Exhibit No.:

Issue(s): Number Portability Witness: Susan W. Smith

Type of Exhibit: Rebuttal Testimony

Sponsoring Party: CenturyTel of Missouri,

LLC and Spectra Communications Group,

LLC d/b/a CenturyTel
Case No.: TC-2007-0341

Date Testimony Prepared: 5/22/2007

REBUTTAL TESTIMONY

OF

SUSAN W. SMITH

ON BEHALF OF CENTURYTEL OF MISSOURI, LLC AND SPECTRA COMMUNICATIONS GROUP, LLC d/b/a CENTURYTEL

CASE NO. TC-2007-0341

REFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of) ′				
Socket Telecom, LL)	1			
ν.	Complainant,	:) · }.				
V.))	Case No	o. TC-200	07-0341	
Century Tel of Misso	ouri, LLC and)			-,	
Spectra Communica	tions Group, LLC	2 / .)				
d/b/a Century Tel	Dagagardanan	;)				
	Respondents),				
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Missonri, LLC and S	Spectra Commun	nications	Group	, LLC d	/b/a Cent	uryTel, co	ollectively
referred to herein as	"CenturyTel". I	My busi	ness ad	ldress is	911 Nort	h Bishop I	Rd., Suite
C207, Texarkana, To	xas 75501. I he	reby swo	ear and	allim t	hai my re	sponse on	behalf of
Century Tel in Case I			to inc	post of t	ny knowi	eage and i	ochel.
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1		REBUTTAL TESTIMONY OF
2		SUSAN W. SMITH
3		ON BEHALF OF CENTURYTEL OF MISSOURI, LLC AND SPECTRA
4		COMMUNICATIONS GROUP, LLC d/b/a CENTURYTEL
5	I. IN	NTRODUCTION
6	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
7	A.	My name is Susan W. Smith. My business address is 911 North Bishop Rd., C207,
8		Texarkana, TX 75503.
9	Q.	BY WHOM ARE YOU EMPLOYED?
10	A.	I am employed by CenturyTel Service Group, LLC.
11	Q.	WHAT ARE YOUR RESPONSIBILITIES AT CENTURYTEL SERVICE GROUP?
12	A.	As Director of External Affairs, I am responsible for interconnection matters for
13		CenturyTel's operations in Texas, Arkansas and Missouri. My responsibilities include but
14		are not limited to interconnection matters which may include contractual, regulatory, and
15		legislative matters that would affect CenturyTel subsidiaries in each of these states.
16	Q.	HAVE YOU EVER TESTIFIED BEFORE ANY REGULATORY AGENCY?
17	A.	Yes. I have testified on various issues concerning wireless and land line telecommunications
18		service, such as wireless and landline interconnection, reverse billing, number portability,
19		general licensing matters, including certificates of public convenience and necessity,
20		competitive issues and universal service. I have testified before the Missouri Public Service
21		Commission and the state regulatory commissions in Arkansas, Texas, Michigan,
29		Mississinni Indiana Louisiana New Mexico Arizona and Wisconsin

1	Q.	PLEASE DESCRIBE	YOUR	EDUCATIONAL	BACKGROUND	AND	WORK-
2		RELATED TRAINING	5.				

- A. I have a Bachelor of Administration Degree in Management and Bachelor of Administration

 Degree in Marketing with a minor in Accounting from Texas A&M University. I have been

 employed by CenturyTel since February 1983, and I have held various positions, including

 Assistant Director of Marketing, Assistant to the Sr. Vice President of Revenues and

 External Affairs, Director of Industry Relations and Director of External Affairs. I have been

 involved in regulatory and interconnection issues for CenturyTel's wireless, wireline or

 Competitive Local Exchange Carriers ("CLEC") operations since 1990.
- 10 Q. ON WHOSE BEHALF ARE YOU SUBMITTING REBUTTAL TESTIMONY?
- 11 A. I am submitting rebuttal testimony on behalf of CenturyTel of Missouri, LLC and Spectra
 12 Communications Group, LLC, d/b/a CenturyTel, collectively referred to herein as
 13 "CenturyTel."
- Q. WHAT IS THE RELATIONSHIP BETWEEN CENTURYTEL SERVICE GROUP,
 LLC, CENTURYTEL OF MISSOURI, LLC AND SPECTRA COMMUNICATIONS
- 16 **GROUP, LLC?**
- A. CenturyTel Service Group, LLC, CenturyTel of Missouri, LLC and Spectra Communications
 Group, LLC are all subsidiaries of CenturyTel, Inc. For simplicity sake, when I refer to
 CenturyTel, I am referring to CenturyTel of Missouri, LLC and Spectra Communications
 Group, LLC, jointly, even though they are separate and independent Local Exchange
 Companies.

22 II. REBUTTAL OF MATTHEW KOHLY'S TESTIMONY

ĺ	Q.	WHAT IS THE ACTUAL DISPUTE BETWEEN SOCKET AND CENTURYTEL IN
2		THIS CASE?

Q.

A.

A.

As stated by Mr. Kohly on page 8 of his testimony, CenturyTel, pursuant to the Telecommunications Act and the FCC rules, has maintained that we are not required to port an existing telephone number when the customer physically moves to a site located outside of the exchange. Socket admits that the customers subject to this dispute are relocating outside of the exchange, yet argues that CenturyTel is still required to port the number.

CenturyTel ports thousands of numbers between carriers each year, and has ported several hundred numbers to Socket this year alone; yet, the issues before us today are due to a few ports where the customer is relocating to a site outside of the CenturyTel exchange boundaries. While I will address the processing issues Mr. Kohly attempts to interject, the key issue for the Commission's determination is location portability.

- CONSISTENT WITH THE ACT, HAS THE FEDERAL COMMUNICATIONS
 COMMISSION ("FCC") ALREADY ANSWERED THE QUESTION "DOES
 NUMBER PORTABILITY MEAN THAT I CAN KEEP THE SAME NUMBER IF I
 MOVE ACROSS TOWN OR TO ANOTHER STATE?"
- Yes, as Mr. Furchtgott-Roth has testified in more specific detail, the FCC has answered this same question on multiple occasions. (Attached are two different documents published by the FCC explaining local telephone number portability to consumers.) In each report the FCC has answered this very question as stated below.

What is long-term telephone number portability?

1 2 3 4		Long-term telephone number portability is a service that provides residential and business telephone customers with the ability to retain, at the same location, their existing local telephone numbers when switching from one local telephone service provider to another.
5 6		Does long-term telephone number portability mean that I can keep the same telephone number if I move across town or to another state?
7 8 9 10 11		No. The type of telephone number portability that local telephone companies must provide as a result of Congress' mandate is called "service provider portability." Service provider portability allows a customer to change his or her local telephone company without changing telephone numbers. It does not allow customers to take their telephone numbers with them when they move.1 (Schedule SS-1)
12 13 14 15 16 17 18		Under the Federal Communications Commission's (FCC's) "local number portability" (LNP) rules, you can switch telephone service providers within the same geographic area and keep your existing phone number. However, if you are moving from one geographic area to another, you may not be able to take your number with you. In addition to switching from one wireless company to another, in most cases, you will be able to switch from a wireline company to a wireless company, or from a wireless company to a wireline company, and still keep your phone number.2 (Schedule SS-2)
20	Q.	WHAT WOULD BE THE RESULT OF SOCKET'S REQUEST, IF CENTURYTEL
21		WAS FORCED TO PORT NUMBERS TO CUSTOMERS LOCATED OUTSIDE OF
22		THE EXCHANGE?
23	A.	As described herein, forcing CenturyTel to port these numbers would result in a defacto re-
24		write of the 1996 Telecommunications Act and the FCC rules in a manner that would
25		inappropriately advantage Socket's own ISP affiliate, Socket Internet, to permit a customer to
26		use porting to avoid toll charges or the cost of facilities, while competitively disadvantaging
27		CenturyTel and congesting the CenturyTel's interoffice networks, to the detriment of
28		CenturyTel's customers.

^{1 &}lt;a href="http://www.fcc.gov/Bureaus/Common_Carrier/Factsheets/portable.html">http://www.fcc.gov/Bureaus/Common_Carrier/Factsheets/portable.html - (SCHEDULE SS - 1)

 $^{2\ \}underline{\text{http://www.fcc.gov/cgb/consumerfacts/numbport.html}}\ \text{- (SCHEDULE\ SS-2)}$

1	Q.	WOULD CENTURYTEL ACCEPT A LOCATION PORTING ORDER FROM
2		SOCKET IF THE CUSTOMER WAS SIMULTANEOUSLY MOVING WITHIN AN
3		EXCHANGE?
4	A.	Yes, CenturyTel would process such a port because CenturyTel would allow its own
5		customers to keep a number if moving within an exchange.
6	Q.	WHY IS THIS FORM OF LOCATION PORTING ALLOWED WHEN LOCATION
7		PORTING OUTSIDE AN EXCHANGE IS PROHIBITED?
8	A.	There are two reasons.
9		First, it had been ILEC industry practice for decades, even prior to the Act to permit
10		customers to keep their numbers if they moved within an exchange. This type of order was
11		typically called a "F & T" - a "From and To" order - using the Bell System terminology. So
12		the precedence for a customer keeping a number while moving within an exchange predated
13		the portability obligations of the Act.
14		Second, and as I discuss elsewhere in my testimony, calls to a number ported within a
15		local exchange will continue to travel over the local network. The local network is
16		engineered for a vastly higher traffic capacity than the toll network; which would be used for
17		traffic to a number ported to another exchange. So in addition to the precedence, there are
18		typically no operational, quality of service, expense or arbitrage issues associated with a port
19		within an exchange.
20	III. I	FOREIGN EXCHANGE SERVICE
21	Q.	ON PAGES 8 AND 35- 40 OF HIS TESTIMONY, MR. KOHLY REFERS TO A

FOREIGN EXCHANGE OR FX SERVICE AS A MEANS FOR A CUSTOMER TO

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MAINTAIN HIS NUMBER WHEN MOVING FROM ONE EXCHANGE TO ANOTHER. IS WHAT SOCKET DESCRIBES TRULY AN FX SERVICE?

No, an FX service is a retail service offering which provides a direct connection to the called party, not a wholesale service, which provides a connection to an intermediate carrier. Second, FX is a two-way service, where Socket's Direct Inward Dialing (DID) service is one-way inward only, which is characteristic of 800 service and not FX service. Third, I have reviewed Socket's "Intrastate Access Service" tariff, which appears to be what Socket is using as a basis for its FX service claim and Socket's own tariff does not use the terms "foreign exchange" or "FX" nor does Socket's self-identified FX service provide for compensation to all of the carriers whose networks are used to provision the FX service, as is done in a true FX service offering.

Q. HOW HAS THE FCC DEFINED FX SERVICE?

A:

A.

The FCC has specifically defined "foreign exchange service": "Foreign Exchange (FX) service connects a subscriber ordinarily served by a local (or "home") end office to a distant (or "foreign") end office through a dedicated line from the subscriber's premises to the home end office, and then to the distant end office. The "home" end is known as the closed end, while the "foreign" end is known as the open end. In effect, this gives the subscriber a dial tone presence in the distant exchange without incurring additional toll charges."3 In the typical FX service offering, the subscriber purchases local exchange service from the "foreign" or distant end office and purchases dedicated interoffice transport between the subscriber's location and the "foreign" or distant end office. In an FX service arrangement,

³ AT&T Corporation, MCI Corporation v. Bell Atlantic, 14 FCC Rcd 556, at ¶ 71 (1998).

all providers whose facilities are used to provide the FX service receive compensation from the end user. Additionally, the subscriber is provided a telephone number from the existing central office codes assigned out of the distant end office.

Q. DOES SOCKET'S PROPOSED SERVICE COMPORT WITH THIS DEFINITION?

A.

Socket's proposed service is vastly different than the FX service described by the FCC. According to the FCC's definition, an FX customer purchases a dedicated line "from the subscriber's premises to the home end office, and then to the distant end office." Socket is not requesting a dedicated line between its customer and the foreign end office. Instead, Socket proposes an Interexchange service arrangement that masquerades as an FX service in representation but not in construction in an effort to avoid customary charges such as transport, switching, and other access charges, that are inherent to properly classified Interexchange 800-type service.

Also, with FX service, the end-user pays all the costs of receiving a different local calling area service to both the foreign and home providers (and compensates any third-party providers where their facilities may be used to transport traffic between the home and foreign central offices). Because FX customers compensate all the affected carriers whose networks are used to provide the FX service through local exchange and dedicated transport rates, there is no shifting of costs to customers in the distant exchange. However, with Socket's proposed service, the ISP end-user and Socket, as the carrier, do not pay for the local exchange rates of the foreign central office nor do they compensate the affected carriers whose networks are used for transport.

Q. MR. KOHLY SPECIFICALLY STATES ON PAGE 37 OF HIS TESTIMONY,

"AFTER THE CUSTOMER SWITCHES TO SOCKET, SOCKET WILL DELIVER
CALLS TO THAT CUSTOMER'S MODEM BANK IN ST. LOUIS, BUT WITH FX
SERVICE THE CUSTOMER WILL RETAIN THE WILLOW SPRINGS LOCAL
CALLING SCOPE. IS THIS FX SERVICE AS DEFINED BY THE FCC?

5 A. No, for the reasons stated below.

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As discussed above, according to the FCC's definition of FX, an FX customer purchases a dedicated line "from the subscriber's premises to the home end office. and then to the distant end office."4 Socket is not requesting a dedicated line between its customer in St. Louis and the CenturyTel Willow Springs foreign distant end office. Instead, Socket seeks to aggregate its St. Louis customer's traffic over shared transport facilities from Willow Springs. FX is a retail service offering which provides a direct connection to the called party, not a wholesale service providing a connection to an intermediate carrier such as Socket. Unlike an FX service, Socket is proposing that its customer, now located in St. Louis, would have access to CenturyTel's common interexchange toll facilities, at CenturyTel's expense, not the customer's, with unlimited capacity. When an end user purchases a tariffed FX service arrangement from the ILEC, the end purchases a facility with a specific capacity and user compensates each provider whose facilities are used to provision the FX service, including the ILEC providing the open end of the circuit. However, with Socket's proposed service, the ISP end user and Socket, as the carrier, do not pay for the local exchange rates of the foreign central office at the open end of the FX

⁴ *Id*.

circuit.

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A.

The circuit(s) specifically purchased by the customer would determine the number of calls that could take place simultaneously. The service purchased by the end user is not an open ended service as proposed by Socket that could congest CenturyTel's interoffice network to the detriment of our existing toll customers.

- 2. FX is a two-way service. Socket's Direct Inward Dialing (DID) service is one-way inward only, which is characteristic of 800 service and not FX service.
- 3. With FX service, customers receive the local calling scope of the distant end office only, whereas with Socket's "FX-type service" the customer could receive the local calling scope of many different areas through the assignment of multiple numbers from multiple rates centers at one customer location without purchasing any facilities to the distant end offices.

Q. COULD SOCKET ACTUALLY PROVIDE ITS CUSTOMERS A FOREIGN EXCHANGE (FX) SERVICE?

Yes, the customer would be required to pay CenturyTel the cost of CenturyTel's Telephone Exchange service at the "open end" exchange, as well as whatever Socket would charge for the private line service for the dedicated transport from the CenturyTel exchange to the ISP customer's location. This is the exact same arrangement under which CenturyTel jointly provisions FX service with other LECs within Missouri. Although Socket claims that its service is similar to FX service, from a regulatory standpoint, the service is either FX service or not. Should Socket's customer need to establish calling with CenturyTel's local calling area, Socket and CenturyTel could jointly provide FX service.

1	Q.	IF SUCKET WAS ABLE TO MERELY RELUCATE AN EXISTING CUSTOMER
2		TO A NEW EXCHANGE WITHOUT PURCHASING FX SERVICE, HOW HAS IT
3		CHANGED THE LOCAL CALLING SCOPE?
4	A.	Doing such will result in Socket expanding CenturyTel's local calling area without following
5		the Commission's established procedures for expanding a local calling scope. This is not to
6		imply that a CLEC cannot establish its own local calling scope for its own customers – it can.
7		However, in lieu of creating its own local calling scopes, Socket is attempting to unilaterally
8		expand CenturyTel's local calling scope, which it is not permitted to do.
9	Q.	AS ASSERTED BY MR. KOHLY, DOES THE INTERCONNECTION AGREEMENT
10		BETWEEN CENTURYTEL AND SOCKET INCLUDE FX SERVICE?
11	A.	No, the Commission found on Page 29 of its final decision in Case No. TO-2006-0299,
12		effective June 30, 2006, "that the reference to Foreign Exchange Traffic should be removed
13		because it had been deemed non-local traffic." However, Socket is now attempting to port
14		an existing customer number to a customer relocating outside of the exchange, as if it was
15		Foreign Exchange service, under the terms of the Interconnection Agreement when it was
16		already found not to be subject to the Interconnection Agreement and deemed non-local
17		traffic.
18	Q.	WOULD CENTURYTEL BE ALLOWED TO PORT AN AT&T ST. LOUIS
19		NUMBER TO A CUSTOMER LOCATED IN WILLOW SPRINGS?
20	A.	No. AT&T would under no conditions allow CenturyTel to port a St. Louis number to a
21		customer located in Willow Springs. This is true even in an FX arrangement since St. Louis
22		and Willow Springs are located in different Local Access and Transport Areas ("LATAs").

Like Socket, CenturyTel has interexchange facilities jointly provided with AT&T to St.

Louis; however, under no circumstances would AT&T merely port a number to CenturyTel
to provide service to a Willow Springs customer.

Q. IF THE CALL RATING AND ROUTING REMAINED THE SAME, WHY SHOULDN'T AT&T ALLOW THE NUMBER TO BE PORTED TO THE CUSTOMER NOW LOCATED IN WILLOW SPRINGS?

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A.

As Mr. Furchtgott-Roth testifies, the jurisdiction of a call, and the associated compensation for use of the network, is not defined by functionality of the telecommunications network, it is determined by the location of the calling and called parties. An example of this scenario is when a CenturyTel end user places a long distance call that terminates within Missouri versus when a CenturyTel end user places a long distance call that terminates outside of Missouri, but within the United States. Functionally, there is no difference in the service that CenturyTel's telecommunications network performs nor the physical facilities used, or the point the call was handed to the IXC; however, the customer's IXC pays either originating intrastate switched access rates for access service, as approved by this Commission, or interstate switched access rates, as approved by the FCC. The originating and terminating location of the two end users has always defined the jurisdiction of the call and when the two end users are located outside of a single local calling area, the applicable intercarrier compensation arrangement is originating access charges. AT&T would not port the number to the customer now located in Willow Springs because it is exchange access, no longer a customer residing in the St. Louis exchange.

IV. OVERVIEW OF NUMBER PORTABILITY PROCEDURES

Q. CAN YOU EXPLAIN CENTURYTEL'S OBLIGATIONS TO REVIEW AND

PROCESS A PORT ORDER?

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Under the Parties' Interconnection Agreements ("Agreement"), the porting procedures are A. contained in Article XII - Provision of Local Number Portability - Permanent Number Portability. Article XII states in 5.1.1.1, "Where technically feasible, both Parties will use the PNP-LRN cut-over, which rely upon the 10-digit unconditional trigger method for porting numbers." The CenturyTel Service Guide, as referenced in our agreement in Article III. Section 24. Standard Practices, acknowledges that "CenturyTel shall be adopting some industry standard practices and/or establishing its own standard practices to various requirements hereunder applicable to the CLEC industry which may be added in the The information on when a 10-digit unconditional trigger CenturyTel Service Guide." method is not technically feasible is included in the CenturyTel Service Guide. This information was published in the Guide even prior to the effective date of the Parties' Agreement. Article VIII, Section 3.4, requires CenturyTel "to review an order to identify LSOG and ASOG OBF compliance errors on the order." CenturyTel has no obligation to confirm that a carrier placed orders specific to the ordering terms in its agreement. CenturyTel manages hundreds of contracts and processes many thousands of orders each month for carriers that have various terms in their contracts. Some carriers desire to place orders using a process where a port can be accomplished without a coordinated cut where a 10-digit trigger is not technically feasible. It is the carrier's obligation to order the port the way it would like it processed.

Q, WHAT IS THE PROCESS IF A CARRIER DOES NOT ORDER A COORDINATED

HOT CUT WHEN A 10-DIGIT TRIGGER IS TECHNICALLY INFEASIBLE?

If a carrier does not order a coordinated hot cut, and the carrier's customer and the porting office, as specified in the CenturyTel Service Guide, is not technically capable of porting using a 10-digit-trigger, CenturyTel will complete the work required to accomplish the port by 5 p.m. on the specified due date. A test is performed at this time to ensure that the carrier's LRN is returned when the LNP database is queried. If the carrier's LRN is not returned, the port is stopped, and the CenturyTel Network Service Center contacts the CLEC customer service group for the status of the order. Not receiving the LRN indicates that the customer has not been loaded by the CLEC. Since we do not want to take the customer out of service, the port is discontinued.

Q. WHAT IS A FIRM ORDER CONFIRMATION (FOC) AND WHAT DOES IT MEAN

TO THE CARRIER?

Α.

A.

A FOC from CenturyTel to the Carrier means that the order has been received and is in the process of being worked. A Web Notification, via email, will be sent alerting the initiator to view status changes to the order. As specified by Socket, and where applicable, the FOC will include the Telecommunications Carrier's Purchase Order Number, CenturyTel's assigned service order number, the Due Date for the service requested, the End User's telephone number and the Circuit Identification Number. It does not include the CLEC Billing Account Number. It is not accurate to say that facility information has been determined before the carrier receives the FOC. This explanation of an FOC is contained in the CenturyTel Service Guide.

Q. WHAT ARE THE LSR ORDER STATUS TYPES?

- Following are the definitions of the various LSR Order Status Types as used by CenturyTel. 1 A. This information is contained in the CenturyTel Service Guide. 2 3 **DEFINITIONS OF LSR ORDER STATUS** Submitted: order will show submitted once submitted by Carrier 4 Pending: order will show pending once submitted by Carrier 5 Provisioned: order has been entered into CenturyTel's service order processing 6 system by a CenturyTel rep, a tentative due date is scheduled; a confirmation or order 7 number will be listed with all Provisioned order status. 8 9 Jeopardy: order that was scheduled has a due date change due to facilities etc. 10 (original due date will not be met). 11 Unworkable: order is unworkable; this will be due to invalid information such as 12 address, incorrect customer etc. Complete: order has been completed, and all services are working. 13 14 Provisioned status does not mean that facility information has been determined as stated by 15 Socket, it means that the order has been entered into CenturyTel's service order processing 16 system by a Century Tel service representative and a tentative due date is scheduled. This has 17 previously been explained to Socket. 18 V. NUMBER PORTS AND PROCESSING ISSUES ADDRESSED IN COMPLAINT 19 Q. SOCKETS'S COMPLAINT IDENTIFIED TWO PORTS ORDERS THAT WERE 20 NOT COMPLETED BY CENTURYTEL. CAN YOU EXPLAIN THE SPECIFIC 21 **DETAILS SURROUNDING EACH OF THESE ORDERS?**
- 22 A. Yes. The first ordered mentioned by Socket was for the Willow Springs exchange and was

for a Socket affiliate, Socket Internet. It is discussed in some detail above as well. Socket submitted a port order for 417-469-9090 and 417-469-4900 on January 31, 2007 at 9:02 a.m. The order was provisioned, indicating that the order had been entered into CenturyTel's service order processing system by a CenturyTel rep, and Socket was sent an FOC on January 31st at 5:40 p.m., confirming that the order had been received and was in the process of being worked, with a due date of February 7, 2007. As documented in the CenturyTel Service Guide, since the port could not technically be accomplished using a 10-digit-trigger; therefore the Programming Department tasked the order to the NSC to be manually worked on the due date. (If the order had originally been sent by Socket as Coordinated Hot Cut, it would have immediately been sent to the NSC for processing, and Socket would have been notified sooner.) On the due date at 1:23 p.m., I was notified by the NSC concerning capacity issues in completing the port for Socket's affiliate, Socket Internet. It was discovered that the indicated a need for **___** during peak calling. Since Socket had no local POI and interconnection facilities in Willow Springs, porting this number would cause the traffic to flow over the common interexchange toll facilities between Willow Springs and Branson. The traffic study (Highly Confidential Schedule SS - 3) for this toll trunk group indicated that CenturyTel had 96 trunks in service and 57 were required. Completing this port would cause immediate blockage on this trunk group and therefore the port was by definition technically infeasible at this point in time. This is the same trunk group that CenturyTel customers out of Willow Springs rely on when making all their toll calls. Notice was sent to Socket via the web-based ordering system, by the CLEC customer service group at 1:47 p.m.

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that the ports could not be completed. Joey Bales then contacted Matt Kohly to explain further. At this time Socket, was also put on notice that its own affiliate had sufficient traffic volumes that exceeded the POI triggering traffic threshold of 82 trunks for Willow Springs as specified in Article V of our agreement. Socket made it clear that it had no intention of installing interconnection trunks in Willow Springs at this time despite having reached the threshold trigger.

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As discussed by Mr. Kohly, Socket had already completed its work in NPAC, and Century Tel was not able to challenge the order. If an FOC was indeed a commitment to port, as Socket implies, there would be no need for the NPAC option to put a pending port into conflict after the FOC date. Regardless, automatic concurrence after an elapsed waiting period does not confirm that all provisioning for a port is complete. There is a due date that is set after the date of FOC for the port to actually be complete. Pursuant to industry LNP provisioning rules, both LECs have until the due date to communicate whether or not the port can occur on the specified date. CenturyTel notified Socket on the due date that the port could not be completed. Socket was notified both through email and through CenturyTel's web-based order notification system that the port could not be completed. If the number was activated with a LRN and Socket knew that CenturyTel did not provision the switch for proper routing, such actions confirm that Socket failed to abide by mandated LNP provisioning rules and allowed a customer to be improperly routed to itself using LNP. This would explain why only local calls continued to route through CenturyTel's switch to the customer in Willow Springs.

Socket is correct that the incorrect status of complete was sent in error after it was

notified via the web, from Joey Bales and from the CLEC Customer Service Center that the port would not be worked. CenturyTel has now addressed this issue with its CLEC Service Representatives.

4.

Q.

A.

On a subsequent call with Socket on February 13, 2007, it was confirmed that the customer was moving from Willow Springs to St. Louis, which constituted a geographic port. It was explained to Socket that this was not a valid local port pursuant to the Act or the FCC rules defining local number portability. Why a geographic porting order is not a valid port request is discussed further in the testimony of Mr. Furchtgott-Roth. In addition, CenturyTel directed Socket to the section of the CenturyTel Service Guide that details the central offices and customer situations where ports cannot be completed using a 10-digit-trigger. It was explained to Socket that if the order had been submitted as a Coordinated Hot Cut it would have been notified sooner that the port could not be completed.

DOES THE ACT AND FCC RULES PERMIT A CARRIER TO REFUSE TO PROCESS A PORT DUE TO LACK OF FACILITIES OR CAPACITY TO HANDLE THE TRAFFIC?

All local Exchange Carriers have the duty to provide, to the extent technically feasible, number portability in accordance with the requirements prescribed by the commission. (SEC. 251. [47 U.S.C. 251] INTERCONNECTION (b)(2)). In this case, as in many others, it is not technically feasible to complete the port. Completing even a valid local port under these circumstances would have caused immediate blockage, forcing CenturyTel to perform below its Commission required quality of service, and preventing toll calls, and in some cases, emergency calls from being completed resulting in perhaps serious problems for

CenturyTel's customers.

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Q.

Although the FCC does not specifically define technical infeasibility as it applies to number portability, the FCC's definition of "technically feasible" in 47 CFR, Section 51 states in part "shall be deemed technically feasible absent technical or operational concerns that prevent the fulfillment of a request by a telecommunications carrier ..."[emphasis added Further, as the FCC states in its 1st Report and Order on Local Number Portability, "Consumers, both business and residential, rely on the public switched telephone network for their livelihood, health and safety. Jeopardizing the reliability of the network would stifle business growth and economic development, and endanger individuals' personal safety and convenience. Consumers, both business and residential, have also come to expect a certain level of quality and convenience in using basic telecommunications services. We note that this Commission has repeatedly affirmed its commitment to maintaining service quality and network reliability. We, therefore, require that any long-term method of providing number portability not cause any unreasonable degradation to the network or the quality of existing services. This requirement extends to degradation that affects carriers operating, and end users obtaining services, outside as well as within the area of portability." [emphasis added].5 ON FEBRUARY 13TH, DID CENTURYTEL CONFIRM TO SOCKET THAT THE CAPACITY ISSUES BETWEEN WILLOW SPRINGS AND BRANSON COULD BE "READILY" ADDRESSED?

⁵ In the Matter of Telephone Number Portability, CC Docket No.95-116, FIRST REPORT AND ORDER AND (FN 5 cont'd) FURTHER NOTICE OF PROPOSED RULEMAKING, July 2, 1996, para 55.

I	A.	No, Century I el did confirm that the capacity issue could be addressed, but never committed
2		that it could be "readily" addressed, or that CenturyTel should be responsible for network
3		costs required to more than double the existing interoffice network in order to transport calls
4		to a customer relocated outside of the Willow Springs exchange.
5	Q.	DID SOCKET IMMEDIATELY RESUBMIT THE SAME PORT ORDERS FOR
6		WILLOW SPRINGS AS A COORDINATED HOT CUT ON FEBRUARY 23,
7		2007?
8	A.	Yes.
9	Q.	DID CENTURYTEL AGAIN DENY THE PORTS?
10	A.	Yes. The facts are undisputed that the customer is moving from Willow Springs.
11	Q.	DID CENTURYTEL DENY THE PORTS BECAUSE THE NUMBERS ARE BEING
12		USED BY AN ISP?
13	A.	No, CenturyTel did not express any opinions relative to the numbers being used by an ISP, as
14		the same facts and porting requirements would apply to any customer. Again, it is
15		undisputed that the customer in question is moving from Willow Springs to St. Louis.
16	Q.	DID CENTURYTEL PROVIDE SOCKET A BASIS FOR DENYING PORTS WHERE
17		THE CUSTOMER IS MOVING OUTSIDE THE EXCHANGE?
18	A.	Yes, CenturyTel provided Socket the contract provisions referenced on page 18 of Mr.
19		Kohly's testimony as well as the citations from the Act and the FCC rules.
20		Respondents' obligation to provide "number portability" when a customer changes
21		providers is stated at Section 147 U.S.C. 251 (b)(2). The term "number portability" is
22		specifically defined as excluding attempts to change the service location of the customer.

1		Section 147 U.S.C. 151 (30) defines "number portability" as follows:
2 3 4 5 6		The term 'number portability' means the ability of users of telecommunications services to retain, at the same location, existing telecommunications numbers without impairment of quality, reliability, or convenience when switching from one telecommunications carrier to another (emphasis supplied).
7 8		As Mr. Furchtgott-Roth testifies, consistent with the Act, the FCC rules have defined
9		"location portability" in terms of physical location. 47 CFR 52.21(j) defines the term
10		location portability as "the ability of users of telecommunications services to retain existing
11		telecommunications numbers without impairment of quality, reliability, or convenience when
12		moving from one physical location to another" (emphasis supplied).
13	Q.	DID CENTURYTEL AND SOCKET CONDUCT SETTLEMENT NEGOTIATIONS
14		CONCERNING WHAT COULD BE DONE TO SETTLE THIS DISPUTE AND
15		OTHER DISPUTES BETWEEN THE PARTIES?
16	A.	Yes. Discussions between the companies were confidential in the interest of settlement of
17		this issue and other disputes between the Parties.
18	Q.	WAS THERE ANY COERCION ON THE PART OF CENTURYTEL DURING THE
19		SETTLEMENT NEGOTIATIONS THAT TOOK PLACE BETWEEN THE
20		PARTIES?
21	A.	Absolutely not. In fact, Mr. Kohly stated that he would review our proposed settlement and
22		get back with us. Socket's complaint was filed in lieu of a response to CenturyTel's
23		proposed settlement.
24	Q.	CAN YOU EXPLAIN THE SIMILARITIES BETWEEN THE FIRST PORT
25		RELATING TO THE WILLOW SPRINGS CUSTOMER AND THE SECOND PORT

1		IDENTIFIED IN THE SOCKET COMPLAINT RELATING TO THE ELSINORE
2		CUSTOMER?
3	A.	Yes, again this was a situation that Socket submitted the port order without verifying that the
4		order could not take place with a 10-digit-trigger. Also, it is undisputed that the customer is
5		also relocating, in this instance from Ellsinore to St. Louis.
6	Q.	MR. KOHLY STATES THAT ON PAGE 21 OF HIS TESTIMONY THAT
7		SOCKET'S TECHNICIANS WERE INSTRUCTED IN FALL 2006 TO PLACE ALL
8		PORT ORDERS USING THE 10-DIGIT-TRIGGER METHOD UNLESS THEY
9		SPECIFICALLY WANTED A CHC. AT THIS TIME DID THE CENTURYTEL
10		SERVICE GUIDE STATE WHEN IT WAS NOT TECHNICALLY FEASIBLE TO
11		COMPLETE A PORT USING A 10-DIGIT-TRIGGER?
12	A.	Yes. The CenturyTel Service Guide contained information on when a 10-digit-trigger could
13		not be used to complete a port well before Fall 2006 or the effective date of the parties'
14		interconnection agreement.
15	Q.	ON PAGE 22 OF HIS TESTIMONY, MR. KOHLY REFERENCES A CONFERENCE
16		CALL THAT TOOK PLACE TO DISCUSS A DIFFERENT PORTING ISSUE "AS A
17		RESULT OF A NEW AND UNANNOUNCED POLICY." DO YOU AGREE WITH
18		HIS CHARACTERIZATION OF THIS CALL?
19	A.	I do agree that a call took place December 11, 2006 with Mr. Kohly to discuss a totally
20		different issue than the one before the Commission in this case concerning Socket porting
21		orders. CenturyTel's legal counsel was on the call to explain to Socket their obligations
22		when placing a port order and verifying the validity of the order. I do not agree that it was a

result of a new and unannounced policy. The call had nothing to do with a policy, but a discussion of carrier compliance with the FCC rules.

3 Q. DID MR. KOHLY MENTION ON THIS CALL SOME OTHER PORT ORDERS

4 WERE NOT PROPERLY WORKING?

A.

- Yes he did. I was not aware of these port orders, and told him the issues surrounding these ports were not related to the orders we were discussing. I asked him to put his issues in writing for further investigation. I could not know how and if they could be corrected since I was totally unfamiliar with the ports.
- 9 Q. DID SOCKET SUBMIT AN ORDER TO PORT 573-322-8421 ON OCTOBER 30,
 10 2006, AND WAS THE PORT COMPLETED ACCURATELY?
 - Socket did submit an order to port 573-322-8421, a number belonging to a customer in Elsinore, Missouri, on October 30, 2006 at 4:01 p.m. Upon internal review, Socket is correct that there were numerous errors in processing this port, many for which CenturyTel must take responsibility, and CenturyTel has done so after it discovered the problems. This number is a directory number that is routed to an ISP's trunk group in Elsinore. As stated in the CenturyTel Service Guide, a port for the type of switch in Elsinore, directed at a customer trunk group cannot be processed using a 10-digit-trigger. On November 1, 2006, Socket was notified of the due date of November 7, 2006, and the port order was tasked to Assignment. Under our old internal procedures, if Assignment found that the port order was associated with a port that could not be completed using a 10-digit-trigger, they would send the order to the Network Service Center (NSC) for completion. The employee that worked this port, and several others submitted that same period, did not verify that the 10-digit-trigger was not

technically feasible. The employee merely processed the order as you would with any 10digit-trigger, which resulted in the port not working at a local level. After the employee had set the 10-digit-trigger the job was closed as completed, even though it would never work on local calls. This is why the order was shown as complete It is also true that Socket was told that the port should be working. The CenturyTel records did not properly indicate that this number was routing to a trunk group; therefore, we continued to work this order as a normal port for a POTs line instead of tasking the order to the NSC. While Socket knew that the port order was associated with a customer trunk group, and should have placed the order as coordinated hot cut, which would have immediately tasked the order to the NSC, that is no excuse for CenturyTel's inability to discover why the local port was not completed sooner and notify Socket. On March 16, 2007, the trouble was finally sent to the NSC for review. It is at this point, that they were able to identify the problem. This port would have been denied originally, if it had ever been properly forwarded to the NSC. Socket was notified that the port was being denied because of technical infeasibility due to lack of facilities and that this port was a geographic port; therefore, was not a valid port since the customer was moving from Ellsinore to St. Louis.

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Q. DID SOCKET ACCEPT THIS, OR DID THEY CONTINUE TO SUBMIT TROUBLE TICKETS?

No, our records indicate that Socket continued to submit trouble tickets on the port. Socket has a pattern of continuing to attempt to try different approaches and schemes for CenturyTel personnel that may unknowingly accomplish what they are seeking, even after the service has

been denied, or an explanation has been provided. On March 30, 2007, even after the 1 Socket complaint was filed acknowledging that CenturyTel had denied this port, another 2 trouble ticket was submitted by Scott at Socket, via ticket #9419571, and a CenturyTel 3 employee in programming incorrectly ported the number to clear out the trouble ticket. 4 CAN YOU EXPLAIN HOW THE TRAFFIC FROM THE ELLSINORE EXCHANGE, 5 O. WHICH IS PART OF SPECTRA COMMUNICATIONS GROUP, LLC, IS NOW 6 ROUTED TO SOCKET, AND DOES SOCKET HAVE A POI ON THE 7 CENTURYTEL NETWORK TO HAND OFF CALLS ORIGINATING IN 8 ELLSINORE AND TERMINATING TO SOCKET? 9 Toll traffic originating in the Ellsinore central office is sent to the AT&T tandem located in 10 A. Sikeston, MO. These facilities are jointly provided by Spectra and AT&T. Socket has a 11 POI with AT&T, but does not have any facilities in Ellsinore. Therefore, if this number was 12 ported all calls terminating to Socket would have to be routed over these jointly provided toll 13 14 facilities. 15 CAN YOU TELL ME WHAT FACILITIES WERE IN PLACE BOTH BY THE Q. CUSTOMER AND BETWEEN ELLSINORE AND SIKESTON PRIOR TO THE 16 PORT? 17 Yes. On March 16 when the port was denied, the following facilities were in place. The 18 A.

⁶ An another recent example of this is in the RCF complaint proceeding now pending before this Commission. Socket Internet was denied new RCF service. The service was denied to Socket according to existing provisions of the tariff. Socket would normally order all service through their CenturyTel Account Representative. After the service was denied the records indicates that Socket Telecom attempted to order services though the CLEC Customer Service Center, again services were denied, Socket then contacted the CenturyTel Business Customer Service Center through an 800 number that is used by companies that do not have an assigned Account Representative, and again attempted to order the service which was denied. At this point two Socket employees,

1		March 5, 2007 traffic study (Highly Confidential Schedule SS - 4) indicated that the
2		Ellsinore customer, who only had **** trunks in place, actually required****. The
3	•	study also indicated that 48 toll trunks were required from Ellsinore to Sikeston of the 96 in
4		service. In addition to this being an ineligible location port, since the customer was moving
5		from Ellsinore to St. Louis, porting this number would result in blockage
6	Q.	AFTER THE PORT ON 3/30/2007 WHAT DOES THE TRAFFIC REPORT
7		INDICATE?
8	A.	The 5/7/2007 traffic report (Highly Confidential Schedule SS - 5)indicates that the Ellsinore
9		customer, still has one telephone number in place routing over their trunk group in Ellsinore,
10		that now has **** trunks active, and they require **** trunks. However, as shown on
11		the attached Schedule SS-6, the customer Poplar Bluff Internet (Semo.net) has requested that
12		all their Ellsinore customers convert to the ported number for dial-up ISP access. After their
13		customer's convert to the ported number, as predicted, Spectra will immediately experience
14		blockage on the toll trunk group from Ellsinore to Sikeston. The addition of the ****
15		trunks of traffic onto the existing 80 required trunks will exceed the 96 in service resulting in
16		blockage of toll traffic and 911 traffic. (Highly Confidential Schedule SS-5)
17	Q.	IN ADDITION TO TOLL TRAFFIC, WHAT OTHER TYPE OF TRAFFIC IS
18		THE ISP TRAFFIC ROUTING OVER THE COMMON TOLL FACILITIES
19		BETWEEN ELLSINORE AND SIKESTON POTENTIALLY BLOCKING?
20	A.	It will also block 911 Traffic. Ellsinore has what we classify as pre-basic 911 service,

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meaning that traffic is routed via an 800 number over the toll facilities for termination at the

designated emergency answering point for Carter County. Porting of this ISP number and putting its traffic over these toll facilities, where capacity issues exist, can and will cause blockage of 911 traffic as well as toll traffic.

4 Q. HAS SOCKET REFUSED TO ESTABLISH A POI IN ELLSINORE?

Yes. While Socket should be establishing a POI on our network for all traffic exchange, at a minimum they should be required to establish a POI when traffic is at the thresholds designated in Article V of our agreement. In this case Socket would be required to establish a POI when traffic reaches a DS1 threshold; however, Socket has made it clear that they have no intention of ever establishing a POI in this exchange as well as any other Spectra exchange irrelevant of the traffic volumes.

11 Q. WHAT IS THE RESULT OF SOCKET NOT ESTABLISHING POI IN ELLSINORE?

A. Spectra and AT&T would be required to improperly bear the expense of adding additional facilities between Ellsinore and Sikeston to serve a Socket customer who is located in St.

Louis. In addition, Spectra then would be responsible for transiting charges from AT&T for tandem switching in Sikeston before the call is handed off to Socket.

Q. HAVE THERE BEEN ADDITIONAL PORTS DENIED AS CLAIMED BY MR.

KOHLY DUE TO LOCATION PORTABILITY?

A. Yes, I will not individually address or confirm Mr. Kohly's testimony on the additional ports; however, we do agree that there are other ports that were denied due to location portability. As previously stated, CenturyTel has ported many thousands of valid ports to carriers this year alone, this includes hundreds that have ported to Socket; yet, lately there have been a

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few ports that have been denied to Socket because the customers are moving out of the
exchange; therefore, these were not valid ports. It has never been disputed by Socket that the
customers in question are moving outside of the exchange. Socket is the only carrier we are
experiencing this issue with in Missouri.

MR. KOHLY SPECIFICALLY DISCUSSES A PORT IN CLARENCE, MO THAT

- RESULTED IN CENTURYTEL CAUSING A CUSTOMER OUTAGE CLAIMING THAT CENTURYTEL PORTED THE NUMBER AFTER THE PORT WAS PUT IN JEOPARDY STATUS. DOES CENTURYTEL AGREE WITH THIS CLAIM?

 No. We believe Socket is referring to 660-699-2103. We have received multiple trouble tickets on this number; however, further checking has indicated that this number was never ported out by CenturyTel as stated by Socket. No work at all was done on this number to port it, nor has CenturyTel changed any services provided to the customer. We are unaware of what may have caused any problems with this customer, but do not believe they are in any way due to anything done by CenturyTel.
- Q. HAS CENTURYTEL COMPLETED GEOGRAPHIC OR LOCATION
 PORTABILITY UNDER OTHER CONTRACTS, SUCH AS MCI AND
- **SOCKET'S PRIOR AGREEMENT?**

O.

A.

As Socket is or should be aware, both the MCI Agreement and the old amended Socket agreement did allow for voluntary location porting on CenturyTel's part only in those instances where the carrier established a facility all the way to the CenturyTel end office. In each case the Agreement was amended to include this service when they established facilities; therefore, the service was treated similar to an FX service.

1	Q.	DOES CENTURYTEL DENY THAT IT MAY HAVE ERRONEOUSLY
2		PROCESSED A PORT IN THE PAST THAT SOCKET REQUESTED WHERE THE
3		CUSTOMER WAS RELOCATING OUTSIDE THE EXCHANGE?
4	A.	CenturyTel does not deny that we could have erroneously and inadvertently processed a few
5		Socket ports in the past where the customer was locating outside the exchange as stated by
6		Socket. If so, it was not recognized as such at the time the port was processed. Despite these
7		few instances, there has been no change in the Act, the FCC rules or CenturyTel policies that
8		would allow Socket to port a number to a customer moving outside of the exchange. Socket
9		seems to assume that because we may have made previous mistakes that could possibly have
10		been to the detriment of our existing customers that we should continue with this practice.
11		Socket presumably is suggesting that CenturyTel should overlook and ignore the FCC rules,
12		just as they have. In addition, Article III, Section 45 or the parties' interconnection agreement
13		acknowledges that this error to not waive CenturyTel's rights to perform under the correct
14		provisions of the agreement.
15	Q.	ON PAGE 26 OF HIS TESTIMONY, MR. KOHLY DISCUSSES A PORT
16		CONCERNING A LESTERVILLE NUMBER. CAN YOU PLEASE CONFIRM
17		WHAT HAPPENED IN THIS INSTANCE?
18	A.	We believe that Socket is referring to 573-637-9367. First, you will note that the date that

We believe that Socket is referring to 573-637-9367. First, you will note that the date that this port order was processed is identical to the date of the Ellsinore port discussed above. This port was handled by the same employee, and the explanation of the handling of the port is identical up until April 17, 2007. On April 17, 2007, CenturyTel received a trouble ticket from Socket. The ticket was referred to programming. Programming worked the trouble

ticket without receiving confirmation from the NSC that it should precede with the port. The port was completed at 10:54 on 4/17/2007. The NSC became aware of overload and blocking conditions on the toll tandem trunk group. It was discovered that the customer, who required **__** trunks, was ported to the existing toll tandem trunk group that contained 204 trunks, requiring 178. (**Highly Confidential** Schedule SS – 7) Porting this number resulted in immediate overload and blockage. At 4 p.m. on 4/17/2007 the NSC removed the port on this number and routed it back to the ISP trunk group due to the blockage.

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Lesterville is a remote off the Ironton central office. Toll traffic originating in Lesterville goes to Ironton where the toll traffic is then sent to the AT&T tandem located in St. Louis MO. These facilities are jointly provided by Spectra and AT&T. Socket has a POI with AT&T, but does not have any facilities in Ironton. Therefore, if this number was ported all calls terminating to Socket would have to be routed over these jointly provided toll facilities. Like Ellsinore, none of this rural area served out of Ironton has E-911 service. Like Ellsinore, this area, as well as the other exchanges behind Ironton, have what we classify as pre-basic 911 service, meaning that traffic is routed via an 800 number over the toll facilities for termination at the designated emergency answering points for Shannon, Dent, Wayne Reynolds and Iron Counties. Porting of this ISP over these toll facilities, where capacity issues exist, can and will cause blockage of 911 traffic as well as toll traffic.

In this situation, the toll tandem facilities are jointly provided by Spectra and AT&T between Ironton and St. Louis. Spectra and AT&T would be required to bear the expense of adding additional facilities between Ironton and St. Louis to serve a Socket customer who is located in St. Louis. Nor is St. Louis a local call from Lesterville or Ironton. In addition,

- Spectra will be responsible for transiting charges from AT&T for tandem switching in St.

 Louis before the call is handed off to Socket.
- Socket was notified on 4/17/2007 that the port was rejected due to location portability; however, this should explain why the port did work for a short period of time.

5 Q. HAS SOCKET REFUSED TO ESTABLISH A POI IN IRONTON?

- A. Yes. While Socket should be establishing POIs on our network for all traffic exchange, at a minimum it should be required to establish a POI when traffic is at the thresholds designated in Article V. In this case Socket would be required to establish a POI when traffic reaches a DS1 threshold; however, Socket has made it clear that they have no intention of ever establishing a POI in this exchange as well as any other Spectra exchange irrelevant of the traffic volumes.
- 12 Q. MR. KOHLY DISCUSSES A PORT REQUESTED FOR THE BOSS EXCHANGE OF
 13 SPECTRA WHERE CENTURYTEL DENIED THE PORT DUE TO LACK OF
 14 FACILITIES AS WELL AS A GEOGRAPHIC PORT. WOULD THE EXACT SAME
 15 SITUATION APPLY TO THIS PORT AS THE ONE IN LESTERVILLE?
- 16 A. Yes. Boss, like Lesterville and five other exchanges, use this same toll facility between
 17 Ironton and St. Louis for completion of all toll and 911 calls.
- 18 O. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?
- 19 A. Yes, it does.