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March 21, 2001

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> DANA K. JOYCE General Counsel

FILED³

MAR 2 1 2001

Service Commission

Mr. Dale Hardy Roberts Secretary/Chief Regulatory Law Judge Missouri Public Service Commission P. O. Box 360 Jefferson City, MO 65102

RE: Case No. TO-2001-459

Dear Mr. Roberts:

Enclosed for filing in the above-captioned case are an original and eight (8) conformed copies of a STAFF RECOMMENDATION.

This filing has been mailed or hand-delivered this date to all counsel of record.

Thank you for your attention to this matter.

Sincerely yours,

David A. Meyer

Assistant General Counsel

(573) 751-8706

(573) 751-9285 (Fax)

dmeyer@mail.state.mo.us

DM:ccl Enclosure

cc: Counsel of Record

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

FILED³
MAR 2 1 2001
Service Commission

In	the	Matter	\mathbf{of}	the	Maste	er :	Networ	k
Inte	ercor	nection	an	d R	esale	Αę	greeme	nt
Between DLSNet Communications, LLC,								
and Sprint Missouri, Inc.								

Case No. TO-2001-459

STAFF RECOMMENDATION

COMES NOW the Staff of the Missouri Public Service Commission (Staff) and for its recommendation in this matter respectfully states:

In the attached Memorandum, which is labeled Appendix A, Staff states that the proposed resale and facilities-based interconnection Agreement appears to meet the standards set forth in Section 252(e) of the Federal Telecommunications Act of 1996 (the Act) in that the proposed Agreement does not appear to discriminate against telecommunications carriers not party to the Agreement, and it does not appear to be against the public interest, convenience, or necessity.

Staff recommends that the Commission should formally approve the filing rather than merely acknowledging the Agreement's adoption, because three sections have been modified from the underlying, previously approved agreement (the Master Network Interconnection and Resale Agreement between Sprint Missouri, Inc. and New Edge Network, Inc., approved in Case No. TO-2001-189). The sections modified and not previously reviewed by the Commision are the "Master Network Interconnection and Resale Agreement" dated January 1st, 2001, identified as Exhibit 1; the "Network Elements" section identified as Exhibit B or Attachment III to Exhibit 1; and the "Price Sheets – Missouri" section identified as Exhibit C to Exhibit 1. These



substantive changes render the arrangement more substantial than an adoption. However, Staff recommends that the Commission approve the submission as a whole.

WHEREFORE, Staff recommends that the Missouri Public Service Commission grant approval of the resale and facilities-based interconnection Agreement pursuant to the Act, and additionally direct the companies to submit to the Staff a copy of the executed Agreement with the pages numbered seriatum, and direct the companies to submit any further modifications or amendments to the Commission for approval.

Respectfully submitted,

DANA K. JOYCE General Counsel

David A. Meyer

Assistant General Counsel Missouri Bar No. 46620

Attorney for the Staff of the Missouri Public Service Commission P. O. Box 360
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Certificate of Service

I hereby certify that copies of the foregoing have been mailed or hand-delivered to all counsel of record as shown on the attached service list this 21st day of March 2001.

MEMORANDUM

To:	Case No. TO-2001 Parties: DSLNet C	-459 ommunications	ion Official Case File s, LLC, and Sprint Missouri, Inc.				
From:	Tom Solt, Telecommunications Department						
	Utility Operations I	Oivision/Date	General Counsel Office/Date				
Subject:			val of Interconnection Agreement				
Date:	March 20, 2001						
Date Filed:	2/22/01						
Staff Deadline:	3/30/01						
	inications Departme submitted (may chec	, ,	recommends the Parties be granted ne)				
	Resale Agreement						
	Facilities-based Interconnection Agreement						
	Wireless Interconnec	tion Agreemen	t				
Commission (C (Act). Staff has requirements of against telecom be against the p	ommission) pursuants reviewed the propositive Act. Specificall munications carriers ublic interest, converting to this recomment to this recommend.	t to the terms of sed Agreement by, the Agreeme not party to the nience or neces	he Missouri Public Service f the Telecommunications Act of 1996 and believes it meets the limited ent: 1) does not appear to discriminate e Agreement and 2) does not appear to esity. cating any recommendations or special				
considerations?	Yes No						
From Tom Solt	Initials tas	Date 3/20/01	Revised				
Mr. VanEsche Legal	n						

03-20-01 A11:22 IN

Case No. TO-2001-459 Page 2 of 2

Interconnection Agreement Review Items

\boxtimes	No applications to intervene filed
	Terms and rates in Agreement similar to those contained in approved Interconnection Agreement, i.e., TO-2001-189 New Edge Network, Inc., and Sprint Missouri, Inc., d/b/a Sprint; TO-2001-321, Sprint Missouri, Inc., d/b/a Sprint, and USA Digital Inc., d/b/a USA Digital of Nevada, Inc.
\boxtimes	Agreement signed by both Parties

Staff recommends the Commission direct the Parties to submit any modifications or amendments. Staff does not possess a sequentially numbered copy of the agreement (i.e., Exhibits 1, B, and C are not numbered seriatim).

Missouri Public Service Commission Official Case File, Case No. TO-2001-459 Attachment I

DSLNet and Sprint Missouri filed a joint application for approval of the adoption of an interconnection agreement that had already been approved by the Commission. However, three sections of the previously adopted interconnection agreement were modified, with two sections completely substituted, namely, the Network Elements section and the Price Sheets, submitted as Exhibits B and C, respectively. With such wholesale substitutions, Staff strongly disagrees with the characterization of this filing as an adoption. Therefore, Staff believes that this submission should not be recognized as an adoption under Section 252 (i) of the Federal Telecommunications Act (the Act).

Staff believes the instant interconnection agreement could be viewed in two ways. The first would be to look at the submission as a whole. Looking at the submission in this way would render an interconnection agreement that is similar but not identical to previously submitted and approved interconnection agreements (namely, those interconnection agreements submitted and approved in Case Numbers TO-2001-189 and TO-2001-321). In Staff's opinion, such an interconnection agreement would require the approval of the Commission under Section 252(e) of the Act.

The second way of viewing the submission would be to look at it as two parts: the submission for notice of the adoption of the previously approved interconnection agreement between Sprint Missouri, Inc., d/b/a Sprint, and USA Digital, Inc., d/b/a USA Digital of Nevada, Inc.; and, the submission for concurrent approval of a modification of an interconnection agreement, consisting of the modifications listed in Exhibits 1, B, and C. Those exact modifications have not been submitted to and approved by this Commission previously.

Staff believes the characterization of the filing as a new interconnection agreement under Section 252(e) of the Act is more fitting. Therefore, Staff recommends that the Commission approve the submission as a whole rather than take notice, in whole or part, of the requested adoption of the previously approved interconnection agreement.

Service List for Case No. TO-2001-459 Revised: March 21, 2001 (ccl)

Office of the Public Counsel P.O. Box 7800 Jefferson City, MO 65102

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