

Exhibit No.:  
Issue: Fuel Adjustment Clause  
Witness: Lisa A. Starkebaum  
Type of Exhibit: Direct Testimony  
Sponsoring Party: Kansas City Power & Light  
Case No.: ER-2019-0031  
Date Testimony Prepared: July 31, 2018

**MISSOURI PUBLIC SERVICE COMMISSION**

**DIRECT TESTIMONY**

**OF**

**LISA A. STARKEBAUM**

**BEFORE THE PUBLIC SERVICE COMMISSION  
OF THE STATE OF MISSOURI**

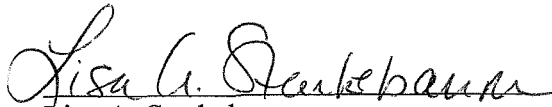
In the Matter of Kansas City Power & Light Company for  
 Authority to Implement  
 Rate Adjustments Required by 4 CSR 240-20.090(4)    )  
 And the Company's Approved Fuel and Purchased       ) Case No. ER-2019- 0031  
 Power Cost Recovery Mechanism                                     )

**AFFIDAVIT OF LISA A. STARKEBAUM**

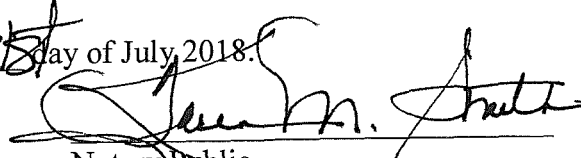
**STATE OF MISSOURI     )**  
   ) **ss**  
**COUNTY OF JACKSON    )**

Lisa A. Starkebaum, being first duly sworn on her oath, states:

1.     My name is Lisa A. Starkebaum. I work in Kansas City, Missouri, and I am employed by Kansas City Power & Light Company as Manager - Regulatory Affairs.
  
2.     Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf of KCP&L, consisting of eight ( 8 ) pages, having been prepared in written form for introduction into evidence in the above-captioned docket.
  
3.     I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

  
 Lisa A. Starkebaum

Subscribed and sworn before me this 31st day of July, 2018.

  
 Notary Public

My commission expires April 16, 2020



**DIRECT TESTIMONY**

**OF**

**LISA A. STARKEBAUM**

**Case No. ER-2019-0031**

1 **Q: Please state your name and business address.**

2 A: My name is Lisa A. Starkebaum. My business address is 1200 Main, Kansas  
3 City, Missouri 64105.

4 **Q: By whom and in what capacity are you employed?**

5 A: I am employed by Kansas City Power & Light Company (“KCP&L”) as Manager  
6 - Regulatory Affairs.

7 **Q: What are your responsibilities?**

8 A: My responsibilities include the coordination, preparation and review of financial  
9 information and schedules associated with the Company’s compliance filings for  
10 both KCP&L and KCP&L Greater Missouri Operations Company (“Company” or  
11 “GMO”).

12 **Q: Please describe your education.**

13 A: In 1994, I received a Bachelor of Science Degree in Finance from Northwest  
14 Missouri State University in Maryville, Missouri.

15 **Q: Please provide your work experience.**

16 A: In 1995, I joined Cerner Corporation as an Accountant in the Finance Department  
17 assisting with month-end close and reporting responsibilities. In 1997, I joined  
18 Aquila, Inc. (“Aquila”) where I worked in the Financial and Regulatory Reporting  
19 group as an Accountant, until joining Regulatory Accounting Services as a

1 Regulatory Analyst in 1999. I was employed by Aquila for a total of 11 years  
2 prior to beginning my employment with KCP&L in July 2008 as a part of the  
3 acquisition of Aquila, Inc., by Great Plains Energy Incorporated. Since that time,  
4 I have held various positions with increasing responsibilities within Regulatory  
5 Accounting Services and Regulatory Affairs, most recently as a Lead Regulatory  
6 Analyst. As a Lead Analyst, my main areas of responsibility included the  
7 preparation of FERC and jurisdictional reporting, and the preparation of rate cases  
8 and rate case support for both KCP&L and GMO. In December 2015, I became a  
9 Supervisor, Regulatory Affairs responsible for compliance reporting and was later  
10 promoted to Manager, Regulatory Affairs effective June 2018. In my current  
11 position, I am responsible for overseeing the various reporting requirements to  
12 ensure KCP&L and GMO are compliant with its jurisdictional rules and  
13 regulations, in addition to the implementation of new reporting or commitments  
14 resulting from various rate case orders and other regulatory filings. In addition, I  
15 oversee the coordination, review and filing of the various rider mechanisms  
16 utilized by both KCP&L and GMO.

17 **Q: Have you previously testified in a proceeding before the Missouri Public**  
18 **Service Commission (“MPSC” or “Commission”) or before any other utility**  
19 **regulatory agency?**

20 A: Yes, I have testified before the MPSC, the Kansas Corporation Commission  
21 (“KCC” or “Commission”), and have provided written testimony before the  
22 Public Utilities Commission of Colorado. In addition, I have worked closely with  
23 both MPSC and KCC Staff on numerous filings and rate case issues.

1 **Q: What is the purpose of your testimony?**

2 A: In Case No. ER-2014-0370, KCP&L was authorized to implement a Fuel  
3 Adjustment Clause (“FAC”). A FAC is a way to ensure that customers pay only  
4 for the actual cost of fuel they use during a certain time period rather than the  
5 estimated fuel costs set in base rates. This FAC tariff filing consists of a Fuel  
6 Adjustment Rate (“FAR”) for the KCP&L Missouri rate jurisdiction. My  
7 testimony supports the rate schedule filed by KCP&L to adjust rates for the FAC  
8 includable costs experienced during the six-month period January 2018 through  
9 June 2018. This six-month period represents the sixth accumulation period under  
10 KCP&L’s FAC, which was originally approved by the Commission in Case No.  
11 ER-2014-0370 (“2014 Case”) and modified in Case No. ER-2016-0285 (“2016  
12 Case”). The proposed FAC charge will be \$0.00555 per kWh for KCP&L  
13 Missouri residential customers. Based on usage of 1,000 kWh per month, the  
14 customer will see a monthly charge of \$5.55. This represents an increase of \$0.60  
15 to a customer’s monthly bill compared to the prior FAC.

16 **Q: Please explain why KCP&L filed the FAC adjustment rate schedules at this**  
17 **time.**

18 A: The Commission’s rule governing fuel and purchased power cost recovery  
19 mechanisms for electric utilities – specifically 4 CSR 240-20.090(4) – requires  
20 KCP&L to make periodic filings to allow the Commission to review the actual net  
21 FAC includable costs the Company has incurred and to allow rates to be adjusted,  
22 either up or down, to reflect those actual costs. The Commission’s rule requires at  
23 least one such review and adjustment each year. KCP&L’s approved FAC calls

1 for two annual filings – one filing covering the six-month accumulation period  
2 running from January through June and another filing covering the accumulation  
3 period running from July through December. Any increases or decreases in rates  
4 as a result of these filings are then included in the customers’ bills over a  
5 subsequent 12-month recovery period.

6 For the sixth accumulation period covering the period of January 2018  
7 through June 2018, KCP&L’s actual FAC includable costs exceeded the base  
8 costs included in base rates by approximately \$24.3 million. In accordance with  
9 the Commission’s rule and KCP&L’s approved FAC, KCP&L is filing the FAC  
10 tariff that provides for a change in rates to recover 95% of those cost changes, or  
11 approximately \$23.1 million.

12 In addition, a true-up filing is being made concurrent with this filing  
13 covering the third accumulation period of July 2016 through December 2016 and  
14 its corresponding recovery period of April 2017 through March 2018. The  
15 proposed third accumulation period true-up amount is an under-recovery of  
16 \$1,965,157.

17 **Q: Is there anything impacting this semi-annual FAC filing that should be**  
18 **mentioned?**

19 **A:** Yes, KCPL’s actual FAC includable costs exceeding the base energy costs are  
20 higher in this accumulation than they were in the previous accumulation. There  
21 are several factors contributing to this increase. First, the higher Actual Net  
22 Energy Costs (“ANEC”) in the sixth accumulation period of January through June  
23 are driven by an increase in purchased power expense due to Wolf Creek’s

1 planned maintenance and refueling outage that began in April and continued  
2 through mid-May. Also, Iatan 2 was on planned maintenance outage beginning in  
3 March, which was then extended for unplanned maintenance followed by a forced  
4 outage through June. Second, this sixth accumulation period experienced 60%  
5 warmer than normal weather in May and June compared to the 9% cooler than  
6 normal summer weather in the previous fifth accumulation period of July through  
7 December. Retail load requirements are generally higher in the summer months or  
8 second half of the year, but have remained relatively consistent between the fifth  
9 and sixth accumulation periods. So far this year through June, we have  
10 experienced 670 Cooling Degree Days (CDD), which is 60% higher than normal  
11 weather of 420 CDD. Lastly, there was a decrease in off-system sales revenue as  
12 generation was not available to sell to Southwest Power Pool (“SPP”) Integrated  
13 Marketplace.

14 **Q: Are there any other adjustments made to this semi-annual FAC filing that**  
15 **need to be mentioned?**

16 A: Yes, included within the true-up amount of \$1,965,157 is one correction resulting  
17 in an increase of \$9,633 to the Fuel and Purchased Power Adjustment (“FPA”).  
18 This correction is described in further detail in the true-up testimony made  
19 concurrent with this filing.

20 **Q: How will this correction be included in the FAC?**

21 A: This correction pertains to December 2017, which was included in the prior  
22 accumulation period and not within the sixth accumulation period in this filing  
23 consisting of January 2018 through June 2018; therefore, this correction with

1 interest has been included on the True-Up Line No. 8, and on the Interest Line  
2 No. 9 on the 4th Revised Sheet No. 50.20. Also included in the Company's  
3 supporting work papers is the detail for this correction on tab "FAC Dec2017  
4 Base Correction."

5 **Q: How did you develop the various values used to derive the proposed FARs**  
6 **that are shown on Schedule LAS-1?**

7 A: The proposed tariff rates are shown in Schedule LAS-1. The filing made in  
8 conjunction with this testimony contains all the information as set in 4 CSR 240-  
9 3.161(7)(A) which supports these proposed rates. In addition, I am submitting a  
10 copy of the work papers that support the determination of the current FAR.

11 **Q: Please describe the impact of the change in costs and how it will affect a**  
12 **typical customer.**

13 A: The proposed current period FAR is \$0.00292 per kWh for transmission voltage  
14 customers, \$0.00299 per kWh for primary voltage customers and \$0.00306 per  
15 kWh for secondary voltage customers. This is the difference between the base  
16 FAC includable costs and the actual costs incurred by the Company including  
17 interest and adjustments during the current sixth accumulation period of January  
18 2018 through June 2018 and will be billed over a recovery period running from  
19 October 2018 through September 2019.

20 The proposed FAR was calculated in the manner specified in the  
21 Company's FAC. Attached to my testimony, as Schedule LAS-1, is a copy of the  
22 tariff sheet with the current FAR, the prior period FAR and the total FAR that will  
23 be billed to customers over the recovery period. The FAR for the fifth



1 accumulation period is added to the FAR for the current accumulation period to  
2 provide the annual FAR. Thus, given the proposed current FAR calculations, the  
3 annual FAR will be \$0.00530 per kWh for transmission voltage customers,  
4 \$0.00543 per kWh for primary voltage customers and \$0.00555 per kWh for  
5 secondary voltage customers. As stated earlier, this will result in an increase of  
6 approximately \$0.60 per month for residential customers using 1,000 kWh per  
7 month.

8 **Q: If the rate schedules filed by KCP&L are approved or allowed to go into**  
9 **effect, what safeguards exist to ensure that the revenues the Company bills to**  
10 **its customers do not exceed the fuel and purchased power costs that KCP&L**  
11 **actually incurred during the Accumulation Period?**

12 A: KCP&L's FAC and the Commission's rules provide two mechanisms to ensure  
13 that amounts billed to customers do not exceed KCP&L's actual, prudently-  
14 incurred fuel and purchased power costs. First, at the end of each recovery period  
15 the Company is required to true up the amounts billed to customers through the  
16 FAR with the excess fuel and purchased power costs that were actually incurred  
17 during the accumulation period to which the FAR applies. Second, KCP&L's  
18 fuel and purchased power costs are subject to periodic prudence reviews to ensure  
19 that only prudently-incurred fuel and purchased power costs are billed to  
20 customers through KCP&L's FAC. These two mechanisms serve as checks to  
21 ensure that the Company's customers pay only the prudently-incurred, actual  
22 costs of fuel and purchased power used to provide electric service.

1 **Q: Have each of these mechanisms been in effect throughout the FAC process**  
2 **since its inception in the 2014 Case?**

3 A: Yes, KCP&L has completed its third recovery period of April 2017 through  
4 March 2018 for the third accumulation period covering fuel and purchased power  
5 costs net of off-system sales revenues for the period of July 2016 through  
6 December 2016. The true-up filing is being made concurrent with this semi-  
7 annual filing. In addition, KCP&L has been through one prudence review, Case  
8 No. EO-2017-0231, covering the period of September 29, 2015 through  
9 December 31, 2016 in which the Commission issued its order stating no  
10 indication of imprudence by the Company.

11 **Q: What action is KCP&L requesting from the Commission with respect to the**  
12 **rate schedules that the Company has filed?**

13 A: The Company requests the Commission approve the rate schedules to be effective  
14 as of October 1, 2018.

15 **Q: Does this conclude your testimony?**

16 A: Yes, it does.

**KANSAS CITY POWER AND LIGHT COMPANY**

P.S.C. MO. No. 7 4th Revised Sheet No. 50.20  
 Canceling P.S.C. MO. No. 7 3rd Revised Sheet No. 50.20  
 For Missouri Retail Service Area

FUEL ADJUSTMENT CLAUSE – Rider FAC  
 FUEL AND PURCHASE POWER ADJUSTMENT ELECTRIC  
 (Applicable to Service Provided June 8, 2017 through Effective Date of Rates in Case No. ER-2018-0145)  
 Effective for Customer Usage Beginning October 1, 2018 through March 31, 2019

Accumulation Period Ending:			June 30, 2018
1	Actual Net Energy Cost (ANEC) = (FC+E+PP+TC-OSSR-R)		\$166,937,457
2	Net Base Energy Cost (B)	-	\$124,074,917
	2.1 Base Factor (BF)		\$0.01542
	2.2 Accumulation Period NSI (S <sub>AP</sub> )		8,046,363,000
3	(ANEC-B)		\$42,862,540
4	Jurisdictional Factor (J)	x	56.625354%
5	(ANEC-B)*J		\$24,271,065
6	Customer Responsibility	x	95%
7	95% *((ANEC-B)*J)		\$23,057,512
8	True-Up Amount (T)	+	\$1,965,134
9	Interest (I)	+	\$704,419
10	Prudence Adjustment Amount (P)	+	\$0
11	Fuel and Purchased Power Adjustment (FPA)	=	\$25,727,065
12	Estimated Recovery Period Retail NSI (S <sub>RP</sub> )	÷	8,986,742,303
13	Current Period Fuel Adjustment Rate (FAR)	=	\$0.00286
14			
15	Current Period FAR <sub>Trans/Sub</sub> = FAR x VAF <sub>Trans/Sub</sub>		\$0.00292
16	Prior Period FAR <sub>Trans/Sub</sub>	+	\$0.00238
17	Current Annual FAR <sub>Trans/Sub</sub>	=	\$0.00530
18			
19	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub>		\$0.00299
20	Prior Period FAR <sub>Prim</sub>	+	\$0.00244
21	Current Annual FAR <sub>Prim</sub>	=	\$0.00543
22			
23	Current Period FAR <sub>Sec</sub> = FAR x VAF <sub>Sec</sub>		\$0.00306
24	Prior Period FAR <sub>Sec</sub>	+	\$0.00249
25	Current Annual FAR <sub>Sec</sub>	=	\$0.00555
26			
27	VAF <sub>Trans/Sub</sub> = 1.0195		
28	VAF <sub>Prim</sub> = 1.0451		
29	VAF <sub>Sec</sub> = 1.0707		

Issued: July 31, 2018  
 Issued by: Darrin R. Ives, Vice President

Effective: October 1, 2018  
 1200 Main, Kansas City, MO 64105