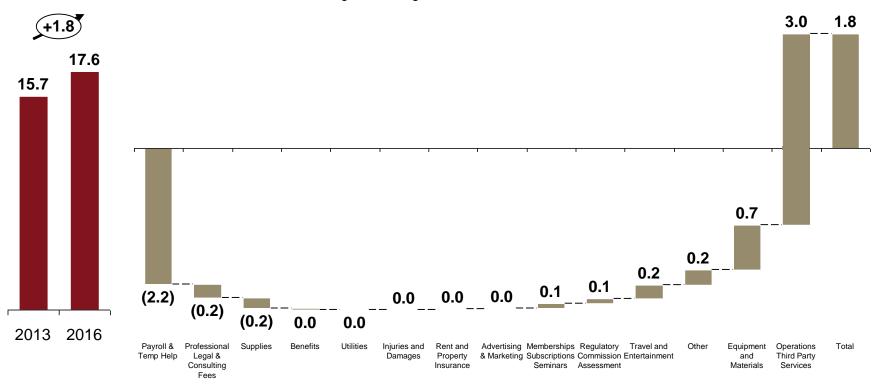


Source: Spire Data, Strategy& Analysis Note: Payroll benefits are rolled up into HR and are not reflected in functional roll-ups

Laclede 2013-2016 Real \$ Change in Operations Shared Services by Cost element

2013-2016 Change in O&M Billings to Affiliates by Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%

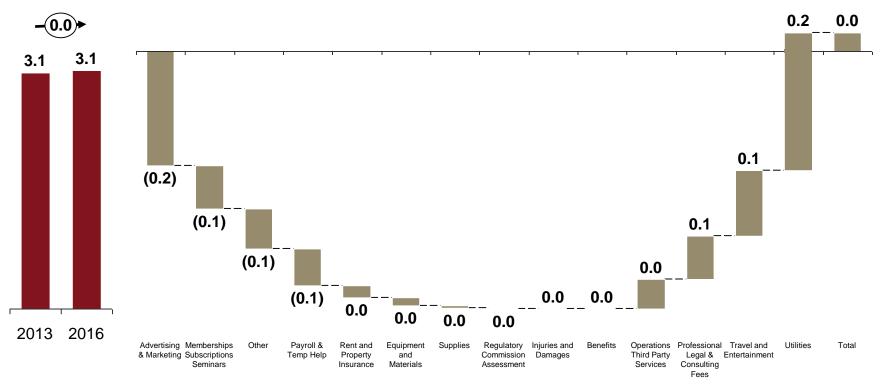


Source: Spire Data, Strategy& Analysis

Laclede 2013-2016 Real \$ Change in Organic Growth by Cost element

2013-2016 Change in O&M Billings to Affiliates by Cost Element

Real \$M; Weighted Average Annual Escalation Rate: 1.91%



Source: Spire Data, Strategy& Analysis

Affiliate Transaction Cost Study

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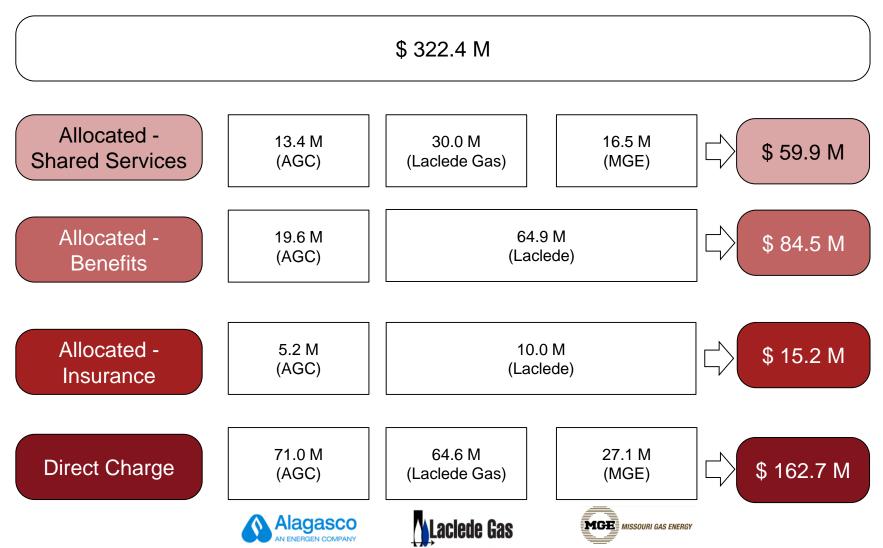
Schedule - TJF – D6





Schedule 6 – Allocation Factors Analysis

2016 Spire O&M cost allocation overview

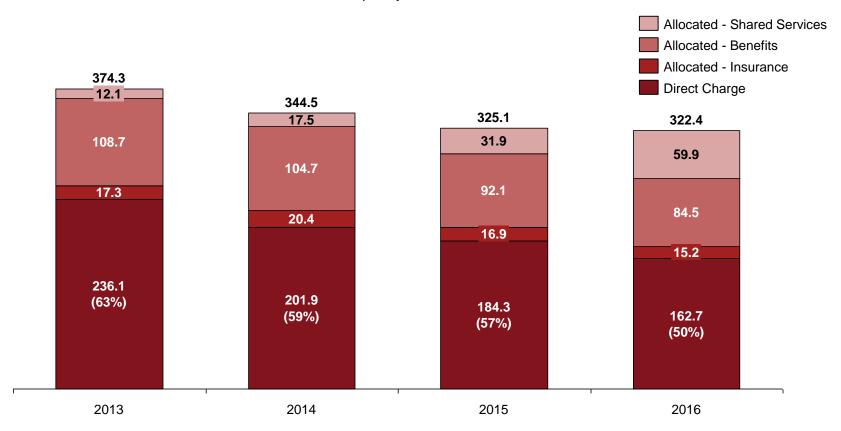


Source: Spire Allocation Document. Laclede refers to the Operating Company comprising of both Laclede Gas and Missouri Gas Energy Business Units.

Spire O&M Billings by Allocation Category

Shared Services O&M Billings to Affiliates

Current \$MM Split by Allocated vs Direct



Note: In 2013-2014, shared costs were being allocated to the Holding Company. In 2015, the Shared Service function was set up to handle such costs

Shared Service Functional Area Allocation Factors

The purpose of this exhibit is to present the manner in which Spire Shared Service costs, not otherwise directly assigned, are allocated to affiliates. This exhibit identifies the primary allocation factor for each Shared Service function. Note that while total Laclede billings are included below for each area, only a portion of those billings are actually allocated while the balance is directly assigned. Refer to the report for overall conclusions.

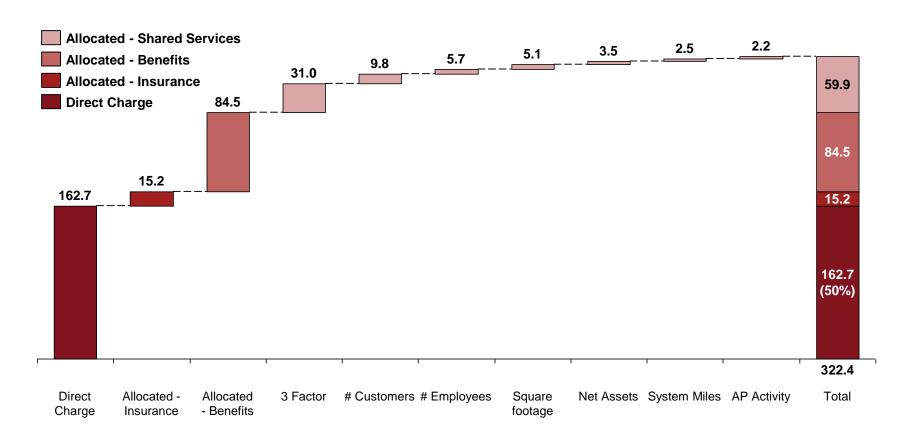
Function	2016 Total Billings (\$M)	2016 Billings to Laclede (\$M)	Primary Allocation Method	Primary Allocation category
Corp. Communications & Marketing	7.6	3.8	3-Factor Allocation	Corp-wide
Customer Experience	46.3	37.0	# Customers	Gas utilities only
Executive & Governance	17.1	12.3	3-Factor Allocation	Corp-wide
External Affairs	6.9	5.1	3-Factor Allocation	Corp-wide
Facilities	15.0	8.0	Square Footage	Corp-wide
Finance	14.9	7.9	3-Factor Allocation	Corp-wide
Gas Supply	5.6	2.4	3-Factor Allocation	MO Gas utilities
Human Resources	100.2	71.9	# Employees	Corp-wide, MO-only, MO utilities, MO Gas utilities,
IT Services	35.8	22.2	3-Factor Allocation	Gas utilities only
Internal Audit & Cont. Improvement	3.4	2.1	3-Factor Allocation	Corp-wide
Legal & Claims	25.0	17.5	Net Assets	MO-only, Corp-wide
Operation Controller	0.9	0.6	# Customers	MO Gas utilities, Gas utilities only
Operation Services	28.1	17.6	System Miles	MO Gas utilities
Organic Growth	11.1	3.1	3-Factor Allocation	Corp-wide
Strategic Planning	1.2	0.9	3-Factor Allocation	Corp-wide
Supply Chain	3.2	0.9	AP Activity	Corp-wide
Total	322.4	213.2		

Source: Spire Allocation Document, Numbers may not sum due to rounding

Spire 2016 O&M Billings by Allocation Factor

Shared Services 2016 Total O&M Billings by Allocation Factor

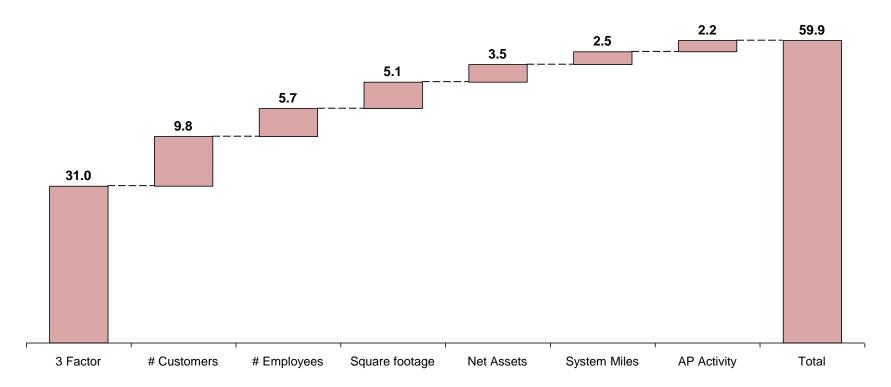
Current \$MM



Spire 2016 O&M Billings by Allocation Factor (Excluding Direct Charge, Allocated - Benefits, Allocated - Insurance)

Shared Services 2016 Total O&M Billings by Allocation Factor

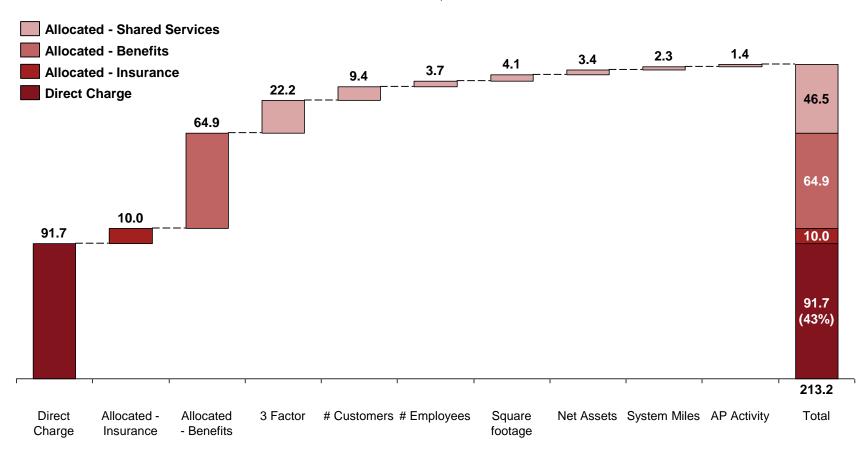
Current \$MM



2016 O&M Billings to Laclede by Allocation Factor

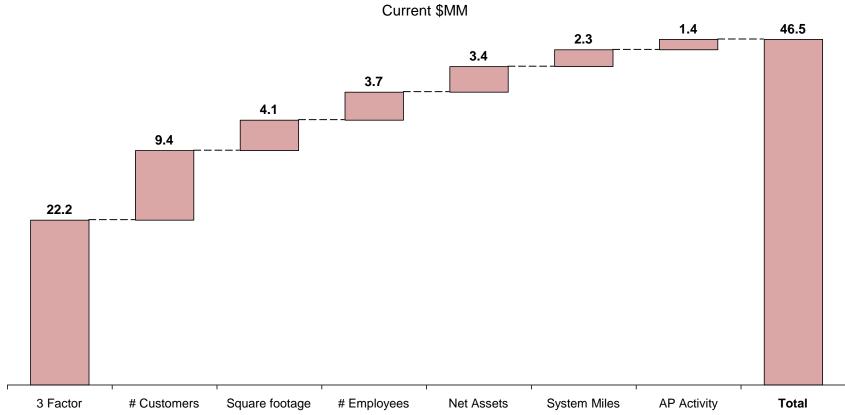
Laclede 2016 Total Allocated O&M Billings by Allocation Factor

Current \$MM



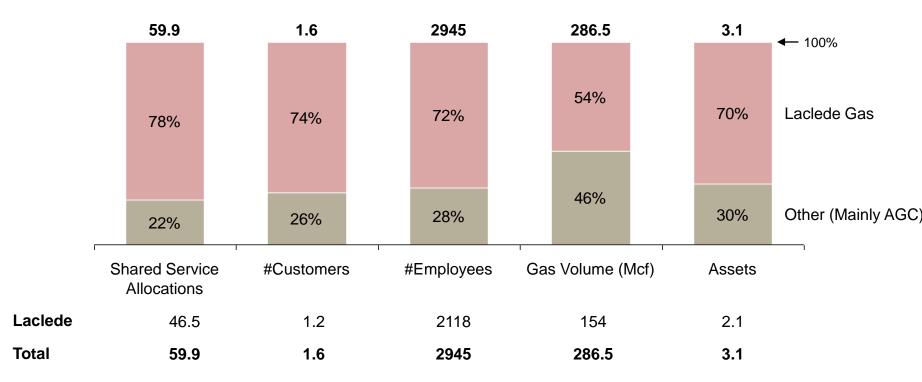
2016 O&M Billings to Laclede by Allocation Factor (Excluding Direct Charge, Allocated - Benefits, Allocated - Insurance)

Laclede 2016 Total Allocated O&M Billings by Allocation Factor



Laclede Allocations from Spire Shared Services Compared to Other Organizational Metrics

2016 Laclede Allocations from Spire Shared Services Compared to Share of Other Organizational Metrics \$Millions (except Employees)



Note: All costs, #customers, and #employees are as of CY 2016. Laclede refers to the Operating Company comprising of both Laclede Gas and Missouri Gas Energy Business Units

Source: SNL Data, Spire's 10-K

Figure IX-1 Allocation Factors of Service Companies for Spire Peers

Primary Factors	Black Hills	Dominion	NiSource	SCANA	TECO	WEC	SPIRE
General							
Direct	✓	✓	✓	✓	✓	✓	✓
Revenue – Related Ratios							
Revenues		✓		✓			
Sales – Units Sold /	✓	√			✓	✓	
Transported		•			•	•	
Number of Customers	✓	✓	✓	>	✓	✓	✓
Expenditure-Related Ratios							
Total Expenditures			✓	>		✓	
Operations and Maintenance		✓	√		√	✓	
Expenditures		Y	,		Y	*	
Capital Expenditures					✓		
Service Company Billings	✓	✓	✓	✓	✓	✓	
Labor / Payroll-Related Ratios							
Labor / Payroll				✓	✓		
Number of Employees	✓	✓	✓	✓	✓	✓	✓
Unit-Related Ratios							
Usage	✓	✓	✓		✓	✓	✓
Capacity	✓	✓			✓	✓	
Other Units Related	✓	✓	✓		✓	✓	✓
Asset-Related Ratios							
Total Assets	✓	✓	✓		✓	✓	
Current Assets							
Gross Plant	✓	✓				✓	
Composite Ratios							
Other Composite Ratios	✓	✓	✓	✓	✓	✓	✓

Source: 2015 FERC Form 60's

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Laclede Gas Company's Request to Increase its Revenues for Gas Service	,	File No.	GR-2017-0215
In the Matter of Laclede Gas Company d/b/a Missouri Gas Energy's Request to Increase its Revenues for Gas Service	•	File No.	GR-2017-0216
	<u>A F</u>	FIDAY	<u>/IT</u>
STATE OF MISSOURI)	aa
CITY OF ST. LOUIS)	SS.

Thomas J. Flaherty, of lawful age, being first duly sworn, deposes and states:

- 1. My name is Thomas J. Flaherty. My business address is 2001 Ross Avenue, Suite 1800, Dallas, Texas 75201 and I am a Senior Vice President in the Power and Utilities Practice of Strategy&.
- 2. Attached hereto and made a part hereof for all purposes is my direct testimony on behalf of Laclede Gas Company and MGE.
- 3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded are true and correct to the best of my knowledge and belief.

Thomas J. Flaherty

Subscribed and sworn to before me this 29th day of March, 2017.

MARCIA A. SPANGLER
Notary Public - Notary Seal
STATE OF MISSOURI
St. Louis County
My Commission Expires: Sept. 24, 2018
Commission # 14630361

Marcia a. Spangler Notary Public **Exhibit No:**

Issue: Allocations/Synergy Savings

Witness: Thomas J. Flaherty
Type of Exhibit: Rebuttal Testimony

Sponsoring Party: Laclede Gas Company (LAC)

Missouri Gas Energy (MGE)

Case Nos.: GR-2017-0215

GR-2017-0216

Date Prepared: October 17, 2017

LACLEDE GAS COMPANY MISSOURI GAS ENERGY

GR-2017-0215 GR-2017-0216

REBUTTAL TESTIMONY

OF

THOMAS J. FLAHERTY

OCTOBER 2017

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1		REBUTTAL TESTIMONY OF THOMAS J. FLAHERTY
2	Q.	PLEASE STATE YOUR NAME AND BY WHOM YOU ARE EMPLOYED.
3	A.	My name is Thomas J. Flaherty, and I am now a Senior Advisor to the Power and
4		Utilities Practice of Strategy&, a part of the PwC network. I was an active Partner at
5		the time I prepared my direct testimony, but have since retired, but am still actively
6		working as a consultant with PwC. My business address is 2001 Ross Avenue, Suite
7		1800, Dallas, Texas 75201.
8	Q.	ARE YOU THE SAME THOMAS J. FLAHERTY WHO PREVIOUSLY FILED
9		DIRECT TESTIMONY IN THIS PROCEEDING?
10	A.	Yes, I submitted direct testimony on behalf of both Laclede Gas ("LAC") in Case No.
11		GR-2017-0215 and Missouri Gas Energy ("MGE") in Case No. GR-2017-0216.
12		I. PURPOSE OF REBUTTAL TESTIMONY
13	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN THIS
14		PROCEEDING?
15	A.	The purpose of my rebuttal testimony is to address issues raised by the Staff of the
16		Missouri Public Service Commission (Staff) and the Office of the Public Counsel
17		(OPC) related to two principal areas: 1) the reasonableness and reliability of the cost
18		allocation process utilized by Spire Shared Services, Inc., and; 2) the financial effects
19		of the acquisitions made by Laclede Gas Company (Laclede) and its parent
20		corporation, since 2013. These include Laclede's acquisition of Missouri Gas Energy
21		(MGE) in 2013, and the acquisition by Spire Inc. (formerly known as The Laclede

Group) of Alabama Gas Corporation (Alagasco) and EnergySouth Corporation (EnergySouth) in 2014 and 2016, respectively.

With respect to the cost allocations process, I will address a range of assertions and recommendations by Ms. Azad of OPC and Mr. Majors of the Staff related to: conformance with relevant standards; consistency between process design and execution; future cost allocations outcomes; Cost Allocations Manual (CAM) updating; adjustment to the Applicants' level of allocated costs; identified merger cost savings; and adjustment to the level of recognized merger cost savings and costs-to-achieve recovery.

With respect to financial outcomes from prior mergers involving MGE, Alasgasco and EnergySouth, I will address Mr. Majors' determination regarding certain synergies not being merger-related, and his basis for non-recognition towards Laclede's costs-to-achieve.

II. PRIOR EXPERIENCE WITH UTILITY ACQUISITIONS

- Q. MR. FLAHERTY, IN ADDITION TO YOUR INDICATED EXPERIENCE WITH SERVICE COMPANIES AND COST ALLOCATIONS, WOULD YOU SUMMARIZE YOUR PRIOR EXPERIENCE WITH UTILITY MERGER AND ACQUISTION TRANSACTIONS?
- A. I have evaluated hundreds of actual, proposed or potential transactions involving electric, electric and gas combination, gas, or water utilities since approximately 1988. I have experience working for both buyers and sellers and have assisted client

managements in their assessment of a broad range of transactional issues, including the following:

- Target analysis
- Strategy comparison
- Market assessment
- Competitor review
- Synergies assessment

- Synergies allocation
- Transaction structuring
- Regulatory strategy
- Expert testimony
- Integration planning

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> The publicly announced transactions in which I have been significantly involved, other than the one that is the subject of these proceedings, are: Kansas Power and Light and Kansas Gas and Electric, IPALCO Enterprises and PSI Resources, Entergy and Gulf States Utilities, Southern Union and Western Resources (Missouri gas properties), Washington Water Power and Sierra Pacific Resources, Midwest Resources and Iowa-Illinois Gas & Electric, Northern States Power and Wisconsin Energy, PECO Energy and PPL Resources, Public Service Company of Colorado and Southwestern Public Service, Baltimore Gas & Electric and Potomac Electric Power, Delmarva Power and Atlantic Energy, WPL Holdings, IES Industries and Interstate Power, Puget Sound Power & Light and Washington Energy, TU Electric and ENSERCH, Western Resources and Kansas City Power & Light, Western Resources and ONEOK (Kansas, Oklahoma gas properties), Houston Industries and NORAM Energy, Ohio Edison and Centerior, ENOVA and Pacific Enterprises, Brooklyn Union Gas and Long Island Lighting, Allegheny Energy and DQE, LG&E Energy and KU Energy, NIPSCO Industries and Bay State Gas, American Electric Power and Central and SouthWest, BEC Energy and COM Energy,

1 Northern States Power and New Century Energies, Dynegy and Illinova, DTE Energy 2 and MCN Energy, ConEdison and Northeast Utilities, PECO Energy and Unicom, 3 AGL Resources and Virginia Natural Gas, Energy East and RGE Energy, FPL Group 4 and Entergy, PNM Resources and TNM Enterprises, Exelon and PSEG Enterprises, 5 Duke Energy and Cinergy, USPowerGen and Boston Generating, WPS Resources and Peoples Energy, FirstEnergy and Allegheny Energy, Citizens Energy and Indianapolis 6 7 Water, Duke Energy and Progress Energy, Laclede Gas and Missouri Gas Energy, 8 AES and DPL, Inc., Exelon and Constellation Energy, TECO Energy and New 9 Mexico Gas, Laclede Gas and Alagasco, NextEra Energy and Hawaiian Electric, 10 United Illuminating and Iberdrola USA (New England gas properties), NextEra 11 Energy and Oncor, Black Hills Energy and SourceGas, Southern Company and AGL 12 Resources, Great Plains Energy and Westar Energy, AltaGas and WGL Resources, 13 and, HydroOne and Avista. 14 Q. HAVE YOU PREVIOUSLY TESTIFIED ON MERGER TRANSACTION 15 TOPICS BEFORE FEDERAL AND STATE REGULATORY AGENCIES? 16 A. Yes, I have filed direct or rebuttal testimony in numerous regulatory jurisdictions, 17 including: California, Colorado, Connecticut, District of Columbia, Idaho, Illinois, 18 Indiana, Iowa, Kansas, Kentucky, Louisiana, Maryland, Massachusetts, Minnesota, 19 Missouri, Nevada, New Jersey, New Mexico, North Carolina, South Carolina, Ohio, 20 Oklahoma, Oregon, Pennsylvania, Texas, Washington and, Wisconsin. I have also 21 filed direct and rebuttal testimony before the Federal Energy Regulatory Commission

22

(FERC).

Q. HAVE YOU ALSO ASSISTED LACLEDE IN ITS PRIOR TRANSACTIONS

WITH MGE AND ALAGASCO?

Q.

A.

Yes, I have. In 2012 I supported Laclede with the evaluation of the MGE acquisition while I was employed at Booz and Company. The scope of this work included assisting Laclede with the identification and quantification of potential synergies areas, the evaluation of the nature and level of these potential synergies, the identification of potential areas of the costs-to-achieve the merger from evaluation through post-close integration, the evaluation of the nature and level of these costs-to-achieve, and the identification of actions to be undertaken by Laclede to enable attainment of identified synergies and minimization of costs-to-achieve. Subsequent to the announcement of this transaction, our team was engaged to support Laclede with the planning, execution and management of the actual integration process between the two companies and provide support to the regulatory process related to achieving approval for the acquisition.

For the Alagasco transaction, we were retained for a similar scope of preannouncement work related to synergies and costs-to-achieve development.

III. REPRISE OF ACQUISITION BENEFITS ALREADY

COULD YOU BRIEFLY SUMMARIZE WHAT EVIDENCE SPIRE HAS ALREADY SUBMITTED TO STAFF AND OPC REGARDING THE SYNERGIES IT HAS ACHIEVED IN ITS PRIOR MERGER TRANSACTION WITH MGE?

RECOGNIZED IN COMPANY'S COST OF SERVICE

Spire has provided its 'Post-Close Tracking Model' as part of discovery in this case in response to Staff Data Request No. 0070. Spire provided the details of the synergies captured to-date, along with the business cases that supported synergies estimation.

The summary of achieved synergies from the Laclede – MGE merger is provided in the table below.

Table 1

Realized Merger Synergies

	FY2014	FY2015	FY2016	FY2017
Labor	\$14,027	\$25,359	\$29,768	\$29,768
Non-labor	\$16,091	\$14,009	\$19,814	\$19,814
O&M	\$22,514	\$29,148	\$36,812	\$36,812
Capital	\$7,287	\$9,444	\$9,291	\$9,291
Customer growth	\$317	\$777	\$3,479	\$3,479
Total	\$30,118	\$39,369	\$49,582	\$49,582

A.

As shown, Spire and Laclede have been successful in realizing synergies and have been achieving them at an annual run-rate of approximately \$50 million per year in total. To-date, these synergies total to more than \$99 million of labor savings and \$70 million of non-labor savings, or more than \$140 million of total savings since 2013. In addition, these savings reflect approximately \$37 million of annual run-rate O&M amounts and \$9 million of capital avoidance or reduction, as well as customer growth of \$3.5 million. It is important to note that these savings are not inflation adjusted, so the benefit of removing these costs from the business are even

greater. These amounts, inflation adjusted or not, far exceed Spire's transition coststo-achieve.

A.

The above table reflects actual savings achieved to-date. It should be recognized that these savings will continue into perpetuity and will escalate at a blended inflation rate that reflects differences in composition between labor and non-labor components.

Specific comments related to Staff's review of these synergies and their composition will be addressed in the ensuing section.

IV. RESPONSE TO STAFF'S DIRECT TESTIMONY ASSERTIONS

Q. WHAT HAS THE STAFF ASSERTED RELATED TO THE LEVEL OF SYNERGIES AND TRANSITION COSTS-TO-ACHIEVE IN ITS DIRECT TESTIMONY?

Through Mr. Majors, the Staff has made several recommendations and adjustments related to the sufficiency of supporting information provided by Spire regarding synergies and transition costs, validity of several synergies categories, association of transition costs with achieved synergies, and treatment of multi-year unamortized costs for capital projects associated with integration of LAC and MGE. In the end, Mr. Majors does not recommend inclusion of any amortization or rate base treatment of transition costs because he asserts that Laclede has not demonstrated merger savings sufficient to justify recovery. Mr. Majors ultimately proposes that should the Commission allow amortization of transition costs-to-achieve, approximately \$2.6 million should not be allowed for recovery. Finally, he proposes that no rate base

treatment of one-time transition costs be allowed.

Q.

A.

This recommendation results from the Staff's view that Laclede did not: 1) provide information related to how the achieved synergies would be distributed and reflected in FERC divisional accounts; 2) provide a comparison of actual pre-merger costs versus costs of the combined companies during the test year or update period during which transition costs are sought for recovery; 3) allow Staff to independently validate the level of claimed synergies; 4) demonstrate sufficient synergies to justify transition cost recovery, and; 5) limit its transition costs-to-achieve to transition-related items.

FROM YOUR EXPERIENCE, DOES THE STAFF HAVE SUFFICIENT INFORMATION TO VALIDATE THE LEVEL OF MERGER SYNERGIES ACHIEVED?

Yes. The type of material provided by Spire through its 'Post-Close Tracking Model' is consistent with what I am familiar with in prior transactions and our team had direct involvement with the original design of this model. Additionally, I understand that Staff was provided further information on these savings through the data request process.

Staff has suggested that Spire has not provided detailed information to show how FERC divisional costs are impacted by the synergies realized, as specified in the Stipulation and Agreement in Case No. GM-2013-0254. In fact, as Mr. Buck demonstrates in his rebuttal testimony, the Company has provided such information to the extent it was practical and possible to do so. Accordingly, my comments will be

1	limited to a discussion of whether such information is really helpful or relevant to the
2	ability to identify and quantify merger synergies.

- 3 Q. DOES THE INFORMATION SOUGHT BY THE STAFF PROVIDE A
- 4 NECESSARY LEVEL OF INSIGHT NOT ATTAINABLE FROM THE
- 5 INFORMATION ALREADY PROVIDED BY SPIRE?
- 6 A. No. Further, I believe that any supposed shortcoming in the degree to which the 7 Company has been able to tie specific synergies to specific FERC accounts should be 8 viewed as the non-issue that it is. This is simply not an element that we have ever 9 recommended in our prior synergies tracking work. For commissions that are 10 tracking achieved synergies, the value of the actual realized synergies data lies in the 11 nature of the savings itself and in the bases for quantifying that savings by synergies 12 'type', i.e., the cost element affected, e.g., position reduced, insurance or specific 13 capital project, not in the FERC account distribution. The focus is normally on 'what 14 changed, why and by how much' rather than to which FERC account the savings were distributed. 15
- 16 Q. PLEASE EXPLAIN WHY AN EVALUATION OF FERC ACCOUNTS FOR
 17 EVALUATING SYNERGIES IS EXTRANEOUS AND MISSES THE BIG
- 19 A. First, the key question to be addressed is whether Spire has produced sufficient

synergies to offset the level of transition costs identified as related to the transaction..

18

20

PICTURE.

- From my experience, the additional level of detailed information cited as missing
- does not substantially supplement what has already been provided that already

demonstrates this benefit – cost relationship. Second, my experience suggests that use of either primary or divisional FERC data is not insightful to what actually happens with reduced costs due to synergies. The purpose of the tracking and reporting of synergies is to enable review of what business changes have occurred, not which subaccounts have been affected.

Third, my experience also suggests that distribution of savings by FERC primary or divisional account involves a high degree of judgement about how these reduced costs are apportioned by these FERC categories. It is certainly easy to assign direct costs into a FERC primary account, such as customer service or administrative and general (A&G). But it is much more art than science to distribute these savings at a lower level and utilities use a high degree of discretion in how they assign or distribute costs through the FERC accounts.

For example, the 900 series of FERC accounts for LAC A&G in 2016 contained 12 secondary accounts, net of contra-accounts. When the largest category shown as part of LAC A&G is salaries, no further insight on levels or basis is added by this distribution beyond what Spire has already filed regarding reduced positions at their proscribed value. What would be more valuable is to understand the resource level and cost impact in the affected function, e.g., how finance or distribution operations are affected, rather than a discrete cost level change to a lower level FERC account. Further, the A&G divisional category for insurance is defined as 'property insurance, which does not capture other addressable insurance categories such as Directors and Officers, Excess and General, Workers Compensation and, Fiduciary,

among others. It is also interesting that the Staff would attribute value at a FERC divisional account level with these limitations when it does not attribute any to specific information that identifies the employee and position that have been reduced, which is directly relevant.

Perhaps more important is the inherent flawed premise that underlies Mr. Majors concerns about savings identification. It seems that Mr. Majors believes that a simple 'before and after' comparison of costs from pre-merger levels to post-close test year levels yields a deterministic result.

Comparing gross costs levels across two time periods can certainly identify very high level outcomes. And for certain types of comparisons, e.g., understanding simple cost trends, that can suffice. However, if the intent is to truly understand the direct impacts of a merger this comparision would be fraught with flaws. First, non-merger related drivers can cause changes in macro-level costs that are independent of items, such as synergies. Second, macro-level costs do not provide sufficient detail to fully understand the 'pluses and minuses' that contribute to a cost change and mask the identification of direct causation. Finally, macro-level cost levels are a poor substitute for direct synergies identification and quantification, which is what Spire has provided to the Staff.

For these reasons, it would not be dispositive to ascribe any claims of a lack of sufficient information to Spire and substitute a higher level of comparison than what would be appropriate.

Q. DO YOU HAVE ANY COMMENTS REGARDING STAFF'S OTHER

ASSERTIONS AS TO WHY IT CANNOT DETERMINE WHETHER THE COMPANY HAS ACHIEVED SUFFICIENT SYNERGIES TO COVER ITS

CLAIMED TRANSITION COSTS?

A.

Yes. The Staff also suggests that it cannot compare the level of synergies realized with the level of transition costs to be addressed for recovery. This is also not a problem for Staff, since Spire reports the actual savings and costs by type and timing. Thus, the Staff has the ability to directly compare, by period, savings and costs-to-achieve, so it has the ability to ensure that customers are not charged for..... "any amount of transition costs that exceed the level of cost reductions actually experienced by the Company". If alignment in a particular format is the issue, then I believe that this is not a direct rate case issue four years after the close of the MGE transaction.

Further, while specific eliminated position information is available and was provided to the Staff in other ongoing reports, the Staff suggests that it required specific position salary data to validate the actual savings. This is specious and ignores another fundamental constraint that utilities have. The Staff can work with ranges of salary data to confirm the level of savings actually realized. The range of salary provides a very good indicator of the level of salary (and loaded benefits) for an employee within Spire. With this level of information, the Staff can easily test the results achieved and determine whether the 'cost per reduced position' is representative and reasonable. This is especially true given the overwhelming degree to which the value of these employee-related synergies exceed the value of the

identified transition costs.

Q.

A.

However, aligning specific employee information on a named basis with an actual reduction typically creates problems for a utility with respect to maintaining individual confidentiality of personal employee information. This is why companies either use proxies for the salaries, i.e., a range, or 'blind' the identity of the employee and simply use position titles. Nonetheless, the Staff has sufficient information between affected employees and functional salary ranges to validate the savings realized without opening Spire to unnecessary claims for violating personal confidentiality commitments.

THE STAFF ALSO INDENTIFIES SEVERAL COST SAVINGS AND TRANSITION COSTS IDENTIFIED BY SPIRE THAT IT ASSERTS ARE NOT SUFFICIENTLY LINKED TO THE ACQUISITION OF MGE BY LAC. ARE THEY CORRECT?

No, I believe the Staff is far too limiting in their attribution of savings that have resulted from the merger. Mr. Lobser will address each of the identified savings and transition cost areas suggested as not being 'merger related'.

However, I believe it is important to delineate what typically is merger related and what is achievable by some other means, e.g., adoption of best practices. When I support companies with their synergies analyses, three categories are typically utilized to capture group potential synergies in terms of their relation to the merger: (a) created, (b) enabled and (c) developed. Savings defined as "created" would not exist 'but for' the merger, while "enabled" savings can be 'unlocked' by the transaction,

that is accelerated or harmonized from the combination of the companies. Finally, the "developed" category typically refers to savings that could occur 'absent' the merger, i.e., adoption of best practices that would not have needed the transaction to achieve.

A.

Mr. Majors identified 11 specific savings areas that he asserts are not related to the MGE transaction. These relate to custodial services outsourcing, security plans, call center outsourcing, field collection outsourcing, I&C synergies, transportation maintenance outsourcing, sales uplift, growth opportunities, Maximo enhancements, sales expansion and, MoNat office closings. If there are common themes in these areas, the first is the adoption of outsourcing as an integrated entity where one company had conducted the activity in-house and he second theme relates to top-line growth in the MGE service territory.

Q. IS OUTSOURCING A LEGITIMATE SOURCE OF MERGER-RELATED SAVINGS?

Yes, it can be. As I mentioned, there often are differences in how a company determines to best provide a service, i.e. internally or externally. The choice of outsourcing generally reflects some combination of an individual utility's cost level, scale, performance history and ability to effectively manage an outsourced relationship. If a company believes there is a better and cheaper option available than internal performance, it will outsource. Similarly, when internal performance is viewed as superior to outsourcing it will continue to execute with existing resources, all other things being equal. Each company will have made its determination based on its unique facts as stand-alone companies.

When a transaction occurs between two companies with different approaches, it forces the issue of how to integrate these two discrete models. In this situation, a choice is necessary to define a common model that will best meet the combined need of the larger business regardless of the individual starting point. The question is not whether outsourcing could have been accomplished without the merger. Rather it relates to whether the outsourcing situation provides even greater benefits on a combined basis than as a stand-alone entity.

A.

When the acquirer is the outsourcer and has larger scale than the acquiree – as is the case with LAC and MGE for field collections – the use of a third-party has a high likelihood of continuing to be relied upon. However, converting the acquirer to the outsourced option also can be merger-related if the combined economics can be improved to a level beyond that enjoyed by the smaller, current outsourcer, as is the case with transportation maintenance and custodial services. And when an outsourced function has higher economies of scale then an external contract, it will make economic sense to outsource, as is true with respect to the call center and how rationalization across multiple companies can occur.

Q. ARE SAVINGS RELATED TO THE AVOIDANCE OF PRIOR OWNER JOINT AND COMMON COSTS LEGITIMATE SYNERGIES?

Yes, they are. These costs would have been incurred by the prior owner absent the transaction and reflected in the stand-alone financial forecast that Laclede's bid was based upon, i.e., future earnings would have been reduced by this additional O&M. Thus, MGE customers would have borne these costs in the absence of the acquisition.

From LAC's (and MGE's) perspective, avoiding these costs creates a direct
benefit to MGE customers in lower costs than would have been borne by MGE
customers. And as shown in my direct testimony, total Spire Shared Services costs
have been significantly reduced from the acquisition, which benefits both LAC and
MGE.

6 Q. ARE GROWTH RELATED REVENUES ALSO A LEGITIMATE

SYNERGIES SOURCE?

A.

Yes, they are. These opportunities particularly arise from LAC's ability to extend its existing sales programs to MGE which did not have similar programs in related areas in place or planned at the time of the acquisition. Thus, LAC brings an enterprise marketing and sales program to MGE which would not have been available absent the transaction as MGE had no plans for these programs and no investment earmarked for program stand-up. Conversely, LAC brought both a top-line focus and the inherent infrastructure, like the Salesforce CRM system to leverage to MGE. In this case, MGE would not have pursued a similar marketing and sales program on a stand-alone basis, and the potential for incremental revenues would have been foregone.

17 Q. WOULD PROCESS ENHANCEMENTS FROM INCREASED MAXIMO

18 FUNCTIONALITY BE LEGITIMATELY CONSIDERED A MERGER

SYNERGY?

A. Again, yes it would. This would be an enabled savings, since MGE was the beneficiary of Laclede's overall extension of its New Blue system to MGE and its continuing investment in integrated platforms that provide benefit to both entities.

1	These types of benefits resulting from information technology enhancement would
2	not have been available to MGE unless it had definitive plans to conduct such
3	investment for similar functionality on its own - which it didn't.

4 Q. MR. FLAHERTY, DO CHANGES IN OPERATING MODELS FROM STAND-

ALONE TO COMBINED AS A RESULT OF AN ACQUISITION CREATE

MERGER-RELATED SYNERGIES?

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Α.

Yes, they do. The opportunity to realize savings from many operating areas, e.g., shared services or operations support services, often only arise due to the operating model change. When a combined company elects to operate its system in a different manner on a combined basis that it did before on a stand-alone basis, this has direct impacts to combined cost levels. And, when a company now leverages a transaction to think differently about aligning its total resources over an expanded service territory, this also gives rise to merger-related synergies.

14 Q. ARE MR. MAJORS' ADJUSTMENTS TO LACLEDE'S COSTS-TO15 ACHIEVE SIMILARLY UNFOUNDED?

Yes, they are. Mr. Majors states that transition costs in the areas of MGE retired software, integration costs for MGE software, branding costs, and the Continuing Service Agreement (CSA) from Southern Union and ETE are not appropriate.

First, the unamortized costs of MGE's existing software is a legitimate cost-to-achieve, as it is a necessary and unavoidable expenditure incurred as part of the extension of LAC's information management system to MGE and the resulting integration of the LAC and MGE information technology applications. Second, as

explained in the rebuttal testimony of Mr. Hyman, the software costs to integrate MGE with LAC's New Blue enterprise system is a legitimate cost of service, regardless of whether it is treated as transition cost or as simply a necessary, reasonable and prudent expenditure designed to implement a badly needed upgrade to MGE's aging information management system. Third, costs incurred to create a single corporate identity and culture, including "branding" costs, are a necessary transition cost that need to be incurred by merging companies to properly inform vendors, suppliers, customers and, the general public about how to do business with the new entity. While these costs are not directly related to synergies realization, they are part of bringing together multiple entities under a common culture, which is a critical aspect of providing consistent, quality shared services - those same shared services that provides significant cost reductions. They are also a legitimate cost-toachieve in that they establish clarity about relationships with LAC and MGE as part of a new parent entity and enable the avoidance of separate and additional costs if no effort is made to communicate changes within the business. The rebranding of Laclede and unifying of the culture under a shared services business model was recognized at the time of the acquisition, though the actual name change occurred later. Finally, the costs related to the CSA are also a legitimate cost-to-achieve as these costs relate to ownership transfer, which by definition unlocked these synergies, and are a necessary element of transaction close and the transition from one owner to another, while still meeting the needs of customers despite different systems and business models. Transition costs are incurred because the transaction occurred and it

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is necessary to integrate the companies, not just to enable synergies capture, and the standard for inclusion relates to costs necessary to "integrate and merge the two entities into one organization".

4 Q. ARE MR. MAJORS' ADJUSTMENT TO THE LEVEL OF SYNERGIES AND **COSTS-TO- ACHIEVE APPROPRIATE?**

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No, I do not believe so. As discussed above and by Mr. Lobserin his direct testimony, the savings identified and tracked by Laclede principally related to the created or enabled savings categories. Thus, they are either directly related to the transaction or the transaction acts as a catalyst for a fresh look at the manner in which the business operates across two companies versus one.

Mr. Majors' recommendation to not allow recovery of merger costs-to-achieve due to either a supposed insufficiency of information related to synergies capture or demonstration of merger savings in selected areas is inappropriate and does not pass the test of reasonableness given the data provided by Laclede and the nature of the savings themselves.

Ironically, Mr. Majors uses a very broad definition of transition costs when he seeks to disallow them on the theory that sufficient savings have not been achieved to offset them (see discussion of IMS costs by Mr. Hyman) but then uses a very narrow definition of such costs for other items, stating that they must be "....costs incurred in order to achieve synergy savings as a result of the transaction." He correctly recognizes that incremental expenses are incurred to integrate the operations of LAC and MGE, but he does not acknowledge how certain costs result from a transaction,

e.g., branding, that are necessary expenditures to enable the combined company to operate seamlessly across its service territory. These types of costs are contemplated in the Stipulation and Agreement which states: "Transition Costs are those costs integrate and merge the two entities into one organization, and includes integration planning and execution, and "costs to achieve".

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As noted above, transition costs are incurred because the transaction occurred and it is necessary to integrate the companies, not just to enable synergies capture. For example, merging companies will incur costs in areas like customer and vendor communications and information technology environment alignment that may not be related to specific synergies, but are necessary to enable effective business operation.

For all the reasons stated above, I do not believe Mr. Majors' adjustments are valid or well-reasoned and should not be accepted by the Commission.

13 Q. **WHAT IMPACT** WOULD **ADOPTION** OF MR. **MAJORS** 14 RECOMMENDATIONS HAVE TO SPIRE AND LACLEDE AND WOULD THESE IMPACTS BE REASONABLE?

Mr. Major's adjustments have the effect of understating the level of legitimate savings realized, as well as the level of transition costs-to-achieve actually incurred. More importantly, his adjustments have the impact of reducing the recovery of out-ofpocket transition costs-to-achieve and confiscating value from shareholders in the form of diminished earnings and equity value.

It is clear that the level of total realized synergies well-exceeds the level of total transition costs-to- achieve that Spire has incurred. The Stipulation and Agreement also clearly establishes the standard for recognition and recovery of transition costs-to-achieve on page 10 as: "Laclede Gas shall not include in customer rates any amount of transition costs that exceed the level of cost reductions actually experienced by the Company." As a result of Mr. Majors' incorrect assertions regarding the legitimacy of identified synergies and incurred costs-to-achieve, Spire is being inappropriately penalized for accomplishing exactly what it agreed to do, i.e., produce merger synergies at a level that are sufficient to create positive net benefits for customers. This is both bad public policy and an incorrect application of the standards set forth in the Stipulation and Agreement.

Α.

V. RESPONSE TO MS. AZAD'S DIRECT TESTIMONY ASSERTIONS

11 Q. WOULD YOU PLEASE SUMMARIZE THE ASSERTIONS AND 12 RECOMMENDATIONS OF OPC WITNESS AZAD?

Ms. Azad makes a number of assertions in her testimony related to: the objectivity of my analysis of Spire's cost allocations; the sufficiency of evidence related to Spire's compliance with the Affiliate Transactions Rule (4 CSR 240-40.015) promulgated by the Commission; differences in underlying cost allocations amounts, and; differences in utilized cost allocation factors. She also recommends several actions be required by the Commission of Spire to improve the efficacy of the cost allocation process. Namely, Ms. Azad recommends that Spire be required to update and refile the current CAM with the Commission to reflect the most recent changes to Spire's business and cost allocations processes; improve the nature and level of training on cost allocation within Spire; and submit to a Commission-sponsored audit of Spire Shared Services

Inc.'s cost allocations approach. Finally, she proposes a downward adjustment of the level of allocated costs to be included in the cost of service to reflect prior-observed declining cost trends in underlying Spire Shared Services, Inc. costs.

A.

I will respond to several of these assertions and recommendation. My rebuttal testimony should be read in conjunction of that of Mr. Krick and ______.

Q. MS. AZAD SUGGESTS THAT YOUR ANALYSIS DID NOT CONSIDER THE AFFILIATE TRANSACTION RULE OF THE COMMISSION (4 CSR 240-40.015), (THE "RULE") IS THAT CORRECT?

No, it is not. Ms. Azad asked whether I had reviewed the Rule prior to developing my testimony. My response to her data request indicated that while I was aware of this Rule, it had not been the basis for the specific analyses that I conducted in determining whether Spire costs were reasonable and consistent with this Rule. In fact, I conducted analyses of a number of areas not specifically referenced within the Rule and developed defined criteria across five specific areas of review: activity necessity and benefits, activity overlap, cost management, cost levels and trends and, allocation process. In my view, these additional areas provide additional context for evaluation of the reasonableness of Spire's cost allocations and are consistent with its intent. For my analysis, the Rule was simply a starting point and one element of the bases used to develop my analysis regarding the reasonableness of Spire's process and cost allocations.

As Ms. Azad is aware, Strategy& had conducted two prior assignments regarding cost allocations within Laclede or Spire. The first focused on comparing

Laclede's processes at the time and identifying recommendations for next stage evolution. The second focused more directly on the nature of changes that Spire could consider for adoption.

Q.

Α.

The Rule was reviewed in conjunction with the execution of this first assignment in 2015. Moreover, the Rule is similar to others in states that I have reviewed over the course of my involvement with stand-up or analysis of service company or shared services organizations. It focuses on standards, evidentiary needs and record-keeping requirements, among other areas, for regulated utilities in Missouri. While the Rule obviously has standing in Missouri, it reflects similar standards or requirements that exist in other states and / or have been promulgated by other authoritative agencies and bodies that address similar cost allocation challenges.

WHAT OTHER AGENCIES OR BODIES ARE YOU REFERRING TO AND WHY ARE THESE STANDARDS ALSO RELEVANT?

Again, the Rule is controlling with respect to this matter, but additional complementary standards also exist that provide further perspective on the determination of the reasonableness of affiliate charges, and specifically, cost allocations. These standards are all relevant to the considerations in this case.

The agencies or bodies that I'm referring to include: the National Association of Regulatory Commissioners (NARUC); the Cost Accounting Standards Board (CASB), and; the FERC. Each of these entities has codified their perspectives regarding cost allocation efficacy.

These entities all embrace similar standards related to how costs are allocated,

e.g., the guiding allocation framework and allocation factor selection, and certain entities address the topic of market tests. For example:

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• NARUC - Their "Guidelines for Cost Allocations and Affiliate Transactions" has provided guidance since 1998 on cost allocation principles, CAMs, affiliate transactions, audit requirements, and reporting requirements, among other areas. One of NARUC's cost allocation principles that I use to guide my assessments includes: "[Principle 2] The general method for charging indirect costs should be on a fully allocated cost basis. Under appropriate circumstances, regulatory authorities may consider incremental cost, prevailing market pricing or other methods for allocating costs and pricing transactions among affiliates." Moreover, NARUC provides guidelines for affiliate transactions in that, "Generally, the price for services, products and the use of assets provided by a regulated entity to its non-regulated affiliates should be at the higher of fully allocated costs or prevailing market prices." NARUC defines "prevailing market price" as "generally accepted market value that can be substantiated by clearly comparable transactions, auction or appraisal." NARUC's framework for cost allocations and affiliated transactions are complementary to the Rule. Moreover, a method of determining cost reasonableness that NARUC supports is benchmarking. In a "Transactions with Affiliates" overview, NARUC

states, "One way to determine if a cost is reasonable is to benchmark it to costs incurred for similar services. Benchmarking between utilities is possible because the utilities use the same Uniform System of Accounts allowing comparability." In my previous testimony (pages 53-56), I note the relevance and importance of benchmarking in determining cost reasonableness and stated that this activity is utilized by Spire already and provides recurring comparability. In addition, Spire already procures a number of services from external parties that are conducted through formal requests for proposal, and also compares its internal wage and salary costs to the market. These processes both provide a direct comparison to what could be available in the market and are actually 'market tests' conducted in the normal course of business. • CASB – The CASB has provided a number of Cost Accounting

CASB – The CASB has provided a number of Cost Accounting Standards (CAS) that serve as a basis for cost allocation evaluations. One of the relevant provisions includes CAS 418 "Allocation of Direct and Indirect Costs" which discusses a fundamental requirement that "Pooled costs shall be allocated to cost objectives in reasonable proportion to the beneficial or causal relationship of the pooled costs to cost objectives..." and specifically, "The pooled cost shall be allocated based on the specific identifiability of resource consumption with cost objectives by means of one of the following

allocation bases: (i) A resource consumption measure, (ii) An output measure, or (iii) A surrogate that is representative of resources consumed." This serves as an example from another authoritative body of how it embraces similar cost allocation frameworks and standards. Spire utilizes a framework for cost allocation similar to that framed by the CASB. Moreover, in page 77 (Figure IX-1) of my testimony, I have provided how Spire's peers use similar cost allocation factors.

• FERC – In addition to the regulations set forth in Energy Policy Act of 2005, FERC provided further clarity on affiliate transactions with Order 707 in 2008, "Cross-Subsidization Restrictions on Affiliate Transactions." FERC highlighted that "these restrictions will supplement other restrictions the Commission has in place to protect captive customers of franchised public utilities...from inappropriate cross-subsidization of affiliates." One of the elements of the proposed rulemaking "require(s) a franchised public utility with captive customers to provide non-power goods and services to a market-regulated power sales affiliate or a non-utility affiliate at a price that is the higher of cost or market price." FERC's directive is similar to the Rule, which states that an entity "compensates an affiliate entity for goods and services above the lessor of – A. The fair market price or B. The fully distributed cost." FERC acknowledges

that "defining a market price for general and administrative
services is a speculative task," and "As we have previously stated,
the at-cost pricing standard for transactions for non-power goods
and services from centralized service companies to franchised public
utilities with captive customers benefits ratepayers through
economies of scale, and eliminates the speculative task of defining a
market price in these instances." The rulemaking that has been set in
place restricts cross-subsidization while avioding overly cumbersome
cost allocation methods. Another issue that FERC addresses in Order
707 is the support of a centralized shared service model, similar to
that adopted by Spire. FERC stated in its hearing that, "we believe
that centralized service companies can facilitate regulatory oversight
and generally favor their use" and further adds, "The detailed
accounting and reporting requirements applicable to centralized
service companies greatly assists the Commission in regulating those
entities in a multi-state context where individual states may have less
authority to help oversee affiliate transactions." The Commission
noted that "current reporting regulations are adequate to ensure
compliance with the proposed restrictions on affiliate transactions"
and in the Order 707 rehearing "that no additional reporting
requirements are necessary at this time."

As noted, these entities embrace similar standards for how cost allocations should be

designed and executed. They each frame their perspectives in the same principles, i.e.,

1) cross subsidization should be avoided; 2) a one-size-fits-all approach to allocations
is inappropriate as differences to companies can exist, and 3) fully allocated or
distributed costs provide a sound basis for aligning shared services costs with affiliate
responsibility. Consequently, the entities recognize that the application of effective
standards requires that multiple elements be assessed, which is consistent with my
approach and testimony.

Q. HAS YOUR ANALYSIS BEEN CONDUCTED IN A MANNER CONSISTENT

WITH BOTH THE COMMISSION RULE AND THE PRINCIPLES THESE

ENTITIES PROSCRIBE?

A.

Yes, it has. My analysis is consistent with the standards existing within the Rule and reflects its intent with respect to cost assignment and allocations. However, my analysis extends beyond the Rule as stated and specifically addresses several areas which directly relate to why and how costs are incurred, managed and distributed. From having conducted more than 20 assignments in this area, I believe that my approach provides significant rationale for Spire's Shared Services approach to service need and performance, establishes how shared services costs are planned and managed, compares costs to other similar entities, reviews how costs have been incurred, and reviews how cost allocations are executed. The sum of all of these analyses provides a substantial amount of additional data that both support the intent of the Rule and enable the Commission to view specific assessments that illustrate the reasonableness of Spire's costs.

1	Q.	WHAT	HAS	MS.	AZAD	ASSERTED	ABOUT	YOUR	OBEJCTIVITY	AS	AN

- 2 ANALYST AND WITNESS FOR SPIRE?
- A. Ms. Azad asserts that my involvement with Spire in the conduct of prior related assignments would suggest a lack of independence with respect to any assessment of related cost allocations in this case. She then attempts to buttress this assertion by suggesting that the lack of adjustment to either Spire's filed costs or in other assignments is somehow indicative of this lack of independence. On both counts she is incorrect and is making a false, inappropriate and unsubstantiated claim.
- 9 Q. WHAT HAS BEEN THE NATURE OF YOUR PRIOR CONSULTING
 10 INVOLVEMENT WITH SPIRE?
- 11 A. I have previously provided services to Spire or its operating companies in two
 12 primary areas: 1) the prior MGE and Alagasco acquisition transactions, and; 2) the
 13 conduct of an industry review of other utility shared services practices, and support
 14 for the design and development of the current Spire Shared Services, Inc. entity and
 15 related processes. In these assignments, Spire was interested in our independent
 16 perspective regarding the subject matter of these assignments and our development of
 17 recommendations that they could implement.
- 18 Q. HAVE YOU CONDUCTED SIMILAR REGULATORY ASSIGNMENTS
 19 THAT REQUIRED YOUR PROFESSIONAL OPINION ON CLIENT
 20 MATTERS WHERE YOU PREVIOUSLY PERFORMED RELATED WORK
 21 TO THE SUBJECT OF YOUR TESTIMONY?
- 22 A. Yes, I have. I have consulted regarding the utilities industry for over 40 years serving

regulated companies, as well as state commissions and intervenor groups in earlier years. My prior experience with the provision of testimony has covered work performed on behalf of these clients related to capital project execution, merger transactions and other matters, including shared services organization stand-up and subsequent cost recovery. In each of these situations, the direct or rebuttal testimony I submitted reflected my best judgment and experience given the facts present in the specific matter.

8 Q. ON WHAT BASIS HAS MS. AZAD ASSERTED THAT YOU ARE NOT 9 OBJECTIVE WITH RESPECT TO SPIRE IN THIS MATTER?

Α.

A. She has suggested that my prior involvement with Spire precludes my objectivity because I had direct involvement with the Company in design of the present cost allocation system. She then 'bootstraps' a passage from the Public Company Accounting Oversight Board (PCAOB) related to independence of an auditor to reinforce this assertion. Finally, she suggests that while I have conducted numerous reviews of shared services organizations and cost allocations, she believes that the absence of service company cost adjustments for inappropriately charged costs in these assignments is not reasonable.

18 Q. IS MS. AZAD CORRECT IN ANY ASPECT OF HER ASSERTIONS 19 REGARDING YOUR OBJECTIVITY?

No, she is not. She is factually misinformed and offers a false premise upon which she makes her assertions, namely that prior professional involvement with a client leads to biased advocacy for that client. First, she incorrectly assumes that the work I

performed for Spire was related to an analysis of transactions, i.e., an audit. To be clear, the scope of our work did not focus on transactions; rather, it focused on the reasonableness of the overall design and application of the cost allocation process. Ms. Azad thus starts her assessment with a fundamental misperception of what she thinks she is reviewing. Second, Ms. Azad cites a passage that provides an example that is not germane to me. I have no "....obligation to or interest in the client, its management, or its owners...." Strategy& consulted to Spire and has no direct or indirect constraint to our objectivity, like her Board of Director example would imply. Third, we were consultants to Spire, not management, i.e., we were not decision makers and accordingly are not reviewing our own decisions. We objectively provided our recommendations on how Spire could stand-up its shared services organization. Fourth, the services we provided to Spire were focused on ex ante shared services design, while my testimony addresses ex post adoption, processes and outcomes. These two focuses are uniquely different and individually or together do not create any impacts on objectivity. Fifth, Ms. Azad asserts that the lack of findings regarding inappropriate charges in prior work is illustrative of a further lack of objectivity. We were requested to review the manner in which Spire Shared Services Inc. was operating in support of the various entities within Spire as a whole and the consistency of application of the cost allocation process with its original intent. There should be no expectation that adjustments of that type would result since we were not reviewing 'charges' from transactions.

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More problematic is the presumption that adjustments to affiliated charges

should be expected from any review of material filed by a utility, regardless of the merit and structure of the process. While I have reviewed numerous shared services organizations and cost allocations results, my focus — and that of any objective reviewer — is on whether the process is well-defined, is working as it is intended and delivers reasonable results given its intent and application.

Q. DO YOU BELIEVE THAT MS. AZAD SIMPLY ASSUMES THAT COST ALLOCATION ADJUSTMENTS SHOULD BE NECESSARY TO SPIRE'S COST ALLOCATIONS?

A.

The results of my prior cost allocation reviews did not result in the types of adjustments Ms. Azad believes must exist because: 1) utilities have been administering processes that have been consistently reviewed for decades by regulatory commissions and found to be consistent with relevant requirements; 2) the appropriate standard for review is whether the cost allocation process in place is yielding reasonable results in accordance with its design; and 3) Spire's cost allocation approach is similar when compared to that of other utilities and achieves reasonable outcomes

Ms. Azad does not appear to recognize or appreciate that utilities have been allocating shared services costs since before the adoption of the Public Utilities Holding Company Act of 1935 (PUHCA). This was a formative event with respect to intra-company alignment and payment for services provided between entities and established guidelines and restrictions on how service company costs should be addressed with subsequent establishment of Cost Allocation Manuals (CAMs) that

still stand today.

A.

Many state statutes and regulatory commission requirements subsequently reflected the principles within PUHCA in establishment of their own regulatory models. Thus, utilities have been allocating service company or shared services costs under stringent guidelines which reduce the potential for inappropriate charges requiring adjustment.

Ms. Azad's testimony – and her underlying bias – incorrectly assume that adjustments to cost allocation amounts are necessary to find that utilities have appropriately reflected their shared services costs.

Finally, I would note that after having access for months to hundreds of pages and thousands of rows of data, Ms. Azad has not identified a single adjustment to any transaction charges from Spire Shared Services other than her incorrect reallocation of the New Blue information technology system which is further addressed by Messrs. Krick and Hyman.

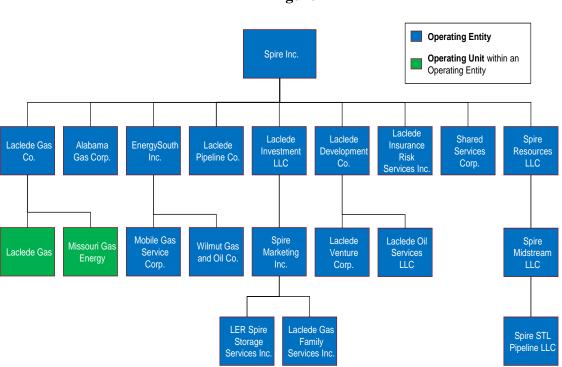
15 Q. WOULD YOU COMMENT ON MS. AZAD'S ASSERTION THAT MANY 16 AFFILIATES WITHIN SPIRE HAVE NOT BEEN RECEIVING 17 ALLOCATIONS FROM SPIRE SHARED SERVICES, INC.?

Yes. Ms. Azad is both incorrect in her assertion that these affiliates do not receive cost distribution and ignores information available to her that explained Spire's rationale for cost assignment and allocations.

The Spire cost assignment and allocation system was established to enable the allocation of shared services costs among the operating utilities <u>and</u> to provide for

direct cost capture and assignment to regulated and non-regulated entities, where appropriate. Ms. Azad notes that 12 of the 21 existing entities within Spire do receive direct charges or cost allocations and nine do not. We would note that within the current entity structure of Spire there are 19 entities and two operating units housed within the Laclede Gas Company entity, not 21 separate entities. Figure 1 below reflects the proper entity structure for Spire.

Figure 1



Ms. Azad also incorrectly indicates that Laclede Investment LLC does not receive any allocations from Spire Shared Services. Allocations to this entity can be seen in the OPC Calculation Support file on the "New Blue Derp Adj" (sic) tab row 27 (INV is the symbol for Laclede Investment LLC).

1	Of the 19 legal entities and 2 operating companies nine do not receive
2	allocations, these are:
3	1. Spire Shared Services Company, Inc
4	2. Energy South, Inc
5	3. Laclede Gas Company (Note allocations are shown under LGC
6	however to allow for allocations the assets, revenue, and wages listed
7	under LGC indicate Laclede Gas operating unit numbers, while MGE
8	assets, revenue, and wages under MGE indicate Missouri Gas Energy
9	operating unit numbers)
10	4. Laclede Gas Family Services, Inc
11	5. Spire STL Pipeline LLC
12	6. Spire Inc
13	7. Spire Resources, LLC
14	8. Spire Midstream, LLC
15	9. LER Spire Storage Services, Inc
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17	Figure 2 below provides the rationale for why these nine receive no
18	allocations.
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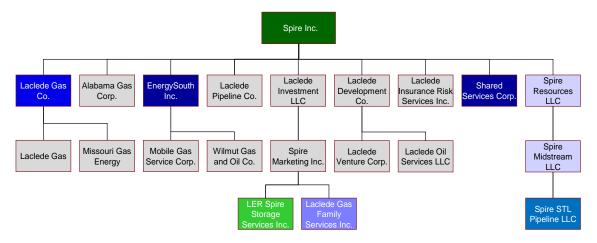
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Figure 2



- Not intended to be cost centers. All costs are billed out to other entities → receives No shared service allocations. (EnergySouth Inc. and Shared Service Corp)
- For allocation purposes all assets, revenues, and staff are determined at the "Operating Unit" level → all allocations flow to Laclede Gas and Missouri Gas Energy "Operating Units." (Laclede Gas Co.)
- Entity was dissolved in September of 2016 and no longer receives shared service allocations. (Laclede Gas Family Services Inc.)
- Entities hold no assets, revenue or staff → receive not shared services allocations. (Spire Resources LLC and Spire Midstream LLC)
- Shared service costs that originate from or get allocated to the Spire, Inc. holding company are for the benefit of the subsidiaries and are allocated to the subsidiaries via direct charge or allocated through the Shared Services Corp. → No shared services allocations are held by the Spire, Inc. entity, there are however non-shared services costs held within Spire, Inc. (Spire Inc.)
- LER Spire Storage is a sub of Spire Marketing. Its portion of assets, revenues, and staff are held by marketing → shared service allocations charged to marketing. (LER Spire Storage Services Inc.)
- Start-up entity that will begin receiving allocations in FY 2018. Vast majority of costs to date have been direct charged, allocation would be minimal. (Spire STL Pipeline LLC.)
- Receive shared services allocations. (All Others)

Ms. Azad notes at page 14 of her testimony that almost 100% of Spire's revenues are generated from its gas utility and gas marketing business segments. These entities do receive allocations and direct charges except where noted above. For those entities not presently receiving cost allocation charges, the asset and resource based businesses, e.g., Spire STL Pipeline LLC, will begin to be allocated costs in FY2018 which will complement other direct costs during 2016. For the remaining entities, they are either shell ompanies or have no business activity. Ms. Azad's concern over these entities is misplaced.

1 Q. IS SPIRE'S APPROACH TO DEVELOPMENT OF ITS ALLOCATED COSTS

2 CONSISTENT WITH THE RULE'S STANDARD FOR FULLY

DISTRIBUTABLE COSTS?

A.

Yes, it is. The Rule defines fully distributed costs to include ".... all costs incurred directly or indirectly used to produce a good or service." While the Rule does not definitively identify how to develop fully distributed costs, it does state that all the costs of the regulated utility should include all costs to complete the transaction, including appropriate allocation of joint and common costs. However, the language in the Rule – and the focus of the Rule itself – clearly is more directed at addressing the regulated entity's purchase of goods and services from affiliates, rather than the provision of goods and services to an affiliate.

In my view, Spire's cost assignment and allocation methodology is consistent with this standard. First, employees of Spire Shared Services are housed within the regulated utilities and thus original costs for these services initiate from the entity that is providing the service. Second, joint and common costs, i.e., for typical corporate center activities are identified and assigned or allocated to the affiliate that benefits from the activity or spread across the entities comprising the overall business. Third, the labor costs of Spire Shared Services include relevant loaders for benefits which further build total costs of performance. Thus, Spire Shared Services costs are fully distributed.

Q. DOES SPIRE ALSO UTILIZE MARKET INFORMATION TO TEST ITS COSTS AGAINST WHAT IS AVAILABLE FROM OTHER PROVIDERS?

Yes, it does this through the regular course of business execution. Spire utilizes third-party resources, i.e., market sources, for provision of various activities, such as for audit and tax services, construction management, call centers and, payroll. These outside service entities provide insight into comparative costs for performance and represent a market source for certain activities that best lend themselves to outsourcing.

A.

As I mention with respect to Mr. Majors' asertions regarding certain synergies areas, LAC identified additional outsourcing opportunities related to either extending its current third-party arrangements across MGE or adopting existing MGE outsourcing across its similar activities. The use of third-parties in the normal course of business provides a useful view into the market for alternative service providers and therefore market costs.

My experience suggests that the incremental costs associated with reviewing internal costs for activities performed through a market comparison far exceeds its value, particularly when the appropriate assignment and allocation of costs captures these expenditures in a more useful manner and Spire already reviews market costs on an ongoing basis. In my view, adequare market test information already exists and Spire has met the requirements of the Rule.

The analysis I have conducted suggests that Spire's cost assignment and allocation methodology adequately enable it to effectively respond to the standards with the Rule regarding use of fully distributed costs and a market test.

Q. DO YOU BELIEVE THAT MS. AZAD'S ADJUSTMENT FOR TRENDS IN

ALLOCATED COSTS TO MISSOURI OPERATIONS IS APPROPRIATE?

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No, I do not. Ms. Azad is 'cherry-picking' a single item for incorporation into the cost of service which amounts to single-issue ratemaking, which is not a generally accepted approach in historical test year rate cases. Further, Ms. Azad has mis-used the cost decline rate that was contained in my testimony and exhibits.

Ms. Azad has utilized a 3.3% compound annual growth rate (CAGR) to apply to 2016 shared services costs to the Spire Missouri Operations (including both LAC and MGE) to develop an estimate of what 'could' occur in 2017 if this trend continued. This is incorrect from several perspectives: First, the costs in 2017 are outside the test year and it is speculative to assume what those costs would have been, i.e., whether those costs could be higher or lower. Second, she is only addressing a single area of cost impacts in 2017 which ignores the impacts of inflation on all other costs and any changes to costs that occur as a result of non-escalation, e.g., regulatory mandates, new programs, operating requirements, etc. Third, Ms. Azad has assumed that an observed historical trend over three previous years (2014 – 2016) will continue at the same level into a succeeding year. Fourth, the predicate for changes into the cost base that underlies the declining CAGR is based on the impact of synergies from two large prior transactions that are not replicated in 2016 through EnergySouth. Fifth, she is mixing real and nominal dollars in her application of a declining real CAGR, i.e., inflation adjusted dollars to a nominal cost base, i.e., current dollars.

The shortcomings in Ms. Azad's overall approach reflect a flawed logic and cannot be relied upon. But, even if her logic were assumed to be reasonable, her

calculation overstates the potential impact of the declining CAGR she observed in my testimony.

Ms. Azad utilizes the 2013 to 2016 3.3% CAGR real decline to Missouri operations in shared services charges, i.e., after adjusting for inflation, shown on my Figure VIII – 7 which resulted in a 2016 total of approximately \$213 million. While the percent decline and Missouri operations 2016 baseline figures are correct, she applies an after inflation adjusted CAGR to a nominal dollar, i.e., unadjusted for inflation or actual dollars booked amount. This is an apples and oranges comparison, i.e., actual dollars versus deflated dollars comparison. Ms. Azad overstates the value of any adjustment by more than 100% even if her logic were correct, which it is not. To correct the record, if Ms. Azad were using the correct percent decline CAGR the adjustment would be \$3.0 million, not the \$7 million she proposes. This amount is approximate to the information provided by Spire for its updated results, although the purpose and bases for these calcualtions are different. But even this adjustment, as it is developed by her, is inappropriate.

Nonetheless, her errors do not stop at this calculation itself. The measured decline in shared services charges to Missouri operations reflects a single four year timeframe between 2013 and 2016. This timeframe reflected the realization of significant synergies from the Laclede and MGE transaction and modest synergies from the Laclede and Alagasco transaction. The significant early year impacts of these transactions cannot be assumed to continue at the same rate, particularly when Spire Shared Services costs are escalating overall at a 1.91% real rate, i.e., before inflation.

My testimony at pages 63 through 69 identify the changes in cost levels and types over this period and explains the impact of the mergers and other non-merger items on functional cost categories, i.e., reduction due to the mergers offset by other increases to business costs. The rate of decline in service company billings is driven by the realization rate of merger synergies versus the rate of growth in actual costs, including inflation. Ms. Azad assumes that the pattern of 2013 – 2016 will continue through 2017. This is entirely speculative and is incorrect for several reasons: 1) the merger synergies will be flat rather than growing; 2) the addition of EnergySouth at its small scale does not alter the shared services charges cost decline path in any meaningful way like the MGE and Alagasco transactions did; 3) 2017 as a year cannot be assumed to look like the 2013 – 2016 period, and; 4) escalation continues to grow at approximately 2% for general inflation, 4% for labor costs and 6% for medical benefits costs (based on a 30-year average growth rate)

These factors referenced above result in a declining rate of change in Spire Shared Services costs year-over year.

Table 2

	2013	2014	2015	2016
Total Shared Services Cost	\$374,538,462	\$344,329,196	\$325,141,362	\$322,368,740
Change in Cost Year-on-Year (Reduced Cost)		(\$30,209,267)	(\$19,187,834)	(\$2,772,622)

As the table indicates, real costs in 2013 of approximately \$375 million decline to \$322 million by 2016, but the rate of decline drops as continuing escalation

1	offsets the level of synergies realized. And in fact, these costs are expected to increase
2	in 2017 to approximately \$344 million, which is completely opposite to what Ms.
3	Azad assumes

These factors – individually or taken together – would indicate that Ms.

Azad's premise is false and her adjustment is without merit.

A.

Q. DO YOU BELIEVE IT IS NECESSARY FOR THE COMMISSION TO ORDER AN EXTERNAL AUDIT OF SPIRE'S COST ASSIGNMENT AND ALLOCATION PROCESSES AND PRACTICES?

No, I do not. While the Commission has the prerogative and authority to order and undertake any investigation it considers necessary based on its observation of the facts and conditions, it is not justified in this circumstance.

As discussed in my direct testimony and exhibits, Spire Shared Services costs have declined on a real and nominal basis over the last four years which reflects prior expected merger impacts to cost levels. This decline also occurs notwithstanding several years of cost escalation at the levels I indicated above. Thus, there does not appear to be an adverse trend that needs to be investigated.

While the CAM could be enhanced by more fully reflecting specifics of the current cost allocation process and the evolution of Spire itself, the approach and processes in use today are still very much aligned with the CAM, but updated, as required, by the major events of needing to add the acquired entities so they are properly allocated costs in accordance with the CAM. The Company itself has acknowledged that the CAM will be enhanced as an outcome of this case and the

1	maturing of its shared services model post-EnergySouth integration. While Ms. Azad
2	calls into question several observed 'discrepancies' regarding baseline allocations,
3	Spire entity allocations, and allocation factor utilization, these are directly addressed
4	by Mr. Krick in his rebuttal testimony and would further suggest that an audit would
5	neither be required nor productive in providing additional insight to the Commission
6	regarding the Spire Shared Services model and its allocations process.

Q. WHAT ISSUES HAS MS. AZAD RAISED RELATED TO THE MANNER IN WHICH YOU HAVE REVIEWED THE SHARED SERVICES COST FOR

LAC AND MGE?

A.

- A. Ms. Azad has asserted that LAC and MGE should be analyzed separately "...given that the two serve customers in distinct, separate areas of the state, and have their own employees." This is recommended "...to ensure that the charges recovered from MGE customers and LAC customers justly and reasonably represent the costs for providing services to those particular customers."
- 15 Q. DO YOU BELIEVE THAT MS. AZAD IS CORRECT IN HER BELIEF THAT

 16 LAC AND MGE SHOULD BE EVALUATED SEPARATELY FOR

PURPOSES OF ALLOCATIONS?

No, I do not. While it is the case that the two utilities have non-contiguous service territories and distinct customer bases, this is not a relevant factor in determining the shared services costs allocated to each respective utility. Furthermore, the allocation of shared services costs to LAC and MGE is an output of the already established guidelines of Spire's Cost Allocation Manual, which already takes into consideration

many of the distinct elements of the customer base and other cost causation drivers utilized for allocations.

An additional indication that these two operating units can logically be treated as one utility is the fact the Staff has deemed it appropriate in the past to approve a single CAM for both LAC and MGE, even while normal cost assignment and allocations would continue to apply to each operating entity to support their individual revenue requirements and customer rates. As stated in my testimony, total spend by Laclede dropped by \$9 million in nominal dollars and \$21.8 million in real dollars, representing a 1.4% and 3.3% decline per year, respectively (i.e., Compound Annual Growth Rate (CAGR) from 2013-2016). Overall, the decreases identified in Spire shared services billings represent its commitment to controlling the cost of its services to its affiliates. Further delineation of the utility into LAC and MGE would be of limited to no value in evaluating Spire's overall ability to control shared services costs.

Furthermore Ms. Azad offers no precedent or findings to support her assertion that LAC and MGE's allocated costs should be evaluated separately, with respect to the request of Spire. Ms. Azad only states that each operating unit 1) serves two distinct customer bases, without providing any discernable distinction, 2) operates in separate areas of the state, without providing rationale for why this would impact the cost of service, and 3) have their own employees, which while correct ignores the fact that these employees directly charge their costs to the operating unit for which they

provide direct benefit or indirectly charge costs, which are then allocated as determined by the aforementioned CAM.

Given this lack of cited precedent and supporting rationale I see no meaningful distinction that requires LAC and MGE to be evaluated separately for the purposes of cost assignment and allocations when these costs are sourced from Spire Shared services for both entities.

7 Q. WHAT HAS MS. AZAD STATED REGARDING WHAT SHE 8 CHARACTERIZES AS UNEXPLAINED INCONSISTENCIES AMOUNG

SOURCE DOCUMENTS RELATED TO ALLOCATIONS?

A. Ms. Azad has stated that 14 of 25 allocation factors for Laclede, which were utilized during 2016 per the monthly allocations factors reports, were not listed in other sets of documents provided by the company for the same period. Further, Ms. Azad states that several other allocation factors differ yet from the allocation factors the company provided in response to discovery in the information presented to the PSC in the company's presentation in October 2016. And lastly, Ms. Azad asserts that these factors differ from Spire's response to OPC 1021.6. Based on this, Ms. Azad claims that the company's records present an inconsistent and incomplete listing that does not appropriately account for the figures in the testimonies of witnesses.

19 Q. DO YOU AGREE WITH MS. AZAD'S CONCLUSIONS RELATED TO 20 ALLOCATION FACTOR INCONSISTENCIES?

A. No, I do not. We have tried to obtain workpapers or information related to this claim from Ms. Azad; however, at this point have not received any response, so we will reserve our right to circle back to this in surrbuttal. That said, from what I can see having reviewed the same material Ms. Azad used to arrive at this conclusion, it appears that she has taken an overly literal definition of allocation factors to claim there are several independent allocation factors across the documents she reviewed. In the cases where Ms. Azad sees 25 separate and independent allocation factors, I see seven primary factors most with slight variations depending on the scope of Spire business entities they support. This includes, for example, 3-factor allocations; where Ms. Azad sees four independent allocation factors (Corporate Wide (3-factor) Total, Gas Utilities Only (3-factor) Total, MO Gas Utilities (3-factor) Total, and MO Only (3-Factor) Total)¹, I see one allocation factor with four variations.

Ms. Azad further states that "The lack of unambiguous, consistent figures for the test year is an issue not addressed by Mr. Flaherty. This results in figures that do not appropriately reflect shared services charged and chargeable to Spire companies in the test year or known and measureable changes in charges reasonably anticipated to be allocated to LAC and to MGE for shared services for the period in which new rates would be in place." Again, the conclusion Ms. Azad reaches is based on an overly specific definition of an "allocation factor".

Ms. Azad also indicates in her tables on pages 32 and 33 that not all allocation factors were used consistently across calendar year 2016 and then uses these occurrences to support her claim of inconsistencies. This claim ignores the fact that

¹ Spire leveraged payroll as a proxy for headcount prior to 2016.

five of the 25 allocations factors she notes are new to the shared services organization in FY 2017, therefore there should be no expectation of their consistent use across calendar year 2016. Additional allocation factors show sporadic use over the calendar year; however this is generally due to there being no allocated costs in these months that required allocations. This is at times the case for Field Ops HC related charges (these resources also charge directly when appropriate).

A.

Ms. Azad further states at page 30 of her direct testimony that "The lack of unambiguous, consistent figures for the test year is an issue not addressed by Mr. Flaherty. This results in figures that do not appropriately reflect shared services charged and chargeable to Spire companies in the test year or known and measureable changes in charges reasonably anticipated to be allocated to Laclede Gas and to MGE for shared services for the period in which new rates would be in place." Again, the conclusion Ms. Azad reaches is based on an overly specific definition of the allocation factors that are utilized.

Q. DOES MS. AZAD CITE ANY FURTHER ISSUES WITH YOUR ANALYSIS OF ALLOCATION FACTORS WITHIN YOUR TESTIMONY?

Yes, Ms. Azad notes that my analysis was not representative of the changes to allocation resulting after to the company's acquisition of EnergySouth, which took place in 2016. Ms. Azad also cites that in 2016 Spire formed additional entities including Spire Resources LLC, Spire Midstream LLC, and Spire STL Pipeline, and that these entities were not included in my analysis.

O. WERE THERE REASONS THESE ENTITIES WERE NOT INCLUDED IN

YOUR ANALYSIS?

A.

Yes, these entities were not included due to their limited to no impact on allocated costs in the 2016 calendar year, as well as my focus on shared service related costs and cost trends from 2013 – 2016.

Spire Resources LLC and Spire Midstream do not hold any assets, revenues or resources and therefore did not receive direct or allocated shared services costs at any time from 2013 - 2016. For this reason they were not included in the analysis of shared services costs. In general Holding Companies receive no allocated costs from the Spire Shared Service Corp since no assets, revenue, or staff reside within the Holding Company. All costs that accrue to these entities are directly charged and always related to specific project work being conducted on behalf of these Holding Companies, e.g., M&A, special projects, etc. In these cases there are benefits costs that follow the directly charged resource costs, however these too get directly charged to the relevant Holding Company and do not flow through the Share Service Crop.

Spire STL Pipeline was excluded from the analysis due to the limited nature of allocated costs in calendar year 2016, Spire STL Pipeline was only included in Spire's FY2017 allocations and contributed only three months of data to the 2016 calendar year. Given the lack of data dating back to 2013 and the limited inclusion of allocated costs in calendar year 2016 these costs were not specifically called out in my analysis and represented limited dollars to allocated shared services cost in the 2016 calendar year.

Similar to Spire STL Pipeline, EnergySouth was excluded due to the limited

impact on the 2016 calendar year shared services costs and the limited insight into historical costs dating back to 2013. At the time of my analysis Spire was still receiving transition services from Sempra who could not provide the required level of detail back to 2013. Furthermore due to inconsistancies between Sempra's and Spire's chart of accounts these costs could not be accurately mapped to Spire's shared services costs, even if they were available. Given this EnergySouth was excluded from my cost trending analysis as well as the overall shared service costs for calendar year 2016.

9 Q. HAS MS. AZAD NOTED ANY ISSUES WITH THE ALLOCATED COSTS 10 IDENTIFIED BY YOU IN YOUR TESTIMONY?

Yes, Ms. Azad has noted perceived discrepancies between the allocated shared services costs from my testimony and the numbers provided by Spire through its monthly allocation reports. Specifically, she notes that the \$57.5 million total from the monthly allocation reports represent less than half of the \$121.4 million in allocated costs in my testimony. She further points out that the portion of the charges marked specifically as "shared services allocations" (excluding benefits and insurance) represents a perceived discrepancy of approximately \$11 million between the two sources.

19 Q. **DID MS. AZAD SEEK TO CLARIFY THESE PERCEIVED DISCREPANCIES**

WITH YOU?

A.

A. Partially. Ms. Azad sought to understand the financial model that underpinned my assessment of allocated cost, but primarily focused on attempting to replicate the

- numbers provided in my testimony, apparently without an understanding of the foundational elements of how my analysis was conducted.
- 3 Q. WHAT DRIVES THE DIFFERENCES BETWEEN THE \$57.5 MILLION
- 4 CITED IN MS. AZAD'S TESTIMONY AND THE \$121.4 MILLION CITED IN
- 5 **YOUR TESTIMONY?**
- 6 A. It appears Ms. Azad's \$57.5 million value is based on a summation of the allocated 7 costs for LAC and MGE for the 2016 calendar year. In my original analysis, to 8 support cost trending from 2013 – 2016, I separated benefits and insurance into their 9 own distinct elements. The \$121.4 million amount includes insurance and benefits to resources that charge to Spire's Shared Services entity, as well as benefits and 10 11 insurance to all other resources within the Spire regulated utilities. Only shared 12 service related charges that require allocation flow through Spire Shared Services, 13 with all other costs related to shared services direct charged. For LAC and MGE the 14 total Allocated Shared Services, Allocated Benefits, and Allocated Insurance total 15 \$121.4 million. Ms. Azad's total of \$57.5 is a subset of these costs with the \$63.9 16 million difference being Allocated Benefits and Insurance that are direct charged to 17 LAC and MGE to cover these associated costs for non-shared services related 18 operational staff.
- Q. MS. AZAD ALSO NOTES AN APPROXIMATELY \$11 MILLION
 DIFFERENCE BETWEEN THE \$57.5 MILLION IN ALLOCATED
 CHANGES FROM THE MONTHLY REPORTS AND \$46.5 MILLION CITED
 AS ALLOCATED SHARED SERVICES IN YOUR TESTIMONY. WHAT

EXPLAINS THIS DIFFERENCE?

There are two primary drivers for this difference. The first is related to the allocated benefits discussion noted above. Ms. Azad's \$57.5 million total includes \$8.3 million in benefits. These were included in the Allocated Benefits section my findings, not in the Allocated Shared Services costs Ms. Azad is directly comparing to.

An additional \$2.1 million of this difference is related to payroll related clearing accounts Spire only recently incorporated into its allocations in 2016. For the purposes of my cost trending analysis these clearing account dollars were removed to permit an apples-to-apples comparison from 2013 through 2016. While these types of accounts are often used by utilities to capture costs on a temporary basis, they are not always recurring and are ultimately netted against other cost capture accounts.

The remaining \$0.6 million is due to additional select eliminations related to indirect payroll items that were not consistently incurred across LAC, MGE, and Alagasco and therefore necessitated separation to ensure an apples-to-apples comparison for 2013 through 2016. These eliminations were maintained when evaluating LAC and MGE to ensure a consistent baseline of Spire Shared Services costs for comparison purposes. A summary reconciliation of cost differences are included in Table 3 below.

A.

Table 3

Calendar Year Shared Services Total from monthly reports		\$57.5 Million
Adjustment for benefits	_	\$8.3 Million
Adjustment for clearing accounts	_	\$2.1 Million
Adjustment to enable 2013 – 2016 cost comparison	_	\$0.6 Million
Strategy& Allocated – Shared Services		\$46.5 Million

3 Q. SHOULD THE ASSERTIONS AND RECOMMENDATIONS OF MR.

MAJORS AND MS. AZAD BE ACCEPTED BY THE COMMISSION?

A. No, they should not. Neither Mr. Majors nor Ms. Azad are correct in their assertions and their recommendations are not justified.

Mr. Majors is incorrect in his claims that he did not have sufficient information to evaluate the LAC – MGE merger synergies and that LAC has not justified sufficient synergies to enable recovery of the level of costs-to-achieve described in the stipulation and agreement. His adjustments to both synergies and transition costs-to-achieve would adversely financially impact Spire and should not be accepted.

Similarly, Ms. Azad's assertions stem more from misunderstanding the information she reviewed than any incorrect information from Spire. Further, she has not shown that any benefits would be realized from the conduct of a separate audit of Spire shared services costs. Her recommendations should similarly be disregarded by the commission.

18 Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

19 A. Yes, it does.

Spire Missouri

COST ALLOCATION MANUAL

Annual Report For the Fiscal Year Ending September 30, 2018

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LIST AND DESCRIPTION OF ALL SPIRE MISSOURI FUNCTIONS THAT PROVIDE SUPPORT TO NONREGULATED AFFILIATES AND THE HOLDING COMPANY

Business & Economic Development

- Economic Development works with economic development organizations (EDOs) and public officials to draw new businesses into all Spire utility geographies.
- Business Development:
 - works with builders, developers, architects, and engineers to contract for natural gas service to newly constructed buildings;
 - administers multiple programs that incent existing customers to increase the efficiency of the existing appliance mix at their place of business or residence; and
 - works with existing homeowners and businesses to provide natural gas service where requested.
- Sales operations and analysis
 - Analysis and forecasting
 - Provide continual data support that measures business and economic development functions
 - Manages company-wide standard reporting of customers, new premise activations, renewals. Disaggregates reports to provide geographic and seasonal trending.
 - Develops ad-hoc reporting that identifies future areas of growth.
 - Manages Business and Economic Development core systems (e.g. Salesforce) and develops reporting to assist management in performance.
 - Develops forecasts for net customers and new premise activations across all Spire utilities to provide guidance on financial and operational planning.
 - New technology & efficiency engineering
 - Provide continual targeted engineering and technological support directly to customers to enhance their understanding of NG applications and expand use
 - Develops customized solutions for end-use customers that optimize their use and application of natural gas technologies. Support includes engineering analysis, technology recommendations, and operating costs analysis.
 - Identifies and evaluates new gas technologies for commercialization in utility geographies. Support includes engineering analysis, codes and standards, and cost structure.

Communications & Marketing

- Communications (employee & public)
 - Employee communications
 - Supports corporate and business unit initiatives pertaining to active and retired employees
 - Collaborates with customers to develop strategy for, and coordination of execution of, communications to active and retired employees, as well as supporting the coordination and execution of employee events with strategy, communications and creative services. Employee communications is also responsible for the following employee communications channels: inSpire, The Source, Spire TV, Bulletin Board fliers and posters, Communications Captains, Spire Connection, Spire app. Key internal partnerships are Human Resources, Real Estate & Facilities, Safety and Security.
 - Public communications
 - Supports corporate and business unit initiatives pertaining to the media, shareholders and other external stakeholders
 - Collaborates with customers to develop strategy for, and coordination of, media, PR and crisis communications; corporate citizenship (i.e. Spire Serves); regulatory and external affairs communications; investor communications; pipeline and safety communications; social media and the corporate website, with a emphasis on communication materials and brand management insights. Key internal partnerships are Regulatory & External Affairs, Corporate Development, Operations Services, Crisis Management and Investor Relations.
- Customer Engagement & Marketing
 - Supports corporate and business unit initiatives pertaining to business growth and retention, the brand experience and customer communications.

- Develops and executes strategic marketing plans to support growth and retention initiatives for all Spire businesses. Develops strategy and coordinates all avenues of customer communication, including (bill, My Account, IVR). Influences and strengthens the brand experience for all Spire businesses through communications, customer-facing technology and processes that impact customer service and field operations. Key internal partnerships are Business Development, Customer Service, Field Operations, Spire Storage and Spire Marketing.
- Creative Services
 - Supports corporate and business unit initiatives pertaining to brand strategy and standards
 - Upholds Spire's brand standards and is accountable for logos, voice and messaging, design, production, photography, videography, branded apparel, uniforms and merchandise, stationery, print collateral, signage, templates and fleet graphics. Also provides review of PowerPoint presentations on a case by case basis. Key internal partnerships are Executive, Investor Relations and the Shared Services functions.
 - Maintenance, application and continuous refinement of the Spire brand standards across the Spire enterprise.

Continuous Improvement

- Project Management provides resources, resource planning, enterprise-wide prioritization, cross-project relationship coordination, status reporting, change management, and standards of quality, approach and work product. Project management services may vary in scope, from a dedicated full-time project management resource, to consulting/coaching others to lead projects. See appendix for greater detail.
- Continuous Improvement provides value to the organization through initiatives that lead to earnings growth, enhanced quality, process efficiency, and metrics performance through a suite of methodologies and tools. Continuous Improvement will engage in both large-scale projects to identify and implement creative solutions, as well as lean "quick win," iterative efforts.
- Crisis Management coordinates company response to any major emergency, accident, or incident that has threatened, or may threaten, the security, confidentiality, integrity or general operations of the Spire enterprise. All potential crises will be brought to Crisis Management's attention for awareness and to evaluate whether a greater response needs to be initiated. Crisis Management will work with all areas of the business to ensure preparedness, awareness and mitigation of potential risks that could lead to incident. Crisis Management will maintain the company-wide Crisis Management Plan (CMP), which outlines the structure, procedures and teams that respond to crises. Crisis Management will lend expertise in creating awareness and assisting departments in developing business continuity plans and evaluate completeness in Spire's overall business continuity profile.

Governance

o Project management will be required for GAIA projects and highly cross-functional projects. Projects will be proposed, prioritized and initiated through a structured process utilizing a project steering committee. Projects will be assigned project management support according to strategic priority, upon review by the project steering committee on an annual and periodic basis. Requests for project management of departmental budgeted projects (not rising to the level of high priority through the steering committee) will also be coordinated through Project Management, who will provide internal support or coordinate external resources as necessary. Project Management will partner with Supply Chain and HR to build external relationships and a pipeline of potential resources, so requests can be addressed as swiftly as possible. All project management shall be provided or coordinated through the Continuous Improvement department, with priority placed on strategic, cross-functional projects.

Corporate Development

- Supports evaluation of significant investment decisions and assists with the execution of strategic initiatives
- Support gas supply related initiatives, such as commodity, transportation, and storage contract and asset analyses and valuations. Support financial and cost-of-service for relevant FERC pipeline rate cases.
- Recommendations and presentations for potential acquisitions, investments, and other strategic initiatives, including new regulated and non-regulated businesses to Spire's Senior Management and Board of Directors.
- Assessment of strategic strengths, weaknesses, opportunities, and risks; creation of business cases and valuation models; performance of due diligence and coordination with outside advisors to evaluate potential business opportunities.
- Long term planning for the optimization of capital structure at regulated utilities and for the consolidated company; support for credit rating agency presentations and financing activities (both debt and equity).
- Analysis of key value drivers, market trends and peer performance for strategic planning process

External Affairs

Regulatory:

- Develop Regulatory Strategies (Utilities) Monitor, research and assess the utility industry and regulatory updates in order to design strategies for enhancements to tariffs and rate design to better meet the needs of the utility businesses and its customers.
- Advance Regulatory Relations and Awareness (Utilities) Work on an ongoing and consistent basis with Commissioners, Staff, OPC/AG and consumer advocate agencies to provide updates and create mutual understanding of issues, address any concerns and maintain a proactive approach. Create a strong working relationship from which we are better positioned to advocate for or defend against opportunities and issues with which we are faced.
- Administer Distribution and Commodity Rate Filings (Utilities) perform necessary financial and operational data consolidation to manage periodic filings, required reporting and rate updates for PGA/ACA and WNA, ISRS and general rate cases, including any supporting design and forecast modelling. Develop innovative rate designs to meet the needs of customers and the business and create mutually beneficial mechanisms to further align the customer and company interests. Work with Finance, Operations Controller and Distribution Services to gather necessary data and have ongoing meetings with Customer Service/Community Relations and Business & Economic Development to better understand their needs and objectives/goals at each utility. On an as needed basis, provide support to Gas Supply for interstate pipeline rate cases and other gas supply portfolio issues that impact our gas utilities.
- Administer Service Rules & Regulations (Utilities) work with Legal, Distribution Services and Customer Service/Community Relations to
 administer tariffs and ensure required reporting is completed on a timely basis, and respond to inquiries, investigations and complaints in a way that
 resolves current elements and addresses any necessary changes to better serve customers going forward. Periodically meet with Customer Service,
 Business & Economic Development, Distribution Services and Distribution Operations to better understand their needs and objectives/goals at each
 utility.
- Affiliate Transactions (Spire) Manage the Cost Allocation Manual, related documents and annual reporting process in each jurisdiction and provide guidance to the business on the appropriate treatment of business activities and costs as they relate to cost allocation and the provision of shared services. Work with Finance, Gas Supply, Audit and Human Resources on an ongoing basis to ensure we're aware and can communicate any updates, advocate for and make updates and enhancements necessary to meet the needs of the business and comply with the Affiliate Transaction Rules.
- Support/Advice (Spire) on an as needed basis beyond those noted above, provide support to the other shared services functions related to
 regulatory treatment of projects/initiatives and new products/services or to the corporation for efforts that also extend beyond state regulation of the
 utilities.

• Governmental Affairs:

- Advance Governmental Relations and Awareness (Utilities) Work on an ongoing and consistent basis with other utilities, agencies and elected officials at the local, state and federal level to provide updates and create mutual understanding of issues, address any concerns and maintain a proactive approach. Create a strong working relationship from which we are better positioned to advocate for or defend against opportunities and issues with which we are faced. Develop a strategy for political contributions, attendance at events and awareness that supports such efforts with key elected officials across party lines and at the local, state and federal levels.
- Address Constituent Issues (Utilities) act as a liaison between the utility and local and state elected officials for constituent issues related to concerns and complaints impacting our customers and provide feedback on a timely basis. Work with Distribution Operations, Customer Service/Community Relations and Legal/Claims to respond to inquiries, investigations and complaints in a way that resolves current elements and address any necessary changes to better serve customers going forward.
- Legislation & Policies Impacting the Business (Spire) Develop and implement state and federal legislative strategies to advance the business and defend against detrimental activities by other stakeholders. Work with Company leadership and functional leadership to understand the goals and challenges faced and determine ways to change the statutory and governmental landscape to better meet the needs of the company and its customers, then work with state-level elected officials and other relevant stakeholders to best position the company before the legislature.
- Support/Advice (Spire) on an as needed basis beyond those noted above, provide support to the other shared services functions and the utilities
 and other business units related to legislative opportunities and challenges that may impact the corporation.

• Federal Regulatory Affairs:

- Federal lobbying
- Federal Energy Regulatory Commission matters

Finance

- Treasury Primarily ensures that Spire has adequate liquidity and access to sources of longer term funding for both its day-to-day operations and investments to support the company's long-term growth strategies and targets through a consistent standardized process.
 - Managing the liquidity and funding of the enterprise and each entity
 - Maintains bank accounts across the enterprise
 - Issues and administers credit cards for the entire enterprise; policy owned by Supply Chain
 - Provides all inter-company funding
 - Manages short-term and long-term investments and borrowings, including working directly with Public Service Commission's Financing Authority.
 - Evaluates credit risk for the enterprise and each entity
 - Strategy and communication with credit rating agencies
- Accounting Record and report financial transactions, as well as align business processes in key areas to reduce duplication of effort and improve efficiencies
 in the month-end closing process.
 - Recording, analyzing, and reporting operational and corporate financial transactions, internally and externally.
 - Manages, communicates, and oversees charging policy, which consists of giving capital and expense guidance for specific projects, financially
 approving capital work orders, managing the status of capital work orders and projects, as well as gatekeeping what initiatives meet the criteria to
 form an enterprise wide shared service initiative or what costs should be imbedded directly in the regulated utilities.
 - Ownership of Chart of accounts, including master data policy and strategy
 - Administers Corporate, Shared Services, & Operational Allocations as well as maintains all allocation factors, in conjunction with Financial Planning & Analysis.
 - Manages and files all SEC filings, in coordination with all affiliates and support functions across the enterprise.
- Tax Manages the tax affairs of the Company. This includes managing tax risk and tax planning opportunities, while assuring all compliance matters are filed accurately and timely
 - Calculating, recording, and reporting the company's non-payroll tax expense, deferrals, and liabilities.
 - Income Tax provision calculation and budgeting
 - Administer franchise tax process and payments to municipalities
 - Filing various tax returns for all entities within Shared Services
 - Property tax administration
 - Support the organization in business development opportunities
 - Stay abreast of tax rules and regulations
- Investor Relations
 - Manages all investor communications and relationships.
 - Coordinates and oversees all shareholder communications (works with corporate secretary on governance communications)
 - Builds relationships with current and potential investors.
- Financial Planning & Analysis Supports the overall enterprise, in collaboration with all the business units, stakeholders, and department heads, by creating and analyzing driver-based budgets, earnings targets, and communicate results to all levels of the enterprise.
 - Supports overall budgeting, forecasting, and long-range plan including management reporting and variance explanations.
 - Maintains centralized cost drivers, as well as allocation factors, to support budget, forecasting and reporting metrics.
 - Governs budget detail and collaborates with business units and department heads to build targets, owning standard analysis approach for all supporting functions
 - Oversees long-range plan targets and supports communication of these targets to external community, in collaboration with Investor Relations
 - Coordinates Board, Senior Management, and Management reporting packs to leadership.
 - Manages metrics for credit rating agencies, working along-side Treasury.
 - Models and provides business case support for Capital & O&M for the entire enterprise, staying aligned with the Strategy function.

Human Resources

- Talent Acquisition
 - Developing and executing strategic workforce development plans to attract, source, recruit, hire and onboard quality and diverse talent for full-time, contingent workforce, Co-op and Interns enterprise-wide. Collaborating with community based organizations and education institutions to develop a diverse and quality talent pipeline. Building partnerships with hiring managers for all Spire businesses.
 - Managing the process for Consultants/Contingent workers, providing the ability to leverage the entire workforce through providing data insight services to managers that will help streamline processes, providing solutions that will reduce non-productive time and assist with cost reductions.

• Talent Development

- Providing employees easy access to a wide variety of development opportunities and learning resources, such as:
 - Spire Learning Center: provides a video library of courses that align to our Spire behaviors. These courses are offered free of charge to all employees.
 - o Internally led training/developmental seminars and assessment testing the Spire Talent Development team is certified to facilitate and lead training courses (some of which are eligible for Continuing Education Units (CEU)).
 - Externally led training/developmental seminars and workshops Spire has partnered with organizations to provide developmental seminars and workshops for employees. Organizations include AAIM Employers' Association, Institute for Management Studies, and Southern Gas Association.
 - Partner with leaders and individuals to create succession and development plans.
 - Provide individual assessments and team workshops to build on individual and team strengths.

Change Management

Applying structured processes and techniques using a defined set of tools to manage the people side of change to drive action and achieve desired
results while minimizing the impact on the day-to-day business. These processes and techniques help individuals make successful personal
transitions resulting in the adoption and realization of change. Change management works to maximize adoption and higher utilization by using the
Prosci ADKAR change methodology.

Diversity and Inclusion

- Developing, implementing, and sustaining the strategic plan & direction of our company-wide D&I initiative. We will provide: guidance on how to cultivate and support a diverse and inclusive workplace; review of job descriptions for compliance with federal guidelines and other oversight entities; leadership and support of Employee Resource Groups (ERG's); staying abreast of best practices in D&I and adjusting our efforts where applicable; supporting in the creation of comprehensive recruiting materials that highlight our D&I commitment and developing/maintaining relationships with recruiting sources that will assist in our efforts to diversify our talent pipeline
- Ensuring our selection process is non-discriminatory and comprehensive with targeted behavioral based questions administered by a panel of Spire
 employees to lessen the possibility of biased hiring decisions
- Providing training on topics such as unconscious bias, cultural sensitivity and workplace anti-harassment/violence
- Reviewing Equal Employment Opportunity (EEO) data to look for opportunities on how we can cultivate a workforce reflective of our diverse customer base through creation of programs and processes that support the growth and development of underrepresented groups

Employee Engagement

- Planning, designing, developing, implementing and evaluating employee engagement programs, events, and activities.
- Researching and identifying opportunities to create consistency in various programs/events across the organization in an effort to provide positive employee experiences.
- Identifying, analyzing and recommending solutions for various employee related issues surrounding new systems, training, change management and communications.
- Managing employee service and retirement recognition programs.
- Providing proactive support, advice, and guidance to managers and teams to help translate engagement and service results into meaningful actions and behavior change.
- Working closely with Communications and Marketing to create materials that inform and communicate with employees using various communications channels.
- Coordinating employee volunteer efforts and charitable giving employee campaigns.

Employee Relations

- Fostering Spire's "handshake at the door" culture throughout the employee's life cycle.

- Partnering with business leaders to attract, retain, and develop diverse leadership, talent, and technical capability pipeline.
- Leading collective bargaining strategy and initiatives, assuring compliance with collective bargaining agreements and federal legislation, including contract preparation, negotiations, and interpretation.
- Managing conflict resolution for all employees including grievance/arbitration resolution with respect to all collective bargaining agreements.
- Consulting with leadership concerning issues that may have legal ramifications and significant risk to the organization, such as harassment claims and complex terminations.
- Managing and advise on HR processes such as performance management, training, compensation philosophy and ensure administrative actions are executed on time.
- Serving as a central contact for processing employee separations.

HR Operations

- Managing applicant tracking system and on-boarding processing.
- Managing HCM system (Human Capital Management) and all data needed to identify an employee, including items such as salary data, personal data, work history data, education data, etc.
- Managing payroll processes across entire enterprise, including employee timekeeping and payroll payments.
- Managing generation and distribution of Form W-2 to all employees.
- Maintaining all HR record retention in accordance with company policy.
- Overseeing and managing employee drug testing processes and vendors.
- Ensuring DOT driving compliance through management of driver's licensing throughout company.

Total Rewards

- Developing and implementing pay systems, practices, perquisites and processes that support and are aligned with Spire's compensation philosophy as approved by our Board of Directors.
- Developing, designing and implementing health and wellness programs ensuring we provide competitive, comprehensive, and cost-effective solutions for our employees.
- Designing and managing retirement and savings plans, tools, and expertise for employees to make informed decisions about their future during and after their working years.
- Partnering with external service providers, internal communication expertise, and legal expertise to develop communication tools, educational
 seminars/webinars, and presentational materials with the objective of providing all employees the information they need to understand our
 compensation and benefit programs and make informed decisions.

Information Technology Services (ITS)

- Technology Strategy and Guidance
 - Research, discovery, and management of technology strategy and guidance to the overall enterprise and to specific business units
 - Strategic and tactical consultation and execution at the direction of the business units

Infrastructure

- Enterprise network, covering wired, wireless and cellular connections
- Server administration and data storage, both at our data centers and in the cloud
- Application hosting

• Information Security

- Network security
- Applications security
- Access provisioning and management
- Policies and Procedures

Compliance

- Software and hardware licensing management
- Policies for all Information Technology services
- Communications

- Phone systems/networks
- Mobile devices and application management
- Core Application Systems
 - Customer Billing Systems
 - Processing and Scheduling Software
 - Customer Self Service Websites
 - Workforce Management Systems
 - Geographic Information Systems
 - Financial Accounting, Planning and Budgeting Systems
 - Enterprise Applications Interfaces
 - Asset Management Software
 - Human Capital Management Systems
 - Employee Intranet
- Enterprise Architecture
 - Systems Architecture and Design
 - Data Warehouse management and support
 - Data Analytics management and support
- Business Support Services
 - Project Management services for hardware and/or software implementations, development, enhancements and upgrades
 - Collaboration Software to facilitate collaboration across business units and the enterprise
 - Service Desk services, assisting users with all issues related to technology
 - Service Level Agreement all issues submitted to the Service Desk through an incident in the ticketing system will be assigned and
 responded to within two hours of submission during regular business hours on business days
 - Asset acquisition services purchasing technology related hardware, software and tools across the enterprise
 - Hardware/Software deployments to client devices
 - Enterprise Content Management, in a manner adhering to the policies and procedures

Internal Audit

- Engagement Scope
 - If significant consulting opportunities arise during an assurance engagement, a specific written understanding will be developed as to the objectives, scope, respective responsibilities, and other expectations should be reached and the results of the consulting engagement communicated in accordance with consulting standards.
 - In performing consulting engagements, internal auditors must ensure that the scope of the engagement is sufficient to address the agreed-upon objectives. If internal auditors develop reservations about the scope during the engagement, these reservations must be discussed with the client to determine whether to continue with the engagement.
- Managing the Internal Audit Activity
 - The chief audit executive must effectively manage the internal audit activity to ensure it adds value to the organization.
- Policies and Procedures
 - The chief audit executive must establish policies and procedures to guide the internal audit activity.
- Coordination
 - The chief audit executive should share information and coordinate activities with other internal and external providers of assurance and consulting services to ensure proper coverage and minimize duplication of efforts.

Legal and Corporate Secretary

- Legal Services
 - Provides all legal services required by the enterprise either through inhouse or outside counsel supervised by the Legal Department. Works with all
 affiliates, including Spire Inc. and all subsidiaries and all functions embedded within these affiliates, to provide guidance and assistance on all legal
 matters. All outside counsel will be employed through the Legal Department.
 - Develops and administers the standard forms for contracts and agreements across the enterprise; reviews all contracts and agreements (through either inhouse or outside counsel supervised by the Legal Department). The review and approval are evidenced by the initials of the reviewing lawyer on the signature page of the contracts and agreements.
 - Administers the Spire compliance program that applies to all subsidiaries.

Corporate Secretary

Provides the governance support for all subsidiaries, including policy and procedure administration and will support the board of directors, members
or managers, as applicable, of each entity.

Operations Services

- Engineering, GIS, System Planning and ROW
 - Engineering leading, managing and coordinating construction services with operations that entails overseeing and directing the engineering aspects
 for natural gas transmission feeder and distribution mains and service lines. This includes replacement, reinforcement, relocation and economic
 development projects.
 - GIS Lead, manage and coordinate the integrity of mapping and service records for Spire. It develops policies, procedures and standards related to GIS system maintenance, operations and services.
 - System Planning development and management of the Master Plan Replacement Programs, as well as the planning and cost-effective expansion of Spire's natural gas systems. It oversees the planning and designing of system expansion into new territories focusing on the importance of economics and system design.
 - Right of Way Create, track and secure the necessary easements and permits in a timely and cost-effective manner for Spire's construction activities.
 This includes the development and maintenance of positive working relationships with the municipalities, as well as state and county highway departments in our service territories.
- Pipeline Safety Compliance and Integrity
 - Pipeline Safety and Compliance -Develops, administers and monitors all pipeline safety related state and federal regulations and programs for distribution, transmission, hazardous liquid and storage operating functions at Spire. This group also functions as the liaison to state and federal pipeline safety regulatory agencies.
 - Damage Prevention Develops, administers and monitors excavator and public educational activities to ensure the protection of pipeline infrastructure and investigation of excavation damages.
 - Operations Training, Standards & Testing Develops, administers and monitors all operations training activities and manages all associated technical operating standards and procedures.
 - Employee Safety, Health and Environmental Compliance
 - Health and Safety Ensures the health and safety of each entity's employees, contractors, customers and communities by working with local Spire Safety and Health Committees to confirm information, processes and better practices are shared. Major programs include SafeStart, Early Symptom Intervention, Nurse Triage, the Spire Safety and Health Summit, De-escalation and workplace violence programs and safe driver training.
 - Environmental Compliance Develops, administers, and monitors all environmental local, state and federal regulations and programs for all of Spire's facilities. It functions as liaison to local, state and federal environmental regulatory agencies. It works with the Spire Corporate Social Responsibility Program.

Real Estate, Facilities, Records Information Management (RIM)

- Real estate procurement & disposition
 - Identifying and procuring properties, including land and building, to meet the identified needs of the various entities
 - Facilitate the negotiation of lease/purchase agreements (land and property) with Spire Legal support
 - Lease administration

- Disposition of excess property (land and buildings)
- Construction Management Services
 - Construction built on or attached to a company-owned or leased facility for its operations
 - Long-term planning needs and assessment
 - Coordinate design, build and construction management
- Maintenance & Custodial Services
 - Maintenance/Repair of any structure built/attached to an owned or leased facility
 - Grass-cutting, landscaping, snow removal, etc.
 - Janitorial services at all owned or leased facilities
 - Utilities Processing/Sustainability/Energy Management
- Workspace Management
 - Space Planning (including conference rooms/storage/warehouse space) for all facilities
 - Workspace moves/adds/changes at all facilities
 - Space utilization analysis at all facilities
 - Office furniture procurement/disposition for all furniture at all facilities
 - Design services for all facilities
- Hospitality Services
 - Main office meeting and specialty rooms set-up and coordination
 - Event support and set-ups at office and operating centers
 - Food & beverage service at office and operating center
 - Office supplies coordination at all facilities
 - Coordination of parking at all facilities
 - Mail and parcel delivery at all facilities
 - Records & Information Management
- Educating employees on RIM Policy and Procedures The RIM team ensures training is current and ongoing. Efforts include:
 - Onboarding RIM training
 - RIM awareness via corporate communications
 - Record Coordinator training
 - RIM training classes through the Spire Learning & Development Center
 - Online education via the RIM website
- Maintaining the Records Retention Schedule The RIM team works with Legal and businesses to determine the retention requirement for each entity's respective Records.
- Storing and ordering and tracking Records from Offsite Storage The RIM team will contract for necessary offsite storage and order and track boxes from offsite storage.
- Onsite file space is assigned by the RIM team based on departmental needs.
- Managing the Company's historical artifacts The RIM team inventories and securely stores Company artifacts.
- Managing large-scale imaging projects for businesses The RIM manages imaging projects for the enterprise, coordinating the projects with departments and the enterprise's imaging vendor.
- Managing the secure shred service The RIM team ensures secure shred service is available across the enterprise using a single service provider. Service levels vary between offices depending on their needs.

Security

Access Control and Security Monitoring – Security has standardized access control and provides guidance by policy along with its requirements of the use of
the building access request form, preferred vendors and visitor management programs at all facilities. We continue to utilize new technology and upgrade
security infrastructure as part of process improvement in both access control and security monitoring at all facilities.

- Incident Reporting Employees are required to report incidents by policy to the appropriate security operation enter in their regions. Incidents are investigated, followed up on and analyzed to resolution. Security uses this data to further develop strategies that keep employees safe and facilities secure.
- Off Duty Officer Program The Off-Duty Police Officer Program is designed for the safety and security of our field workers. Certified police officers work patrolling high-crime areas where our workers are present. They also respond to incidents, such as shots fired, suspicious person(s), disturbances, and threats, when requested by crews. They are dispatched through our Security Operation Center via cell phones and monitored via GPS.
- Security Committee Each region has a Security Task Force/Committee that works hand in hand with security, consisting of members from Legal, Human Resources, Customer Experience, Operations, Safety and Crisis Management. Each task force/committee meets to discuss safety or security issues that occurred previously. Each member brings their ideas and suggestions forward in a collaborative effort to solve issues that help our workers stay safe and enhance security.
- External Utility Task Force An external Utility Task Force has been formed with local utility companies to combat crime against employees and help reduce risk to field employees. Meetings are held to discuss items that may affect each company; such as irate/threatening customers, crime trends in certain neighborhoods, information sharing regarding Off-Duty Police Officer patrols, and new state of the art technology that could potentially be used jointly by all utility companies.

Supply Chain / AP

- Procurement
 - Creation, maintenance and implementation of enterprise wide purchasing guidance that details governance to initiate purchases within defined limits and parameters utilizing a Spire credit card as well as the purchase order process
 - Coordinating the purchase of goods and services
 - Executing day-to-day purchase orders based on existing agreements
 - Resolving billing, invoicing, purchase order discrepancies
 - Issuing RFx for non-strategic purchases
 - Assisting Category Managers on strategic purchases
 - Expediting the delivery of goods and services, when requested
 - Maintaining positive relationships with vendors
 - Assisting and training end users on procurement and Oracle questions
- Strategic Sourcing
 - Creation, maintenance and implementation of enterprise wide, structured and formalized process to ensure fair and optimal sourcing outcomes
 - Development and implementation of enterprise wide, weighted criteria, such as cost, quality, efficiency, safety, risk and timeliness utilized in the purchase decision process
 - Leverage spend across the enterprise for best results
 - Coordinating with end users and departments to understand their needs and ensure they are met
 - Negotiating and executing contracts with vendors on strategic needs
 - Coordinating with Legal on master contract templates
 - Working toward standardization across all of the entities
- Accounts Payable
 - All AP core service requests for service delivery shall be managed by the Supply Chain/AP department except where indicated as follows:
 - Right of Way payments
 - Confidential claims & benefit payments (speak to Boyan for more possibilities)
 - Timely and efficient AP invoice entry and payment processing and reporting any AP-related refunds.
 - Batch invoice processing with integrated systems such as iExpense, CCB customer refunds, tax payments, and Ascent (legal claims).
 - Responding to inquiries from internal and external customers related to AP.
 - Resolving holds and workflow system issues related to AP invoices/payments.
 - Providing month end accrual reporting to Finance.
 - Assist with IRS 1099 and state escheat reporting as needed.
 - Adhering to Sarbanes Oxley controls related to AP.
- Supply Chain Performance

- All expense reporting expertise across the overall enterprise
- Exclusively supports the Supply Chain/AP department by delivering the following services for the department including:
- Reports and metrics that enable Supply Chain Management, and the overall enterprise, to better manage their areas
- Process and system efficiencies/improvements across Supply Chain
- Supplier master data management across the overall enterprise
- Supplier setup
- Ad hoc data analysis
- Spend analysis
- IT coordination and testing
- SOX management
- Monthly JE's and analysis

Inventory

- All inventory related activities for the enterprise, specifically:
- Requisitioning inventoried items when necessary to support material demands.
- Receiving incoming material shipments from suppliers.
- Fulfilling material requests for field employees and contractors.
- Packing and staging materials to be delivered to operating centers or job sites.
- Maintaining and managing clean, organized storeroom facilities and pipe yards.
- Performing regular cycle counting activities to ensure optimal accuracy levels.
- Delivering/transferring materials between entity locations and job sites as necessary.
- Maintaining and managing the enterprise's material catalogs, including the addition of new items and inactivation of obsolete materials.

Transportation and Claims

- Fleet Vehicles: Provides fleet support to the entire enterprise. All vehicles, equipment and fuel needs required by the enterprise are evaluated, purchased, maintained, repaired and monitored by Transportation. Determine functional requirements of all vehicle classes with respect to business groups. Standardizing where appropriate to optimize procurement, quicken delivery to business, and improve operational efficiency. Provide life cycle performance, review and determination for replacement cycles.
- Equipment: Determine functional requirements for all equipment classes with respect to business groups. Standardizing where appropriate to optimize procurement, quicken delivery to business, and improve operational efficiency. Provide life cycle performance, review and determination for replacement cycles.
- Vehicle and Equipment Services: Provide a standard approach to preventative maintenance (PM) on all vehicles and equipment. This includes determining PMs intervals, PM services, and analysis of PM program to improve reliability and reduce costly repairs. Provide inspections related to licensing, CNG systems and Department of Transportation (DOT). Maintaining inspections to meeting regulatory compliance and improve safety. Transportation provides emergency services through field visits by employee and/or vendor services and maintains two garages in St Louis, one in Birmingham, AL and one in Mobile, AL.
- Fuel Services: Fuel services are provided by three services available through-out the enterprise. Vendor provided wet fueling, fuel card and underground storage tanks. Transportation furnishes accountability for all fuel usage, which includes gasoline, diesel, E85 and natural gas. To the extent practical, to provide usage reporting by GPS data to assist in lowering fuel cost.
- Claims Support. Administers all claims made against Spire. Investigates, evaluates, and settles vehicle accidents, property damage to private parties, damages to other utilities, personal injury claims and any other claims.
- Auto Accidents: Administer a functional (eventually paper-free) system to enhance auto accident reporting.
- Personal Injury: Document non-employee injuries or possible injuries.
- Claims-property: Administer a standard approach for reporting all claims, including property damages.
- Assist Legal Department: Assist Legal Department with all litigation and investigations. This will include maintaining and collection of documents that may
 be needed.
- Auto Accidents; Personal Injury Vision; Claims-property
- Assist Legal Department

PROCEDURES USED TO MEASURE AND ASSIGN COSTS TO NONREGULATED AFFILIATES AND THE HOLDING COMPANY FOR EACH FUNCTION

	Function	Procedure					
•	Salaries, fringe benefits, and payroll taxes (excl. charges to SSC)	•	Salaries allocated on a fixed-percentage basis or actual tracked time. Benefits and taxes charged as a % of payroll dollars based on a ratio developed from actual expenses on a quarterly lag.				
•	Physical Space Rent	•	Allocation based on square-footage by department. A secondary allocation applied for each department that estimates the % of time the department supports each affiliate.				
•	EDP System Expense	•	Depreciation for EDP system is allocated as a % of payroll. Payroll and G&A expenses related to IT and system support are allocated through various shared service allocations.				
•	Contract wages, fringe benefits, and payroll taxes	•	Direct charges for wages. Benefits and taxes charged as a % of payroll dollars based on a ratio developed from actual expenses on a quarterly lag.				
•	Outside Audit Fees	•	Allocated based on 3-Factor Formula or direct charge				
•	Depreciation Expense	•	Allocated based on percentage of payroll				
•	General and Administrative Expenses	•	Direct charge or through various shared service allocations				
•	Directors Fees and Expenses	•	Allocated based on 3-Factor Formula				
•	Property and Liability Insurance	•	Allocated based on percentage of net plant and equipment				
•	Shared Service Company Costs	•	See Appendix A				

LIST AND DESCRIPTION OF EACH SERVICE AND GOOD PROVIDED TO SPIRE MISSOURI FROM EACH AFFILIATE AND THE HOLDING COMPANY

From Affi	iliate Service and Go	ood Description
◆ Spire Marketing	Natural Gas Supply	 Sale of natural gas and the associated transportation services.
◆ Spire NGL	 Propane Sales and Transport 	rtation • Operation and maintenance of propane pipeline connecting Spire East propane storage facilities to propane supply terminal.

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LIST AND DESCRIPTION OF EACH SERVICE AND GOOD PROVIDED BY SPIRE MISSOURI TO EACH AFFILIATE AND THE HOLDING COMPANY

Description					
Includes all expenses under FERC 921					
Wages and EDP Costs					
Property insurance					
Excess Liability insurance					
Workers' Compensation insurance					
Physical office and storage space of primary location					
Includes wages, fringe benefits, and payroll taxes					
Sale or release of natural gas supplies and transportation capacity					

DOLLAR AMOUNT OF EACH SERVICE AND GOOD CHARGED TO EACH AFFILIATE AND THE HOLDING COMPANY BY SPIRE MISSOURI, AND THE TOTAL COST RELATED TO EACH SERVICE AND GOOD LISTED

Service and Good	To Affiliate	\$ Amount Charged	Total \$ Cost
Annual Reporting ¹	Alabama Gas Co.		
	Laclede Energy Resources, Inc.		
	Spire Storage Inc.		
	Spire CNG		
	Laclede Development Company		
	Laclede Investment, LLC.		
	Laclede Insurance Risk Services, Inc.		
	Spire Oil Services, LLC		
	Spire NGL		
	Spire Inc. (Corporate)		
	Laclede Gas Family Services, Inc.		
Directors & Officers:	Spire Alabama Inc.	198,824.10	748,826.87
-Insurance	Spire Gulf Inc.	36,620.37	
	Spire Mississippi Inc.	6,433.95	
	Laclede Development Company	249.11	
	Spire Marketing Inc.	18,037.83	
	Laclede Insurance Risk Services Inc.	747.44	
	Spire Oil Services LLC	199.27	
	Spire NGL Inc.	573.07	
	Spire Storage West LLC	13,646.69	
	Spire STL Pipeline LLC	2,018.11	
	Spire CNG Inc.	946.71	
Corporate Costs	Spire Alabama Inc.	354,586.53	1,376,500.49
-Directors Pension Expense	Spire Gulf Inc.	65,246.12	
-Fees / Expenses	Spire Mississippi Inc.	11,424.95	
-Directors Stock Based Comp	Laclede Development Company	412.95	
	Spire Marketing Inc.	35,789.01	
	Laclede Insurance Risk Services Inc.	1,514.15	
	Spire Oil Services LLC	412.95	
	Spire NGL Inc.	1,101.20	
	Spire Storage West LLC	18,720.41	
	Spire STL Pipeline LLC	3,716.55	
	Spire CNG Inc.	1,651.80	

¹ Charges included in G&A Expenses.

Spire Miscellaneous Expenses ²	Alabama Gas Co.		
	Spire Marketing Inc.		
	Spire Storage Inc.		
	Spire CNG		
	Laclede Development Company		
	Laclede Investment, LLC.		
	Laclede Insurance Risk Services, Inc.		
	Spire Oil Services, LLC		
	Spire NGL		
	Spire Inc. (Corporate)		
	Laclede Gas Family Services, Inc.		
Outside Audit	Spire Alabama Inc.	1,052,523.10	2,502,117.33
	Spire Gulf Inc.	58,667.97	
	Spire Mississippi Inc.	5,246.62	
	Laclede Development Company	108.02	
	Spire Marketing Inc.	9,135.68	
	Laclede Insurance Risk Services Inc.	377.11	
	Spire Oil Services LLC	95.67	
	Spire NGL Inc.	274.73	
	Spire Storage West LLC	14,800.73	
	Spire STL Pipeline LLC	937.05	
	Spire CNG Inc.	2,936.92	
Depreciation Furniture & Fixtures	Spire Alabama Inc.	-	146,138.93
	Spire Gulf Inc.	-	
	Spire Mississippi Inc.	-	
	Laclede Development Company	-	
	Spire Marketing Inc.	1,208.31	
	Laclede Insurance Risk Services Inc.	-	
	Spire Oil Services LLC	102.30	
	Spire NGL Inc.	211.97	
	Spire Storage West LLC	1,377.33	
	Spire STL Pipeline LLC	219.80	
	Spire CNG Inc.	452.07	

2 Charges included in G&A Expenses

General & Administrative Expense ³	Spire Alabama Inc.	2,081,060.09	22,968,765.61
·	Spire Gulf Inc.	385,404.88	
	Spire Mississippi Inc.	91,213.27	
	Laclede Development Company	7,198.38	
	Spire Marketing Inc.	442,987.93	
	Laclede Insurance Risk Services Inc.	12,677.20	
	Spire Oil Services LLC	40,019.17	
	Spire NGL Inc.	57,481.62	
	Spire Storage West LLC	262,467.50	
	Spire STL Pipeline LLC	60,340.06	
	Spire CNG Inc.	137,544.51	
	Spire Inc. (Corporate)	463,809.16	
Property & Liability Insurance	Spire Alabama Inc.	5,377,660.65	20,121,809.88
	Spire Gulf Inc.	817,645.97	
	Spire Mississippi Inc.	162,047.94	
	Laclede Development Company	17,113.67	
	Spire Marketing Inc.	1,316.43	
	Laclede Insurance Risk Services Inc.	-	
	Spire Oil Services LLC	5,265.73	
	Spire NGL Inc.	9,215.04	
	Spire Storage West LLC	495,584.89	
	Spire STL Pipeline LLC	408,900.84	
	Spire CNG Inc.	57,923.17	
Rent	Spire Alabama Inc.	793,307.86	4,085,760.82
	Spire Gulf Inc.	146,007.58	
	Spire Mississippi Inc.	25,377.51	
	Laclede Development Company	695.27	
	Spire Marketing Inc.	172,863.20	
	Laclede Insurance Risk Services Inc.	2,781.10	
	Spire Oil Services LLC	695.27	
	Spire NGL Inc.	2,085.82	
	Spire Storage West LLC	33,720.80	
	Spire STL Pipeline LLC	6,605.10	
	Spire CNG Inc.	25,919.91	

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³ Does not include costs incurred for materials or services specifically attributable to goods or services provided to an affiliate, which are directly charged to the books of the affiliate using standard voucher account distribution procedures.

Personnel Costs	Spire Alabama Inc.	15,224,961.85	134,958,166.83
-Wages & Salaries	Spire Gulf Inc.	2,687,491.50	
-Payroll Taxes	Spire Mississippi Inc.		
-Pensions & Benefits	Laclede Development Company		
-Other Employee Benefits	Spire Inc. (Corporate)	1,416,238.35	
	Spire Marketing Inc.	5,233,443.66	
	Laclede Insurance Risk Services Inc.	37,803.29	
	Spire Oil Services LLC	311,071.20	
	Spire NGL Inc.	582,909.79	
	Spire Storage West LLC	2,615,386.75	
	Spire STL Pipeline LLC	2,474,391.58	
	Spire CNG Inc.	219,119.26	
EDP System Expense	Spire Alabama Inc.	-	13,564,205.06
	Spire Gulf Inc.	-	
	Spire Mississippi Inc.	-	
	Laclede Development Company	-	
	Spire Marketing Inc.	114,021.61	
	Laclede Insurance Risk Services Inc.	-	
	Spire Oil Services LLC	9,494.94	
	Spire NGL Inc.	19,714.45	
	Spire Storage West LLC	130,408.49	
	Spire STL Pipeline LLC	20,809.87	
	Spire CNG Inc.	41,276.44	
Energy-Related Goods and Services	Spire Marketing Inc.	-	34,310,301.14
	Laclede Oil Services, LLC	22,104.96	
TOTAL		\$ 46,248,128.83	\$ 234,782,592.96

DOLLAR AMOUNT OF EACH SERVICE AND GOOD PURCHASED FROM EACH AFFILIATE AND THE HOLDING COMPANY BY SPIRE MISSOURI, AND THE TOTAL COST RELATED TO EACH SERVICE AND GOOD LISTED

From Affiliate	Service and Good	\$ Amount Charged	Total \$ Cost
Spire Marketing	Natural Gas Supply and Transportation Services	71.690.016	68.165.746
Spire NGL	Propane Sales & Transportation	1,038,000	951,785
TOTAL		72,728,016	68,166,698

 Confidential
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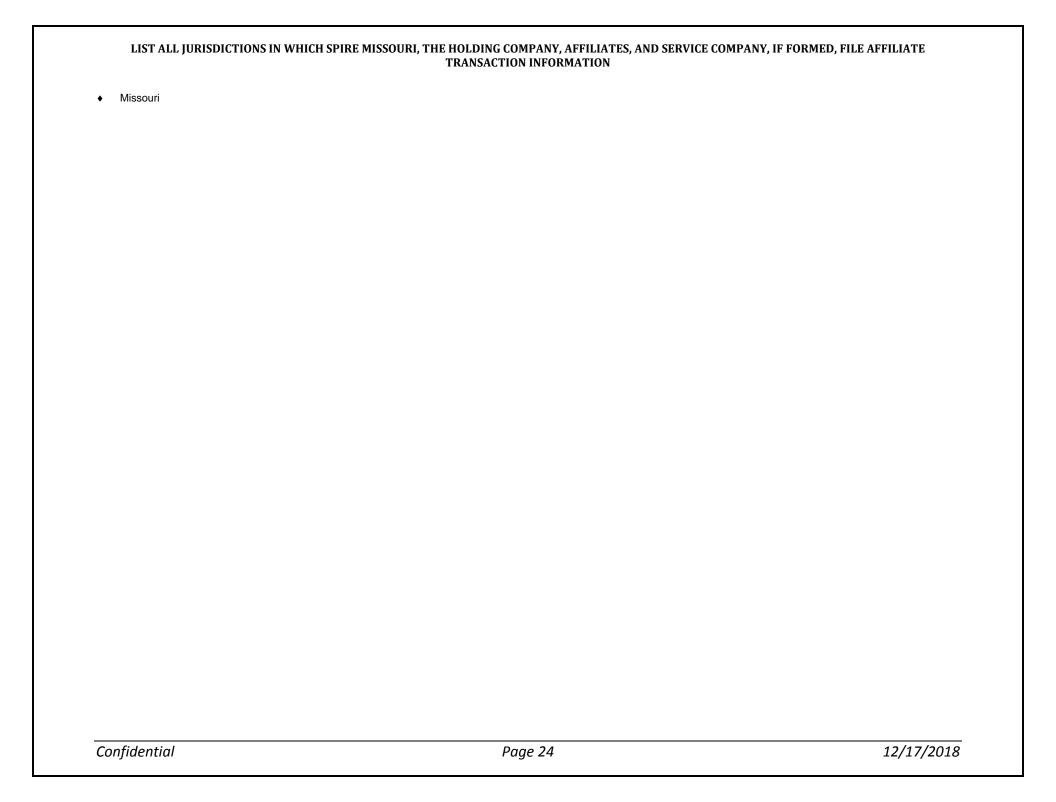
LIST AND DESCRIPTION OF EACH SUCH LINE OF BUSINESS ENGAGED IN BY SPIRE MISSOURI WITH NON-AFFILIATED THIRD PARTY CUSTOMERS FOLLOWING FORMATION OF A HOLDING COMPANY AND THAT WOULD NOT REASONABLY BE CONSIDERED AS A COMPONENT OF ITS REGULATED UTILITY BUSINESS

	Non-Regulated Activity	Description				
•	Customer Service (HVAC, Home Sale Inspections, etc.)	•	Repair and maintenance of HVAC systems; Performance of home sale inspections			
*	Propane Storage and Exchange	•	Provide propane storage and exchange services			

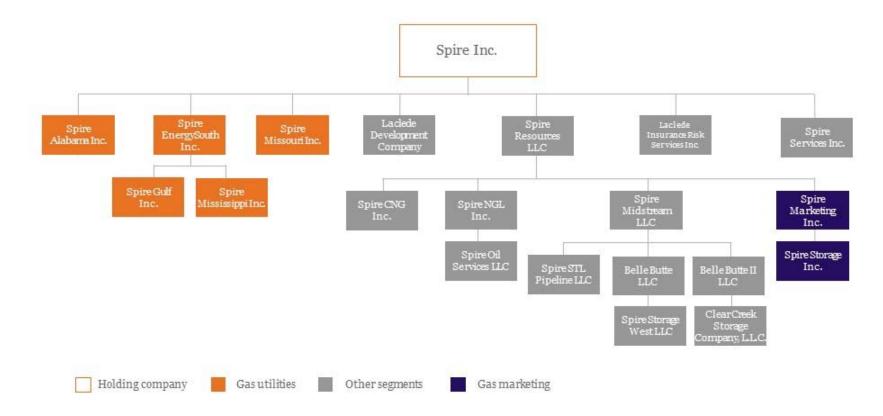
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TOTAL AMOUNT OF REVENUES AND EXPENSES FOR EACH NONREGULATED ACTIVITY FOR THE LAST FISCAL YEAR

Non-Regulated Activity	Revenues	Expenses
Customer Service (HVAC, Home Sale Inspections, etc.)	\$ 2,016,661	\$ 2,444,300



ORGANIZATIONAL CHARTS FOR SPIRE. (CORPORATE STRUCTURE), SPIRE MISSOURI AND ANY OTHER AFFILIATE DOING BUSINESS WITH SPIRE MISSOURI



Spire

Organization by Function

Suzanne Sitherwood President and Chief Executive Officer

Steve Lindsey Executive Vice President Chief Operating Officer of Distribution Operations

- CNG Vehicle Fueling Solutions
- Collections
- Compliance and Pipeline Integrity
- · Construction Engineering
- · Dispatch
- · Economic Development
- · En vironmental
- Geographic Information System(GIS)
- · Field Operations
- · Gas Operations
- · Gas Supply
- Gas Supply Portfolio Management
- · Governmental Affairs
- · Health and Safety
- Measurement
- · Meter Reading
- · Operations Controller
- · Organic Growth
- · Regulatory Affairs
- · Transportation
- · Workload Planning

Steve Rasche Executive Vice President Chief Financial Officer

- Accounting
- Business Process Improvement
- · Call Centers
- Controllership
- · Customer Billing
- · Customer Experience
- Financial Planning and Analysis
- Information Technology Services
- Innovation of New Services
 and Businesses
- In ternal and External Financial Reporting
- · In vestor Relations
- · ProjectManagement
- · SupplyChain
- · Tax
- Treasury and Capital Markets

Mark Darrell Senior Vice President General Coursel and Chief Compliance Officer

- · Captive Insurance
- · Claims
- · Compliance
- Corporate Paralegal Support
- · Corporate Secretary
- · Corporate Security
- Enterprise Risk Management
- Federal Regulatory Legal Support
- · General Corporate Law
- Human Resources Benefits/ERISA Compliance
- · Incident Support
- · Internal Audit
- Labor and Employment Law
- Litigation
- Mergers and Acquisition Legal Support
- Securities
- Shared Services
 Standards
- State Regulatory Legal Support
- · Third Party Insurance

Mike Geiselhart Senior Vice President Strategic Planning and Corporate Development

- Enterprise Strategic Planning
- Gas Marketing
- Integration
- Midstream Gas Projects
- StrategicMergers and Acquisitions Support
- Upstream Gas Projects
- Utility Acquisitions

Jessica Willingham Vice President Communications and Marketing

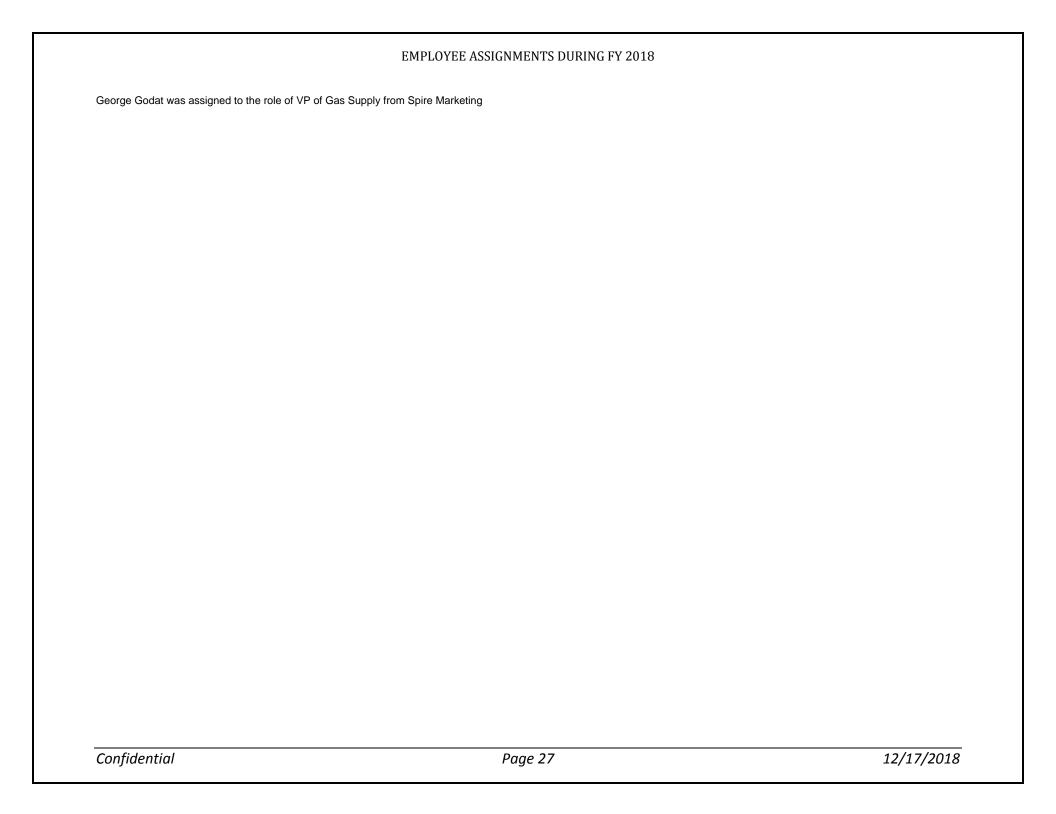
- Brand Strategy
- Corporate Social Responsibility
- Creative Services
- · Crisis Communications
- · Customer Communications
- · Employee Communications
- External Communications
- · Foundation Management
- Market Research
- · Marketing and Advertising
- Website Management

Gery Gorla Vice President Human Resources

- Compensation
- Employee Business Partners
- · Employee Engagement
- · Employee Relations
- · Facilities
- Health & Wellness Benefits
- Human Resources System Administration and Reporting
- Labor Relations Strategy and Negotiations
- · Leadership Development
- Learning and Employee Development
- · Organizational Design
- · Pavroll
- · Performance Management
- RetirementPlans
- · Succession Planning
- · Talent Acquisition
- · Training

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APPENDIX A

Spire Services

Allocation Factors

Note: the allocation factors shown below are processed on a fiscal YTD basis, therefore percentages for FY2017 in September supersede the percentages in previous months

Allocation Type / Operating Unit	FY16 Sep YTD	FY17 Dec YTD	FY17 Jun YTD	FY17 Sep YTD	FY18 Dec YTD	FY18 Jun YTD	FY18 Sep YTD	<u>Comments</u>
S400: Corporate 3 Factor								
AGC	27.96%	27.96%	26.72%	26.72%		25.76%		
DEV	0.04%	0.04%	0.04%	0.04%	0.03%	0.03%		
LER	2.77%	2.77%	1.15%	1.15%		2.60%		
LGC	45.33%	45.33%	42.72%	42.72%	41.75%	41.18%		
LIR	0.02%	0.02%	0.02%	0.02%	0.11%	0.11%		
MGE	23.51%	23.51%	22.86%	22.86%	23.21%	22.89%		
MOB	n/a		5.07%	5.07%	4.81%	4.74%		n FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
OIL	0.03%	0.03%	0.03%	0.03%	0.03%	0.03%		
PLC	0.08%	0.08%	0.07%	0.07%	0.08%	0.08%		
VEN	0.26%	0.26%	0.29%	0.29%	0.12%	0.12%		
WIL	n/a		1.03%	1.03%		0.83%		n FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
SPS	n/a	n/a	n/a	n/a		0.27%		
RCR	n/a	n/a	n/a	n/a	n/a	1.36%	1.36%	
S405: 3 Factor - Missouri Only								
DEV	0.06%	0.06%	0.06%	0.06%	0.05%	0.05%		
LER	3.65%	3.65%	1.67%	1.67%	3.65%	3.59%		
LGC	63.12%	63.12%	63.66%	63.66%		60.15%		
LIR	0.02%	0.02%	0.03%	0.03%	0.15%	0.15%		
MGE	32.63%	32.63%	33.99%	33.99%	34.01%	33.32%		
OIL	0.05%	0.05%	0.04%	0.04%	0.04%	0.04%	0.04%	
PLC	0.11%	0.11%	0.11%	0.11%	0.12%	0.11%		
VEN	0.36%	0.36%	0.44%	0.44%	0.19%	0.19%		
SPS	n/a	n/a	n/a	n/a	0.41%	0.40%	0.40%	
RCR	n/a	n/a	n/a	n/a	n/a	2.00%	2.00%	
S410: 3 Factor - All Utilities								
AGC	28.80%	28.80%	27.13%	27.13%		26.93%		
LGC	46.80%	46.80%	43.41%	43.41%	43.18%	43.18%		
MGE	24.40%	24.40%	23.25%	23.25%	24.06%	24.06%		
MOB	n/a	0.00%	5.16%	5.16%		4.96%		n FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
WIL	n/a	0.00%	1.05%	1.05%	0.87%	0.87%	0.87% I	n FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
S415: 3 Factor - MO Utilities								
LGC	65.79%	65.79%	65.18%	65.18%	64.27%	64.27%		
MGE	34.21%	34.21%	34.82%	34.82%	35.73%	35.73%	35.73%	

Allocation Type / Operating Unit	FY16 Sep YTD	FY17 Dec YTD	FY17 Jun YTD	FY17 Sep YTD	FY18 Dec YTD	FY18 Jun YTD	FY18 Sep YTD	<u>Comments</u>
S420: Corporate Payroll / Headcoun	ı <u>t</u>							payroll used as basis in FY16, Headcount in FY17 & FY18
AGC	26.77%	26.77%	25.93%	25.93%	25.79%	25.58%	25.58%	
LER	0.85%	0.85%	0.49%	0.49%	0.88%	0.87%	0.87%	
LGC	53.09%	53.09%	45.70%	45.70%	46.72%	46.35%	46.35%	
MGE	18.91%	18.91%	19.16%	19.16%	19.71%	19.52%	19.52%	
MOB	n/a	0.00%	7.02%	7.02%	5.62%	5.57%	5.57%	In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
VEN	0.38%	0.38%	0.27%	0.27%	0.03%	0.03%	0.03%	
WIL	n/a	0.00%	1.43%	1.43%	1.25%	1.21%	1.21%	In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
RCR	n/a	n/a	n/a	n/a	n/a	0.87%	0.87%	
S425: MO Payroll / Headcount								payroll used as basis in FY16, Headcount in FY17 & FY18
LER	1.16%	1.16%	0.74%	0.74%	1.31%	1.29%	1.29%	payron used as basis in 1110, Headcount in 117 & 1118
LGC	72.50%	72.50%	69.64%			68.52%	68.52%	
MGE	25.82%	25.82%	29.20%			28.86%	28.86%	
VEN	0.52%	0.52%	0.42%			0.04%	0.04%	
RCR	n/a		n/a			1.29%	1.29%	
	., -	.,, -	.,,-	.,,-	.,, -			
S430: Utility Payroll / Headcount								payroll used as basis in FY16, Headcount in FY17 & FY18
AGC	27.11%		26.13%		26.03%	26.04%	26.04%	
LGC	53.75%	53.75%	46.05%	46.05%	47.14%	47.18%	47.18%	
MGE	19.14%	19.14%	19.31%		19.90%	19.88%	19.88%	
MOB	n/a		7.07%			5.67%		In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
WIL	n/a	0.00%	1.44%	1.44%	1.26%	1.23%	1.23%	In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
S435: MO Utility Payroll / Headcour	<u>nt</u>							payroll used as basis in FY16, Headcount in FY17 & FY18
LGC	73.74%	73.74%	70.50%	70.50%	70.30%	70.36%	70.36%	
MGE	26.26%	26.26%	29.50%	29.50%	29.70%	29.64%	29.64%	
S440: # Invoices Processed								
AGC	36.20%	36.20%	30.46%	30.46%	27.12%	27.05%	27.05%	
LER	2.01%	2.01%	2.07%	2.07%	1.92%	1.91%	1.91%	
LGC	37.52%	37.52%	45.10%		40.63%	40.51%	40.51%	
LIR	0.00%	0.00%	0.00%		0.01%	0.01%	0.01%	
MGE	23.59%	23.59%	21.43%		22.45%	22.38%	22.38%	
OIL	0.29%	0.29%	0.21%		0.13%	0.13%	0.13%	
PLC	0.08%	0.08%	0.09%		0.07%	0.07%	0.07%	
VEN	0.31%		0.64%			0.28%	0.28%	
MOB	n/a		n/a			5.12%	5.12%	
WIL	n/a		n/a			1.95%	1.95%	
SPS	n/a		n/a			0.31%	0.31%	
RCR	n/a		n/a			0.28%	0.28%	

Allocation Type / Operating Unit	FY16 Sep YTD	FY17 Dec YTD	FY17 Jun YTD	FY17 Sep YTD	FY18 Dec YTD	FY18 Jun YTD	FY18 Sep YTD	Comments
S445: 700 / 800 Market Combined -	Sq Feet of Facil	<u>lities</u>						
AGC	15.45%	15.45%	17.92%	17.92%	18.34%	18.13%	18.13%	
DEV	0.02%	0.02%	0.02%	0.02%	0.02%	0.02%	0.02%	
INV	0.01%	0.01%	0.00%	0.00%	n/a	n/a	n/a	
LER	4.74%	4.74%	5.38%	5.38%	5.16%	5.14%	5.14%	
LGC	56.09%	56.09%	47.35%	47.35%	46.21%	45.91%	45.91%	
LIR	0.01%	0.01%	0.01%	0.01%	0.06%	0.06%	0.06%	
MGE	21.23%	21.23%	23.42%	23.42%	25.18%	24.99%	24.99%	
MOB	n/a	0.00%	3.40%	3.40%	3.38%	3.34%	3.34%	In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
OIL	0.02%	0.02%	0.02%	0.02%	0.02%	0.02%	0.02%	
PLC	0.04%	0.04%	0.04%	0.04%	0.05%	0.05%	0.05%	
VEN	2.39%	2.39%	1.75%	1.75%	0.84%	0.84%	0.84%	
WIL	n/a	0.00%	0.69%	0.69%	0.59%	0.58%	0.58%	In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
SPS	n/a	n/a	n/a	n/a	0.15%	0.15%	0.15%	
RCR	n/a	n/a	n/a	n/a	n/a	0.77%	0.77%	
S450: CNG Shared Services								
AGC	47.22%	47.22%	47.22%	47.22%	47.37%	47.37%	47.37%	
LGC	19.44%	19.44%	19.44%	19.44%	18.42%	18.42%	18.42%	
MGE	27.78%	27.78%	27.78%	27.78%	26.32%	26.32%		
VEN	5.56%	5.56%	5.56%	5.56%	5.26%	5.26%	5.26%	
MOB	n/a	n/a	n/a	n/a	2.63%	2.63%	2.63%	
S470: 700 Market - Sq Feet of Facili								
AGC	20.96%	20.96%	22.94%		23.08%	22.82%		
DEV	0.03%	0.03%	0.03%	0.03%	0.02%	0.02%		
INV	0.01%	0.01%	0.00%	0.00%	n/a			
LER	1.91%	1.91%	0.81%		1.87%	1.84%		
LGC	50.80%	50.80%	46.28%	46.28%	44.73%	44.33%	44.33%	
LIR	0.01%	0.01%	0.02%	0.02%	0.08%	0.08%		
MGE	26.05%	26.05%	24.40%	24.40%	24.87%	24.65%		
MOB	n/a		4.36%	4.36%	4.25%	4.20%		In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
OIL	0.02%	0.02%	0.02%		0.02%	0.02%		
PLC	0.05%	0.05%	0.05%		0.06%	0.06%		
VEN	0.16%	0.16%	0.20%		0.09%	0.09%		
WIL	n/a		0.89%		0.74%	0.73%		In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
SPS	n/a	n/a	n/a		0.19%	0.19%		
RCR	n/a	n/a	n/a	n/a	n/a	0.97%	0.97%	

Allocation Type / Operating Unit	FY16 Sep YTD	FY17 Dec YTD	FY17 Jun YTD	FY17 Sep YTD	FY18 Dec YTD	FY18 Jun YTD	FY18 Sep YTD	<u>Comments</u>
S471: 800 Market - Sq Feet of Facili	<u>ties</u>							
LER	12.65%	12.65%	21.66%	21.66%	17.87%	17.87%	17.87%	
LGC	70.98%	70.98%	51.13%	51.13%	52.05%	52.05%	52.05%	
MGE	7.74%	7.74%	19.96%	19.96%	26.34%	26.34%	26.34%	
VEN	8.63%	8.63%	7.25%	7.25%	3.74%	3.74%	3.74%	
S472: 700 Market - Sq Feet of Facili	ties							
AGC	20.96%	20.96%	22.94%	22.94%	23.08%	22.82%	22.82%	
DEV	0.03%	0.03%	0.03%	0.03%	0.02%	0.02%	0.02%	
INV	0.01%	0.01%	0.00%	0.00%	n/a	n/a	n/a	
LER	1.91%	1.91%	0.81%	0.81%	1.87%	1.84%	1.84%	
LGC	50.80%	50.80%	46.28%	46.28%	44.73%	44.33%	44.33%	
LIR	0.01%	0.01%	0.02%	0.02%	0.08%	0.08%	0.08%	
MGE	26.05%	26.05%	24.40%	24.40%	24.87%	24.65%	24.65%	
MOB	n/a	0.00%	4.36%	4.36%	4.25%	4.20%	4.20%	In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
OIL	0.02%	0.02%	0.02%	0.02%	0.02%	0.02%	0.02%	
PLC	0.05%	0.05%	0.05%	0.05%	0.06%	0.06%	0.06%	
VEN	0.16%	0.16%	0.20%	0.20%	0.09%	0.09%	0.09%	
WIL	n/a	0.00%	0.89%	0.89%	0.74%	0.73%	0.73%	In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
SPS	n/a	n/a	n/a	n/a	0.19%	0.19%	0.19%	
RCR	n/a	n/a	n/a	n/a	n/a	0.97%	0.97%	
S473: 800 Market - Sq Feet of Facili	ties							
LER	12.65%	12.65%	21.66%	21.66%	17.87%	17.87%	17.87%	
LGC	70.98%	70.98%	51.13%	51.13%	52.05%	52.05%		
MGE	7.74%	7.74%	19.96%	19.96%	26.34%	26.34%	26.34%	
VEN	8.63%	8.63%	7.25%	7.25%	3.74%	3.74%		
S480/S482: Pension & Benefits % o	f SSC navroll all	ocated						Updated at least quarterly based on actual payroll distribution
AGC	21.11%	30.69%	19.84%	17.99%	17.99%	18.06%		opulated at reast quarterly based on actual payron distribution
DEV	0.02%	0.01%	0.02%	0.02%	0.02%	0.02%		
LER	1.66%	1.23%	0.85%	0.82%	0.82%	1.51%		
LGC	52.72%	47.01%	48.76%	47.63%	47.48%	41.63%	40.49%	
LIR	0.01%	0.01%	0.02%	0.02%	0.02%	0.05%		
MGE	24.15%	20.80%	26.78%	30.08%	30.08%	33.62%		
MOB	n/a		2.71%	2.49%	2.49%	3.13%		In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
OIL	0.03%	0.02%	0.05%	0.05%	0.05%	0.29%		1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
PLC	0.04%	0.03%	0.06%	0.06%	0.06%	0.07%		
VEN	0.26%	0.20%	0.36%	0.33%	0.33%	0.16%		
WIL	n/a		0.55%	0.51%	0.51%	0.72%		In FY17Q1 allocated an estimated \$ charge to approximate systematic calculation
SPS	n/a	n/a	n/a	n/a	0.15%	0.15%		1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
RCR	n/a		n/a	n/a	n/a	0.13%		
	11/ 0	1.7 a	1.74	, a	, a	0.5570	0.10/0	

Second	Allocation Type / Operating Unit	FY16 Sep YTD	FY17 Dec YTD	FY17 Jun YTD	FY17 Sep YTD	FY18 Dec YTD	FY18 Jun YTD	FY18 Sep YTD	<u>Comments</u>
DEV	S350: IT Services - All Entities								
LER	AGC	n/a	n/a	20.38%	20.38%	18.56%	18.46%	18.46%	
LICC	DEV	n/a	n/a	0.06%	0.06%	0.07%	0.07%	0.07%	
LIR	LER	n/a	n/a	1.72%	1.72%	1.88%	1.88%	1.88%	
MGE n/a n/a 22.76% 23.09% 22.99% 22.99% OIL n/a n/a 0.28% 0.28% 0.27% 0.27% 0.27% PLC n/a n/a 0.28% 0.28% 0.28% 0.28% VEN n/a n/a n/a 0.72% 0.72% 0.54% 0.54% MOB n/a n/a n/a n/a 3.73% 0.54% 0.54% MIL n/a n/a n/a n/a 3.73% 3.73% WIL n/a n/a n/a n/a 1.0% 1.09% 1.09% SPS n/a n/a n/a n/a n/a 1.0% 1.09% 1.09% SPS n/a n/a n/a n/a n/a 0.28% 0.28% 0.28% NCEV n/a n/a n/a n/a 0.07% 0.08% 0.08% 0.08% INV n/a n/a 0.00%	LGC	n/a	n/a	53.71%	53.71%	50.07%	49.88%	49.88%	
OIL n/a n/a 0.29% 0.29% 0.27% 0.27% 0.27% PLC n/a n/a 0.28% 0.28% 0.28% 0.28% 0.28% VEN n/a n/a n/a 0.72% 0.25% 0.28% 0.28% 0.28% MOB n/a n/a n/a n/a n/a 3.75% 3.73% 3.73% WILL n/a n/a n/a n/a 1.10% 1.09% 1.09% SPS n/a n/a n/a n/a 0.28% 0.28% 0.28% RCR n/a n/a n/a n/a 0.08% 0.08% 0.08% PEV n/a n/a n/a 0.00% 0.00% 0.08% 0.08% INV n/a n/a n/a 0.00% 0.00% n/a n/a n/a ILER n/a n/a n/a 0.08% 0.08% 0.08% 0.08% LIGC	LIR	n/a	n/a	0.08%	0.08%	0.11%	0.11%	0.11%	
PIC	MGE	n/a	n/a	22.76%	22.76%	23.09%	22.99%	22.99%	
VEN	OIL	n/a	n/a	0.29%			0.27%		
MOB n/a n/a n/a n/a n/a 3.75% 3.73% 3.73% WIL n/a n/a n/a n/a 1.0% 1.09% 1.09% SPS n/a n/a n/a n/a n/a 0.42% 0.42% S486: IT Services - Missouri Only DEV n/a n/a 0.07% 0.08% 0.08% 0.08% INV n/a n/a 0.00% 0.00% n/a n/a n/a LER n/a n/a n/a 2.11% 2.19% 2.38% 2.38% LGC n/a n/a 0.08% 0.08% 64.98% 64.98% LIR n/a n/a 1.08% 0.08% 0.11% 0.12% MGE n/a n/a 1.08% 0.08% 0.01% 0.12% OIL n/a n/a n/a 0.29% 0.29% 0.30% 0.30% VEN n/a n/a n/		n/a	n/a						
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 Confidential
 Page 32
 12/17/2018

Exhibit No.:

Issue: Uncollectible Expense;

Cost Allocation Mechanics

Witness: Timothy W. Krick
Type of Exhibit: Direct Testimony

Sponsoring Party: Laclede Gas Company;

Missouri Gas Energy

Case No.: GR-2017-0215; GR-2017-0216

Date Prepared: April 11, 2017

LACLEDE GAS COMPANY MISSOURI GAS ENERGY

GR-2017-0215 GR-2017-0216

DIRECT TESTIMONY

OF

TIMOTHY W. KRICK

APRIL 2017

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UNCOLLECTIBLE EXPENSE	
COST ALLOCATION MECHANICS	5

DIRECT TESTIMONY OF TIMOTHY W. KRICK

- 2 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 3 A. My name is Timothy W. Krick, and my business address is 700 Market Street, St. Louis,
- 4 Missouri 63101.

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- 5 Q. WHAT IS YOUR PRESENT POSITION?
- 6 A. I am Managing Director, Controller for Spire Inc. and Controller for the Laclede Gas
- 7 Company ("Laclede" or "Company").
- 8 Q. PLEASE STATE HOW LONG YOU HAVE HELD YOUR POSITION AND
- 9 BRIEFLY DESCRIBE YOUR RESPONSIBILITIES.
- 10 A. I was promoted by the Company into my present position in January 2017. In this
- position, I am responsible for accounting, financial reporting, tax and external financial
- reporting.
- 13 Q. WILL YOU BRIEFLY DESCRIBE YOUR EXPERIENCE AT LACLEDE PRIOR
- 14 **TO BECOMING CONTROLLER**?
- 15 A. In 2014 I was hired as Director of Accounting. In that capacity, I was responsible for
- Missouri utility accounting and corporate financial reporting.
- 17 Q. PLEASE DESCRIBE YOUR WORK EXPERIENCE PRIOR TO JOINING
- 18 **LACLEDE**.
- 19 A. I started my career in 1996 in the accounting department of the Dana Corporation, an
- automobile parts manufacturer. After serving as an internal auditor, I was promoted to
- 21 Plant Controller for one of the company's largest plants, in Pottstown, PA. In 2000, I
- relocated to St. Louis and joined Sigma-Aldrich Corporation to help develop its newly
- formed internal audit department. Shortly after joining the company, I was given a

special assignment to overhaul the inventory management and cost accounting of a troubled division. Subsequently, I was promoted to Global Cost Accounting Manager and worked in that capacity until 2006. In that role, I was responsible for developing and implementing the company's cost accounting strategy, policy, and underlying methods to allocate costs in the manufacturing process. In 2007, I was promoted to Director of Finance, Global Supply Chain and Cost Accounting. While managing the Company's cost accounting function, I also served on a cross functional strategy team that developed and executed an improved approach to global supply chain management. In 2009, I earned the Certified Management Accountant (CMA) certification. In 2012, I was promoted to Director of Finance North America, and Global Cost Accounting. In this role, I had regional controller responsibility for a dozen reporting locations and corporate financial reporting. I also worked closely with the shared services team on implementation of roles into the newly formed structure. At the same time, I continued to maintain responsibility for Global Cost Accounting which included the strategy, communication, and successful execution of the company's cost accounting approach globally. I served as the company expert for cost allocations with internal management and external auditors for the large majority of my career with Sigma-Aldrich.

Q. WHAT IS YOUR EDUCATIONAL BACKGROUND?

- 19 A. I graduated from the University of Missouri-Columbia with a degree in Accounting in 20 1996. I earned my Certified Public Accountant (CPA) certification in 1997.
- Q. HAVE YOU PREVIOUSLY FILED TESTIMONY BEFORE THIS
 COMMISSION?
- 23 A. No.

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1		PURPOSE OF TESTIMONY
2	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
3	A.	The purpose of my testimony is to present evidence to the Commission concerning the
4		following items as they pertain to both Laclede's operating unit in Eastern Missouri
5		("LAC") and its operating unit in Western Missouri (Missouri Gas Energy or "MGE"):
6		1. Level and treatment of uncollectible accounts expense;
7		2. Methods used for allocation of costs among Laclede and its affiliates.
8	Q.	ARE YOU SPONSORING ANY ADJUSTMENTS?
9	A.	I am sponsoring adjustments listed on Schedule H-9 Bad Debt on Schedule MRN-D1 for
10		MGE and MRN-D2 for LAC. Specific items are detailed later in my testimony.
11		UNCOLLECTIBLE EXPENSE
12	Q.	PLEASE DESCRIBE YOUR CALCULATION FOR DETERMINING
13		UNCOLLECTIBLE EXPENSES.
14	A.	To determine a reasonable allowance for uncollectible expense for inclusion in base rates,
15		I calculated the average annual level of uncollectible expense experienced by the
16		Company for the three years ended August 2015.
17	Q.	IS THIS CALCULATION BEING USED FOR BOTH LAC AND MGE?
18	A.	Yes.
19	Q.	HAS STAFF USED A THREE-YEAR AVERAGE IN THE PAST TO ESTIMATE
20		UNCOLLECTIBLE EXPENSE?
21	A.	Yes, the Staff used a three-year average to estimate uncollectible expense in MGE's last
22		two rate case, Case Nos. GR-2014-0007 and GR-2009-0355.

- Q. DOES THE COMPANY NORMALLY AGREE WITH THE USE OF A THREE-YEAR AVERAGE TO ESTIMATE UNCOLLECTIBLE EXPENSE?
- A. We agree that using a three-year average is one of several valid methods for estimating uncollectible expense. Historically, LAC estimated uncollectible expense by multiplying an estimated percentage loss factor times normalized Company revenues, which is also a relevant method of estimating uncollectible expense.
- Q. WHY THEN IS LACLEDE CHOOSING TO ESTIMATE UNCOLLECTIBLE

 EXPSENSE IN THESE CASES USING A THREE-YEAR AVERAGE OF

 ACTUAL UNCOLLECTIBLES RATHER THAN THE LOSS FACTOR RATIO?
- 10 A. In fiscal 2016, the Company made a significant change to its write-off policy for both
 11 LAC and MGE. This change precludes a comparison of net write-off levels in 2016 to
 12 those experienced before 2016.
- 13 Q. WHAT CHANGE DID LACLEDE MAKE TO ITS WRITE-OFF POLICY?
- 14 A. Laclede decided to expand its gross write-off period to 360 days, or approximately one
 15 year, for both LAC and MGE. The previous write-off period for LAC was 180 days from
 16 final billing following disconnection of service. The previous write-off period for MGE
 17 was 30-45 days. This means that LAC would consider a debt to be uncollectible if it was
 18 not paid within six months after the final bill was issued following disconnection, while
 19 MGE would consider it uncollectible after 30-45 days. The policy change results in the
 20 past due accounts not going to gross write-off for 360 days after final billing.
- Q. WHY DID LACLEDE MAKE SUCH A SUBSTANTIAL CHANGE TO ITS
 WRITE-OFF POLICY?

A. The Company's experience has been that customers who are disconnected in the spring and summer months frequently make a payment and reconnect during the upcoming winter period. However, a customer whose service has been off for a year has gone through an entire heating season without gas service, and is very unlikely to pay the debt.

Accordingly, Laclede believes its write-offs will be less volatile and more reflective of bona fide bad debt by filtering out the effects of those customers who bounce back-and-forth between uncollectible and receivable.

8 Q. WILL THE CHANGE IN THE COMPANY'S WRITE-OFF POLICY PRODUCE

ANY OTHER BENEFITS?

A.

In addition to providing more accurate and predictable write-off levels, the new policy will also reduce administrative burdens and costs by eliminating many unnecessary transactions. It will also create efficiencies by standardizing write-off practices between LAC and MGE. Finally, it will enhance our ability to serve customers by providing service representatives with a better and more complete view of the customer's account history by eliminating the impact that write-offs have on reducing the scope of the information available for them to readily view. However, until Laclede has more experience under the new policy, the results in 2016 cannot reliably be compared to prior years.

19 Q. WHY DID LACLEDE CHOOSE THREE YEARS ENDING IN AUGUST 2015 20 FOR ITS ESTIMATE OF UNCOLLECTIBLES?

A. In September 2015, Laclede converted MGE from its legacy billing system to Laclede's Customer Care & Billing ("CC&B") system. The disruption that accompanies such an event can affect the comparability of data such as uncollectible expense. Since Laclede

- had already determined not to use fiscal 2016 because of the write-off policy change, I decided that ending the write-off period prior to the CC&B conversion produced the cleanest results.
- Q. BY BASING UNCOLLECTIBLE EXPENSE ON A THREE-YEAR AVERAGE
 RATHER THAN ON NORMALIZED REVENUES, IS LACLEDE FOREGOING
 AN INCREASE IN UNCOLLECTIBLE EXPENSE RESULTING FROM HIGHER
 REVENUES ASSOCIATED WITH THIS RATE REQUEST?
- A. Although the Company is entitled to recognition of increased bad debt expense from the higher revenues associated with this rate request, it has chosen to use the three-year average for the reasons set forth above.
- Q. ARE YOU AWARE OF ANY OTHER FACTORS THAT COULD AFFECT
 LACLEDE'S UNCOLLECTIBLE EXPENSE IN THE FUTURE?

A.

In general, the Commission's rules regarding service disconnection and restoration can have a significant impact on the level of uncollectible expense incurred by the Company. Experience has shown that more lenient disconnection and restoration rules will result in greater uncollectible expense to the Company and its paying customers. Other factors include the economy in the service area, the collection policies of the Company, and the level of energy assistance (heat grant) payments. A major cut in heat grant payments, or a shortfall between the level of energy assistance available and the amount required by customers, would have a significant adverse impact on the level of uncollectibles experienced by LAC and MGE. All of these factors, in addition to increases and decreases in gas prices, have historically caused significant volatility in uncollectible accounts.

Q. PLEASE EXPLAIN THE IMPACT OF THE FEDERAL LOW-INCOME HOME ENERGY ASSISTANCE PROGRAMS ("LIHEAP") ON LACLEDE.

A. LIHEAP funds meaningfully impact the net write-offs and overall bad debt expense for LAC and MGE. The LIHEAP funding for LAC peaked in recent years at \$12.2 million in 2009, and for MGE at \$11.3 million, or a combined total of \$23.5 million. Since that high mark in 2009, it has decreased by -53% to a combined total of \$11.1 million in fiscal year 2016. And now, President Trump has proposed to cut LIHEAP from the budget altogether.

9 Q. WHAT EFFECT WOULD ELIMINATING LIHEAP HAVE ON LAC AND MGE 10 CUSTOMERS?

11 A. A decision like that is likely to wreak havoc on our lower income customers and severely
12 impact their ability to pay heating bills and maintain or restore gas service. A
13 corresponding reduction to the State-funded Utilicare program, as currently proposed,
14 would further exacerbate such a troubling situation.

Q. HOW WOULD THIS AFFECT LAC AND MGE?

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An adverse event of this magnitude would result in a significantly higher level of A. 16 17 uncollectible expense than estimated using any type of average of past performance. The Company would likely need to request an Accounting Authority Order ("AAO") to defer 18 these expenses for later recovery, in order to more fairly match the cost of uncollectible 19 20 expense in rates with the actual experience. In the end, an elimination or severe reduction of federal and state heat grant assistance would simply shift the cost of assisting 21 22 lower income customers to maintain or restore utility service from the government to the 23 utility and its customers.

1 Q. WHY WOULD AN AAO BE APPROPRIATE UNDER THESE 2 CIRCUMSTANCES?

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Because in contrast to other costs, factors beyond the Company's control impact the level of uncollectible expense it ultimately incurs to a far greater degree than any actions or policies the Company could possibly undertake within the relatively narrow confines of the Commission's rules. While Laclede certainly understands the important public policy considerations underlying the Cold Weather Rule, and supports a variety of programs aimed at helping customers to maintain service, the fact remains that the Rule has a significant impact on Laclede's ability to control bad debt. Among other things, the service restoration requirements and the temperature threshold for disconnection prevent the Company from both collecting arrearages and from stopping the snowballing of debt during high use periods. The Company is also unable to condition restoration of service upon full payment, to collect a deposit, or to disconnect service during cold spells. As such, the Company's uncollectible expense is largely hostage to the vagaries of weather, natural gas prices, the economy, the amount of energy assistance provided to those in need, and regulatory restrictions affecting its ability to limit its exposure to such factors. Given all of these considerations, special accounting treatment would be appropriate should such events occur.

COST ALLOCATION MECHANICS

- Q. PLEASE DESCRIBE THE COMPANY'S OVERALL PHILOSOPHY FOR RECORDING AND ALLOCATING COSTS.
- 22 A. Consistent with its Commission-approved Cost Allocation Manual ("CAM"), the
 23 Company's goal is to directly assign costs to the utility operating companies and affiliates

to the extent it is possible and practical to do so. For costs that are not direct charged, the Company utilizes cost causation factors that most closely align with the business driver of the costs and the benefiting entities. In the absence of direct charge or cost causation, the Company commonly uses a general allocator known as the Modified Massachusetts Formula ("MMF"), which allocates costs based on an average of fixed assets, revenue, and payroll.

7 Q. WHAT LED TO THE DECISION TO CREATE THE SHARED SERVICES

COMPANY?

A. The Shared Services Company ("SSC") was created as the result of an assessment of Spire's shared service functions, activities and organizational structure. The assessment was performed in coordination with PwC's consulting company, Strategy&, which included a comparison of the existing structure and approach to cost allocations with industry peers. As a result of this analysis, the Company decided to create a shared services entity and adopt a more formal shared services model for the allocation of shared costs.

16 Q. WHEN WAS THE SSC CREATED?

17 A. The SSC was incorporated in the State of Missouri on July 15, 2015, and is a wholly owned subsidiary of Spire Inc.

19 Q. WHAT IS THE PURPOSE OF THE SSC?

A. The initial purpose of the SSC was to adopt a more formal shared services model to facilitate, simplify, and provide transparency to the allocation of shared costs between operating companies and affiliates. This was the first step of an ongoing, longer-term initiative to evaluate, design, and implement a mature shared service model.

1 Q. ARE ANY SPIRE EMPLOYEES FORMALLY EMPLOYED BY THE SSC?

A. No, not at this time. All employees are employed directly by the operating companies or other affiliates, and only charge time and expenses to the SSC for shared costs and activities. In short, the SSC is primarily used at this point as an accounting vehicle to ensure costs are properly tracked and allocated to each entity in an appropriate manner.

Q. PLEASE EXPAND ON THE EVOLUTION OF THE SSC FROM ITS INCEPTION TO HOW IT IS USED FOR COST ALLOCATIONS TODAY.

A. Shortly after deciding on the creation of a shared services entity in 2015, a cross functional team was organized to develop the initial implementation of the entity and scope of use for allocating FY2016 costs through a four-step process. The first step was creation of the entity in our accounting systems prior to the beginning of FY2016.

Q. WHAT WAS THE SECOND STEP OF THE PROCESS?

The second step involved the design, scoping, and planning of the new approach, which began as part of the annual budget process. The Finance team met with all the shared service department heads, communicated the new approach for cost allocations to be used in FY2016, and interviewed relevant employees to understand the type of work activities being performed with the goal of determining the most appropriate and practical technique for allocating the department costs and expenses. Included in the evaluation were shared service functions and activities performed by employees outside of Missouri for the benefit of Spire, primarily in Alabama.

Q. WHAT WAS THE THIRD STEP?

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A.

A. The third step involved the development of an approach to systematically collect costs in the shared services entity through use of the existing work order management process,

- and then allocate those costs to operating units and affiliates. A few of the guiding principles followed throughout this step were:
 - Adherence to existing regulatory requirements while striving for added transparency, traceability and simplicity.
 - Development of cost allocation processes that are scalable across multiple jurisdictions.
 - Flexibility for growth and creation of tighter integration to minimize manual effort and increase adherence.

9 Q. WHAT WERE THE RESULTS OF THIS STEP OF THE PROCESS?

A.

Based on the analysis performed we determined the allocation types needed for FY16 were a general allocator (MMF), # of customers, # of employees or payroll, square footage, net assets, system miles, and accounts payable activity. Additionally, we created a second tier/category for each scenario specifying the operating units and affiliates benefitting from the service. In instances where an employee does not direct charge, the employee charges a project for the most relevant cost driver and the entities. The majority of shared service projects established for allocations were setup to charge specific entities (*e.g.*, all entities, all Missouri entities, all Missouri utilities, all utility companies). For example, a Human Resources employee that supports recruiting for Spire in total will charge a project that allocates costs to all subsidiaries based on headcount/payroll, while a Human Resources employee that supports organized labor negotiations in all our utility service territories would charge a Utility Company allocator, and an employee who supports only one utility will direct charge. Of note, because of the significant amount of work that is done that relates to both LAC and MGE, we have

created shared service projects for those operating units as an allocator for employees to charge costs for activities performed for the benefit of both operating units. One example is a Human Resources employee who trains employees for both LAC and MGE at the same time. A project can be charged that automatically allocates costs between the two operating units based on a causal or general factor.

Q. WHAT WAS THE FOURTH STEP OF THE PROCESS?

A.

The fourth step of the process involved the re-design of the allocations process utilizing the SSC entity as the primary collector of costs that would then be pooled into allocation buckets for re-distribution to operating units and affiliates. We carefully planned the architecture and design of this initial process over 6 months, and fully implemented the automated solution in April 2016. In the interim period, manual allocations were calculated outside of the system to replicate what was being designed for the automated solution. Results of the calculation were recorded monthly to operating companies and affiliates. In FY2017 we added additional enhancements to the allocations process to integrate EnergySouth (Mobile Gas and Willmut Gas) into the process. I should note that in addition to these four steps, we have ongoing reporting and analysis to ensure everything is working as intended.

Q. HOW WERE SHARED SERVICE EXPENSES ALLOCATED PRIOR TO THE CREATION OF THE SSC?

A. Expenses were charged to Spire Inc. (previously The Laclede Group), and allocated primarily using the MMF general allocator with few exceptions.

Q. WHAT FUNCTIONS CHARGE COSTS TO THE SSC?

- A. Functions generally fall into two categories: Corporate shared services and Operations shared services. Corporate shared services include: finance, legal, strategic planning, supply chain, facilities, human resources, corporate communications and marketing, internal audit, enterprise risk & continuous improvement, executive, and IT services. Operations shared services include customer experience, external affairs, gas supply & operations, operations controller, operations services, and organic growth & sales.
- Q. HOW IS THE DETERMINATION MADE REGARDING WHETHER THE
 COSTS OF A PARTICULAR DEPARTMENT OR FUNCTION SHOULD BE
 DEFINED AS DIRECT OR ALLOCATED?
- 10 A. Each year during the budgeting process we evaluate actual results for the current year and
 11 plans for the next year with department heads. During this review it is determined if any
 12 department functions or activities have significantly changed and whether the allocation
 13 factors and approach are appropriate for the following year. On an ad hoc basis,
 14 employees may perform a significant amount of work supporting a specific project or an
 15 entity that is outside their typical ongoing work, and would then charge that project or
 16 entity for those costs.
- 17 Q. HOW ARE COSTS MONITORED TO ENSURE INDIVIDUALS ARE
 18 CHARGING THE CORRECT PROJECTS SO THAT EXPENSES ARE NOT
 19 BEING ERRONEOUSLY ALLOCATED?
- 20 A. The Company provides instruction to employees on how to enter payroll information so 21 that time is charged to the proper allocator or operating unit. In addition, payroll and 22 other expenses are budgeted at the project level in Shared Services, and as part of the 23 budget process we run through the allocations process that is similar to the actual process,

which sets the primary basis for comparison and variance analysis throughout the year. As noted above, each month a rigorous process is performed to review expenses incurred to date versus budget, forecast, and prior year for all shared service functions with department heads in coordination with the Financial Planning & Analysis ("FP&A") team. During this review, variances and trends are analyzed and discussed as well as projects and activities planned for the remaining months of the year and the impact on expenses. Each month department heads in coordination with the FP&A re-forecast expenses and spend for the remaining months of the year, and the cycle repeats in subsequent months. The variances and future forecasts are presented and discussed in monthly business review meetings for each operating unit that include participants from finance and operations management, including the CFO and COO. Additionally, reporting that includes explanations for relevant variances are distributed to executive management and the BOD monthly.

14 Q. HOW ARE CAUSAL AND GENERAL ALLOCATION FACTORS 15 CALCULATED, AND HOW OFTEN ARE THEY UPDATED?

- A. The factors used for allocations are set at the beginning of the year based on budget, and
 monitored periodically throughout the year. If business circumstances have resulted in a
 significant change to allocation factors during the fiscal year, management will review
 and determine if a prospective change is needed based on materiality.
- Q. HOW ARE OPERATING COMPANIES REIMBURSED FOR THE COST OF
 SHARED SERVICES PROVIDED TO OTHER OPERATING COMPANIES AND
 AFFILIATES?

- A. During the financial closing of each month the accounting teams reconcile the amounts
 due from and payable to the SSC. In total, the SSC will have inter-company accounts
 receivables and accounts payables with affiliates that, in total, fully offset each other.

 Balances are fully settled with cash payments in each subsequent month. The shared
 services entity holds no cash at the end of each month, as 100% of the amount received
 by affiliates is fully distributed to others through the inter-company settlement process.
- Q. WHAT ACTIONS HAS SPIRE TAKEN TO ENSURE THAT ITS SSC IS
 OPERATING AS DESIGNED AND THAT COSTS ARE BEING
 APPROPRIATLY ALLOCATED?
- A. Spire continually evaluates the performance of its SSC to ensure that it is facilitating and simplifying the appropriate allocation of shared services costs between operating companies. Company witness Flaherty from Strategy& has provided testimony substantiating that the practices of the SSC are necessary, appropriate, effective and in line with industry standards, and which has also resulted in overall cost savings through the implementation of a shared services model.

16 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

17 A. Yes it does.

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Laclede Gas Company's Request to Increase its Revenues for Gas Service) File No. GR-2017-0215
In the Matter of Laclede Gas Company d/b/a Missouri Gas Energy's Request to Increase its Revenues for Gas Service) File No. GR-2017-0216
·	<u>AFFIDAVIT</u>
STATE OF MISSOURI)
CITY OF ST. LOUIS) SS.)
Timothy W. Krick, of lawful age, be	ing first duly sworn, deposes and states:
•	ck. I am Managing Director, Controller for Spire Inc My business address is 700 Market St., St Louis,
2. Attached hereto and made a published behalf of Laclede Gas Company and MGE.	part hereof for all purposes is my direct testimony on
	at my answers contained in the attached testimony to ad correct to the best of my knowledge and belief.
	Timothy W. Krick
Subscribed and sworn to before me	
MARCIA A. SPANGLER Notary Public - Notary Seal STATE OF MISSOUR! St. Louis County My Commission Expires: Sept. 24, 2018 Commission # 14630361	Maura a. Spangler) Notary Public

Exhibit No:

Issue: Cost Allocation

Mechanics; Uncollectible Expense

Witness: Timothy W. Krick
Type of Exhibit: Rebuttal Testimony

Sponsoring Party: Laclede Gas Company (LAC)

Missouri Gas Energy (MGE)

Case No.: GR-2017-0215

GR-2017-0216

Date Prepared: October 17, 2017

MISSOURI PUBLIC SERVICE COMMISSION

LACLEDE GAS COMPANY MISSOURI GAS ENERGY

> GR-2017-0215 GR-2017-0216

REBUTTAL TESTIMONY

OF

TIMOTHY W. KRICK

OCTOBER 2017

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1		REBUTTAL TESTIMONY OF TIMOTHY W. KRICK
2	Q.	WOULD YOU PLEASE STATE YOUR NAME AND BUSINESS
3		ADDRESS?
4	A.	My name is Timothy W. Krick, and my business address is 700 Market Street, St.
5		Louis, Missouri 63101.
6	Q.	ARE YOU THE SAME TIMOTHY W. KRICK WHO PREVIOUSLY FILED
7		DIRECT TESTIMONY IN THIS PROCEEDING?
8	A.	Yes, I submitted direct testimony on behalf of both Laclede Gas Company ("LAC")
9		in Case No. GR-2017-0215 and Missouri Gas Energy ("MGE") in Case No. GR-
10		2017-0216.
11		I. PURPOSE OF TESTIMONY
12	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN THIS
13		PROCEEDING?
14	A.	The purpose of my rebuttal testimony is twofold. First, I will to respond to the
15		direct testimony and proposed adjustments from Public Counsel witness Ms. Azad
16		and Staff witness Mr. Majors related to Shared Service Cost Allocations, and
17		address the recommendations and findings outlined in the testimony. Second, I will
18		respond to the direct testimony and proposed adjustments sponsored by Staff
19		witness McClellan related to uncollectibles.
20		II. <u>COST ALLOCATIONS</u>
21	Q.	WERE THERE SIGNIFICANT DELAYS AND INADEQUACIES IN YOUR
22		DIRECT REPONSES TO DISCOVERY REQUESTS?
23	A.	While some of the requests were delayed within the allowed extension period, I
24		attempted to answer each request by the deadline and provided the level of detail

1		available to satisfy the request. I was unaware until reading her testimony that Ms.
2		Azad felt there were significant inadequacies in our responses. It seemed to me the
3		level of detail we provided, particularly given the volume of requests we received
4		from her, was more than adequate.
5	Q.	DO YOU BELIEVE IT IS NECESSARY FOR THE COMMISSION TO
6		ORDER AN EXTERNAL AUDIT OF THE COMPANY'S COST
7		ASSIGNMENT AND ALLOCATION PROCESSES AND PRACTICES?
8	A.	No, I do not. While the Company has grown significantly over the past several
9		years and advanced the maturity of its shared services accounting structure and
10		allocation processes, we have carefully implemented the changes and
11		enhancements in a way that follows industry practices, and we have updated metrics
12		for significant events, like acquisitions. We have also applied the most relevant
13		allocation drivers in a way that fairly and accurately allocates costs throughout
14		Spire, and does so in a cost-effective and administratively manageable manner. We
15		have also been careful to ensure the enhanced process of cost allocations were
16		compliant with our existing cost allocation manual ("CAM").
17	Q.	MS. AZAD INDICATED THAT AN EXTERNAL AUDIT IS NEEDED
18		BECAUSE IT WOULD ADDRESS ISSUES RELATED TO COSTS AT A
19		GREATER LEVEL OF DETAIL THAN IS APPROPRIATE OR FEASIBLE
20		IN THE COURSE OF A RATE CASE PROCEEDING. DO YOU AGREE?
21	A.	No, I do not. I believe that a rate case proceeding does allow the time needed to
22		review the cost allocation procedures and validate the accuracy of the calculations,
23		but it depends on the scope, objective, and purpose of the review. Ms. Azad also
24		noted that the purpose of her testimony was to "address the LAC and MGE cost

1		allocations issues." Statements like this lead me to believe that her approach is
2		focused on reviewing pre-conceived "issues" rather than gaining an understanding
3		of the existing process related to cost allocation procedures.
4	Q.	DO YOU AGREE WITH THE RECOMMENDATION THAT LAC/MGE
5		SHOULD FILE FOR A NEW COMMISSION-APPROVED CAM TO
6		REFLECT CHANGES THAT HAVE OCCURRED AT SPIRE, INCLUDING
7		THE CREATION OF THE SPIRE SHARED SERVICE COMPANY?
8	A.	No, I do not agree that there is a need to file an entirely new CAM, but I do support
9		reviewing the current CAM to determine if there are better ways to reflect the
10		changes in the organization and allocation of shared service costs in the near future,
11		perhaps after the conclusion of the current rate case proceedings.
12	Q.	DO YOU AGREE WITH THE CLAIM THAT SPIRE'S WRITTEN COST
13		ALLOCATION TRAINING MATERIALS ARE INADEQUATE AND ITS
14		CAM IS NOT ENFORCED?
15	A.	No. While the "written" materials could benefit from updating, which we plan to
16		do in FY 2018, that does not mean that employees have not been trained and
17		received communication regarding cost allocation processes and the importance of
18		charging time correctly. As noted in my direct testimony, there are analysts who
19		have a thorough understanding of the cost allocation process that work with each
20		department to analyze costs including payroll charges and variances to budget. In
21		addition, forecasts are monitored monthly to assess compliance and identify

In support of her contention that the CAM is not enforced, on page 40 of her testimony, Ms. Azad quotes from the Commission approved CAM in what she feels is an inconsistency with positive time reporting; however, this is merely a misunderstanding on her part. Her concern dwells on the words "direct labor shall be charged to the service under an exception time reporting methodology" but then she doesn't square this with the related part of the quote she also notes, which shows this is related to departments that "provide a recurring, predictable level of services to a Party." Essentially, these quotes mean that employees who work in an area with a consistent type of work that has been captured in an allocation, should direct charge for exceptions to that recurring work, say for a significant project. In this case, both times are reported using positive time reporting — one set of hours is entered using positive time reporting to a different account for the exception work.

Q.

A.

WOULD YOU COMMENT ON MS. AZAD'S ASSERTION THAT NEARLY ONE-HALF OF THE CORPORATE ENTITIES WITHIN SPIRE'S HOLDING COMPANY STRUCTURE DO NOT RECEIVE SHARED SERVICES COSTS?

The cost allocation process was established to enable the allocation of shared service costs to entities that benefit from those services. There are entities in the organization that are holding companies and therefore do not receive any measurable incremental benefit from the shared service organization beyond what their subsidiary receives as they act primarily as a wholly owned parent company of other subsidiaries. These entities are Spire Resources LLC, Spire Midstream

1		LLC, and EnergySouth Inc (now Spire EnergySouth Inc.). These companies are
2		direct charged for any costs where applicable. The other entities that were noted as
3		not receiving allocations are set forth below, together with an explanation of why
4		charges were or were not allocated to them:
5		a) Laclede Investment LLC - this entity did receive allocations. Note that this
6		entity was subsequently dissolved as of September 30, 2017.
7		b) Laclede Gas Family Services, Inc - this entity was dissolved effective
8		September 30, 2016.
9		c) Spire Storage Services, Inc – this entity is wholly owned by Spire Marketing,
10		and is already included in allocations to Spire Marketing.
11		d) Laclede Gas Company (now Spire Missouri) - has two operating units, LAC
12		and MGE, but it is only one corporate entity; and both operating units within that
13		entity receive allocations. There are not three separate entities.
14		e) Spire Inc – the holding company has no Property, Plant, and Equipment, no
15		revenue, and no employees, which are the primary basis of the allocations utilized
16		for shared services. Costs that occur for the direct benefit of Spire Inc are direct
17		charged.
18		f) Spire STL Pipeline LLC – although originally planned for integration into the
19		allocations process mid-year 2017, this entity will begin receiving allocations
20		effective October 2017. While this entity has been ramping up throughout FY 2017
21		it has received direct charges by employees involved in business activities of the
22		operations, and has received limited shared service support to date.
23	Q.	DO YOU AGREE WITH MS. AZAD'S CONCLUSIONS RELATED TO

ALLOCATION FACTOR INCONSISTENCIES?

- 1 A. No, if I understand how she arrived at her conclusion, I do not agree with her 2 conclusion that 7 of the 25 allocation factors were used inconsistently. Five of the 3 factors she noted were new to FY 2017, and therefore were obviously not used in 4 the months prior to the establishment of these factors. Two other allocation factors 5 on her schedule are depicted as not being used in the month of October 2016, Corporate Wide Payroll and Gas Utility System Miles. She is incorrect, however, 6 7 as both factors were used, as shown by the reports provided through data requests.
- 8 ARE 25 ALLOCATION FACTORS ACTUALLY USED BY THE Q. 9 COMPANY, AS NOTED BY MS. ASAD?

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- 10 A. Her claim is misleading and implies more complexity in the cost allocation In my direct testimony, I explained how a second processes than exists. 12 tier/category for most primary allocation factors is used to streamline how costs are 13 allocated for functions that support multiple entities within one state, jurisdiction, 14 or a combination of both. This second tier ensures that only the benefiting 15 organizations are charged, rather than simply broadly spreading costs to entities 16 whether there was any benefit or not. The example provided in my testimony 17 explains that we have multiple secondary factors for Human Resources based on 18 the primary allocator of headcount. I characterize the primary allocation method 19 of headcount as one allocation factor, not multiple when accounting for all of the 20 secondary charge codes that utilize headcount.
- 21 DO YOU AGREE WITH THE FINDING THAT SPIRE FAILED TO Q. 22 ALLOCATE THE COSTS OF THE COMPANY'S ENTERPRISE 23 MANAGEMENT SYSTEM AMONG THE ENTITIES THAT BENEFIT 24 FROM THE SYSTEM?

No, Ms. Azad is apparently unfamiliar with which of Spire's businesses actually use this system. As explained by Company witness Ryan Hyman, the system is used for its Missouri entities, but not for its utility operations in Alabama and Mississippi which utilize their own systems. A copy of the worksheet that shows the monthly allocations of depreciation is provided as part of this rebuttal testimony, (Schedule TWK-R2). One point of clarification worth noting is that the allocation of the depreciation for these costs does not flow through the shared service company, rather it is a direct allocation from LAC to MGE and other Missouri entities that benefit from the system. This allocation was in place prior to the implementation of the shared service company, and since it does not impact entities that are not operating on the system, there was no need to re-design the flow of this allocation through the shared service company.

Q. WILL YOU EXPLAIN WHY LAC AND MGE WERE ALLOCATED COSTS

FOR SHARED SERVICES IN ALABAMA?

A.

A.

Yes, just as there are shared services performed by Missouri employees that benefit Alabama customers, there are also shared services performed by employees in Alabama for the benefit of Missouri customers. One example is the accounts payable function which is performed for the entire company by employees based in Alabama. There are eighteen departments to date that provide some level of shared service support to Missouri customers. A detailed schedule of these charges for each department was provided through data requests.

III. <u>UNCOLLECTIBLES EXPENSE</u>

Q. DO YOU AGREE WITH STAFF'S OPINION THAT IT IS APPROPRIATE

TO USE ONLY THE MOST CURRENT DATA AVAILABLE TO

1		REPRESENT ONGOING LEVELS OF UNCOLLECTIBLE EXPENSE FOR
2		LAC AND MGE?
3	A.	No, a twelve-month period is not long enough to fairly represent bad debt write off
4		trends and fairly project future expense. An average over at least three-years
5		normalizes unusual variances that can occur in a shorter period such as twelve-
6		months. The Staff used a three-year average to estimate uncollectible expense in
7		MGE's last two rate cases, Case Nos. GR-2014-0007 and GR-2009-0355 and it
8		should do so here.
9	Q.	DO THE CHANGES IMPLEMENTED TO WRITE-OFF POLICIES IN
10		SEPTEMBER 2015 PREVENT THE CALCULATION OF A MULTI YEAR
11		AVERAGE OF UNCOLLECTIBLES USING THE MOST RECENT DATA?
12	A.	No. Data is available that can replicate the timing of the gross write off under the
13		policy prior to September 2015 for both LAC and MGE.
14	Q.	WHY DID THE COMPANY ELECT TO USE A THREE-YEAR AVERAGE
15		BASED ON DATA UP THROUGH AUGUST 2015 RATHER THAN
16		NORMALIZING WRITE-OFFS FOR THE CHANGE IN POLICY AND
17		USE THE MOST RECENT DATA?
18	A.	Given the timing of the significant change in uncollectible policy, we believed that
19		a sensible and practical solution was to use the three-year average for the period
20		immediately prior to the change. We had every reason to believe that such a three-
21		year average would provide a representative view of uncollectible expense, and
22		would be similar to an overlapping period. Therefore, we originally elected to use
23		an approach that would be easily understood and did not require providing detailed

1	and complex workpapers to reconcile and normalize the post-change data to be
2	comparable to the historical policy.

3 Q. HAVE YOU NORMALIZED THE WRITE-OFF DATA IN A WAY THAT IS

COMPARABLE TO PERIODS BEFORE THE CHANGE IN POLICY?

Yes, see Rebuttal Schedule TWK-R1. Normalizing the data up through September 2017 results in a three-year (fiscal year) average of \$9.7M for LAC and \$4.3M for MGE.

8 Q. DID YOU CONSIDER ANY SCENARIOS OTHER THAN A THREE-YEAR

AVERAGE?

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10 A. Yes, I calculated normalized averages for two, three, four, and five years for both
11 LAC and MGE. Of these calculations, in my opinion a five-year average is the best
12 predictor of future write-offs because it includes the most data points, which
13 reduces the standard deviation in statistical terms. Likewise, a three-year average
14 is certainly superior to using a single year's worth of data. Since using three years
15 was also consistent with the approach taken by Staff in MGE's two prior rate cases,
16 I chose to use it.

17 Q. CAN YOU EXPLAIN HOW YOU NORMALIZED THE WRITE-OFF DATA

A. Under the historical LAC policy after disconnect and final billing, a customer account balance was assigned a systematic write-off date 180 days in the future. If the customer did not pay the balance or make other arrangements, the systematic write-off occurred in the future based on the established date. Under the new policy, the systematic write-off date is set to 360 days in the future. To normalize the write-off data in historical terms, I generated a list of all customer balances that currently have write-off dates scheduled on or after 10/1/2017. For each record, I

subtracted 180 days to estimate when the balance would have systematically been written off under the old policy. For LAC there are \$4.4M of customer balances that would have been written off in FY17 under the historical method. (Reference Rebuttal Schedule TWK-R1).

5 O. HOW ABOUT FOR MGE?

Α.

Under the historical MGE policy after disconnect and final billing, a customer account balance was typically written off systematically within 30 days. Following the same process as above for LAC, I generated a list of each record and subtracted 330 days to estimate when the balance would have systematically been written off under the old policy. For MGE there are \$8.1M of customer balances that would have been written off in FY17 under the historical method. Reference Rebuttal Schedule TWK-R1.

Q. THE ADJUSTMENTS TO NORMALIZE THE DATA SEEM LARGE RELATIVE TO ANNUAL WRITE-OFFS, IS THERE OTHER DATA YOU

CAN POINT TO THAT HELPS EXPLAIN THE VARIANCE?

Yes, using MGE as an example, in FY 16 the net write-offs were negative -\$4.2M because activity for the year primarily consisted of recoveries and payments of amounts previously written off, the gross write-off activity that would have occurred that year was delayed for approximately 330 days, which is the new policy (360 days) less the historical policy (30 days). Therefore, when calculating an historical average logically the delay must be accounted for to perform an "apples to apples" comparison. The calculation of the two-year average with this adjustment of \$4.1M is further evidence that this adjustment is valid when calculating the historical average, as it is in line with historical annual levels.

1 Q. HOW HAS THE CUSTOMER BEEN IMPACTED BY THIS CHANGE?

- 2 A. The customers were not impacted by the change in this policy, it was transparent
- 3 from their perspective.
- 4 Q. DID THE CHANGE IN POLICY IMPACT THE EXPENSE RECORDED
- 5 **FOR U.S. GAAP PURPOSES?**
- 6 A. No, this was simply a delay in the gross write-off of the customer level balance in
- 7 the Company's Customer Care & Billing (CC&B) system.
- 8 Q. DOES THAT CONCLUDE YOUR REBUTTAL TESTIMONY?
- 9 A. Yes it does.

LAC
Uncollectibles Historical Data

Fiscal Year 12-mos ending September 30th

<u>Month</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
October	1,849,471	(242,659)	2,711,475	2,805,768	654,132
November	326,923	(781,075)	1,183,864	967,005	(161,657)
December	(194,316)	(456,650)	2,202,940	776,704	50,820
January	(107,844)	(420,619)	314,442	237,991	167,784
February	24,802	5,245,431	383,616	(1,154,072)	309,789
March	(76,498)	(249,017)	1,190,817	(578,038)	942,346
April	47,693	401,369	506,221	(193,920)	825,763
May	197,368	537,367	394,477	(177,636)	1,628,135
June	115,345	621,165	396,446	(211,286)	1,095,015
July	(61,962)	460,775	503,408	(192,220)	984,614
August	(84,126)	482,559	782,109	1,214,953	884,297
September	3,185,163	1,589,655	2,084,423	784,090	478,854
Total	5.222.020	7.188.301	12,654,239	4,279,340	7.859.892

Adjustment for change in policy ¹	4,436,691
Total including policy change impact	12,296,583
2 year average	8,287,962
3 year average	9,743,387
4 year average	9,104,616
5 year average	8,328,097

¹Subsequent to final bill after disconnect LAC scheduled a gross write off in the AR system historically after 180 days of final billing, this policy was changed to 360 days effective 9/1/2015

Spire - LAC Scheduled Bad Debt Gross Write-Offs from AR System Timing under Old vs. New Policy

	Under Old P	olicy	Under New F	Policy
2017Apr	\$	553,529.11	\$	-
2017May	\$	521,640.94	\$	-
2017Jun	\$	682,302.67	\$	-
2017Jul	\$	584,316.18	\$	-
2017Aug	\$	1,006,300.80	\$	-
2017Sep	\$	1,088,601.52	\$	-
2018Oct	\$	1,347,540.75	\$	655,982.23
2018Nov	\$	1,649,810.38	\$	443,365.31
2018Dec	\$	2,020,195.06	\$	658,125.18
2018Jan	\$	2,149,405.59	\$	728,982.82
2018Feb	\$	1,417,762.76	\$	903,444.93
2018Mar	\$	544,778.67	\$	1,046,790.75
2018Apr	\$	-	\$	1,532,398.63
2018May	\$	-	\$	1,608,277.70
2018Jun	\$	-	\$	1,876,869.86
2018Jul	\$	-	\$	2,192,772.09
2018Aug	\$	-	\$	1,559,730.88
2018Sep	\$	-	\$	359,444.05
Total	\$	13,566,184.43	\$	13,566,184.43

\$

Amount to included in FY17 to normalize average with prior years

4,436,691.22

MGE Uncollectibles Historical Data

Fiscal Year 12-mos ending September 30th

<u>Month</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
October	(496,788)	(415,805)	(294,421)	(583,093)	192,584
November	(1,267,359)	(1,272,390)	(1,635,684)	(1,240,868)	(6,625)
December	(603,280)	(729,649)	(439,556)	(883,602)	22,008
January	(203,884)	(204,662)	(199,304)	(494,201)	142,826
February	(201,507)	(295,891)	(249,375)	(474,674)	272,144
March	107,445	25,500	290,513	(288,835)	525,160
April	356,762	761,259	1,533,470	(164,702)	729,819
May	1,894,886	2,480,180	2,640,746	(94,330)	951,013
June	1,948,214	2,222,149	1,942,976	(136,122)	469,925
July	1,347,320	1,616,913	1,061,241	(77,551)	492,956
August	1,030,821	813,397	38,829	285,812	202,718
September	599,324	255,166	25,339	(5,222)	232,810
Total	4,511,954	5,256,168	4,714,774	(4,157,387)	4,227,338

Adjustment for change in policy ¹	8,131,764				
Total including policy change impact	12,359,101				
2 year average	4,100,857				
3 year average	4,305,496				
4 year average	4,543,164				
5 year average	4,536,922				

¹Subsequent to final bill after disconnect MGE scheduled a gross write off in the AR system historically after 30 days of final billing, this policy was changed to 360 days effective 9/1/2015

Spire - MGE Scheduled Bad Debt Gross Write-Offs from AR System Timing under Old vs. New Policy

	Under (Under Old Policy		New Policy
2017Oct	\$	-	\$	-
2017Nov	\$	292,683.49	\$	-
2017Dec	\$	159,750.98	\$	-
2017Jan	\$	232,755.59	\$	-
2017Feb	\$	282,987.55	\$	-
2017Mar	\$	453,009.08	\$	-
2017Apr	\$\$\$\$\$\$\$\$\$\$\$\$\$\$\$\$\$	860,121.41	\$	-
2017May	\$	1,227,374.41	\$	-
2017Jun	\$	1,114,478.21	\$	-
2017Jul	\$	1,400,545.60	\$	-
2017Aug	\$	1,098,252.29	\$	-
2017Sep	\$	1,009,805.09	\$	-
2018Oct	\$	524,833.91	\$	333,655.33
2018Nov	\$	-	\$	159,867.53
2018Dec	\$	-	\$	191,745.98
2018Jan	\$	-	\$	405,147.82
2018Feb	\$	-	\$	525,277.66
2018Mar	\$	-	\$	799,998.33
2018Apr	\$	-	\$	1,215,268.25
2018May	\$	-	\$	1,434,497.68
2018Jun	\$	-	\$	1,003,036.64
2018Jul	\$	-	\$	1,293,509.99
2018Aug	\$	-	\$	1,090,830.20
2018Sep	\$	-	\$	203,762.20
Total	\$	8,656,597.61	\$	8,656,597.61
Amount to included in FY17 to normalize				
average for change in policy at 9/1/16	\$	8,131,763.70		

CAM DEPRECIATION ALLOCATION FY2016

Apply percent of payroll (non-LGC) factor to each affiliate or line of business

Company	% of Payroll		Oct-16	Nov-16	Dec-16	Jan-17	Feb-17	Mar-17	Apr-17	May-17	Jun-17	<u>Jul-17</u>	Aug-17	Sep-17	TOTAL
GRP	0.00%		-	-	-	-	-	-	-	-	-	-	-	-	-
INV	0.00%		-	-	-	-	-	-	-	-	-	-	-	-	-
SSV	0.00%		-	-	-	-	-	-	-	-	-	-	-	-	-
OIL	0.07%		771.13	768.94	765.87	769.56	770.26	766.77	772.72	777.74	774.85	768.21	759.30	-	8,465.35
LIR	0.00%		-	-	-	-	-	-	-	-	-	-	-	-	-
DEV	0.00%		-	-	-	-	-	-	-	-	-	-	-	-	-
VEN	0.56%		6,169.06	6,151.51	6,126.96	6,156.51	6,162.05	6,134.19	6,181.73	6,221.89	6,198.81	6,145.72	6,074.39	-	67,722.82
PLC	0.13%		1,432.10	1,428.03	1,422.33	1,429.19	1,430.48	1,424.01	1,435.04	1,444.37	1,439.01	1,426.68	1,410.13	-	15,721.37
LER	0.14%		1,542.26	1,537.88	1,531.74	1,539.13	1,540.51	1,533.55	1,545.43	1,555.47	1,549.70	1,536.43	1,518.60	-	16,930.70
LGC - Propane	0.00%		-	-	-	-	-	-	-	-	-	-	-	-	-
MGE	26.37%		290,496.49	289,670.29	288,513.97	289,905.83	290,166.69	288,854.74	291,093.16	292,984.48	291,897.46	289,397.34	286,038.56	-	3,189,019.01
LGC	72.73%		801,206.27	798,927.59	795,738.37	799,577.22	800,296.67	796,678.25	802,851.93	808,068.30	805,070.23	798,174.77	788,911.07	-	8,795,500.67
TOTAL	100.00%	Total Depr Subj to CAM	1,101,617.31	1,098,484.24	1,094,099.24	1,099,377.44	1,100,366.66	1,095,391.51	1,103,880.01	1,111,052.25	1,106,930.06	1,097,449.15	1,084,712.05	-	12,093,359.92
		Depr Trf'd to Affliates	300,411.04	299,556.65	298,360.87	299,800.22	300,069.99	298,713.26	301,028.08	302,983.95	301,859.83	299,274.38	295,800.98	-	3,297,859.25

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Laclede Gas Company's Request to Increase its Revenues for Gas Service	,	File No. GR-2017-0215						
In the Matter of Laclede Gas Company d/b/a Missouri Gas Energy's Request to Increase its Revenues for Gas Service)	File No. GR-2017-0216						
4	AFFIDAVIT							
STATE OF MISSOURI)						
CITY OF ST. LOUIS) SS.						

Timothy W. Krick, of lawful age, being first duly sworn, deposes and states:

- 1. My name is Timothy W. Krick. I am Managing Director, Controller for Spire Inc. and Controller for Laclede Gas Company. My business address is 700 Market St., St Louis, Missouri, 63101.
- 2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony on behalf of Laclede Gas Company and MGE.
- 3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded are true and correct to the best of my knowledge and belief.

Timothy W. Krick

Subscribed and sworn to before me this 17 day of OCTOBER 2017.

Marca a. Spangles

MARCIA A. SPANGLER
Notary Public - Notary Seal
STATE OF MISSOURI
St. Louis County
My Commission Expires: Sept. 24, 2018
Commission # 14630361