**FILED**<sup>3</sup>

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Missouri Public Service Commission

Exhibit No.:

Issue:

Witness:

Sponsoring Party:

Arthur W. Rice MoPSC Staff

Depreciation

Type of Exhibit: Surrebuttal Testimony

Date Testimony Prepared:

Case No.: WR-2013-0461 January 31, 2014

# MISSOURI PUBLIC SERVICE COMMISSION REGULATORY REVIEW DIVISION **UTILITY SERVICES**

SURREBUTTAL TESTIMONY

60

OF

ARTHUR W. RICE, PE

LAKE REGION WATER & SEWER COMPANY

CASE NO. WR-2013-0461

Jefferson City, Missouri January 2014

Staff Exhibit No\_10

Date 2/18/14 Reporter PS File No\_ WR-2013-0461

| 1  | SURREBUTTAL TESTIMONY   |  |  |
|----|---|--|--|
| 2  | OF  |  |  |
| 3  | ARTHUR W. RICE, PE  |  |  |
| 4  | LAKE REGION WATER & SEWER COMPANY   |  |  |
| 5  | CASE NO. WR-2013-0461   |  |  |
| 6  | Q. Please state your name and business address.   |  |  |
| 7  | A. My name is Arthur W. Rice, and my business address is Missouri Public Service                    |  |  |
| 8  | Commission, P.O. Box 360, Jefferson City, MO 65102.   |  |  |
| 9  | Q. With reference to Case Nos. SR-2013-0459 and WR-2013-0461, have you                              |  |  |
| 10 | participated in Missouri Public Service Commission Staff's ("Staff") audit of Lake Region           |  |  |
| 11 | Water & Sewer Company ("Company" or "Lake Region") and filed Rebuttal testimony                     |  |  |
| 12 | concerning its request for a rate increase in this proceeding?                                      |  |  |
| 13 | A. Yes.   |  |  |
| 14 | EXECUTIVE SUMMARY   |  |  |
| 15 | Q. What is the purpose of this testimony?   |  |  |
| 16 | A. The purpose of my testimony is to provide surrebuttal testimony to the rebuttal                  |  |  |
| 17 | testimony of Office of the Public Counsel's ("OPC") witness Mr. William Addo and to provide         |  |  |
| 18 | Staff's recommendation to the Missouri Public Service Commission ("Commission")                     |  |  |
| 19 | regarding adjustments to plant and reserve balances in this current case in a manner that in effect |  |  |
| 20 | alters the balances agreed to and used to set customer rates in the Company's prior Case Nos.       |  |  |
| 21 | SR-2010-0110 and WR-2010-0111.  |  |  |
| 22 | Q. What is Staff's recommendation?  |  |  |
| 23 | A. That any adjustments to plant resulting from discovery of omissions or errors in                 |  |  |

the prior rate case stipulated accounting schedules be entered in this current rate case as adjustments that only alter plant in service and the accruing of depreciation expense on a going forward basis from the end of test year in the current rate case.

#### INTRODUCTION

- Q. In general, what starting plant and accumulated depreciation reserve balances does Staff use as a basis for the starting plant and reserves balances when auditing the plant and depreciation reserve accounts during a rate case?
- A. When a previous rate case for the Company has a Unanimous Stipulation agreement where it is stated that the Parties do not dispute the information contained within a specific filed set of Staff Accounting Schedules, and the Commission's Final Report and Order states that this Stipulation has been fully examined and accepted by the Commission as undisputed facts, Staff uses the plant and reserves balances from that Stipulated set of accounting schedules as the starting balances. Staff then reviews all plant additions and retirements that have occurred since the dates of those balances in the last case. Sometimes, as in this case, the Staff will also review plant additions and retirements that occurred before the last rate case but were not included in the previous rate case.

#### **ANALYSIS**

- Q. What is the specific issue?
- A. Mr. Addo's Rebuttal Testimony pages 3 through 6 addresses plant in service in the amounts of \$14,036 and \$15,332 in accounts 345 and 346 (Services and Meters), respectively, that were actually placed in service during the test year for the previous case, Case No. WR-2010-0111, but were erroneously not included in the Stipulated plant accounting schedules for that rate case. Staff entered these amounts as adjustments to plant in service in the

- current rate case at the June 30, 2013 end of test year date for the current case. Staff did not retroactively compute depreciation expense and enter an adjustment to the accumulated depreciation reserves for this plant. Mr. Addo testifies that Staff should have retroactively computed depreciation expense and entered adjustments to the accumulated depreciation reserves of \$1,423 and \$1,534, respectively, for accounts 345 and 346.
  - Q. Does Staff agree with Mr. Addo's adjustment to the accumulated reserves?
  - A. No.
  - Q. Why does Staff not agree?
  - A. There are two reasons Staff does not agree.
- 1. Adjusting accumulated reserve balances for depreciation expense on plant not included in a prior case Stipulated Agreement is synonymous with altering the prior Stipulated Agreement and the prior Commission Order.
- 2. Picking this one issue out of the prior Stipulation and Agreement and adjusting accumulated reserves does not follow the "matching principal" used in all rate cases. The matching principal requires that all accounts be examined simultaneously at one point in time. To apply the matching principal to the last case's stipulated plant in service would require reviewing all plant accounts for omitted plant additions, omitted retirements, and other errors that would also have altered the current recorded accumulated depreciation reserves, and then retroactively computing adjustments. It is evident that Mr. Addo did not follow the matching principal in that he failed to address a multitude of other omissions and errors that Staff discovered in the plant balances of the prior Stipulated Accounting Schedules. For all known errors that occurred before the stipulated plant balances, Staff has made the adjustments effective at the end of the test year in this case.

| 1  | Q.  | What did the Commission Report and Order for Case No. WR-2010-0111 state?   |  |
|--|---|---|--|
| 2  | A.  | The Commission Report and Order on page 8 states,   |  |
| 3<br>4<br>5<br>6                           |   | On March 16, 2010, the parties jointly filed a Unanimous Stipulation of Undisputed Facts. The Commission, having fully examined this stipulation, will address the specifics of the agreement in its findings of facts and conclusions of law.  |  |
| 7  | Furthermore, Item 75 on page 31 states,   |   |  |
| 8<br>9<br>10<br>11<br>12<br>13<br>14<br>15 |   | The Parties do not dispute the information contained within the Staff Accounting Schedules-Utility Service, filed on January 14, 2010, and subsequently updated as of February 8, 2010 to correct a revenue calculation error and a miscommunication between Lake Region and Staff regarding Payroll resulting in adjusted increased revenue requirements of \$18,125 for Horseshoe Bend Sewer, \$108,076 for Shawnee Bend Sewer and \$20,549 for Shawnee Bend Water, subject however to the following exceptions: specific information on the topics of Management Fees and Availability Fees. |  |
| 17   | Q.  | Did Staff use the Staff Accounting Schedules-Utility Service, filed on January 14,  |  |
| 18   | 2010, and subsequently updated as of February 8, 2010, as the beginning balance for examining     |   |  |
| 19   | plant and accumulated depreciation reserve balances?  |   |  |
| 20   | Α.  | Yes.  |  |
| 21   | STAFF'S R   | ECOMMENDATION   |  |
| 22   | Staff recommends that Mr. Addo's adjustments to accumulated reserves not be allowed.              |   |  |
| 23   | Any adjustments to plant resulting from the discovery of omissions or errors in the prior rate    |   |  |
| 24   | case's stipulated accounting schedules should be entered in this current rate case as adjustments |   |  |
| 25   | that only alter plant in service and the accrual of depreciation expense should be on a going     |   |  |
| 26   | forward basis from the end of the test year in the current rate case.                             |   |  |
| 27   | Q.  | Does this end your testimony?   |  |
| 28   | A.  | Yes.  |  |

## BEFORE THE PUBLIC SERVICE COMMISSION

### OF THE STATE OF MISSOURI

| In the Matter of Lake Region Water & Sewer Company's Application to Implement a General Rate Increase in Water & Sewer Service  | ) Case No. WR-2013-0461  |
|---|--|
| AFFIDAVIT OF AR   | THUR W. RICE, PE   |
| STATE OF MISSOURI ) ) ss. COUNTY OF COLE )  |  |
| Arthur W. Rice, of lawful age, on his oath st<br>of the foregoing Surrebuttal Testimony in que<br>pages to be presented in the above case; that the<br>were given by him; that he has knowledge of the<br>matters are true and correct to the best of his kno | answers in the foregoing Surrebuttal Testimony<br>matters set forth in such answers; and that such |
|   | Arthur W. Rice   |
| Subscribed and sworn to before me this31  | St day of January, 2014.   |
| D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires; December 12, 2016 Commission Number: 12412070   | Osusullankin<br>Notary Public  |