1	STATE OF MISSOURI											
2	PUBLIC SERVICE COMMISSION											
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5	TRANSCRIPT OF PROCEEDINGS											
6	6 Hearing											
7	Jefferson City, Missouri											
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11	In the Matter of the Application of )											
12	City of Rolla, Missouri, for an ) Order Assigning Exclusive Service ) Case No. EA-2000-308											
13	Territories and for Determination of ) Fair and Reasonable Compensation )											
14	Pursuant to Section 386. 800, ) RSMo 1994. )											
15												
16	VEVIN THOMPSON Prociding											
17	KEVIN THOMPSON, Presiding, DEPUTY CHIEF REGULATORY LAW JUDGE.											
18	CHETTA LUMBE Chair											
19	SHEILA LUMPE, Chair, CONNIE MURRAY,											
20	ROBERT G. SCHEMENAUER, KELVIN SIMMONS,											
21	M. DIANNE DRAINER, Vice-Chair, COMMISSIONERS.											
22												
23	REPORTED BY:											
24	KELLENE K. FEDDERSEN, CSR, RPR											
25	ASSOCIATED COURT REPORTERS, INC.											
	ASSOCIATED COURT REPORTERS, INC.											

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- JUDGE THOMPSON: Okay. Mr. Watkins, you're
- 3 still on the stand under oath, and Mr. Comley, you are still
- 4 cross-examining. Let's proceed.
- 5 MR. COMLEY: Thank you, your Honor. As a
- 6 preliminary manner, I think the Bench asked me to prepare an
- 7 8 1/2 by 11 rendering the chart which was discussed during
- 8 opening remarks, and I have prepared that. I did it like
- 9 this. I have the chart that shows the \$4.5 million figure
- 10 at the front of this, and then concerning the offer of proof
- 11 on the second page.
- 12 JUDGE THOMPSON: Okay.
- MR. COMLEY: Would you prefer to have it
- 14 marked as an exhibit?
- JUDGE THOMPSON: I think I would. Why don't
- 16 we go ahead and mark this one and make it Exhibit No. 21.
- 17 (EXHIBIT NO. 21 WAS MARKED FOR IDENTIFICATION
- 18 BY THE REPORTER.)
- 19 MR. COMLEY: I'd offer that into evidence.
- JUDGE THOMPSON: Do I hear any objections to
- 21 the receipt of Exhibit No. 21?
- MR. DUFFY: I'm assuming it's only being
- 23 received on the basis that it's an illustration and not
- 24 necessarily for the truth of the contents, unless they're
- 25 already somewhere else in evidence?

- 1 JUDGE THOMPSON: That is true. Simply a piece
- 2 of demonstrative evidence that will be available to us. Do
- 3 you have copies for the Bench?
- 4 MR. COMLEY: I certainly do.
- 5 JUDGE THOMPSON: Hearing no objections,
- 6 Exhibit No. 21 is received and made a part of the record in
- 7 this proceeding.
- 8 (EXHIBIT NO. 21 WAS RECEIVED INTO EVIDENCE.)
- 9 JUDGE THOMPSON: Proceed with your
- 10 cross-examination, Mr. Comley.
- 11 MR. COMLEY: Thank you very much, your Honor.
- 12 DAN WATKINS testified as follows:
- 13 CROSS-EXAMINATION (RESUMED) BY MR. COMLEY:
- Q. Mr. Watkins, I think as we left last evening
- 15 we were talking about the matter of capital credits that are
- 16 available through Intercounty, and one of my questions was
- 17 about the discounts in patronage, whether the patronage
- 18 would be something that was separately calculated by
- 19 Intercounty. Do you recall that question?
- 20 A. I remember the discussion, yes.
- 21 Q. And is it true that you said that you believe
- 22 that the patronage was bundled into the rate?
- 23 A. I believe I said capital credits and patronage
- 24 are bundled.
- Q. All right. And what did you base your answer

- 1 on?
- 2 A. Based on my own experience as a member of the
- 3 coop, as well as information that's been provided through
- 4 the Data Requests.
- 5 Q. Through Data Requests. I'm going to hand you
- 6 what I'll identify for you as Intercounty's response to Data
- 7 Request 183. Could you review that and see if you recognize
- 8 that document, and its attachments?
- 9 A. This is referring to a definition that's out
- 10 of Data Request 192. Do you have that also?
- 11 Q. I can get that for you, yes. Let the record
- 12 reflect I'm handing Mr. Watkins Data Request 192 and
- 13 Intercounty's response.
- 14 A. Thank you.
- 15 Q. Mr. Watkins, let me interrupt you just a
- 16 moment. I don't want to -- I want to make sure you
- 17 understand my question. Do you recognize Intercounty's
- 18 responses to Data Requests 183 and 192?
- 19 A. I haven't got to 192 yet, but yes on 183.
- 20 Q. 183, you do recognize it. Let me ask you this
- 21 question: Is this the Data Request upon which your answer
- 22 in part is based concerning your understanding of how the
- 23 patronage is handled by Intercounty?
- 24 I'll ask it again. Is Data Request -- is
- 25 Intercounty's response to your Data Request 183 the material

- 1 which you based your answer in part concerning your
- 2 understanding of how patronage is calculated by Intercounty?
- 3 A. Yes.
- 4 Q. It is?
- 5 A. Yes.
- Q. And with respect to 192, let me ask that same
- 7 question. Do you recognize the response to 192?
- 8 A. I do recognize it.
- 9 Q. Was that also used by you in part as a basis
- 10 for your answer concerning your understanding of how
- 11 patronage is calculated by Intercounty?
- 12 A. If you give me just a moment to finish, I'd
- 13 appreciate it.
- 14 Would you restate the question for me?
- 15 Q. Is the Intercounty response to Rolla's Data
- 16 Request 192 part of the material you used in your
- 17 understanding of how patronage is calculated by Intercounty?
- 18 A. My understanding even after reviewing this is
- 19 not any different than what I said before.
- 20 Q. I understand that, but were these documents
- 21 involved in -- were the documents that we've just
- 22 identified, Data Request 183 and 192 and Intercounty's
- 23 responses, were those documents and Intercounty's responses,
- 24 were those the basis for your understanding of how patronage
- 25 is calculated by Intercounty?

- 1 A. Yes.
- 2 MR. COMLEY: Your Honor, on the strength of
- 3 what Mr. Watkins has said, I would move for the admission
- 4 into evidence of Intercounty's responses to Rolla's Data
- 5 Requests 183 and 192.
- JUDGE THOMPSON: Let's go ahead and have them
- 7 marked. So there's two Data Requests?
- 8 MR. COMLEY: Yes, your Honor.
- 9 JUDGE THOMPSON: What are the numbers?
- 10 MR. COMLEY: 183.
- JUDGE THOMPSON: And 192?
- 12 MR. COMLEY: 192.
- JUDGE THOMPSON: Data Request 183 will be
- 14 marked as Exhibit 22. Data Request 192 will be marked as
- 15 Exhibit 23.
- MR. COMLEY: Your Honor, I'll ask leave of the
- 17 court reporter to have appropriate copies made for her
- 18 office.
- 19 JUDGE THOMPSON: Very well.
- 20 MR. DUFFY: Your Honor, I'm going to object to
- 21 the offer of both of those documents because they are not --
- 22 I don't think a proper foundation has been made for the
- 23 admission of all of that material.
- 24 At the most, what I understood was that
- 25 Mr. Watkins testified he might have relied on parts of those

- 1 things, and on that basis I certainly would not object to
- 2 the particular portions of those things that Mr. Watkins can
- 3 identify as relying on as coming into evidence.
- 4 But all the rest of that material,
- 5 Mr. Watkins -- there's been no foundation made that
- 6 Mr. Watkins produced that material, that he had anything to
- 7 do with that material. So I don't think an appropriate
- 8 foundation has been laid for all of the contents that, from
- 9 this distance, appear to be fairly voluminous.
- 10 JUDGE THOMPSON: Do you need an opportunity to
- 11 examine?
- 12 MR. DUFFY: No. I think I would like a ruling
- 13 on my objection at this point.
- JUDGE THOMPSON: Mr. Comley?
- 15 MR. COMLEY: One response, Judge. I asked the
- 16 witness upon what documents he may have relied in stating
- 17 his understanding about how patronage is calculated by
- 18 Intercounty. He replied that this morning he used his own
- 19 experience and also information that was supplied to him
- 20 through Data Request responses.
- 21 He has identified the Data Request responses
- 22 upon which he relied in making his understanding about how
- 23 patronage is calculated, and he has not made any
- 24 qualifications about which documents did not lead him to
- 25 that understanding.

- 1 Because he has relied on it in making his
- 2 answer, I think it is appropriate for the Commission to
- 3 review and for the parties to discuss it. And Mr. Duffy can
- 4 discuss this with his witness on redirect to make sure that
- 5 there's any needed clarification.
- 6 MR. DUFFY: But I'd like to -- at that point
- 7 I'd like to voir dire the witness as to whether he relied
- 8 upon the entire contents of those Data Requests in making
- 9 his response or not, because this is an inappropriate way to
- 10 get Intercounty Data Request responses into evidence. We
- 11 don't know what all the stuff is in those Data Request
- 12 responses, and there may be inappropriate material in there.
- 13 JUDGE THOMPSON: You may voir dire, Mr. Duffy.
- 14 You may also examine the proposed exhibits.
- 15 (EXHIBIT NOS. 22 AND 23 WERE MARKED FOR
- 16 IDENTIFICATION BY THE REPORTER.)
- 17 VOIR DIRE EXAMINATION BY MR. DUFFY:
- 18 Q. Mr. Watkins, did you rely on all or portions
- 19 of these Data Request responses in making your previous
- 20 response to Mr. Comley?
- 21 A. If I could see it again, I think I can show
- 22 you the -- in this instance, on Data Request 183, this page
- 23 essentially is the information that I would have relied on.
- Q. And when you say "this page", that's the first
- 25 page?

- 1 A. Yes.
- 2 Q. I notice that inside there are several
- 3 photocopies of what looks like ads from newspapers. There
- 4 is a press release of some sort. There is a resolution of
- 5 the board of directors of the cooperative, more ads.
- 6 Did you rely on any of these ads or newspaper
- 7 clippings or resolutions?
- 8 A. The information that I needed is on the first 9 page.
- 10 Q. Okay.
- 11 A. And the same is true with this document
- 12 (indicating).
- MR. DUFFY: Mr. Comley, if you would
- 14 stipulate or modify your request to just have the first or
- 15 the cover pages contained in the response and not the
- 16 attachments, I would withdraw my objection to the
- 17 introduction of those documents.
- 18 MR. COMLEY: I will amend my offer of those
- 19 exhibits to just the cover page of 183 and the cover page of
- 20 192, your Honor.
- 21 JUDGE THOMPSON: I'm sorry, Mr. Comley. Could
- 22 you repeat that?
- 23 MR. COMLEY: I certainly can. Mr. Duffy and I
- 24 had a moment there. Apparently the witness did not rely
- 25 upon the attachments to 183, and I will amend my offer of

- 1 these exhibits to the cover page of 183, I'll call it the
- 2 cover page, and the cover page of Data Request 192.
- JUDGE THOMPSON: Very well. So the cover
- 4 page, then, of Data Request 183 has been marked as
- 5 Exhibit 22. The cover page of Data Request 192 is marked as
- 6 Exhibit 23. The objection is withdrawn as to both exhibits.
- 7 And hearing no further objections, Exhibits 22 and 23 as
- 8 redescribed are received into the record of this proceeding.
- 9 (EXHIBIT NOS. 22 AND 23 WERE RECEIVED INTO
- 10 EVIDENCE.)
- 11 JUDGE THOMPSON: Please proceed, Mr. Comley.
- 12 CROSS-EXAMINATION (RESUMED) BY MR. COMLEY:
- 13 Q. Mr. Watkins, let me direct you to page 25 of
- 14 your surrebuttal at the top of the page, and as I understand
- 15 it, you are talking there about the data you received from
- 16 Intercounty about the customers who were paying revenue, the
- 17 customers in the annexed area and the revenue they were
- 18 paying; is that correct?
- 19 A. Yes.
- 20 Q. And you state that the data that you received
- 21 was poorly organized and confusing; is that correct?
- 22 A. That's correct.
- 23 Q. Are didn't Intercounty supply this information
- 24 at your request?
- 25 A. Yes, sir.

- 1 Q. They did. And wasn't it possible for you to
- 2 simply -- strike that.
- 3 Intercounty could have told you to come to
- 4 their offices to look at that material; isn't that correct?
- 5 A. I assume they could. I don't know that.
- 6 Q. But instead it just decided to send this
- 7 material to you, right?
- 8 A. They did send this information to us.
- 9 Q. Now, is it safe to say you ultimately were
- 10 able to organize the records to your satisfaction?
- 11 A. Ultimately, yes.
- 12 Q. Let's go to page 26. Excuse me. I think it's
- 13 page 27. On that page, you're talking about Intercounty's
- 14 office building on South Bishop, and I think in your
- 15 question, the question that starts on page 26, you're
- 16 stating that you think this is a notion that RMU should be
- 17 forced to buy Intercounty's office building; is that
- 18 correct? Is that a correct reading of your testimony?
- 19 A. If you'll show me the line, I'll either agree
- 20 to that or not, but I don't think I said that.
- 21 Q. Let's look at page 26. The question is,
- 22 Please explain your disagreement with the notion that RMU
- 23 should be forced by the Commission to buy Intercounty's
- 24 office building. Is that the question that's there?
- 25 A. That's the form of the question that I was

- 1 asked. I don't know that that says that I think it's a
- 2 notion.
- 3 Q. Well, you don't think it's a notion, then, do
- 4 you?
- 5 A. I think what I said here is how I felt about
- 6 it.
- 7 Q. But would you -- you don't think it's a
- 8 notion, do you?
- 9 A. I don't --
- 10 MR. DUFFY: Objection, irrelevant.
- 11 BY MR. COMLEY:
- 12 Q. It's in the question, isn't it? Do you think
- 13 it's a notion or not?
- 14 JUDGE THOMPSON: Mr. Comley, would you respond
- 15 to the objection, please?
- MR. COMLEY: This is a question that was posed
- 17 to the witness by his attorney.
- MR. DUFFY: But why are we arguing about
- 19 whatever the definition of the word "notion" is? That
- 20 doesn't tend to prove or disprove anything relating to the
- 21 issues in the case.
- MR. COMLEY: I think it's appropriate
- 23 cross-examination to find out what the witness meant in his
- 24 answer.
- MR. DUFFY: Well, then, you can ask him what

- 1 he means in his answer. The word "notion" appears in the
- 2 question.
- JUDGE THOMPSON: I'll allow you to explore
- 4 this a little bit further.
- 5 BY MR. COMLEY:
- 6 Q. Let me ask you this: This is one of
- 7 Intercounty's main points in this matter. It's just not a
- 8 notion; isn't that correct?
- 9 A. I'll agree with the first part of what you
- 10 said but not the second part.
- 11 Q. So you think it's just a notion that it should
- 12 be part of this case?
- 13 A. I didn't say it was a notion.
- 14 Q. In your answer you say the basis for your
- 15 disagreement with RMU's payment for the building is that you
- 16 don't want it and don't need it; is that correct?
- 17 A. In part.
- 18 Q. What's the other -- do you have other reasons
- 19 for that?
- 20 A. If you'll continue to read, it says, Unlike
- 21 poles and wires and transformers actually serving the
- 22 customers in the annexed area, the office building is not
- 23 essential to the actual provision of service to those 286
- 24 customers.
- 25 Q. Isn't it true that you do need office

- 1 facilities to serve people; isn't that correct?
- 2 A. Are you asking if RMU needs office facilities?
- 3 Q. You need them. Other utilities need office
- 4 facilities to help serve customers; isn't that correct?
- 5 A. Yes, that's correct.
- 6 Q. The building is in the annexed area; isn't
- 7 that correct?
- 8 A. It is.
- 9 Q. And it is not being used for any other purpose
- 10 but supplying service or helping people for service in that
- 11 area; is that correct?
- 12 A. I would not even begin to testify as to what
- 13 Intercounty is using their office facilities for or not
- 14 using them for.
- 15 Q. But you have been to that office, haven't you?
- 16 A. I have been in that facility.
- 17 Q. At the bottom of the page, of page 27, you
- 18 state that Intercounty could just as easily have located a
- 19 building several miles farther south. If so, it would not
- 20 be an issue in the case. Is that a fair reading of your
- 21 testimony?
- 22 A. That is an accurate reading.
- Q. Now, I'll pose this to you. Couldn't it have
- 24 been just as easy for the City to have followed its Plan of
- 25 Intent?

- 1 A. As easy as what? I mean, that -- I mean, I
- 2 know what the difference is here. I don't know what the
- 3 difference is that you're referring to.
- 4 Q. Well, this issue concerning the building
- 5 certainly would not be an issue if the City had followed its
- 6 Plan of Intent; isn't that correct?
- 7 A. In what regard?
- 8 Q. In the regard of following its Plan of Intent.
- 9 The Plan of Intent said that the coop would continue to
- 10 serve its customers in the annexed area; isn't that correct?
- 11 A. If that were the case, this would not be an
- 12 issue.
- 13 Q. Let's talk about the polychlorinated
- 14 biphenals, the PCBs that come up in the testimony. On
- 15 page 33, at the bottom of the page, you state that, A
- 16 reasonable utility would have already tested its facilities
- 17 and be knowledgeable of their status. Is that a fair
- 18 reading of your testimony?
- 19 A. It is.
- 20 Q. Now, isn't it true that it's not a violation
- 21 of any rule or regulation for Intercounty to wait until it
- 22 removes its transformers to check for PCB contamination?
- 23 A. That's correct.
- 24 Q. And it's obviously worked for Intercounty to
- 25 wait until removal to examine the transformers, hasn't it?

- 1 A. I have no opinion about that.
- 2 Q. You have no idea. You say that you have
- 3 checked all of your transformers yourself; is that correct?
- 4 A. Yes, we have.
- 5 Q. Now, have you checked the transformers that
- 6 are certified as not containing PCBs?
- 7 A. Obviously not. They are certified
- 8 noncontaminated.
- 9 Q. And you wouldn't check equipment that has been
- 10 certified as non-PCB; is that correct?
- 11 A. I'm sorry?
- 12 Q. You wouldn't check for PCB contamination in
- 13 any transformer or any other piece of equipment that's been
- 14 certified as non-PCB-containing; is that correct?
- 15 A. Assuming, of course, that I know its origin,
- 16 that's correct.
- 17 Q. On page 36 you discuss the 113 customers that
- 18 are located within the City of Rolla, and these are the 113
- 19 Intercounty customers that are located within the City of
- 20 Rolla that are not within the annexed area; is that correct?
- 21 A. Would you give me the line you're beginning
- 22 with?
- 23 Q. I think it's on line 21 where you start -- the
- 24 questioning starts.
- 25 A. Could you restate the question for me?

- 1 Q. These are the 113 customers that are receiving
- 2 service from Intercounty but who are not within the annexed
- 3 territory; is that correct?
- A. That's what we -- the discussion is, yes.
- 5 Q. And these customers are within the city limits
- 6 of Rolla; is that right?
- 7 A. Yes.
- 8 Q. Isn't it true that if the application is
- 9 approved in this case, the reintegration Intercounty's
- 10 system must be configured to continue the same level of
- 11 service to these customers?
- 12 A. Yes.
- 13 Q. On page 38, at the top of the page, you talk
- 14 about Intercounty's efforts in forming a water district that
- 15 was an area much larger than the annexation, and you go down
- 16 and you talk until line 10 about your understanding of the
- 17 reasons why Intercounty did that and Intercounty's
- 18 investment in that. Tell me, what do you base your
- 19 statements on?
- 20 A. Comments that were made directly to me by
- 21 Mr. Strickland.
- Q. Mr. Strickland talked to you about this?
- 23 A. Yes.
- Q. And when was that?
- 25 A. I don't know the date. It was just -- it was

- 1 just comments that were made.
- 2 Q. And you're saying that Mr. Strickland told you
- 3 how much the Intercounty people paid to form this water
- 4 district?
- 5 A. No, I didn't say that.
- 6 Q. How do you know how much money was paid?
- 7 A. It was obtained through the discovery process
- 8 when the City of Rolla intervened in the court hearing
- 9 regarding the formation of the Public Water Supply District
- 10 No. 3.
- 11 Q. And we don't have those documents here, do we?
- 12 A. No, sir.
- 13 Q. You don't have any documents to support that
- 14 part, do you?
- 15 A. I do have the documents.
- 16 Q. Are they here today?
- 17 A. No, sir.
- 18 Q. They're not here today. So your statement
- 19 about Intercounty providing tens of thousands of dollars in
- 20 that endeavor is based upon documents that were in a court
- 21 hearing case, as you understand it, in a court case; is that
- 22 right?
- 23 A. Yes, sir.
- Q. And they're not here today?
- 25 A. No.

- 1 MR. COMLEY: Your Honor, I'm going to renew my
- 2 objection to the material in this section of Mr. Watkins'
- 3 testimony.
- 4 JUDGE THOMPSON: What section is that exactly?
- 5 Give me a page and line cite.
- 6 MR. COMLEY: I think that I'll renew my
- 7 objection to lines 9 and 10 of this section.
- JUDGE THOMPSON: Page?
- 9 MR. COMLEY: 38.
- 10 JUDGE THOMPSON: Okay. Is this the
- 11 surrebuttal?
- 12 MR. COMLEY: Surrebuttal, yes. I'm going to
- 13 renew my objection to particularly that clause -- that
- 14 sentence that reads, Intercounty provided tens of thousands
- 15 of dollars in that endeavor.
- 16 JUDGE THOMPSON: And the basis of your
- 17 objection is?
- 18 MR. COMLEY: It is hearsay. It is strictly
- 19 hearsay. There is no document, no way in the world that we
- 20 can establish that, no way to cross-examine that, no way in
- 21 the world can it be cross-examined through this witness. He
- 22 relies exclusively on a document that's not present in
- 23 court.
- MR. DUFFY: Your Honor, are you ready for my
- 25 response?

- 1 JUDGE THOMPSON: I certainly am, Mr. Duffy.
- 2 MR. DUFFY: Thank you. I don't believe it's
- 3 hearsay. Mr. Watkins testified that the basis for his
- 4 comment, or at least part of them, are admissions of the --
- 5 I don't know whether he's the -- I guess he's the general
- 6 manager of the party opponent. So it's admissions of a
- 7 party opponent, so it's an exception to the hearsay rule.
- 8 My further response is that this was -- this
- 9 information was provided in prepared surrebuttal testimony
- 10 that was filed on the 18th of October.
- 11 If Intercounty wanted to discover the basis
- 12 for these statements, it had the ability to notify us
- 13 within, I think, seven days and take Mr. Watkins's
- 14 deposition if they wanted to inquire further into these
- 15 things. They could have sent us Data Requests and asked for
- 16 the production of these documents, as they did with lots of
- 17 other things that we did.
- 18 So I think Intercounty has sat on its rights
- 19 and waited until the last minute to raise this objection and
- 20 it's, therefore, inappropriate.
- 21 MR. COMLEY: Your Honor, I don't think Data
- 22 Requests can cure a problem in direct testimony, and I don't
- 23 think I have a duty to make this testimony admissible. I
- 24 think that Mr. Duffy has the burden to show that these
- 25 statements are supported and can be established in this

- 1 body. This court can -- this body cannot rely on hearsay
- 2 testimony that's objected to.
- MR. DUFFY: Well, if the Commission is
- 4 concerned about the documents, we can certainly produce the
- 5 documents as a late-filed exhibit, but this will be the
- 6 first time that we've been asked to produce the documents.
- 7 JUDGE THOMPSON: First of all, as I read the
- 8 prepared testimony, Mr. Watkins is not, in fact, providing
- 9 hearsay. Rather, he's stating that he knows this. On
- 10 cross-examination you have explored how he knows this, and I
- 11 think that goes to weight. Therefore, I'm going to overrule
- 12 your objection.
- 13 Please proceed.
- 14 BY MR. COMLEY:
- 15 Q. Let's go to page 38, line 12 of your
- 16 testimony. You state there that you discussed
- 17 Mr. Strickland's testimony on construction of Intercounty's
- 18 office building based on the verbiage of the City's Plan of
- 19 Intent; is that correct?
- 20 A. I'm not sure I understand your question.
- 21 There's a quote here.
- Q. On line 10, you're saying that Mr. Strickland
- 23 is discussing -- you're discussing Mr. Strickland's
- 24 testimony about construction of Intercounty's office
- 25 building based on the verbiage in the City's Plan of Intent;

- 1 is that correct?
- 2 A. I guess I would read what I've said here. I
- 3 said, Mr. Strickland is crying foul, saying Intercounty made
- 4 decisions about building their office building and did not
- 5 participate further in the annexation process -- that was a
- 6 quote, starting at did, ending at process -- because of the
- 7 verbiage in the City's Plan of Intent.
- 8 Q. Is it your testimony that the City's Plan of
- 9 Intent and its revisions were just verbiage?
- 10 A. I would think any words that are contained in
- 11 the Plan of Intent are verbiage.
- 12 Q. Is it fair to say that the City took the Plans
- 13 of Intent, not as just mere verbiage, but as declarations of
- 14 its official policy?
- 15 A. I don't know that there were policies
- 16 established there. I will tell you that the Plan of Intent
- 17 was formulated in compliance with the law.
- 18 Q. So this was in compliance with the law.
- 19 Didn't it represent the City's intentions?
- 20 A. Absolutely, yes, sir.
- 21 Q. And they were the official intentions of the
- 22 City; isn't that correct?
- 23 A. That's correct.
- Q. Let's look at line 12. You say there if what
- 25 Mr. Strickland says is true, then you think it was poor

- 1 management that Intercounty built the building on assumption
- 2 they would continue to serve 286 customers?
- 3 A. On that assumption alone, yes.
- Q. Isn't Mr. Strickland's testimony that he based
- 5 the building's construction on the Plan of Intent?
- 6 A. I believe his testimony is that he did not
- 7 participate further in the annexation process based on the
- 8 Plan of Intent.
- 9 Q. Didn't he also say that the building was built
- 10 on the assurances in the Plan of Intent?
- 11 A. I don't -- I don't have that in front of me.
- 12 Q. Are you suggesting -- let me ask, is it your
- 13 testimony that it was poor management to rely on the City's
- 14 Plan of Intent?
- 15 A. It is my testimony, as I've stated here, that
- 16 if Intercounty relied alone on the Plan of Intent to
- 17 construct a million-dollar facility, that that was probably
- 18 poor management, associated with 286 customers.
- 19 Q. Is there anything else in the Plan of Intent
- 20 that people shouldn't rely on that we should know about?
- 21 A. You're asking me to speculate about this?
- 22 Q. If you know of anything about that Plan of
- 23 Intent that's not accurate, I'm asking you to tell me what 24 it is.
- 25 A. I guess I don't profess to be all

- 1 knowledgeable about everything that's in the Plan of Intent
- 2 as I sit here. So I don't really think I can answer that
- 3 for you.
- 4 Q. You also talk about the prospect that
- 5 Intercounty could have intervened in the lawsuit involving
- 6 the annexation.
- 7 Are you testifying, then, even though the Plan
- 8 of Intent stated that the cooperative could continue to
- 9 serve the area, it should have intervened to make certain
- 10 that's what the City meant?
- 11 A. You're asking me to draw a conclusion on
- 12 something that they should or should not have done?
- 13 Q. I'm asking you about your testimony. You said
- 14 that Intercounty could have intervened in the lawsuit
- 15 involving the annexation.
- 16 A. I did say that, yes.
- 17 Q. Are you saying, then, that even though the
- 18 Plan of Intent stated that the cooperative would continue to
- 19 the serve the area, it should have intervened to make sure
- 20 that what the Plan of Intent meant?
- 21 A. I don't think I said that.
- Q. Well, why would they want to intervene?
- 23 A. Again, you're asking me to speculate about
- 24 their interests.
- 25 Q. Wouldn't it be true that if the Plan of Intent

- 1 said the cooperative is going to serve the area, that there
- 2 was very little reason for them to intervene in any case
- 3 involving that?
- A. That's half of the truth, yes.
- 5 Q. There's other reasons for them to have
- 6 intervened?
- 7 A. No. The other half of the truth is the
- 8 assurances that the City had that led them to formulate the
- 9 Plan of Intent in the manner that they did.
- 10 Q. You're saying that someone at Intercounty led
- 11 the City to prepare a Plan of Intent in a certain way?
- 12 You're saying that somebody at Intercounty led the mayor or
- 13 you or other people in a certain way so that that Plan of
- 14 Intent was structured in the way it was; is that correct?
- 15 A. I'm saying again that there was an
- 16 understanding, and that is why the verbiage in the Plan of
- 17 Intent reads the way that it does, yes.
- 18 Q. As I understand your testimony, Mr. Watkins,
- 19 sometime after the annexation but before you started
- 20 exercising the procedures under 386.800, somebody at
- 21 Intercounty made it clear that the understanding or
- 22 assurances you talk about weren't going to be complied with;
- 23 is that right?
- A. You're asking about when something happened,
- 25 is that the question?

- 1 Q. My understanding of your testimony is that,
- 2 sometime between the annexation and the date RMU started the
- 3 provisions, started exercising the provisions under 386.800,
- 4 somebody from Intercounty made it clear to you or the people
- 5 at RMU that the assurances and understanding you and I just
- 6 talked about a second ago wasn't going to be complied with.
- 7 Is that your testimony?
- 8 A. With one correction. You're saying from the
- 9 time of the annexation, and I'm going to say from the time
- 10 of the annexation election.
- 11 Q. So that would be June 8th?
- 12 A. That would be April the -- the first Tuesday
- 13 after the first Monday in April, an election day.
- Q. So the election was April the 8th, and the
- 15 annexation was effective June 8th; is that right?
- 16 A. It could be right. I don't have the
- 17 calendars.
- 18 Q. Well, in your testimony we've been presuming
- 19 all along that the annexation was effective on June 8th; is
- 20 that correct?
- 21 A. The effective date was June 8th.
- 22 Q. On page 25 of your rebuttal -- rather your
- 23 surrebuttal -- that's not the page. On page 15, I think it
- 24 is, lines 16 through 18, It was only after the annexation
- 25 when the City discovered the understanding it had was not to

- 1 be honored, which left the City no recourse but to utilize
- 2 the provisions of Section 386.800, RSMo. Is that a correct
- 3 reading of your testimony?
- 4 A. It is.
- 5 Q. So after the annexation, June 8th, but before
- 6 you filed the notices under 386.800, someone made it clear
- 7 that that understanding wasn't going to be honored; is that
- 8 your testimony?
- 9 A. I don't believe my testimony says what you're
- 10 saying it says there. You're assuming that whenever I refer
- 11 to the annexation, that it's -- that's narrowly defined as
- 12 the effective date.
- I think that what I've written there is
- 14 sufficiently broad enough to include what I'm trying to tell
- 15 you, that I was referring to the election date, the outcome
- 16 of the election which set this in motion.
- 17 Q. And that was April the 8th. So sometime
- 18 between April the 8th and the time you filed the notices, is
- 19 that when you're saying? That's when someone from
- 20 Intercounty made it clear that that understanding wasn't
- 21 going to be honored?
- 22 A. That's correct.
- 23 Q. Sometime between April the 8th -- okay.
- 24 Mr. Watkins, wasn't your testimony yesterday that the first
- 25 time you had contact with Intercounty was after June 8th,

- 1 1998?
- 2 A. I don't know if that's what I said at the time
- 3 or not. I don't know. I think I referred to my memory, and
- 4 I said I do at least remember that.
- 5 Q. Do you remember -- I think you mentioned you
- 6 had a phone call with Intercounty's general manager,
- 7 Mr. Strickland. Do you remember when that phone call was?
- 8 A. The phone call that I remember us discussing
- 9 yesterday was after the notices went out, and it was for the
- 10 purpose of setting up the meetings associated with
- 11 compliance to 386.800.
- 12 Q. I remember during your testimony that you
- 13 couldn't recollect when those meetings occurred. Let me
- 14 show you some things. I'm going to hand you what appears to
- 15 be a copy of a letter to Vernon Strickland over your
- 16 signature dated July 24th, 1998. Do you recognize that
- 17 letter?
- 18 A. I do.
- 19 Q. Does this refresh your recollection about the
- 20 approximate dates of when you and Mr. Strickland discussed
- 21 the meetings that would come after the notices?
- 22 A. Does it refresh my recollection?
- 23 Q. About the dates that you -- or I'll strike
- 24 that.
- Does this refresh your recollection about the

- 1 time at which you and Mr. Strickland discussed the notices
- 2 that you had submitted about extending your territory?
- 3 A. Yes. The telephone conversation was the week 4 of July the 13th.
- 5 Q. And July the 13th was the date when you issued 6 the notice to Intercounty?
- 7 A. I believe that's correct.
- 8 Q. Let me show you a letter to you over
- 9 Mr. Strickland's signature dated August 3rd, 1998. Do you
- 10 recognize that letter?
- 11 A. I do recognize the letter, and I would also
- 12 note that it was in response to a letter that passed
- 13 sometime between the date of that one and this one.
- 14 Q. Okay. But you said that letter -- does that
- 15 refresh your recollection about the date when your first
- 16 meeting with Intercounty was?
- 17 MR. DUFFY: I object to the form of the
- 18 question with regard to the terminology of the first meeting
- 19 with Intercounty. I think previous testimony has been that
- 20 Mr. Watkins met with Intercounty in 1992, 1994.
- 21 If the first meeting with Intercounty means
- 22 after the notices went out on July 13th, then I remove my
- 23 objection to the form of the question. So I'd ask you to
- 24 clarify.
- 25 BY MR. COMLEY:

- 1 Q. I'll amend my question to include Mr. Duffy's
- 2 qualification there, the first meeting after the notices
- 3 were sent to Intercounty.
- 4 A. Okay. Yes, this does refresh my memory to a
- 5 certain extent, and it appears that the first meeting,
- 6 official meeting, and this was with the RMU board, City
- 7 administration and the Intercounty board, was Monday,
- 8 September 28th.
- 9 Q. Now, let's go back to this understanding that
- 10 the City had one more time. Is it your testimony that
- 11 sometime between the election, which I understand was in
- 12 April of '98, and July 13th, which is the date you sent out
- 13 the notices to Intercounty customers within a period of time
- 14 for the newspaper, someone at Intercounty made it clear to
- 15 you that that understanding and that assurance that you had
- 16 about how things were going to be done after annexation was
- 17 not going to be honored?
- 18 A. That's correct.
- 19 Q. Who was it that led you to believe that?
- 20 A. The conversations that I had with Mr. Duane
- 21 Cartright, and also there were conversations with someone at
- 22 Intercounty and city administration. It was this
- 23 decision -- this understanding was also communicated to me
- 24 by City administration.
- 25 Q. So Mr. Cartright, you're talking about

- 1 Mr. Cartright. Do you know his position with Intercounty?
- 2 A. I believe he is a manager of member services.
- 3 Q. He's not the general manager; is that correct?
- 4 A. That's correct.
- 5 Q. And you also got information from city
- 6 officials about whether this understanding was to be
- 7 honored; is that correct?
- 8 A. That's correct.
- 9 Q. On page 38 of your testimony -- we'll go back
- 10 to page 38 of your surrebuttal, lines 17 through 19. You
- 11 say you have witnessed Mr. Strickland making such threats on
- 12 more than one occasion, which serves to confirm that
- 13 Intercounty was aware of their options at the time and must
- 14 ultimately hold themselves accountable for the decision they
- 15 make. Is that a correct reading of your testimony?
- 16 A. Yes, it is.
- 17 Q. Now, with respect to the threat you have
- 18 referred to in your testimony, are you referring to
- 19 statements such as, We intend to intervene in your lawsuit?
- 20 A. Similar type statements, yes.
- 21 Q. Is it your testimony that RMU feels as if
- 22 they're threatened, it is threatened when people try to
- 23 intervene in their lawsuits?
- 24 A. I don't know that I feel like that RMU feels
- 25 threatened. I think people are exercising their rights and

- 1 that's their prerogative.
- 2 Q. So you don't feel threatened by people
- 3 exercising their rights; is that correct?
- 4 A. Me personally?
- 5 Q. RMU does not feel threatened by people
- 6 exercising their rights; is that correct?
- 7 A. RMU is a utility. I don't know how they would
- 8 have feelings.
- 9 Q. Basically, you do not think it's a threat for
- 10 someone to state that they would prefer -- they intend to
- 11 intervene in a lawsuit which RMU is a part of?
- 12 A. I think it's a threat of an action that they
- 13 may take.
- 14 Q. So you're using it as a statement of their
- 15 intention as a threat? Is that the way you're using the
- 16 word?
- 17 A. If they've stated their intention as something
- 18 that they might do, it could a threat, yes.
- 19 Q. On that same line, you talk about the options
- 20 that Intercounty had. Really, the options were to believe
- 21 what was said in the Plan of Intent or to intervene and make
- 22 sure that it said what it meant exactly. Isn't that exactly
- 23 what they had as options?
- A. Again, you're asking me to speculate on what
- 25 all of their options are, and I don't think I would want to

- 1 do that.
- 2 Q. Well, you say that Intercounty was aware of
- 3 its options. So you must have some options in mind when you
- 4 say that.
- 5 A. In particular, the option that I was referring
- 6 to here.
- 7 Q. And that option was?
- 8 A. To intervene in the process.
- 9 Q. And the other option was?
- 10 A. I would not even begin to speculate what their
- 11 other options are.
- 12 Q. To intervene or not intervene; isn't that
- 13 correct?
- 14 A. I don't know.
- 15 Q. All right. On page 39, you talk about the
- 16 historic problems that Mr. Strickland raises in his rebuttal
- 17 testimony. On page -- on that same page, I think at
- 18 line 14, you talk about a case involving your largest
- 19 customer; isn't that correct?
- 20 A. At the time, yes.
- 21 Q. It was your largest customer at the time?
- 22 A. Yes.
- 23 Q. And that was the University of Missouri at
- 24 Rolla; isn't that correct?
- 25 A. That's correct.

- 1 Q. Was it true that, under the facts of that
- 2 case, the University of Missouri asked Intercounty to
- 3 provide service to the University?
- A. I don't know about the communications that
- 5 went on between Intercounty and the University.
- Q. You don't know about the facts of the case,
- 7 then?
- 8 A. I don't know about that fact that you're
- 9 asking me to testify to.
- 10 Q. On page 44 of your surrebuttal at lines 18
- 11 through 19, you state that there was no reason why
- 12 Intercounty could not have agreed to a PILOT and then passed
- 13 it through to the customers if it had wanted to. Is that a
- 14 correct reading of your testimony?
- 15 A. Through to the customers in the annexed area
- 16 if it had wanted to do that, is a more correct reading, yes.
- 17 Q. I didn't mean to misread your testimony there.
- 18 So you're saying what now?
- 19 A. I said, There is no reason why Intercounty
- 20 could not have agreed to a PILOT and then passed it through
- 21 to the customers in the annexed area if it had wanted to do
- 22 that.
- Q. And in those discussions, isn't it true that
- 24 Intercounty pointed out that its legal authority to pay a
- 25 PILOT was in question?

- 1 A. I don't know that they really said that about
- 2 the PILOT, no.
- 3 Q. They didn't tell you that they doubted the
- 4 legal authority to do that?
- 5 A. I'm sorry. They didn't tell me --
- 6 Q. Intercounty did not tell you that Intercounty
- 7 doubted the legal authority to pay a PILOT to you?
- 8 A. I don't -- I don't think they doubted the
- 9 PILOT option.
- 10 Q. What was your reason for not indemnifying
- 11 Intercounty if the PILOT were challenged?
- 12 A. I don't believe that any public official can
- 13 obligate a city to indemnify another corporation.
- 14 Q. So you have no legal authority to do that;
- 15 that's your position?
- 16 A. That's the basis of my position, yes.
- 17 Q. Let's go to your prepared rebuttal testimony.
- 18 I think that -- I don't have the exact reference handy. I'm
- 19 sorry. But on page 2 --
- JUDGE THOMPSON: Exhibit 6.
- MR. COMLEY: Thank you, your Honor.
- 22 BY MR. COMLEY:
- 23 Q. At the bottom of page 2 through the top of
- 24 page 3, you're talking about a survey that was conducted by
- 25 Don Priest; is that correct?

- 1 A. I believe that's correct.
- 2 Q. Now, you state there that you believe that the
- 3 survey was conducted apparently at Intercounty's request.
- 4 On what do you base your statement that the survey was done
- 5 by Mr. Priest at Intercounty's request?
- 6 A. The comment that Mr. Priest made in his
- 7 testimony at the public hearing.
- 8 Q. At the public hearing. Okay. Now, are you
- 9 saying that Intercounty gave Mr. Priest a copy of the names
- 10 and addresses of Intercounty's customers and how much they
- 11 paid during the 12-month period?
- 12 A. I think that's what Mr. Priest said.
- 13 Q. You got a copy of what was paid?
- 14 A. Of the list of meters and customers, not how
- 15 much was paid.
- 16 Q. Not how much was paid. You got a list of the
- 17 customers and the meters.
- 18 A. I don't know that he got -- he didn't get how
- 19 much they paid. I just know that that's -- that he did get
- 20 a list of the meters and customers.
- 21 Q. He did get a list of the meters and customers?
- 22 A. Yes.
- Q. Now, that's public information, isn't it? A
- 24 list of the names is public, isn't it?
- 25 A. It could be, yeah.

- 1 Q. I think it's on the back of your application;
- 2 isn't that correct?
- 3 A. The back of what application?
- 4 Q. Your application in this case. Aren't the
- 5 names of the customers in the annexed area on the back of
- 6 your application?
- 7 A. Yes, I believe you're correct about that.
- 8 MR. COMLEY: Judge, Mr. Watkins raises the
- 9 question about whether or not we have given material that we
- 10 raise as proprietary in this case, proprietary with the
- 11 assistance of Mr. Duffy's office.
- 12 I want to make it clear to the court that we
- 13 do not know of any breach of that and continue to hold fast
- 14 to the classification that the members and addresses and the
- 15 amounts that they paid for the 12-month period that we're
- 16 talking about in this case, they have not been disclosed
- 17 outside the scope of the protective order.
- 18 As far as we know, there's been no public
- 19 disclosure of that information. As far as the names and
- 20 addresses of those customers, we think that has been
- 21 publicly known for some time.
- JUDGE THOMPSON: Thank you, sir.
- 23 BY MR. COMLEY:
- Q. I was talking to Mr. Bourne in his
- 25 cross-examination about the construction of line extensions,

- 1 I think, in south Rolla. You were here during the course of
- 2 his cross-examination, weren't you?
- 3 A. I was here.
- 4 Q. And I think Mr. Bourne has been with you just
- 5 a little over a year or 18 months, and he was not familiar
- 6 with the circumstances of that extension.
- 7 Regarding that extension, do you know whether
- 8 RMU prepared a cost estimate for that extension in advance
- 9 of the construction?
- 10 A. I don't believe that was quantified as a
- 11 single project and quantified in that manner, no.
- 12 Q. There's also a line extension along
- 13 Highway 72. That was a recent line extension; is that
- 14 correct?
- 15 A. Recent being?
- 16 Q. Do you know when the construction was?
- 17 A. I don't remember when it began. In some
- 18 respects it's still going on.
- 19 O. It's still under construction?
- 20 A. Yes.
- 21 Q. Is it true that the construction started in
- 22 February of 1996 and continued through August of 1999?
- 23 A. As I've already said, I don't really remember
- 24 when it began.
- Q. It's still continuing, though?

- 1 A. Yes. There's highway construction going on,
- 2 and we're working there.
- 3 Q. Is there -- now, has RMU put that into its
- 4 inventory, that line?
- 5 A. Yes.
- 6 Q. And is there any cost estimate that you have
- 7 now of how much it cost?
- 8 A. There is no work order or a job description
- 9 specifically for that line that I'm aware of; I mean, no
- 10 engineering quantification of the cost of that.
- 11 Q. And right now, there's no information
- 12 available to tell us how much that line would have cost to
- 13 construct?
- 14 A. If you're asking me if I can go back through
- 15 the records and try to determine how much the line cost, I
- 16 think we can get pretty close.
- 17 Q. You can get pretty close, but you couldn't say
- 18 exactly?
- 19 A. Not to the penny, no.
- 20 Q. And would the same thing be -- could you say
- 21 the same thing about the line extension on Rolla Street
- 22 that's in the annexed area?
- 23 A. I believe so, yes.
- Q. Let me take you back to some questions about
- 25 the time period between the annexation election and the time

- 1 when RMU sent its notices under 386.800.
- 2 As I recollect your testimony, you said that
- 3 you had a statement -- you had a conversation with Duane
- 4 Cartright, and can you tell me what Mr. Cartright said
- 5 during that conversation?
- 6 A. Not really. Mr. Cartright and I met on
- 7 several occasions. We had very -- several very informal
- 8 conversations. I believe that he was trying to explore any
- 9 common ground that the City, RMU and Intercounty might have,
- 10 and so there were several conversations in that regard.
- 11 Q. I take it that you did not keep a memo of any
- 12 kind about that conversation?
- 13 A. No, I did not.
- 14 Q. And again, the understanding that you're
- 15 talking about, it was never reduced to any formal writing;
- 16 isn't that correct?
- 17 A. That is correct.
- 18 Q. You understood that Mr. Cartright did not have
- 19 authority to speak for Intercounty, didn't you?
- 20 A. I think I understood that Mr. Cartright would
- 21 not sign any declarations or documents on behalf of
- 22 Intercounty.
- Q. Did you believe he had authority to speak on
- 24 behalf of Intercounty at that time?
- 25 A. I believe that he was a messenger from

- 1 Intercounty, yes.
- 2 Q. And why did you believe that?
- 3 A. Because --
- 4 Q. Why did you believe he was a messenger from
- 5 Intercounty for that purpose?
- 6 A. Because of the subject matter which we were
- 7 discussing.
- 8 Q. Did you follow up the conversation with
- 9 Mr. Cartright with Mr. Strickland?
- 10 A. No.
- 11 MR. COMLEY: Thank you, Judge. I've finished
- 12 my inquiry of Mr. Watkins.
- JUDGE THOMPSON: Thank you. Mr. Dunbar?
- MR. DUNBAR: Thank you, Judge.
- 15 CROSS-EXAMINATION BY MR. DUNBAR:
- Q. Good morning, Mr. Watkins. How are you doing
- 17 today?
- 18 A. Good morning, Mr. Dunbar. I'm fine, thank
- 19 you.
- Q. What I'm going to do is, I'll try to not go
- 21 over the same territory that's been gone over for the past
- 22 few hours and try to direct you to your testimony, rebuttal
- 23 and surrebuttal. So you have all three of those in front of
- 24 you; is that correct?
- 25 A. Yes, sir.

- 1 Q. If we can turn to your direct testimony, if
- 2 you'll pull that out first. Turning to page 10, line 21, in
- 3 that section you're discussing when the City first published
- 4 notice to the customers that were affected in the annexed
- 5 area of RMU's intent to take over services; is that correct?
- 6 You published it in the paper on July 15th, 1998; is that
- 7 correct?
- 8 A. That's correct.
- 9 Q. And would that be the first time the people
- 10 within the annexed area, and I'm talking about the 286 or so
- 11 customers of Intercounty, would have known of RMU's intent
- 12 to try to take over their services?
- 13 A. Yes.
- 14 Q. So you would agree that prior to July 15th,
- 15 1988, that the customers of Intercounty, those 286 within
- 16 the Southside area, had no knowledge that RMU ever intended
- 17 to take over their services?
- 18 A. With one correction. It's '98.
- 19 Q. '98. I'm sorry.
- 20 A. Yes, that's correct.
- 21 Q. So with regards to Intercounty -- well, let me
- 22 back up.
- 23 The decision to start annexing the Southside
- 24 area started back in the 1993 time frame; is that correct?
- 25 A. It could be.

- 1 Q. I'm not trying to hold you to an exact date,
- 2 but that's about the year it started; is that correct?
- 3 A. It was over several years, yes.
- 4 Q. So in 1993, 1994, 1995, 1996, 1997 and until
- 5 July 15th, 1998, the public, those people within the
- 6 Southside area, had no idea that RMU was planning to take
- 7 over those services provided by Intercounty?
- 8 A. RMU had no plan to take over those services
- 9 during 1993, '94, '95, '96 and et cetera.
- 10 Q. And would you also agree that the customers
- 11 within there -- and by that the people that live in the
- 12 Southside. I'm excluding Intercounty. I'm talking about
- 13 just the customers -- were never made aware of any potential
- 14 agreement between Intercounty and RMU or the City about a
- 15 franchise tax or a PILOT, a payment in lieu of tax; would
- 16 that be correct?
- 17 A. I'm sorry. State your question again. I
- 18 actually had a -- I was thinking about something else that I
- 19 said. I apologize.
- 20 Q. That's okay. The public, the customers, those
- 21 286 or so within the Southside area, had never been informed
- 22 of a potential for a franchise tax or a PILOT, a payment in
- 23 lieu of tax, by Intercounty to the City of Rolla?
- 24 A. That's true.
- 25 Q. It was never discussed in public hearings; is

- 1 that correct?
- 2 A. That's correct.
- 3 Q. And would it be fair to say that there were at
- 4 least four or five public hearings during the course of this
- 5 process of the annexation?
- 6 A. That's correct. I need to recant a little bit
- 7 on something I said earlier that I agreed with you that --
- 8 Q. Well --
- 9 A. -- July 15 was the first time that any of
- 10 the --
- MR. DUNBAR: Your Honor, I'd ask him just to
- 12 respond to my questions. I'm sure if there's something that
- 13 he needs to correct, that can be done through redirect. I'd
- 14 request that the witness be instructed to respond to my
- 15 questions.
- 16 JUDGE THOMPSON: Mr. Watkins, please limit
- 17 yourself to responding to the questions posed.
- 18 THE WITNESS: Yes, your Honor.
- 19 BY MR. DUNBAR:
- 20 Q. Then referring to page 11 --
- 21 A. Are you still in the direct?
- 22 Q. Yes, still in direct. I'll try to remind you
- 23 when we go from direct to redirect. Starting at page 11,
- 24 starting at line 11 and continuing through line 22, the
- 25 meetings that you are referring to in that section are those

- 1 meetings that took place, would have been since the April
- 2 1998 annexation election; is that correct?
- 3 A. That's correct.
- 4 Q. So from the April 1998 election until
- 5 Intercounty was given notice and the customers were given
- 6 notice in July of 1998, there were several meetings in the
- 7 evenings held between representatives of the City and
- 8 Intercounty?
- 9 A. Between what time frame again?
- 10 Q. The April election and the July notice of
- 11 1998.
- 12 A. No, that's not true. The meetings between the
- 13 City and Intercounty were after that time.
- Q. Were after that time. Okay. I'm sorry.
- 15 From the April election until the effective
- 16 date, June 8th, 1998, were there any meetings between RMU
- 17 and Mr. Strickland or the board of directors of Intercounty
- 18 concerning this process?
- 19 A. I do not recall that.
- 20 Q. So it would be correct, your testimony is
- 21 there would have been no meetings?
- 22 A. I believe that's true.
- Q. With regards to telephone conversations, did
- 24 you have any telephone conversations between you and
- 25 Mr. Strickland between the April 1998 election and the

- 1 June 8th, 1998 effective date of the annexation?
- 2 A. I don't recall any.
- 3 Q. During that period of time, did you ever
- 4 publish a notice of anything to Intercounty members within
- 5 the Southside area that you believed that Intercounty was to
- 6 pay a franchise tax or a payment in lieu of tax to the City
- 7 of Rolla?
- 8 A. No notice about a franchise tax or payment in
- 9 lieu of tax.
- 10 Q. Prior to April, the April election in 1998 for
- 11 the annexation, did you ever provide notice to the public
- 12 that your belief that Intercounty should pay a franchise tax
- 13 or payment in lieu of tax to the City of Rolla?
- 14 A. No.
- 15 Q. Now, referring still in your direct, on
- 16 page 13, and starting with line 1 and going down through
- 17 line 18. From that direct testimony, it's my understanding
- 18 that -- and tell me if this is correct -- that if there --
- 19 if you had worked out a payment in lieu of tax or a
- 20 franchise tax with Intercounty, that the customers would
- 21 continue to be served by Intercounty, these 286?
- 22 A. Not necessarily. That was -- first of all,
- 23 let me read what I've said here.
- Q. Take your time.
- 25 A. Then I'll get to it.

- 1 JUDGE THOMPSON: Let's go ahead and take five
- 2 minutes while Mr. Watkins is reviewing his testimony.
- 3 (A BREAK WAS TAKEN.)
- 4 JUDGE THOMPSON: Let's get started.
- 5 BY MR. DUNBAR:
- 6 Q. Mr. Watkins, do you recall my last question
- 7 and that we were referring to -- now I've lost my place.
- 8 What page were you referring to?
- 9 A. Page 13, lines 1 through 18, and I have now
- 10 reviewed those.
- 11 Q. And in that regard, that was discussing
- 12 Intercounty and RMU coming up with a territorial agreement;
- 13 is that correct?
- 14 A. Yes.
- 15 Q. And some of that had to do with whether
- 16 Intercounty would pay a franchise or a PILOT to RMU; is that
- 17 correct?
- 18 A. That's correct, to the City of Rolla.
- 19 Q. To the City of Rolla. I wasn't trying to
- 20 trick anything up.
- 21 A. Okay.
- 22 Q. But the franchise tax or the PILOT would have
- 23 been paid directly to the City of Rolla; is that correct?
- A. That's correct.
- 25 Q. And if Intercounty had agreed to pay the

- 1 franchise tax or the PILOT, the payment in lieu of a tax,
- 2 then the 286 people within that area would have continued to
- 3 be served by Intercounty?
- A. Not necessarily. That was -- that was part of
- 5 the overall negotiations, which it also included territorial
- 6 agreement, services supplied without charge to the City,
- 7 like street lighting and those sorts of things. All of that
- 8 was being discussed.
- 9 Q. And what I'm talking about is those people
- 10 within the 286 receiving, I guess, their electric power
- 11 would have continued to be served by Intercounty?
- 12 A. Not necessarily, because if there had been an
- 13 agreement on territory, some of those customers may have
- 14 voluntarily been changed by Intercounty.
- 15 Q. Well, so I guess what it boiled down to, this
- 16 is a money issue more than anything with RMU?
- 17 A. You're saying RMU. You mean the City?
- 18 Q. I mean the City. Right now we're talking --
- 19 A. It is money, territory and services supplied
- 20 to the City without charge, I think those three basic
- 21 categories.
- 22 Q. And once --
- 23 A. And I think I would quantify that as saying
- 24 it's services.
- Q. With regards to the 286, the Southside

- 1 annexation area, the present customers of Intercounty, was
- 2 there a discussion between RMU and Intercounty about
- 3 Intercounty paying a franchise tax or a payment in lieu of
- 4 tax to retain those 286 customers?
- 5 A. I don't think in whole that was ever the case.
- 6 Q. Was there a discussion in part that that was
- 7 the case?
- 8 A. Other than the understanding with regard to
- 9 the Plan of Intent. Essentially the City's position was we
- 10 weren't interested in making any kind of a change had those
- 11 services and the PILOT been worked out.
- MR. DUNBAR: May I approach, your Honor?
- JUDGE THOMPSON: You may.
- 14 BY MR. DUNBAR:
- 15 Q. I'm showing you what has been attached to Don
- 16 Priest's testimony, the cover page. You've reviewed Don's
- 17 testimony; is that correct?
- 18 A. Yes.
- 19 Q. Don Priest's testimony. And attached to it is
- 20 the City of Rolla's Revised Plan of Intent?
- 21 A. Yes.
- 22 Q. And for the record, actually, there were three
- 23 Plans of Intent developed by the City of Rolla; is that
- 24 correct?
- 25 A. I believe that's correct.

- 1 Q. There was the initial Plan of Intent that was
- 2 done, oh, 1994 to 1995 time frame; is that correct?
- 3 A. That sounds correct.
- 4 Q. And within that initial Plan of Intent there
- 5 was -- it wasn't addressed who would supply the utility
- 6 services for the Southside Annexation Area; is that correct?
- 7 A. I don't remember.
- 8 Q. Okay. Then the next Plan of Intent, if you'll
- 9 turn back to this one, was the Plan of Intent that's
- 10 attached to Don Priest's testimony?
- 11 A. Are you saying this is the second one?
- 12 Q. The second one: It's dated November 26th,
- 13 1996; is that correct?
- 14 A. This one is, yes. That's correct.
- 15 Q. And then there was also another one that
- 16 followed in October of 1997; is that correct?
- 17 A. I believe that's correct.
- 18 Q. With regards to those two Plans of Intents,
- 19 the verbiage, as you say, was the same with regards to
- 20 utility services in both Plans of Intent; is that correct?
- 21 A. Without sitting down and actually comparing
- 22 them word for word, I mean, I couldn't testify that that's
- 23 absolutely correct.
- Q. Well, all right. Let's back up. With regards
- 25 to the Plan of Intent language on page 9 that says

- 1 electricity, who was responsible for developing the Plan of
- 2 Intent for the electricity?
- A. My office had input to the planning department 4 in that regard.
- 5 Q. And when you say your office, you're talking 6 RMU?
- 7 A. Yes.
- 8 Q. Now, the last paragraph on page 9, if you 9 could read that paragraph for the record. That means read 10 it out loud.
- 11 A. The areas within the proposed annexation that
- 12 are now receiving electric service from a rural electric
- 13 cooperative would continue to do so. RMU would not be
- 14 allowed to serve any of these properties. Any new
- 15 development within this area would receive electric service
- 16 from RMU. It is the policy of RMU to absorb the cost of any
- 17 electric extension, and this would continue to be the case.
- 18 The proposed financing of electric extensions into the
- 19 proposed annexation area is to use electric reserve funds to
- 20 install any new lines.
- Q. Where in the Plan of Intent does it say
- 22 provided Intercounty will pay franchise tax or a PILOT?
- 23 A. I don't know that it does.
- 24 Q. Does it -- is there a condition on this Plan
- 25 of Intent? Is there a condition in the Plan of Intent that

- 1 says, We have this understanding with Intercounty that
- 2 there's going to be a franchise tax or a payment in lieu of
- 3 tax?
- 4 A. A condition of what? I mean --
- 5 Q. A condition that this will be applied, this
- 6 will apply unless Intercounty pays a franchise tax.
- 7 A. I can attest to the fact that this was the
- 8 City's intent.
- 9 Q. And where does it say that the City's intent
- 10 was conditioned upon a franchise tax or a payment in lieu of
- 11 tax? Where does it say that in that document?
- 12 A. I don't think that it states any of the City's
- 13 rights or conditions in that regard.
- 14 Q. The second sentence, RMU would not be allowed
- 15 to serve any of these properties.
- 16 A. That was the intent.
- 17 Q. That doesn't sound like intent to me. It
- 18 sounds like RMU would not be allowed. Does it say RMU's
- 19 intent or does it say RMU would not?
- 20 MR. DUFFY: The document speaks for itself.
- 21 JUDGE THOMPSON: I believe this is appropriate
- 22 cross-examination. I'm going to overrule the objection.
- 23 THE WITNESS: The sentence is, RMU would not
- 24 be allowed to serve any of these properties.
- 25 BY MR. DUNBAR:

- 1 Q. That's a statement of fact, isn't it?
- 2 A. It is a statement.
- 3 Q. It does not use the word "intend," does it?
- 4 A. It is also the second document; is that
- 5 correct?
- 6 Q. The Plan of Intent dated November 26th, 1996
- 7 does not use the word intend, does it?
- 8 A. In the very name of the document, it says Plan 9 of Intent.
- 10 MR. DUNBAR: Your Honor, I'd request that the
- 11 witness be instructed, again, to answer the question and not
- 12 to ad lib or add extra words, but to answer the question.
- 13 JUDGE THOMPSON: Well, I believe, Mr. Dunbar,
- 14 on that occasion he was attempting to answer the question.
- 15 BY MR. DUNBAR:
- 16 Q. I'll repeat my question. In this sentence is
- 17 the word intend used?
- 18 A. Show me the sentence.
- 19 Q. RMU would not be allowed to serve any of these
- 20 properties.
- 21 A. It does not occur in that sentence.
- 22 Q. Referring to page 16 -- this is still your
- 23 direct -- at line 3, that starts out, in your direct
- 24 testimony, starting at line 3, Another reason is that there
- 25 would not be any deterioration in the quality of services to

- 1 the customers. To the contrary, RMU has been providing
- 2 dependable electric service for 55 years.
- 3 My question is, has RMU experienced outages
- 4 over the past -- over the past three years?
- 5 A. Certainly.
- 6 Q. Did RMU experience an outage that required a
- 7 school to be canceled within the City of Rolla?
- 8 A. Yes, they did.
- 9 Q. And I take it that RMU has in the past three
- 10 years had more than five outages?
- 11 A. Define outage for me.
- 12 Q. Well, where people lose power.
- 13 A. The entire city or an individual?
- 14 Q. An individual.
- 15 A. Sure.
- 16 Q. And it's also true that buildings have lost
- 17 power, business buildings within the City of Rolla, in the
- 18 past three years; is that correct?
- 19 A. That's correct.
- 20 Q. Now referring to page 18, line 13, you're
- 21 responding to a question about what you think about their
- 22 positions as you understand them, correct? And these people
- 23 are the people that have -- that are known as the Southside
- 24 Neighbors; is that correct?
- 25 A. Yes, that's correct.

- 1 Q. And you're basically just giving your own
- 2 opinion, is that correct, in your response on page 18 of
- 3 your direct, starting at line 13, going down through line 22
- 4 and continuing over to page 19, line 1?
- 5 A. I'm sorry. Beginning on what line?
- 6 Q. 13. That's just your answer. That goes
- $\ensuremath{\mathsf{7}}$  through the rest of that page and continues over on one line
- 8 onto page 19.
- 9 A. It is -- there are facts included with my
- 10 opinion, yes.
- 11 Q. You would agree that cheaper is not always
- 12 better, wouldn't you?
- 13 A. If you would give me a specific answer, I
- 14 would judge that.
- 15 Q. Well, my question to you is, would you agree
- 16 that cheaper is not always best?
- 17 A. I don't know that I would agree with that.
- 18 Q. Does RMU always when -- let's say you have a
- 19 construction project. Does RMU always take the cheapest
- 20 bid, the least cost? Does RMU always do that?
- 21 A. Not always.
- 22 Q. Because sometimes you look at the total
- 23 package; is that correct?
- 24 A. That's correct.
- Q. You're looking at what is the best price that

- 1 you can receive and receive the best quality; is that
- 2 correct?
- 3 A. That's true.
- 4 Q. So just because something costs less does not
- 5 necessarily mean it's the best?
- 6 A. For an expressed purpose, yes.
- 7 Q. Then on page 20, starting at line 4 and going
- 8 down to line 10, do you want to take a moment and read that?
- 9 Have you had the opportunity to review that?
- 10 A. Are you wanting to include line 10?
- 11 Q. No. Line 9, down to 9.
- 12 A. Yes, I've read it.
- 13 Q. So is it true, then, if the Commission were to
- 14 order a price paid to Intercounty that was greater than what
- 15 the City believed was fair, then RMU would not want to
- 16 proceed with this takeover?
- 17 A. I believe that's true.
- 18 Q. So your application, then, would be
- 19 conditioned upon the City ordering -- I mean the Public
- 20 Service Commission ordering an amount which the City of
- 21 Rolla believes is fair and reasonable?
- 22 A. I believe that's true.
- 23 Q. So in that regard, your application is
- 24 conditioned upon not what the Public Service Commission
- 25 believes is fair and reasonable, but what Rolla would

- 1 believe is fair and reasonable?
- 2 A. Say the first part of that again for me.
- 3 Q. Your application basically is conditioned upon
- 4 not what the Public Service Commission believes is fair and
- 5 reasonable for the price to be paid, but what Rolla believes
- 6 is fair and reasonable?
- 7 A. The application was filed not knowing what the
- 8 amount would be. So that's why it's the way it is.
- 9 O. But if the Commissioners were to agree with
- 10 Intercounty that the price is in the 4.5 million range, then
- 11 the City of Rolla may not want to proceed with the takeover
- 12 of this territory; is that correct?
- 13 A. I don't know that that's true or not true. I
- 14 mean, the amount will be the amount, and it will be judged
- 15 by the City officials at that time.
- 16 Q. So basically, the City of Rolla and RMU's
- 17 position is that the Public Service Commission should not
- 18 have the ultimate say on what the price is, the City of
- 19 Rolla does?
- 20 A. I'm sorry, but my understanding is they do
- 21 have the ultimate say.
- 22 Q. You just may not go along with it?
- 23 A. The City may not pay that price.
- 24 Q. Because then it comes back to it's an economic
- 25 issue, a money issue? Is that kind of the bottom line?

- 1 Would you agree with that?
- 2 A. The acquisition would be a money issue, yes.
- 3 Q. And that is an issue that only addresses the
- 4 City of Rolla, RMU; it does not address what is in the
- 5 public interest, does it?
- 6 A. No. I think money is in the public interest
- 7 as well.
- 8 Q. Okay. Now if you'll look at your rebuttal
- 9 testimony.
- 10 A. Prepared rebuttal?
- 11 Q. Yes. Referring to page 1 and page 2,
- 12 specifically starting on page 2, lines -- well, for you to
- 13 review it and have an understanding of my questions, you
- 14 probably need to start at line 14, page 1, and then continue
- 15 through page 2, line 4. Did you have time to look at that?
- 16 A. Yes, I have.
- Q. With regards to that, the City of Rolla
- 18 retained an attorney with regards to the water district
- 19 issue; is that correct?
- 20 A. That's correct.
- 21 Q. And that attorney was Gary Duffy; is that
- 22 correct?
- 23 A. That's correct.
- Q. And Union Electric's attorney was Gary Duffy
- 25 also; is that correct?

- 1 A. Not to my knowledge.
- 2 Q. But it could have been; is that correct?
- 3 A. Not to my knowledge.
- 4 Q. So you don't know?
- 5 A. I would be surprised to find that Mr. Duffy
- 6 was working for Union Electric at the time in that regard.
- 7 Q. So Mr. Mauller may have been correct?
- 8 A. Not to my knowledge.
- 9 Q. Do you know if Gary Duffy has represented
- 10 Union Electric in the past?
- 11 A. I'm sure he has.
- 12 Q. So Mr. Duffy could have been representing the
- 13 City of Rolla and also been representing Union Electric?
- 14 I'm not talking with regards to the water district issue,
- 15 but he could have been representing the City of Rolla and
- 16 also been representing Union Electric?
- 17 A. Not in that matter. The City of Rolla was on
- 18 its own.
- 19 Q. I'm not saying that they weren't. My question
- 20 is, Gary Duffy has represented Union Electric; is that
- 21 correct?
- 22 A. I think he used to work for them.
- Q. Now referring to page 2, starting at line 6,
- 24 you're responding to Julian Harrison's testimony at the
- 25 public hearing that was held in Rolla by this Commission; is

- 1 that correct?
- 2 A. Yes.
- 3 Q. And again, you're stating what the City's
- 4 intent was at the time the Plan of Intent was formed; is
- 5 that correct?
- 6 A. Was what?
- 7 Q. What you're responding to Julian Harrison is
- 8 that he advised the Commission basically that the City of
- 9 Rolla had advised those people within the Southside area
- 10 that they would continue to have services by Intercounty; is
- 11 that correct?
- 12 A. I'm sorry, Mr. Dunbar. I've got lost in the
- 13 questions here.
- 14 Q. That's fine. You're responding to
- 15 Mr. Harrison who testified at the public hearing; is that
- 16 correct?
- 17 A. That's correct.
- 18 O. And it's also correct that Mr. Harrison
- 19 advised at the public hearing that the City of Rolla had
- 20 told him through the Plan of Intent that the Southside area
- 21 would continue to be serviced by Intercounty, those that
- 22 were receiving it at the time of the annexation?
- 23 A. I believe that's what he said, yes.
- Q. Now, can you point to anywhere within any
- 25 public hearings, any City of Rolla council meetings, Plan of

- 1 Intent, court trial testimony, where the City of Rolla or
- 2 RMU ever said that that Plan of Intent was conditioned upon
- 3 a franchise tax or a payment in lieu of tax being paid?
- 4 A. No.
- 5 Q. At the bottom of that you give an example of
- 6 two people who agree to meet in ten minutes and that there's
- 7 a car accident and so things change. Is that the gist of
- 8 your example?
- 9 A. The circumstances change so that the one could
- 10 not fulfill their original intent, yes.
- 11 Q. And you agree that, in your example, that the
- 12 one that could not fulfill the intent was basically because
- 13 somebody else hit him with a car, caused an accident?
- 14 A. He could have had an accident for any reason.
- 15 It doesn't matter. For the purpose of my illustration, it
- 16 didn't matter.
- 17 Q. But when comparing that with what the City of
- 18 Rolla and RMU did, you didn't advise the public of any
- 19 potential agreement between RMU and Intercounty, did you?
- 20 A. We advised the public of our intent.
- 21 Q. Did you advise the public of any agreement
- 22 between -- potential agreement between RMU and Intercounty?
- 23 A. No.
- Q. Now referring to page 3, lines 1 through 7,
- 25 you're responding to Don Priest's testimony at the public

- 1 hearing held in Rolla; is that correct?
- 2 A. I'm saying what now?
- 3 Q. You're responding to Don Priest's testimony at
- 4 the public hearing held in Rolla?
- 5 A. That's correct.
- 6 Q. You would agree that names and addresses of
- 7 Intercounty's members within this Southside area were
- 8 published in the annexation proceeding, they were published
- 9 in your application for the takeover of services, wouldn't
- 10 you?
- 11 A. I don't know that it would be an exclusive
- 12 list of Intercounty's customers. Some of them were on those
- 13 lists, yes.
- 14 Q. As a matter of fact, the vast majority of them
- 15 would have been on those lists; is that correct?
- 16 A. That could be correct, yes.
- 17 Q. Because in the annexation process, Rolla was
- 18 required to give notice to all of those people that resided
- 19 within the annexed area; is that correct?
- 20 A. All of the voters, I believe.
- 21 Q. And most of the voters would have been
- 22 residents that resided within the Southside area; is that
- 23 correct?
- 24 A. I believe that's correct.
- 25 Q. So the information you're talking about here

- 1 has been made public for a long, long time; is that correct?
- 2 A. That could be correct, yes.
- 3 Q. So the list of meters and customers that were
- 4 classified by Intercounty as highly confidential or
- 5 proprietary is really an inaccurate statement, isn't it?
- 6 A. It may be, yes.
- 7 Q. Then looking at page 3, specifically lines 18
- 8 through 22, your comments are just your opinions in those
- 9 lines; is that correct?
- 10 A. It is my analysis, yes.
- 11 Q. And basically, that is your opinion, correct?
- 12 A. Yes. Uh-huh.
- 13 Q. You would agree that the people who were there
- 14 at the public hearing were people within the Southside area
- 15 who did not want -- who do not want RMU to take over their
- 16 services, wouldn't you?
- 17 A. I don't think I would agree with that
- 18 necessarily, no.
- 19 Q. You were present when Mr. Comley asked the
- 20 question at the conclusion of how many people here are
- 21 opposed to RMU taking over your services, weren't you?
- 22 A. I understood that question to be, How many of
- 23 you here are currently receiving service from Intercounty?
- 24 I don't know that the other question was ever framed to the
- 25 people.

- 1 Q. Did you see everybody raise their hands?
- 2 A. To the question that I just stated, yes.
- 3 Q. Actually, people raised their hands twice
- 4 during that public hearing, didn't they?
- 5 A. Not to my recollection. I understood the
- 6 Judge prevented that question from being put to the people.
- 7 Q. With regards to the transcript, you're
- 8 correct. But my question is, when Mr. Comley asked that
- 9 question, almost everyone in that room raised their hands
- 10 being opposed to RMU taking over their services, didn't
- 11 they?
- 12 A. I didn't see it that way. I don't remember it
- 13 that way.
- 14 Q. When you make the comment at line 21 on page 3
- 15 that it's just people who are frustrated with the successful
- 16 annexation, is it also just not as likely that people were
- 17 frustrated that they were told that their services would be
- 18 continued with Intercounty and now, 38 days after the
- 19 annexation is approved or goes into effect, they're told the
- 20 game has changed by RMU?
- 21 A. I would agree that's possible.
- 22 MR. DUNBAR: May I approach again, your Honor?
- JUDGE THOMPSON: You may approach.
- 24 BY MR. DUNBAR:
- 25 Q. Referring back again to Don Priest's

- 1 testimony, he had attached the Auditor's Report of the State
- 2 of Missouri dated March 23, 1998; is that correct?
- 3 A. That's correct.
- Q. Now, on page 19, the Auditor's -- the Auditor
- 5 addressed an expenditure related to a ballot issue; is that
- 6 correct? I'll point to where I'm referring to.
- 7 A. Do you want me to read this?
- 8 Q. Well, is that what -- on paragraph 5, it says,
- 9 Expenditures related to ballot issue; is that correct?
- 10 A. That is the title, yes.
- 11 Q. And this is dealing with expenditures of money
- 12 concerning the establishment of rural water district in the
- 13 area of the Southside area; is that correct?
- 14 A. Yes, that's correct.
- 15 Q. And this is the same water district that was
- 16 previously referred to at this point in time -- I don't
- 17 remember if it was your prepared rebuttal or surrebuttal,
- 18 but that's the water district we're referring to, correct?
- 19 A. That's the same issue, yes.
- 20 Q. With regards to what the Auditor said, and
- 21 tell me if I'm reading this correctly, Prior to the
- 22 election, the RMU expended over \$1,200 related to this
- 23 ballot issue on paid advertisement and informational packets
- 24 that were mailed to voters in the proposed water district.
- 25 Section 115.646, RSMo 1994 prohibits the expenditure of

- 1 public funds to advocate, support or oppose a ballot
- 2 measure. The materials that were reviewed appeared to
- 3 promote arguments exclusively against the establishment of
- 4 the water district.
- 5 That was the Auditor's comments concerning
- 6 that \$1,200 that RMU had spent; is that correct?
- 7 A. That is how they viewed it.
- 8 Q. Now going to your surrebuttal, starting at
- 9 page 7, you had basically put in that Mr. Priest did not
- 10 have the authority to speak for the Southside Neighbors; is
- 11 that correct?
- 12 A. Yes.
- 13 Q. And I believe you acknowledged at the time
- 14 that you had received a supplemental Data Request and that
- 15 he did have the authority to speak for those individuals
- 16 that had supplemented their Data Request; is that correct?
- 17 A. When this testimony was filed, yes.
- 18 Q. And you -- so basically you said, Now we have
- 19 received additional information; is that correct?
- 20 A. That's a fact.
- 21 Q. Now, referring to page 8, that starts out
- 22 where you're still basically providing surrebuttal starting
- 23 there to Don Priest's rebuttal testimony; is that correct?
- A. What page are you or line?
- 25 Q. Page 8.

- 1 A. What line are you on?
- 2 Q. I guess it would be line 9. Line 9 says
- 3 system reliability; is that correct?
- 4 A. Yes.
- 5 Q. And you are making, starting there, making
- 6 comments about the reliability of RMU service concerning
- 7 Mr. Priest's rebuttal testimony; is that correct?
- 8 A. Yes.
- 9 Q. And it is true that RMU has suffered outages
- 10 over the past three years?
- 11 A. That's true.
- 12 Q. It is true that RMU suffered an outage to a
- 13 school that was required to be -- was not allowed to go to
- 14 school because of lack of electricity; is that correct?
- 15 A. That's correct.
- 16 Q. And it is true that what Mr. Priest said in
- 17 there, that RMU has suffered -- not suffered -- RMU has had
- 18 several outages over the past years; is that correct?
- 19 A. I believe he says many outages.
- 20 Q. It is true that you have had more than five
- 21 outages over the past three years; is that correct?
- 22 A. That's correct.
- Q. So what Mr. Priest says is that RMU has had
- 24 many outages over the past several years is true, isn't it?
- 25 A. I don't know that it would qualify as many. I

- 1 think it's normal.
- 2 Q. But it is true what he says is RMU has had
- 3 outages?
- 4 A. That's true.
- 5 Q. And these outages are reported in -- most of
- 6 the time they're reported in the newspaper; is that correct?
- 7 A. Many times.
- 8 Q. Okay. And often people -- it's a conversation
- 9 that people have throughout the day when there's an outage
- 10 of electricity, isn't it? Don't people talk about it when
- 11 you lose power?
- 12 A. Sure.
- 13 Q. Now, referring to page 11, line 10 -- I'll let
- 14 you get your water.
- 15 A. Sorry. Thought I could sneak it in.
- 16 Q. Page 11, line 10 starts out as management; is
- 17 that correct?
- 18 A. Yes.
- 19 Q. And again, you're referring to -- your
- 20 surrebuttal is directed toward the rebuttal testimony of
- 21 Mr. Priest; is that correct?
- 22 A. Yes.
- Q. Now, with regards to Intercounty, there is a
- 24 board of directors for Intercounty and then there is a
- 25 general manager; is that correct?

- 1 A. Yes.
- 2 Q. With regards to the City of Rolla and the
- 3 control of RMU, you have the general manager of RMU, which
- 4 is you; is that correct?
- 5 A. That's correct.
- 6 Q. And then you have the RMU board of directors?
- 7 A. That's correct.
- 8 Q. And then you have the mayor who appoints the
- 9 board of directors or the board of public works for RMU; is
- 10 that correct?
- 11 A. He appoints the board. He is not involved in
- 12 the process with the utility.
- 13 Q. But that board is -- the board of public works
- 14 or the board of directors of RMU is not elected; is that
- 15 correct?
- 16 A. That's correct.
- 17 Q. They are appointed by the mayor?
- 18 A. Yes.
- 19 Q. And once the mayor appoints, then you have to
- 20 go through and they get the consent of the city council for
- 21 Rolla; is that correct?
- 22 A. The approval of the council, uh-huh.
- 23 Q. And then also you have a city manager for the
- 24 City of Rolla; is that correct?
- 25 A. City administrator.

- 1 Q. City administrator?
- 2 A. That is correct.
- 3 Q. So with regards to RMU, the potential is
- 4 you've got five different people you have to work through
- 5 with regards to a complaint about RMU; is that correct?
- 6 A. That's incorrect.
- 7 Q. Can a citizen go to the mayor concerning a
- 8 complaint of RMU?
- 9 A. They can.
- 10 Q. Can a citizen go to the city administrator?
- 11 A. They can.
- 12 Q. Does a citizen within the Southside area,
- 13 within Rolla, have any direct input as to who the directors
- 14 of -- the board of directors of RMU would be? That was a
- 15 terrible question. Let me back up.
- MR. DUFFY: Would you please quit referring to
- 17 them as a board of directors. By statute they are the board
- 18 of public works.
- 19 MR. DUNBAR: I should do that. Thank you,
- 20 Mr. Duffy. I appreciate that.
- 21 BY MR. DUNBAR:
- 22 Q. The board of public works for RMU, a citizen
- 23 has no direct vote on who that will be; is that correct?
- A. I don't see it that way, no.
- Q. Does a citizen get to vote on who is on the

- 1 board of public works for RMU?
- 2 A. They do not elect them, no.
- 3 Q. Do they get to elect you?
- 4 A. No.
- 5 Q. The person that appoints them is the mayor,
- 6 for the board of public works for RMU; is that correct?
- 7 A. That's correct.
- 8 Q. Now, on page 11, starting at line 15, your
- 9 answer to the question, What is your response to the
- 10 assertions about management, quality and access? Your
- 11 answer is, I don't think he has any factual basis for his
- 12 opinion. He indicates on page 3 at line 10 that he is
- 13 pleased with the management of Intercounty but indicates he
- 14 will get a bureaucratic runaround if he deals with RMU.
- Did I leave his testimony up there with you?
- 16 A. I don't believe so.
- MR. DUNBAR: May I approach, Judge?
- JUDGE THOMPSON: You may.
- 19 BY MR. DUNBAR:
- 20 Q. I'm going to refer you to page 5 of
- 21 Mr. Priest's rebuttal testimony. Starting at line 47, what
- 22 Mr. Priest actually says is, Management for Intercounty
- 23 gives answers which are easily understandable and does not
- 24 consist of a bureaucratic runaround. That's what he
- 25 actually says; isn't that correct?

- 1 A. That's correct.
- Q. Now, referring to page 13, starting at line 9,
- 3 and again, we're still referring to your response to
- 4 Mr. Priest's rebuttal testimony; is that correct?
- 5 A. That's correct.
- 6 Q. Starting at line 9, I don't think his
- 7 criticism is valid on any level. He says on page 5 at lines
- 8 55 through 58 that RMU often spends money on non-utility
- 9 items such as economic development.
- Isn't it true that RMU does spend money on
- 11 economic development?
- 12 A. It depends what you're talking about. If
- 13 you're talking about payments to the City, they are
- 14 literally payments to the City. The City expended those
- 15 funds on economic development.
- 16 Q. It's true that the City would make a request
- 17 to RMU for moneys to be spent on certain items, such as a
- 18 police station; isn't that correct?
- 19 A. They make requests of money of RMU. What the
- 20 council decides to do with it is really their business.
- 21 Q. Well, isn't it true that the city council
- 22 requested from RMU sufficient moneys to build a police
- 23 station?
- 24 A. I think -- in part, I think they used some of
- 25 the money that RMU gave them for the construction of a

- 1 police station.
- 2 Q. Does the police station have anything to do
- 3 with utility services?
- 4 A. Not really.
- 5 Q. So Mr. Priest is correct when he says that RMU
- 6 spends money on things that are non-utility; isn't that
- 7 correct?
- 8 A. Not if you're talking about the police
- 9 station, because that's something that the council spent the
- 10 money on.
- 11 Q. Well, let's go back to what bureaucratic
- 12 runaround is. Isn't that exactly what it is? The City of
- 13 Rolla requested money from RMU to help construct a police
- 14 station. RMU gave the City money to do that, didn't they?
- 15 A. They gave the City money.
- 16 Q. And the purpose of that money was to help
- 17 build or construct a police station, wasn't it?
- 18 A. It was one of the projects that the City cited
- 19 as to their need, yes.
- 20 Q. And one of the reasons that RMU gave that
- 21 money was so the City could construct the police station?
- 22 Wasn't that the reason that RMU gave the money to the City
- 23 on that occasion?
- 24 A. It was one of the projects that was cited as
- 25 to the need, yes.

- 1 Q. And so that's why RMU gave -- on that
- 2 particular project, that's why RMU gave the money to the
- 3 City, isn't it?
- 4 A. Yes.
- 5 Q. It's also true that the City requested money
- 6 from RMU to build a city recycling center, isn't it?
- 7 A. In the sense that you're asking me, yes.
- 8 Q. And RMU honored that request by the City of
- 9 Rolla and gave the City of Rolla money for the purpose of
- 10 constructing a city recycling center; isn't that true?
- 11 A. The money was given to the City's general
- 12 funds. What they do with it is their business.
- 13 Q. Did they make a request on the City recycling
- 14 to give us money for the general fund?
- 15 A. That was the project that was cited that they
- 16 used to show the need, yes.
- 17 Q. It's also true that RMU contributed 775,000
- 18 with regards to the City purchasing a building in which a
- 19 private corporation was to be located for a new factory,
- 20 isn't it?
- 21 A. That's true.
- Q. And again, the City of Rolla called RMU and
- 23 said, We need 775,000 to purchase this building, and RMU
- 24 took a vote and agreed, fine, and transferred that money,
- 25 didn't you?

- 1 A. That's true.
- Q. And it's still true the way that it's
- 3 practiced now, if the City of Rolla sees a need, they make a
- 4 request to RMU, RMU votes on it and may transfer the money?
- 5 A. It may.
- 6 Q. And those transfers of money are not always
- 7 for utility services; isn't that correct?
- 8 A. It is always deemed in the utility's best
- 9 interests, yes.
- 10 Q. But it is not always for utility services;
- 11 isn't that correct?
- 12 A. I don't know how you can separate the two
- 13 issues.
- 14 Q. Well, building a building, a police station, a
- 15 factory, a recycling has really nothing to do with Rolla
- 16 Municipal Utilities, does it?
- 17 A. I don't agree with you about that.
- 18 JUDGE THOMPSON: Mr. Dunbar, I'm going to
- 19 interrupt you at this time. The Commissioners have some
- 20 questions from the Bench, and because of some other
- 21 appointments, they will not be able to be here to ask them
- 22 later. So I'm going to interrupt your cross-examination and
- 23 allow the Commissioners to pose their questions to
- 24 Mr. Watkins, and then we'll pick back up with your
- 25 cross-examination.

- 1 Any objection as to the method of procedure
- 2 that I've announced?
- 3 MR. DUNBAR: No.
- 4 JUDGE THOMPSON: Please proceed, Commissioner
- 5 Schemenauer.
- 6 COMMISSIONER SCHEMENAUER: Thank you, your
- 7 Honor. I'll be as brief as I can.
- 8 QUESTIONS BY COMMISSIONER SCHEMENAUER:
- 9 Q. Mr. Watkins, in your surrebuttal testimony on
- 10 page 26, lines 15 and 16, you're referring to rebated
- 11 revenues in the amount of 78,000 for 1998. Do you know --
- 12 you're talking about patronage dividends here?
- 13 A. Yes, sir.
- 14 Q. Do you know what year those patronage
- 15 dividends were attributable to? Was it 1978, 1988?
- 16 A. In the analogy that I've made here, sir, I
- 17 assumed it was for the year 1998.
- 18 Q. Patronage dividends are generally 10 or 15 or
- 19 20 years after the fact, aren't they, on coops?
- 20 A. The refunds, generally speaking, are the time
- 21 lag, my understanding.
- Q. So you don't what year this \$78,000
- 23 represents? I mean, the patronage may have been for ten
- 24 years previous?
- 25 A. If you'd give me just a moment here to review

- 1 where I am.
- Q. Okay.
- A. What I've done is I've analyzed the Form
- 4 EIA-861 that is required by all utilities to report to the
- 5 Department of Energy for the year of 1998.
- 6 Q. Okay.
- 7 A. And so the data, the \$78,000 is the disparity
- 8 between those two numbers.
- 9 Q. So you estimated for the year 1998 if the
- 10 Intercounty Electric Coop paid patronage dividends, that's
- 11 the amount those customers would have gotten for that year
- 12 1998?
- 13 A. Yes, sir.
- 14 Q. But these patronage dividends are voted on
- 15 many years after the fact, correct?
- 16 A. Yes.
- 17 Q. So they didn't actually receive this money,
- 18 then?
- 19 A. No.
- 20 Q. And then I have just one more -- one more
- 21 line. On page 19 of your direct testimony, on lines 20 and
- 22 subsequent lines, you're kind of outlining a payment
- 23 schedule in case the Commission rules in your favor of how
- 24 you would pay Intercounty Electric Coop?
- 25 A. Yes.

- 1 Q. Is this a unilateral decision by RMU or did
- 2 Intercounty agree to this?
- 3 A. Intercounty did not agree to it. It was just
- 4 something that we proposed.
- 5 Q. Okay. And you're aware that the statute says
- 6 that the payment and the facility had to be turned over and
- 7 the operation had to be turned over and the payment had to
- 8 be executed within 90 days after the Order is final or the
- 9 appeal is final, unless the Commission orders otherwise?
- And my question to you is, are you requesting
- 11 that the Commission order otherwise if you do prevail in
- 12 this?
- 13 A. I'm requesting that the Commission consider
- 14 the time frame of when the assets will actually be turned
- 15 over and the payments to match that. It's simply a request
- 16 on our part, yes.
- 17 Q. Okay. So you haven't talked to Intercounty?
- 18 A. No. And I am aware of the 90 days unless
- 19 otherwise ordered, yes.
- 20 COMMISSIONER SCHEMENAUER: That's all I had.
- 21 Thank you.
- JUDGE THOMPSON: Thank you, Commissioner
- 23 Schemenauer. Commissioner Murray?
- 24 COMMISSIONER MURRAY: Thank you. And I
- 25 apologize to whoever's examination that we're interrupting

- 1 here, but I think both Commissioner Schemenauer and I did
- 2 need to get some questions asked before each of us had to
- 3 leave today for something else.
- 4 QUESTIONS BY COMMISSIONER MURRAY:
- 5 Q. I would like to ask you, Mr. Watkins, if --
- 6 can Intercounty lawfully operate in the city limits without
- 7 a franchise?
- 8 A. Yes, they are.
- 9 Q. And is it your position that the City should
- 10 be able to prevent them from doing so?
- 11 A. It's my position that the provisions of the
- 12 statute 386.800 anticipates that the City may request the
- 13 territory for their exclusive use.
- 14 Q. All right. I'd like to go to page 15 of your
- 15 surrebuttal testimony, under the Annexation Plan of Intent.
- 16 You seem there to be indicating that the City was originally
- 17 willing to allow Intercounty to continue to provide services
- 18 within the annexed area; is that correct?
- 19 A. Assuming there was a level playing field
- 20 between the city-owned utility and the other utility, yes.
- Q. Was it your intent at that time to allow
- 22 Intercounty to serve all of the customers within the area or
- 23 just those that they were currently serving?
- 24 A. The City's approach would have been current
- 25 customers. They would have been grandfathered, so to speak.

- 1 Q. Okay. So is it fair to say, then, that the
- 2 City did not believe that there would be any problems with
- 3 duplication or safety which would be against the public
- 4 interest?
- 5 A. I don't think that's necessarily a fair
- 6 statement. I think the City was willing to deal with the
- 7 issue, assuming that there was a level playing field between
- 8 the two entities.
- 9 Q. When you talk about level playing field, are
- 10 you talking about the concern for receiving payments in lieu
- 11 of taxes?
- 12 A. In part, talking about that. I'm also talking
- 13 about services that are supplied by the Rolla Municipal
- 14 Utilities to the City at no charge; for example, street
- 15 lighting, signal lighting and that type of thing.
- 16 Q. So what would be the financial impact to the
- 17 City, have you calculated that, if Intercounty continued to
- 18 serve its existing customers in the annexed area without the
- 19 City being able to collect from Intercounty taxes or payment
- 20 in lieu of taxes?
- 21 A. I'm not sure I understand what you're getting
- 22 at.
- 23 Q. Well, there must be some financial impact that
- 24 the City is trying to avoid by either allowing Intercounty
- 25 to continue to be serve -- to be grandfathered to continue

- 1 to serve its customers or to have those customers
- 2 transferred to the City. Is there not some financial impact
- 3 you're looking at?
- 4 A. I don't know that it's been quantified, but
- 5 there are things like use of right of way and things that
- 6 the City does in the way of infrastructure that supports the
- 7 utility and ultimately the area.
- 8 Q. But you've not quantified that?
- 9 A. No. If I may go a little farther here, the
- 10 duplication of facilities in and of itself is a financial
- 11 burden in that we would not be able to fully use those
- 12 facilities to a hundred percent of their potential.
- 13 Q. Okay. So when you talk about being concerned
- 14 about duplication of facilities, you're talking more in
- 15 terms of financial impact to the City rather than in terms
- 16 of aesthetics and safety?
- 17 A. I'm talking about all three actually. I
- 18 wouldn't want to eliminate any one of those.
- 19 Q. Why would aesthetics and safety not be a
- 20 problem if Intercounty were allowed to continue to serve
- 21 their customers so long as the financial aspects were taken
- 22 care of?
- 23 A. Assuming that they were allowed to continue
- 24 and we had been successful in the provisions of the 386.800
- 25 negotiations, there would have been a territorial agreement,

- 1 and that would have in part separated the systems to a
- 2 certain extent.
- 3 Q. Would there not be duplication?
- 4 A. Not in the event of a territorial agreement,
- 5 not much.
- 6 Q. Okay. You may have to refer to something in
- 7 order to recall this, but what was the date -- and listen
- 8 carefully because it may be confusing, what I'm asking --
- 9 but what was the date that the governing body of the
- 10 municipality approved the beginning of the negotiations with
- 11 Intercounty?
- 12 And before you answer, I want to be clear, I'm
- 13 not referring to the date that the City notified Intercounty
- 14 or the date that it published notice, but rather to the date
- 15 that the City voted to approve the beginning of
- 16 negotiations.
- 17 A. I can't give you the exact date, but I can
- 18 tell you it would have been in the previous board meeting of
- 19 the Rolla Municipal Utilities prior to giving the notices.
- 20 Q. And do you know approximately when that was?
- 21 A. Generally speaking, it would have been the
- 22 third week of June.
- 23 Q. So it was very close to the time that the --
- 24 of the effective date of the annexation?
- 25 A. Of the effective date, yes. The City knew the

- 1 outcome of the election, obviously, prior to that in April.
- 2 O. And the reason I wanted to know that was
- 3 because I was looking at the statute, and the fact that it
- 4 requires, when you're looking at calculating the customers
- 5 for the 400 percent calculation, that those customers had to
- 6 have been or were being served 12 months prior to the date
- 7 of the vote to approve rather than 12 months prior to the
- 8 date of the actual annexation.
- 9 That's the way the statute reads, and I was
- 10 wondering if there was a difference in terms of whether
- 11 those customers were being served 12 months prior to the
- 12 date that the board voted to approve negotiations. And
- 13 since we're only talking about two or three weeks there, I
- 14 doubt if there is a difference. Do you know?
- 15 A. My opinion is there is no difference.
- On page 9 of your direct testimony, you speak
- 17 about the 113 customers that are in an area that was annexed
- 18 prior to 1991. Do you see that?
- 19 A. I'm familiar with that, yes.
- 20 Q. And it's my understanding that those customers
- 21 are continuing to be served by Intercounty; is that correct?
- 22 A. They are. I would like to clarify that that's
- 23 not an area. There are -- they are scattered various places
- 24 throughout the city.
- 25 Q. Okay. Has Intercounty's continuance of

- 1 service to those customers resulted in any duplication of
- 2 facilities?
- 3 A. Yes.
- Q. Okay. Has that resulted in any of the cost,
- 5 safety or aesthetic problems that you claim would occur here
- 6 if we denied your application?
- 7 A. Obviously the cost issue stands. The safety
- 8 concerns are something that we deal with, and we're
- 9 governed -- we use the National Electric Safety Code that we
- 10 build by, and so even though there is some congestion, it's
- 11 something that we're aware of and that we work around.
- 12 Q. Would it be possible to work around those same
- 13 concerns in the newly annexed area if we denied your
- 14 application here?
- 15 A. It is possible. I would say that working
- 16 around these kinds of things typically causes additional
- 17 cost, whether it's taller poles or whatever it is that
- 18 you've got to do in order to maintain the clearances.
- 19 Q. And have those costs been quantified?
- 20 A. No.
- Q. On page 15 of your direct testimony, you
- 22 indicate that residential customers' rates would be
- 23 approximately 25 percent, and you say cheaper than
- 24 Intercounty's; is that correct?
- 25 A. That's correct.

- 1 Q. Would that benefit to residential customers be
- 2 offset by increased rates to industrials or other commercial
- 3 users?
- 4 A. No.
- 5 Q. Why?
- 6 A. Because it is the residential rate base. The
- 7 industrial load profile is not changing. So it would stay
- 8 the same.
- 9 Q. Okay. I need to understand what it is you're
- 10 saying there. Are there no commercial or industrial
- 11 customers within the newly annexed area?
- 12 A. There actually are a couple of commercial
- 13 customers, I think, in the annexed area. And I think
- 14 ultimately you're asking me the comparison of the rates
- 15 between Intercounty and Rolla on commercial, is that what
- 16 you're --
- 17 Q. And industrial, more particularly industrial,
- 18 but also commercial.
- 19 A. I'm unaware of any customers that would be on
- 20 an industrial rate. The commercial rate, I think there --
- 21 depending on the year that you look at the analysis, there
- 22 may be one mil difference between the average cost of
- 23 commercial customers for RMU and the average cost for
- 24 Intercounty Electric.
- Q. And that is one mil higher for RMU; is that

- 1 correct?
- 2 A. Over the historical data that I've seen, it
- 3 sometimes is, it's sometimes even, and it's sometimes the
- 4 other way.
- Q. And is there any possibility that the newly
- 6 annexed area will at some point have industrial customers?
- 7 A. That's always a possibility, yes. Those would
- 8 be RMU customers regardless.
- 9 Q. So you're telling me that in the newly annexed
- 10 area, any new industrial customers would continue to be --
- 11 would be served by RMU and not -- well, let me think this
- 12 through. Well, that's right, because they would be new
- 13 customers.
- 14 A. Yes, ma'am.
- 15 Q. I think that's just about it, but I just want
- 16 to tell you and give you a chance to respond to something
- 17 that I have a problem with here, and that is with the City's
- 18 representation in the Plan of Intent prior to the residents
- 19 voting on whether or not to annex the area.
- 20 And it seems to me that if we were to grant
- 21 this application, that we would be sending a message that
- 22 it's okay to misrepresent things to the voters before you
- 23 present it to them, and that appears that that would not be
- 24 in the public interest, and I'd like you to address that.
- 25 A. That is a tough situation. I guess I would

- 1 start out by saying that the annexation that the City did, I
- 2 think the Plan of Intent included the best available
- 3 information to the City at the time. I think the -- there
- 4 was no intent to misrepresent anything.
- 5 And certainly when the circumstances changed,
- 6 I think the first thing that the City did was they sent out
- 7 survey cards, and there was some interest from the people.
- 8 I won't say it was overwhelming. I would say about a third
- 9 of the people said yes, they would like to have service from
- 10 the City.
- 11 So all of those things went in to the Board of
- 12 Public Works pursuing this filing and ultimately the council
- 13 giving the utility the permission to do that.
- 14 COMMISSIONER MURRAY: Just one second. I
- 15 believe that's all, your Honor, but I just want to double
- 16 check. That's all. Thank you very much.
- 17 JUDGE THOMPSON: Thank you, Commissioner
- 18 Murray. Mr. Dunbar, if you would pick up where you stopped.
- MR. DUNBAR: Thank you.
- 20 CROSS-EXAMINATION (RESUMED) BY MR. DUNBAR:
- 21 Q. Just to follow up, Mr. Watkins, with regards
- 22 to the question about the Plan of Intent, with regards to
- 23 providing the best information possible, the one simple
- 24 solution the City had in the Plan of Intent was to put,
- 25 Provided Intercounty will pay a franchise or a PILOT; is

- 1 that correct?
- 2 A. It just wasn't assumed that it wasn't going to
- 3 happen.
- 4 Q. But you're saying --
- 5 A. I would have to -- the City would have had to
- 6 have anticipated a circumstance like we're in in order to
- 7 have put that provision in the Plan of Intent.
- 8 Q. But you didn't tell the public about that, did
- 9 vou?
- 10 A. It's because it never -- it never -- the
- 11 information wasn't available.
- 12 Q. But you just told us that the information was
- 13 available between RMU and Intercounty, or the City.
- 14 A. There was -- I told you there was an
- 15 understanding.
- 16 Q. Okay. But you didn't tell the public about
- 17 that understanding, did you?
- 18 A. No. It never occurred to me the need to.
- 19 Q. In the annexation process, your deposition was
- 20 taken, wasn't it?
- 21 A. I'm sorry?
- 22 Q. In the annexation process, your deposition was
- 23 taken, wasn't it?
- 24 A. I don't know.
- 25 Q. Didn't I take your deposition, where I asked

- 1 you questions about the Plan of Intent, the municipality,
- 2 what services were going to be provided? Didn't I ask you
- 3 questions?
- 4 A. Yes, I did. I had forgotten that. I
- 5 apologize.
- 6 Q. There were publics hearings about this
- 7 annexation, weren't there?
- 8 A. Yes, there were.
- 9 Q. There was a trial about this annexation,
- 10 wasn't there?
- 11 A. A trial?
- 12 Q. Where we went before a circuit judge and the
- 13 City of Rolla was asking the court to approve there to be
- 14 placed on the ballot the annexation question.
- 15 A. Yes.
- 16 Q. In any of that process that basically went
- 17 over three or four years, did RMU or the City of Rolla ever
- 18 say to anyone that there has -- for all this to happen, for
- 19 Intercounty to keep these customers, there has to be a
- 20 franchise tax or a payment in lieu of tax?
- 21 A. The City assumed there was an agreement, and
- 22 so they did not address that other than to say what the
- 23 outcome of the agreement was, which was that they would
- 24 continue to be Intercounty customers.
- 25 Q. The City never told any of the residents of

- 1 the Southside area or the residents of the City of Rolla
- 2 about this alleged franchise tax or payment in lieu of tax;
- 3 isn't that a correct statement?
- 4 A. That is a correct statement.
- 5 Q. And if the City of Rolla had done that, or RMU
- 6 had done that, then the public would have been informed of
- 7 what you believe was a true arrangement between the City and
- 8 Intercounty?
- 9 A. They would have been informed of the fact that
- 10 it might not work out.
- 11 Q. And that would have been an easy process to
- 12 inform the public about that, isn't it?
- 13 A. Looking back, it looks easy.
- 14 Q. And it's true, then, that it only took the
- 15 City just a few weeks after the approval of the annexation
- 16 to make the decision we're going to proceed and now we want
- 17 to serve the whole annexed area to include these customers?
- 18 A. I believe there were -- between giving the
- 19 notice, the published notice and the election, I think, is
- 20 75 days, something close to that.
- 21 O. The election was --
- 22 A. April 8.
- 23 Q. -- April 8th, 1998; is that correct?
- 24 A. I believe.
- 25 Q. The effective date was June 8th, 1998; is that

- 1 correct?
- 2 A. That's correct.
- 3 Q. And I believe you told us there were no
- 4 official meetings between the City of Rolla, RMU or
- 5 Intercounty between the April and the June 8th deadline -- I
- 6 mean the June 8th effective date. Isn't that what you told
- 7 us?
- 8 A. I told you there were no meetings with regard
- 9 to the 386.800 filing, that's true.
- 10 Q. And there were no meetings between the RMU
- 11 Board of Public Works and Intercounty's Board of Directors;
- 12 isn't that correct?
- 13 A. That's correct.
- 14 Q. And there were no meetings between you and
- 15 Mr. Strickland, the general manager of Intercounty; isn't
- 16 that correct?
- 17 A. That's correct.
- 18 Q. So then the effective date comes about, and
- 19 then the city council approves this takeover by its June
- 20 city council meeting, which would have been the third -- is
- 21 it the third Monday you have your meetings, city council
- 22 meetings?
- A. I don't know.
- Q. You don't know typically when you have your
- 25 city council meetings?

- 1 A. I don't always go to the council meetings.
- 2 Q. Did you go to the council meeting when it
- 3 was -- the City gave its approval to provide the notice?
- 4 A. Yes, I did.
- 5 Q. And that would have been at the June meeting,
- 6 June 1998 meeting?
- 7 A. No. I believe that came sometime after that.
- 8 According to the statute, I think, we have to give notice,
- 9 and then there's like a -- I think there's -- I'd have to
- 10 look it up to be perfectly correct, but I think there's like
- 11 60 days that the council has to approve what the utility is
- 12 doing, and so I think that happened something like 45 days
- 13 later.
- 14 Actually, there is a six-month window. If you
- 15 look at 386.800, paragraph 2, sub 2 -- actually, it's
- 16 paragraph 3, sub 2. Says, Within six months after the
- 17 effective date of the annexation receive the approval of the
- 18 municipality's governing body to begin negotiations pursuant
- 19 to Section 394.312, RSMo with any affected electric
- 20 supplier.
- 21 Q. So you're saying you had six months to do
- 22 that?
- 23 A. Had six months to get the council's approval.
- 24 So it happened sometime after the notices were sent out.
- 25 Q. You had to get the council's approval to send

- 1 out the notices, didn't you?
- 2 A. No.
- 3 Q. RMU did that on their own?
- 4 A. Yes, as a -- in being in compliance of the
- 5 386.800.
- 6 Q. So then would it be true that the council did
- 7 not approve the sending out the notices before they were
- 8 sent out?
- 9 A. That's true.
- 10 Q. With regards to the Plan of Intent, the plan
- 11 was that the 286 -- and we keep using that number. That's
- 12 an approximate number, isn't it? That's pretty close.
- 13 There were 286 people receiving services from Intercounty
- 14 within the Southside Annexation Area; is that correct?
- 15 A. That's correct.
- 16 Q. And the plan was that these 286 people would
- 17 continue to be served by Intercounty; is that correct?
- 18 A. Yes.
- 19 O. And at the time the Plan of Intent was
- 20 informed, the plan was that the City of Rolla would then
- 21 provide services to new structures within the annexed area;
- 22 is that correct?
- 23 A. Yes.
- 24 Q. And you knew you were going to have to go and
- 25 build new facilities for these new structures?

- 1 A. Yes.
- 2 Q. So you knew all along -- and this goes back to
- 3 194, '95, '96, '97 and most of 1998 -- that you were going
- 4 to have to go and build duplicate facilities all this time,
- 5 didn't you?
- 6 A. Subject to all of the other things that we've
- 7 talked about.
- 8 Q. Okay. And that subject to is this franchise
- 9 tax or this payment in lieu of a tax?
- 10 A. And territorial agreement and services
- 11 supplied with no charge to the City and those sorts of
- 12 things. It's all part of one thing.
- 13 Q. But in your Plan of Intent, it was not all
- 14 part of one thing; it was part of these people are going to
- 15 be continued to be served by Intercounty?
- 16 A. That was the understanding, yes. That was the
- 17 intent.
- 18 O. That was the intent. That's what the Plan of
- 19 Intent said. There was nothing in there about territorial
- 20 agreements. There was nothing in there about franchise tax.
- 21 There was nothing in there about payment in lieu of tax. It
- 22 was these 286 people will be served by Intercounty?
- MR. DUFFY: Your Honor, this is about the
- 24 fourth or fifth time that Mr. Dunbar has asked this same
- 25 question, and I've tried to be patient, but I think we're

- 1 getting into repetition.
- JUDGE THOMPSON: Objection is sustained.
- 3 Please proceed.
- 4 BY MR. DUNBAR:
- 5 Q. Referring to page 17 of your surrebuttal,
- 6 starting at line 4, Question: Can you summarize your
- 7 responses to Mr. Priest's criticism? Your answer is, Yes.
- 8 Line 6, Mr. Priest is dead wrong when he says RMU will react
- 9 slower to outages in the Southside area than the rest of the
- 10 town. Mr. Priest's testimony, rebuttal testimony was
- 11 basically he believed that because they were the last one
- 12 annexed into the City. Is that correct?
- 13 A. That's what I understood him to say.
- 14 Q. And he also stated that that was based on
- 15 services that they were now receiving from the City; is that
- 16 correct?
- 17 A. I don't know.
- 18 Q. With regards to Mr. Priest's dead wrong when
- 19 he says RMU's electric service is less reliable than
- 20 Intercounty's, you're referring to outages; is that correct?
- 21 A. That's correct.
- 22 Q. And you agree that RMU has had several outages
- 23 during the past three years?
- 24 A. Yes.
- Q. With regards to he's dead wrong when RMU will

- 1 raise electric rates as a result of acquisition of 286
- 2 customers and facilities in the Southside Annexation Area,
- 3 it is true that RMU said in their Plan of Intent they intend
- 4 to use their reserves to construct the new facilities going
- 5 into the Southside area; is that correct?
- 6 A. That's correct.
- 7 Q. It is also true that RMU has never given a
- 8 capital credit or a refund to its customers within the City,
- 9 isn't it?
- 10 A. We only collect what we need to operate.
- 11 Q. Well, but you also collect enough that if the
- 12 City of Rolla wants additional money to build police
- 13 stations, recycling and buy a factory, that's part of it,
- 14 too, isn't it?
- 15 A. We have a reserve account, yes.
- 16 Q. And you charge your customers so you will have
- 17 reserve account, don't you?
- 18 A. That's part of the rate base, yes.
- 19 Q. With regards to you say street lighting at no
- 20 charge, there is a -- while there's not an individual charge
- 21 to the customers, you have that built into all the rates
- 22 that you're going to supply street lighting, don't you?
- 23 A. That's correct.
- 24 Q. So, in effect, the customers do pay for street
- 25 lighting, don't they?

- 1 A. The customers pay for that, yes.
- 2 Q. So it's not free?
- 3 A. It's free to the City.
- 4 Q. With regards to you say Mr. Priest is dead
- 5 wrong when he argues that RMU's management is less
- 6 responsible and accessible than Intercounty, Mr. Priest's
- 7 testimony was talking about the ease of access to
- 8 Intercounty, wasn't he?
- 9 A. Yes, he was.
- 10 Q. And he believed he had ease of access to them
- 11 at their present location, didn't he?
- 12 A. That was his position as I understand it.
- 13 Q. And that he -- the ease of access was there
- 14 was one board of directors and there was one manager; is
- 15 that correct?
- 16 A. I think that's what he stated.
- 17 Q. So basically, the things that he stated were
- 18 exactly true?
- 19 A. Not from my perspective.
- 20 Q. But when you read his testimony, the things he
- 21 said were exactly true?
- 22 A. When you're making a comparison about
- 23 management, RMU's management and Intercounty, just because
- 24 it's true that there's a manager and a board doesn't mean
- 25 that RMU's management is less accessible.

- 1 Q. And we can let his testimony speak for itself,
- 2 but that's what he said, that the management of Intercounty
- 3 was easily accessible, isn't it?
- A. And this is my response to what he said.
- 5 Q. There was some testimony about generators.
- 6 RMU has purchased generators?
- 7 A. We have a lease purchase.
- 8 Q. Lease purchase. And are these generators
- 9 intended to supply power to the Southside area?
- 10 A. The use will be as the board decides. So I
- 11 guess that's part of a closed record, the product of those
- 12 generators, and we've objected to answering questions about
- 13 where the power will go from those.
- 14 Q. Well, the interveners are concerned. You have
- 15 just entered into a new power contract; is that correct?
- 16 A. That's correct.
- 17 Q. And within that power contract is something
- 18 called a wheeling contract?
- 19 A. That's probably a generic term for a
- 20 transmission agreement.
- Q. And is there a written agreement to that?
- 22 A. There is an application process that you go
- 23 through, yes.
- Q. So is there a written agreement?
- 25 A. Is there a written agreement? I don't

- 1 understand what you mean.
- 2 Q. On this wheeling arrangement.
- 3 A. What are you asking me?
- 4 Q. Well, what I'm getting at is, is this going to
- 5 affect the customers within this area and their rates?
- 6 A. I guess the best way to answer that is to say
- 7 that RMU had an opportunity to extend their current
- 8 wholesale arrangement, and they opted for what we consider
- 9 to be a better one, and so there will be no effect with the
- 10 new power supply and transmission agreement associated with
- 11 it.
- 12 Q. So the purchase of these generators is not to
- 13 help supply power for RMU to these particular customers?
- 14 A. We're -- I haven't really told you what the
- 15 purpose of the generators were.
- 16 Q. And that's why I'm asking you. Was the
- 17 purpose of it to help supply power to the customers that are
- 18 being affected here?
- 19 A. The wholesale agreement meets all of the
- 20 requirements of the Southside area.
- 21 Q. What I'm trying to get at is to find out about
- 22 what's going to happen to the rates with the people within
- 23 the Southside area.
- 24 A. I understand that, and I want to help you with
- 25 that by saying that we have an all-requirements wholesale

- 1 power supply contract and associated transmission
- 2 agreements, and there whether be no effect on the Southside
- 3 annexation customers' rates.
- 4 Q. And are there documents to support your
- 5 conclusion that there will no effect?
- 6 A. I've provided a copy of the wholesale
- 7 agreement.
- 8 Q. And within that wholesale agreement does it
- 9 take into account what keeps being referred to as this
- 10 wheeling agreement, the transmission of the power?
- 11 A. I don't know that it's part of the contract
- 12 that I've provided. That's a separate tariffed agreement
- 13 through -- from AmerenUE that's, you know, it's regulated by
- 14 FERC. So it is what it is. It is what it has been. So
- 15 there's no change.
- 16 Q. And so will that affect the rates of these
- 17 individuals?
- 18 A. No.
- 19 Q. The rate is not going up and it is still with
- 20 AmerenUE?
- 21 A. No.
- Q. Who is it with?
- A. I'm sorry?
- Q. Who is this wheeling arrangement with now?
- 25 A. The transmission agreement will be with

- 1 AmerenUE.
- 2 Q. And is that going to be with Union Electric
- 3 starting December 31st, 2000 or January 1st, 2001?
- 4 A. It will continue as it has been.
- 5 Q. There'll be no change?
- 6 A. No change.
- 7 MR. DUNBAR: That's all the questions I have.
- JUDGE THOMPSON: Thank you, Mr. Dunbar.
- 9 Questions from the Bench, Chair Lumpe?
- 10 QUESTIONS BY CHAIR LUMPE:
- 11 Q. Just a couple, Mr. Watkins. In your direct
- 12 testimony you give a figure of a million nine, which then I
- 13 think you correct to a million three. Is that in your
- 14 surrebuttal of a million three, a million two three,
- 15 somewhere in there?
- 16 A. Yes, ma'am.
- 17 Q. All right. In your testimony you talk about
- 18 that you'd rather buy facilities than build. However, if
- 19 the price is more than, at this point, the million three as
- 20 opposed to the million nine, you would reevaluate, and
- 21 that's what I need to know. Are you reevaluating if it's
- 22 the million three as opposed to the million nine?
- 23 A. I guess I'd like to clarify the situation here
- 24 with regard to the price. Any price, whatever it is,
- 25 whether it's what the City has proposed or if it's a price

- 1 that the Commission comes up with on their own, if it's
- 2 Staff's recommendation or if it's ultimately Intercounty's
- 3 price, must be approved by the City's board in order to
- 4 continue with the transaction.
- 5 Q. So potentially if we were to approve a figure,
- 6 whatever figure that might be, the City could reevaluate and
- 7 decide it didn't want to pay that price?
- 8 A. That's my understanding, that they could, yes.
- 9 Q. And so there is no bottom line with the City;
- 10 it's still a perhaps fluctuating number that they would look
- 11 at at some point after we issued our Order --
- 12 A. Yes.
- 13 Q. -- and then decide whether they want to go
- 14 ahead?
- 15 A. Yes.
- 16 Q. So we really don't have a decision by the City
- 17 as to what number they would approve?
- 18 A. No. There's no maximum amount that they've
- 19 set, no.
- 20 Q. Okay. On page 34 of your surrebuttal, towards
- 21 the bottom there, line 17, you say that we should not let
- 22 coops or other utilities -- I assume that means municipals
- 23 as well as privates -- build in disincentives to transfer of
- 24 facilities under this statute by encouraging and rewarding
- 25 bad business practices.

- 1 Do we really have any authority to prevent
- 2 these disincentives or bad business practices by coops and
- 3 municipals? And secondly, have we done this? Are you
- 4 suggesting that we have encouraged bad business practices?
- 5 A. I make no assertions as to previous decisions
- 6 that the Commission has made.
- What I was debating here in my testimony is
- 8 the issue over PCB contamination, and I guess I was asking
- 9 for the Commission to consider the liabilities associated
- 10 with that before they make their decision, and, if it is
- 11 within their power, then certainly that is the intent of the
- 12 request.
- 13 Q. I see. But you're not suggesting that somehow
- 14 we have some authority out there to allow coops or
- 15 municipals to build in disincentives?
- 16 A. No, ma'am.
- 17 Q. And the last -- I think the last one I have
- 18 here is, the coop continues to serve in the annexed area and
- 19 we were to draw a territorial line saying this is the coop's
- 20 and this is the City's for service purposes. Then this
- 21 issue of franchise taxes or payments in lieu of taxes,
- 22 administrative fees, other kinds of transfers, all of those
- 23 would not be relevant at that point; would that be right?
- 24 It would only be relevant if the coop were
- 25 providing the service but it was not within an exclusive

- 1 territory that they had, that then your level playing field
- 2 was they should then pay franchise and PILOTs and
- 3 administrative fees and give money to the City for other
- 4 projects?
- 5 A. From the City's perspective, I think it still
- 6 enters into the equation inasmuch as the coop would then be
- 7 operating within the territorial boundaries of the City, and
- 8 conversely, the City would be bound within the corporate
- 9 limits, so that you don't have a level playing field with
- 10 regard to territory.
- 11 You know, essentially, I think what you've
- 12 proposed here is that the Commission would assert or assign
- 13 an exclusive territory within the boundary of the city and
- 14 the muni would -- municipal, excuse me, would still be
- $15\ \mbox{confined}$  within the corporate boundaries of the city as
- 16 well.
- So to me, that's not a level playing field.
- 18 You know, if you trade territory inside the city, then it
- 19 needs to be balanced by territory beyond the corporate
- 20 limits of the city.
- 21 Q. For the customers that the coop is currently
- 22 serving in the city as it exists now, the old territory, are
- 23 they being requested now to give any kinds of PILOTs,
- 24 franchise fees, administrative fees, dollars for projects?
- 25 A. No. The only discussions about that is the

- 1 City has said we would certainly entertain purchase of those
- 2 facilities, too, if that -- if the coop was agreeable to do
- 3 that. They have indicated to us that they are not willing
- 4 to discuss that.
- 5 And so we've been confined in our request to
- 6 the provisions of the statute only, and that only addresses
- 7 the Southside Annexation Area.
- 8 Q. And I guess what I'm trying to get at, no
- 9 PILOTs or franchise fees have been requested of the coop for
- 10 these other customers that have been served in the old
- 11 boundaries of the city? They haven't said, Pay us this?
- 12 A. It has been a -- I'm sorry.
- 13 Q. Go ahead.
- 14 A. It has been a topic of discussion, but without
- 15 the coop voluntarily agreeing to pay a PILOT, I don't think
- 16 the City has an avenue to extract it from them. And so
- 17 because those are past annexation issues, those customers
- 18 are -- with regard to past annexation issues, the City
- 19 doesn't really have a standing to do anything with regard to
- 20 those.
- 21 Q. So it's sort of there under another law and
- 22 this is a different law that you feel you do have the
- 23 ability to ask for these kinds of payments under the new
- 24 law?
- 25 A. Yes, Commissioner.

- 1 COMMISSIONER MURRAY: Thank you. That's all I
- 2 have.
- JUDGE THOMPSON: Thank you, Chair Lumpe.
- 4 Commissioner Simmons?
- 5 COMMISSIONER SIMMONS: Thank you, Judge.
- 6 QUESTIONS BY COMMISSIONER SIMMONS:
- 7 Q. I only have one question particularly. You
- 8 may have covered this already, and I apologize if I'm going
- 9 back over this, but I'm going to ask you about the
- 10 approximately 286 customers that we're dealing with with the
- 11 annexation.
- 12 You talk about in your direct testimony that
- 13 the City can offer them a number of benefits, one including
- 14 lower prices. The basis for your statement of offering
- 15 lower prices, is that what you have right now versus what
- 16 they're getting with the coop?
- 17 A. Yes. That is a comparison of our entire
- 18 residential rate base in the City, they would be -- they
- 19 would be rolled into that, and if you compare that with the
- 20 coop, it's that much cheaper.
- 21 Q. Now, as it relates to -- we, of course, have
- 22 cases that come before us which basically would take into
- 23 consideration rate hikes, but as a municipality, your
- 24 citizens actually vote on whether or not there's a rate
- 25 hike?

- 1 A. The rates are actually established by the
- 2 Rolla Board of Public Works, and it's basically they try to
- 3 operate -- provide the very best service at the very lowest
- 4 cost.
- 5 Q. But it's your board that actually determines
- 6 whether a rate hike actually goes forward rather than the
- 7 citizens itself?
- 8 A. Yes, sir.
- 9 Q. So with that, the 286 customers that we're
- 10 talking about, they would basically have to deal with the
- 11 board if there were going to be a rate increase should RMU
- 12 take them over and they'd become customers of RMU?
- 13 A. Yes.
- 14 COMMISSIONER SIMMONS: Just a second here. I
- 15 think that's all the questions I have right now. Thank you,
- 16 sir.
- 17 JUDGE THOMPSON: Thank you, Commissioner
- 18 Simmons. Chair Lumpe?
- 19 FURTHER QUESTIONS BY CHAIR LUMPE:
- 20 Q. Following up on that, when your board decides
- 21 to increase a rate, does it have to go to a vote of the
- 22 people?
- A. No, it does not.
- Q. Because it's a rate that matches what is
- 25 necessary to function?

- 1 A. Yes.
- 2 O. So it's considered like a fee for a service
- 3 and it's not beyond that?
- 4 A. That's my understanding, yes.
- 5 Q. Given that, isn't it a little tricky, then, to
- 6 have to provide funds to the City for other projects?
- 7 A. At first glance, yes, but I would like to --
- 8 and I appreciate the opportunity to set the record straight
- 9 here. The decisions that the board makes are also in the
- 10 best interests of the utility.
- 11 For example, the corporation that we're
- 12 criticized for contributing money to the City's general fund
- 13 that the City, in turn, used for the purpose of bringing
- 14 this corporation to Rolla, that corporation's presence is
- 15 one of the reasons that the rate base in Rolla is so low.
- 16 It's because we spread our fixed costs of operating over a
- 17 much greater purchase than we would have done without them.
- 18 So the board you might say is self-serving in
- 19 that it does participate in those kinds of projects. Each
- 20 and every one that has been mentioned has been a very good
- 21 load for the utility, electric load for the utility.
- 22 CHAIR LUMPE: Thank you.
- JUDGE THOMPSON: Thank you, Chair Lumpe.
- 24 Further questions, Commissioner Simmons?
- 25 COMMISSIONER SIMMONS: No, thank you.

- 1 JUDGE THOMPSON: Commissioner Murray wanted me
- 2 to straighten out a particular point.
- 3 QUESTIONS BY JUDGE THOMPSON:
- 4 Q. To the best of your knowledge, what was the
- 5 date that the governing body of the municipality approved
- 6 the beginning of negotiations with Intercounty?
- 7 A. To the best of my knowledge, I believe it
- 8 would have been the third week in June.
- 9 Q. What year?
- 10 A. Of 1998.
- 11 Q. 1998. Okay.
- 12 A. Excuse me. I was responding with regard to
- 13 my -- the utility governing board. Are you referring to the
- 14 council?
- Q. Well, if we've got two, let's take them both
- 16 in turn. Let's talk about the City, first of all. What
- 17 date did the governing body of the City approve the
- 18 beginning of negotiations with Intercounty, to the best of
- 19 your knowledge?
- 20 MR. DUFFY: Your Honor, that material is
- 21 attached to the application that was filed in this case.
- MR. COMLEY: I think the date is September 8,
- 23 according to Appendix G of the application.
- 24 BY JUDGE THOMPSON:
- 25 Q. September 8th of what year?

- 1 A. 1998.
- 2 Q. 1998?
- 3 A. Yes, sir.
- 4 Q. And then, to the best of your knowledge, what
- 5 is the date that the governing body of RMU approved the
- 6 beginning of negotiations with Intercounty?
- 7 A. That would have been approximately the third
- 8 week of June.
- 9 Q. What year?
- 10 A. 1998.
- 11 Q. Okay. 1998, is that the year that the
- 12 annexation election occurred?
- 13 A. Yes.
- Q. So this would have been after the election?
- 15 A. Yes.
- 16 Q. After the effective date of the election?
- 17 A. Yes.
- 18 Q. Thank you. Now, as I understand it, there are
- 19 two customers at issue who are no longer being served; is
- 20 that correct?
- 21 A. Yes, your Honor.
- Q. Could you remind me what they're called?
- 23 A. I believe you're referring to CT Farm & Home,
- 24 and I believe the other one is the Charles Moreland
- 25 property.

- 1 Q. Okay. Now, with respect CT Farm & Home and
- 2 the Moreland property, to your knowledge, were they being
- 3 served at any time during the 12 months next preceding the
- 4 date that the negotiations were approved?
- 5 A. I believe that -- I can answer to one. I
- 6 think CT Farm & Home, I believe it was, yes.
- 7 Q. Okay. What about the Moreland property?
- 8 A. I do not recall what happened there or when.
- 9 Q. Do you think that the records of Intercounty
- 10 would disclose that?
- 11 A. Presumably a termination on a meter, yes.
- 12 Q. Thank you. What is the reserve account that
- 13 RMU maintains? What is its purpose?
- 14 A. It's -- I have used the -- if you don't mind
- 15 me bringing this down on a really low level, I've used
- 16 the --
- 17 Q. That would be helpful for me.
- 18 A. I've used the illustration of it's not unlike
- 19 your own personal savings account. For example, if you know
- 20 that sometime in the future you're going to need to buy
- 21 another automobile, well, you may save over a period of five
- 22 years so that you can go in and pay cash for that
- 23 automobile.
- 24 Well, a reserve account is for those kinds of
- 25 capital expenditures. It is also for the use in the event

- 1 of exposure under disaster-type situations. Let's say that
- 2 a tornado wiped out the system. You know, we would use the
- 3 reserve moneys to cover anything that the insurance did not
- 4 cover. So it would be for those types of things.
- 5 Q. So is it fair to say that it is a reserve for
- 6 contingencies and the like?
- 7 A. Yes. That would be the word that I was
- 8 struggling for.
- 9 Q. Okay. And is there some sort of level, some
- 10 sort of floor that is set by someone as to the level that
- 11 that amount of money should not drop below?
- 12 A. No, not as such. Typically, most people in
- 13 the municipal arena, I think, are more concerned with an
- 14 amount that it doesn't exceed.
- Okay. So it's essentially subject to the
- 16 discretion of the board of public works?
- 17 A. And the Rolla City Council. I would point
- 18 out, your Honor, if you'll give me a little latitude here,
- 19 that the board serves at the council's pleasure, and the
- 20 council can actually vacate the board. They are there by
- 21 ordinance, and so they can pass an ordinance and do away
- 22 with the board of public works. The utility and the City
- 23 essentially are one and the same.
- 24 Q. Okay. So tell me if I'm correct. The money
- 25 is in the immediate custody or control of the board of

- 1 public works, but it is indirectly subject to the discretion
- 2 of the Rolla City Council?
- 3 A. Yes, your Honor.
- 4 Q. Okay. Thank you. And then if that money --
- 5 and you may not be able to answer this question. Just tell
- 6 me that if that's the case.
- 7 If that money were not available to the City,
- 8 how would the City have to fund a new police station or a
- 9 recycling center or industrial building?
- 10 A. And you're right, I can't answer that.
- 11 Q. Okay.
- 12 A. I mean, I don't -- the City's budget is
- 13 separate from RMU's.
- 14 Q. But it's at least possible, isn't it, that the
- 15 City in the absence of that money would have to raise taxes?
- 16 A. Yes.
- 17 Q. Or perhaps seek approval of a bond issue?
- 18 A. Yes.
- 19 Q. Okay.
- 20 A. Or fees.
- 21 Q. To your knowledge, has the use of funds from
- 22 the reserve for these projects ever caused any operating
- 23 difficulties for the utility?
- 24 A. No, your Honor. And I would point out the one
- 25 fact that has not been discussed, the reasonableness of the

- 1 level, including all of these special draws that everyone
- 2 refers to from the RMU, over the previous five years from
- 3 when that audit report was done, the average rate that RMU
- 4 paid to the City was 5.8 percent, which is not unusual at
- 5 all, and, in fact, may even be considered perhaps on the low
- 6 side.
- 7 Q. And that's including those special draws?
- 8 A. Yes, your Honor.
- 9 Q. Are you a citizen of Rolla yourself?
- 10 A. I am not currently a citizen of Rolla.
- 11 JUDGE THOMPSON: Okay. And I'll address this
- 12 to counsel to be addressed in the Briefs. Mr. Watkins has
- 13 testified that it is his opinion that whatever the price
- 14 might be that the Commission sets, that the City Council of
- 15 Rolla would have an opportunity to determine whether or not
- 16 it's going to go through with the transaction; is that
- 17 correct?
- 18 THE WITNESS: Yes, your Honor.
- 19 JUDGE THOMPSON: And I would like to have
- 20 counsels' views on whether or not the City has, in fact,
- 21 lost that discretion by bringing this matter to the
- 22 Commission.
- 23 And at this time we'll have recross based on
- 24 questions from the Bench. Mr. Frey?
- MR. FREY: No questions, your Honor.

- JUDGE THOMPSON: Ms. O'Neill?
- MS. O'NEILL: Just a couple, your Honor.
- 3 Thank you.
- 4 RECROSS-EXAMINATION BY MS. O'NEILL:
- 5 Q. Following up on -- Mr. Watkins, following up
- 6 on a couple of questions from, I believe, Commissioner
- 7 Simmons and Commissioner Lumpe, you indicated that when a
- 8 rate increase is effected by RMU, that's not put to a vote
- 9 by the citizens of Rolla; is that right?
- 10 A. Yes, ma'am.
- 11 Q. Is the mechanism for enacting that rate
- 12 increase subject to public hearings or open meetings?
- 13 A. All of the RMU board meetings are open to the
- 14 public. They're advertised and the agenda is advertised,
- 15 and so, yes, all of the meetings are open to the public.
- 16 Q. And at those public meetings, are citizens
- 17 allowed to state positions in favor or in opposition to the
- 18 proposals?
- 19 A. Yes, they could.
- 20 Q. And is that part of the notice that's
- 21 published, that there's an opportunity for citizens to
- 22 express their views at those meetings?
- 23 A. I don't know that there's any special
- 24 advertisement saying everyone come to discuss that, but it
- 25 is a public published agenda.

- 1 Q. And as part of the agenda, is there a place
- 2 for public comments?
- 3 A. Yes.
- 4 Q. Okay. And following up a couple other things,
- 5 I believe that Commissioner Lumpe asked some questions about
- 6 the hundred -- and some of the other Commissioners also --
- 7 about the 113 customers from the -- from prior annexations,
- 8 I take it; is that correct?
- 9 A. Yes.
- 10 Q. Does the City currently collect any type of
- 11 franchise fee or payment in lieu of tax regarding those 113
- 12 customers?
- 13 A. Not to my knowledge, no.
- 14 Q. Now, in connection with this -- with these
- 15 contributions RMU makes to the City general fund, just to
- 16 follow up on that, are the costs of making those
- 17 contributions for funding, specifically I think we've talked
- 18 about the police station, recycling center and this building
- 19 for private -- a private business, were they part of
- 20 providing -- the cost of providing utility service to the
- 21 current Rolla customers when those transfers were made?
- 22 A. If I understand you correctly, are you
- 23 asking -- I'm sorry. If you would, restate the question.
- 24 Q. Sure. Those contributions were made from RMU
- 25 to the City with the understanding that, even though it was

- 1 going to the general fund, RMU knew why the transfers were
- 2 being made; is that fair to say?
- 3 A. Yes, that's true.
- 4 Q. Was funding that police station, for example,
- 5 to break the question up further, part of providing your
- 6 cost of utility service to your customers?
- 7 A. In a sense, I guess I would say that it was a
- 8 withdrawal on the reserve account. So it really was not
- 9 part of the budget here, and it did not show that the
- 10 utility went into the black or into the red for that year,
- 11 you know, saying an abnormal operating expense.
- 12 Q. But as far as providing cost of providing
- 13 electricity to your customers, that was not -- building the
- 14 police station was not part of the costs that are factored
- 15 into providing that service; is that correct?
- 16 A. That is correct. This was a withdrawal from
- 17 the reserve account.
- 18 O. And that would be the same with the other two
- 19 projects that have been discussed, the recycling center and
- 20 the other building?
- 21 A. Yes.
- 22 Q. And then one final thing that I wanted to
- 23 follow up with you on is there's been some discussion about
- 24 the dates when it became clear to RMU's board of public --
- 25 the board of public works who govern RMU that there would

- 1 not be a franchise fee or a payment in lieu of tax as
- 2 someone had -- as some members had previously anticipated;
- 3 is that correct? At some time that became --
- 4 A. Yes.
- 5 Q. Your board became aware of that?
- 6 A. Yes.
- 7 Q. I'm sorry for maybe not phrasing that very
- 8 well.
- 9 I want to refer you to pages 17 and 18 of your
- 10 direct testimony. Are you there?
- 11 A. Yes, ma'am, I am.
- 12 Q. At line 17 on page 17 there's a question, Why
- 13 didn't the City agree to grant a franchise to Intercounty
- 14 and let it continue to operate and grow in the City?
- And then if you would look with me over to
- 16 page 18 for part of your answer, I refer you to line 1. At
- 17 that point you state, It did not appear that there would be
- 18 any lawful way to level an occupation tax on Intercounty
- 19 since rural electric cooperatives are not listed as a
- 20 statute -- in the statute as an entity that can be taxed in
- 21 that manner. Do you see that?
- 22 A. Yes.
- 23 Q. At what time did you become aware of this
- 24 potential problem? Was that before or after the vote for
- 25 the annexation?

- 1 A. I don't know when that surfaced, but it really
- 2 doesn't negate the point that they could have paid what
- 3 we -- our position is that they to have paid a voluntary
- 4 PILOT.
- 5 Q. But as far as when it became clear to the City
- 6 of Rolla regarding annexation, you don't know whether or not
- 7 the City of Rolla was aware that they couldn't impose this
- 8 franchise tax or this franchise fee before or after the
- 9 annexation vote?
- 10 A. The chronology there I just can't put a finger
- 11 on. I don't know when that happened. I would -- I could do
- 12 some research maybe and come up with it, but --
- 13 Q. Was it after the City discovered that this
- 14 franchise idea may not work that it proposed to Intercounty
- 15 that there be the payment in lieu of tax?
- 16 A. I think the City was always willing to discuss
- 17 the issue in part or in whole.
- 18 Q. Was the issue of payment in lieu of tax
- 19 discussed prior to the annexation vote?
- 20 A. As a specific, I think it was all quantified
- 21 as in territorial agreement, franchise fee or payment in
- 22 lieu of tax and services supplied at no charge to the City.
- 23 So I guess I don't -- my position is going to be that that
- 24 was part of the City's position in negotiations all along.
- 25 Q. Including the negotiations prior to the vote?

- 1 A. Yes.
- 2 Q. And prior to the -- and I want to ask you to
- 3 follow along, still on page 18 of your direct testimony, at
- 4 lines 7 and 8, starting, I guess, on line 6 about the board
- 5 making a proposal to Intercounty to voluntarily make that
- 6 payment in lieu of tax.
- 7 A. Yes.
- 8 Q. And Intercounty declining to agree to that.
- 9 Was that before or after the election?
- 10 A. That was after, and that was during the
- 11 negotiation process under the statute requirements of
- 12 386.800.
- 13 Q. So you don't recall any proposal to
- 14 Intercounty about a payment in lieu of tax prior to the
- 15 election?
- 16 A. Specifically or exclusively, it was not until
- 17 the board met with the Intercounty board during that
- 18 process.
- 19 Q. Okay. And so your recollection is that it
- 20 was -- it was during the 386.800 negotiations that this all
- 21 happened?
- 22 A. That that is when the board specifically
- 23 eliminated the franchise fee issue and discussed the PILOT
- 24 exclusively.
- MS. O'NEILL: Okay. That was all I had.

- 1 Thank you.
- JUDGE THOMPSON: Thank you, Ms. O'Neill.
- 3 Mr. Comley, I think it's time to break for lunch. So rather
- 4 than have you begin --
- 5 MR. COMLEY: I have no questions.
- JUDGE THOMPSON: In that case, we'll move on
- 7 to Mr. Dunbar.
- 8 MR. DUNBAR: I have no questions.
- 9 JUDGE THOMPSON: Mr. Dunbar has no questions
- 10 either. Well, then, Mr. Duffy, do you have any redirect?
- 11 MR. DUFFY: I do, but it's time to break for
- 12 lunch.
- JUDGE THOMPSON: We will start after lunch
- 14 with Mr. Duffy, and we will be back at one o'clock in order
- 15 to commence. We are in recess.
- 16 (A BREAK WAS TAKEN.)
- JUDGE THOMPSON: Mr. Duffy, we're ready for
- 18 your redirect.
- 19 MR. DUFFY: Thank you, your Honor.
- 20 REDIRECT EXAMINATION BY MR. DUFFY:
- 21 Q. Mr. Watkins, you were asked some questions, I
- 22 think it was yesterday, by Mr. Comley about trailer-mounted
- 23 generation units. What I want to know is, will the
- 24 implementation or the use of those units change or cause any
- 25 change in RMU's retail rates?

- 1 A. No.
- 2 Q. You were asked a lot of questions about the
- 3 recordkeeping that Rolla has on customer complaints for
- 4 electric service. Do you recall that?
- 5 A. Yes, I do.
- 6 Q. To your knowledge, are there any unresolved
- 7 electric complaints pending at this point?
- 8 A. No.
- 9 O. If someone wants to take a complaint to the
- 10 Rolla Board of Public Works about their electric service, do
- 11 they have the ability to do that?
- 12 A. Yes, they do.
- 13 Q. Has anybody ever done that?
- 14 A. Yes, they have.
- 15 Q. Has the Rolla Board of Public Works resolved
- 16 that complaint?
- 17 A. Yes, they did.
- 18 Q. If someone has a complaint about electric
- 19 service, can they take that to the city council?
- 20 A. Yes.
- 21 Q. Has anyone ever done that, to your knowledge?
- 22 A. Not to my knowledge.
- 23 Q. Are you under the same set of regulations or
- 24 requirements as to how you are required to keep records
- 25 regarding customer complaints as Intercounty Electric

- 1 Cooperative?
- 2 A. No.
- 3 Q. Are you under any set of regulations or
- 4 requirements as to how you are in particular to keep records
- 5 of customer complaints or outages?
- 6 A. No.
- 7 Q. Mr. Comley asked you about wouldn't -- isn't
- 8 it true that you would be able to go out, assuming the
- 9 Commission granted this application, and canvass all of the
- 10 customers in the Southside Annexation Area about granting
- 11 them -- granting Rolla Municipal Utilities a new easement to
- 12 deal with problems that have been identified in RMU's
- 13 testimony?
- 14 A. I'm sorry. I missed the first part of your
- 15 question.
- Q. Well, you recall Mr. Comley asking you about
- 17 that topic?
- 18 A. Yes.
- 19 Q. All right. Do you have an opinion as to
- 20 whether going out and canvassing, as Mr. Comley suggested,
- 21 would cause RMU to incur any expense in that regard? I
- 22 mean, is that a free situation or is that going to cost you
- 23 something?
- A. No. You obviously have the cost of the
- 25 efforts that you're talking about, going out and canvassing.

- 1 But assuming you were successful, even if the easement was
- 2 given to you, you still have the cost of surveying and
- 3 verifying where it is and all those type expenses that go
- 4 along with it.
- 5 Q. And if the customer decided they -- or the
- 6 landowner decided they didn't want to give you an easement
- 7 after you asked, what is your remedy, if any?
- 8 A. I suppose ultimately you would have a
- 9 condemnation option, which is a legal proceeding, and there
- 10 would be some expenses involved with that.
- 11 Q. Do you have an opinion as to whether this
- 12 would even be a problem if Rolla had obtained appropriate
- 13 and recordable easements in the first place?
- 14 A. Correction there. You mean Intercounty?
- 15 Q. I'm sorry. Intercounty had obtained them in
- 16 the first place.
- 17 A. Had they obtained recordable easements and
- 18 recorded them, this would not be a problem.
- 19 Q. Why does Rolla Municipality -- why does Rolla
- 20 Municipal Utilities and you in your testimony consider not
- 21 testing equipment for PCBs to be a bad business practice?
- 22 A. Simply because EPA regulations require the
- 23 owning entity to assume that that equipment, if it is not
- 24 certified as PCB free, to assume that it is contaminated.
- 25 And so that if there is any kind of a spill or

- 1 an incident, then you've actually got to consider that as a
- 2 contaminated site, and you actually have to go in and clean
- 3 it up with the suits and aprons and that sort of thing, and
- 4 it's a very costly situation.
- 5 Q. Has Intercounty at any time indicated to Rolla
- 6 Municipal Utilities that the equipment they have in the
- 7 Southside Annexation Area is certified PCB free?
- 8 A. No, they have not.
- 9 Q. You were asked some questions by Mr. Comley
- 10 about a wheeling agreement, and I believe we established,
- 11 did we not, that when we use the term wheeling agreement
- 12 we're talking about transmission service?
- 13 A. Yes.
- 14 Q. Okay. Is there going to be any change, in
- 15 your opinion, in transmission service when you switch to
- 16 this new wholesale supplier?
- 17 A. No. AmerenUE will continue to provide that
- 18 service to the City of Rolla.
- 19 Q. And is that service subject to the
- 20 jurisdiction of the Federal Reg-- Federal Energy Regulatory
- 21 Commission?
- 22 A. Yes, it is.
- Q. Do you have any indication that AmerenUE can
- 24 unilaterally decide not to provide you that service?
- 25 A. No, they cannot.

- 1 Q. Do you have any indication that there's going
- 2 to be any problems at all in regard to the transition to a
- 3 new wholesale supplier on the first of the year?
- 4 A. No.
- 5 Q. Did you hire council to represent you in the
- 6 proceedings involving these negotiations for the new
- 7 wholesale agreement and transmission service with AmerenUE?
- 8 A. We do have a professional consultant, yes.
- 9 O. And has that professional consultant indicated
- 10 any potential problems to you?
- 11 A. No, he has not.
- 12 Q. You were asked questions by Mr. Dunbar about
- 13 outages in the past three years. Would you briefly discuss
- 14 what major and minor outages have occurred in the City of
- 15 Rolla in the past three years and their causes, if you know
- 16 them?
- 17 A. Yes. In particular, the outage that
- 18 Mr. Dunbar referred to was one where the school system
- 19 dismissed school. That was related to a failure of the
- 20 transmission system of AmerenUE due to a tornado that
- 21 damaged their facilities. Some months prior to that, they
- 22 had a similar occurrence in about a seven-mile different
- 23 direction on the same line.
- 24 And so RMU has experienced two city-wide
- 25 outages in the three-year period that Mr. Dunbar was

- 1 referring to. Other than that, there have been what I would
- 2 term as more like an incidental outage. In other words, it
- 3 would be something related to either an animal getting on
- 4 the lines, a squirrel or someone running over a pole, things
- 5 like that. But typically the outages that everyone talks
- 6 about are the major outages where the city was black.
- 7 Q. I believe you indicated that you're a customer
- 8 of Intercounty at your home; is that correct?
- 9 A. That is correct.
- 10 Q. Do you experience outages at your home on
- 11 Intercounty service?
- 12 A. Yes, I have. I had the opportunity to take a
- 13 few days off here a couple of weeks ago, and while I was at
- 14 home, my power went off once each day each of those three
- 15 days. And I would also say that I don't necessarily
- 16 consider Intercounty as bad service. It is just something
- 17 that happens.
- 18 Q. You were asked several questions by Mr. Dunbar
- 19 about advising the public with regard to the annexation and
- 20 things like that.
- 21 My question is, did Rolla Municipal Utilities
- 22 advise the public of everything that was required of it to
- 23 advise them under 386.800?
- 24 A. Yes. To my knowledge, there was full
- 25 compliance with that statute.

- 1 Q. Are you aware of any allegation in this
- 2 proceeding that any of the public notices provided under
- 3 386.800 were deficient?
- 4 A. No, not at all.
- 5 Q. Mr. Dunbar read to you -- or asked you,
- 6 rather, to read some material out of the Auditor's report
- 7 that has been attached to the testimony of Mr. Priest.
- 8 MR. DUFFY: Your Honor, I'd like permission to
- 9 approach the witness with this document.
- JUDGE THOMPSON: You may approach.
- 11 BY MR. DUFFY:
- 12 Q. First of all, do you recognize this, what I'm
- 13 handing you, as the same document that Mr. Dunbar handed you
- 14 previously? It's not the exact same thing, but it's a copy
- 15 of the same document.
- 16 A. Yes, it is.
- 17 Q. And I believe he had you read some language
- 18 into the record that appears at the bottom of page 19; is
- 19 that correct?
- 20 A. Yes, that's correct.
- 21 Q. Now, did the City have an opportunity to
- 22 respond to the Auditor's recommendations?
- 23 A. Yes, they did.
- Q. And is that response included in the same
- 25 document on the next page?

- 1 A. It is.
- 2 Q. Okay. Would you read what's indicated there
- 3 as the auditee's response? And do you understand the
- 4 auditee is who?
- 5 A. It is the City or RMU.
- 6 Q. Okay. Would you read the response.
- 7 A. The city council provided the following
- 8 response: The City and RMU recognize it is inappropriate to
- 9 expend City funds to promote a vote for or against any
- 10 ballot issue. Funds will be expended only to educate and
- 11 inform citizens on such election issues.
- 12 The Rolla Board of Public Works provided the
- 13 following response: As stated in response to 4A, the board
- 14 believes that RMU has the same powers generally as the City
- 15 and is permitted to expend funds in an effort to educate the
- 16 general public on the issues that may be voted. The paid
- 17 advertisements and informational packets were deemed by a
- 18 cross section of the public to be a statement of facts
- 19 without bias to the voter. The RMU board recognizes that it
- 20 is inappropriate to expend City funds to promote a vote for
- 21 or against a ballot issue.
- 22 Q. To your knowledge, has the State Auditor
- 23 pursued anything about this with the City?
- A. No, they did not.
- Q. Would it be fair to say, then, that this is in

- 1 the same category as the management recommendations that
- 2 were talked about in other parts of the record?
- 3 A. Yes, I believe it is.
- 4 Q. Is it fair, then, to say that this is not
- 5 considered a violation of any law, as far as you know?
- 6 A. Yes.
- 7 Q. You were asked a question, a couple of
- 8 questions by Commissioner Schemenauer about your approach
- 9 and patronage amount, the calculation that you did, and
- 10 whether that patronage amount applied to a particular year.
- 11 Would you just generally explain what your
- 12 approach was in that situation, what your intention was?
- 13 A. Okay. My intention was to show what the net
- 14 amount of revenues that would be received by Intercounty
- 15 given the position that Mr. Strickland has taken saying that
- 16 the rates between the City of Rolla or Rolla Municipal
- 17 Utilities and Intercounty are very comparable. If they were
- 18 comparable, then you would see that type of change in the
- 19 revenues, the retained revenues, with Intercounty.
- 20 Q. And so what did you do -- what was your
- 21 approach to accomplish that?
- 22 A. Well, my approach was to take the statistical
- 23 data that was provided by APPA and a compilation related to
- 24 Form EIA-861, calculate what the difference between the two
- 25 rates is based on that report, and that is an average over

- 1 the entire residential class rate base for each utility, and
- 2 whatever the disparity between those two was is what I
- 3 applied to the gross revenues and reduced it by that amount.
- 4 Q. So you weren't implying or you didn't intend
- 5 to imply that there were actual patronage dividends in that
- 6 exact amount or that they related to any particular time
- 7 period?
- 8 A. No, not at all.
- 9 MR. DUFFY: That's all I have, your Honor.
- 10 JUDGE THOMPSON: Thank you, Mr. Duffy. Do you
- 11 rest at this time?
- MR. DUFFY: We do.
- 13 JUDGE THOMPSON: Very well, then. Mr. Comley,
- 14 call your first witness.
- MR. COMLEY: Your Honor, we'd call Mr. Jim
- 16 Krewson.
- 17 JUDGE THOMPSON: Do you anticipate any further
- 18 need for Mr. Watkins?
- MR. DUFFY: Me?
- JUDGE THOMPSON: Anyone. Anyone at all.
- 21 (No response.)
- 22 Hearing none, you are excused, sir. Thank you
- 23 very much.
- 24 THE WITNESS: Thank you, your Honor.
- 25 (Witness excused.)

- 1 (Witness sworn.)
- JUDGE THOMPSON: Please take your seat and
- 3 spell your name for the reporter, if you would.
- 4 THE WITNESS: Jim, J-i-m, Krewson,
- 5 K-r-e-w-s-o-n.
- 6 JIM KREWSON testified as follows:
- 7 DIRECT EXAMINATION BY MR. COMLEY:
- 8 Q. Mr. Krewson, would you state again your full
- 9 name for the reporter, please.
- 10 A. Jim Krewson.
- 11 Q. And by whom are you employed?
- 12 A. Intercounty Electric.
- 13 Q. What's your position there, sir?
- 14 A. Manager of Operations and Maintenance.
- 15 Q. Are you the same Jim Krewson that caused to be
- 16 filed in this case a set of prepared testimony, prepared
- 17 rebuttal testimony, which has been previously marked by the
- 18 reporter as Exhibit 7?
- 19 A. Well, I thought they made it 8.
- MR. COMLEY: Excuse me. Is it 7 or 8?
- JUDGE THOMPSON: Looks like 8 to me.
- 22 BY MR. COMLEY:
- 23 Q. Excuse me. Which has been marked by the
- 24 reporter as Exhibit 8?
- 25 A. Yes.

- 1 Q. Are there any additions or corrections to your
- 2 testimony?
- 3 A. No.
- 4 Q. If I were to ask you the questions that are
- 5 contained in your prepared rebuttal, would your answers be
- 6 the same?
- 7 A. Yes, they would.
- 8 Q. And were those answers at that time that you
- 9 gave them true and correct to the best of your information
- 10 and belief?
- 11 A. Yes, they are.
- 12 MR. COMLEY: Your Honor, at this time I'd
- 13 offer into evidence prepared rebuttal testimony of
- 14 Mr. Krewson, Exhibit 8.
- JUDGE THOMPSON: Do I hear any objections to
- 16 the receipt of Exhibit 8?
- 17 (No response.)
- 18 Hearing none, Exhibit 8 will be received and
- 19 made a part of the record of this proceeding.
- 20 (EXHIBIT NO. 8 WAS RECEIVED INTO EVIDENCE.)
- MR. COMLEY: I tender Mr. Krewson for
- 22 cross-examination.
- JUDGE THOMPSON: Thank you, Mr. Comley.
- 24 Mr. Dunbar?
- MR. DUNBAR: No questions.

- JUDGE THOMPSON: Ms. O'Neill?
- MS. O'NEILL: No questions, your Honor.
- JUDGE THOMPSON: Mr. Frey?
- 4 MR. FREY: No questions, your Honor.
- 5 JUDGE THOMPSON: Mr. Duffy?
- 6 MR. DUFFY: No questions.
- 7 JUDGE THOMPSON: Questions from the Bench,
- 8 Commissioner Schemenauer?
- 9 COMMISSIONER SCHEMENAUER: No questions.
- JUDGE THOMPSON: Well, there's no
- 11 cross-examination. There's no questions from the Bench. I
- 12 don't think we get any redirect under these circumstances.
- 13 You may step down, sir. Do we anticipate any further need
- 14 for Mr. Krewson?
- 15 (No response.)
- 16 Hearing none, you are excused, sir. Thank
- 17 you.
- 18 (Witness excused.)
- 19 Next witness, please.
- MR. COMLEY: Your Honor, we call Mr. James E.
- 21 Ledbetter.
- 22 (Witness sworn.)
- JUDGE THOMPSON: Please take your seat and
- 24 spell your name for the reporter, if you would.
- THE WITNESS: My name is James E. Ledbetter,

- 1 L-e-d-b-e-t-t-e-r.
- JUDGE THOMPSON: Please proceed.
- 3 JAMES E. LEDBETTER testified as follows:
- 4 DIRECT EXAMINATION BY MR. COMLEY:
- 5 Q. Mr. Ledbetter, once again, would you state
- 6 your full name for the reporter, please.
- 7 A. It's James E. Ledbetter.
- 8 Q. And by whom are you employed, sir?
- 9 A. I'm employed by Ledbetter, Toth & Associates.
- 10 It's a consulting engineering firm in Springfield, Missouri.
- 11 Q. Are you the same James Ledbetter who filed in
- 12 this case a set of prepared rebuttal testimony which the
- 13 reporter has previously marked as Exhibit 9?
- 14 A. Yes, I am.
- 15 Q. Do you have any additions or corrections to
- 16 your testimony?
- 17 A. Yes. We have those that we went through on
- 18 Exhibit JEL-11.
- 19 Q. And where is that attached to your testimony?
- 20 Oh, I see. I know what you mean.
- 21 MR. DUFFY: I don't think there is a JEL-11
- 22 attached to the testimony.
- MR. COMLEY: I think he's referring to the
- 24 Data Request.
- 25 THE WITNESS: Yes. It was revised JEL-11.

## 1 BY MR. COMLEY:

- 2 Q. Let me direct your attention to page 2 of your
- 3 rebuttal testimony. Do you have a correction on page 2?
- A. Yes. I started to say, the exhibit does carry
- 5 corrections throughout the text on the tabulated totals. I
- 6 believe the first one of those is on page 2, line 13. The
- 7 corrected amount should be \$4,037,604.01.
- 8 JUDGE THOMPSON: \$4,037,604.01?
- 9 THE WITNESS: Yes.
- JUDGE THOMPSON: Thank you.
- 11 BY MR. COMLEY:
- 12 Q. Is there any other page in your testimony
- 13 where that correction needs to be made?
- 14 A. Yes. Just a second here. Also on page 9,
- 15 line 9, the amount 150,000 should be corrected to 146,000.
- 16 Then on page 10, line 4, that amount should also be
- 17 corrected to \$4,037,604.01.
- 18 And then in Exhibit JEL-1, Item 4 should be
- 19 corrected to 146,000, and the total at the bottom of the
- 20 page should be corrected to \$4,037,604.01.
- 21 Q. Mr. Ledbetter, if I were to ask you the same
- 22 questions that are contained in your prepared rebuttal
- 23 testimony, would your answers be the same as you have
- 24 corrected them today?
- 25 A. Yes, they would.

- 1 Q. And were your answers at that time as you
- 2 corrected them, are they -- and as you've corrected them,
- 3 correct to the best of your knowledge, information and
- 4 belief?
- 5 A. Yes, they are.
- 6 MR. COMLEY: Your Honor, I would offer Exhibit
- 7 No. 9 into evidence and tender Mr. Ledbetter for
- 8 cross-examination.
- 9 JUDGE THOMPSON: Thank you, Mr. Comley. Do I
- 10 hear any objections to the receipt of Exhibit No. 9?
- 11 (No response.)
- Hearing none, Exhibit No. 9 is received and
- 13 made a part of the record of this proceeding.
- 14 (EXHIBIT NO. 9 WAS RECEIVED INTO EVIDENCE.)
- JUDGE THOMPSON: Mr. Dunbar?
- MR. DUNBAR: No questions.
- JUDGE THOMPSON: Ms. O'Neill?
- MS. O'NEILL: No questions.
- JUDGE THOMPSON: Mr. Frey?
- MR. FREY: Yes, thank you, your Honor.
- 21 CROSS-EXAMINATION BY MR. FREY:
- 22 Q. Mr. Ledbetter, could you please turn to page 8
- 23 of your rebuttal testimony and lines -- and I'm focusing on
- 24 lines 17 and 18.
- JUDGE THOMPSON: Mr. Frey, could you please

- 1 move the microphone closer to your mouth?
- 2 MR. FREY: I'm sorry. I was trying to push it
- 3 out of my way before and I forgot to reorient it. Is that
- 4 better?
- 5 JUDGE THOMPSON: That's better. Thank you.
- 6 BY MR. FREY:
- 7 Q. Page 8 of your rebuttal testimony, and, as I
- 8 said, I'm looking at lines 17 and 18.
- 9 A. Yes, sir, I found that.
- 10 Q. And you state there, do you not, that the
- 11 discounts and patronage capital have been deleted from the
- 12 actual normalized revenue values as obtained from
- 13 Intercounty billing records?
- 14 A. I received that data from Intercounty
- 15 Electric, and that was as represented to me. I've not
- 16 audited it myself, but it's my belief that is correct.
- 17 Q. What do you mean by the word deleted? Were
- 18 those values in there originally and then they got deleted
- 19 or what?
- 20 A. I'm not sure about that. I just know that the
- 21 data that was presented to me on request was indicated that
- 22 those items have been deleted.
- Q. Okay. Are those numbers bigger or smaller as
- 24 a result of deletion of those items?
- 25 A. You'd probably have to direct that to

- 1 Mr. Strickland's testimony later. Like I say, I only went
- 2 by the data they give me, and it was -- I didn't go back and
- 3 audit exactly what they had.
- 4 Q. Okay. Just a couple more questions, sir. I'd
- 5 like to go to your Schedule 2 and your Schedule 3. I'm
- 6 trying to get a little bit better idea of this breakdown
- 7 that I believe you had set forth at the end. Let's look at
- 8 Schedule 2, if we could, page 5, JEL-2.
- 9 A. Yes.
- 10 Q. Got that? And where it says total labor of
- 11 about \$673,000, do I understand, then, that that represents
- 12 the sum of the unit labor times the quantity and also
- 13 includes -- well, it wouldn't be any in -- yes, there would.
- 14 That that represents the sum of the labor units times the
- 15 quantity all the way down all those columns over five pages,
- 16 including the last two entries, these engineering and
- 17 clearing figures?
- 18 A. Yes. That's the intent of that number is to
- 19 be the extended labor and material and unit labor times the
- 20 quantity, estimated quantities.
- 21 Q. Okay. And so the same would be true of
- 22 material; you'd take material units times all those units,
- 23 only you don't have to bother with the last two entries
- 24 there because there are no units, correct?
- 25 A. Correct.

- 1 Q. Okay. Now, the difference between your number
- 2 for reproduction or replacement costs and that of Rolla is
- 3 about \$300,000; is that correct?
- A. I believe that's in the ballpark, yes.
- 5 Q. And what I'm trying to do is try to get a feel
- 6 for where that difference is. In terms of the labor there,
- 7 that would include some overhead, would it not, those labor
- 8 dollars, the \$673,000 that you have at page 5?
- 9 A. Yes. Typically a contractor bidding to do a
- 10 job like this would include -- he's got an option, I guess,
- 11 of including some of the overhead as material overhead, but
- 12 a lot of them traditionally put it in as labor overhead.
- 13 Q. Can you state what overhead is in the labor
- 14 figure? For example, I would assume there's employee
- 15 benefits in there, is that -- would that be true?
- 16 A. I assume, like I say, a contractor, he's got
- 17 benefits. He's got his own accounting costs, cost of doing
- 18 business.
- 19 O. Some services in there as well?
- 20 A. Uh-huh.
- 21 Q. Do you know how much, then, of the total labor
- 22 dollars, or can you provide some sort of an estimate of how
- 23 much of the total labor dollars is hard labor and how much
- 24 is these add-ons or what they often call the loading for
- 25 benefits or for overhead?

- 1 A. That would be pretty hard to give a very
- 2 accurate number for you. That depends, you know, contractor
- 3 to contractor who would build this. I think you can, as a
- 4 ballpark figure, assume somewhat most businesses run
- 5 probably about a hundred percent overhead when you're
- 6 talking benefits, cost of having equipment available and all
- 7 the other things that go into it.
- 8 It's the labor and materials, not all just
- 9 labor. It includes gasoline for the vehicles. It includes
- 10 the cost of providing the equipment to build it with.
- 11 Q. But that's not in that labor figure, correct?
- 12 A. Yes, it has to be somewhere.
- 13 Q. It's in the material figure, I would assume?
- 14 A. No. Material figure's traditionally just the
- 15 insulators, poles.
- 16 Q. The actual item that's --
- 17 A. Correct.
- 18 O. -- installed?
- 19 A. By overhead, labor, we would include the
- 20 overhead associated with providing material, gasoline to
- 21 operate the things.
- Q. Okay. Whatever that percentage is, it's the
- 23 same for all of these entries, is it not? Let's say it was
- 24 a 50/50 split between straight labor and whatever the
- 25 overhead is.

- 1 It would be the same for all of these that
- 2 built that number, all of these entries, over five pages?
- 3 In other words, you're using a constant labor rate or
- 4 constant, I guess we can call it labor rate?
- 5 A. I haven't looked at it that way, but you're
- 6 probably correct. Normally the overhead is spread over the
- 7 labor as a percentage.
- 8 Q. Okay. Can we turn now to the other one that I
- 9 mentioned, which is JEL-3, and this is for the -- this
- 10 relates to reintegration, does it not?
- 11 A. Yes, it does, sir.
- 12 Q. Okay. And again, here now we're talking about
- 13 a difference somewhere in the ballpark between your number
- 14 and Rolla's number of about \$200,000, is that --
- 15 A. I believe that's essentially correct, yes.
- 16 Q. Okay. Again, I'm interested in this factor
- 17 that you use here for new lines. Each of these, at 102,850
- 18 and 67,540 and so forth, each of those represents a
- 19 different size conductor; is that true?
- 20 A. Each of these items on this page?
- 21 Q. Each of those, yeah.
- 22 A. Yes.
- 23 Q. The fact that we have four items means --
- 24 A. Correct.
- 25 Q. -- we have four different size conductors?

- 1 And can you perhaps give me an idea what the
- 2 breakdown is in that rate that's used, the 102,850, the
- 3 67,540, that type of thing? Can you expand on that a little
- 4 bit? Again, I'm interested in labor, material, overhead,
- 5 that type thing.
- 6 A. I believe that goes back to our methodology
- 7 provided in the estimate or -- and I do that a lot in my job
- 8 function, is a lot of what I do.
- 9 We typically on one like this and it's outside
- 10 the urban, more urban area, which the annexation area is,
- 11 it's more rural, we generally go by what we call a typical
- 12 mile of construction and figure, you know, what it would
- 13 take to, say, build a typical mile of three-phase 477 ACSR.
- 14 We would normally then adjust that figure for
- 15 the terrain we're going to build it in. It makes a lot of
- 16 difference in an estimate whether you're going to encounter
- 17 a lot of rock that the contractor has to drill pole drills.
- 18 Also the amount of traffic to be encountered,
- 19 such as the annexation area, that makes a major difference
- 20 that the contractor has to work around the traffic, provide
- 21 signs and traffic control. Or if you've got to go down,
- 22 say, backyard lines where you've got to remove the fence,
- 23 put the fences back in and, you know, repair damage.
- 24 So there's a lot of factors there, and it's
- 25 hard to come up with a standard per-mile construction cost.

- 1 So that's kind of what we started from to base it on.
- 2 Q. So you not only looked at the fact that you
- 3 were dealing with a different size -- a different size
- 4 conductor, but also you looked at the actual terrain and so
- 5 forth that you were dealing with in each case?
- 6 A. Yes. That is correct, sir.
- 7 Q. But then, again, when you come up with a
- 8 number, so I guess what you're saying perhaps is that the
- 9 ratio of labor, material and so forth will vary according to
- 10 the terrain. Is that what you're telling me?
- 11 A. Yes, very much so.
- 12 Q. So is there any ballpark figure you can give
- 13 me, then, for each of those, how much represents the
- 14 material, which I assume would be the -- whatever the
- 15 physical asset is, and then how much is labor and overhead?
- 16 You can't come up with -- you're unable to provide some kind
- 17 of a breakdown?
- 18 A. I believe in some of our Data Requests we did
- 19 provide some information on typical mile costs broke down
- 20 that way, though we've used those adjusted numbers here.
- Q. Okay. Do you concur that the route that
- 22 you're using in coming up with these numbers is the same as
- 23 that used by Rolla, by RMU? Are the two parties in
- 24 agreement at least in general as to the route we're talking
- 25 about?

- 1 A. I've not seen a proposed route from RMU. I do
- 2 kind of read from their testimony they didn't really object
- 3 to the route we were using here.
- 4 Q. And with regard to Schedule 2, are you
- 5 essentially in agreement with Rolla as to the level of the
- 6 inventory that's at issue or that we're talking about here,
- 7 or are there significant differences there as far as you
- 8 know?
- 9 A. I have not seen enough of their breakdown to
- 10 really tell you that. I know in our case we took it from
- 11 the actual inventory that Intercounty took from the
- 12 facilities in question.
- 13 MR. FREY: Thank you. I have no further
- 14 questions, your Honor.
- JUDGE THOMPSON: Thank you, Mr. Frey.
- 16 Mr. Duffy?
- 17 CROSS-EXAMINATION BY MR. DUFFY:
- 18 Q. Mr. Ledbetter, I want to clarify a few things.
- 19 I think most of them relate to what you called your
- 20 Exhibit JEL-11, and that was a response to a Data Request
- 21 that you -- I think I got a fax of that on Sunday, two days
- 22 ago. It might be helpful for you to have that in front of
- 23 you when I ask you these questions.
- 24 A. I have it in front of me, sir.
- 25 Q. I guess what I want to know, would you turn to

- 1 your, what you called Exhibit JEL-3, Sheet 1 of 2. Do you
- 2 have that?
- 3 A. Yes, sir, I do.
- 4 Q. You've got -- under the heading New Line,
- 5 you've got four different segments there. I want to direct
- 6 your attention to the last one where it says 1.00 miles
- 7 1 aught to 3 aught, single-phase to three-phase 1 aught
- 8 ACSR. Do you see that?
- 9 A. Yes, I do.
- 10 Q. Is it still your testimony that that line
- 11 should be one mile in length or did you intend to correct
- 12 that to be a half a mile in length?
- 13 A. The proposed route that we're looking at is
- 14 just that, a proposed route. We looked at it and thought we
- 15 would get the right of way as best we can at that location.
- 16 That's not assured.
- 17 If you look at the corner where this one aught
- 18 line ties into, we don't currently have an existing line at
- 19 that corner. Meaning, if right of way is too difficult to
- 20 obtain to that corner, we may have to go back farther.
- 21 I guess on my exhibits I haven't included all
- 22 the contingencies when we actually get down to getting right
- 23 of ways. We have included it here as -- it may be likely
- 24 that it will end up to being a mile. Mr. Bourne may be
- 25 correct in the analysis that we get right of way and it is

- 1 only a half a mile. That's something that's hard to tell
- 2 before we do all the engineering work to lay it out and get
- 3 right of way easements.
- 4 I think you've got to look at our proposed
- 5 line route in its entirety other than picking one small
- 6 piece, because there are contingencies in there.
- 7 Q. You do recognize that this is the line that
- 8 Mr. Bourne said he looked at and he said it's only a half a
- 9 mile instead of a mile?
- 10 A. Yes, sir.
- 11 Q. And you don't dispute that?
- 12 A. No. I'm just saying there's contingencies in
- 13 the way we get our right of ways. It at this point is just
- 14 a proposed route. We generally think we can pretty
- 15 successfully get right of way easements to build it as we've
- 16 got it shown in the exhibit. Obviously if we went through
- 17 it landowner by landowner we may have to make several
- 18 contingencies and even move the line over.
- 19 Q. So you've added this additional half mile to
- 20 deal with these contingencies you just talked about?
- 21 A. Correct.
- 22 Q. Okay. On your Exhibit JEL-11, the response to
- 23 the Data Request, I want you to look at what you call Line
- 24 No. 4, which you say is mapped in Section No. 12-24, and you
- 25 see that as .50 miles of three-phase 477 ACSR. Are you with

- 1 me?
- 2 A. Yes, I am, sir.
- 3 Q. You've got an asterisk after that, and the
- 4 asterisk means line already included in relocation cost of
- 5 lines to maintain existing back feed capacity. See Exhibit
- 6 JEL-3, which is the document we just talked about in your
- 7 testimony.
- 8 Tell me on JEL-3 where you've taken into
- 9 account this half-mile three-phase 477 ACSR.
- 10 A. I think that partly comes in at this same
- 11 corner. This other line that Mr. Bourne is talking about
- 12 comes into coming out of the street, and I guess I'm not
- 13 that familiar with the street names, but I think it's South
- 14 Rolla.
- We do have three-phase service, a three-phase
- 16 line that goes down this street outside the annexation area.
- 17 With the annexation area, that gets cut off. Whereas now
- 18 Intercounty has three-phase service available to that
- 19 particular area, it gets off.
- I think what I'm just recognizing here is to
- 21 include that twice would be redundant. So it was built in
- 22 as part of this proposed equivalent system. It's not needed
- 23 to be added here a second time.
- Q. So which of the four lines on JEL-3 does this
- 25 change address? The fourth one, is that what you're telling

- 1 me?
- 2 A. Excuse me now?
- Q. Well, my understanding is you made this change
- 4 on this revised response to a Data Request, and the asterisk
- 5 said the line that you were making the change on was already
- 6 located or already addressed on this JEL-3. So which of the
- 7 four --
- 8 A. I think Item 4 was already existing on the
- 9 prior exhibit. Item 2 is the one that we changed, we
- 10 deleted, I think.
- 11 Q. Well, I'm still trying to understand. You
- 12 made a change when you gave me the new -- when you gave us
- 13 the new Data Request response, and you said it related to
- 14 something on Exhibit JEL-3.
- 15 You have not changed Exhibit JEL-3 in this
- 16 proceeding, and so I'm trying to figure out -- you say
- 17 you've made a change, but you haven't shown us where it
- 18 appears on JEL-3. Tell me where it appears in JEL-3.
- 19 A. We didn't change that part of the exhibit.
- 20 It's still there.
- 21 Q. Direct your attention to JEL-11 again, please.
- 22 A. Okay.
- Q. On that document, which the Commissioners
- 24 don't have in front of them, I realize that, you say on
- 25 line 1 that you have included .03 miles of single-phase

- 1 No. 2 ACSR tie line for an estimated cost of \$1,500; is that
- 2 right?
- 3 A. Yes.
- 4 Q. With this document you provided us a couple of
- 5 colored maps, correct?
- 6 A. Correct.
- 7 Q. There appear to be two line segment ones.
- 8 There's one on what you called Exhibit JEL-3 that's attached
- 9 to JEL-11, and then there's another one on what you call
- 10 JEL-11, and they're both designated as No. 1. Which one is
- 11 No. 1?
- 12 A. Well, the No. 1 in JEL-11 goes with the
- 13 exhibits for JEL-11, yes.
- Q. So why don't we try to both get on the same
- 15 page. Please look at the map that you attached to your
- 16 Exhibit JEL-11, the map that reflects Oak Knoll Subdivision.
- 17 That's right in the middle of the map. Do you see that?
- 18 A. Yes.
- 19 Q. Okay. And do you see the line in red below
- 20 that that you've indicated is No. 1?
- 21 A. Correct.
- 22 Q. Is that the line No. 1 that's the .03 miles of
- 23 single-phase No. 2 ACSR?
- 24 A. Yes.
- 25 Q. All right. Now, go to the page immediately

- 1 before that, and on that colored map in about the middle of
- 2 the left-hand side you've got another indication of a No. 1
- 3 there. Is that the same thing? Is that Oak Noll
- 4 Subdivision?
- 5 A. No. If you look at the -- the map that you're
- 6 looking at there says Exhibit JEL-3, and that goes with
- 7 Exhibit JEL-3.
- 8 Q. So the No. 1 on that map relates to 1.7 miles
- 9 three-phase to three-phase 477 ACSR that's on JEL-3, because
- 10 that would be the line No. 1 on JEL-3?
- 11 A. I see your confusion, sir. My apologies.
- 12 Q. Help me out.
- 13 A. Item 1 on JEL-3 did not get corrected. We
- 14 corrected JEL-11, but it appears that this Item 1 was put
- 15 back in there and didn't get taken out.
- 16 Q. So do you need to change JEL-3 now to make it
- 17 accurate?
- 18 A. Yes. We were just trying to show overall how
- 19 these two exhibits tie together. On JEL-3, the Item 1 there
- 20 didn't get relocated as we did in JEL-11.
- 21 Q. So what change do you need to take to JEL-3 to
- 22 make it accurate?
- 23 A. We just need to move the Item 1 to the correct
- 24 location as shown in JEL-11.
- 25 Q. And how do we do that?

- 1 MR. COMLEY: Did you hear his question?
- THE WITNESS: Oh, excuse me.
- 3 BY MR. DUFFY:
- 4 Q. I'm expecting you to tell me how you propose
- 5 to change -- you've indicated there's a problem, and I'm
- 6 asking you how do we change or how do you propose to change
- 7 Exhibit JEL-3 to your testimony --
- 8 A. I would delete --
- 9 Q. -- to correct the problem?
- 10 A. -- the reference there to Item 1, is not in
- 11 the correct location. It should have been revised as shown
- 12 in JEL-11. We just didn't get that revised. We carried it
- 13 through.
- 14 Q. Well, I'm looking at Sheet No. 1 of 2 sheets
- 15 on Exhibit JEL-3, and I'm asking you what change do you need
- 16 to make to that page to make it accurate?
- 17 A. The Item 1 just needs to be erased off of
- 18 there because it's not -- it wasn't originally a part of
- 19 JEL-3 to start with. We're just trying to show where it was
- 20 at. If didn't get revised.
- 21 Q. There isn't an Item 1 on Sheet 1 of 2 of
- 22 Exhibit JEL-3.
- 23 A. That is correct, yes.
- Q. So how can I erase something that isn't there?
- 25 A. The sheet you're looking at, JEL-11 --

- 1 Q. No. I'm looking at JEL-3 attached to your
- 2 testimony.
- 3 A. I know you are, but you're asking me how I
- 4 would do this, and I'm --
- 5 Q. Okay. Sorry to interrupt.
- 6 A. If you'll bear with me.
- 7 Q. Sure.
- 8 A. Exhibit JEL-11 we revised a couple of things
- 9 that Mr. Bourne pointed out, which were correct. The third
- 10 page of Exhibit JEL-11 shows a page in Exhibit JEL-3 which
- 11 shows the Item 1 location there. That is simply incorrect.
- 12 The Item 1 as shown in the fourth sheet where it shows
- 13 Map 12-3 is the corrected Item 1.
- Q. Okay. So are you finished at this point?
- 15 A. Yes.
- 16 Q. So what I understand, then, is the third page
- 17 attached to the Data Request supplement contains a map
- 18 that's incorrect?
- 19 A. Yes. That map did not get corrected along
- 20 with the rest of it.
- 21 Q. And at this point, you do not wish to change
- 22 what is shown as JEL-3 attached to your testimony; is that
- 23 what you're saying?
- 24 A. Correct.
- 25 Q. You were asked a question by Mr. Frey about

- 1 the revenue calculation, and I believe you said you didn't
- 2 audit or verify the accuracy of the data that was given to
- 3 you by Intercounty; is that correct?
- 4 A. That is correct. I did not make an audit.
- 5 Q. So your testimony regarding those numbers
- 6 would have to be qualified by the fact that you don't know
- 7 whether the numbers are accurate or not?
- 8 MR. COMLEY: I'll object for clarification on
- 9 what numbers the question's referring to.
- 10 JUDGE THOMPSON: Mr. Duffy, can you provide
- 11 that clarification?
- 12 MR. DUFFY: I'm asking about the same set of
- 13 numbers that Mr. Frey was talking to you about, the revenue
- 14 numbers.
- JUDGE THOMPSON: Specifically what schedule?
- MR. DUFFY: I think they -- I don't know that
- 17 there's a schedule attached to anybody's testimony in this
- 18 case that reflects those numbers. I think the numbers --
- 19 you think they're on JEL-2?
- 20 MR. FREY: I think --
- 21 JUDGE THOMPSON: So we're talking about JEL-2?
- 22 MR. DUFFY: We're checking on that. Bear with
- 23 us.
- MR. DUFFY: May we go off the record to
- 25 straighten this out?

- 1 JUDGE THOMPSON: Let's go off the record.
- 2 We'll take five minutes.
- 3 (A BREAK WAS TAKEN.)
- 4 JUDGE THOMPSON: Please proceed.
- 5 BY MR. DUFFY:
- 6 Q. Mr. Ledbetter, do you have in front of you
- 7 your Exhibit JEL-4 attached to your Exhibit 9?
- 8 A. Yes, I do.
- 9 Q. Is that the revenue numbers that Mr. Frey was
- 10 asking you questions about?
- 11 A. I believe it is, yes.
- 12 Q. And are those the numbers that you said you
- 13 did not audit or verify?
- 14 A. No. That is supplied by Intercounty Electric,
- 15 I think, as part of the data they supplied me to make the
- 16 analysis.
- 17 Q. So you said no to my question, but are you
- 18 saying that you did not audit or verify the numbers that are
- 19 shown on Exhibit JEL-4?
- 20 A. No.
- 21 Q. You're agreeing with me that you did not audit
- 22 them?
- 23 A. No, I did not audit the numbers as shown.
- Q. Bear me with just a moment.
- Mr. Ledbetter, we sent you or we sent

- 1 Intercounty Data Request No. 132 where we asked for a
- 2 breakdown of the \$150,000 estimate appearing on page 9 at
- 3 line 9 showing the location of each new line and the cost
- 4 associated with each, and the response we got, presumably
- 5 from you, was see Exhibit JEL-11 which you provided to us.
- 6 And now you've provided us with a new
- 7 Exhibit JEL-11 within the last 48 hours, and my question to
- 8 you is, your response was to give us a couple of maps and
- 9 four lines, a description of the four lines. Can you give
- 10 us any greater breakdown than what you show on
- 11 Exhibit JEL-11?
- 12 A. Not at this time, sir. Some of the
- 13 preengineering and stuff would have to be done in order to
- 14 get a better estimate, I think, if you're talking -- I
- 15 believe it's Item 3 there, service to the school is very,
- 16 very difficult to get to and even to get right of way to.
- 17 At this point we really don't -- will be a very difficult
- 18 one to build.
- 19 Q. You gave us a very extensive breakdown on your
- 20 Exhibit JEL-8. It's much more detailed than what you gave
- 21 us on JEL-11. Can you explain to me why you gave us a
- 22 detailed breakdown on your JEL-8 and you couldn't do it on
- 23 JEL-11?
- 24 A. I think a review of the area, the breakdown, I
- 25 think you're talking JEL-3, is very much more in detail and

- 1 you can see what we have, whereas JEL-11 we have not
- 2 obtained any of the right of way easements to get there, and
- 3 obviously the cost it's going to require to build that line
- 4 is going to depend a lot on what easements are available.
- 5 MR. DUFFY: That's all I have, your Honor.
- JUDGE THOMPSON: Thank you, Mr. Duffy.
- 7 Questions from the Bench, Chair Lumpe?
- 8 CHAIR LUMPE: Very briefly.
- 9 OUESTIONS BY CHAIR LUMPE:
- 10 Q. The 4.3 million, that is the coop's figure,
- 11 right?
- 12 A. Yes.
- 13 Q. Did you revise that or is that still 4.3? I
- 14 think when I walked in I heard some four point something,
- 15 and I just wondered if --
- A. My testimony was like 4,037,000. My testimony
- 17 only covers the first five items on this estimate, I think,
- 18 and the rest of those are --
- 19 Q. So the 4,037,000 covers the first five?
- 20 A. Right. The rest of them are included in
- 21 Mr. Strickland's and Mr. Nelson's testimonies.
- 22 Q. Okay. That's what I was trying to clarify for
- 23 myself. The numbers are so very, very far apart on this.
- 24 And we were talking about the revenue, the revenue times
- 25 four in your testimony gives us 1.5 million, and that's more

- 1 than the whole kit and caboodle of revenue that the other
- 2 two parties are presenting.
- 3 As I read or looked at your Exhibit 4, those
- 4 numbers were given to you by the coop as actual numbers; is
- 5 that correct?
- A. Yes, ma'am, that is correct.
- 7 Q. All right. And while you said you didn't
- 8 audit them, do you have any reason to believe they're not
- 9 accurate and actual?
- 10 A. No. I fully would believe that they are
- 11 correct numbers. I have no reason to believe they're
- 12 otherwise.
- 13 Q. So that if that number alone is 1.5 million,
- 14 then am I to assume that there's just lots of deductions all
- 15 over the place that lower the other parties' numbers to even
- 16 below 1.5 million?
- 17 A. Yes. I believe you can find the big
- 18 differences in determining an age of facilities out there.
- 19 RMU's position is they're mostly depreciated to zero and
- 20 that they have no value, even though they plainly are still
- 21 there, they're very useful, the easements are in place and
- 22 they're very useful easements.
- 23 RMU has taken the position to subtract 400,000
- 24 for what they -- easements aren't done the standard way they
- 25 would do them, even though Intercounty's easements are done

- 1 as most utilities in the state do do them, that I'm aware
- 2 of.
- If you look at RMU's costs of the facilities,
- 4 their depreciated values of the facilities in place are
- 5 likes 66,000. They're subtracting 400,000 for the
- 6 easements. It makes a net negative of 360-some thousand
- 7 Intercounty would be paying RMU to take the facilities over.
- 8 Q. But even if I accept the 1.5 million for
- 9 revenue, and that's the revenue times four?
- 10 A. Yes.
- 11 Q. Well, I guess I'll have to ask the others how
- 12 they -- how they even get below that for their
- 13 recommendation.
- Okay. The other, I guess, comment I would
- 15 make is, if Intercounty kept the 280-some customers that it
- 16 has and served them, we wouldn't even need to discuss all
- 17 this compensation, would we?
- 18 A. I assume that's true, yes.
- 19 CHAIR LUMPE: Okay. Thank you. That's all I
- 20 have.
- 21 JUDGE THOMPSON: Commissioner Schemenauer?
- 22 COMMISSIONER SCHEMENAUER: No questions.
- JUDGE THOMPSON: Commissioner Simmons?
- 24 COMMISSIONER SIMMONS: No questions, your
- 25 Honor.

- 1 JUDGE THOMPSON: Mr. Comley, do you have a
- 2 witness who is able to sponsor Exhibit JEL-4 and the data
- 3 contained thereon?
- 4 MR. COMLEY: Yes.
- JUDGE THOMPSON: Who is that?
- 6 MR. COMLEY: Vernon Strickland.
- JUDGE THOMPSON: Very good.
- 8 QUESTIONS BY JUDGE THOMPSON:
- 9 Q. I have one question for you about that,
- 10 Mr. Ledbetter. Did you perform any normalization with
- 11 respect to those numbers or did you receive them exactly as
- 12 they're set out in that schedule?
- 13 A. I received them. I was very privy to what we
- 14 were doing and was in agreement with it, but they were
- 15 already in the figures, because I did question how that was
- 16 done and I'm in agreement with what was done.
- 17 Q. So in other words, if I asked you how
- 18 normalization was performed, you would be able to explain
- 19 that to me?
- 20 A. Yes.
- 21 Q. Please do.
- 22 A. Normalization was taken in, like, the
- 23 apartments that may only have been occupied for two or three
- 24 months or a vacant property that's up for sale due to death
- 25 of a homeowner or whatever. They are seen as being valuable

- 1 services, and it's reasonable to assume that the times four
- 2 number is intended for future revenue of those services.
- 3 And despite what's transpired, just because a
- 4 service is vacant for a year doesn't make it an invaluable
- 5 service. It is still -- so we have adjusted those to
- 6 normalized revenue throughout the year.
- 7 Q. Well, let me ask you this: Do the figures
- 8 represent 100 percent occupancy? In other words, did you
- 9 normalize the actual revenue in order to gross up for those
- 10 structures that might not have been occupied during the 12
- 11 months in question?
- 12 A. I believe the numbers adjusted to make the
- 13 locations with less than 100 percent occupancy were
- 14 normalized to show 100 percent occupancy, yes.
- 15 Q. Was there any other kind of normalization done
- 16 other than to gross up the occupancy level?
- 17 A. Not to my knowledge, no.
- 18 Q. Okay. Now, with respect to the office
- 19 building, you have a schedule attached here, JEL-5, Rolla
- 20 Office Costs; is that correct?
- 21 A. Yes, your Honor.
- 22 Q. And is it your position or are you testifying
- 23 that the cost of that office building should be part of the
- 24 compensation paid to Intercounty?
- 25 A. I guess I was asked to evaluate the facilities

- 1 in the area, and we haven't included it as part of the
- 2 facilities. I think that answer is for the Commission to
- 3 answer.
- 4 Q. Well --
- 5 A. It seems reasonable to me, yes, that it's part
- 6 of the facilities in the area.
- 7 Q. In your opinion, it's reasonable. Now, with
- 8 respect to that building, did you do anything to -- for
- 9 example, did you audit the cost? Did you examine the
- 10 building? Did you do anything to determine whether these
- 11 figures are correct or reasonable?
- 12 A. Yes. I worked with the cooperative on this in
- 13 coming up with the cost figures of what had been expended on
- 14 it, the land costs and so forth, what was reasonable, yes.
- Okay. Can you tell me what this very last
- 16 page is?
- 17 A. That's a copy of Intercounty's REA Form 7, the
- 18 depreciation schedule that belongs to that, yes.
- 19 Q. And that's just for the building?
- 20 A. No. I believe that's for all facilities.
- 21 Q. For everything. Okay. It's for Intercounty?
- 22 Is it limited to Intercounty's facilities within the
- 23 annexation area?
- 24 A. No.
- 25 Q. It's all of Intercounty?

- 1 A. All of Intercounty's facilities.
- 2 Q. Very good. Thank you. I have to ask a lot of
- 3 these questions just to understand what these things are.
- 4 Now, with respect to the map, this is the
- 5 famous map, the JEL-3 map, am I correct in understanding the
- 6 blue area is the annexation area?
- 7 A. Yes.
- 8 Q. Okay. And the red lines, are those power
- 9 lines?
- 10 A. Yes. That's where we're proposing to build
- 11 the new power lines for equivalent facilities.
- 12 Q. Okay. And in some respect, this map is
- 13 incorrect, correct?
- 14 A. Those parts of it are incorrect. The only
- 15 incorrect part on there is item where it's got a little one.
- 16 It's up in the left-hand corner of the blue area. You'll
- 17 see a parentheses one, talking about Item 1.
- 18 Q. Well, I'm unable to find that. Could you
- 19 actually come over and point to it?
- 20 A. Yes, your Honor.
- 21 Q. That would help me.
- 22 A. It doesn't show up on this. We've repeated
- 23 this exhibit in Exhibit 11 and it shows up on that page.
- Q. Okay. Now, is Exhibit 11 that he's referring
- 25 to, is that part of what I have here? It's not. So that's

- 1 not in evidence?
- 2 MR. COMLEY: The JEL-11 was an illustration
- 3 used in response to a Data Request.
- 4 JUDGE THOMPSON: What I'm trying to
- 5 understand, Mr. Comley, is, is this map correct? If it is
- 6 not correct, in what respect is it not correct?
- 7 MR. COMLEY: If the witness can answer that,
- 8 yes, please.
- 9 THE WITNESS: I've got another exhibit I think
- 10 maybe I can clarify that with.
- 11 BY JUDGE THOMPSON:
- 12 Q. Okay. Now, this other exhibit you're
- 13 referring to, is that something that has been provided to
- 14 the other side and filed with the Commission?
- 15 A. It's JEL-11.
- 16 Q. This is the JEL-11. Let's get that marked.
- 17 This will be Exhibit No. 24.
- 18 MR. DUFFY: In your response to your question,
- 19 it's not been filed. It's not been provided to the
- 20 Commission. It was provided to us in response to a Data
- 21 Request.
- JUDGE THOMPSON: Okay. Well, I'm going to
- 23 have it marked to make it easier to talk about. Whether
- 24 anybody offers it or not, I don't know.
- 25 (EXHIBIT NO. 24 WAS MARKED FOR IDENTIFICATION

- 1 BY THE REPORTER.)
- 2 BY JUDGE THOMPSON:
- Q. Mr. Ledbetter, please explain how JEL-3, the
- 4 map that's attached to your testimony, is incorrect.
- 5 A. Can I --
- 6 Q. Yes, sir. You may refer to whatever you need
- 7 to to make that clear to us.
- 8 MR. DUFFY: And he needs to speak in the
- 9 microphone so the rest of us can hear what's going on up
- 10 there.
- 11 THE WITNESS: What we'd done when we revised
- 12 Exhibit JEL-11, we initially had the incorrect location for
- 13 Item 1 in JEL-11, and --
- 14 BY JUDGE THOMPSON:
- Q. When you say Item 1, that is one of the four
- 16 types of power lines?
- 17 A. Yes.
- 18 Q. Okay. And are they in the same order there
- 19 that they are on JEL-3, or are they in a different order?
- 20 A. They're two different exhibits. So they're in
- 21 different orders, yes.
- Q. Okay. Could we number the ones in JEL-3 in
- 23 such a way that they reflect the numbering that you have
- 24 there in JEL-11?
- 25 A. Well, they're different exhibits entirely.

- 1 Q. In other words, the two -- the power lines do
- 2 not correlate?
- 3 A. Right.
- 4 Q. Okay. Very good. So we will abandon the
- 5 numbering. Please proceed.
- 6 A. We provided the map of JEL-11 that shows the
- 7 correct location of Item 1.
- 8 Q. And that is the JEL-11 Item 1?
- 9 A. Right.
- 10 Q. And that is described as what, what type of
- 11 line and what length?
- 12 A. That goes back to the description. It's .03
- 13 mile of single-phase ACSR and the cost estimate attached to
- 14 it.
- 15 Q. And what is that cost estimate?
- 16 A. \$1,500.
- 17 Q. Thank you. Please proceed.
- 18 A. What we did is we included a recopy of the map
- 19 from Exhibit 3 in order to show the locations for this.
- 20 Q. Okay.
- 21 A. And this map still shows the location of
- 22 Item 1 before we revised it.
- Q. Now, where is Item 1 on that map?
- A. It's located right here (indicating).
- 25 Q. Could you show that to each of the

- 1 Commissioners, please.
- 2 A. (Indicating.) That occurs on revised
- 3 Exhibit 11.
- 4 MR. COMLEY: You need to speak into the
- 5 microphone.
- 6 BY JUDGE THOMPSON:
- 7 Q. If you would just point so that the
- 8 Commissioners can see where the location is, and anything
- 9 you need to say, say into the microphone, sir.
- 10 A. What we have done to clarify, we revised
- 11 Exhibit 11. We included a map to show where Item 1 on that
- 12 Exhibit 11 is located.
- 13 Q. A detailed map?
- 14 A. A detailed map. We also provided a little
- 15 bigger map so you could kind of locate it, a vicinity map.
- 16 And in that Exhibit 11 it's labeled as a reprinted
- 17 Exhibit 3, except we superimposed those items for Exhibit 11
- 18 on it.
- 19 Q. Okay.
- 20 A. The location of Item 1 there is the actual
- 21 location of the item before we revised it.
- 22 Q. Okay. Now, the location you have just pointed
- 23 out to us, is that a correct location or is that an
- 24 incorrect location?
- 25 A. This was the incorrect location.

- 1 Q. What is the correct location on the vicinity
- 2 map?
- 3 A. As shown on this map 12-13, this is the
- 4 corrected location. It is correct.
- 5 Q. That's the detail map, though?
- 6 A. Yes.
- 7 Q. Can you show me that area on the vicinity map?
- 8 A. It would be located approximately right here
- 9 (indicating).
- 10 Q. Okay. Very good. Thank you, sir. Is there
- 11 any other respect in which the map JEL-3 is not correct?
- 12 A. Not to my knowledge, sir.
- 13 Q. Thank you very much.
- 14 JUDGE THOMPSON: Any further questions from
- 15 the Bench?
- Okay. Recross based on questions from the
- 17 Bench, Mr. Dunbar?
- MR. DUNBAR: No questions.
- JUDGE THOMPSON: Ms. O'Neill is not here.
- 20 Staff, Mr. Frey?
- 21 MR. FREY: Your Honor, I have no questions,
- 22 but I would like to clarify something for the record.
- JUDGE THOMPSON: Please.
- MR. FREY: Chair Lumpe, I believe, suggested
- 25 that the number that was being proposed by Intercounty was

- 1 four times revenues was larger, I guess, than what had been
- 2 advanced by the other two parties in total, and that's not
- 3 correct.
- 4 In fact, the Staff is estimating basically the
- 5 same number for revenues as is Intercounty. I think perhaps
- 6 Chair Lumpe might have been misled by the fact that Staff
- 7 originally in Section 3 did not put the total number in
- 8 there. We only had the net facilities figure that we
- 9 attempted to -- we tried to clear that up at the beginning
- 10 of the hearing yesterday, Chair Lumpe. I'm not sure you
- 11 were here.
- 12 CHAIR LUMPE: Could you tell me what the
- 13 number is, then?
- MR. FREY: Staff's figure for four times
- 15 revenue is 1,543,146, which is essentially the same number.
- 16 CHAIR LUMPE: And then your total, the total
- 17 bottom line to match that 4.3?
- 18 MR. FREY: Well, unfortunately, once we found
- 19 ourselves in the position of having to total it, we really
- 20 couldn't total it because part of our recommendation was
- 21 to --
- 22 CHAIR LUMPE: Go out for bids.
- 23 MR. FREY: -- seek competitive bids. But the
- 24 amount we were able to quantify was a million eight
- 25 something. I don't have the exact figure in front of me.

- 1 It was over a million eight.
- 2 CHAIR LUMPE: But that's an incomplete total?
- 3 MR. FREY: Right. And then we suggested
- 4 competitive bids in the whole section of the, I guess it was
- 5 the reintegration costs.
- 6 CHAIR LUMPE: See, I am sorry, because I
- 7 thought your bottom line was about 1.4 or 5, and I thought,
- 8 well, that's the same as the revenue, and then you must have
- 9 made tons of deductions somewhere.
- 10 MR. FREY: We're essentially in the same
- 11 place.
- 12 CHAIR LUMPE: I appreciate the clarification.
- 13 Thank you.
- JUDGE THOMPSON: Thank you, Mr. Frey.
- 15 Mr. Duffy?
- 16 RECROSS-EXAMINATION BY MR. DUFFY:
- 17 Q. Mr. Ledbetter, I heard you assure the
- 18 Regulatory Law Judge that with the corrections that you'd
- 19 already made, that Exhibit -- the map showing Exhibit JEL-3
- 20 was correct; is that right?
- 21 A. We appear to have two maps that are labeled at
- 22 the JEL-3. One of them included with JEL-3 Exhibit, one
- 23 included with JEL-11. That's causing some confusion. I
- 24 apologize.
- Q. So which one is accurate at this point?

- 1 A. The one JEL-3 that's included with JEL-3 is
- 2 accurate.
- 3 Q. The one JEL-3 that's included with JEL-3
- 4 that's attached to your testimony is accurate?
- 5 A. Yes.
- 6 Q. Isn't it true that that map depicts in blue
- 7 the annexed the Southside Annexation Area or you purport to
- 8 depict the Southside Annexation Area?
- 9 A. As best we could show it with the maps that
- 10 were given, yes.
- 11 Q. Isn't it true that that map does not
- 12 accurately reflect the boundaries of the Southside
- 13 Annexation Area?
- 14 A. As I say, as best we could show them as a
- 15 generalization. It's not intended to be an exact.
- 16 Q. Doesn't it eliminate or does not -- isn't it
- 17 true that it does not show the Parkview Subdivision as a
- 18 part of the Southside Annexation?
- 19 A. I couldn't answer that, sir.
- 20 Q. Do you know where the Parkview Subdivision is?
- 21 A. Not by name, no, sir.
- 22 Q. Did you attempt to -- or did you look at the
- 23 map of the annexed area that was attached to the surrebuttal
- 24 testimony of Rodney Bourne?
- 25 A. I've looked at it, yes, sir.

- 1 Q. And the contours and the description of the
- 2 annexed area appears to be different on Mr. Bourne's map
- 3 than on your map; isn't that true?
- A. I could speculate on that, sir. I think the
- 5 exhibit we've got shown there is just a generalization to
- 6 show the approximate vicinity of facilities in connection
- 7 with the --
- 8 Q. So you would agree with me that your JEL-3 map
- 9 is not accurate in that it does not accurately depict the
- 10 annexed area?
- 11 A. I think it is accurate for the purposes I
- 12 intended it to show the relocated facilities and the
- 13 estimated costs which are outside the area, yes.
- 14 Q. But it does not accurately reflect the
- 15 boundaries of the annexed area, does it?
- 16 A. That may well be true, sir, but the maps
- 17 aren't exact.
- 18 JUDGE THOMPSON: Mr. Duffy, if I could
- 19 interrupt for a moment. Could you give me a specific
- 20 reference to the schedule and exhibit of Mr. Bourne's that
- 21 you're referring to?
- MR. DUFFY: It's Appendix B to Schedule RB-3.
- JUDGE THOMPSON: And that is attached to
- 24 Exhibit 3 or 4?
- 25 MR. DUFFY: 4.

- JUDGE THOMPSON: Okay.
- 2 MR. DUFFY: It's a fold-out.
- JUDGE THOMPSON: Is this it?
- 4 MR. DUFFY: No. You're looking at the direct
- 5 testimony apparently.
- JUDGE THOMPSON: Is this it?
- 7 MR. DUFFY: Yes.
- JUDGE THOMPSON: Thank you, sir. Please
- 9 proceed.
- 10 MR. DUFFY: No other questions, your Honor.
- JUDGE THOMPSON: Redirect?
- MR. COMLEY: Thank you very much. I have a
- 13 few questions.
- 14 REDIRECT EXAMINATION BY MR. COMLEY:
- 15 Q. Mr. Ledbetter, Mr. Frey talked to you about a
- 16 portion of your testimony talking about the normalized
- 17 revenue figures you used. That was located on page 8 at
- 18 lines 16 through 19.
- 19 A. Yes, sir.
- Q. Are you there?
- 21 A. Uh-huh.
- 22 Q. The figures that you received from
- 23 Intercounty, is it your testimony that it did not -- those
- 24 figures did not include consideration of patronage or
- 25 discounts or were they deleted from those items?

- 1 A. It's my understanding they represented that
- 2 those items had been deleted.
- 3 Q. When you say deleted, what do you mean again?
- 4 A. I guess I'd say they were either deleted or
- 5 they're void of those numbers.
- 6 Q. So the figures you received were raw numbers
- 7 of revenue?
- 8 A. The numbers they give me was -- represented
- 9 that they did not include the discounted patronage.
- 10 Q. Okay. Mr. Frey also talked to you about the
- 11 reintegration costs that you had on Exhibit JEL-3. Turning
- 12 to JEL-3 once more, did the figures you used in connection
- 13 with your estimates on construction of those lines include
- 14 right of way acquisition?
- 15 A. Yes, it does, as far as we would normally go.
- 16 I think we put a contingency in case we had to condemn
- 17 properties.
- 18 Q. And in connection with the right of way
- 19 acquisition, what do you concern -- what are the costs
- 20 involved in right of way acquisitions you've included in
- 21 your estimate?
- 22 A. In this case, Intercounty is rebuilding a lot
- 23 of the existing lines. The existing easements out there,
- 24 normally RUS specifications require a 20-foot easement for a
- 25 single-phase line, a 30-foot easement for a three-phase

- 1 line.
- 2 So where we're rebuilding some of the lines
- 3 from single-phase to three-phase, it does require extra
- 4 right of way. It's always been most cooperatives, and
- 5 Intercounty's, that I'm familiar with procedures is that we
- 6 wouldn't go out there and rebuild a line without notifying
- 7 the customer and getting permission to egress, access to do
- 8 so, because it does require a lot of getting on their
- 9 property and they should be informed, I think.
- 11 buy their right of way, but at the same time you can expend
- 12 a lot of labor getting voluntary easements. In fact, some
- 13 places it may cost more to get a voluntary easement than it
- 14 does to just condemn it and pay for it. It does put an
- 15 extra burden on doing that.
- 16 What we have included is the normal costs we
- 17 would normally incur in obtaining those easements by our
- 18 traditional method. It does place a -- and I'm not really
- 19 anticipating that we will have to maybe condemn any of them,
- 20 but it is a contingency that could happen that we absolutely
- 21 can't get from point A to point B without a condemnation.
- Q. Does your figure also include contingencies
- 23 for any clearing costs?
- 24 A. I think we've included normal clearing costs
- 25 that we would expect to encounter.

- 1 Q. I want you to explain to the Commission, with
- 2 respect to Exhibit JEL-3, what particular item of our fair
- 3 and reasonable compensation breakdown have you added JEL-3
- 4 to illustrate?
- 5 A. Excuse me. I'm not familiar with --
- 6 Q. Let me direct your attention to the chart for
- 7 the breakdown of our fair and reasonable compensation we're
- 8 proposing. For which item of fair and reasonable
- 9 compensation did you attach Exhibit JEL-3 for illustration?
- 10 A. I believe it's Item 2 there, the best my
- 11 eyesight will let me see that.
- 12 Q. And that will be the cost to locate main
- 13 lines, to maintain feed-through capacity, and replace
- 14 investment in future capacity?
- 15 A. Correct, yes.
- 16 Q. This is the reintegration cost, then?
- 17 A. Yes.
- 18 Q. And with respect to JEL-11 we referred to and
- 19 has been marked by the Commission as Exhibit 24, what was
- 20 that exhibit prepared for to -- why did you prepare that
- 21 exhibit and what did it illustrate?
- 22 A. Exhibit JEL-11 was intended to show estimated
- 23 costs for the stranded customers.
- Q. And what number is that on the fair and
- 25 reasonable compensation?

- 1 A. I believe that's Item 4.
- 2 Q. On our chart of breakdown?
- 3 A. Right.
- 4 Q. Now, so it's clear in everybody's minds, was a
- 5 correction to JEL-11 which you used to illustrate the
- 6 stranded customers issue necessary -- necessarily -- does it
- 7 necessarily mean a correction to JEL-3?
- 8 A. No, it does not.
- 9 Q. Can you explain to the Commission why not?
- 10 A. What we have done there is JEL-3 was prepared
- 11 first and we've got the JEL-3. We just simply reused the
- 12 map from JEL-3 to illustrate the general vicinity we were
- 13 talking to those facilities in JEL-11. Inadvertently Item 1
- 14 didn't get corrected on that particular exhibit.
- On JEL-11 you're referring to?
- 16 A. Yes.
- 17 Q. Now, have we made -- have you made all the
- 18 corrections necessary to JEL-11?
- 19 A. I believe so at this point, sir.
- 20 Q. And explain again the correction you made for
- 21 the benefit of the record.
- 22 A. On JEL-11, we deleted Item 2. I believe that
- 23 was service to Rolla Lions Park, which as pointed out, the
- 24 maps that we have were -- that customer has been deleted
- 25 service to. So we no longer need that.

- 1 Q. So that was one correction, and you -- and
- 2 then the map connected to JEL-11, how did you correct that
- 3 for the Commission?
- 4 A. It simply shows up on the exhibit attached to
- 5 it that's a reprint from JEL-3. We've superimposed that
- 6 location on there so you can see where it was at.
- 7 Q. And the numbers on JEL-11 had to be corrected
- 8 in some way to reflect that change?
- 9 A. Yes.
- 10 Q. All right. And you've made that correction
- 11 for the Commission?
- 12 A. I hope to their satisfaction, yes.
- 13 Q. Now, with respect to JEL-3, Exhibit JEL-3 to
- 14 your testimony, was it -- the purpose for the map, the
- 15 colored map, can you explain what the purpose for the map
- 16 was?
- 17 A. The map was included to provide a general
- 18 vicinity for the facilities we're talking about so you can
- 19 visually see where they're located.
- 20 Q. Now, in showing that, does that depend upon an
- 21 accurate depiction or an accurate setting of the borders for
- 22 the Southside Annexation Area?
- A. No, it does not.
- Q. Judge Thompson asked you about the
- 25 normalization of the apartments. How were the -- how was

- 1 the revenue for the apartments normalized?
- 2 A. I think those that showed only partial
- 3 occupancy for the year were normalized to show full
- 4 occupancy.
- 5 Q. Regarding the office building referred to on
- 6 JEL-5, can you explain to the Commission the process by
- 7 which you evaluated the reproduction costs for that
- 8 building?
- 9 A. I worked with Intercounty to obtain these
- 10 facilities. A lot of this is the actual costs that they
- 11 have in the building at this date, or their estimates
- 12 thereof.
- 13 I worked with them in order to prepare this to
- 14 come up with what we felt were historic reflections of the
- 15 costs that were there, plus reasonable estimates for the
- 16 items that needed to be added.
- 17 Q. What depreciation rate did you use for the
- 18 building?
- 19 A. It's depreciated at 7 percent.
- Q. And that's consistent with what regulations?
- 21 A. I don't know the specific regulation number.
- 22 It's in accordance with --
- THE REPORTER: Excuse me. I didn't understand
- 24 you.
- 25 THE WITNESS: Excuse me. It's in respect to

- 1 the Rural Utility Service's regulations, or abbreviated RUS.
- 2 BY MR. COMLEY:
- 3 Q. Regarding Form 7, which is attached to your
- 4 testimony and which was inquired into by Judge Thompson,
- 5 does it also point out the depreciation rates for other
- 6 facilities owned by Intercounty?
- 7 A. Yes, it does.
- 8 MR. COMLEY: Thank you, Judge. That's all I
- 9 have on redirect.
- 10 MR. DUFFY: Your Honor, you indicated -- or
- 11 you had marked this JEL-11, and at this point no one has
- 12 offered it as an exhibit.
- JUDGE THOMPSON: That's true.
- 14 MR. DUFFY: I think, just for purposes of
- 15 clarity of the record, RMU would offer Exhibit 24 into
- 16 evidence, but we have a practical problem in that we
- 17 received one copy of it in response to a Data Request
- 18 supplement. We've marked on ours.
- 19 So I don't have a copy in order to make copies
- 20 to supply to everybody else, and I guess I would inquire as
- 21 to whether, if I offer it, Mr. Comley would be kind enough
- 22 to supply the copies, or do I need to obtain a copy and then
- 23 go to Kinko's and get color copies of things?
- MR. COMLEY: No. In a grand spirit of
- 25 cooperation, our offices will be willing to supply a copy,

- 1 the requisite number of copies to the Commission.
- 2 My question would be, do you want to have
- 3 copies as JEL-11 was submitted to Mr. Duffy or do you want
- 4 it as corrected by the Commission?
- 5 JUDGE THOMPSON: Corrected by the Commission.
- 6 MR. COMLEY: I think Mr. Ledbetter can prepare
- 7 an exhibit showing the correction that was made today before
- 8 the Commission.
- 9 MR. DUFFY: Well --
- 10 JUDGE THOMPSON: I think I would prefer to
- 11 have a copy --
- 12 CHAIR LUMPE: Or both.
- JUDGE THOMPSON: You would like both?
- MR. COMLEY: We will supply both.
- JUDGE THOMPSON: The Chair would like both,
- 16 and I think that's what we'll get. We'll mark -- JEL-11 is
- 17 already marked as Exhibit 24. The new version you're going
- 18 to prepare we will mark as Exhibit 25. We'll reserve that
- 19 number for that. And we greatly appreciate your willingness
- 20 to supply the necessary copies.
- 21 With respect to Exhibit 24, do I hear any
- 22 objections?
- MR. DUFFY: I just want to make sure that
- 24 we're talking about the same document, and so I'd like to
- 25 make sure that it's the same number of pages that what I've

- 1 got, because I've not seen the --
- 2 JUDGE THOMPSON: Absolutely. Take a look at
- 3 it.
- 4 MR. COMLEY: I'll tell you what we could do.
- 5 We can offer these and reserve the ruling until we bring
- 6 them for admission tomorrow.
- JUDGE THOMPSON: That'll work.
- 8 MR. DUFFY: Well, just let me take a minute to
- 9 see if I'm looking at the same thing he's looking at.
- I have satisfied myself that what's been
- 11 marked for purposes of identification as Exhibit 24 is the
- 12 same thing we were provided. As I understand, that's the
- 13 uncorrected version.
- 14 JUDGE THOMPSON: That's the uncorrected one,
- 15 that's right.
- MR. DUFFY: At this point we don't know what
- 17 the corrected version is going to look like.
- 18 JUDGE THOMPSON: We'll take up the entry of
- 19 both of these tomorrow when Mr. Comley very kindly will
- 20 apply the necessary copies. Thank you, sir.
- 21 MR. COMLEY: I'm speaking for the witness.
- 22 I'm thinking that we can get this to you by tomorrow, but I
- 23 will ask leave for another day.
- JUDGE THOMPSON: Absolutely. Does anyone
- 25 anticipate any further need of Mr. Ledbetter? Thank you

- 1 very much, sir. You are excused.
- 2 (Witness excused.)
- JUDGE THOMPSON: Your next witness,
- 4 Mr. Comley?
- 5 MR. COMLEY: Mr. Brian Nelson.
- 6 (Witness sworn.)
- 7 JUDGE THOMPSON: Please take your seat and
- 8 spell your name for the reporter, if you would.
- 9 THE WITNESS: B-r-i-a-n, N-e-l-s-o-n.
- 10 JUDGE THOMPSON: Please proceed, Mr. Comley.
- 11 BRIAN NELSON testified as follows:
- 12 DIRECT EXAMINATION BY MR. COMLEY:
- 13 Q. Mr. Nelson, would you again state your full
- 14 name for the reporter, please.
- 15 A. Brian Nelson.
- 16 Q. And by whom are you employed?
- 17 A. Intercounty Electric.
- 18 Q. And in what position?
- 19 A. Manager of Engineering.
- 20 JUDGE THOMPSON: Mr. Nelson, if you could
- 21 adjust the microphone, please. Thank you.
- THE WITNESS: Manager of Engineering.
- 23 BY MR. COMLEY:
- 24 Q. And are you the same Brian Nelson who caused
- 25 to be filed in this action prepared rebuttal testimony which

- 1 has been marked previously by our reporter for
- 2 identification as Exhibit 10?
- 3 A. Yes, I am.
- 4 Q. Do you have any additions or corrections to
- 5 your testimony?
- 6 A. None that I know of at this time.
- 7 Q. Let me direct you to page 14.
- 8 A. Okay.
- 9 O. On line 12.
- 10 A. Are you talking about the use of were or that
- 11 were listed on Intercounty's original Data Request?
- MR. COMLEY: Just a minute, your Honor. I
- 13 think Mr. Nelson may have gotten another copy of the
- 14 testimony that has different page numbers or a page
- 15 numbering error.
- 16 BY MR. COMLEY:
- 17 Q. As I mentioned, let me direct your attention
- 18 to page 14, line 12.
- 19 A. Okay.
- 20 Q. Do you have any corrections to make to that
- 21 line?
- 22 A. Yes. I believe I used at the end of the line
- 23 the word application. I think the proper word would be
- 24 applicable.
- 25 Q. Do you have any other corrections to your

- 1 testimony?
- 2 A. None that I know of at this time.
- 3 Q. All right. If I were to ask you the same
- 4 questions that are contained in your prepared rebuttal
- 5 testimony, would your answers, as you have corrected them
- 6 today, be the same?
- 7 A. Yes, I believe they would.
- 8 Q. And were your answers then submitted true and
- 9 correct to the best of your knowledge and information and
- 10 belief?
- 11 A. Yes, they were.
- 12 MR. COMLEY: Your Honor, I would offer into
- 13 evidence Exhibit 10 and tender Mr. Nelson for
- 14 cross-examination.
- JUDGE THOMPSON: Thank you, Mr. Comley. Do I
- 16 hear any objections to the receipt of Exhibit No. 10?
- 17 (No response.)
- 18 Hearing none, Exhibit No. 10 is received and
- 19 made a part of the record in this proceeding.
- 20 (EXHIBIT NO. 10 WAS RECEIVED INTO EVIDENCE.)
- JUDGE THOMPSON: Cross-examination,
- 22 Mr. Dunbar?
- MR. DUNBAR: No questions.
- JUDGE THOMPSON: Ms. O'Neill, still not
- 25 present. Mr. Frey?

- 1 MR. FREY: Thank you, your Honor.
- 2 CROSS-EXAMINATION BY MR. FREY:
- 3 Q. Mr. Nelson, I just have a couple questions.
- 4 On page 12 of your rebuttal testimony, you indicate that
- 5 some revamping or construction or transformer change
- 6 activity has occurred with respect to about half of the
- 7 customers in question; is that correct?
- 8 A. Yes, sir, it is.
- 9 Q. You mentioned a need to replace a number of
- 10 items, including poles. Do I have that right?
- 11 A. When you're talking about the -- there's two
- 12 paragraphs bulleted there.
- 13 Q. The second bullet.
- 14 A. The second one?
- 15 Q. Right.
- 16 A. Yes.
- 17 Q. Can you comment on the extent of such
- 18 activity; that is, pole replacement?
- 19 A. There's two types of pole replacement, I
- 20 guess, activities that I would consider falling under that.
- 21 One is to repair an act-of-God-type accident, storm-related,
- 22 something like that.
- The other type of pole replacements we do are
- 24 on a systematic pole changeout basis where we go out and
- 25 test poles, try to ascertain their condition, and if they're

- 1 determined not to be in good enough shape, we replace them.
- 2 Q. Do you have any kind of a number over the
- 3 last, say, three years how many of those activities occurred
- 4 in the subject area?
- 5 A. Those simply within the area? No, I do not.
- 6 Q. System-wide?
- 7 A. I believe -- and this is just from my memory
- 8 and stuff. I think we identified in, I guess it would have
- 9 been 1999, that we did slightly over a thousand, I believe.
- 10 Q. In that year?
- 11 A. In that year system-wide, I believe that is
- 12 correct.
- 13 Q. Now, is that -- would you consider that to
- 14 have been an unusual year or perhaps typical?
- 15 A. I think it would be typical. The only caveat
- 16 I would make on that is from time to time we will do --
- 17 those were strictly based on our in-house efforts. From
- 18 time to time we will have a contract awarded. We will
- 19 identify a large group of poles. So that would have an
- 20 effect for that specific year.
- 21 But we did not have a contract in place last
- 22 year. So the year I'm talking about, I would say that I
- 23 would consider that to be typical, although the number could
- 24 fluctuate some.
- 25 Q. Did you have contracts in place, like, in

- 1 1998, do you recall?
- 2 A. The last one which I'm aware of was finishing
- 3 up shortly after I came to Intercounty, which was in '97.
- 4 So it would have extended for part of the year of '98.
- 5 Q. To your knowledge, has there been in recent
- 6 years a need to relocate poles as a result of needed road
- 7 work?
- 8 A. You're talking about limited to the area or
- 9 system-wide?
- 10 O. Both.
- 11 A. I do not remember any incidents limited to the
- 12 area. We do have to perform pole replacements for road
- 13 moves. It is a typical thing we do from time to time
- 14 through our system.
- 15 Q. Can you come up with a number for that, some
- 16 kind of a guesstimate?
- MR. DUFFY: I don't think it's relevant how
- 18 many times or how many poles they replaced for roadway
- 19 improvement outside of the Southside Annexation Area, your
- 20 Honor.
- 21 MR. FREY: I'll withdraw the question, your
- 22 Honor.
- JUDGE THOMPSON: Please proceed.
- 24 BY MR. FREY:
- 25 Q. On page 21 of your testimony, you refer to

- 1 demolition costs; is that correct?
- 2 A. Give me a line reference, please.
- 3 Q. Yeah. Try to give you a line number here.
- 4 A. Would it be line 9?
- 5 Q. Yes, line 9.
- 6 A. Okay.
- 7 Q. Can you just tell us what you anticipate will
- 8 have to be demolished?
- 9 A. I'm afraid that is kind of going to be
- 10 determined how the decision is made. There might be some
- 11 facilities that are not -- if there were some facilities of
- 12 ours that were not acquired by RMU but yet were no longer
- 13 needed by us, that's the kind of cost I was referring.
- 14 Based on the fact I don't know what the
- 15 resolution entirely of this issue is going to be, I don't
- 16 have a -- didn't try to quantify a cost of that specific
- 17 thing.
- 18 Q. For my own edification, how does the
- 19 demolition -- how would it occur, the actual demolition?
- 20 A. Again, I'm making some assumptions. There's
- 21 going to be -- if they do, in fact, acquire exclusive or
- 22 current members and stuff, there is going to be a transfer
- 23 period at which point they are building to and connecting
- 24 their services. At that same time it's possible that we
- 25 would be removing a portion of ours that is currently used

- 1 to serve.
- 2 Q. But the way in which it's removed, what's the
- 3 manner in which it's removed?
- 4 A. You're referring to, say, a pole?
- 5 Q. Whatever asset you're referring to, how would
- 6 it be removed? I mean, we're using the term demolition.
- 7 That implies to me that we're going to have dynamite.
- 8 A. No dynamite, I hope. No. This would simply
- 9 be with our line trucks and things we do on a day-to-day
- 10 basis anyway. I'm not talking about blowing anything up.
- 11 Q. It's more of a removal?
- 12 A. Yes.
- 13 Q. Thank you. And one other thing. On page 4 of
- 14 your rebuttal testimony -- I apologize. I don't have the
- 15 line number. Let's see if I can find it. On line 8, you
- 16 say you would estimate peak Intercounty load in the area
- 17 would be around 2.5 megawatts, and then you give the load
- 18 distribution by substation. How did you arrive at that
- 19 figure of 2.5 megawatts?
- 20 A. It was an estimate on my part, and I think it
- 21 may agree with the same estimated loading that Mr. Bourne
- 22 used as his calculations. It seems like a reasonable
- 23 estimate to me.
- 24 And as far as the breakdown of the loading by
- 25 substation, that again was an estimate on my part based on

- 1 how the circuits route through and the density of load
- 2 within the area.
- 3 Q. When you came up with that 2.5, is that -- did
- 4 that sort of come out of the, let's say the ether or were
- 5 you looking at some data and so forth before you did that or
- 6 is that just based on experience?
- 7 A. It wasn't a roll of the dice or anything.
- 8 What I tried to do was go back. We will maintain records on
- 9 feeder loading on a monthly basis, and I did try to do a
- 10 sanity check. I went back for an extended period of time
- 11 and looked what our peak loading on each one of the four
- 12 feeders had been that goes into and serves part of the area.
- 13 They also serve other load, but then I used that as a basis
- 14 as a sanity check to see, okay, does that look right and
- 15 stuff, and I feel that it is an accurate estimate.
- MR. FREY: Thank you. I have no further
- 17 questions, your Honor.
- JUDGE THOMPSON: Thank you, Mr. Frey.
- 19 Mr. Duffy?
- MR. DUFFY: No questions.
- 21 JUDGE THOMPSON: Questions from the Bench,
- 22 Chair Lumpe?
- 23 QUESTIONS BY CHAIR LUMPE:
- 24 Q. Mr. Nelson, on the public interest section
- 25 that you talk about, and you're defining the public interest

- 1 as not just the people in the annexed area but all of
- 2 Intercounty's customers?
- 3 A. Yes, ma'am.
- Q. Okay. On reliability of service, and you talk
- 5 about the oversight and the records, et cetera, that you
- 6 have to keep for RUS so that you have a greater sense of
- 7 outages and records of those sorts of things.
- 8 A. Yes, ma'am.
- 9 Q. And I think we heard testimony yesterday that
- 10 records of that nature are not kept by RUM?
- 11 A. RMU.
- 12 Q. RMU. I'm sorry.
- 13 A. They are not the same. I was able to review
- 14 their outage logs. What they don't keep track of that we do
- 15 is we will keep track of the numbers of people affected by
- 16 an outage. Say we have a one-hour outage which affects a
- 17 hundred people. We consider that to be a hundred outage
- 18 hours, and that's how it's entered statistically into our
- 19 records.
- 20 From what I saw of their records, although
- 21 they have outages with information about individual outages,
- 22 it did not say how many people were affected by each outage,
- 23 and that is why I specified in my testimony that it wasn't
- 24 comparable or comparable. There's not a statistical average
- 25 there on their part that I can compare ours to.

- 1 Q. There's no one with oversight of their
- 2 operation the way RUS is overseeing your operation?
- 3 A. Not that I know of. I know of no requirement
- 4 that they have.
- 5 Q. That they have to do by any entity?
- 6 A. No, ma'am.
- 7 Q. All right. And would it be your position that
- 8 Intercounty should keep these customers it has and continue
- 9 to provide service to them and then you wouldn't have to
- 10 worry about these compensation issues?
- 11 A. Yes, we would like to maintain service to
- 12 them.
- 13 CHAIR LUMPE: Thank you.
- JUDGE THOMPSON: Thank you, Chair Lumpe.
- 15 Commissioner Simmons?
- 16 COMMISSIONER SIMMONS: I have no questions.
- 17 Thank you.
- 18 QUESTIONS BY JUDGE THOMPSON:
- 19 Q. Mr. Nelson, I'm holding here the infamous map
- 20 JEL-3.
- 21 A. Okay.
- Q. Do you have a copy of that available?
- 23 A. I do not have.
- Q. Okay. Why don't you come up here and stand by
- 25 this microphone. I have just a simple question regarding

- 1 this. Am I correct in assuming that the three yellow
- 2 highlighted items are the locations of the substations that
- 3 you've been talking about?
- 4 A. Yes, you are correct in that assumption.
- 5 Q. Okay. Is it true that the East Rolla
- 6 Substation is, in fact, within the city limits of Rolla?
- 7 A. Yes, it is.
- 8 Q. Okay. Thank you. And the figures that you
- 9 have on page 4, are those derived from the data that you
- 10 have Exhibit BN-1?
- 11 A. Yes. That is information I did consider in
- 12 that estimate, yes.
- 13 JUDGE THOMPSON: Okay. Thank you very much.
- 14 Recross based on questions from the Bench, Mr. Dunbar?
- MR. DUNBAR: None, your Honor.
- JUDGE THOMPSON: Ms. O'Neill?
- MS. O'NEILL: None, your Honor.
- JUDGE THOMPSON: Mr. Frey?
- MR. FREY: None, your Honor.
- JUDGE THOMPSON: Mr. Duffy?
- MR. DUFFY: No, your Honor.
- JUDGE THOMPSON: Redirect, Mr. Comley?
- MR. COMLEY: No redirect. Thank you.
- JUDGE THOMPSON: Does anyone anticipate any
- 25 further need for Mr. Nelson? You are excused, sir. Thank

- 1 you very much.
- 2 (Witness excused.)
- JUDGE THOMPSON: Your next witness,
- 4 Mr. Comley.
- 5 MR. COMLEY: Mr. Vernon Strickland.
- 6 MR. DUFFY: Can we take about a five-minute
- 7 break before we start with him?
- 8 JUDGE THOMPSON: Yes, we'll do that. Why
- 9 don't we make it ten minutes.
- 10 (A BREAK WAS TAKEN.)
- 11 (Witness sworn.)
- 12 JUDGE THOMPSON: Please take your seat. Spell
- 13 your name for the reporter, if you would.
- 14 THE WITNESS: Thank you. My name is Vernon
- 15 Wayne Strickland. That's v-e-r-n-o-n, W-a-y-n-e,
- 16 S-t-r-i-c-k-l-a-n-d.
- 17 JUDGE THOMPSON: If you would adjust the
- 18 microphone so that you're speaking right into it. Please
- 19 proceed, sir.
- MR. COMLEY: Thank you, Judge.
- 21 VERNON STRICKLAND testified as follows:
- 22 DIRECT EXAMINATION BY MR. COMLEY:
- Q. Mr. Strickland, would you again state your
- 24 name for the court reporter, please.
- 25 A. Vernon Wayne Strickland.

- 1 Q. And by whom are you employed, Mr. Strickland?
- 2 A. Intercounty Electric Cooperative.
- 3 Q. And what is your position there?
- 4 A. I'm the General Manager.
- 5 Q. Are you the same Vernon W. Strickland who
- 6 caused to be filed in this case prepared rebuttal and
- 7 supplemental rebuttal testimony which has been marked for
- 8 identification as Exhibits 11 and 15 respectively?
- 9 A. I am.
- 10 Q. Do you have any additions or corrections to
- 11 your Exhibit 11, your prefiled rebuttal testimony?
- 12 A. On page 10, line 4, the line starts, Members
- 13 in Rolla that are not -- are within the annexed area, should
- 14 read, Members in Rolla that are not within the annexed area.
- 15 Q. So the word "not" should be inserted between
- 16 the words "are" and "within"?
- 17 A. Yes.
- 18 MR. FREY: I'm sorry. Could you repeat that,
- 19 what page?
- THE WITNESS: That's page 10, line 4.
- MR. FREY: Thank you.
- 22 THE WITNESS: It should read, Members in Rolla
- 23 that are not within the annexed area.
- 24 BY MR. COMLEY:
- 25 Q. Do you have any other corrections?

- 1 A. On page 14, line 12, the line starts,
- 2 Residential we can derive a monthly usage of approximately
- 3 1,288 kilowatt hours. The 1,288 was changed in reference to
- 4 a Data Request from RMU, and I'm sorry, I don't have the
- 5 change.
- 6 Q. Do you have any recollection of it at all?
- 7 A. No, I don't.
- 8 Q. Is it --
- 9 A. We can leave the word approximately 1,288.
- 10 It's just that number is a little low.
- 11 Q. Any other corrections?
- 12 A. On page 16, line 8 and line 12 -- I'm sorry --
- 13 line 7 and line 12, the sum of 4,521,253.40 has been changed
- 14 in response to Mr. Ledbetter's change. It should be
- 15 4,517,253.40 in both those locations.
- 16 Q. Are there any other corrections to your
- 17 rebuttal testimony?
- 18 A. No.
- 19 Q. Are there any additions or corrections to your
- 20 supplemental rebuttal testimony?
- 21 A. No.
- 22 Q. If I were to ask you the same questions that
- 23 are contained in Exhibits 11 and 15, your rebuttal and
- 24 supplemental rebuttal testimony, would your answers to those
- 25 questions still be the same as you have corrected them with

- 1 respect to your rebuttal testimony?
- 2 A. Yes.
- 3 Q. And were your answers when you prepared them
- 4 at the time of your filings stated to the best of your
- 5 knowledge, information and belief?
- 6 A. Yes.
- 7 MR. COMLEY: Your Honor, at this time I would
- 8 offer into evidence Exhibit No. 11, which is Vernon W.
- 9 Strickland rebuttal, and I would also prepare an offer of
- 10 proof respecting Exhibit 15, Vernon Strickland's
- 11 supplemental rebuttal as was -- as was allowed or suggested
- 12 in the recent order denying our motion for leave to file
- 13 this out of time.
- 14 JUDGE THOMPSON: Very well. Do I hear any
- 15 objections to the receipt of Exhibit No. 11?
- 16 (No response.)
- 17 Hearing none, Exhibit No. 11 is received and
- 18 made a part of the record of this proceeding.
- 19 (EXHIBIT NO. 11 WAS RECEIVED INTO EVIDENCE.)
- 20 JUDGE THOMPSON: Do I hear any objections to
- 21 the receipt of Exhibit No. 15 as an offer of proof?
- MR. DUFFY: Not so long as it's clearly
- 23 identified as an offer of proof and not a part of the record
- 24 otherwise in the proceeding.
- JUDGE THOMPSON: Exhibit No. 15 is received as

- 1 an offer of proof and will be preserved in the record of
- 2 this proceeding.
- 3 (EXHIBIT NO. 15 WAS RECEIVED AS AN OFFER OF
- 4 PROOF.)
- 5 MR. COMLEY: I tender Mr. Strickland for
- 6 cross-examination.
- JUDGE THOMPSON: Mr. Dunbar?
- 8 MR. DUNBAR: No questions.
- 9 JUDGE THOMPSON: Ms. O'Neill?
- MS. O'NEILL: Thank you, your Honor.
- 11 CROSS-EXAMINATION BY MS. O'NEILL:
- 12 Q. Mr. Strickland, in your testimony you indicate
- 13 that you had some awareness of the annexation plan prior to
- 14 the vote of the annexation up in Rolla; is that correct?
- 15 A. I'm sorry. Could you repeat the question?
- Q. Okay. You were aware of the City's annexation
- 17 plan prior to the annexation of this affected area in Rolla;
- 18 is that right?
- 19 A. I was aware of the City's Plan of Intent, yes.
- 20 Q. And as far as that Plan of Intent went, had
- 21 you had some discussions with the City about what would
- 22 happen to your customers in the event of the annexation?
- 23 A. We talked with the City after the first Plan
- 24 of Intent. There was a question asked from the floor. We
- 25 were told at that time the members of Intercounty would be

- 1 left alone. We have not had any subsequent discussion other
- 2 than the point we got to the negotiations after the
- 3 annexation election.
- 4 Q. In the negotiations after the annexation, did
- 5 you discuss various proposals for how this matter could be
- 6 resolved between you and the City at RMU?
- 7 A. Yes. There were several discussions conducted
- 8 over a year's period. I think we met six or seven times.
- 9 We were unable to reach a satisfactory resolution on
- 10 anything, other than the fact that we would not consider
- 11 pre-existing conditions.
- 12 Q. By pre-existing conditions, are you referring
- 13 to something in the Plan of Intent?
- 14 A. No. Basically, Rolla had identified nine
- 15 accounts they felt that Intercounty was serving illegally.
- 16 We identified 19 that we felt Rolla was serving illegally.
- 17 We both agreed that we would drop that and concentrate on
- 18 the issues on the agenda.
- 19 Q. As far as trying to come to some understanding
- 20 regarding this annexed area, was there attempt made to do
- 21 that?
- 22 A. Yes, there was.
- 23 Q. At some point prior to the election, was there
- 24 any discussion about conditions for Intercounty to retain
- 25 those existing customers, any conditions that the City would

- 1 impose?
- 2 A. There was no direct discussion on the
- 3 possibility of Intercounty retaining those members under any
- 4 kind of terms. We talked twice with the City of Rolla about
- 5 the possibility of a territorial agreement which covered
- 6 much more than just the annexed area.
- 7 Q. Did you talk to the City about any kind of
- 8 franchise fee or payment in lieu of tax kind of situation
- 9 prior to the election?
- 10 A. We talked with the City the first time a
- 11 franchise fee was proposed as part of a territorial
- 12 agreement. That was in '94. There was another attempt 18
- 13 months to two years later. Both of them were received
- 14 negatively by the City of Rolla. We didn't go any further.
- 15 Q. But was the franchise issue only discussed in
- 16 connection with the territorial agreement?
- 17 A. That's the only condition Intercounty has ever
- 18 been willing to talk about a franchise fee.
- 19 Q. Okay. Was there anything resolved prior to
- 20 the election as far as any kind of franchise fee or payment
- 21 in lieu of tax?
- 22 A. No, there was nothing resolved. There was no
- 23 communications directly, other than the two times we
- 24 contacted them.
- MS. O'NEILL: That's all I have. Thank you.

- 1 JUDGE THOMPSON: Thank you, Ms. O'Neill.
- 2 Mr. Frey?
- 3 MR. FREY: Thank you, your Honor.
- 4 CROSS-EXAMINATION BY MR. FREY:
- 5 Q. Mr. Strickland, first of all, I'd like to just
- 6 clarify something. Do you recall when I was cross-examining
- 7 Mr. Ledbetter, we talked about his use of the term deletion
- 8 from those revenue figures?
- 9 Regardless of whether the capital credits or
- 10 discounts were deleted or whether the numbers simply didn't
- 11 include those figures, can you tell me -- as I recall, his
- 12 answer to my question was that he didn't know. Can you tell
- 13 me if those figures would have been bigger or larger or
- 14 smaller had those numbers been included?
- 15 A. The figures that Mr. Ledbetter received were
- 16 basically straight revenue numbers. There was no discounts.
- 17 There was no patronage. They were not deleted. They were
- 18 just not added in. There was no taxes. There was no
- 19 service fees.
- 20 Q. So is it fair to say that those numbers were
- 21 larger than they would have been had they been included?
- 22 A. If the patronage and discount had been
- 23 included, yes, those numbers would have come down some.
- Q. On page 24 and 25 of your testimony, you offer
- 25 a couple of -- basically two options by way of

- 1 recommendation to the Commission as to how they might act in
- 2 this case; is that correct?
- 3 A. Yes.
- 4 Q. Okay. On page -- direct your attention to
- 5 page 24, line 13. You say there, Intercounty is requesting
- 6 the Commission to find either of the two following options
- 7 are within the scope of the statute and in the public
- 8 interest. The first option involves retention by
- 9 Intercounty of the 286 customers, does it not?
- 10 A. Yes, it does.
- 11 Q. Okay. And the second option involves the
- 12 transfer of those customers to RMU, correct?
- 13 A. Yes, should the Commission decide that it's in
- 14 the public interest to transfer them in Option 2.
- 15 Q. That's one of the things I was going to ask
- 16 you. Your statement there that the scope and the statute
- 17 and in the public interest, you are not saying, then, that
- 18 Option 2 is in the public interest as far as you're
- 19 concerned?
- 20 A. As far as I'm concerned, Option 1 is the one
- 21 in the public interest.
- 22 Q. Thank you. I wanted to ask you, if you could,
- 23 to clarify or explain under Option 1 the -- on page 25, the
- 24 third bullet territorial -- the territorial boundary to be
- 25 established by the Commission between Rolla and Intercounty

- 1 along the current contiguous corporate boundary of the city.
- 2 Can you sort of restate that as to what that's driving at?
- A. In effect, I'm asking the Commission to go
- 4 ahead and recognize the fact that these types of disputes
- 5 are going to continue and put a boundary around the city.
- Q. And that would be the same as well in Option 2
- 7 on page 26, the next to the last bullet; is that correct?
- 8 A. Yes, it would.
- 9 Q. Okay. Now, are you talking -- when you say
- 10 put a boundary around the City, are you talking about the
- 11 present city limit including -- that wouldn't include the --
- 12 that would include the annexed area; is that correct?
- 13 A. At this time, yes, the annexed area is part of
- 14 the city.
- 15 Q. Okay. Now, just one other area I wanted to
- 16 ask you a couple of questions about. Is it Intercounty's
- 17 position that its office building within the newly annexed
- 18 area, it is its position that it should be sold to Rolla; is
- 19 that correct?
- 20 A. It's Intercounty's position that, if the
- 21 strict interpretation of the law the way we understand it is
- 22 in effect, then the ability to pick and choose facilities is
- 23 not there. Intercounty built that office with the
- 24 understanding of the Plan of Intent that that was going to
- 25 be our territory.

- 1 Q. You're not suggesting, are you -- maybe I
- 2 should ask you -- that the building is of no use to you with
- 3 the loss of 286 customers?
- 4 A. The building will be of use to someone, yes,
- 5 but if it's in RMU's territory we will be relocating the
- 6 office.
- 7 Q. How many offices do you have of this sort?
- 8 A. We have our main office and two district
- 9 offices.
- 10 Q. And that's to service approximately, is it
- 11 28,000 customers, something to that --
- 12 A. 28,000 consumers, members and 2,500 square
- 13 miles of territory.
- 14 Q. And you would plan to relocate your office,
- 15 then?
- 16 A. When this decision was made to locate at this
- 17 site, we looked at several things. One was availability of
- 18 good highway access, visibility.
- 19 We had three sites in mind. There was a site
- 20 north of St. James that we were looking at which would be in
- 21 our territory, this site which was in our territory at the
- 22 time and we were told would remain in our territory, and the
- 23 other site was very visible from the highway, we just
- 24 couldn't figure out how to tell the people to get there.
- 25 MR. FREY: Thank you, Mr. Strickland. I have

- 1 no further questions, your Honor.
- JUDGE THOMPSON: Thank you, Mr. Frey.
- 3 Mr. Duffy?
- 4 MR. DUFFY: Thank you.
- 5 CROSS-EXAMINATION BY MR. DUFFY:
- 6 Q. Mr. Strickland, do you read a magazine called
- 7 Rural Missouri? Are you familiar with that?
- 8 A. Yes, I am.
- 9 Q. Did you look at the November 2000 issue?
- 10 A. Yes, I believe I did.
- 11 Q. Did you see the article in there called Energy
- 12 Policy and Electricity Cost which quotes from some officials
- 13 of the Associated Electric Cooperative?
- 14 A. I'm sorry. I haven't -- I don't remember it.
- 15 Q. Do you know someone by the name of Jim Jura?
- 16 A. Yes. I know Jim, yes.
- 17 Q. And this article says he's the CEO of AECI?
- 18 A. Yes.
- 19 O. That means he's the chief executive officer of
- 20 Associated Electric Cooperative?
- 21 A. Yes.
- 22 Q. And how is Associated Electric Cooperative
- 23 related to Intercounty Electric Cooperative?
- 24 A. As set forth in my testimony, Associated is
- 25 owned by six G&T's now, generation and transmission

- 1 cooperatives. Intercounty is part owner of one of those
- 2 generation and transmission cooperatives.
- Q. Mr. Jura's quoted in this article on page 12
- 4 of the November 2000 Rural Missouri magazine as saying,
- 5 Although we don't know yet exact operational costs of these
- 6 new and potential EPA regulations, we do know they will be
- 7 very expensive and the rates of our rural members will go
- 8 up. Would you agree with that statement by Mr. Jura?
- 9 A. I believe it's possible, yes.
- 10 Q. The article also says, Depending on how EPA
- 11 implements new regulations, AECI could meet wholesale power
- 12 rate increases of 20 percent to 25 percent. Would you agree
- 13 with that?
- 14 A. I believe with the current EPA regulations
- 15 proposed by the present administration, that's possible.
- 16 Q. If AECI's wholesale power rate went up to
- 17 20 to 25 percent, do you know how that would impact on
- 18 Intercounty's rates?
- 19 A. It would be a direct pass-through.
- 20 Q. Did you see the December issue of Rural
- 21 Missouri magazine?
- 22 A. No, I didn't. I'm sorry.
- Q. Did you have anything to do with an
- 24 advertisement that appeared in the Rolla Daily News on
- 25 November 1, 2000 entitled Intercounty Members vs. Rolla

- 1 Municipal Utilities Sets Precedent in State of Missouri?
- 2 A. Yes. I read it.
- 3 Q. Did you have anything to do with it other than
- 4 reading it?
- 5 A. I proofed it after it was written. I sent it
- 6 to the attorneys for their proof as well.
- 7 Q. So you authorized the publication of this
- 8 document in the Rolla Daily News?
- 9 A. Yes.
- 10 Q. Was it your intention in publishing this
- 11 advertisement that you wanted members of your rural electric
- 12 cooperative to write letters to the Missouri Public Service
- 13 Commission?
- 14 A. No. It was our intention to inform the
- 15 members and tell them where they could write if they wanted
- 16 to. We were getting a number of phone calls. I believe
- 17 there's also the Office of the Public Counsel listed.
- 18 Q. Did the ad contain this sentence: Intercounty
- 19 will continue to work with our members in resolving this
- 20 issue and encourages members in the area to contact the
- 21 Missouri Public Service Commission or the Office of the
- 22 Public Counsel and express their concerns. As a
- 23 member-owned, member-operated cooperative, this is truly
- 24 grassroots membership in action. You may contact the
- 25 Missouri Public Service Commission and the Office of Public

- 1 Counsel at the phone numbers and addresses below.
- 2 Did I read that correctly?
- 3 A. That sounds reasonable, yes.
- 4 Q. And you gave an address of the Missouri Public
- 5 Service Commission of 200 Madison Street, P.O. Box 360,
- 6 Jefferson City, Missouri 65102-0360, and you gave a phone
- 7 number of 800-392-4211; is that correct?
- 8 A. I'm sorry. I'd have to see it.
- JUDGE THOMPSON: You may approach.
- 10 THE WITNESS: Yes, this does look like the ad
- 11 that we placed.
- 12 BY MR. DUFFY:
- 13 Q. You testified previously that you contacted
- 14 the City in 1994 and proposed a territorial agreement; is
- 15 that correct?
- 16 A. Yes, I did.
- 17 Q. Does that look like the cover letter that
- 18 you're talking about (indicating)? If it helps you, I don't
- 19 think this is attached to your testimony.
- 20 A. Apparently it's not, but this does look like a
- 21 letter I sent out to several of the mayors at that time.
- 22 Q. So, just so the record's clear, this is a
- 23 letter from you dated November 8th, 1994 to Elwin Wax, the
- 24 mayor of the City of Rolla; is that correct?
- 25 A. Yes.

- 1 Q. And you attached a draft of the tariff, what
- 2 you called a territory agreement; is that correct?
- 3 A. Yes.
- 4 Q. And in that territory agreement, on page 6,
- 5 there is a heading called Franchise Fee; is that correct?
- 6 A. Yes, it is.
- 7 Q. Would you read the first sentence under that
- 8 into the record, please.
- 9 A. Intercounty agrees that Rolla may establish a
- 10 franchise fee or tax uniformly applied throughout the city
- 11 for energy sales within the corporate limits of the City of
- 12 Rolla.
- 13 Q. Thank you.
- 14 Take you back for a minute to this ad that we
- 15 talked about. I indicated that it appeared in the Rolla
- 16 Daily News on November the 1st. To your knowledge, did it
- 17 appear any other times?
- 18 A. My understanding was it was published three
- 19 times. The Rolla Daily News had misspelled a word and they
- 20 published it again for us free the third time.
- 21 Q. So you intended for it to be published twice,
- 22 but it actually ended up being published three times?
- 23 A. Yeah.
- 24 Q. Do you have any knowledge as to why apparently
- 25 the exact same text of that ad appears as the cover story

- 1 for the December 2000 Rural Missouri magazine almost word
- 2 for word?
- 3 A. Oh, absolutely. We keep our members informed
- 4 of what's going on with the coop.
- 5 Q. So you thought it was a good idea for the
- 6 contents of the ad to show up in Rural Missouri, which would
- 7 then go to all of your members?
- 8 A. Yes. I believe the circulation is about
- 9 26,000.
- 10 Q. Did you publish it anywhere else other than
- 11 Rolla Daily News and the Rural Missouri magazine?
- 12 A. Not that I'm aware of.
- 13 MR. DUFFY: That's all the questions I have at
- 14 this time, your Honor.
- JUDGE THOMPSON: Thank you, Mr. Duffy.
- 16 Questions from the Bench, Commissioner Schemenauer?
- 17 COMMISSIONER SCHEMENAUER: Thank you.
- 18 QUESTIONS BY COMMISSIONER SCHEMENAUER:
- 19 Q. Good afternoon, Mr. Strickland.
- 20 A. Good afternoon.
- 21 Q. On page 18 of your rebuttal testimony, on
- 22 lines 6 through 10, you're discussing an arrangement with
- 23 the City and the Plan of Intent. And when you say
- 24 "back-door a tax for Rolla", I think you're meaning like a
- 25 franchise tax, and was the City wanting the franchise tax to

- 1 apply to just Intercounty Electric's customers or to
- 2 everybody in Rolla?
- 3 A. The discussion -- part of the confusion is, in
- 4 the course of the discussion on the clearing up the Plan of
- 5 Intent problem that Intercounty had with Rolla, it was
- 6 suggested by the City that a franchise fee was possible or
- 7 that a PILOT might be possible.
- 8 At that meeting they were told there was no
- 9 way we could discuss a PILOT. They were told no way twice
- 10 that we would discuss it, and we did not discuss a PILOT.
- 11 As for a franchise fee, Intercounty's position
- 12 was that if a fee was passed, it would have to apply
- 13 uniformly to all utility providers, electric utility
- 14 providers within the City of Rolla, and that Intercounty did
- 15 not have a problem with it because we're not in the taxing
- 16 business.
- 17 Q. So, in effect, then, that would keep the
- 18 difference between your electric rates for your customers
- 19 with the franchise tax and RMU's customers, because they
- 20 would be paying the same franchise tax, would keep the
- 21 difference the same?
- 22 A. Right. At this time it's voluntary. My
- 23 understanding is it's voluntary for RMU to make payments to
- 24 the City of Rolla subject to a board that will vote to
- 25 approve. In effect, this would require all electric users

- 1 in town, providers, to pay the same tax.
- 2 Q. Okay. On page 16 of your surrebuttal -- your
- 3 rebuttal testimony, on lines 4 and 5 you discuss the
- 4 retirement of the annexed members' patronage obligation and
- 5 how much it would cost.
- 6 When do you -- when does Intercounty Electric
- 7 pay those patronage dividends to their members? Like, the
- 8 patronage checks that you send out in the year 2000, what
- 9 year purchases were those based on for your customers?
- 10 A. I believe they were '88 and '89, I'm guessing.
- 11 I'm not off by more than a year.
- 12 Q. I think my coop has mailed out 1980 checks,
- 13 and I'm wondering why it's so late. But yours is '88 and
- 14 '89, right?
- 15 A. Yes, sir.
- 16 Q. A lot of times when patronage dividends are
- 17 that late, you can't find your customers. Some maybe have
- 18 moved. Some maybe have died. What do you do with those
- 19 checks that are unclaimed?
- 20 A. At this time, our bylaws require us to
- 21 reallocate them to the current members.
- 22 Q. You're not required by federal law to turn
- 23 them in to -- in to the State, unclaimed property division?
- 24 A. There is a discussion ongoing now. The
- 25 Treasurer's Office would like to see that added as an option

- 1 so the members can have a choice.
- 2 Q. But you're not required by law to do that?
- 3 A. By federal law, no, sir.
- 4 Q. All other corporations are, but coops are
- 5 exempt?
- 6 A. Coops operate under a different set of rules,
- 7 yes, sir.
- 8 Q. All right. You put down \$402,649 for this
- 9 obligation, this patronage obligation. That seems like an
- 10 awful lot of money for 286 members.
- 11 A. That's the patronage obligation that we owe
- 12 those members for the period of time they've been with the
- 13 coop.
- 14 Q. And then what would you do with that money?
- 15 You'd give it to the members?
- 16 A. We would give it to the general membership as
- 17 the board agreed to pay it out.
- 18 O. And then the members in the annexed area would
- 19 not get a patronage check for those years?
- 20 A. They would get one whenever the board agreed
- 21 to pay those years out. We're still trying to pay on a
- 22 first-in/first-out basis -- I'm sorry, last-in/first-out
- 23 basis.
- Q. So then this \$402,000 would increase
- 25 everybody's patronage dividends?

- 1 A. It would basically be returned to the members,
- 2 the general membership, all 28,000 members.
- 3 Q. But not the 286 who are leaving the system?
- 4 A. They will continue to get theirs as those
- 5 years were paid out.
- 6 Q. But if this were paid to you in the year 2001
- 7 and you lost those customers in the year 2001, they wouldn't
- 8 get anything, would they?
- 9 A. Oh, yes, sir. They would get patronage for
- 10 the years 1990 to 2000.
- 11 Q. But this 402,000 wasn't earned by your coop in
- 12 the year 1999 or 2000. It would be in 2001, wouldn't it?
- 13 Don't you base your patronage dividends on the revenues in
- 14 that year?
- 15 A. Yes, we do.
- Q. Well, how many years would this represent of
- 17 patron dividends for those 286 folks?
- 18 A. Ten years.
- 19 Q. Ten years. Okay. That's nowhere else in your
- 20 testimony, is it?
- 21 A. No, sir.
- Q. One last series of questions. On page 26, on
- 23 line 8 through 13 you're talking about, if Option 2 is
- 24 decided by the Commission, you want the transfer and
- 25 everything done at least two years after the date of the

- 1 Commission finding. You mean the Commission finding if it's
- 2 final or if an appeal is final, right?
- 3 A. Yes.
- 4 Q. At least two years after. Now, does that mean
- 5 to me you don't want to transfer anything over for two
- 6 years?
- 7 A. We would start the process of building the
- 8 lines to reintegrate our facilities on the transfers made.
- 9 The members that presently enjoy the redundancy that we have
- 10 built in by having multiple feed points would continue to
- 11 enjoy that.
- 12 In effect, if we cookie-cuttered this area out
- 13 right now, there would be a number of facilities that would
- 14 be either stranded or in the dark until we built those
- 15 facilities.
- O. So you're estimating it'll take two years for
- 17 you to make the transition?
- 18 A. To get voluntary easements and other stuff
- 19 like this, yes.
- Q. At least two years?
- 21 A. Yes.
- 22 Q. So you would still have those customers for
- 23 two years?
- 24 A. We can transfer smaller amounts over as we
- 25 went, but the bottom line is any wholesale transfer we want

- 1 a two-year window to do it in.
- 2 Q. And then on line 12, you want your money
- 3 within 90 days, though, is that correct?
- 4 A. You bet.
- 5 Q. I can assume by that statement there's no
- 6 agreement between RMU and Intercounty Electric regarding a
- 7 two-year payout plan?
- A. I don't believe there's been agreement between
- 9 RMU and Intercounty on much of anything.
- 10 Q. RMU had outlined this two-year payment plan in
- 11 their testimony, and I see you're saying you want your money
- 12 like the statute says, within 90 days?
- 13 A. Yes, sir.
- 14 COMMISSIONER SCHEMENAUER: Thank you. That's
- 15 all I have.
- 16 JUDGE THOMPSON: Thank you, Commissioner
- 17 Schemenauer.
- 18 QUESTIONS BY JUDGE THOMPSON:
- 19 O. Mr. Strickland?
- 20 A. Yes, sir.
- 21 Q. The office building that's at issue here, is
- 22 that one of your district headquarters?
- 23 A. Yes, sir.
- Q. So it's one of two?
- 25 A. It's one of two, yes, sir.

- 1 Q. Is there any reason that it can't continue to
- 2 function as such if it's located within the exclusive
- 3 service territory of RMU?
- 4 A. There's several reasons why there'll be a
- 5 problem with it. One of the reasons is referenced in my
- 6 exhibit from RUS and CFC, which basically requires Show-Me
- 7 to be a sole-requirements provider. So, in effect, that
- 8 area would be RMU's exclusive.
- 9 Q. Is this your Exhibit 2, VWB-2?
- 10 A. Yes, correspondence from Rural Utility Service
- 11 and National Rural Utilities Cooperative. In effect, it
- 12 links Intercounty and Show-Me's ability to repay our federal
- 13 debt, and right now we buy all of our power from Show-Me
- 14 because they're our sole requirements provider.
- 15 If the office is cut out of the annexed area,
- 16 we would now have a facility that is on a radial line served
- 17 from one point, one source, that would be at risk every time
- 18 there was a problem with that substation or that line.
- 19 Right now we enjoy the same redundancy the
- 20 members in the area do. If we lose an area, we can pick it
- 21 back up from another substation, and I think that's key to
- 22 operations in the district office.
- Q. Okay. Is that the main problem or are there
- 24 others, with the building?
- 25 A. That's the main problem right there.

- 1 Q. Okay. And I think you already answered this
- 2 next question. You do not produce any power?
- 3 A. No, we don't.
- 4 Q. You purchase it from who?
- 5 A. Show-Me.
- 6 Q. Now, Show-Me, is that also a cooperative?
- 7 A. Yes.
- 8 Q. And they're located where?
- 9 A. Marshfield.
- 10 Q. Okay. Is there any likelihood of them
- 11 changing as your supplier any time soon?
- 12 A. No.
- 13 Q. Now, with respect to Intercounty, how many
- 14 counties does Intercounty serve?
- 15 A. We serve portions of nine counties.
- Q. And approximately how many members do you have
- 17 as of today?
- 18 A. Approximately 28,700.
- 19 Q. And can you tell me what your approximate
- 20 gross revenues are on either a monthly or annual basis?
- 21 A. Approximately 27 million.
- MR. DUFFY: Excuse me. Is that monthly?
- 23 THE WITNESS: Annual.
- MR. DUFFY: Oh, annual.
- 25 BY JUDGE THOMPSON:

- 1 Q. Now, Mr. Ledbetter had an Exhibit JEL-4,
- 2 actual and normalized revenue for the consumers in the
- 3 annexed area, and I believe you were present in the room
- 4 when he testified; isn't that correct?
- 5 A. Yes.
- 6 Q. And you heard him testify that he was provided
- 7 these numbers by Intercounty?
- 8 A. Yes.
- 9 Q. Okay. Do you know how these numbers were
- 10 computed?
- 11 A. Yes. I directed the work order clerk in our
- 12 bookkeeping department to pull the accounts in the annexed
- 13 area. This went through several different iterations. As
- 14 Rolla pointed out, we had too many members or we covered
- 15 some that were not inside the annexed area. So it was
- 16 adjusted over several iterations.
- 17 In effect, what you see there, the normalized
- 18 revenue is the revenue-only number. It does not include any
- 19 adjustments for discounts, rebates on water heaters, fees,
- 20 assessments of any type.
- 21 It also includes the fact that there were at
- 22 least ten that I remember rental-type properties that may be
- 23 vacated part of the year. There are no accounts out there
- 24 that were only operated one time and then projected that
- 25 over 11 months. We're talking about taking an average of

- 1 somebody's use for three months and then filling in another
- 2 month.
- We did not go through the mathematical
- 4 exercise of running a gumpers curve or a bell-shaped curve
- 5 to come up with a normalized distribution and spreading
- 6 that. We just basically went the quick and dirty method.
- 7 Q. So do I understand you to say that the
- 8 normalization was not done in such a way as to show
- 9 occupancy of all structures at a hundred percent?
- 10 A. Yes, it was. The fact is, we're talking about
- 11 maybe ten rental properties. If somebody was in the first
- 12 three months and then they didn't rent it until the fifth
- 13 month, that fourth month was covered. We averaged the first
- 14 three months and assumed that for the fourth month.
- 15 Q. So what you're saying is the number of
- 16 properties affected is quite small?
- 17 A. Yes.
- 18 Q. All right. And was it normalized in any other
- 19 wav?
- 20 A. No, it wasn't.
- 21 Q. It was not. Okay. And is it true, as
- 22 Mr. Ledbetter's testimony suggests, that patronage and
- 23 discounts have been removed?
- A. They were never added in, so they weren't
- 25 removed.

- 1 Q. Okay. So we need not fear that they are part
- 2 of these figures?
- 3 A. No.
- 4 Q. Okay. What exactly are patronage and
- 5 discounts?
- 6 A. The coops use several different phrases,
- 7 basically capital credits or patronage. In effect, we set
- 8 our rates to where we can recover our costs of operations.
- 9 We borrow money from three different sources. We borrow
- 10 from the Rural Utilities Service, from the National Rural --
- 11 we call it CFC. I'm sorry. I can't remember the name --
- 12 and our members.
- 13 Q. Okay.
- 14 A. If effect, if you pay an electric bill during
- 15 the year and we end up with money left over at the end of
- 16 the year, that money is credited back to your account on a
- 17 proportion to the total. That is your capital credit or
- 18 your patronage for the year. That is returned to you when
- 19 the coop can afford to do it. It's usually used as starting
- 20 money for the next year.
- 21 Q. Okay. And it runs in arrears, is that what I
- 22 understand?
- 23 A. Yes.
- 24 JUDGE THOMPSON: I think that covers all the
- 25 questions that I had for you. Do you have another?

- 1 COMMISSIONER SCHEMENAUER: I was just going to
- 2 say, in some cases in more arrears than others.
- JUDGE THOMPSON: Recross, Mr. Dunbar?
- 4 MR. DUNBAR: No questions, your Honor.
- JUDGE THOMPSON: Ms. O'Neill?
- 6 MS. O'NEILL: No questions.
- JUDGE THOMPSON: Mr. Frey?
- 8 MR. FREY: No questions, your Honor.
- 9 JUDGE THOMPSON: Mr. Duffy?
- 10 MR. DUFFY: No questions, your Honor.
- JUDGE THOMPSON: Redirect?
- MR. COMLEY: Thank you, your Honor.
- 13 REDIRECT EXAMINATION BY MR. COMLEY:
- Q. Mr. Duffy asked you some questions about
- 15 pending EPA regulations and the effect they may have on the
- 16 wholesale rates charged to the distribution and
- 17 cooperatives. Can you tell me if those EPA regulations are
- 18 going to -- are ready to be passed?
- 19 A. I believe Jim was -- Mr. Jura was trying to
- 20 warn us that the possibility of the code treaty being passed
- 21 piecemeal by EPA was still there.
- 22 Q. Do you anticipate in the foreseeable future
- 23 any increases in the rates you charge the members for power?
- 24 A. No. After my discussion with Show-Me, we
- 25 don't anticipate a rate increase for over ten years.

- 1 Q. Mr. Duffy also talked to you about an ad that
- 2 appeared in the Rolla paper and also in the Rural
- 3 Missourian. Can you explain to the Commission the purpose
- 4 behind the ad?
- 5 A. At that time there was some information coming
- 6 out or that had been published, and I believe there was an
- 7 article in the Rolla Daily News that, in effect, we felt had
- 8 skewed the information off of the public meeting. We were
- 9 being inundated. We were getting numbers of calls from our
- 10 members asking us what was going on.
- 11 This was basically put out in an effort to
- 12 make sure our members had a chance to hear what happened at
- 13 the public meeting and to have a point of contact they could
- 14 call and ask.
- 15 Q. Did Intercounty suggest that any of the
- 16 members directly contact any members of the Commission
- 17 itself?
- 18 A. No, we did not.
- 19 Q. The only member that I -- the only person that
- 20 was in the ad was concerning the Public Counsel's office; is
- 21 that correct?
- 22 A. If I remember the ad correctly, yes.
- 23 Q. Did Intercounty intend to unfairly influence
- 24 the Commission by purposes of the ad?
- 25 A. No, we didn't. We figured that at this time

- 1 we didn't know who was supposed to get the letters. Office
- 2 of the Public Counsel was still there. We wanted to make
- 3 sure they had an opportunity to send it there.
- 4 What we thought would happen is any letters
- 5 sent to the Commission would be forwarded to the Office of
- 6 the Public Counsel.
- 7 Q. Mr. Duffy also asked you to look into various
- 8 provisions of the 1994 territorial agreement. Do you
- 9 remember those questions?
- 10 A. Yes, I do.
- 11 Q. And also there was a letter dated
- 12 November 8th, 1994. Is that letter part of your testimony
- 13 today?
- 14 A. November 8th, 1994. Yes.
- 15 Q. And where is that located in your testimony?
- 16 A. It's behind Exhibit VWS-10, territorial
- 17 agreement letters.
- 18 Q. Is the draft of the territorial agreement also
- 19 included in your testimony?
- 20 A. Yes, it is. It's right behind the letter of
- 21 November 8th, 1994.
- 22 Q. Can you explain to the Commission why there is
- 23 a provision concerning payment of franchise fees to the City
- 24 of Rolla in this territorial agreement?
- 25 A. Basically, as the letter says right up front,

- 1 this is a draft. It's for discussion purposes. We knew it
- 2 wouldn't go anywhere without possibility of a franchise fee,
- 3 and it was up for negotiation as part of the territorial
- 4 agreement.
- 5 Q. Was this part of several conditions that went
- 6 into the total agreement?
- 7 A. Oh, yes.
- 8 Q. Was this territorial agreement ever agreed to
- 9 by the City of Rolla?
- 10 A. No. As a matter of fact, I got a very short
- 11 answer when I asked for a follow-up, a short negative
- 12 answer.
- 13 Q. So the answer was no?
- 14 A. Okay.
- 15 Q. Commissioner Schemenauer asked you about the
- 16 patronage obligation and the amount that's in your
- 17 testimony. Could you explain to the Commission why
- 18 Intercounty is asking for this to be included, this amount
- 19 to be included in the fair and reasonable compensation
- 20 figure that you're -- that Intercounty is requesting?
- 21 A. Basically, as I mentioned earlier, we have
- 22 three mortgage holders, Rural Utility Service, CFC and the
- 23 members. In effect, we owe a large block of money to a
- 24 group of members that we will no longer have.
- 25 I don't believe it's fair for the remaining

- 1 members to have to pick up the cost of service provided to
- 2 these 286 over the past ten years. This is an obligation
- 3 that Intercounty is still responsible for. I think that as
- 4 part of the acquiring utility, RMU ought to pay out the
- 5 patronage on them.
- Q. Judge Thompson asked you about the revenue
- 7 figures used by Mr. Ledbetter in connection with preparation
- 8 of his exhibit on normalization of revenue. Were the
- 9 records that you used in preparing the revenue figures that
- 10 you gave to Mr. Ledbetter, were those records kept in the
- 11 ordinary course of business for Intercounty?
- 12 A. Yes.
- 13 Q. And you have overall supervision for those
- 14 records; isn't that correct?
- 15 A. Yes.
- MR. COMLEY: Your Honor, I have no more
- 17 redirect.
- 18 MR. DUFFY: Your Honor, at this time I have
- 19 two matters I'd like to address with regards to what has
- 20 just transpired.
- 21 No. 1, I believe I had indicated when I was up
- 22 there questioning Mr. Strickland about that 1994 agreement
- 23 that it was not attached to his testimony. It appears that
- 24 it was attached to his testimony, and so I apologize because
- 25 I didn't realize that.

- JUDGE THOMPSON: Okay.
- MR. DUFFY: The second matter is that, in
- 3 Mr. Comley's redirect, Mr. Strickland made some comments
- 4 about his intentions regarding the advertisement that I
- 5 inquired about. I had not intended to make the
- 6 advertisement an exhibit in this case, but because of what
- 7 he has just said that seems to be at odds with what I see in
- 8 this advertisement, I would like leave to make this
- 9 advertisement that he identified an exhibit in the case.
- 10 JUDGE THOMPSON: That would be fine. We'll
- 11 mark this as Exhibit No. 26. How would you identify that,
- 12 Mr. Duffy?
- MR. DUFFY: I would say it would be
- 14 Intercounty ad in Rolla Daily News.
- JUDGE THOMPSON: Okay.
- MR. DUFFY: And I do not have the requisite
- 17 number of copies available right now, but if we get a break
- 18 I'll try to find a copy machine and make the copies.
- JUDGE THOMPSON: Very good. Do you have the
- 20 date that that ad ran?
- 21 MR. DUFFY: It's my understanding the
- 22 testimony was that it ran on November 1, 2000 and on two
- 23 other subsequent dates that Mr. Strickland identified, but I
- 24 don't know when they were.
- JUDGE THOMPSON: Okay. And you have offered

- 1 that. Do I hear any objections to the receipt of Exhibit
- 2 No. 26?
- 3 MR. COMLEY: Well, I'd like to find out what
- 4 the purpose is for the admission of it. What is the reason
- 5 why it has to be admitted?
- JUDGE THOMPSON: Mr. Duffy?
- 7 MR. DUFFY: It's my contention that
- 8 Intercounty had the express intent of having people contact
- 9 the Missouri Public Service Commission with regard to this
- 10 case, which may or may not be an inappropriate action.
- 11 And I believe that we need to have evidence in
- 12 the record of what they did in order that I can make my
- 13 legal arguments, and the Commission can consider whether my
- 14 arguments are appropriate or not.
- JUDGE THOMPSON: Mr. Comley?
- MR. COMLEY: Well, I think that the
- 17 cross-examination and the redirect probably are enough. I
- 18 don't see how the ad could lend any more to that.
- 19 JUDGE THOMPSON: Objection is overruled.
- 20 Exhibit No. 26 is received and made a part of the record of
- 21 this proceeding. Mr. Duffy, you will provide the requisite
- 22 number of copies at your earliest opportunity.
- 23 (EXHIBIT NO. 26 WAS RECEIVED INTO EVIDENCE.)
- JUDGE THOMPSON: At this time, Mr. Comley, do
- 25 you rest?

- 1 MR. COMLEY: Yes.
- JUDGE THOMPSON: Thank you. Mr. Dunbar, call
- 3 your first witness, please.
- 4 MR. DUNBAR: Yes, your Honor. Before I do
- 5 that, it was brought to my attention during the
- 6 cross-examination of Mr. Watkins that I may have inferred
- 7 that Mr. Duffy had a conflict of interest. I was not
- 8 intending to do that. I was merely trying to cross-examine
- 9 with regards to a reference made during the public hearing.
- 10 I was in no way trying to imply that there was
- 11 a conflict of interest on the part of Mr. Duffy because he's
- 12 a very competent attorney and I know that he probably did
- 13 not have a conflict and was not trying to imply that at all.
- 14 JUDGE THOMPSON: Thank you, Mr. Dunbar. And
- 15 thank you, Mr. Strickland.
- MR. DUNBAR: We call Don Priest.
- 17 (Witness sworn.)
- 18 JUDGE THOMPSON: Please take your seat and
- 19 spell your name for the reporter, if you would.
- THE WITNESS: My name is Don, D-o-n, Priest,
- 21 P-r-i-e-s-t.
- JUDGE THOMPSON: Thank you. You may proceed,
- 23 Mr. Dunbar.
- MR. DUNBAR: Thank you, your Honor.
- 25 DON PRIEST testified as follows:

- 1 DIRECT EXAMINATION BY MR. DUNBAR:
- 2 Q. Would you again please state your full name
- 3 for the record.
- 4 A. My name is Don Priest.
- 5 Q. And what is your address?
- 6 A. 1295 Highway O, Rolla, Missouri 65401.
- 7 Q. And are you the same Don Priest that is one of
- 8 the members of the Southside Neighbors?
- 9 A. That's correct.
- 10 Q. And are you also the same Don Priest that
- 11 caused to be filed in this case Exhibit 12, your prepared
- 12 rebuttal testimony?
- 13 A. Yes.
- 14 Q. And do you have any additions or corrections
- 15 to your prepared rebuttal testimony?
- 16 A. No.
- 17 Q. If I were -- if I were to go through and ask
- 18 you the same questions that are contained within your
- 19 prepared rebuttal testimony, would your answers be the same?
- 20 A. Yes.
- 21 Q. And are those answers correct to the best of
- 22 your knowledge and information and belief?
- 23 A. Yes.
- MR. DUNBAR: Your Honor, at this time I'd
- 25 offer Exhibit 12 into evidence.

- 1 JUDGE THOMPSON: Do I hear any objections to
- 2 the receipt of Exhibit No. 12?
- 3 (No response.)
- 4 Hearing none, Exhibit No. 12 is received and
- 5 made a part of the record of these proceedings.
- 6 (EXHIBIT NO. 12 WAS RECEIVED INTO EVIDENCE.)
- 7 MR. DUNBAR: I would tender Mr. Priest for
- 8 cross-examination.
- 9 JUDGE THOMPSON: Thank you, Mr. Dunbar.
- 10 Mr. Comley, you're up first.
- MR. COMLEY: I have no questions for
- 12 Mr. Priest.
- 13 JUDGE THOMPSON: Thank you, sir. Ms. O'Neill?
- MS. O'NEILL: I have no questions.
- JUDGE THOMPSON: Mr. Frey?
- MR. FREY: No questions.
- JUDGE THOMPSON: Mr. Duffy?
- MR. DUFFY: No questions.
- 19 JUDGE THOMPSON: There are no questions from
- 20 the Bench. You may step down, sir. Does anyone anticipate
- 21 a further need for Mr. Priest? You are excused, sir. Thank
- 22 you very much.
- 23 (Witness excused.)
- JUDGE THOMPSON: Mr. Dunbar, do you rest?
- MR. DUNBAR: Yes, your Honor. May I approach

- 1 and retrieve that copy?
- JUDGE THOMPSON: Yes, you may. Mr. Frey, call
- 3 your witness, please.
- 4 MR. FREY: Thank you, your Honor. Staff calls
- 5 James Ketter.
- 6 (Witness sworn.)
- 7 JUDGE THOMPSON: Please take your seat and
- 8 spell your name for the reporter, if you would.
- 9 THE WITNESS: James, J-a-m-e-s, L. Ketter,
- 10 K-e-t-t-e-r.
- 11 JAMES KETTER testified as follows:
- 12 DIRECT EXAMINATION BY MR. FREY:
- 13 Q. State your name again for the record, please,
- 14 sir.
- 15 A. James L. Ketter.
- 16 Q. Mr. Ketter, by whom are you employed and in
- 17 what capacity?
- 18 A. Employed by the Missouri Public Service
- 19 Commission with the Staff as an engineer in the electric
- 20 department.
- Q. And are you the same James L. Ketter who
- 22 prepared and caused to be prefiled in this case Ketter
- 23 rebuttal and Ketter cross-surrebuttal testimony which have
- 24 been marked for purposes of identification respectively as
- 25 Exhibits 13 and 14?

- 1 A. Yes.
- 2 Q. Do you have any corrections to make to that
- 3 prefiled testimony at this time?
- 4 A. Yes. In my rebuttal testimony, on page 8, the
- 5 reproduction cost at that point reflects a number there of
- 6 547,131.01. In the position statement and issues filed by
- 7 the Staff, I accepted the overhead costs of 195,000. So
- 8 that number on line 11 should be \$742,131.
- 9 JUDGE THOMPSON: And one cent?
- 10 THE WITNESS: And one cent.
- JUDGE THOMPSON: Thank you, sir.
- 12 THE WITNESS: And that reproduction cost will
- 13 have to be depreciated given my depreciation method on
- 14 page 10, the straight-line depreciation on line 10, the
- 15 302,399.31 corrected is \$410,176.
- JUDGE THOMPSON: Any cents?
- 17 THE WITNESS: It was rounded, sir.
- JUDGE THOMPSON: Thank you.
- 19 THE WITNESS: Then continuing that sentence,
- 20 the 344,731.70 --
- MR. COMLEY: Where is it?
- MR. DUFFY: Where is that? You're on page 10,
- 23 line 10?
- 24 THE WITNESS: Yes, the next sentence. This
- 25 leaves --

- 1 BY MR. FREY:
- 2 Q. You mean 244,731. I think you said 344.
- 3 A. I'm sorry. It's 244,731 as filed. That
- 4 number should be corrected to 331,955. And the math that
- 5 follows in the parentheses corrected should be 742,131 minus
- 6 410,176.
- 7 That's all the correction that I would make to
- 8 my prefiled testimony.
- 9 Q. Nothing in cross-surrebuttal, then?
- 10 A. No.
- 11 Q. Okay. Thank you. Subject to the amendments
- 12 you've just made, with those in mind, if I were to ask you
- 13 the same questions as are contained in these documents,
- 14 would your answers be the same?
- 15 A. Yes, they would.
- Q. And are those answers true and accurate to the
- 17 best of your knowledge, information and belief?
- 18 A. Yes.
- 19 MR. FREY: Thank you. Your Honor, I would
- 20 offer Exhibits 13 and 14 into the record and tender
- 21 Mr. Ketter for cross-examination at this time.
- JUDGE THOMPSON: Thank you, Mr. Frey. Do I
- 23 hear any objections to the receipt of Exhibits 13 or 14?
- 24 (No response.)
- 25 Hearing none, Exhibits 13 and 14 are received

- 1 and made a part of the record of these proceedings.
- 2 (EXHIBIT NOS. 13 AND 14 WERE RECEIVED INTO
- 3 EVIDENCE.)
- 4 JUDGE THOMPSON: Cross-examination, Mr. Duffy?
- 5 MR. DUFFY: No questions.
- 6 JUDGE THOMPSON: Thank you, sir. Ms. O'Neill?
- 7 MS. O'NEILL: No questions.
- JUDGE THOMPSON: Mr. Comley?
- 9 MR. COMLEY: Thank you, your Honor. I do have
- 10 some questions for Mr. Ketter.
- 11 CROSS-EXAMINATION BY MR. COMLEY:
- 12 Q. First, Mr. Ketter, would you explain for the
- 13 Commission the manner in which you have depreciated the
- 14 assets in your testimony.
- 15 A. In my testimony I have outlined a way to
- 16 estimate the value to depreciate the facilities that are
- 17 subject to transfer. The valuation is found through the
- 18 reproduction cost, but the depreciation is necessary to
- 19 estimate that value.
- 20 The depreciation rate I don't believe is at
- 21 question. The 2.8 percent is what Intercounty has expressed
- 22 that that's the annual rate that's used on that plant.
- 23 The next part of that equation would be to
- 24 find the average age of the plant that's subject to
- 25 transfer. We have heard that Intercounty does not have

- 1 specific records that would help us determine the exact age
- 2 of the facilities.
- Records that I found that were representative
- 4 of the facility in service were transformer installation
- 5 records that recorded the date that the transformers in
- 6 service were installed. From that information I found an
- 7 average age which on page 10, line 10 -- or actually line 9,
- 8 represents through June the 8th of 1988 an average age of
- 9 19.74 years.
- 10 Q. Tell me how this differs from the approach
- 11 taken by Mr. Bourne in his testimony.
- 12 A. Mr. Bourne of RMU has taken the original
- 13 installation date, an estimate of that, through the property
- 14 records that he has researched to find when the original
- 15 facility was installed.
- Q. And is it your testimony that you believe that
- 17 your approach is superior to Mr. Bourne's approach?
- 18 A. That's my position, yes. And if I may follow
- 19 that, Mr. Bourne has found the age of the oldest facility in
- 20 the area, is my position on that.
- 21 Q. Is it true that Mr. Bourne has not taken into
- 22 account some of the additions and replacements that may
- 23 affect the average age of those facilities?
- 24 A. It's my feeling that it does not reflect any
- 25 additions that have taken place through the time period from

- 1 when they were installed to the present date.
- 2 Q. I understand your understanding of the statute
- 3 would be that the reproduction new, the reproduction cost
- 4 new of the facilities would be the top line of our
- 5 calculation; is that correct?
- 6 A. Yes.
- 7 Q. And then, if it's possible, each particular
- 8 asset that's in the area would be checked for its age, and
- 9 the amount of depreciation for that asset would be deducted
- 10 from the reproduction costs new?
- 11 A. Let me state what I think --
- 12 Q. All right.
- 13 A. -- it is, is that the depreciation value is
- 14 representative of plant as it went into service and
- 15 depreciated year by year. So that the depreciation account,
- 16 and I will use the word depreciation reserve, increases year
- 17 by year as that amount is taken out of -- not taken out.
- 18 It's calculated and put over in another spot as accumulated
- 19 reserve to use in the balance sheet.
- 20 So the depreciation, I think the way many of
- 21 us have used in this proceeding, we've used it as a
- 22 percentage of what's there or what's left. I did not look
- 23 at percentage of the dollars that were remaining. I looked
- 24 at -- tried to identify an age of facilities that were
- 25 subject to transfer.

- 1 Q. Let me ask you this. Maybe I can do it in the
- 2 form of an illustration or an example. I had an example on
- 3 several witnesses. Let's say, for instance, that
- 4 Intercounty had installed a transformer, just presuming it
- 5 had -- it doesn't necessarily mean it did, but presuming it
- 6 had installed a transformer last year on a pole. Under the
- 7 analysis that you understand we should undertake in this
- 8 case, how would you -- how would you calculate the
- 9 depreciation on that new transformer at this time?
- 10 A. There's -- if that's the only one in our
- 11 system, that transformer has a value going into service. I
- 12 think we called it capitalized. So that value at the end of
- 13 the year is, the factor of 2.8 percent is taken times that
- 14 to find out how much of that is going to be expensed for
- 15 that year.
- 16 Q. So between 1999 and now, for purposes of our
- 17 calculation that we're working with in this case, you would
- 18 take one year's worth of depreciation?
- 19 A. Yes.
- 20 Q. All right.
- 21 A. And again, we've valued that -- I was thinking
- 22 about the value. We valued that as a new one.
- Q. As a new one?
- 24 A. Yes.
- 25 Q. You wouldn't use the historical cost; you

- 1 would use its reproduction cost new?
- 2 A. Yes.
- 3 Q. So if there was any increase in the cost of
- 4 that transformer between its installation date of 1999 and
- 5 today, you would use the today value and then deduct that
- 6 year's worth of depreciation?
- 7 A. To calculate the depreciation for that piece
- 8 of plant, yes.
- 9 Q. All right. Now, you have discussed
- 10 Mr. Ledbetter's approach. No, you haven't discussed
- 11 Mr. Ledbetter's approach. You preferred your own, as I
- 12 understand. But you have read Mr. Ledbetter's approach to
- 13 this depreciation issue, have you not?
- 14 A. Yes.
- 15 Q. Would you agree with me that Intercounty uses
- 16 a 2.8 percent depreciation rate for its distribution
- 17 equipment?
- 18 A. That's what the RUS bulletin shows, and I
- 19 accept that that's the approved rate.
- 20 Q. Is it correct that Intercounty employs a
- 21 straight line form of depreciation for its assets?
- 22 A. That appears what the regulations require,
- 23 yes.
- Q. Now, with respect to the depreciation factor
- 25 that's used by Mr. Ledbetter in his testimony, would you

- 1 agree with me that that is a figure that's been derived by
- 2 the use of the 2.8 percent depreciation factor on at least
- 3 the distribution assets?
- A. Well, it is as a percentage applied to the
- 5 plant account, but the account is weighted with newer
- 6 equipment apparently that that has made, it appears as we
- 7 look at the bottom line, the average age of the plant to be
- 8 newer than, say, my approach.
- 9 Q. Now, what is your criticism of Mr. Ledbetter's
- 10 approach?
- 11 A. It takes the system average of Intercounty and
- 12 not the facilities that I was identifying and, of interest,
- 13 of the 286 that are going to be transferred. It was a
- 14 system-wide average, and it uses the accumulated reserve.
- 15 All the money that we took off and put in a different spot
- 16 for accounting purposes, it's found a reserve ratio.
- 17 So Mr. Ledbetter has used a reserve ratio to
- 18 estimate the age, but it's a percentage of revenue, not
- 19 representative of a specific age.
- 20 Q. Did you remember the example I posed to
- 21 Mr. Marmouget on the first day of hearing concerning the
- 22 installation of the substation and its improvement?
- 23 A. Yes.
- 24 Q. And did you follow the calculation that was
- 25 made at the close about dividing the, I guess it was .7 --

- 1 excuse me .3733 and dividing it by the rate of depreciation
- 2 of .28, .028?. Do you remember that?
- 3 A. Vaguely, but I remember your example.
- 4 Q. And the calculation came out that the average
- 5 age was less than the actual age of the substation?
- 6 A. That the average age was less than the actual
- 7 age? I suppose I wasn't paying close enough attention. I
- 8 don't recall the specifics.
- 9 Q. Is it possible to have -- under the example I
- 10 posed, and I'll ask -- maybe this is easier for you. In
- 11 that example, the improvement in the substation combined for
- 12 purposes of depreciation could show an average age that's
- 13 less than the age of the asset that was improved?
- 14 A. It appears that that could happen, and I think
- 15 it's because we are taking a ratio of dollars and not
- 16 particularly looking at the age of the asset.
- 17 Q. Now, you use the dollars. If these dollars
- 18 are recorded on a regular basis and the records of
- 19 replacements and records of additions are kept in the
- 20 regular course of business, is there any reason that they
- 21 should not be considered reliable?
- 22 A. I think for a financial sheet they're
- 23 reliable, and I think that's the way they're used. What
- 24 happens is that the pole put in in 1960 might be -- had gone
- 25 in at \$100 and in 1990 it's a \$400 pole. So the revenue

- 1 amount will change what -- what it appears that that average
- 2 age is if you just take a ratio of dollars.
- 3 Q. And are you talking about how inflation on
- 4 those costs affects that depreciation factor?
- 5 A. I think that's the bottom line. I didn't put
- 6 a number to it, but it's the original cost when it's put in
- 7 is going to appreciate, or inflation will cause that to be
- 8 higher over time.
- 9 Q. And with respect to the factor that you saw in
- 10 Mr. Ledbetter's testimony, would you know offhand how much
- 11 you would expect inflation to have affected that factor?
- 12 A. No.
- 13 Q. There's also concern about an overall
- 14 depreciation factor using -- of all the equipment that's in
- 15 that form, does that -- would that include trucks and
- 16 vehicles? Was that a concern of yours as well?
- 17 A. Yes. That did -- the bottom line is what was
- 18 used from that financial statement, and there were things
- 19 like office, office equipment and other equipment that had
- 20 depreciation rates in excess of the 2.8.
- 21 Q. Now, compared to Intercounty's overall
- 22 investment in long lines, trestles and poles and the
- 23 thousands of miles it does have in distribution line and, I
- 24 guess, transmission line or high service lines -- I guess
- 25 that would be the better thing to have transmission -- would

- 1 you expect trucks and vehicles and office equipment to be a
- 2 big part of their asset inventory?
- 3 A. No.
- 4 Q. Would you agree with me that the bulk of their
- 5 inventory is in electrical distribution equipment?
- 6 A. It appeared that way from the financial
- 7 statement.
- 8 Q. You also looked at the normalization of the
- 9 revenue that was provided to Mr. Ledbetter, I understand?
- 10 A. Yes.
- 11 Q. You reviewed the revenue figures that had been
- 12 supplied to Mr. Ledbetter; is that correct?
- 13 A. And the base revenues that were -- in response
- 14 to Data Requests were the actual revenue from those
- 15 accounts.
- 16 Q. So you reviewed Data Request responses from
- 17 Intercounty on those figures as well?
- 18 A. Yes.
- 19 Q. Now, did you do any independent auditing of
- 20 those figures?
- 21 A. Not of their source, no.
- 22 Q. And again, what was the figure you arrived at
- 23 about the 12-month revenue figure?
- 24 A. The 12-month revenue figure in my surrebuttal
- 25 testimony is \$383,536.49.

- 1 Q. And that figure is different than the
- 2 Intercounty figure by about how many dollars? Can you
- 3 compute that?
- 4 A. Well, if we look at the four times that,
- 5 \$14,000.
- 6 Q. Can you explain the difference, why there's a
- 7 \$14,000 difference between the figures that you have and the
- 8 ones that have been sponsored by Intercounty?
- 9 A. I did not alter or normalize the actual
- 10 revenues.
- 11 Q. With respect to the two customers which RMU
- 12 has suggested that the Commission remove from this
- 13 calculation, are they included in your calculation?
- 14 A. Yes, they are.
- 15 Q. Can you tell the Commission why?
- 16 A. My reading of the statutes directed me to the
- 17 12-month period ending the time, I believe it says the
- 18 governing body made a decision to pursue this 386.800, and
- 19 it's my understanding that those two customers were
- 20 receiving service at the end of that 12-month period. So I
- 21 found no reason to exclude them.
- 22 Q. The City has raised an issue concerning the
- 23 condition of easements and rights of way that Intercounty
- 24 has for the facilities to date. Is the Staff recommending
- 25 that there be a deduction in the fair and reasonable

- 1 compensation to be paid to Intercounty if this application
- 2 is approved for reasons of the rights of way and easements
- 3 that Intercounty now has?
- 4 A. No.
- 5 Q. Can you explain why?
- A. My surrebuttal testimony addresses that issue.
- 7 I believe it's surrebuttal. It might be in the cross. I
- 8 don't recall, but the -- my statement was that Rolla should
- 9 get what Intercounty has. When they purchase something,
- 10 they get it as is, is the basic concept there.
- 11 The easements, I believe, have value in that
- 12 they are holding the equipment and facilities that
- 13 Intercounty has. It appears that we haven't evaluated any
- 14 of its present value. We've just computed a cost of the
- 15 facilities that are located on that easement.
- 16 Q. Let me take you back to the reproduction costs
- 17 new of the facilities that you have sponsored in your
- 18 testimony. There is an obvious difference between your
- 19 proposal and that of Mr. Ledbetter.
- 20 Let me ask you this: Have you taken into
- 21 account the unit costs and the reasons for the unit costs
- 22 that Mr. Ledbetter has used in his testimony, and if so,
- 23 what have you done with them?
- 24 A. My recommendation on the replacement costs
- 25 starting in my surrebuttal position took the facilities that

- 1 were identified and the labor rates and the costs that
- 2 Intercounty responded in Data Requests, and that's what was
- 3 filed in my surrebuttal.
- 4 As other parties brought up other issues, I
- 5 identified the overhead costs and right of way costs that
- 6 Mr. Ledbetter had identified in his surrebuttal also.
- 7 Q. And that's the \$195,000 addition that you've
- 8 made --
- 9 A. Yes.
- 10 Q. -- to your testimony?
- 11 A. So from that standpoint, I have not addressed
- 12 or endorsed his -- the cost that he has presented in this
- 13 proceeding.
- 14 Q. Mr. Ketter, in your background, have you ever
- 15 been a consulting engineer?
- 16 A. No.
- 17 Q. In your position with the Public Service
- 18 Commission, have you ever had the occasion to try to
- 19 estimate a project of the dimension that Mr. Ledbetter is
- 20 estimating for purposes of the reintegration plan?
- 21 A. Estimating a project, you mean original cost
- 22 or what do you mean by --
- Q. Well, making an engineer's estimate that for
- 24 purposes of a contract or for purposes of an engineer's
- 25 estimate in connection with a possible contract to build

- 1 these facilities.
- 2 A. Many times customers in a regulated area have
- 3 inquiries about the cost of making extensions, distribution
- 4 extensions, and I have reviewed many of regulated utilities'
- 5 estimate of cost to provide service to customers,
- 6 particularly in the distribution realm.
- 7 Q. You've reviewed those kinds of estimates?
- 8 A. Yes.
- 9 Q. Would it be fair to say that you do not
- 10 consider it unusual for a consulting engineer to make use of
- 11 a project such as the Shawnee Bend project that was referred
- 12 to in Mr. Ledbetter's testimony for purposes of arriving at
- 13 unit costs for a project like that in Rolla?
- 14 A. I would expect that they would use what their
- 15 experience has been. I mean, I would expect that it's
- 16 reflective of other projects that they have either bid or
- 17 constructed or followed construction.
- 18 MR. COMLEY: That's all I have, Judge
- 19 Thompson.
- JUDGE THOMPSON: Thank you, Mr. Comley.
- 21 Mr. Dunbar?
- MR. DUNBAR: No questions.
- 23 QUESTIONS BY JUDGE THOMPSON:
- Q. Mr. Ketter, you are, I believe, an engineer?
- 25 A. Yes.

- 1 Q. Nonetheless, you are testifying as to
- 2 normalization and depreciation; is that correct?
- 3 A. That's correct.
- 4 Q. Are you familiar with those processes?
- 5 A. Yes, I am.
- 6 Q. Okay. And you perform those as part of your
- 7 normal everyday duties at the Commission?
- 8 A. The Staff has that responsibility. I have
- 9 leaned on others of the Staff to provide historical
- 10 perspective and information.
- 11 Q. Okay. And you are involved, are you not, in
- 12 other types of cases?
- 13 A. That's correct.
- Q. General rate cases, for example?
- 15 A. Have been, yes.
- 16 Q. Okay. Now with respect to a general rate
- 17 case, what is the valuation that is used for utility assets?
- 18 Is it reproduction cost new?
- 19 A. No. It's what we call book value.
- 20 Q. And is that, in fact, original cost?
- 21 A. Yes.
- 22 Q. All right. And so is the use of reproduction
- 23 costs new in the statute, does that represent something of a
- 24 departure from the way utility assets are normally valued?
- 25 A. Yes, particularly before this Commission.

- 1 Q. Okay. And do you have any opinions, sir, as
- 2 to why the Legislature might have selected this unusual
- 3 value?
- 4 A. I believe it puts a market, marketable value
- 5 on the facility. The book value has very little over time
- 6 relevance to the market, and other facilities that I have
- 7 seen customers purchase, like transformers, they might
- 8 purchase a transformer from a utility because they want to
- 9 go from a secondary customer to a primary customer, those
- 10 facilities have been evaluated at reproduction cost less
- 11 depreciation for the customer to purchase that transformer.
- But again, the Staff would follow the
- 13 bookkeeping of that through a regulated utility such that
- 14 the gain is appropriately accounted for.
- Okay. And, of course, neither of these are
- 16 regulated utilities, are they?
- 17 A. No.
- 18 Q. All right. Now, with respect to
- 19 normalization, is that something that's undertaken in a
- 20 general rate case?
- 21 A. Yes, it is.
- 22 Q. And would you agree with me that normalization
- 23 is typically used to remove unusual values?
- 24 A. Yes. Normally it's weather. That's one of
- 25 our --

- 1 Q. Normally it's weather?
- 2 A. Yes.
- 3 Q. So that if the summer is unusually hot, you
- 4 might normalize in an electric rate case because the air
- 5 conditioners were being used way more than usual?
- 6 A. Yes.
- 7 Q. Is that a fair statement?
- 8 A. Yes.
- 9 Q. So when the General Assembly directs that
- 10 there be normalization with respect to gross revenues, do
- 11 you have an opinion, sir, as to what it is the General
- 12 Assembly intends?
- 13 A. My interpretation is that it's the gross
- 14 revenue over the period, whether that's representative of
- 15 the dollars that would be, I want to use -- I want to use
- 16 the word normal again over that period.
- I had looked at or thought about the
- 18 possibility of weather normalization. The lack of data, not
- 19 only with our depreciation problems of information, weather
- 20 normalization would require some what we would refer to as
- 21 load research data that would define what the base use is
- 22 for a customer and then the weather sensitive part and then
- 23 normalize the weather sensitive.
- 24 Given the small number of customers and the
- 25 information that would be necessary to do that kind of what

- 1 the Commission would normally see in a rate proceeding, I
- 2 did not pursue that.
- 3 Q. Okay. So that information is not available
- 4 here?
- 5 A. No.
- 6 Q. All right. Now, you were present in the room,
- 7 were you not, when Mr. Ledbetter testified?
- 8 A. Yes.
- 9 Q. And you were present in the room when
- 10 Mr. Strickland testified?
- 11 A. Yes.
- 12 Q. And they both described the normalization that
- 13 was done to the numbers that are attached to Mr. Ledbetter's
- 14 testimony; is that correct?
- 15 A. Yes.
- Q. And do you have an opinion, sir, as to whether
- 17 or not you agree with the normalization calculations that
- 18 they describe?
- 19 A. My revenue recommendation is consistent with
- 20 Intercounty's except for filling in the non-use months. I
- 21 have included two customers that are no longer in the system
- 22 today -- or today, the Moreland residence, I believe, and
- 23 the farm supply, because they had meters and their revenue
- 24 was present at the end of the 12-month period.
- I felt that the apartment buildings and other

- 1 buildings that were vacant is normal annual experience. I
- 2 looked at each one that had -- each one of the accounts that
- 3 had zero use to look to see if those determined a pattern or
- 4 what could have been the cause.
- 5 The only thing that I was anticipating
- 6 normalizing was if a house came on two months into the
- 7 period and the first two months there was no usage at all,
- 8 but I found no residence or meter location that was new that
- 9 needed to be annualized to find a full 12 months revenue.
- 10 Q. Okay. And even if there was, I mean, isn't
- 11 that -- would you agree with me that that is a normal
- 12 incident of providing utility service to a specific area,
- 13 that new residents will open accounts at some point in the
- 14 middle of a year?
- 15 A. I would have taken a new meter and filled that
- 16 up because I was looking at a 12-month period that would
- 17 represent a revenue flow in the future, and I would have --
- 18 if it would have been a new meter, I would have estimated or
- 19 filled out those months to reflect that. But in this case,
- 20 I found none.
- 21 Q. Okay. And that 12-month period specified by
- 22 the statute, would you agree that that's akin to a test
- 23 year?
- 24 A. Yes.
- 25 JUDGE THOMPSON: Okay. Recross based on my

- 1 questions, Mr. Duffy?
- 2 MR. DUFFY: Thank you.
- 3 RECROSS-EXAMINATION BY MR. DUFFY:
- 4 Q. Let's talk about normalization. In a rate
- 5 case at the Commission for a regulated utility, and I'm
- 6 thinking in particular like maybe St. Joseph Light & Power,
- 7 when the flood of '93 wiped out some businesses, there would
- 8 have been revenue from those customers in a test period.
- 9 But because those customers' buildings were gone and they
- 10 left town, isn't it true that the Staff would have
- 11 recommended that the revenues for rate case purposes be
- 12 normalized to reflect that those customers weren't there
- 13 anymore?
- 14 A. There's many individual, I want to say
- 15 exceptions, but reasons why customers would be included or
- 16 excluded. So a flood is a major event, so that would open
- 17 the door for adjustments there.
- 18 Q. So you would acknowledge that the Commission
- 19 in the past in doing normalizations has excluded from a test
- 20 period revenues from a customer when everyone knows that the
- 21 customer's not there anymore?
- 22 A. I wouldn't have any specific examples of that,
- 23 but --
- Q. But you agree --
- 25 A. Exceptions are made many times.

- 1 Q. But you agree that that's occurred?
- 2 A. I haven't been personally involved in those
- 3 exceptions.
- 4 Q. Well, isn't it the converse of what you just
- 5 said, that if -- if you found that a new meter had been set
- 6 the end of the test period, you would normalize to include
- 7 the new revenue from that new meter, and isn't the converse
- 8 of that that if someone has gone during the test period, you
- 9 should remove the revenue from that meter from the customer
- 10 that's no longer there?
- 11 A. If it's within the 12-month period. If a
- 12 person left, and I think we're June -- June to June, that if
- 13 a meter was removed before the end of that period, there
- 14 might be a reason why it would not be normalized.
- Q. Well, doesn't the statute just say that you
- 16 take 400 percent of the gross revenues and then you
- 17 normalize them to produce a representative usage from
- 18 customers at the subject structures in the annexed area?
- 19 A. Over that 12-month period, is that --
- 20 Q. Doesn't say normalizing over the 12-month
- 21 period. It says 400 percent of gross revenues received from
- 22 the -- received by the affected electric supplier, it says
- 23 from the 12-month period, and then it says, after you look
- 24 at that you normalize that to produce a representative
- 25 usage.

- 1 So if you add -- if you added customers at the
- 2 end of that period or you've lost customers at the end of
- 3 that period, doesn't that language indicate to you that you
- 4 need to -- that the Commission's role is to normalize that
- 5 and say, All right, if we've added somebody new at the end
- 6 of this period, we're going to continue that revenue stream;
- 7 but if we've lost somebody at the end of that period, we're
- 8 going to delete that revenue stream? Isn't that a
- 9 normalization process?
- 10 A. That sounds like a normal process. I didn't
- 11 see any deletions at the end of my 12-month test year that
- 12 we use.
- 13 Q. But do you dispute the fact that these two
- 14 customers are gone?
- 15 A. No.
- Q. So everybody agrees that they're gone, but you
- 17 still want to include the revenue from them as if they were
- 18 still there?
- 19 A. Yes.
- 20 Q. On your depreciation approach, when did you
- 21 stop depreciating for your calculations?
- 22 A. June the 8th of '98.
- 23 Q. And is it likely the sale is going to occur of
- 24 these facilities on June 8th, 1998?
- 25 A. No.

- 1 MR. DUFFY: That's all I have. Thank you.
- JUDGE THOMPSON: Thank, Mr. Duffy.
- 3 Ms. O'Neill?
- 4 MS. O'NEILL: Thank you, your Honor.
- 5 RECROSS-EXAMINATION BY MS. O'NEILL:
- 6 Q. Mr. Ketter, just briefly going back to this
- 7 12-month period, you were referencing the statute as you
- 8 were preparing your testimony and going through all your
- 9 figures; is that correct?
- 10 A. Yes.
- 11 Q. And the statute in question does say not just
- 12 a 12-month period, but the 12-month period preceding the
- 13 approval of the municipality's governing body under the
- 14 provisions of subsection 2?
- 15 A. Yes. That's what I would use in my analysis.
- 16 Q. And was it your understanding that all the
- 17 structures that were occupied and had meters in that
- 18 12-month period was the base that you were supposed to use?
- 19 A. That's how I interpret it.
- 20 Q. And that's why you're including the two
- 21 properties that Mr. Duffy was talking about?
- 22 A. Yes.
- 23 Q. And they were -- and those two properties were
- 24 getting electricity from Intercounty during that period of
- 25 time?

- 1 A. During that period of time, yes.
- MS. O'NEILL: Thank you.
- JUDGE THOMPSON: Thank you, Ms. O'Neill.
- 4 Mr. Comley?
- 5 MR. COMLEY: I have no cross-examination,
- 6 recross based on the Bench. Thank you.
- 7 JUDGE THOMPSON: Thank you, sir. Mr. Dunbar?
- 8 MR. DUNBAR: No questions, your Honor.
- 9 JUDGE THOMPSON: Mr. Frey?
- MR. FREY: Thank you, your Honor.
- 11 REDIRECT EXAMINATION BY MR. FREY:
- 12 Q. Just a couple of things here, Mr. Ketter.
- 13 First of all, by way of clarification, and this may have
- 14 prompted some questions from Judge Thompson, but in response
- 15 to Mr. Comley's questions regarding the 400 percent of gross
- 16 revenues, do you recall that he was asking you questions
- 17 about normalizing?
- 18 A. Yes.
- 19 Q. You made the statement that you did not
- 20 normalize actual revenues. Would it not be more correct to
- 21 say that what you -- what you saw coming, the data that you
- 22 saw coming you considered to be normalized?
- 23 A. I took the actual data, looked for avenues or
- 24 reasons why it should be changed, and did not.
- 25 Q. So it's fair to say, then, that in coming up

- 1 with your estimate, you did comply with the statutory
- 2 requirement that normalized the revenues?
- 3 A. In my testimony, I make the point that I did
- 4 not adjust the actual revenues.
- 5 Q. And that's because you felt that they were
- 6 representative --
- 7 A. Yes, representative of that 12-month period.
- 8 Q. -- of the normal stream?
- 9 Mr. Comley also referred to Mr. Ledbetter's
- 10 approach to these estimates. Do you recall that?
- 11 A. Yes.
- 12 Q. And he made reference to the fact that
- 13 Mr. Ledbetter had considered his -- in coming up with his
- 14 estimates, considered his experience in Shawnee Bend.
- 15 Would you say that before anybody was going to
- 16 use data from another area, they should, for example, be
- 17 comparing labor rates differential -- labor rate
- 18 differentials in the two areas? We are, after all, talking
- 19 about replacement costs here in Rolla, in the Rolla area,
- 20 and not in Shawnee Bend.
- 21 So I guess I'm asking you, isn't it possible
- 22 that, for example, there were differential labor rates that
- 23 could account for some of the differences in these
- 24 estimates?
- 25 A. My recommendation on that reproduction cost,

- 1 the basis was Intercounty's average rate that they indicated
- 2 was their actual experience in the area. So I didn't go
- 3 further into Mr. Ledbetter's average cost. They apparently
- 4 or obviously are greater, but they're based on his
- 5 experience in other areas of the state.
- 6 Q. Right. You used -- as I understand your
- 7 answer, you used Mr. -- you used Intercounty's experience in
- 8 the Rolla area, correct?
- 9 A. That was the basis for that number.
- 10 MR. FREY: That's all I have, your Honor.
- 11 Thank you, Mr. Ketter.
- JUDGE THOMPSON: Thank you, Mr. Frey.
- 13 FURTHER QUESTIONS BY JUDGE THOMPSON:
- 14 Q. I have one more question for you, Mr. Ketter.
- 15 For one element of the compensation, as I understand it,
- 16 Staff's position is that competitive bids should be taken?
- 17 A. Yes.
- 18 Q. That is for the reintegration, is that it?
- 19 A. That's it, yes.
- 20 Q. Okay. Now, you're aware that the statute
- 21 requires that compensation occur within 90 days of the
- 22 Commission's Order?
- 23 A. That's the words that are in the statute, yes.
- 24 Q. Is it feasible to use a competitive bid method
- 25 to determine the cost of reintegration where the

- 1 Commission's Order has to include that value?
- 2 A. It poses a difficulty, but I believe the
- 3 parties have expressed some interest in that way of
- 4 evaluating. RMU indicated that some kind of cap in that
- 5 bidding process would be of interest to them. These routes,
- 6 I believe the routes have been defined, and hopefully the
- 7 style of that reintegration is fairly well-defined. It's
- 8 the cost to get those installed.
- 9 And I believe that Intercounty would -- for
- 10 these eight miles may seek an outside contractor to do this
- 11 type of specific work.
- 12 Q. Okay. And did Staff select that method
- 13 because it considered it to be the best way of achieving
- 14 reasonable values for that function?
- 15 A. Well, it would advertise these line segments
- 16 and what's to be constructed, and the market can bid on
- 17 constructing that line. So it would be a -- what the market
- 18 would bear for those facilities.
- 19 JUDGE THOMPSON: Thank you, Mr. Ketter. Any
- 20 additional recross based on my last question, Mr. Duffy?
- MR. DUFFY: Yes, sir.
- 22 FURTHER RECROSS-EXAMINATION BY MR. DUFFY:
- 23 Q. Mr. Ketter, I want to direct you to the
- 24 sentence in the statute that the Judge just asked you about,
- 25 and if you'll permit me, I'm just going to read that

- 1 sentence that I'm interested in.
- 2 The payment of compensation and transfer of
- 3 title and operation of the facility shall occur within 90
- 4 days after the order and any appeal therefrom becomes final
- 5 unless the order provides otherwise.
- 6 Would you trust me that I read that
- 7 accurately?
- 8 A. Yes.
- 9 Q. Do you think that the transfer of title and
- 10 operation of the facilities in this particular situation
- 11 could reasonably occur within 90 days after an order of the
- 12 Commission, based on what you've seen?
- 13 A. I would not expect that it could be completed
- 14 in 90 days. I expect that, if a transfer is ordered, that
- 15 there -- there are probably going to be some little issues
- 16 that come up to affect the change that we haven't even
- 17 thought of yet, but to get the facilities constructed within
- 18 90 days is not reasonable.
- 19 Q. Do you think, then, that the Commission should
- 20 take that into account and provide otherwise in its order
- 21 and not feel constrained that it has to have everything
- 22 accomplished within 90 days?
- 23 A. I didn't anticipate that it would be
- 24 accomplished within 90 days. I would suspect the Commission
- 25 can make up their own minds.

- 1 Q. Well, but you've heard the testimony of
- 2 Mr. Strickland. I think he wants two years after the Order
- 3 is entered. I think Mr. Bourne or Mr. Watkins has testimony
- 4 that maybe -- doesn't allow them that much time to get it
- 5 does, but allows in their mind sufficient time to get it
- 6 done, but none of those are within 90 days.
- 7 So would it be fair to say that the parties
- 8 most affected by this proceeding contemplated that the
- 9 Commission's Order will not require everything to be done in
- 10 90 days and will, therefore, take advantage of this
- 11 provision that says, unless the Order provides otherwise and
- 12 allows the parties to have reasonable time to accomplish
- 13 things?
- 14 A. Yes, I believe that's correct. Mr. Strickland
- 15 indicated some time that's going to be necessary, and
- 16 Mr. Bourne in his implementation plan indicated groups of
- 17 customers that would be -- could be transferred at certain
- 18 times, and it was over a period of -- I don't recall, but
- 19 over a year.
- 20 Q. And so if we do that, do you think we would
- 21 have time to deal with your suggestion of a competitive bid
- 22 process?
- 23 A. That would allow some time for that, yes.
- MR. DUFFY: That's all I have.
- JUDGE THOMPSON: Thank you, Mr. Duffy.

- 1 Ms. O'Neill?
- 2 FURTHER RECROSS-EXAMINATION BY MS. O'NEILL:
- 3 Q. Mr. Ketter, you had indicated that the parties
- 4 had talked about a cap, a competitive bid and a cap on
- 5 these, correct?
- 6 A. Yes.
- 7 Q. And then said something about Rolla had
- 8 mentioned it. Do you know whether or not Intercounty had
- 9 talked about a cap and competitive bidding with the order?
- 10 Any understanding regarding that?
- 11 A. I don't believe -- I don't recall any from
- 12 Intercounty, but this is an expense that Rolla would be
- 13 responsible for.
- 14 Q. Right. As far as what they would be asking
- 15 for, did they take a position whether or not a cap would be
- 16 something that they would also consider?
- 17 A. I don't recall.
- MS. O'NEILL: Okay. Thanks.
- JUDGE THOMPSON: Are you done?
- MS. O'NEILL: I am finished.
- JUDGE THOMPSON: Mr. Comley?
- MR. COMLEY: Thank you, Judge.
- 23 RECROSS-EXAMINATION BY MR. COMLEY:
- Q. Mr. Ketter, regarding your proposal to use a
- 25 competitive bid for the reintegration of Intercounty's

- 1 facilities, would that competitive bid proposal also include
- 2 the facilities necessary to maintain service to the stranded
- 3 customers we've talked about?
- 4 A. I believe the stranded customers are going to
- 5 be one-on-one analysis. I mean, we've identified or at
- 6 least the utilities have identified those that are going to
- 7 have difficulty in maintaining service. Depending upon the
- 8 Commission's Order, that might change.
- 9 In my testimony I suggested that for those
- 10 tough situations a change of supplier might be an option.
- 11 Outside of this document, it requires the utilities and the
- 12 customers to agree on -- agree on this change of supplier,
- 13 but that, I think, is another option that might be pursued.
- 14 Q. In the absence of some kind of indication from
- 15 the parties or from the Commission that the change of
- 16 supplier idea would be acceptable, your proposal, the
- 17 competitive bid proposal, would you have -- you would
- 18 support putting that cost of stranded customers into your
- 19 competitive bid?
- 20 A. Yes.
- 21 Q. Is that correct?
- 22 A. That would be appropriate, yes.
- MR. COMLEY: That's all I have. Thank you.
- JUDGE THOMPSON: Thank you, Mr. Comley.
- 25 Mr. Dunbar?

- 1 MR. DUNBAR: No questions.
- JUDGE THOMPSON: Mr. Frey?
- MR. FREY: No questions, your Honor.
- 4 JUDGE THOMPSON: Mr. Frey, do you rest at this
- 5 time?
- 6 MR. FREY: Yes, your Honor.
- 7 JUDGE THOMPSON: Thank you.
- 8 MR. DUFFY: Your Honor, I have copies of
- 9 Exhibit 26 that I'd be glad to distribute at this time.
- 10 JUDGE THOMPSON: That would be great. Please
- 11 do. Thank you, Mr. Ketter.
- 12 (EXHIBIT NO. 26 WAS MARKED FOR IDENTIFICATION
- 13 BY THE REPORTER.)
- 14 JUDGE THOMPSON: I'd like to direct counsel to
- 15 please in their Briefs explain to the Commission just what
- 16 the meaning is of the last sentence of subsection 6 of
- 17 Section 386.800. That is the one directing payment of
- 18 compensation and transfer within 90 days of the Order, and
- 19 in particular the meaning of the last clause of that
- 20 sentence that any appeal therefrom becomes final unless the
- 21 Order provides otherwise.
- This is, as you know, a matter of first
- 23 impression, and we'd like to know what it is we're supposed
- 24 to do exactly.
- 25 Kellene, when do you anticipate that the

- 1 transcript will be available?
- THE REPORTER: Ten working days.
- 3 MR. DUFFY: I have a calendar. Ten working
- 4 days from today? That's the 19th, Tuesday.
- 5 JUDGE THOMPSON: Okay. Kellene, we'll have
- 6 the transcript on the 19th; is that correct?
- 7 THE REPORTER: Yes.
- JUDGE THOMPSON: Principal Briefs. Let's see.
- 9 When's our drop-dead date? Is it March something? What is
- 10 it?
- 11 MR. COMLEY: I think we proposed to the
- 12 Commission a date in March, and you're right, I can't
- 13 remember the exact date.
- JUDGE THOMPSON: I can't either, and I don't
- 15 have it immediately available here. Is 30 days after the
- 16 transcript sufficient for simultaneous Initial Briefs?
- MR. DUFFY: I think 20 would be fine.
- JUDGE THOMPSON: Okay. 20 is better.
- MR. COMLEY: Over the holidays?
- JUDGE THOMPSON: Anybody want to say 15?
- 21 MR. FREY: 30.
- MR. DUFFY: Why don't we just -- why don't we
- 23 look at when that works out. If it's 20 days from the 19th,
- 24 it would be --
- JUDGE THOMPSON: In view of the holidays, why

- 1 don't we say the Friday closest to January the 19th. What's
- 2 that on your calendar?
- MR. DUFFY: January 19th is a Friday.
- JUDGE THOMPSON: So January 19th, 2001 for
- 5 simultaneous Initial Briefs, and two weeks thereafter for
- 6 simultaneous Reply Briefs.
- 7 MR. DUFFY: That would be February the 2nd.
- JUDGE THOMPSON: February 2nd.
- 9 MR. DUFFY: Your Honor, I would think that,
- 10 because of the complexity of the issues, the things you've
- 11 wanted briefed, I think it would be better to have a little
- 12 more time for the Reply Brief than two weeks.
- JUDGE THOMPSON: Okay.
- MR. DUFFY: Mr. Comley?
- MR. COMLEY: I have no objection to that. I
- 16 think that's a proper thing.
- 17 MR. DUFFY: Do you have an idea? I don't want
- 18 to go too far here and impinge on the Commission.
- 19 JUDGE THOMPSON: Let me see if I can dig out
- 20 the order extending time for decision so that we'll know
- 21 just what we're working with. Our drop-dead date is
- 22 March 15th of 2001.
- MR. DUFFY: For the Commission to issue an
- 24 Order?
- 25 JUDGE THOMPSON: That's correct. So we can

- 1 have Reply Briefs up to about February 15th.
- 2 MR. DUFFY: Well, I wasn't thinking that much
- 3 was necessary. I was going to say maybe about February the
- 4 8th or 9th.
- JUDGE THOMPSON: Okay. What's the Friday
- 6 closest to February 8th?
- 7 MR. DUFFY: Friday's the 9th.
- JUDGE THOMPSON: Very good. Is that
- 9 acceptable?
- 10 All right. I'd also like to have a
- 11 reconciliation, a joint reconciliation. I'll give Staff the
- 12 primary responsibility for this. What I anticipate is a
- 13 chart with the parties across the top and the issues down
- 14 the left side and the value of each item, each party's
- 15 position on each item.
- Okay. And I'd like that to be filed -- well,
- 17 I think it better be filed the same day as the transcript so
- 18 that it's available during briefing. So I'd like that
- 19 December 19th.
- Okay. I have Exhibit 1 offered and received,
- 21 Exhibit 3, Exhibit 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15,
- 22 16, 17, 18, 19, 20, 21, 22, 23, all offered and received.
- 23 Of those, Exhibit 15 was received only as an offer of proof.
- 24 Exhibits 24 and 25 are still pending, and Exhibit 26 has
- 25 been offered and received. Did I miss any?

- 1 MR. DUFFY: I believe I offered 24, and then
- 2 it was the -- I don't believe that it was received, but then
- 3 I think it was the Commission's suggestion that we have 25.
- 4 JUDGE THOMPSON: Right. Chair Lumpe asked for
- 5 Exhibit 25. I'm going to treat 24 and 25 as late-filed
- 6 exhibits. So who was going to let me have those?
- 7 Mr. Comley?
- 8 MR. COMLEY: Yes.
- 9 JUDGE THOMPSON: How soon do you think you can
- 10 do that? How about the 19th?
- 11 MR. COMLEY: I think we can have it before the
- 12 19th, but that's certainly -- the 19th is certainly a good
- 13 deadline.
- JUDGE THOMPSON: Let's say the 19th, and any
- 15 objections to late-filed Exhibits 24 and 25 will be due
- 16 within five working days or one week.
- 17 Okay. Does any party have any other matter to
- 18 bring to my attention at this time? Hearing nothing, the
- 19 hearing is adjourned. The record is closed except as
- 20 previously stated. Thank you all very much. You did a good
- 21 job in putting on a difficult case. Thank you.
- 22 WHEREUPON, the hearing of this case was
- 23 concluded.
- 24
- 25

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