-2007-0093
RPR
ite 207

1	APPEARANCES
2	For Staff of the Missouri Public Service Commission:
3	Ms. Jennifer Heintz and Mr. Kevin Thompson
4	Public Service Commission 200 Madison Street
5	P.O. Box 360 Jefferson City, MO 65102
6	(573) 751-8701
7	For BPS Telephone Company:
8	Mr. W. R. England, III
9	and Ms. Sondra Morgan Brydon, Swearengen & England
10	312 E. Capitol Ave. P.O. Box 456
11	Jefferson City, MO 65102-0456 (573) 635-7166
12	(373) 333 7130
13	For Big River Telephone Company:
14	Mr. Carl J. Lumley Attorney at Law
15	130 S. Bemiston, Suite 200 Clayton, MO 63105
16	(314) 725-8788
17	
18	
19	
20	
21	
22	
23	
24	
25	

1	PROCEEDINGS
2	JUDGE STEARLEY: We're ready to go on the
3	record. All right. Let's bring our hearing to order.
4	Good morning. Today is Tuesday, February 13th, 2007, and
5	we are here for an evidentiary hearing in Case No.
6	TA-2007-0093 in the matter of the application of Big Rigor
7	Big River Telephone Company, LLC, to expand its
8	certificate of basic local service authority to include
9	portions or include provision of basic local exchange
10	telecommunications services in the exchanges of BPS
11	Telephone Company and to continue to classify the company
12	and its services as competitive.
13	That was a mouthful. My name is Harold
14	Stearley, and I'll be the presiding officer in this
15	matter. Our court reporter this morning is Monnie
16	VanZant. And we'll begin by taking entries of appearance,
17	beginning with Big River Telephone Company?
18	
19	MR. LUMLEY: Good morning. Thank you, Judge.
20	Carl Lumley appearing for Big River Telephone Company, the
21	Curtis Hines Law Firm located in Clayton, Missouri, at 130
22	South Bemiston, Suite 200. Zip code 63105.

MR. ENGLAND: Thank you, your Honor. Let the

23

24 Telephone?

JUDGE STEARLEY: Thank you, Mr. Lumley. And BPS

- 1 record reflect the appearance of W.R. England and Sondra
- 2 Morgan. Our mailing address is Byrdon, Swearengen &
- 3 England, Post Office Box 456, Jefferson city, Missouri,
- 4 65102, appearing on behalf of BPS Telephone Company.
- 5 JUDGE STEARLEY: Thank you, Mr. England. And
- 6 Staff of the Missouri Public Service Commission?
- 7 MS. HEINTZ: Jennifer Heintz and Kevin Thompson
- 8 for Staff, P.O. Box 360, Jefferson City, Missouri, 65102.
- 9 JUDGE STEARLEY: And if I understand correctly,
- 10 we have three witnesses this morning. Mr. Gerard Howe for
- 11 Big River, John Van Eschen for Staff, and Robert
- 12 Schoonmaker for BPS. Or is that Schoonmaker?
- MR. ENGLAND: Schoonmaker.
- 14 JUDGE STEARLEY: Schoonmaker. Okay. Thank you.
- 15 I'll try not to butcher your names here this morning. And
- 16 I guess we will be beginning with opening statements from
- 17 the parties in just a moment.
- 18 Are there any preliminary matters that need to
- 19 be resolved at this time?
- 20 MR. LUMLEY: Judge, I believe the parties have
- 21 agreed that we can just mark the prefiled testimony and
- 22 admit it at the start of the hearing.
- JUDGE STEARLEY: All right. If you'd like to go
- 24 ahead and premark your testimony. Staff has already done
- 25 so, I believe.

```
1 MS. HEINTZ: Yes.
```

- 2 MR. LUMLEY: And ours is up here. And so we
- 3 would have Exhibits 1 and 2, Mr. Howe's direct and his
- 4 surrebuttal.
- 5 JUDGE STEARLEY: I believe Staff has already
- 6 marked theirs as 1.
- 7 MS. HEINTZ: And 2-A and 2-B.
- 8 MR. LUMLEY: Oh, I'm sorry.
- 9 JUDGE STEARLEY: So let's begin with 3.
- 10 MR. LUMLEY: All right. So Mr. Howe's direct
- 11 would be 3, and Mr. Howe's surrebuttal would be 4.
- 12 JUDGE STEARLEY: Mr. England, do you have --
- MR. LUMLEY: Just a minute, Judge. There are
- 14 some confidential schedules to his testimony.
- JUDGE STEARLEY: Are those included with his
- 16 direct testimony or surrebuttal?
- 17 MR. LUMLEY: I believe it's only the direct. So
- 18 perhaps what I should do is call that schedule out as a
- 19 separate exhibit.
- JUDGE STEARLEY: Which schedule would that be?
- 21 MR. LUMLEY: Exhibit I. The direct testimony of
- 22 Van Eschen is Exhibit 1?
- JUDGE STEARLEY: Yeah.
- 24 MR. LUMLEY: And surrebuttal is --
- MS. HEINTZ: 2-A and 2-B.

```
1 JUDGE STEARLEY: And surrebuttal is 2-A and 2-B.
```

- 2 MR. LUMLEY: 2A HC and 2B NP?
- 3 MS. HEINTZ: Correct.
- 4 MR. LUMLEY: So Exhibit 3 would be Mr. -- 3-A is
- 5 Mr. Howe's direct?
- JUDGE STEARLEY: That would be fine.
- 7 MR. LUMLEY: And then 3-B is the proprietary
- 8 Exhibit I to his direct. And then Exhibit 4 would be
- 9 Mr. Howe's surrebuttal.
- 10 JUDGE STEARLEY: All right. Very good.
- MR. LUMLEY: Thank you, your Honor.
- 12 JUDGE STEARLEY: Thank you. Mr. England?
- 13 MR. ENGLAND: Thank you, your Honor. Just a
- 14 second. I'm still filling out my list here. I think all
- of our testimony is public. We've got the rebuttal
- 16 testimony of Robert C. Schoonmaker, and then we have the
- 17 surrebuttal testimony of Robert C. Schoonmaker.
- 18 So that would be Exhibit 5 for the rebuttal and
- 19 Exhibit 6 for the surrebuttal?
- JUDGE STEARLEY: That's correct.
- MR. ENGLAND: Thank you.
- 22 JUDGE STEARLEY: Are there any other preliminary
- 23 matters we need to address at this time?
- MR. LUMLEY: Did you officially receive those
- 25 exhibits, your Honor?

- 1 MR. ENGLAND: There's no -- we have no objection
- 2 to the admission.
- JUDGE STEARLEY: All right. If there are no
- 4 objections to the -- the Exhibits 1, 2-A, 2-B, 3-A, 3-B,
- 5 4, 5 and 6, then they will all be admitted and received
- 6 into evidence.
- 7 (Exhibit Nos. 1, 2-A, 2-B, 3-A, 3-B, 4, 5, and 6
- 8 were offered and admitted into evidence.)
- 9 MR. LUMLEY: Thank you.
- 10 JUDGE STEARLEY: And if there are no other
- 11 preliminary matters, we will start with opening statements
- 12 beginning with Big River, Mr. Lumley.
- 13 OPENING STATEMENT
- 14 BY MR. LUMLEY:
- 15 MR. LUMLEY: Thank you, and good morning, Judge.
- 16 This case involves Big River's application to expand its
- 17 basic local service authority to include service to the
- 18 three exchanges that are currently served by the incumbent
- 19 BPS.
- 20 And those are the exchanges known as Burney,
- 21 Parma and Steele. And they're the three non-AT&T
- 22 exchanges located in the bootheel area of our state.
- 23 Additionally, the company seeks continued
- 24 classification as a competitive company offering
- 25 competitive services, and it seeks continued standard

- 1 waivers of statutes and rules typically granted to CLECs.
- 2 Big River has been providing service in the
- 3 State of Missouri since 2001 as a competitive carrier with
- 4 the standard waivers that the Commission has always
- 5 granted.
- 6 It started its business by acquiring the
- 7 operations of LDD, which had been in business since 1983
- 8 in providing local service since 1999. Big River's main
- 9 offices are located in Cape Girardeau, and it has about 50
- 10 employees.
- 11 It's currently authorized to provide service in
- 12 the AT&T, CenturyTel, Spectra and Embarg areas of the
- 13 state. It provides local and long distance service in
- 14 Missouri, Arkansas, Kentucky, Mississippi and Tennessee.
- 15 And it's in the process of expanding its operations to
- 16 Illinois, Kansas and Nebraska.
- 17 Currently, Big River serves approximately 20,000
- 18 access lines. In support of its application, Big River
- 19 has provided the prefiled direct and surrebuttal testimony
- 20 of its Chief Executive Officer, Mr. Jerry Howe.
- 21 Mr. Howe has been involved in the industry for nearly 30
- 22 years. He's worked in various positions for several
- 23 different companies, all of which is outlined in his
- 24 testimony. And he's been at the head of Big River's
- operations since the company began business in 2001.

```
1 It is fairly unusual in the grand scheme of
```

- 2 things to actually have a formal hearing on a
- 3 telecommunications certificate case. But in another
- 4 respect, it's -- it's part of the evolutionary cycle of
- 5 competition in the telecommunications industry in our
- 6 state.
- 7 Back in the mid 1980s, we fought some pitched
- 8 battles to get the first interexchange carriers
- 9 certificated, and then those cases became matters of
- 10 routine. In the mid '90s, we faced competition as the
- 11 CLECs tried to get into business in the large incumbent
- 12 areas. And now those cases have matters of the regime.
- 13 Now, in the middle of the first decade of the
- 14 2000s, Big River faces some opposition in the incumbent
- 15 small ILEC as it seeks to expand its operations into that
- 16 territory.
- 17 And, presumably, these will become matters of
- 18 routine. And hopefully so, so customers can have more and
- 19 more choices in our state.
- JUDGE STEARLEY: Mr. Lumley, I hate to interrupt
- 21 you, but could you please make sure your microphone is
- 22 turned on?
- 23 MR. LUMLEY: I think it is. Am I not close
- 24 enough to it?
- 25 JUDGE STEARLEY: Well, I'm hearing you fine, but

1 I got a message from one of our web viewers that they were

- 2 having difficulty hearing.
- 3 MR. LUMLEY: All right.
- 4 JUDGE STEARLEY: All right.
- 5 MR. LUMLEY: Yes. As the evidence shows,
- 6 however, Big River is not the first CLEC to seek authority
- 7 to provide basic local service in small ILEC areas, and
- 8 it's not even the first to the BPS territory.
- 9 The Commission previously authorized Missouri
- 10 Discount State Telephone to compete against BPS and
- 11 others. Interestingly, that case, as shown by the
- 12 evidence, was resolved by stipulation of all of the
- 13 parties, including BPS with Missouri Discount State
- 14 Telephone receiving the same authority, competitive
- 15 classification and waivers that Big River seeks today.
- In this case, there's no dispute about which
- 17 statutes apply, but there is a bit of disagreement about
- 18 the correct interpretation with a few of the provisions of
- 19 those statutes.
- But in summary, Section 392.450 and 455 set some
- 21 general standards pertaining to all basic local
- 22 applicants. The applicants are to demonstrate sufficient
- 23 technical financial and managerial resources and
- 24 abilities, service that meet minimum standards.
- They're supposed to have service territories

- 1 that follow the exchange boundaries of the incumbent and
- 2 not be smaller than an exchange. They're to offer basic
- 3 local service as a separate and distinct service. And the
- 4 Commission is to give due consideration to equitable
- 5 access to affordable telecommunications to all Missourians
- 6 regardless of location and income level as it assesses the
- 7 application.
- 8 There really is no serious dispute as to Big
- 9 River's compliance with these standards, and the evidence
- 10 shows that it meets all of them.
- 11 In particular, the entry of a new competitor to
- 12 these exchanges will enhance customer access to affordable
- 13 services consistent with state policy. Section 392.451
- 14 some additional standards for applicant -- applications to
- 15 enter the territory of a small ILEC, which is defined as a
- 16 company with less than a hundred thousand access lines.
- 17 A few of those provisions in that -- in Section
- 18 451 are actually duplicative of requirements of all CLECs
- 19 that are found elsewhere; for example, the requirement to
- 20 file and maintain tariffs in the same manner as the
- 21 incumbent and the requirement to make informational
- 22 filings as required by the Commission.
- Other provisions of 392.451 are truly unique to
- 24 competitors of small ILECs. The competitor must offer all
- 25 essential services as defined in the Commission's

- 1 Universal Service Fund rule throughout the small ILEC
- 2 service area.
- 3 The competitor must advertise the availability
- 4 of those essential services through media of general
- 5 distribution. And, finally, and I'll quote this provision
- 6 because it's the one that's in dispute, the statute
- 7 requires that the competitor "comply with all of the same
- 8 rules and regulations as the Commission may impose on the
- 9 incumbent."
- 10 The Commission also adopted Rule 3.510 regarding
- 11 these applications. The evidence again shows that Big
- 12 River meets all the foregoing requirement. And in
- 13 general, there's no dispute, but there are a few issues.
- 14 First, with regard to Staff's position, the
- 15 Staff supports granting Big River the relief requested in
- 16 general, but it has expressed a couple of concerns.
- 17 First, as a result of this application, Staff realized
- 18 that Big River had not continued to file its quarterly
- 19 quality of service reports.
- Obviously, this is a legitimate concern.
- 21 There's really no great explanation for it other than
- 22 there was a breakdown in communication when staffing
- 23 changed at the company. But Big River has rectified the
- 24 situation immediately and submitted the missing reports,
- 25 and it's committed to staying current with such filings

1 and addressing any Staff concerns about the preparation of

- 2 reports.
- 3 These reports show that Big River is meeting the
- 4 minimum standards, and the evidence shows that Big River
- 5 has submitted all other reports required by the
- 6 Commission.
- 7 Secondly, staff has expressed concern about some
- 8 discrepancies between the services that Big River offers
- 9 and its tariffs. These discrepancies have resulted from
- 10 the fact that Big River offers voice-over Internet
- 11 protocol or VOIP service.
- 12 Until recently, based on FCC decisions, it was
- 13 Big River's understanding that such services did not
- 14 belong in a state tariff. It understands now from some
- 15 pending Commission matters involving other companies that
- 16 the Commission is asserting jurisdiction over these types
- 17 of services.
- 18 Big River has no interest in disputing this
- 19 matter with the Commission, and it's committed to updating
- 20 its tariffs accordingly to incorporate these services and
- 21 make it clear to its customers that it is offering those
- 22 services under those tariffs.
- 23 With respect to both the Staff concerns about
- 24 both reports and tariffs, Big River has no objection to
- 25 the Commission addressing these as conditions of it's

- 1 approval of its certificate application.
- 2 These are the only concerns by Staff that Big
- 3 River is aware of today. With regard to BPS's position,
- 4 it's raised a few issues of its own in what is a fairly
- 5 transparent effort to delay competition.
- 6 First, BPS asserts for the first time that the
- 7 Commission cannot waive a handful of regulations that
- 8 pertain solely to rate of return oversight. This is an
- 9 issue of statutory interpretation. So, ultimately, it
- 10 falls to the Commission to make the decision in the first
- 11 instance how to interpret these statutes without regard to
- 12 the position of the parties.
- 13 But given that BPS previously stipulated in the
- 14 Missouri Discount State Telephone case that there were no
- 15 legal obstacles for the relief matters requested by Big
- 16 River, it's hard to lend any credibility to its arguments
- 17 today in opposition.
- And, notably, Staff does not agree with BPS's
- 19 legal arguments, and for good reason. It does not make
- 20 practical sense to require a CLEC to comply with
- 21 regulations having to do with rate of return oversight
- 22 when that oversight does not apply to them. And it's not
- 23 a proper interpretation of the statute in any event.
- section 392.451 in the provision I quoted
- 25 earlier only speaks to rules and regulations, and it does

- 1 not purport to restrict the Commission's ability to waive
- 2 statutes as to CLECs.
- 3 Rate of return earnings oversight is based on
- 4 Section 392.240.1, which the Commission has routinely
- 5 waived for all CLECs since 1996. And BPS does not oppose
- 6 any statutory waiver, including that one in its testimony.
- 7 Once that statute is waived, there's no longer
- 8 any basis for applying the rules that stem from that
- 9 statute to the CLEC. And so they should be waive for Big
- 10 River now as they always have been.
- 11 Specifically, I'm talking about Rule 10.020,
- 12 which concerns income and depreciation from investments,
- and Rule 30.040, which concerns the uniform system of
- 14 accounts.
- 15 Absent a waiver of these two rules, the
- 16 Commission would require Big River to keep useless rate of
- 17 return accounting information for no purpose.
- 18 Furthermore, with the cert -- certification of
- 19 Big River and its exchanges, BPS would be able to elect
- 20 price cap regulation and it would not even be subject to
- 21 rate of return oversight.
- 22 The only other rule for which waiver is sought
- 23 concerns the filing of exchange boundary maps. Big River
- 24 is required to follow BPS's exchange boundary maps, so no
- 25 purpose is served by requiring submittal of a duplicative

- 1 map under Rule 3.550(5)(C).
- 2 Another question of statutory interpretation,
- 3 BPS also asserts that Big River must assert -- must file
- 4 its annual reports in the same ILEC format that BPS does
- 5 other than the CLEC format that Big River has always used.
- Again, there's no purpose of requiring a CLEC to
- 7 file a more extensive rate of return oriented report.
- 8 More importantly, Section 392.390 expressly
- 9 allows the Commission to require different reporting
- 10 formats for companies, including for ILECs versus CLECs as
- 11 it has always done.
- 12 Finally, in its statement of position, BPS seems
- 13 to argue that the Commission can not classify Big River as
- 14 a competitive company in the exchanges, but there's no
- 15 basis for this argument. And, again, it's contrary to the
- 16 position that BPS took in the Missouri Discount State
- 17 Telephone Case.
- In addition to these few legal arguments,
- 19 there's a little bit of background noise in the testimony.
- 20 But at the end of the day, the evidence shows that Big
- 21 River meets the requirements for expansion of its
- 22 certificate for continued classification as a competitive
- 23 company offering competitive services and for continued
- 24 standard waivers of statutes and rules.
- 25 A few final points, in hopes of avoiding some

- 1 confusion. First of all, Big River provides its services
- 2 to its customers. There seems to be some dispute about
- 3 that in the testimony. But as a matter of fact, Big River
- 4 provides its services to its customers.
- 5 Big River provides services over cable
- 6 facilities when they're available with its cable partners,
- 7 but it provides it in other ways when such facilities are
- 8 not available.
- 9 Essential and basic services need to be offered
- 10 uniformly in an exchange, but packages of services do not.
- 11 New Section 392.200.12 expressly allows price
- 12 differentiation and offerings that are not exchange-wide
- 13 when packages of services are involved.
- 14 Next, Big River does not currently operate in
- 15 the state in a small ILEC exchange. So its current
- 16 operations cannot be examined for compliance with the few
- 17 requirements that are unique to a competitor in a small
- 18 ILEC exchange. It doesn't have to comply with those rules
- 19 yet, so there's no basis for a comparison.
- 20 And, finally, any dispute about interconnection
- 21 between Big River and BPS is for another day. It's
- 22 certainly customary in this state to issue the certificate
- 23 first and deal with interconnection matters second.
- 24 So based on the evidence and its application,
- 25 Big River requests the Commission to expand its

- 1 certificate of local service authority to include these
- 2 three exchanges, the BPS exchanges of Burney, Parma and
- 3 Steele with continued competitive classification and
- 4 continued standard waivers of statutes and regulations.
- 5 Thank you.
- 6 JUDGE STEARLEY: Thank you, Mr. Lumley. Before
- 7 we continue, we are going to take a short break. I'm
- 8 sorry to interrupt at this point, but we're having a few
- 9 technical problems with our web casting, which I'd like to
- 10 get corrected. So if you all would just bear with me for
- 11 a few moments, we'll get back to it here just as quick as
- 12 possible.
- 13 (Break in proceedings.)
- 14 JUDGE STEARLEY: All right. We are back on the
- 15 record and continuing with opening statements with Staff
- 16 of Missouri Public Service Commission.
- 17 OPENING STATEMENT
- 18 BY MS. HEINTZ:
- 19 MS. HEINTZ: Good morning. May it please the
- 20 Commission. My name is Jennifer Heintz, and I represent
- 21 the Staff of the Missouri Public Service Commission.
- The case before the Commission this morning
- 23 presents an unusual situation. Big River Telephone
- 24 Company, a Competitive Local Exchange Carrier, seeks to
- 25 expand its certificate of service authority into the

1 service area of BPS Telephone Company, a small incumbent

- 2 local exchange carrier.
- What makes Big River's request unusual is that
- 4 there are only two CLECs that currently hold certificates
- 5 to offer service in the territory of a small ILEC. Big
- 6 River requests to continue its competitive classification
- 7 and to continue to be subject to the same waivers it has
- 8 previously been granted.
- 9 BPS Telephone Company has intervened challenging
- 10 Big River's right to competitive classification and the
- 11 associated waivers. Staff's position is that Big River
- 12 should be allowed to expand into BPS's service area.
- 13 Staff also recommends that BPS should retain its
- 14 competitive classification and should be entitled to the
- 15 same waivers it has previously been granted.
- 16 Staff's recommendation is, however, dependent
- 17 upon two things, Big River's filing of tariffs that are in
- 18 compliance with the Commission's rules and Big River's
- 19 continued efforts to correct the matter in which it tracks
- 20 the data in its quarterly quality of service reports.
- 21 Thank you.
- JUDGE STEARLEY: Thank you, Ms. Heintz.
- 23 Opening statements from BPS? Mr. England?
- 24 OPENING STATEMENT
- 25 BY MR. ENGLAND:

```
1 MR. ENGLAND: Thank you, your Honor. May it
```

- 2 please the Commission. My name is Tripp England, and I'm
- 3 representing BPS Telephone Company here today.
- Both Ms. Heintz and Mr. Cumley -- or Lumley,
- 5 excuse me, appropriately or accurately note that at least
- 6 one or two other companies have obtained certificates to
- 7 provide basic local telecommunications services in the
- 8 exchanges of the small Incumbent Local Exchange Carrier or
- 9 ILEC.
- 10 However, to my knowledge, this is the first case
- 11 where a facilities-based Competitive Local Exchange
- 12 Carrier or CLEC has sought to provide basic local
- 13 telecommunications service in the area served by a small
- 14 ILEC. And I think that's what sets this case apart.
- 15 Also -- and I'll talk about it in a minute. The
- 16 -- one of the cases that Mr. Lumley referred to involving
- 17 Missouri State Discount Telephone or MSDT, I think is, is
- 18 a little different and can be distinguished in the instant
- 19 case.
- 20 Again, Mr. Lumley correctly cites the various
- 21 statutes in their application to this case. What I'd like
- 22 to emphasize is that the statutory requirements to
- 23 obtaining a certificate in a small company's territory are
- 24 significantly different than the requirements for
- 25 obtaining a certificate for basic local telecommunications

- 1 service in a large incumbent -- cumbent's territory.
- 2 As Mr. Lumley points out, the appropriate
- 3 statute is 392.451, and it specifically addresses the
- 4 situation that you have before you today.
- 5 Notably, that statute requires applicants to
- 6 provide all services that the Commission has found to be
- 7 essential for Missouri universal service purposes in all
- 8 of the exchanges served by the particular small company.
- 9 It also requires the applicant to advertise the
- 10 availability and the rates for those services through
- 11 media of general distribution. These are requirements
- 12 that are not necessarily applicable to a CLEC who wants to
- 13 operate in a large incumbent's territory.
- 14 These requirements also mean that an applicant
- 15 seeking to provide service in a small company exchange
- 16 cannot pick and choose among the exchanges served by the
- 17 small company.
- 18 In this case, as noted by Mr. Lumley, BPS
- 19 Telephone Company services in the three Missouri exchanges
- 20 of Burney, Parma and Steele. So an applicant such as Big
- 21 River needs to be willing and able to provide service in
- 22 all three of those exchanges.
- 23 It also means that an applicant for service in a
- 24 small company exchange cannot pick and choose between the
- 25 town or the rural areas within a particular exchange, nor

- 1 can it pick and choose between the business and
- 2 residential customers that exist within an exchange.
- 3 Also, while all Competitive Local Exchange
- 4 Carriers must comply with PSC rules regarding quality of
- 5 service and billing standards, regardless of whether
- 6 they're operating in a small or large company exchange, a
- 7 CLEC seeking to provide service in a small company's
- 8 exchange must also comply with all of the same rules and
- 9 regulations that are imposed upon the small ILEC.
- 10 Excuse me. This provision is contained in
- 11 Section 392.451.2(4). We believe that there is a
- 12 legitimate question in this case as to whether the
- 13 Commission can waive certain statutes and certain rules
- 14 that it has admittedly waived for CLECs operating in large
- 15 company exchanges when that CLEC seeks to operate in a
- 16 small company exchange.
- 17 We believe that the statute that I just referred
- 18 to must mean something. The Legislature did not intend a
- 19 meaningless act by specifically including that provision
- 20 in the statute.
- Our intervention is more than academic. In
- 22 fact, our intervention can be characterized as once
- 23 bitten, twice shy. While this is the first case where a
- 24 facilities-based CLEC has sought a certificate in a small
- 25 company exchange, Big River correctly notes that this

- 1 Commission has granted a certificate of basic local
- 2 telecommunications service to MSDT to provide such
- 3 services in small company areas, including those served by
- 4 BPS.
- 5 Big River also correctly notes that BPS was part
- 6 of a group of small companies that intervened in the MSDT
- 7 application case and ultimately signed a stipulation that
- 8 included the same waivers that are at issue here.
- 9 BPS and the other small companies signed that
- 10 stipulation based upon MSDT's agreement or assurances that
- 11 they would comply with the statute, the very statute that
- 12 is in issue today, 392.451.
- 13 However, when BPS attempted to gain a measure of
- 14 relaxed regulation by electing price cap status after
- 15 certification of MSDT, the Commission ultimately denied
- 16 that election, finding that MSDT had not lived up to its
- 17 agreement or its assurances and was not providing basic
- 18 local telecommunications service as required by the
- 19 statute.
- 20 So in this case, BPS is reluctant to simply rely
- 21 upon the representations of the applicant. In fact, in
- 22 this case, the record will demonstrate that, until very
- 23 recently, the applicant had failed to file its last six
- 24 quarterly quality of service reports as required by
- 25 Commission rule.

```
1 The record will reflect -- reflect that the
```

- 2 applicant's tariffs are out of date and incomplete and
- 3 appear to have been so for the last six or seven years.
- 4 There also seems to be a question as to who
- 5 actually provides the service and will comply with the
- 6 various requirements of the statute.
- 7 BPS believes the Commission needs to address
- 8 these issues upfront in this proceeding. The Commission
- 9 needs to determine what is or what is not acceptable at
- 10 this point in the process so if BPS, again, seeks to
- 11 obtain some relaxed regulation such as price cap
- 12 regulation, it is not caught in a regulatory catch 22 as
- 13 it has been in the past. Thank you very much.
- 14 JUDGE STEARLEY: Thank you, Mr. England. All
- 15 right. Big River, you may call your witness, Mr. Howe, to
- 16 the stand.
- 17 MR. LUMLEY: Thank you, your Honor.
- JUDGE STEARLEY: Mr. Howe, if you'll please
- 19 raise your right hand, I'll swear you in.
- 20 GERARD HOWE,
- 21 being first duly sworn to testify the truth, the whole
- 22 truth, and nothing but the truth, testified as follows:
- 23 DIRECT EXAMINATION
- 24 BY MR. LUMLEY:
- JUDGE STEARLEY: You may proceed.

```
1 Q (By Mr. Lumley) Could you state your name,
```

- 2 please?
- 3 A Gerard J. Howe.
- 4 Q And by whom are you employed?
- 5 A Big River Telephone Company.
- 6 Q And in what capacity?
- 7 A Chief Executive Officer.
- 8 Q And what's your business address?
- 9 A 24 South Minnesota Avenue, Cape Girardeau,
- 10 Missouri, 63703.
- 11 Q Thank you.
- MR. LUMLEY: Judge, since the testimony has
- 13 already been received, I'll skip over the usual questions
- 14 validating it and simply tender the witness for cross
- 15 examination.
- JUDGE STEARLEY: All right. Thank you,
- 17 Mr. Lumley. And cross-examination by Staff, Mrs. Heintz?
- 18 CROSS-EXAMINATION
- 19 BY MS. HEINTZ:
- 20 Q Good morning, Mr. Howe. I have a few questions
- 21 about Big River's quality of service reports. And first
- 22 of all, Big River is required to file quarterly quality of
- 23 service reports?
- 24 A Correct.
- 25 Q And Big River was delinquent in filing its

- 1 reports?
- 2 A That's correct.
- 3 Q And the delinquency was caused by a change in
- 4 office personnel?
- 5 A That's correct.
- 6 Q Big River filed all of its delinquent reports on
- 7 January 24th of this year?
- 8 A I know we did in January. I'm not sure of the
- 9 day.
- 10 Q Okay. And prior to this day in January when the
- 11 reports were filed, Big River had not filed a quarterly
- 12 quality of service report since the first quarter of 2005?
- 13 A That's correct.
- 14 Q Okay. And Big River intends to file its
- 15 quarterly reports on a timely basis in the future?
- 16 A That's correct.
- 17 Q Okay. And I have some questions about the
- 18 compilation of the data in those reports. Okay. And like
- 19 I said, Big River has filed all of its delinquent
- 20 quarterly reports?
- 21 A That's correct.
- 22 Q And after it filed the reports, there was a
- 23 conference call between members of Staff and Big River?
- 24 A Yes.
- 25 Q Okay. And during this conference call, did

- 1 members of Staff advise Big River about problems with the
- 2 data contained in the reports?
- 3 A They had questions, sought clarification and
- 4 then some suggestions for changes.
- 5 Q One of the major problems emphasized was Big
- 6 River's exclusion of installation and service work
- 7 provided -- or performed by your cable TV partners?
- 8 A That's an issue that they raised, correct.
- 9 Q And Big River now understands that work
- 10 performed by these partners must be included in these
- 11 reports?
- 12 A Yes. Starting with the first quarter of 2007,
- 13 we will include all the activity with regard to the
- 14 services that we provide over cable networks, be they
- 15 installation intervals, trouble ticket information, calls
- 16 into the call center, response times, things like that
- 17 will be included in our reports going forward.
- 18 Q And you are committed to working with your cable
- 19 TV partners to come up with a way of tracking and
- 20 compiling the data required by the reports?
- 21 A Yes.
- 22 Q Okay. And if I could just ask you some
- 23 questions about your tariff. Big River is not -- cable TV
- 24 partners is the entity providing telephone service?
- 25 A That is correct.

```
1 Q And a company operating telephone service must
```

- 2 file a tariff with service offerings?
- 3 A That is correct.
- 4 Q And a company's tariff must also contain the
- 5 prices of its bundled and intrastate telephone service
- 6 operation?
- 7 A Yes.
- 8 Q Big River adopted the tariff of LDD in 2001?
- 9 A Initially, we did, yes.
- 10 Q okay. And Big River last revised its Missouri
- 11 tariff in 2003?
- 12 A Are you talking about Tariff No. 1 or Tariff No.
- 13 2?
- 14 Q Tariff No. 1.
- 15 A Tariff No. 1 is the long distance tariff.
- 16 Q I'm sorry. Tariff No. 2.
- 17 A Tariff No. 2, the best I can recall, was last
- 18 updated in 2003. Yes.
- 19 Q Okay. And if granted the request for expansion,
- 20 Big River must file an updated tariff that complies with
- 21 Commission rules?
- 22 A Yes. Some of the issues that we had in regard
- 23 to tariffing is -- was really just based upon our trying
- 24 to interpret and understand sort of the laws of the land.
- 25 We understood that voice-over IP was an

- 1 interstate service, and this was all based upon rulings at
- 2 the FCC. That said that it was not to be regulated by the
- 3 state. So, therefore, at the time we started to provide
- 4 service with cable partners, we did not include it in our
- 5 tariff.
- 6 Subsequently, we have been made aware that the
- 7 Commission has made some rules with regard to subjecting
- 8 Voice Over IP to regulation. And as such, all the
- 9 information should be included in the QOS reports and
- 10 those services should be tariffed.
- 11 I do have a draft of a revised Tariff No. 2 that
- 12 includes the services that we offer. And this was all as
- 13 a follow-up to the recent -- I think the Federal District
- 14 Court refused to impose an injunction on the Commission to
- 15 stop them from regulating.
- With that, we decided to go ahead and
- 17 incorporate the Voice Over IP services in our Tariff No.
- 18 2.
- 19 Q Okay. And --
- 20 A I'm sorry. That was a long answer.
- 21 Q That's okay. And this tariff must be filed and
- 22 approved before Big River may provide phone service in
- 23 BPS's territory?
- 24 A Yes.
- 25 MS. HEINTZ: All right. Thank you, Mr. Howe.

- 1 That's all the questions I have.
- JUDGE STEARLEY: All right. Thank you, Ms.
- 3 Heintz. Cross-examination by BPS, Mr. England?
- 4 MR. ENGLAND: Yes, sir. Thank you. Your Honor,
- 5 I need to have an exhibit marked, and it is a copy of a
- 6 service agreement between Big River Telephone Company and
- 7 one of its cable TV partners. It has been classified as
- 8 Highly Confidential, so at least for purpose of my
- 9 examination, I think we need to go in-camera.
- 10 JUDGE STEARLEY: All right. Very well. We can
- 11 go ahead and mark that exhibit. We're up to Exhibit No.
- 12 7. Mr. Howe, do you have a copy of that? I've got an
- 13 extra if you need one.
- MR. LUMLEY: He does not have one up there. No.
- JUDGE STEARLEY: And we will go ahead and go
- 16 in-camera.
- 17 REPORTER'S NOTE: At this point, an in-camera
- 18 session was held, which is contained in Vol. 3, pages 36
- 19 through 56.

20

21

22

23

24

```
1 CONTINUED CROSS-EXAMINATION OF GERARD HOWE
```

- 2 BY MR. ENGLAND:
- 3 Q Mr. Howe, I'm looking at your direct testimony,
- 4 page 10, lines 13 through 19. If you want to, take a
- 5 minute or two just to kind of review that testimony. I've
- 6 got a -- or two general questions about this.
- 7 A Yes.
- 8 Q If I believe what you're -- you're testifying
- 9 to, there is a couple of services that you currently
- 10 provide. I say you. Big River currently provides,
- 11 correct?
- 12 A Yes.
- 13 Q And we asked for some information regarding that
- 14 in a data request.
- MR. ENGLAND: And if I may, I'd like to have
- 16 that marked as an exhibit, your Honor.
- 17 JUDGE STEARLEY: Yes, you may. We are at
- 18 Exhibit 8.
- 19 (Exhibit No. 8 was marked for identification.)
- MR. STEARLEY: You may proceed.
- 21 MR. ENGLAND: Thank you.
- 22 Q (By Mr. England) Excuse me. Mr. Howe, do you
- 23 have what's been marked for identification purposes as
- 24 Exhibit 8 in front of you?
- 25 A Yes.

```
1 Q And I believe that this is your response to our
```

- 2 Data Request No. 17, which asks for copies of marketing
- 3 materials describing the features of the pricing plans
- 4 that you've described in your testimony there on page 10,
- 5 correct?
- 6 A Yes.
- 7 Q And would you take a look at the response and
- 8 make sure that it's an accurate copy of the response you
- 9 provided to us, please?
- 10 A Yes.
- 11 MR. ENGLAND: Your Honor, I'd offer the exhibit
- 12 at this time.
- MR. STEARLEY: All right. Are there any
- 14 objections to Exhibit 8?
- 15 MR. LUMLEY: Just a moment, your Honor. I -- I
- 16 don't believe it's a complete copy of our response. There
- 17 was some additional --
- 18 MR. ENGLAND: It was intended to be.
- 19 MR. LUMLEY: There were additional sample
- 20 materials attached to the response. I mean, it's -- it's
- 21 certainly a portion of the response.
- MR. ENGLAND: Well, your Honor, I don't want to
- 23 be -- because my -- I guess I need to see the rest of it
- 24 because I don't mean for it to be a truncated exhibit.
- JUDGE STEARLEY: Very well.

```
1 MR. ENGLAND: your Honor, if I may approach the
```

- 2 witness, I want to give him some additional information.
- JUDGE STEARLEY: You may approach.
- 4 MR. ENGLAND: I understand it was provided.
- 5 A Yes. I believe this was provided in response to
- 6 the data request as well.
- 7 MR. ENGLAND: Your Honor, with respect to 8,
- 8 what I think I'll do is ask permission to submit a
- 9 late-filed Exhibit 8, which would include copies --
- 10 complete copies of -- of all of the marketing materials,
- 11 if you'd like.
- 12 JUDGE STEARLEY: That would be all right. Or --
- 13 or are the parties in agreement as to what the complete
- 14 exhibit will be when it's submitted?
- MR. LUMLEY: I believe we are. And, you know,
- 16 I'm comfortable leaving those extra pages with Mr. England
- 17 to copy, and he'll get those back to me later.
- 18 JUDGE STEARLEY: Okay. I assume there will be
- 19 no objections to that unless there is some alteration when
- 20 it's submitted. So at this point, I will tentatively rule
- 21 that it will be received into evidence.
- MR. ENGLAND: Thank you.
- 23 Q (By Mr. England) And I'm working now from
- 24 memory, and a very brief one, of what I saw there. But it
- 25 appeared to me that with the exception of perhaps one of

- 1 those marketing materials that all of these marketing
- 2 materials advertisements, whatever you want call them,
- 3 indicate that New Wave is providing the telecommunications
- 4 service. Would you agree with me?
- 5 A No.
- 6 Q Okay.
- 7 A These -- these that you didn't include in the
- 8 exhibit clearly identify Big River is providing the
- 9 service. Some of the documents don't really indicate who
- 10 provides the service. It says who to call.
- 11 Q Well, how is -- how do you communicate to the
- 12 customer that Big River is actually the provider of the
- 13 telecommunications services?
- 14 A In the agreement that they sign, the bill that
- 15 they receive and in communications with the customer that
- 16 the cable partner has on our behalf.
- 17 Q Uh-huh.
- 18 A They're indicating that Big River is the
- 19 provider of the service.
- 20 Q But the contact information in those
- 21 advertisements, at least those that are marketing
- 22 materials at New Wave, that's their customer contact;
- 23 right?
- 24 A That's correct. Which is pretty much consistent
- 25 with the agreement we went over earlier.

- 1 Q Where Big River utilizes the networks of cable
- 2 TV providers exclusively to provide service in a
- 3 particular area, does Big River advertise those
- 4 telecommunications services on its own or through its own
- 5 name, or does it do so under the cable TV providers name?
- 6 A We will generally simply advertise our services
- 7 through our cable TV partners. We generally where -- as
- 8 you said in your question, where we solely provided over
- 9 cable network, we will generally just use the marketing
- 10 and sales efforts that we've contracted with our cable
- 11 partners and our agreements with our cable partners.
- 12 Q Okay. Does New Wave currently provide on its
- 13 own a voice service in either Burney, Parma or Steele?
- 14 A Excuse me. No.
- 15 Q Does New Wave currently provide on its own a
- 16 voice service in any of its other Missouri franchised
- 17 areas?
- 18 A Not that I'm aware of.
- 19 Q I'm going to switch gears on you, Mr. Howe. May
- 20 I have that back? I think I've asked all the questions
- 21 I'm going to ask about that. Thank you.
- 22 Actually, you can keep that. This is your
- 23 direct testimony at page 8, I believe, lines 7 through 9.
- 24 You indicate that Big River's customers will have access
- 25 to -- equal access or presubscribed one plus dialing. Do

- 1 you see that?
- 2 A Yes.
- 3 Q And we asked you in a data request the list of
- 4 IXCs from which your customers could choose their
- 5 presubscribed long distance carrier. Do you recall that?
- 6 A Yes.
- 7 Q And do you recall that you provided us with a
- 8 list consisting of approximately 33 to 34 pages of IXCs
- 9 with approximately 50 IXCs to a page?
- 10 A Yes.
- 11 Q Would you agree with me that lists, at a
- 12 minimum, 1650 IXCs listed on it?
- 13 A Yes.
- 14 Q I guess my question is, is it your testimony
- 15 that Missouri customers can presubscribe to any one of
- 16 these 1650 IXCs?
- 17 A If a customer calls us and wants to presubscribe
- 18 to one of those valid IXCs, we will put that kick into our
- 19 switch.
- 20 Q You don't require an access service request from
- 21 that IXC?
- 22 A Relative to the detailed process, yes, I think
- 23 we do. But, generally, the process is if the customer
- 24 comes to us with a request and has the proper
- 25 authorization and documentation, we will provide access to

- 1 that long distance carrier.
- 2 Q Is the list you gave to us in response to the
- 3 data request the same list you give to a customer when he
- 4 signs up for service?
- 5 A No.
- 6 Q What -- what list of carriers do you give him
- 7 when he signs up for service?
- 8 A We just generally tell them that if they --
- 9 generally, most of our customers buy one of our packages.
- 10 Most of our packages contain a discounted long distance
- 11 element, which we provide only through our long distance
- 12 service.
- 13 And as such, the majority of our customers take
- 14 our long distance service. It's almost like a -- a
- 15 wireless carrier and wireless provider. So we get very
- 16 few requests. But when we do get requests, we will tell
- 17 the customer that whatever long distance provider they
- 18 choose to use, we will provide them.
- 19 Q So it's up to the customer --
- 20 A I'm sorry. We -- yes. We generally do not give
- 21 them a list.
- 22 Q It's up to the customer to specifically request
- 23 another IXC? That's their choice?
- 24 A If they ask us, you know, our customer service
- 25 folks will probably tell them some of the other long

- 1 distance carriers, you know.
- 2 Regrettably, the number of long distance
- 3 carriers has been dwindling as AT&T and Verizon have
- 4 acquired some of the larger players that, you know,
- 5 consolidate a large chunk of the industry before that.
- But we just don't see it very often. We just
- 7 don't see a lot of people coming in saying, Hey, I got a
- 8 flyer from AT&T or Verizon, and I want to use their long
- 9 distance service. Because generally those carriers are
- 10 also providing enhanced packages with their local package
- 11 as well.
- 12 Q Are your customer service representatives or
- 13 those of New Wave that are operating or acting on your
- 14 behalf instructed to quote prices for basic local exchange
- 15 as a stand-alone service?
- 16 A Are they instructed to quote? If they're asked
- 17 by a customer for basic local, they will quote. And they
- 18 have job aids to enhance -- we have job aids for them. So
- 19 when somebody calls, as in this case, Mr. Schoonmaker
- 20 called our customer service, they have a job aid that they
- 21 reference that they can see what a basic local is.
- 22 And what we also provide, and I think it was
- 23 probably a source of some confusion for Mr. Schoonmaker
- 24 when he called our customer service center, is that we
- 25 generally quote all required charges as well.

```
1 So if there is an extended area service charge,
```

- 2 it's -- generally, we will tell the person. And I believe
- 3 in the case with Mr. Schoonmaker he said it was \$15 for
- 4 maybe Dexter or something. That included all the
- 5 mandatory charges, including UKEL (ph.), extended area
- 6 service. And -- and it might include -- and they'll
- 7 probably indicate the 911 surcharge that's included as
- 8 well.
- 9 Q To the extent Mr. Schoonmaker was told he
- 10 couldn't have the long distance carrier of his choice; is
- 11 that --
- 12 A It was a misunderstanding, more than likely,
- 13 with regard to -- our customer service rep was probably
- 14 thinking that he wanted a package. We have a package
- 15 called Timeless Talk, which is unlimited domestic U.S.
- 16 long distance calling, which we provide in conjunction
- 17 when you buy your local service in a package.
- 18 It's a residential savings package, which
- 19 includes basic local lines, mandatory extended area,
- 20 three-way calling, call forwarding, Caller I.D. You have
- 21 to buy that package to get the Timeless Talk package
- 22 included.
- 23 And as such, you cannot buy that with just basic
- 24 local. So if there was a misunderstanding, it was --
- 25 they're wanting to -- they thought -- the customer or the

1 caller was wanting to buy a package and wanted to choose

- 2 the carrier of their choice.
- 3 And in that case, we cannot provide unlimited
- 4 long distance for MCI or AT&T and -- well, MCI, Verizon
- 5 now.
- 6 Q And why is that?
- 7 A Because we're not an authorized agent on their
- 8 behalf, and we can't put them into terms that they are
- 9 not, you know, privy to or a party to.
- 10 Q I thought maybe it would also be a matter of
- 11 economics for you to pay them a permanent rate.
- 12 A No. But if they're the carrier, I can't
- 13 contract their services to a customer.
- 14 Q So if a customer wants simply basic local
- 15 telecommunications service as a stand-alone product and
- 16 wants to presubscribe to an IXC other than Big River, they
- 17 can do so?
- 18 A Yes, sir.
- 19 Q And your customer service reps are instructed to
- 20 tell them they can?
- 21 A Yes.
- 22 Q And so are the New Wave customer service reps?
- 23 A Yes, sir.
- Q Okay. Following up on some other data requests
- 25 we've asked you, it's my understanding that at this time,

- 1 Big River has not determined what new services it will
- 2 provide in the BPS exchanges; is that correct?
- 3 A Other than we will be providing basic services
- 4 that are required to go into a small incumbent exchange
- 5 carrier's market. We will be providing that. But --
- 6 specifics with regard to packages and such, we're not
- 7 sure.
- 8 Q And, similarly, you have not at this time
- 9 determined what prices you will charge for new or existing
- 10 services that Big River will provide in BPS exchanges,
- 11 correct?
- 12 A That's correct. It's -- yeah. That is correct.
- 13 Q This may have already been touched upon by Ms.
- 14 Heintz, but I want to follow up on it, on the quality of
- 15 service reporting. I believe it's your surrebuttal now,
- page 2, and I'm looking at lines 9 through 11, where you
- 17 say you have met with Staff, discussed your reports and
- 18 planned immediately to address Staff's remaining concerns
- 19 about the manner in which Big River tracks and compiles
- 20 the data. Do you see that?
- 21 A Yes.
- 22 Q And can you tell me exactly what are those
- 23 "remaining concerns?" Or are they the same as you
- 24 discussed with Ms. Heintz?
- 25 A They were the same that we discussed with Ms.

- 1 Heintz.
- 2 Q So --
- 3 A It was essentially the inclusion of information
- 4 relating to cable customers that are provided over cable
- 5 networks using Voice Over IP.
- 6 Q Tracking and compiling data regarding those
- 7 calls, correct?
- 8 A Yes.
- 9 Q Any other concerns that you recall Staff had
- 10 with respect to your quality of service reports?
- 11 A There was some question with regard to the
- 12 classification of local and intraLATA calls, I believe,
- 13 and concerned with the fact that we have one switch that
- 14 services multiple exchanges.
- 15 And there was some issue with -- with that. I
- 16 think it's just something that needs to be clarified. I
- 17 don't think there's really an issue. But it's probably --
- 18 it's a subject of further discussions we'll have with
- 19 Staff.
- 20 Q When do you anticipate that these concerns will
- 21 be addressed and corrected?
- 22 A With the first quarter report.
- 23 Q To be roughly in the second quarter, then, of
- 24 this year?
- 25 A Yes. I believe it's filed on -- middle of May.

```
1 Q Also, in your surrebuttal testimony, page 13,
```

- 2 lines 2 and 3. And this follows up on some earlier
- 3 testimony that you intend to revise your tariffs to
- 4 include these VOIP offerings. Do you see that?
- 5 A Yes.
- 6 Q Has -- I guess my first question is has Staff
- 7 advised you of any other shortcomings in your tariff that
- 8 need to be revised or corrected?
- 9 A I don't believe so.
- 10 Q Are you personally aware of any other
- 11 shortcomings in your tariff that need to be fixed, revised
- 12 or corrected?
- 13 A If there are any, they're probably
- 14 clarifications.
- 15 Q Now, I believe in response to a question from
- 16 Ms. Heintz, you indicated that your local tariff had been
- 17 updated in 2003; is that right?
- 18 A I speculated that it was updated in 2003. Yes.
- 19 I don't -- I might have a copy in front of me. Tariff
- 20 No. 2?
- 21 Q Your tariff is actually attached --
- 22 A Right.
- 23 Q -- to your testimony.
- 24 A I'm going through it now.
- 25 Q Okay.

- 1 A Yes. In August of 2003.
- 2 Q If I look through the sheets themselves, would
- 3 you agree with me that the vast majority of the sheets are
- 4 1998 or 1999 effective dates?
- 5 A That is correct.
- 6 Q And as a matter of fact, most of these tariff
- 7 sheets bear the name of your predecessor, LDD, Inc.,
- 8 correct?
- 9 A That's correct.
- 10 Q I would think that -- well, let me -- let me --
- 11 there's not a question. Let me ask you a question.
- 12 A You know, I used to work at AT&T. Now it's
- 13 interesting when I go back through some of their tariffs
- 14 to some of the guys I used to work with at the bottom of
- 15 the page some of their tariffs are so old.
- more they remain the same?
- 18 A Yes.
- 19 Q Would you agree with me that in a competitive
- 20 environment, you would think prices would change over a
- 21 seven to eight, nine-year period of time?
- 22 A Yeah. You would think.
- 23 Q But at least as far as the pricing in this
- 24 tariff, they haven't changed?
- 25 A That is correct.

```
1 Q I also note -- and it's attached to your
```

- 2 testimony -- that Big River acquired additional
- 3 certificates to provide basic local telecommunications
- 4 services and CenturyTel and Spectra exchanges in September
- 5 of '03. And then Sprint, now Embarq, exchanges in July of
- 6 '05, correct?
- 7 A Correct.
- 8 Q Yet, the list of exchanges in your tariff
- 9 indicating at least where you provide basic local
- 10 telecommunications service hasn't changed since 1999,
- 11 correct?
- 12 A That's correct.
- 13 Q So that's something that would need to be
- 14 updated, wouldn't it?
- 15 A Well, we requested authority to go in those
- 16 areas based upon the relationship that we were developing
- 17 with the company plans that it was going to pull us into
- 18 those areas. Those plans have subsequently changed.
- 19 We are continuing to work with other carriers,
- 20 possibly to go into Embarq and Century or Spectra
- 21 territory. But those plans are not definitive yet for us
- 22 to update. We have never been in a position to update the
- 23 tariff to the extent -- you know, where we would go in to
- 24 do business in those territories.
- 25 Q My understanding is that you currently -- at

- 1 least reading your annual report and the non-proprietary
- 2 version that you are currently providing services in a few
- 3 CenturyTel and/or Embarq exchanges, notably, Columbia?
- 4 A I think we subsequently found that the
- 5 information that we had was in error. I don't know if we
- 6 submitted a correction to that. We just turned this up in
- 7 the past week or so. And the telephone number for which
- 8 we attributed service -- the physical service address was
- 9 actually a billing address. And we reviewed and we do not
- 10 provide territory in any of Embarg or Century or Spectra's
- 11 territory.
- 12 Q So to the extent your annual reports indicates
- 13 you provide services in Columbia, Cuba, Elsinor, Boling
- 14 Green and Fort Leonard Wood --
- 15 A Those were all -- yeah. NPA -- and I don't
- 16 know. I'm trying to remember if we indicated the number
- 17 of lines that might have been associated with that. But
- 18 in each case, it was an NPA and XX error that placed a
- 19 customer in error either because the billing and physical
- 20 address were mixed up or we simply had an NPA and XX
- 21 incorrect in our database and incorrectly reported
- 22 somebody, for instance, in -- did you mention Boling
- 23 Green?
- 24 O I did.
- 25 A And we don't have any customers in Boling Green,

- 1 Bellgrade, Columbia. No local customers anyway.
- 2 MR. ENGLAND: Just a second. I think I'm about
- 3 done. Excuse me a second.
- 4 JUDGE STEARLEY: All right.
- 5 MR. ENGLAND: Mr. Howe, I have no other
- 6 questions.
- 7 JUDGE STEARLEY: Thank you, Mr. England.
- 8 Mr. England, on Exhibit No. 7, I believe Mr. Lumley had
- 9 expressed that he didn't have any objections, but I don't
- 10 believe you've offered it.
- 11 MR. ENGLAND: If I haven't, I'll do so now. And
- 12 8 was the one that I need to fix, right?
- 13 JUDGE STEARLEY: Yes. And when that comes in
- 14 late filed, it will still have the designation of Exhibit
- 15 8. Are there any objections to the offering of Exhibit
- 16 No. 7?
- MR. LUMLEY: No, your Honor.
- MS. HEINTZ: None.
- 19 JUDGE STEARLEY: Hearing none, it will be
- 20 received and admitted into evidence.
- 21 JUDGE STEARLEY: And now questions from the
- 22 Bench. Commissioner Appling?
- 23 COMMISSIONER APPLING: I don't have any
- 24 questions, Judge, at this point.
- 25 JUDGE STEARLEY: All right. Redirect,

- 1 Mr. Lumley?
- 2 MR. LUMLEY: Very briefly, your Honor.
- 3 REDIRECT EXAMINATION
- 4 BY MR. LUMLEY:
- 5 Q Mr. Howe, with regard to Exhibit 7-HC, your
- 6 agreement with New Wave, would it be fair to say that
- 7 that's analogous to an interconnection agreement with an
- 8 incumbent phone company?
- 9 A In many ways, it is, yes.
- 10 Q But cable companies, to your understanding, are
- 11 not subject to the requirements of the Telecom Act in
- 12 terms of interconnection and unbundled network elements
- 13 and things like that, are they?
- 14 A Not that I'm aware of.
- 15 Q So it's strictly a commercial agreement between
- 16 you and that cable company?
- 17 A Yes.
- 18 Q Between Big River and that cable company?
- 19 A Yes. We certainly weren't looking at any of the
- 20 elements of '96 Act to determine what was to go in there.
- 21 It was pretty much just a straight negotiation through the
- 22 two parties.
- 23 Q But through that agreement, you're obtaining
- 24 similar support in terms of network and customer support
- 25 that you could get and often do get from incumbents in

- 1 other areas, correct?
- 2 MR. ENGLAND: Counsel's leading.
- JUDGE STEARLEY: Could you please rephrase,
- 4 Mr. Lumley?
- 5 MR. LUMLEY: Yes, your Honor.
- 6 Q (By Mr. Lumley) When -- your -- your company is
- 7 providing services outside of areas that are -- where you
- 8 have a cable partner arrangement, correct?
- 9 A Yes.
- 10 Q And in those instances, do you have an
- interconnection agreement with the phone company?
- 12 A Yes. Almost entirely outside of the areas where
- 13 we provide service with a cable partner, we provide
- 14 service via an interconnection agreement with an incumbent
- 15 Local Exchange Carrier.
- 16 And, in fact, the bulk of our lines that we
- 17 service our customers with are via either a commercial
- 18 agreement with an incumbent or with unbundled network
- 19 elements, either four wire loops or two wire -- two wire
- 20 loops.
- 21 MR. LUMLEY: That's all my questions, your
- 22 Honor.
- JUDGE STEARLEY: All right.
- 24 COMMISSIONER APPLING: Judge --
- 25 JUDGE STEARLEY: Okay. Commissioner Appling has

- 1 a question for you.
- 2 CROSS-EXAMINATION
- 3 BY COMMISSIONER APPLING:
- 4 Q Good morning, sir.
- 5 A Good morning.
- 6 Q How are you doing?
- 7 A Great.
- 8 Q Good. I have the issues in just three of them I
- 9 think is the major issues. I want to you do two things
- 10 for me just to recap to see what you're looking for. What
- 11 are you asking this Commission to do? Try to keep that
- 12 down to four or five minutes if you can, please.
- 13 And the second thing is you're asking us to
- 14 waive some issues on Issue No. 3 as we have done for some
- 15 -- some other companies in the State of Missouri. Would
- 16 you kind of touch on what we waivered and what you're
- 17 asking us to waiver? Would you do that for me just --
- 18 just to bring me up to speed?
- 19 A Sure. I don't know if I'm going to be able to
- 20 stretch out what we're really fundamentally asking for
- 21 four or five minutes because we basically provide
- 22 telephone service. And as I was telling Mr. Lumley, we
- 23 generally provide that service by accessing our customer
- 24 with -- through a relationship we have with someone who
- 25 has a big vast network.

```
1 In many instances, we use the network of AT&T
```

- 2 because they touch everybody in a lot of the southeastern
- 3 part of the state. So we can go offer service to a
- 4 hospital, to a school district and all the ten schools
- 5 that might be a part of that school district. We can
- 6 provide that service just using the cable pair of
- 7 Southwest -- or AT&T.
- 8 What we're essentially asking to do is to
- 9 continue the relationship that we have with cable
- 10 companies. For instance, I have an existing relationship
- 11 with the company that we want to use to go into the
- 12 exchanges of Burney, Parma and Steele, which are served by
- 13 BPS Telephone Company.
- We have a relationship with the cable company in
- 15 Dexter, Missouri. And I could use and I have in the past
- 16 used AT&T to access my customers in Dexter, Missouri.
- 17 Well, the cable company, New Wave, came to me
- 18 and said, We'd like you to do the same thing using our
- 19 network, the cable TV network using this new Voice Over IP
- 20 technology.
- 21 And we told them we use that technology. We can
- 22 use your network. And so we struck an agreement with them
- 23 to provide service over their network as well, very
- 24 similar to what we do with AT&T.
- Now we want to go into Burney, Parma and Steele,

- 1 which are small communities served by BPS Telephone
- 2 Company, and bring our cable partner who is already there
- 3 in the case of Burney and they are acquiring the cable
- 4 franchises in Parma and Steele. Again, they said, Can we
- 5 use their cable network to provide our telephone service
- 6 to our customers and acquired customers in a relationship
- 7 with our cable partner down there.
- 8 So we essentially want to be allowed to go into
- 9 these three small exchanges and provide competitive
- 10 telephone service.
- 11 With regard to the waivers, there are
- 12 essentially like three waivers in dispute that we desire.
- 13 These are three waivers in combination of many waivers
- 14 that are generally provided to Competitive Local Exchange
- 15 Companies.
- 16 For instance, one of the requirements that we
- 17 want waivered is the requirement to submit an exchange
- 18 boundary map. Well, we are going to file the same
- 19 exchange that Burney -- BPS Telephone has established, the
- 20 maps that they have submitted.
- 21 It would be superfluous for us to submit another
- 22 set of exchange maps on our behalf when we're using the
- 23 same exchange maps and the same territory that they're
- 24 using.
- 25 Another one of the items that we want waived is

- 1 the -- the requirement for us to report income on a
- 2 depreciation fund. I don't imagine there's -- there's
- 3 probably still some Staff here that know what income on
- 4 depreciation fund is, but it's a rudimentary part of
- 5 rate-making in the old rate of return scheme, which I
- 6 understand BPS is still subject to.
- 7 But it's a way of tracking hypothetical income
- 8 on a depreciation fund to keep local telephone rates down.
- 9 My local rates are -- are kept down by competition. And
- 10 my rates are not set in a regulatory rate-making process.
- 11 And, thus, me to report income on a depreciation
- 12 fund for the effect of hypothetically reducing my rates,
- 13 which aren't even subject to that rate-making process
- 14 makes no sense to me. And, thus, we've asked that to be
- 15 waived.
- 16 And then the final one is just a requirement for
- 17 a competitive company to follow the uniform system of
- 18 accounts, the FCC's mandated way of tracking all of your
- 19 revenue, expenses and investments.
- 20 Again, that was established in the old rate of
- 21 return rate-making scheme. And tracking our financials in
- 22 such a manner makes no sense because they will never be
- 23 subject to our rate-making process.
- So, again, we've asked that those waivers are
- 25 granted us as we provide service in BPS as those waivers

1 have been provided as we have been granted authority to

- provide service in AT&T's territory.
- 3 Q What services are you providing at Fort Leonard
- 4 Wood? Cable?
- 5 A Yeah. We do not provide any services at Fort
- 6 Leonard Wood.
- 7 Q Okay. I just thought I heard an attorney
- 8 mention this morning that Fort Leonard Wood was one of
- 9 your areas of operation.
- 10 A It could have been -- again, if it was
- 11 inadvertently listed on our annual report, it was a result
- 12 of a clerical error.
- 13 COMMISSIONER APPLING: Thank you for your time.
- 14 JUDGE STEARLEY: All right. Is there any
- 15 recross based on Commissioner Appling's questions?
- Ms. HEINTZ: No, your Honor.
- MR. ENGLAND: No, thanks.
- 18 JUDGE STEARLEY: Very well. Mr. Howe, you can
- 19 step down. You will not be finally excused at this time,
- 20 though, just in case the Commissioners might have
- 21 additional questions for you later.
- MR. HOWE: I want to enjoy the snow as well if
- 23 that's okay.
- 24 JUDGE STEARLEY: And, Ms. Heintz, I believe it's
- 25 time for your witness. Before we get started, do you

1 anticipate Mr. Van Eschen's testimony is going to be long?

- 2 MS. HEINTZ: No.
- JUDGE STEARLEY: Okay. We'll --
- 4 MR. ENGLAND: I think the more accurate question
- 5 is whether the cross-examination of Mr. Van Eschen will --
- 6 MS. HEINTZ: Mr. Van Eschen will be very short.
- 7 JUDGE STEARLEY: That's true. I just wanted to
- 8 give our court reporter a break here shortly.
- 9 MR. ENGLAND: I anticipate roughly, time-wise,
- 10 probably the same sort of time with Mr. Van Eschen as we
- 11 took with Mr. Howe.
- 12 JUDGE STEARLEY: All right. Why don't we go
- 13 ahead and take a ten-minute break at this time? And we'll
- 14 come back and pick up with you, Mr. Van Eschen.
- 15 (Break in proceedings.)
- JUDGE STEARLEY: All right. We are back on the
- 17 record, and we're picking up with staff's witness, John
- 18 Van Eschen. Mr. Van Eschen, I'll need to swear you in.
- JOHN VAN ESCHEN,
- 20 being first duly sworn to testify the truth, the whole
- 21 truth, and nothing but the truth, testified as follows:
- 22 DIRECT EXAMINATION
- 23 BY MS. HEINTZ:
- JUDGE STEARLEY: Thank you. You may proceed,
- 25 Mrs. Heintz.

```
1 Q (By Ms. Heintz) Would you state your name
```

- 2 please and spell it for the court reporter?
- 3 A My name is John Van Eschen. That's V-a-n
- 4 E-s-c-h-e-n.
- 5 Q And by whom are you employed and in what
- 6 capacity?
- 7 A I'm the Manager of the Telecommunications
- 8 Department on the Staff of the Missouri Public Service
- 9 Commission.
- 10 Q Okay. You are the same John Van Eschen who
- 11 filed rebuttal and surrebuttal testimony in this case?
- 12 A Yes, I am.
- MS. HEINTZ: And as his testimony has already
- 14 been admitted, I tender this witness for
- 15 cross-examination.
- 16 JUDGE STEARLEY: Thank you, Ms. Heintz.
- MS. HEINTZ: Thank you.
- JUDGE STEARLEY: We have cross-examination
- 19 beginning with Mr. Lumley from BPS.
- MR. LUMLEY: Big River.
- JUDGE STEARLEY: I mean Big River. Pardon me.
- 22 MR. LUMLEY: That's right. Lawyers are --
- JUDGE STEARLEY: My eyes crossed there on my
- 24 paper.
- MR. LUMLEY: That's all right. We lawyers are

- 1 interchangeable, so --
- 2 MR. THOMPSON: I'm going to object to that.
- 3 MR. LUMLEY: It would be an upgrade for me.
- 4 I'll stipulate to that.
- 5 MR. ENGLAND: But we're not sticks in the mud,
- 6 your Honor.
- 7 MR. LUMLEY: That's right.
- 8 CROSS-EXAMINATION
- 9 BY MR. LUMLEY:
- 10 Q Good morning, Mr. Van Eschen.
- 11 A Good morning.
- 12 Q Do you know approximately how many access lines
- 13 BPS serves?
- 14 A No, I do not.
- Q Would you agree that it's probably under 5,000?
- 16 A Yes.
- 17 Q In opening statement, your counsel indicated
- 18 that there was two CLECs that currently hold certificates
- 19 to provide basic local service in small ILEC territories.
- 20 Were you present for that?
- 21 A Yes.
- 22 Q Are you aware of the names of the two companies?
- 23 A Yes, I am.
- Q And what are they?
- 25 A I want to make sure I have them correct.

- 1 Missouri State Discount is one, and the other one is
- 2 Universal Telecom.
- 4 certificate includes the BPS exchanges?
- 5 A No, it does not. That certificate that
- 6 Universal Telecom received included the service territory
- 7 of Alltel and TDS companies.
- 8 Q Thank you. In your testimony, you touched on
- 9 Staff's concerns about Big River's quality of service
- 10 reports. Do you recall that?
- 11 A Yes.
- 12 Q Do issues like that arise from time to time with
- 13 regard to other companies as well in terms of their
- 14 submitting reports that are required?
- 15 A Yes, they do.
- 16 Q And there's also been testimony regarding the
- 17 accuracy of Big River's tariffs. Do you recall that?
- 18 A Yes.
- 19 Q Do other phone companies from time to time file
- 20 corrective pages because they find their tariffs have
- 21 become out of date?
- 22 A Yes. That does happen.
- MR. LUMLEY: All right. I don't have any
- 24 further questions.
- JUDGE STEARLEY: Thank you, Mr. Lumley.

- 1 Cross-examination by BPS, Mr. England?
- 2 MR. ENGLAND: Thank you, your Honor.
- JUDGE STEARLEY: You may proceed.
- 4 MR. ENGLAND: Thank you.
- 5 CROSS-EXAMINATION
- 6 BY MR. ENGLAND:
- 7 Q Good morning, Mr. Van Eschen.
- 8 A Good morning.
- 9 Q Let me follow up on a couple of questions that
- 10 Mr. Lumley asked you. With respect to the MSDT and
- 11 Universal Service companies that you referenced a minute
- 12 ago --
- 13 A Yes.
- 14 Q -- would you agree with me that those are
- 15 resellers of basic local telecommunications services?
- 16 A I believe that they are, yes.
- 17 Q In fact, they're prepaid resellers, are they
- 18 not?
- 19 A I think that would be a fair characterization of
- 20 their business.
- 21 Q Is it also fair to say that Staff has
- 22 traditionally viewed resellers in a different light than a
- 23 facility-based competitor?
- 24 A Resellers from facility-based?
- 25 Q Yes.

- 1 A I think we -- we have taken positions in prior
- 2 cases where we viewed resellers differently in regards to
- 3 the granting of competitive classification.
- 4 Q Would you agree with me generally that resellers
- 5 don't pose a -- as significant a -- a competitive threat,
- 6 if you will, as a facility-based carrier?
- 7 A I would generally agree with that to the extent
- 8 that the incumbent is receiving revenue from the reseller.
- 9 Q Okay. And then, finally, would you agree with
- 10 me that, at least to your knowledge, this is the first
- 11 facility-based CLEC that has sought a certificate in a
- 12 small telephone company exchange?
- 13 A Yes.
- 14 Q Mr. Van Eschen, in your surrebuttal, page 4,
- 15 Line 1 through 12, if you want to take a minute to just
- 16 kind of scan that, I'm going to ask you a couple of
- 17 questions.
- 18 A Yes.
- 19 Q You -- you indicate or, rather, you state that
- 20 you share, to a certain degree, a concern raised by
- 21 Mr. Schoonmaker as to whether Big River or the cable TV
- 22 partner is providing service. Do you see that?
- 23 A Yes.
- 24 Q After -- well, after reading Mr. Howe's
- 25 surrebuttal testimony and further listening to his

- 1 cross-examination this morning, do you still share that
- 2 same concern?
- 3 A That part of my testimony reflects some prior
- 4 discussions that internally the Staff has had regarding
- 5 Big River. And -- and in those discussions, you know, we
- 6 looked at, you know, the web sites of the cable TV
- 7 companies.
- And it looks like they're offering phone
- 9 service. And there have been other cases where the issue
- 10 has come up whether the cable TV company is providing
- 11 phone service or whether Big River is.
- 12 And when we discuss those -- that type of issue
- 13 with Big River, they've always said that we're the
- 14 provider of the phone service. And when we talk to the
- 15 cable TV company in question, they always point to Big
- 16 River as the provider of phone service.
- And to that extent, we've dropped the issue.
- 18 And -- but I do recognize that, potentially, there is some
- 19 confusion.
- 20 Q In the past, at least with some of the ILECs, I
- 21 know Staff has been very concerned about who is actually
- 22 providing the service, particularly with respect to
- 23 fictitious names and marketing. Would you agree with me?
- 24 A Yes. Absolutely.
- 25 Q Okay. In fact, requiring companies to modify

1 their tariff to include the fictitious names that they may

- 2 be offering their service under?
- 3 A Yes.
- 4 Q Okay. Section 392.451.1(2) requires an
- 5 applicant for a certificate on a small ILEC territory to
- 6 "advertise the availability of such essential services and
- 7 the charges therefore using media of general
- 8 distribution." Are you familiar with that requirement?
- 9 A Yes.
- 10 O Do advertisements that show the cable TV
- 11 provider as providing telecommunications service, in your
- 12 mind, satisfy that requirement?
- 13 A I -- I'm not quite sure how to answer that. It
- 14 -- it might. I guess my reference would be that the
- 15 provider of the telephone service is shown on the
- 16 advertisement, so the -- the customer clearly knows who is
- 17 the provider of phone service.
- 18 Q In Mr. Howe's testimony here this morning, he
- 19 described how they provide equal access to long distance
- 20 carriers or interexchange carriers. The fact that a list
- 21 is not provided unless the customer asked for one, is that
- 22 your understanding as to how presubscription is to be
- 23 provided?
- 24 A I don't believe that the Commission has any
- 25 specific rules that require that a list be provided. I

- 1 know in the past, there have been issues regarding that.
- 2 But --
- 3 Q What about the FCC? They've prescribed some
- 4 procedures, have they not, for presubscription?
- 5 A That, I don't know off the top of my head.
- 6 Q Okay. Is that something you think that ought to
- 7 be cleared up before BPS is given a certificate to provide
- 8 service in BPS's exchanges?
- 9 MS. MORGAN: Big River.
- 10 Q (By Mr. England) Excuse me. Before Big River
- 11 is given a certificate to provide services in BPS's
- 12 exchange?
- 13 A Specifically, what are you asking Big River --
- 14 Q Whether or not the way in which they offer
- 15 presubscription is compliant with the law.
- 16 A From what I understand, they'll provide
- 17 information to the customer upon request on interexchange
- 18 carriers. And in my opinion, that's fine.
- 19 Q Well, and my question was a little different.
- 20 My question was, is it -- is it important -- should it be
- 21 -- should a grant of a certificate to Big River be
- 22 conditioned upon them providing equal access compliant
- 23 with the law, regardless of whether you think it's fine or
- 24 not?
- 25 A Yes. I -- I think that's an expectation.

```
1 Q At page 8 of your rebuttal testimony, lines 6
```

- 2 through 8, do you see that?
- 3 A Yes.
- 4 Q You state, Granting Big River's request to be --
- 5 to bring more consumer choice and more advanced services
- 6 to more rural areas will promote the public interest and
- 7 further the goal of providing equitable access to all
- 8 Missourians. Do you see that?
- 9 A Yes.
- 10 Q Would you agree that you are not aware of any
- 11 new or advanced telecommunications services that Big River
- 12 will bring to the exchanges served by BPS that BPS is not
- 13 already providing?
- 14 A That is correct.
- MR. ENGLAND: Your Honor, may I have an exhibit
- 16 marked for purposes of identification?
- 17 JUDGE STEARLEY: Certainly.
- 18 MR. ENGLAND: This is our Data Request No. 1 to
- 19 Staff and Staff's response. I believe it's
- 20 non-proprietary.
- JUDGE STEARLEY: And we're at Exhibit 9.
- MR. ENGLAND: Thank you, your Honor.
- 23 COMMISSIONER APPLING: Thank you.
- JUDGE STEARLEY: You may proceed.
- MR. ENGLAND: Thank you, your Honor.

```
1 Q (By Mr. England) Mr. Van Eschen, do you have
```

- 2 Exhibit 9 in front of you?
- 3 A Yes.
- 4 Q And do you recognize that as BPS's data request
- 5 to Staff?
- 6 A Yes.
- 7 Q And more importantly, your response to that data
- 8 request?
- 9 A Yes.
- 10 MR. ENGLAND: Thank you. I'd offer that exhibit
- 11 at this time.
- 12 JUDGE STEARLEY: Any objections? Hearing none,
- 13 Exhibit No. 9 will be received and admitted into evidence.
- 14 (Exhibit No. 9 was admitted into evidence.)
- 15 Q (By Mr. England) Mr. Van Eschen, in that
- 16 exhibit or that data request, we asked Staff if Big River
- 17 complied with PSC's modernization rule 4 CSR 240-32.100,
- 18 correct?
- 19 A Yes.
- 20 Q And that is something is that BPS should be
- 21 complying with today, not just when they seek to provide
- 22 service in a small companies exchange, correct?
- 23 A That's true.
- Q Okay. I believe you responded in the
- 25 affirmative for all elements with the exception of equal

- 1 access and stated that Staff was unable to verify that.
- 2 Do you see that?
- 3 A Yes.
- 4 Q Has Staff now been able to verify whether B --
- 5 excuse me -- Big River provides equal access as required
- 6 by the Commission rule?
- 7 A They claim they offer equal access. And based
- 8 on the testimony of Mr. Howe this morning, they say that
- 9 they do.
- 10 Q But -- well, let me ask you this: Is it fair to
- 11 say that Staff's investigation as to Big River's
- 12 compliance with this aspect -- or this entire rule was
- 13 based upon your review of Big River's tariff, correct?
- 14 A Tariff as well as the interconnection agreement
- 15 that Big River has --
- 16 Q Okay.
- 17 A -- with AT&T.
- 18 Q In other words, Staff did no independent
- 19 analysis?
- 20 A That's correct.
- 21 Q Okay. You -- you issued no data requests to Big
- 22 River; is that right?
- 23 A That's correct.
- Q Does Staff know of its own accord whether Big
- 25 River offers basic local telecommunications service as a

- 1 separate and distinct service?
- 2 A Based on their tariff, they say that they do.
- 3 And -- and based on the company's application and -- and
- 4 the testimony of Mr. Howe, they say that they do and will.
- 5 Beyond that, I can't state anything further.
- 6 Q You didn't -- you or a member of your Staff did
- 7 not make a phone call to Big River's representative like
- 8 Mr. Schoonmaker did?
- 9 A No, we did not.
- 10 Q And now, let me ask you some questions about Big
- 11 River's tariff, if I may. At page 1 of your
- 12 surrebuttal --
- 13 A Uh-huh.
- 14 Q -- lines 23 and 24, you state that, Big River's
- 15 tariff doesn't appear to identify its current intrastate
- 16 telecommunications service offering. Do you see that?
- 17 A Yes.
- 18 Q And I believe then at page 4 of that same
- 19 testimony, lines 15 through 17, you recommend that Big
- 20 River's tariff be updated to clearly identify the services
- 21 and rates offered to the customers?
- 22 A Yes.
- 23 Q Has Staff identified any other areas where Big
- 24 River's tariff is out of date or inadequate or needs to be
- 25 fixed?

- 1 A We haven't had any -- any specific discussions
- 2 yet with Big River about their tariff. I guess in going
- 3 through this proceeding, I think we want to take a good,
- 4 close look at and ensure that their tariff clearly spells
- 5 out all the expectations and commitments that they have
- 6 agreed to.
- 7 Q You're not aware of any of the others at this
- 8 time other than the service offerings -- all service
- 9 offerings don't appear to be listed; is that right?
- 10 A Yeah. We -- we could not find the -- the
- 11 specific service offerings that were alluded elsewhere in
- 12 the testimony.
- 13 Q We also asked you for a copy of the unredacted
- 14 annual report of Big River, the -- because I believe you
- 15 referenced it in your testimony. And I don't want to get
- 16 into the highly confidential information, which I
- 17 understand to be the number of customers they may serve in
- 18 a particular exchange.
- 19 But looking at that, would you agree with me
- 20 that it appears -- at least from their annual report, Big
- 21 River appears to be providing service in several
- 22 CenturyTel and/or Embarq exchanges?
- 23 A I believe that's correct.
- Q Do you have that annual report in front of you?
- 25 A Yes, I do.

```
1 Q Looking at the residential exchanges served, do
```

- 2 you see Bellgrade, Columbia, Cuba and Elsinor as exchanges
- 3 where they appear to be --
- 4 A Yes. Yes, I do.
- 5 Q -- where they appear to be offering -- or Big
- 6 River appears to be offering service? Or providing
- 7 service. Excuse me. I don't need numbers. I just --
- 8 A Yes.
- 9 Q Thank you. And with respect to the business
- 10 exchanges, would you agree with me that it appears they
- 11 are providing service in Boling Green, Columbia and Fort
- 12 Leonard Wood?
- 13 A Yes.
- 14 Q And those would be exchanges served by
- 15 CenturyTel and/or Embarq, right?
- 16 A Yes.
- 17 Q So it -- it would appear that Big River either
- 18 needs to correct its annual report or its tariffs,
- 19 wouldn't it?
- 20 A Yes. I would agree with that.
- 21 Q Do you know if Big River's tariff provisions
- 22 regarding deposits and destination of services are
- 23 compliant with your rules?
- 24 A I -- I -- I don't believe Big River asked for
- 25 deposits. I know when we met with the company and talked

- 1 about the quality of service report, we did discuss some
- 2 requirements regarding Chapter 33 of the Commission's
- 3 rules concerning certain matters in those rules. And we
- 4 did not see anything that raised a concern.
- 5 Q So as far as you know, their tariff provisions
- 6 regarding distance of service are compliant with the most
- 7 recent Commission rules?
- 8 A They appear to be. Yes.
- 9 Q You specifically note that Big River's tariff
- 10 does not -- this is -- I'm sorry -- back in your
- 11 surrebuttal testimony. Does not contain a description and
- 12 rate for their \$34.95 offering of digital phone service.
- 13 Do you see that?
- 14 A Yes.
- 15 Q If Big River is offering such a service and it
- 16 is not included in its tariff, what corrective action does
- 17 Staff believe should be taken?
- 18 A They need to make a tariff filing and ensure
- 19 that that service is described in the rate, properly
- 20 identified in its tariff.
- 21 Q Should they be required to issue a refund to
- 22 customers for charging for a service that isn't tariffed?
- 23 A Perhaps.
- Q Following up on Mr. Lumley's question earlier,
- 25 that's what you would recommend if that was an ILEC that

- 1 had done that, wouldn't you, sir?
- 2 A Again, my answer would be perhaps. Probably.
- 3 Q More often than not, you would require a refund,
- 4 wouldn't you, where an Incumbent Local Exchange Carrier is
- 5 providing a service that they haven't tariffed?
- 6 A I -- I would generally agree with that. I -- I
- 7 guess it would depend on the circumstances, the
- 8 cooperation that we have with the company and that sort of
- 9 thing. Those would be considerations that we would
- 10 discuss internally and decide whether to seek refund for
- 11 the customers.
- 12 Q Let me turn your attention now to the quality of
- 13 service reports. You note in your rebuttal testimony, I
- 14 think it's page 9, that Big River was delinquent in filing
- 15 certain quarterly quality of service reports, right?
- 16 A Yes.
- 17 Q And then on your surrebuttal, on page 5, you
- 18 note that Big River has now filed it appears to be seven
- 19 quarterly reports from the second quarter of 2005 to the
- 20 first -- or excuse me -- last quarter of 2006; is that
- 21 right?
- 22 A They did submit quality of service reports to
- 23 us, yes.
- Q Would you agree with me that it appears to be
- 25 seven quarters worth?

```
1 A I -- I would agree with that. There were issues
```

- 2 with one of the reports. And I think they submitted a
- 3 revised report later on.
- 4 Q Okay. So at least six of the reports were
- 5 delinquent; is that right?
- 6 A Yes.
- 7 Q Later, you say, Based on a review of these
- 8 reports, Big River needs to make adjustments in tracking
- 9 and compiling the results contained in its quality of
- 10 service reports, correct?
- 11 A Yes.
- 12 Q And I know Mr. Howe's addressed that, but I'd
- 13 like for you to address it. What exactly are these
- 14 adjustments that need to be made as far as Staff is
- 15 concerned?
- 16 A I think the -- the biggest issue that we came
- 17 across when we reviewed the quality of service reports was
- 18 simply the fact that the reports did not reflect any
- 19 tracking and compilation of the results where their cable
- 20 TV partner is involved.
- 21 And that hits on quite a few of the quality of
- 22 service report measures. You know, installation within
- 23 five days, meeting -- commitments provided to customers
- 24 for installing service, trouble reports, restoring out of
- 25 service trouble within 24 hours.

```
1 For all those sort of measures, they did not
```

- 2 include orders handled by their cable TV partners. And we
- 3 feel that that -- those types of orders, those calls need
- 4 to be tracked and compiled into Big River's quality of
- 5 service results.
- And so that affected the measure about
- 7 installation within five days, installation commitments,
- 8 trouble reports, as I've said earlier, repair commitments,
- 9 out of service cleared within 24 hours.
- 10 There was also some issues with customer
- 11 assistance calls, the length of time that it takes for a
- 12 call to be answered by a company. And that is something
- 13 that also needs to reflect calls to the cable TV provider
- 14 when the call involves telephone service.
- 15 There was an issue about their operator assisted
- 16 calls and whether their timing of the length of time that
- 17 it takes to respond to what I'll call a zero minus dialed
- 18 call, whether that included the switch delay time or not.
- 19 And that needed to be addressed.
- 20 And, plus, we did not think that they were
- 21 tracking local operator system calls correctly, and that
- 22 needed to be addressed. We wanted confirmation about held
- 23 orders, companies that required to keep track of service
- 24 order requests that are held for longer than 30 days. And
- 25 it looked like the company does not have any health

- 1 service orders, but we wanted to ensure that both the
- 2 cable TV provider and Big River were keeping track of
- 3 that.
- 4 There were some issues regarding the tracking of
- 5 the measure for local exchange and interexchange switch
- 6 calls, and there was some uncertainty as to whether local
- 7 exchange switched -- switched calls actually reflect local
- 8 service calls and whether they included intraLATA exchange
- 9 calls. And we wanted clarification on that.
- 10 We also asked about another area that's covered
- 11 in -- in the Chapter 32 rules, but it's not part of the --
- 12 the quality of service report. So -- and that concerned
- 13 ensuring that things like the network interface device
- 14 complied with the National Electric Safety Code and
- 15 whether Big River is responsible for that or the cable TV
- 16 company is responsible for that.
- 17 And if there are problems, is there an
- 18 arrangement between Big River and -- and the cable TV
- 19 company regarding correcting problems if they are later
- 20 discovered.
- 21 Q You had mentioned some major issues with respect
- 22 to quality of service. And I think the major issue was
- 23 the compilation of data from the cable partners and
- 24 tracking data from the cable partners. And then I -- I'm
- 25 assuming you also touched upon other issues that you had?

- 1 A Yes.
- 2 Q Are there any others that you haven't mentioned?
- 3 A No. Those cover all of them.
- 4 Q At page 6 of your surrebuttal, line 2, you also
- 5 stated, It's unclear whether Big River will be able to
- 6 make these adjustments, correct?
- 7 A Yeah. I don't know. I -- I have gotten some
- 8 initial indication from the company that they can meet all
- 9 these and adequately address all these issues, but we have
- 10 not followed up and been able to discuss those with the
- 11 company at this time.
- 12 Q These quality of service reports and -- and
- 13 their filing and -- and their compliance, that's something
- 14 that Big River needs to do whether it's providing service
- in a big company exchange or a small company exchange?
- 16 A That's correct.
- 17 Q In your surrebuttal testimony, page 7 --
- 18 actually, the entirety of page 7 through roughly line 8 of
- 19 -- of page 8, and I'm paraphrasing your testimony. But,
- 20 essentially, would you agree with me that you disagree
- 21 with Mr. Schoonmaker that waivering certain statutes and
- 22 rules would be inconsistent with Section 392.451.2(4)?
- 23 A That's correct.
- Q Okay. But you also say, I think, on page 8 of
- 25 your surrebuttal, line 6 and 7 that you generally support

- 1 the concept of regulatory parity, correct?
- 2 A Yes.
- 3 Q If these statutes and rules are waivered for big
- 4 River as part of their -- a grant of their application to
- 5 provide service in BPS's exchange, would Staff also
- 6 support the waiver to BPS as well of these same statutes
- 7 and rules?
- 8 A That's something we would need to discuss
- 9 internally. I guess just speaking on my own behalf, I
- 10 would think at a minimum before we would seriously
- 11 consider waiving these requirements for BPS, the company
- 12 would qualify for price cap status or competitive status
- 13 before we would even seriously consider that sort of
- 14 issue.
- But, again, I -- I can't speak for everybody
- 16 internally on Staff as to whether we would support a
- 17 request for BPS to receive the same waivers or not.
- 18 Q Would you agree with me that in your rebuttal,
- 19 page 7, lines 21 through 22, you state that, A grant of
- 20 this application will for the first time give customers in
- 21 the Burney, Parma and Steele exchanges a meaningful choice
- of tell communication service providers?
- 23 A Yes.
- 24 Q And you emphasize meaningful choice, as I
- 25 recall.

- 1 A Yes.
- 2 Q So if we're going to have meaningful competition
- 3 now in the BPS exchanges, shouldn't there be a meaningful
- 4 reduction in the level of regulation that BPS is subjected
- 5 to?
- 6 A I think to the extent that the -- the statutes
- 7 allow it. I think clearly if BPS is -- I mean, Big River
- 8 is allowed to provide telephone service in BPS's
- 9 territory, I think BPS would qualify for price cap
- 10 regulation and no longer be under rate of return
- 11 regulation.
- 12 Q But you're not prepared to say whether or not it
- 13 would be entitled to competitive classification and waiver
- 14 of the same statutes and rules that BPS would -- would
- 15 enjoy -- or excuse me -- Big River would enjoy?
- 16 A No. No, I can't. I think there are other
- 17 issues from other departments here at the Commission that
- 18 we would need to discuss that. We haven't had those
- 19 discussions at this time.
- 20 MR. ENGLAND: Thank you, sir. No other
- 21 questions.
- JUDGE STEARLEY: Thank you, Mr. England. And
- 23 questions from the Bench? Commissioner Appling?
- 24 CROSS-EXAMINATION
- 25 BY COMMISSIONER APPLING:

```
1 Q Good morning, sir.
```

- 2 A Good morning.
- 3 Q How are you doing?
- 4 A Good.
- 5 Q Have you read Mr. Schoonmaker's testimony?
- 6 A Yes, I have.
- 7 Q Okay. My question is coming -- I'm not a
- 8 preacher, so I won't say from the sermon, the passage of
- 9 Psalms 2 or whatever the case is. But at the end of his
- 10 -- his rebuttal testimony, there was a question asked of
- 11 Mr. Schoonmaker -- Schoonmaker. I'm sorry.
- 12 Can you summarize your position in regard to the
- 13 Big River application for certification in the BPS
- 14 exchange? I don't think -- you probably don't have a copy
- of his testimony up there. It's on page 13.
- 16 A Yes, I do, if you would give me a minute.
- 17 Q Pull out 13.
- 18 A I have it.
- 19 Q Okay. If I was asking you this morning to give
- 20 a recommendation to the Commission on whether we should
- 21 approve or disapprove Big River's application, what would
- 22 you recommend to me?
- 23 A I would say before the Commission would allow
- 24 Big River to enter into BPS's territory, Big River needs
- 25 to demonstrate to myself and other members of the

- 1 Commission Staff that they will submit -- or they'll do
- 2 two things. One is submit quality of service reports in a
- 3 manner that we feel companies need to track and compile
- 4 this information. We need to have Big River address the
- 5 concerns that Staff raised in how Big River put together
- 6 its quality of service reports.
- 7 I'm not comfortable in saying that -- today that
- 8 we -- we've closed that bridge at this time. So that's
- 9 something that I would say that needs to be addressed
- 10 before the Commission would grant --
- 11 Q How much -- how much time are you -- how much
- 12 time are you talking about if -- if we was going to grant
- 13 Big River's request?
- 14 A Well, I -- I think --
- 15 Q I think they want that done as soon as possible,
- 16 don't they?
- 17 A Yeah. And I -- I would -- I got over the
- 18 weekend an e-mail from the company that they feel that
- 19 they've -- are able to adequately address all of the
- 20 concerns regarding quality of service.
- 21 Q Okay.
- 22 A I would suspect we would have a meeting or a --
- 23 a call with Big River officials this week and discuss
- 24 that. And if we feel comfortable that they've adequately
- 25 addressed that, we would anticipate making some sort of

- filing into the case indicating that.
- 2 Q Okay.
- A The -- the second issue that I think needs to be
- 4 addressed is Big River's tariff. I think that there have
- 5 been issues brought up in this proceeding that need to be
- 6 addressed.
- 7 Big River needs to make adjustments to its
- 8 tariff before the Commission would allow it to enter BPS's
- 9 service territory.
- 10 Q Okay. Let's get back to Mr. Schoonmaker's
- 11 rebuttal testimony. I believe that's where it is. On
- 12 page 13, and the question starts on line 16. Can you
- 13 summarize your position in regards to Big River's
- 14 application?
- 15 And it goes on to say yes. First, it is my --
- 16 it is important that the Commission recognize that the
- 17 requirement for determining certification in the service
- 18 area of small telephone companies are different from those
- 19 in large companies. It would be on there?
- 20 A Yes.
- 21 Q And it goes on down to say that we ought to pay
- 22 close attention to what is being said here by Big River.
- 23 And the second line down there, the second -- they are at
- 24 this point in time, substantially questioned about Big
- 25 River on its cable tel -- TV partners and all of that.

- 1 I won't go into that. You've seen it already.
- 2 How satisfied are you with what -- with what
- 3 Mr. Schoonmaker said there? Do you agree with him, or do
- 4 you disagree with him?
- 5 A Well, I -- I think Mr. Schoonmaker brings up the
- 6 question of whether Big River or the cable TV company is
- 7 actually providing phone service. And, admittedly,
- 8 there's an issue that when we looked at that issue, it
- 9 might appear that the cable TV company is actually the
- 10 entity providing phone service.
- 11 You look at their web site. It looks like they
- 12 offer phone service. They take the orders of -- directly
- 13 from customers for phone service. They bill the customers
- 14 for phone service. All those things help contribute to
- 15 the perception that the cable TV company is providing
- 16 phone service.
- 17 And -- and that, I think, is -- is confusing to
- 18 a lot of people, including myself. We've talked to both
- 19 the cable TV partners as well as Big River. And
- 20 consistently, the cable TV companies claim, no, we're not
- 21 providing any phone service. Our phone service is solely
- 22 provided through Big River Telephone Company.
- 23 And, likewise, Big River Telephone Company steps
- 24 up and consistently says, yes, we're the provider of the
- 25 phone service. And from that standpoint, we haven't

- 1 pursued the issue any further. But I -- I do acknowledge
- 2 and recognize that issue in Mr. Schoonmaker's testimony.
- 3 Q Okay. I -- I -- I will come back to you later
- 4 on and ask you again what your recommendations to me on,
- 5 on this issue, but we'll do it later on. Okay?
- 6 A Okay.
- 7 COMMISSIONER APPLING: Thank you very much for
- 8 your time.
- 9 JUDGE STEARLEY: All right. Do we have any
- 10 recross-examination? Mr. Lumley?
- 11 RECROSS EXAMINATION
- 12 BY MR. LUMLEY:
- 13 Q On the two points of concern that you were just
- 14 addressing with Commissioner Appling, would you agree with
- 15 me that one way the Commission could deal with that would
- 16 be to issue an order granting the expansion of the
- 17 certificate, but provide that it not take effect until
- 18 Staff confirms that an appropriate tariff update has been
- 19 filed and that Staff is satisfied with the quality of
- 20 service reporting?
- 21 A That would be another option. Yes.
- 22 Q Thank you.
- JUDGE STEARLEY: Any recross from BPS, Mr.
- 24 England?
- MR. ENGLAND: No questions, your Honor.

```
1 JUDGE STEARLEY: Redirect?
```

- MS. HEINTZ: No, thank you, your Honor.
- JUDGE STEARLEY: Mr. Van Eschen, I have one
- 4 question for you.
- 5 CROSS-EXAMINATION
- 6 BY JUDGE STEARLEY:
- 7 Q Regarding the waivers, and if I understand the
- 8 Staff's recommendation, at this point, you recommend the
- 9 waivers?
- 10 A Yes.
- 11 Q Do you believe this -- I realize you're not an
- 12 attorney, but do you believe this is a unique situation
- 13 with this particular company? Or if the Commission were
- 14 to take BPS's position on this, would this change the way
- 15 Staff would have to approach recommending waivers for
- 16 other CLECs?
- 17 A I think, certainly, if the Commission decided
- 18 with BPS, yes, that would definitely affect Staff's
- 19 recommendation in future proceedings like this.
- 20 We recommended Commission the grant the waivers
- 21 simply because most of them pertain to financial-related
- 22 requirements, which, for a competitively classified
- 23 company, those requirements really don't make much sense
- 24 to me.
- 25 And in that respect, I -- I really don't see any

- 1 purpose for granting the waivers other than simply to
- 2 comply with 392.451. So we -- I -- I'm recommending that
- 3 the Commission grant the waivers.
- 4 If -- if the Commission feels otherwise, yes,
- 5 that will definitely affect Staff's recommendation in
- 6 future cases dealing with CLECs that want to operate in
- 7 small LEC territory.
- 8 JUDGE STEARLEY: All right. Thank you. Is
- 9 there any recross based upon my question? Any redirect?
- 10 MS. HEINTZ: No, thank you, your Honor.
- 11 JUDGE STEARLEY: All right. Thank you, Mr. Van
- 12 Eschen, for your testimony. You will not be finally
- 13 excused at this time in case the Commission should have
- 14 any further questions for you. But thank you for your
- 15 testimony.
- And I believe at this time, we are ready for
- 17 BPS's witness, Mr. Robert Schoonmaker. Hopefully, I got
- 18 your name right that time.
- 19 COMMISSIONER APPLING: Schoonmaker.
- 20 Schoonmaker.
- 21 JUDGE STEARLEY: Schoonmaker. I'm getting
- 22 there. I will swear you in, Mr. Schoonmaker.
- 23 ROBERT SCHOONMAKER,
- 24 being first duly sworn to testify the truth, the whole
- 25 truth, and nothing but the truth, testified as follows:

1 DIRECT EXAMINATION

- 2 BY MR. ENGLAND:
- JUDGE STEARLEY: You may be seated. And, Mr.
- 4 England, you may proceed.
- 5 MR. ENGLAND: Thank you.
- 6 Q (By Mr. England) Would you state your full name
- 7 and address for the record, please?
- 8 A My name is Robert C. Schoonmaker. My address is
- 9 2270, La Montana Way, Colorado Springs, Colorado, 80918.
- 10 Q And by whom are you employed and in what
- 11 capacity?
- 12 A I'm the President and CEO of GVNW Consulting,
- 13 Inc.
- 14 Q And on whose behalf are you appearing here
- 15 today?
- 16 A BPS Telephone Company.
- 17 MR. ENGLAND: Thank you, sir. I don't have any
- 18 other questions of the witness. I understand that his
- 19 testimony has already been admitted. So unless there's
- 20 something else I need to do, I'll tender him for
- 21 cross-examination.
- 22 JUDGE STEARLEY: All right. Thank you,
- 23 Mr. England. And we'll start with cross with Staff.
- 24 CROSS-EXAMINATION
- 25 BY MS. HEINTZ:

- 1 Q Good morning, Mr. Schoonmaker.
- 2 A Good morning.
- 3 Q I just have a few very brief questions for you.
- 4 Companies that act as monopolies are generally subject to
- 5 a higher -- higher level of regulation as a substitute for
- 6 competition. Would you agree with that?
- 7 A That's been policy for a number of years.
- 8 Q And the Commission routinely waives financial
- 9 requirements for competitive companies?
- 10 A They have in the past for those operating in the
- 11 areas of large companies.
- 12 Q Companies that are granted competitive
- 13 classification are generally permitted to operate under a
- 14 lesser degree of regulation?
- 15 A Those waivers give them a lesser degree of
- 16 regulation.
- 17 Q Okay. If a company is rate of return regulated,
- 18 it makes sense for the Commission to require that it keep
- 19 its accounts in a uniform manner so that Staff can easily
- 20 review its books?
- 21 A It does.
- Q Okay. And if a company is not rate of return
- 23 regulated, it would be unnecessary for the company to keep
- 24 its books in a prescribed manner because the books not be
- 25 -- do not need to be reviewed for rate setting purposes?

- 1 A They wouldn't need to be reviewed for rate
- 2 setting purposes. It might behoove the Commission at
- 3 times to review them for other purposes.
- 4 MS. HEINTZ: Thank you. That's all the
- 5 questions I have.
- 6 JUDGE STEARLEY: Thank you, Ms. Heintz.
- 7 Cross-examination by Big River at this time?
- 8 MR. LUMLEY: No questions, your Honor.
- 9 JUDGE STEARLEY: Any questions from the Bench?
- 10 Commissioner Appling?
- 11 CROSS-EXAMINATION
- 12 BY COMMISSIONER APPLING:
- 13 Q Robert, I thought -- I thought I was going to
- 14 get a little bit more time.
- 15 A Well, go ahead and take your time. I'll wait a
- 16 minute.
- 17 Q I've got a couple of questions. Well, I'll fill
- 18 in a little bit by telling you Colorado Springs is a very
- 19 nice city. I was stationed at Fort Carson there.
- 20 In fact, when I was out there, they had a food war. We
- 21 went to a restaurant and got a decent meal for a very
- 22 decent price, too.
- 23 A Probably less than you could today.
- Q Yeah. I'm pretty sure. Going back to page 13
- 25 of your rebuttal testimony where you talked about the

- 1 Commission should be very much aware of some of the things
- 2 that we're waiving and granting to Big River here in order
- 3 to give them their request, are you still sticking by
- 4 those guns? Has anything changed your mind so far on
- 5 this?
- 6 A Well, I -- I still think that the Commission
- 7 needs to give this careful request and -- or careful
- 8 review and recognize that there are different statutory
- 9 requirements in regards to small companies than larger
- 10 ones and that this is a new situation from -- from what
- 11 they've had over the past several years with companies who
- 12 are competing in large company areas.
- Now, there's been debate about exactly what
- 14 those statutory requirements are, and that's probably less
- 15 -- best left to the briefs as to what those statutory
- 16 requires mean and how they -- how they apply to the
- 17 companies.
- But I think it is important to give careful
- 19 attention to it because this is a new circumstance, and --
- 20 and as was pointed out by -- I think it was Mr. Lumley
- 21 earlier, that once the Commission makes an initial
- 22 decision in regards to precedential setting issues like
- 23 this, they tend to follow that in the future. So I think
- 24 that it's important that they look at it carefully this
- 25 time since this is a new situation with a facilities-based

- 1 carrier in a small telephone company area and make sure
- 2 they get the decision right to begin with.
- 3 Q Let's go back to page 5 of your rebuttal
- 4 testimony. And I think it's line 17 where you're asked --
- 5 you've been asked a question there and your opinion.
- 6 Reading your answer again -- and just talk to me a little
- 7 bit about your answer on -- to that question, if you
- 8 would.
- 9 A Yes.
- 10 Q You're saying that, in your opinion, the
- 11 requirement to comply with the uniform system is going to
- 12 be pretty tough to execute?
- 13 A Well, it's going to be more difficult, presuming
- 14 that Big River hasn't voluntarily chosen to set its books
- 15 of accounts that way. And I don't know whether they have
- 16 or have not. That could take some review of their
- 17 accounting processes and the accounts they established and
- 18 their charts of accounts and -- and have to record things
- 19 differently and train their accounting folks to code and
- 20 so forth differently.
- 21 And that -- that could be a -- a significant
- 22 impact. Most of the other requirements, several of the
- 23 statutory waivers that they requested that relate to the
- 24 issuing of debt and stock and reorganizations and those
- 25 kind of things are things that occur rather infrequently.

```
1 And so I would expect it would impact them less
```

- 2 than -- than the uniform system of accounts. In
- 3 looking at this and having reviewed those further, I guess
- 4 the other one -- one of the waivers they request would
- 5 subject them potentially to rate of return regulation.
- 6 And that one, certainly, would be a significant
- 7 requirement as well.
- 8 Q Should I make the assumption that you have read
- 9 the majority of the testimony that's been offered in this
- 10 case?
- 11 A Yes. I've read it all.
- 12 Q And you also read what the issues and what --
- 13 the question?
- 14 A Yes.
- 15 Q And taking into consideration who you are here
- 16 talking for, what do you see in this -- in all this
- 17 testimony and everything that has been said for you? Give
- 18 me your biggest concern about this Commission to approve
- 19 or disapprove this one.
- 20 A Well, I mean, I think the question of how the
- 21 statute applies is one of those questions and whether
- 22 those waivers should be granted.
- I guess a second question that I think the
- 24 Commission should be concerned with, I think the testimony
- 25 develops that there are a number of areas where Big River

- 1 says they will comply in the future. But if we look at
- 2 their -- their current compliance, they're not completely
- 3 complying.
- 4 The service quality reports are one of those
- 5 areas that -- that's been discussed significantly. I
- 6 guess in my mind, the bigger issue may be how they're
- 7 offering services to customers and are those consistent
- 8 with their tariffs.
- 9 Now, Mr. Howe has said, We're going to fix those
- 10 things. We -- we made a mistake. And I recognize that
- 11 clerical mistakes happen at times and people change and
- 12 things can fall through the cracks. But there's a pattern
- of a number of those things that seem to be happening
- 14 here.
- 15 And, I mean, one of the reasons is that I made
- 16 the telephone call that was discussed in my surrebuttal
- 17 system was a -- you know, what does a customer get when
- 18 they call a company and ask for service?
- 19 And I -- I tried to probe a number of areas and
- 20 find out, are their services consistent with their tariff.
- 21 Are they offering things consistent with the Commission
- 22 rules or the -- the -- the FCC rules that are related to
- 23 presubscription and so forth that the telephone companies
- 24 have to comply with.
- 25 Q And -- and it just seemed to me that there were

```
1 a number of areas where maybe the tariff needs to be
```

- 2 corrected. But I think there are some areas where the
- 3 customer procedures need to be corrected as well.
- 4 Because it doesn't seem to me -- I mean, I guess
- 5 -- I guess a concern that there's initial agreement in
- 6 these kinds of hearings that says, yes, you will comply
- 7 with all of those Commission rules. And certainly in Big
- 8 River's case, an attempt to comply with many of them,
- 9 maybe an attempt to comply with all of them and -- and had
- 10 misunderstandings.
- 11 But it seems like to me, and particularly as I
- 12 called the service representative and I asked specifically
- 13 in Poplar Bluff, is there another package of services
- 14 other than the -- the \$50 package that's offered on the
- 15 web. The answer was no, that's the only one.
- 16 Can I subscribe to some other -- other long
- 17 distance carrier if I don't want Big River as my long
- 18 distance provider? And the answer was no. That doesn't
- 19 seem to be consistent with the tariffs and the Commission
- 20 rules and those kinds of things.
- 21 The rates that were quoted to me in the other
- 22 communities, although it may have included all things, it
- 23 was specifically stated to me it didn't include any custom
- 24 calling features, didn't include any long distance. There
- 25 wasn't any discussion about the -- a subscriber line

1 charge, which I don't know whether Big River charges or

- 2 not. Mr. Howe mentioned it this morning.
- 3 But the difference between the eight and \$9
- 4 rates that are in their tariff, which includes the ESA
- 5 charges that I quoted in my testimony, and the \$17 that
- 6 the customer service rep quoted to me really raised the
- 7 question in my mind as to whether they are offering
- 8 services at the rates that they tell the Commission
- 9 they're offering.
- 10 Q I think that finished the question. I feel like
- 11 I'm missing something with you here, but I can't think of
- 12 what it is, so I will end my questions at this time. But
- 13 thank you for your -- for your comments. Okay?
- 14 A Okay. Thank you.
- JUDGE STEARLEY: Okay. Do we have any recross
- 16 examination based on questions from the Bench? Ms.
- 17 Heintz?
- MS. HEINTZ: No, your Honor.
- 19 JUDGE STEARLEY: Mr. Lumley?
- MR. LUMLEY: No, your Honor.
- JUDGE STEARLEY: Any redirect, Mr. England?
- 22 MR. ENGLAND: One, I believe, your Honor.
- 23 RECROSS EXAMINATION
- 24 BY MR. ENGLAND:
- 25 Q Mr. Schoonmaker, you were asked a question by

- 1 Ms. Heintz regarding the -- following the FCC system of
- 2 accounts and the -- I believe you indicated one of the
- 3 purposes would be to facilitate rate base rate of return
- 4 regulation. Do you remember that?
- 5 A Yes.
- 6 Q I took it from your answer that maybe there were
- 7 other reasons for maintaining your accounts consistent
- 8 with the uniform system of accounts. Is that true?
- 9 A Well, even though the Commission doesn't rate
- 10 regulate a competitive company by their choice and by
- 11 waiver of those statutes, I mean, the question may arise
- 12 -- for example, the question's been raised here as to what
- 13 rate they're charging customers and whether they're
- 14 consistent with the tariffs and other issues and having
- 15 information recorded in their books in a consistent manner
- 16 and in a manner which is -- is reviewable by the
- 17 Commission if necessary to find other reasons that they
- 18 need to do so could be helpful to the Commission.
- 19 Q Would it also help for purposes of auditing to
- 20 determine whether or not revenues were being recorded
- 21 correctly for PSC assessment purposes?
- 22 A Yes.
- 23 Q No Missouri --
- 24 A Could. Could. I mean, I -- they may have that
- 25 adequately taken care of in whatever chart of accounts

- 1 they used, but it might help in that regard as well.
- Q What about applying sales tax?
- 3 A Less certain about that.
- 4 MR. ENGLAND: Okay. Thank you, sir. I have no
- 5 other questions.
- JUDGE STEARLEY: Thank you, Mr. England.
- 7 Mr. Schoonmaker, you may step down, and you are finally
- 8 excused.
- 9 And at this time, I will finally excuse our
- 10 other two witnesses because I don't believe the
- 11 Commissioners have any further questions for you.
- DO the parties wish to make closing statements?
- 13 Okay. Then we'll just need to set a briefing schedule.
- On your late-filed exhibit, Mr. England, why
- don't we have that due by next Friday, the 23rd?
- MR. ENGLAND: That would be fine. Thank you.
- 17 JUDGE STEARLEY: And I believe the transcript
- 18 will be available in ten business days; is that correct?
- 19 THE COURT REPORTER: Yes.
- 20 JUDGE STEARLEY: We're looking at the transcript
- 21 being available on February 27th if I'm counting that
- 22 correctly.
- 23 And for post-hearing briefs, do the parties just
- 24 want one round of briefing, or did you want to do reply
- 25 briefs?

MR. LUMLEY: I think a single round is

1

```
sufficient unless some people disagree. But --
 3
              MR. ENGLAND: It's okay with me.
 4
              MR. LUMLEY: Single round.
 5
              MS. HEINTZ: Single round.
               JUDGE STEARLEY: Single round of briefing. And
 6
7
    we'd like that 20 days after the filing of transcripts?
8
              MR. LUMLEY: That's fine with us.
9
              MR. ENGLAND: (Witness nods head.) That will
10
    work.
               JUDGE STEARLEY: Okay. And I believe all your
11
    exhibits were received and admitted into evidence. So are
12
13
    there any other issues we need to address at this time
    before we adjourn?
14
              MR. LUMLEY: No, your Honor.
15
              JUDGE STEARLEY: Okay. Very well. The hearing
16
    in Case No. TA-2007-0093 hereby adjourned.
17
18
              MR. ENGLAND: Thank you, your Honor.
19
              MS. HEINTZ: Thank you
20
              MR. LUMLEY: Thank you.
              JUDGE STEARLEY: Thank you all very much.
21
22
23
24
```

1	I N D E X	
2		PAGE
3	Opening Statement by Mr. Lumley	12
4	Opening Statement by Ms. Heintz	23
5	Opening Statement by Mr. England	24
6		
7	WITNESS: GERARD HOWE	PAGE
8	(IN-CAMERA TESTIMONY CONTAINED IN VOLUME 3, PAGES	36
9	through 56.)	
10	Direct Examination by Mr. Lumley	29
11	Cross-Examination by Ms. Heintz	30
12	Cross-Examination by Mr. England	38
13	Continued Cross-Examination by Mr. England	56
14	Redirect Examination by Mr. Lumley	73
15	Cross-Examination by Commissioner Appling	75
16		
17	WITNESS: JOHN VAN ESCHEN	PAGE
18	Direct Examination by Ms. Heintz	80
19	Cross-Examination by Mr. Lumley	82
20	Cross-Examination by Mr. England	84
21	Cross-Examination by Commissioner Appling	102
22	Recross Examination by Mr. Lumley	107
23	Cross-Examination by Judge Stearley	108
24		

1	I N D E X (CONTINUED)				
2	WITNESS: ROBE	RT SCHOONMAKER		PAGE	
3	Direct Examination by Mr. England				
4	Cross-Examination by Ms. Heintz				
5	Cross-Examination by Commissioner Appling				
6	Recross Examination by Mr. England				
7	EXHIBITS				
8	EXHIBIT	DESCRIPTION	OFFERED	ADMITTED	
9	1	Testimony of John Van Eschen	12	12	
10	2-A	Testimony of	12	12	
11	2-A	John Van Eschen	12	12	
12	2-В	Testimony of John Van Eschen	12	12	
13	3-A	Testimony of	12	12	
14		Gerard Howe			
15	3-В	Testimony of Gerard Howe	12	12	
16	4	Surrebutal Testimony	12	12	
17	-	of Gerard Howe			
18	5	Rebuttal Testimony of Robert Schoonmaker	12	12	
19	6	Surrebuttal Testimony	, 12	12	
20		of Robert Schoonmaker			
21	7	Service Agreement	72	72	
22	8	Response to Data Request	57	58	
23	9	BPS's Data Request to Staff	90	90	
24	(Exhibits were retained by Judge Stearley.)				
25	\		,	- 1 - /	