Exhibit No.:

Issues:

Water Use Normalization, Bad Debt

Expense

Witness:

Donald J. Petry

Exhibit Type: Surrebuttal Sponsoring Party: Missouri-American Water Company

Case No.:

WR-2010-0131

SR-2010-0135

Date:

May 6, 2010

#### **MISSOURI PUBLIC SERVICE COMMISSION**

CASE NO. WR-2010-0131 **CASE NO. SR-2010-0135** 

SURREBUTTAL TESTIMONY

OF

**DONALD J. PETRY** 

ON BEHALF OF

**MISSOURI-AMERICAN WATER COMPANY** 

#### BEFORE THE PUBLIC SERVICE COMMISSION

#### OF THE STATE OF MISSOURI

IN THE MATTER OF MISSOURI-AMERICAN WATER COMPANY FOR AUTHORITY TO FILE TARIFFS REFLECTING INCREASED RATES FOR WATER AND SEWER SERVICE

CASE NO. WR-2010-0131 CASE NO. SR-2010-0135

#### **AFFIDAVIT OF DONALD J. PETRY**

Donald J. Petry, being first duly sworn, deposes and says that he is the witness who sponsors the accompanying testimony entitled "Surrebuttal Testimony of Donald J. Petry"; that said testimony and schedule were prepared by him and/or under his direction and supervision; that if inquires were made as to the facts in said testimony and schedule, he would respond as therein set forth; and that the aforesaid testimony and schedule are true and correct to the best of his knowledge.

Donald J. Petry

State of Missouri County of St. Louis

SUBSCRIBED and sworn to

Before me this 6 day of

2010

**Notary Public** 

My commission expires:

STACI A. OLSEN

Notary Public – Notary Seal
STATE OF MISSOURI
St. Charles County
Commission Number 09519210
My commission expires March 20, 2013

# SURREBUTTAL TESTIMONY DONALD J. PETRY MISSOURI-AMERICAN WATER COMPANY CASE NO. WR-2010-0131 SR-2010-0135

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| 1      |    | SURREBUTTAL TESTIMONY   |  |  |  |  |
|--------|----|---|--|--|--|--|
| 2 3    |    | DONALD J. PETRY   |  |  |  |  |
| 5      |    | WITNESS INTRODUCTION AND PURPOSE  |  |  |  |  |
| 6<br>7 |    |   |  |  |  |  |
| 8      | Q. | PLEASE STATE YOUR NAME, TITLE AND BUSINESS ADDRESS.                           |  |  |  |  |
| 9      | A. | My name is Donald J. Petry, Financial Analyst III for American Water and my   |  |  |  |  |
| 10     |    | business address is 727 Craig Road, St. Louis, Missouri 63141.                |  |  |  |  |
| 11     |    |   |  |  |  |  |
| 12     | Q. | HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY IN THIS                               |  |  |  |  |
| 13     |    | PROCEEDING?   |  |  |  |  |
| 14     | A. | Yes, I have submitted direct and rebuttal testimony in this proceeding.       |  |  |  |  |
| 15     |    |   |  |  |  |  |
| 16     | Q. | WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?                            |  |  |  |  |
| 17     | A. | The purpose of my surrebuttal testimony is to respond to the rebuttal         |  |  |  |  |
| 18     |    | testimony of the Missouri Commission Staff ("Staff") on the following issues: |  |  |  |  |
| 19     |    | 1) Water Use Normalization;   |  |  |  |  |
| 20     |    | 2) Bad Debt Expense;  |  |  |  |  |
| 21     |    |   |  |  |  |  |
| 22     |    | (1) WATER USE NORMALIZATION   |  |  |  |  |
| 23     |    |   |  |  |  |  |
| 24     | Q. | IS THE COMPANY PROPOSING WATER USE NORMALIZATION FOR                          |  |  |  |  |
| 25     |    | ALL THE COMPANY'S WATER DISTRICTS?  |  |  |  |  |
| 26     | A. | No. The Company performed a detailed weather normalization study for the      |  |  |  |  |
| 27     |    | residential and commercial classes of St. Louis, St. Joseph, Joplin, St.      |  |  |  |  |
| 28     |    | Charles and Jefferson City service areas. Since these five districts          |  |  |  |  |

represent over 94% of the total revenues of the Company, the Company did not feel the additional expense of analyzing the remaining service areas would warrant the cost.

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# Q. PLEASE DISCUSS THE REBUTTAL TESTIMONY OF MR. SCHEIBLE OF THE MISSOURI COMMISSION STAFF ON THE ISSUE OF WATER USE NORMALIZATION.

Mr. Scheible discusses the Staff's position on water use normalization in his rebuttal testimony. He discusses and compares the Staff's position and the Company's position regarding water use normalization. In my rebuttal testimony, I have used the term Usage per Customer per Day or "UCD" when referring to the amount of water used by the residential and commercial class customers in the Company's service areas. In total for the Company, there are 22 customer classes or types for residential and commercial. Company and the Staff agree on using actual test year usage for three of the customer classes and the Company and Staff agree on using a six year average for three other customer classes. Thus, the disagreement between the Company and Staff revolves around the remaining sixteen customer classes. The disagreement lies in the methodology in calculating the UCD. Attached to my Rebuttal Testimony is Rebuttal Schedule DJP-1 which provides a comparison of the Company's and Staff's position on the issue of UCD.

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## Q. WHAT IS MR. SCHEIBLE'S MAIN POINT OF DISAGREEMENT ON THE COMPANY'S USE OF WATER USE NORMALIZATION TO DETERMINE

#### THE UCD USED IN CALCULATING PRESENT RATE REVENUES?

Staff does not believe that the Company's approach to calculating UCD using a weather normalization method is appropriate. Staff indicated that neither the Company, nor the Staff is attempting to recommend a usage based upon specific test-year data, which could potentially require adjustment for any effect due to "non-typical" weather during the test year. Therefore, Staff believes utilizing an average of actual usage data for a recent time period is the most reliable method of prediction. Staff states that averaging of the most current actual usage data available, accounts for varying rainfall amounts and temperatures, in any given combination. Staff also claims that trends in water usage due to conservation practices or lawn size/irrigation practices could be unique to any given service area and would be accounted for in an average of actual usages.

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### Q. DO YOU AGREE WITH THE STAFF'S ARGUMENT RELATED TO WATER USE NORMALIZATION?

No, I do not. First, Staff has based its position solely on the basis that averaging of the most current actual usage data accounts for varying rainfall amounts and temperatures in any given combination. Staff has reached a flawed conclusion that trends in water usage due to conservation practices or lawn size/irrigation practices would also be accounted for in an average of actual usages. Staff has not performed any statistical analysis or provided any evidence to rebut the Company's calculation of UCD using Professor Spitznagel's weather normalization approach. Second, Staff's use of an average does not reflect the downward trend of usage per customer per day

and actually overstates that figure. In his surrebuttal testimony, Professor Spitznagel has taken the data for St Louis quarterly customers for the last 20 years and employed an XY Scatterplot graph. This XY Scatterplot graph shows a clear downward trend in the UCD. Professor Spitznagel's methodology is more reflective of the impact of decreased usage trends and weather impacts. For the service areas not included in Professor Spitznagel's study, the Company used a three year average while the Staff used a six year average. The Company believes the three year average better captures the downward trend in customer usage. Surrebuttal Schedule DJP-1 summarizes the average residential customer monthly usages comparing data three years apart. This information was provided to customers at the public hearings for those cases, has never been disputed by Staff and is clearly reflective of a long-term and continual decline in usage. By utilizing a six-year average, Staff is, in effect, arguing that the decline in average customer usage is temporary. By equally weighting each year and not reflecting the impacts of weather, the Staff has pegged its consumption levels at the midpoint for the years selected and ignored the fact that there is a component of consumer water consumption that has permanently declined.

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#### Q. DOES THIS APPLY TO MIEC'S SIX YEAR AVERAGE ALSO?

22 A. Yes, but even more so. MIEC's six year average was for the years 2002 23 through 2007. Their calculation does not reflect the most current trend 24 through 2009.

| 1 | Q. | WHY  | DO    | YOU     | BELIEVE  | THAT   | PERMANENT    | DECL   | INES   | IN |
|---|----|------|-------|---------|----------|--------|--------------|--------|--------|----|
| 2 |    | CONS | SUMPT | ION HAV | /E OCCUR | RED OV | ER THE YEARS | IN ADI | DITION | то |
| 3 |    | THE  | TEMP  | ORARY   | VARIATIO | ONS A  | TTRIBUTABLE  | TO 1   | WEATH  | ER |
| 4 |    | FACT | UB63  |         |          |        |              |        |        |    |

Consumers have been better educated over the years not only by MAWC efforts, but by efforts on the part of a number of organizations at a national level. Building codes have changed in places to require use of low-flow shower heads. Laws have been passed mandating the installation of only low-consumption toilets. Most importantly, environmental awareness has been raised in general and consumers have responded through conservation efforts. These are logical results that are not only observable by the lay person, but are statistically supported as reflected in the testimony of Dr. Spitznagel. To deny this readily observable trend misstates existing revenues and understates the revenue requirement in this case.

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#### (2) BAD DEBT EXPENSE

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#### 18 Q. WHAT IS STAFF'S POSITION ON BAD DEBT EXPENSE?

On page 2, Lines 1 through 4, Witness Mapeka's rebuttal testimony states that Staff agrees that bad debts may increase to some extent as a result of an increase to MAWC's revenue requirement. However, Staff does not subscribe to the theory that any increase in the Company's revenue requirement should cause bad debt expense to increase proportionately.

#### Q. WHAT IS THE ISSUE REGARDING BAD DEBT EXPENSE?

| 1 A. | The issue between Staff and Company regarding bad debt expense is     |
|------|---|
| 2    | whether or not there should be a bad debt expense attributable to the |
| 3    | additional revenues that result from a rate increase in this case     |

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- 5 Q. DID STAFF CALCULATE A BAD DEBT EXPENSE ASSOCIATED WITH THE
- 6 ADDITIONAL REVENUES TO BE RECEIVED AS A RESULT OF A RATE
- 7 INCREASE IN THIS CASE?
- 8 A. No, even though Staff agrees that bad debt may increase.

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### 10 Q. WHY DOES THE COMPANY APPLY A BAD DEBT RATIO TO THE 11 PROFORMA REVENUES AT PROPOSED RATES?

A. There is a direct relationship between revenues and bad debt expense. In other words, as revenues increase, bad debt expense increases as well. Attached to by rebuttal testimony is Rebuttal Schedule DJP-2 that demonstrates this direct relationship in all but one of the past five years. The 2006 to 2007 trend was impacted due to a change in the methodology for calculating the uncollectible reserve. By applying the bad debt ratio to proforma or anticipated revenues resulting from this case, the bad debt expense will be more accurately reflected for the period of time rates set in this case will be in effect.

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#### Q. DID STAFF PERFORM ANY ANALYSIS ON RELATIONSHIP OF BAD DEBT

#### 22 **TO REVENUE?**

23 A. Yes. Staff analyzed the ratio of bad debt to revenues similar to the method the 24 Company used in my rebuttal testimony. The difference between the two 25 methods was that my analysis was based on annual figures while Staff's analysis was based on monthly figures. Witness Mapeka states on Page 2, lines 6 through 7 of her surrebuttal testimony that Staff found there were several times in which revenues increased and bad debts actually declined. This is expected when comparing the revenues and bad debts on a monthly basis due to lags from when the customers are billed and when the accounts are actually charged off. The Company charges accounts off after they become 90 days old. Charge-offs of large industrial and commercial customers would also make the monthly comparison difficult. For these reasons, the Company's analysis of annual revenues and bad debts gives a truer picture of the relationship between revenues and bad debt expense.

## Q. WHAT IS THE COMPANY'S BASIS FOR THE BAD DEBT INCREASE ON THE ADDITIONAL REVENUES FROM THE RATE INCREASE?

14 A. The Company is using a ratio of a three year average of net write offs to water 15 revenues which is the same method Staff used for calculating bad debt on 16 present rates.

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#### Q. WHY IS THIS THE APPROPRIATE METHODOLOGY?

By using a three year average (July 2006 – July 2009), the calculation includes two rate increases, WR-2007-0216 and WR-2008-0311, whose effective dates were October 22, 2007 and November 28, 2008, respectively. The Company's calculation, therefore, reflects the change in charge-offs resulting from actual rate increases. This is consistent with Staff Witness Mapeka's rebuttal testimony, page 2 lines one and two, which states bad debts may increase to some extent as a result of an increase in MAWC's revenue requirement.

| ) | O        | WHAT IS THE IMPACT OF THE COMPANY'S METHOD OF CALCULATING |
|---|----------|---|
| _ | <b>\</b> | WHAT IS THE IMPACT OF THE COMPANTS METHOD OF CALCULATING  |

- 3 BAD DEBT EXPENSE OVER THAT UTILIZED BY STAFF?
- 4 A. Staff's bad debt adjustment of \$(161,763) would increase by \$396,939 to
- 5 \$235,176 using the Company's method.

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- 7 Q. DOES THIS CONCLUDE YOUR SURREBUTTAL TESTIMONY?
- 8 A. Yes.

### Missouri-American Water Company WR-2010-0131

Average Residential Customer Usage in gallons

| Service Area  | * | WR-2007-0216 | WR-2010-0131 |  |  |
|---------------|---|--------------|--------------|--|--|
| Brunswick     | m | 4,000        | 3,500        |  |  |
| Mexico        | m | 4,600        | 4,500        |  |  |
| Parkville     | m | 8,800        | 8,000        |  |  |
| Warrensburg   | m | 5,300        | 5,000        |  |  |
| Warren County | m | 5,300        | 5,500        |  |  |

<sup>\*</sup> m = monthly

|                       | Missouri-American Water C  | ompany              |
|-----------------------|--|---------------------|
| F                     | Proposed Rates by Operatin   | a District          |
| District              | Present Rate   | Proposed Rate       |
| Brunswick             | \$22.58 per month Based on 4,000 gallons   | \$28.28 per mont    |
| Jefferson City        | \$20.55 per month Based on 5,000 gallons   | s \$25.74 per monti |
| Mexico                | \$23.92 per month Based on 4,600 gallons   | \$29.96 per month   |
| Parkville             | \$38.39 per month Based on 8,800 gallons   | \$48.08 per month   |
| St. Charles<br>County | \$22.58 per month Based on 8,200 gallons   | \$28.28 per month   |
| St. Joseph            | \$22.63 per month Based on 4,800 gallons   | \$28.72 per month   |
| St. Louis<br>County   | \$61.21 quarterly — Based on 23,800 gallons  | \$76.49 quarterly   |
| Warrensburg           | \$18.57 per month Based on 5,300 gallons   | \$23.26 per month   |
| Warren County         | \$20.33 per month – Based on 5,300 gallons   | \$25.45 per month   |
|                       | \$16.29 per month Based on 5,700 gallons  For Joplin District customers, the water company is also proposing a Plant Improvement Charge related to a three-year, \$44 million water treatment plant rehabilitation and improvement project in the Joplin District.  According to Missouri-American, the initial charge of \$1.95 a month would take effect on January 1, 2008. It would be followed by quarterly increases of \$1.95 a month for a cumulative effect of \$7.80 a month at the end of the first year. | \$20.40 per month   |

### Missouri-American Water Company **Proposed Rates by Operating District**

| District                       | Present Rate                                 | The second        |                   |
|--------------------------------|--|-------------------|-------------------|
| District                       | Present Rate                                 | Proposed Rate     | Staff Rec.        |
| Brunswick                      | \$45.74 per month<br>Based on 3,500 gallons  | \$60.08 per month | \$99.82 per mont! |
| Jefferson City                 | \$31.26 per month<br>Based on 5,000 gallons  | \$35.43 per month | \$32.78 per month |
| Joplin                         | \$32.58 per month<br>Based on 5,500 gallons  | \$38.41 per month | \$35.23 per month |
| Mexico                         | \$33.23 per month<br>Based on 4,500 gallons  | \$43.59 per month | \$34.21 per month |
| Parkville                      | \$55.27 per month<br>Based on 8,000 gallons  | \$70.63 per month | \$64.01 per month |
| St. Louis Metro<br>(Monthly)*  | \$30.78 per month<br>Based on 7,500 gallons  | \$37.71 per month | \$34.07 per month |
| St. Joseph                     | \$29.59 per month<br>Based on 5,000 gallons  | \$38.40 per month | \$29.80 per month |
| St. Louis Metro<br>(Quarterly) | \$74.82 quarterly<br>Based on 22,500 gallons | \$91.00 quarterly | \$83.66 quarterly |
| Warrensburg                    | \$27.50 per month<br>Based on 5,000 gallons  | \$32.79 per month | \$28.55 per month |
| Warren County                  | \$45.83 per month<br>Based on 5,500 gallons  | \$57.21 per month | \$75.80 per month |
| Parkville<br>(Sewer)           | \$53.41 per month<br>Flat Rate               | \$66.42 per month | \$62.90 per month |
|                                | \$33.81 per Month<br>Flat Rate-Single Family | \$42.66 per month | \$47.18 per month |
| Varren County                  | \$29.81 per month                            | \$50.24 per month | \$173.20          |

NOTE - St. Charles, St. Louis and Warren County water bills contain a public fire charge in addition to the customer and commodity charges.

<sup>\*</sup>Former St. Charles District