1	STATE OF MISSOURI									
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5	TRANSCRIPT OF PROCEEDINGS									
6	HEARING									
7	Jefferson City, Missouri									
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11	1 In the Matter of The Empire )									
12	District Electric Company's ) Tariff Sheets Designed to ) Implement a General Rate Increase ) Case No. ER-2001-299 for Retail Electric Service )									
13										
14	Provided to Customers in the ) Missouri Service Area of the )									
15	Company. )									
16	BEFORE:									
17	VICKY RUTH, Presiding,  REGULATORY LAW JUDGE.									
18	REGULATORI LAW UUDGE.									
19	CONNIE MURRAY,									
20										
21	COMMISSIONERS.  REPORTED BY:									
22										
23	KELLENE K. FEDDERSEN, CSR, RPR ASSOCIATED COURT REPORTERS, INC.									
24										
25										

## 1 APPEARANCES: 2 JAMES C. SWEARENGEN, Attorney at Law DEAN L. COOPER, Attorney at Law 3 GARY W. DUFFY, Attorney at Law Brydon, Swearengen & England, P.C. 4 312 East Capitol P.O. Box 456 5 Jefferson City, Missouri 65102-0456 (573)635-7166 6 FOR: The Empire District Electric Company. STUART CONRAD, Attorney at Law Finnegan, Conrad & Peterson 3100 Broadway 1209 Penntower Office Center Kansas City, MO 64111 (816)753-1122 10 11 FOR: Praxair. 12 JOHN B. COFFMAN, Deputy Public Counsel P.O. Box 7800 13 Jefferson City, Missouri 65102-780 (573)751-485714 FOR: Office of the Public Counsel 15 and the Public. 16 DANA K. JOYCE, General Counsel STEVEN DOTTHEIM, Chief Deputy Counsel 17 DENNY L. FREY, Assistant Counsel KEITH KRUEGER, Deputy Counsel 18 BRUCE H. BATES, Assistant Counsel NATHAN WILLIAMS, Legal Counsel 19 ERIC ANDERSON, Legal Counsel DAVID MEYER, Associate Counsel 20 P.O. Box 360 Jefferson City, Missouri 65102 21 (573)751-3234 22 FOR: Staff of the Missouri Public Service Commission. 23 24 25

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- 2 JUDGE RUTH: Good morning. We are here today
- 3 on Monday, June 4th, 2001, for a continuation of the Empire
- 4 hearing, Case No. ER-2001-299.
- 5 Before we went on the record the parties
- 6 indicated that there are some housekeeping measures we need
- 7 address first of all. Is Denny in the room? Can someone
- 8 else? Staff, did you -- Mr. Duffy?
- 9 MR. DUFFY: I can do a few of mine if that's
- 10 all right.
- JUDGE RUTH: Okay.
- 12 MR. DUFFY: In the housekeeping vein, the
- 13 company would like at this time to offer into evidence
- 14 what's been marked for purposes of identification as
- 15 Exhibit No. 25, which is the prepared rebuttal testimony of
- 16 Marty Lyons.
- 17 As the parties will recall, cross-examination
- 18 on Mr. Lyons was waived, and he did not appear as scheduled,
- 19 pursuant to agreement, and so we'd like to just get that
- 20 testimony stipulated into the record per our earlier
- 21 agreement.
- JUDGE RUTH: Thank you. So Exhibit 25, the
- 23 rebuttal testimony of Martin Lyons has been offered. Since
- 24 the parties waived cross-examination, I assume there's no
- 25 objection to that being admitted at this time.

- 1 MR. WILLIAMS: Staff has no objection.
- 2 MR. CONRAD: No objection.
- 3 MR. COFFMAN: No objection.
- 4 JUDGE RUTH: Seeing no objection,
- 5 Exhibit 25 is admitted into the record.
- 6 (EXHIBIT NO. 25 WAS RECEIVED INTO EVIDENCE.)
- 7 JUDGE RUTH: I made a note here that the cover
- 8 says surrebuttal on that and it's really rebuttal.
- 9 MR. DUFFY: That's correct. The cover is
- 10 incorrect, and then I think on the table of contents page
- 11 it's incorrect also, because it says surrebuttal and it's
- 12 really rebuttal.
- 13 And as long as we're still doing housekeeping,
- 14 I'd just like to take this opportunity to offer what's been
- 15 marked for identification as Exhibit 1 and Exhibit 2.
- 16 Exhibit 1 is simply a copy of the Minimum Filing
- 17 Requirements that the company filed with the Commission when
- 18 they filed the case, and Exhibit 2 is a copy of the tariffs
- 19 the company filed when it filed the case.
- 20 JUDGE RUTH: Exhibit 1, Minimum Filing
- 21 Requirements, and Exhibit 2, the tariffs have been offered.
- 22 Do the parties have any objections to these exhibits?
- MR. WILLIAMS: Staff has no objection.
- JUDGE RUTH: Okay. Seeing no objections,
- 25 Exhibit 1, the Minimum Filing Requirements, and Exhibit 2,

- 1 the tariffs, are received into evidence.
- 2 (EXHIBIT NOS. 1 AND 2 WERE RECEIVED INTO
- 3 EVIDENCE.)
- 4 MR. DUFFY: Thank you. That's all I had in
- 5 the way of housekeeping.
- 6 JUDGE RUTH: Thank you, Mr. Duffy.
- 7 Mr. Frey, did you have a few housekeeping
- 8 matters for on the record?
- 9 MR. FREY: Yes. Thank you, your Honor.
- The parties indicated to you over the weekend
- 11 that they had reached an agreement in principal on a number
- 12 of issues in this case, in particular fuel and purchased
- 13 power expense and rate design/class cost of service.
- 14 We are in the process of preparing a Unanimous
- 15 Stipulation and Agreement on that. I believe my expectation
- 16 is that it will be filed today, perhaps tomorrow, but I
- 17 believe it will be filed today.
- 18 You have indicated that we are to,
- 19 nevertheless, file a list of issues revised, as we have in
- 20 accordance with the structure that we presented to you, I
- 21 believe off the record on Friday, wherein the fuel issues
- 22 are delineated with some specificity, and we are prepared to
- 23 file that or will be prepared to file that today as well.
- 24 We understand also that we are not required to
- 25 file a Revised Statement of Positions on all of the issues.

- 1 The parties, of course, have filed such a statement
- 2 previously. There will, however, perhaps be a need to file
- 3 an updated Position Statement with regard to the incentive
- 4 compensation issue, and presumably, if that need should
- 5 arise, that will also be filed today.
- I believe that's -- that's the only matters
- 7 that I have to put on the record.
- JUDGE RUTH: Okay.
- 9 MR. FREY: Thank you.
- 10 JUDGE RUTH: Then it's my understanding,
- 11 Mr. Frey, since the Unanimous Stip and Agreement, you
- 12 anticipate it will fully deal with the issue that was
- 13 scheduled to be heard on Tuesday, I have down class cost of
- 14 service rate design was Gibson, Watkins, Pyatte, Ross, Hu,
- 15 Brubaker.
- So the parties do not anticipate
- 17 cross-examining those witnesses. They would be available,
- 18 however, for Commission questions; is that correct?
- MR. FREY: That's correct, your Honor.
- JUDGE RUTH: And then the other item that the
- 21 Stip and Agreement deals with is Wednesday's issue, cost of
- 22 service, fuel and purchase power.
- MR. FREY: Right.
- JUDGE RUTH: And again, Kaplan, Sweet,
- 25 Beecher, Watkins, Bender, Harris, Choe --

- 1 MR. FREY: Right.
- JUDGE RUTH: -- Featherstone, Trippensee and
- 3 Busch are the witnesses scheduled for that, and the parties
- 4 do not anticipate cross-examining those witnesses?
- 5 MR. FREY: That's correct, your Honor.
- 6 JUDGE RUTH: Now, it was my understanding from
- 7 some discussion off the record that Mr. Kaplan is one of
- 8 Empire's witnesses coming from Washington, D.C. And,
- 9 Mr. Duffy, you had indicated that if the Commissioners have
- 10 no questions for Mr. Kaplan, you would preferably like to
- 11 know that today so that he does not make the trip out; is
- 12 that correct?
- 13 MR. DUFFY: Yes, ma'am. It's my understanding
- 14 he will be getting on an airplane in Washington, D.C. in the
- 15 morning sometime and be here late afternoon tomorrow to be
- 16 ready to testify on Wednesday. Obviously the parties will
- 17 not have questions of Mr. Kaplan.
- 18 Mr. Kaplan's prepared testimony is on natural
- 19 gas prices, and his testimony essentially has been
- 20 supplanted, I suppose -- maybe that's the right term, maybe
- 21 it isn't -- by the settlement, which incorporates the
- 22 concept of the interim energy charge.
- 23 And I would represent to the Commission that
- 24 the concept of the interim energy charge was first made
- 25 known to the Commission in the document that I think was

- 1 filed on May 14th.
- 2 So nothing in this new Stipulation is
- 3 essentially going to change the concept of the interim
- 4 energy charge which relates to natural gas prices which
- 5 relates back to Mr. Kaplan's prepared testimony.
- 6 So we would just as soon avoid the additional
- 7 rate case expense of bringing, both transporting and paying
- 8 for Mr. Kaplan's time. That's something that we can perhaps
- 9 keep out of the rate case expense in this case if the
- 10 Commissioners have no questions of Mr. Kaplan.
- 11 JUDGE RUTH: Okay.
- 12 MR. DUFFY: So we'd like to know perhaps by
- 13 late afternoon today so we can call him and tell him whether
- 14 he has to come or not.
- JUDGE RUTH: Mr. Duffy, then later this
- 16 morning I will discuss that issue with the Commissioners,
- 17 and you and I will just need to get in touch so that I can
- 18 tell you what I find out.
- MR. DUFFY: We appreciate that very much.
- JUDGE RUTH: Mr. Frey, was there anything
- 21 else?
- MR. FREY: I don't have anything, your Honor.
- JUDGE RUTH: Okay. Then we are now ready to
- 24 discuss the issue of State Line Power Plant and Energy
- 25 Center. This is --

- 1 MR. DOTTHEIM: Judge, if I might address some
- 2 further housekeeping matters.
- JUDGE RUTH: Okay.
- 4 MR. DOTTHEIM: On Friday -- as a result of the
- 5 Commission's ruling on Thursday of last week, May 31, on
- 6 Friday the Staff filed supplemental testimony regarding fuel
- 7 and purchased power expense, a Staff change in position,
- 8 testimony of Cary G. Featherstone and James C. Watkins. The
- 9 Staff also filed revised surrebuttal testimony of Mr.
- 10 Featherstone and Janice Pyatte.
- 11 Again, all of that testimony, including the
- 12 surrebuttal of Mr. Featherstone and Ms. Pyatte, were filed
- 13 as a result of the Commission's ruling on Thursday, May 31.
- 14 As a result of the settlement that has
- 15 occurred on fuel and purchased power expense and rate
- 16 design, what the Staff would propose doing is, at the
- 17 appropriate time, offering the testimony that was filed on
- 18 Friday, but not offering the testimony that was originally
- 19 filed, the supplemental direct of Mr. Featherstone and
- 20 Mr. Watkins on fuel and purchased power expense and the
- 21 original surrebuttal testimony of Mr. Featherstone and
- 22 Ms. Pyatte.
- 23 Rather than seeking, asking leave to withdraw
- 24 that testimony, the Staff thought it would just not offer it
- 25 into evidence. It was marked on Tuesday of last week as

- 1 exhibits. So exhibit numbers do exist. For example,
- 2 Ms. -- excuse me.
- 3 Mr. Featherstone's surrebuttal testimony, of
- 4 which there was HC and NP versions, is Exhibit No. 47 for HC
- 5 and 48 for the NP, the nonproprietary. Ms. Pyatte's
- 6 surrebuttal testimony is Exhibit 72, and the supplemental
- 7 testimony, supplemental direct of Mr. Featherstone on fuel
- 8 and purchased power expense is Exhibit 49, and the
- 9 supplemental direct of Mr. Watkins is Exhibit 77 on fuel and
- 10 purchased power expense.
- 11 Those pieces of testimony, those exhibit
- 12 numbers which comprise that testimony, the Staff would
- 13 propose to not offer those pieces of testimony and, again,
- 14 at the appropriate time have marked as exhibits the
- 15 testimony that was filed on Friday and ask that it be
- 16 received into evidence.
- 17 JUDGE RUTH: So Staff does not intend to offer
- 18 47, 48, 49, 72 and 77?
- 19 MR. DOTTHEIM: That is correct from my review
- 20 of the exhibit list.
- 21 JUDGE RUTH: So those -- you would offer
- 22 those, the supplemental revised tomorrow -- no -- on
- 23 Wednesday; is that correct?
- MR. DOTTHEIM: Well, and I've been reminded
- 25 that the surrebuttal testimony that Mr. Featherstone filed

- 1 is not limited to fuel and purchased power expense. It also
- 2 addresses the issue or issues that are to be heard this
- 3 morning involving the capital costs of the State Line
- 4 combined cycle unit.
- 5 So that testimony that was filed on Friday of
- 6 Mr. Featherstone's, his revised surrebuttal, will be offered
- 7 this morning for the first time because it also covers the
- 8 issue or issues to be heard today, in addition to his
- 9 surrebuttal regarding fuel and purchased power expense.
- JUDGE RUTH: Okay. Thank you.
- 11 MR. DOTTHEIM: On another matter that I
- 12 addressed late Friday, the Staff is also filing this morning
- 13 the supplemental surrebuttal of Janis Fischer on incentive
- 14 compensation.
- The Staff was not able to complete the
- 16 pleading to accompany that testimony and file it on Friday
- 17 afternoon, but copies of that testimony were provided to the
- 18 company and they've had an opportunity to review it, and
- 19 it's my understanding that Empire is preparing some
- 20 responsive testimony to the supplemental surrebuttal
- 21 testimony of Ms. Fischer, and that will be filed today.
- 22 As a consequence, that issue, incentive
- 23 compensation, which was planned to be heard tomorrow if the
- 24 schedule permitted, because there was at least one issue
- 25 before it, rate design, I believe since that issue no longer

- 1 is a contested one, incentive compensation could be heard
  2 tomorrow.
- 3 But in that it is thought that that issue will
- 4 not go very long, I haven't had an opportunity to visit with
- 5 the company on this, but I'd like to at least at this stage
- 6 make the suggestion that that issue start up possibly at
- 7 1:30 in the afternoon.
- 8 In that manner, it would hopefully not
- 9 conflict with the Commissioners' agenda schedule tomorrow,
- 10 and also with Mr. McKinney's responsive testimony being
- 11 filed later today, it would afford the Staff a little more
- 12 of an opportunity to review that testimony.
- 13 JUDGE RUTH: Okay. I will defer ruling on
- 14 that until the end of the hearing today. Parties, I'd like
- 15 you to consider whether that would be acceptable if we start
- 16 the hearing tomorrow at 1:30.
- 17 MR. DUFFY: Empire has no problem with that.
- 18 JUDGE RUTH: Okay. I'll still defer ruling
- 19 until the end of the hearing, but thank you.
- 20 Any other housekeeping matters that we didn't
- 21 address? Okay. Seeing none, then we will move to the issue
- 22 of capital costs, and the first witness scheduled to be
- 23 heard was Empire. Are you ready to call your first witness?
- MR. DUFFY: Yes, ma'am. Empire will call
- 25 Natalie Rolph to the stand, please.

- 1 (Witness sworn.)
- 2 JUDGE RUTH: Thank you. Please be seated.
- 3 Mr. Duffy.
- 4 MR. DUFFY: Thank you.
- 5 NATALIE ROLPH testified as follows:
- 6 DIRECT EXAMINATION BY MR. DUFFY:
- 7 Q. Would you state your name for the record,
- 8 please.
- 9 A. Natalie Rolph.
- 10 Q. Would you spell it for us.
- 11 A. The last name is R-o-l-p-h.
- 12 Q. Ms. Rolph, do you have in front of you what's
- 13 been marked for purposes of identification as Exhibit 12,
- 14 which is a document entitled direct testimony of Natalie
- 15 Rolph, and Exhibit No. 18, which is a document entitled
- 16 rebuttal testimony of Natalie Rolph?
- 17 A. I actually don't have 12 with me. I do have
- 18 18 with me.
- 19 Q. Okay. You're familiar with the direct
- 20 testimony you filed?
- 21 A. Yes.
- Q. Do you have any corrections or additions to
- 23 either of those two documents?
- 24 A. Yes. I have one correction on page 7,
- 25 line 10.

- 1 Q. Which document are we talking about?
- 2 A. Of Exhibit 18.
- 3 O. Page 7, line 10?
- 4 A. Correct. There is a reference there on
- 5 line 10 to a State Line approximate advantage of \$90 a
- 6 kilowatt. That should be \$80 a kilowatt.
- 7 Q. Are there any other changes to your direct or
- 8 rebuttal testimony that you're aware of at this point?
- 9 A. No, there's not.
- 10 Q. If I ask you the same questions that appear in
- 11 those two documents this morning, would your answers be the
- 12 same as they appear, with that correction?
- 13 A. Yes.
- 14 Q. Are those answers true and correct to the best
- 15 of your knowledge, information and belief?
- 16 A. Yes, they are.
- 17 MR. DUFFY: Your Honor, at this time I would
- 18 offer into evidence Exhibits 12 and 18, and I tender the
- 19 witness for cross-examination.
- 20 JUDGE RUTH: Exhibit 12 is the direct
- 21 testimony of Ms. Rolph, and Exhibit 18 is the rebuttal. Do
- 22 the parties have any objections?
- 23 (No response.)
- Seeing no objections, Exhibits 12 and 18 are
- 25 admitted into the record.

- 1 (EXHIBIT NOS. 12 AND 18 WERE RECEIVED INTO
- 2 EVIDENCE.)
- JUDGE RUTH: Will there be any
- 4 cross-examination for this witness, Praxair?
- 5 MR. CONRAD: Pursuant to our settlement, no.
- JUDGE RUTH: Public Counsel?
- 7 MR. COFFMAN: That's correct.
- JUDGE RUTH: And Staff?
- 9 MR. WILLIAMS: No.
- 10 JUDGE RUTH: Okay. Questions from the Bench,
- 11 Commissioner Gaw? Commissioner Simmons, did you have any
- 12 questions?
- 13 COMMISSIONER SIMMONS: I have none.
- 14 JUDGE RUTH: Commissioner Gaw?
- MR. CONRAD: Just to help out, I have a copy
- 16 of hers. She indicated she didn't have her direct. I'm
- 17 going to make that available.
- JUDGE RUTH: Okay. Thank you.
- MR. DUFFY: Thank you, Mr. Conrad.
- 20 QUESTIONS BY COMMISSIONER GAW:
- Q. Good morning.
- 22 A. Good morning.
- 23 Q. Have you seen the Stipulation that the parties
- 24 have entered into?
- 25 A. Yes.

- 1 Q. And you have reviewed it?
- 2 A. I've read it, yes.
- 3 Q. Can you tell me the differences between your
- 4 position and the stipulation of the parties, please?
- 5 A. I don't know that I have any particular
- 6 difference. I was not a part of that stipulation, so my --
- 7 as stated in my testimony, I think the capital costs of the
- 8 State Line combined cycle plant are actually coming in right
- 9 in the middle of the range of capital costs for similar
- 10 combined cycle plants of the same vintage.
- 11 Q. So you would not offer any testimony in
- 12 support of the stipulation of the parties?
- 13 A. I don't think that I can one way or the other.
- 14 COMMISSIONER GAW: I don't have any further
- 15 questions.
- JUDGE RUTH: Will there be any recross based
- 17 on questions from the Bench, parties? Praxair?
- MR. CONRAD: No, ma'am.
- 19 JUDGE RUTH: Public Counsel?
- MR. COFFMAN: No.
- JUDGE RUTH: Staff?
- MR. WILLIAMS: No.
- 23 JUDGE RUTH: And Empire, do you have redirect?
- MR. DUFFY: No, your Honor.
- JUDGE RUTH: Okay. Ms. Rolph, you may step

- 1 down. Thank you.
- 2 (Witness excused.)
- JUDGE RUTH: Empire, would you please call
- 4 your next witness.
- 5 MR. DUFFY: Call James Wilson to the stand.
- 6 (Witness sworn.)
- 7 JUDGE RUTH: Thank you.
- 8 JAMES WILSON testified as follows:
- 9 DIRECT EXAMINATION BY MR. DUFFY:
- 10 Q. Would you state your name for the record,
- 11 please, and spell it.
- 12 A. Yes. James E. Wilson. Wilson, W-i-l-s-o-n.
- 13 Q. Mr. Wilson, do you have in front of you what's
- 14 been marked for purposes of identification as Exhibit
- 15 No. 20, which is identified as rebuttal testimony of Jim E.
- 16 Wilson on behalf of the Empire District Electric Company?
- 17 A. Yes, I do.
- 18 Q. Is that, in fact, the prepared rebuttal
- 19 testimony for this proceeding that you participated in?
- 20 A. Yes, it is.
- 21 Q. Do you have any changes or corrections to that
- 22 document?
- 23 A. I do have one that I noticed. On page 8,
- 24 line 17, I noticed that the two dates at the bottom, hydro
- 25 as-planned dates of October 7th and November 30th,

- 1 October 7th should have been October 16th.
- 2 Q. Do you have any other changes to this
- 3 document?
- 4 A. No, I do not.
- 5 Q. If I were to ask you the same questions that
- 6 appear in Exhibit 20 this morning, would your answers be the
- 7 same with that correction?
- 8 A. Yes, sir, they would.
- 9 O. Are those answers true and correct to the best
- 10 of your knowledge, information and belief?
- 11 A. Yes, they are.
- 12 MR. DUFFY: Your Honor, at this time I would
- 13 offer into evidence Exhibit No. 20, and I would tender the
- 14 witness for cross-examination.
- 15 JUDGE RUTH: Thank you, Mr. Duffy. Exhibit 20
- 16 has been offered. It's the rebuttal testimony of
- 17 Mr. Wilson. It's my understanding based on the Stip and
- 18 Agreement from the parties that there is no
- 19 cross-examination for Mr. Wilson; is that correct?
- 20 MR. CONRAD: That is correct.
- MR. WILLIAMS: Yes.
- 22 JUDGE RUTH: Commissioner Simmons, do you have
- 23 any questions for this witness?
- 24 COMMISSIONER SIMMONS: I do have one, your
- 25 Honor. Thank you very much.

- 1 QUESTIONS BY COMMISSIONER SIMMONS:
- Q. Good morning, Mr. Wilson.
- 3 A. Good morning, sir.
- 4 Q. As I look at your rebuttal testimony, there is
- 5 one question that I have in relationship to the
- 6 construction. In your testimony you talk about the Nooter
- 7 Construction Company needing to be mobilized in April of
- 8 2000 so that you could meet the projected schedule
- 9 requirements and if the project would -- if you would not
- 10 have moved, I guess expeditiously, the project would have
- 11 been greater.
- 12 Do you have a dollar amount that goes along
- 13 with the greater cost for moving forward? I didn't seem to
- 14 catch that in the testimony.
- 15 A. Yes, sir. Later --
- 16 Q. Go ahead.
- 17 A. Later in the report I obtained information
- 18 from Empire that if the cost per month of the plant not
- 19 coming on line is \$12.9 million per month, and so each month
- 20 delay would be -- would result in that much of a cost to the
- 21 plant. And if the remobilization of the replacement
- 22 contractor did not occur as quickly as possible for each
- 23 month lost, there would be that amount of money.
- Q. Okay. One last question, I think. I wanted
- 25 to ask about the increased labor cost. You spoke that there

- 1 was a shortage of skilled labor that was available at that
- 2 time. Was that just because of the area that did not have
- 3 the kind of skilled labor that you would have needed to
- 4 continue construction, or what was the rationale or what was
- 5 the reasoning that we didn't have the skilled labor?
- 6 A. Two reasons basically, sir. There was in the
- 7 immediate Joplin area, southwest Missouri area, a shortage
- 8 of skilled labor to build this plant, to build the total
- 9 plant.
- 10 And it was originally, prior to the bidding of
- 11 the contract, discussed that it was crucial from a
- 12 construction perspective that the HRSG units be constructed
- 13 first, and those craft people would then move to the balance
- 14 of plant construction and the construction of the steam
- 15 turbine generator because of the shortage of manpower.
- In addition to that, it is my experience
- 17 nationally working on power plants and outages that there's
- 18 a skilled labor shortage throughout the country. We've
- 19 brought people in to Chicago from half the country distance
- 20 away.
- 21 COMMISSIONER SIMMONS: Thank you, sir. That's
- 22 all the questions I have. Thank you, your Honor.
- JUDGE RUTH: Okay. Praxair, do you have any
- 24 recross based on the questions from the Bench?
- 25 COMMISSIONER GAW: I have one.

- 1 JUDGE RUTH: I'm sorry. Go ahead.
- 2 QUESTIONS BY COMMISSIONER GAW:
- 3 Q. Good morning, Mr. Wilson.
- 4 A. Good morning, sir.
- 5 Q. Thank you for coming this morning. Let me ask
- 6 you the same question I just asked the previous witness,
- 7 whether or not you have reviewed the stipulation of the
- 8 parties on this issue.
- 9 A. I did read it, sir, just basically last night.
- 10 I was not part of its development.
- 11 Q. All right. So you don't have any testimony to
- 12 offer in support of it this morning; is that correct?
- 13 A. That's correct, sir.
- 14 Q. Let me ask you some questions regarding your
- 15 testimony, then. In regard to the original Fru-Con -- I'm
- 16 not sure I'm pronouncing that correctly -- contract, the
- 17 amount of difference between what was to be paid to that
- 18 contractor and what was actually paid to in total costs,
- 19 including anticipated costs left, if there are any, how much
- 20 difference was that again?
- 21 A. It's my understanding Fru-Con's contract
- 22 amount was \$5.3 million. Their initial bid was 4.9, but it
- 23 was reviewed and increased to 5.3 million. My understanding
- 24 is the actual cost of the HRSG portion of the plant is about
- 25 \$15 million. I'm not exactly sure of the actual cost.

- 1 Q. Is that the replacement contractor?
- 2 A. That includes replacement contractor's cost to 3 actually complete the project.
- 4 Q. So how much difference was there in the amount
- 5 of money expended because of the change in the contractors?
- 6 A. That is not as simple as comparing 5.3 to
- 7 approximately \$15 million. One, per my testimony, it was
- 8 always going to cost more than the base contract amount
- 9 issued to Fru-Con of \$5.3 million. On an industrial project
- 10 such as this, it's my experience there's always between 5
- 11 and 20 percent, typically 15 percent change orders that
- 12 would have increased that cost.
- 13 Q. And in this case, what change orders were
- 14 implemented that increased the cost?
- 15 A. On this project, I can't remember just what
- 16 the change orders were on Fru-Con because they were on the
- 17 project so briefly and then were terminated, and the
- 18 replacement contractor, Nooter Construction Company's
- 19 contract was a T&M contract. So there was no change orders
- 20 on that contract.
- Q. All right. So help me out here, then. Can
- 22 you identify any change orders that increased the cost in
- 23 this project?
- 24 A. I can't offhand. Perhaps Mr. Beecher could
- 25 comment on that.

- 1 Q. I understand. Thank you.
- Now, so as far as the rationale for needing to
- 3 change contractors was concerned, can you explain that to
- 4 me? I know it's in testimony here, but if you have
- 5 information that you could shed light on, I'd appreciate it.
- 6 A. Yes, sir. The decision to replace Fru-Con
- 7 Construction with Nooter was due to Fru-Con Construction's
- 8 poor performance on the project, the fact that as of
- 9 approximately April 1st, their notice of termination, they
- 10 were running approximately two months behind schedule.
- 11 And the delay in the schedule of the HRSG
- 12 construction project was the most critical aspect of the
- 13 project. It could not be tolerated because of, one, the
- 14 unavailable manpower resources to construct both the HRSG
- 15 and the balance of plant turbine generator concurrently and,
- 16 two, because this plant needed to be completed by June 1st
- 17 of 2001.
- 18 So because of Fru-Con's delay of two months
- 19 and the problems that they were causing on the job that were
- 20 in contradiction to what they originally said they could do
- 21 during their bid review and their negotiations for contract
- 22 award, they were terminated at a time where schedule could
- 23 be maintained and recovered, and, in fact, that's what
- 24 actually did occur.
- 25 The HRSGs were hydro on the as-plant as

- 1 contract dates that were specified, which was October 16th
- 2 of 2000 and November 30th of 2000. In fact, HRSG 1 was
- 3 hydro tested about nine days early. There was no leaks
- 4 found in HRSG 1. The leaks found in HRSG 2 were all
- 5 repaired by the contract date of November 30th, and the
- 6 plant has, in fact, come on line essentially June 1st.
- 7 Q. And why was that June 1st date so important?
- 8 A. My understanding is that was a requirement of
- 9 the utility for power that they knew, that cost analysis
- 10 that I really haven't been involved in. I know June 1st was
- 11 a critical date for the utility company.
- 12 What I focused on more was the manpower, the
- 13 skilled craft people, because it was a physical restraint in
- 14 this job that was made well known to the bidding contractors
- 15 that the HRSGs had to be done early. And, in fact, the
- 16 HRSGs would sit completed mechanically and would sit idle
- 17 while those mechanical skilled workers moved to the turbine
- 18 generator and the balance of plant piping.
- 19 Q. So from the standpoint of the June 1st
- 20 deadline, your testimony is that you knew that was very
- 21 important to the company, but you're not sure why that
- 22 particular date was vital?
- 23 A. I have been told, sir, that power was needed
- 24 by that date. I've been told and I forget the particulars
- 25 on it, but it was not a -- the reason was not a particular

- 1 thing that I focused on. The contract said June 1st to
- 2 Fru-Con Construction Company and to Nooter Construction, the
- 3 replacement contractor, and, in fact, June 1st was achieved.
- 4 Q. And the thing that you might help me
- 5 understand a little better here, too, if I gather this
- 6 testimony correctly, the original contractor, Fru-Con, did
- 7 not pay any damages to the company for their alleged
- 8 defaults in the contract; is that correct?
- 9 A. That's correct. In the mediation settlement,
- 10 \$1,050,000 was paid to Fru-Con in addition to their first
- 11 progress request payment of 125,000. I believe the total
- 12 amount is \$1,175,000 approximately was paid to Fru-Con for
- 13 work that they actually achieved on the project during the
- 14 three months they were on site.
- 15 Q. Was there any -- was that -- was the amount of
- 16 money paid to Fru-Con in your understanding the amount of
- 17 value of the work and no more or no less than that that they
- 18 provided up to that point?
- 19 A. I've looked at that very carefully, sir, and
- 20 we estimated from what records that we had, I had, that
- 21 Fru-Con had actually expended on this project in the
- 22 neighborhood of \$1,256,000. I felt the mediation settlement
- 23 of \$1,050,000 was a very good settlement, and the reason for
- 24 that is there was an outstanding -- there was an invoice
- 25 amount due of 926,000, less \$125,000 that was paid was about

- 1 \$800,000 that was owed to Fru-Con.
- That \$800,000 was for progress that they had
- 3 actually achieved by achieving 17 percent of the work. It
- 4 was a difficult position because in accomplishing that
- 5 17 percent of their work, they had laid down material on the
- 6 site in such a disorganized fashion that they had actually
- 7 created more work to complete the project than what they to
- 8 some extent had gained.
- 9 But the fact was, erection had occurred,
- 10 certain modules had been erected, and they had achieved
- 11 progress. So Empire was going to have to pay them a
- 12 progress of work.
- 13 Q. The thing that I'm having -- that I'm hung up
- 14 on here is that, assuming no change orders, which I know may
- 15 not be accurate, but since we haven't identified any
- 16 particularly, assuming no change orders, if there had been
- 17 no change in contractor, would there have been any provision
- 18 in the contract to allow the contract price to have been
- 19 different than what was originally contracted for and, if
- 20 so, what were they? And I'll reask that again if --
- 21 A. Please, sir. I don't quite understand.
- Q. Well, the original contract price that was
- 23 agreed to by Fru-Con --
- 24 A. Yes.
- 25 Q. -- if they had remained the contractor and

- 1 there had been no change orders, would that contract price
- 2 have remained the amount that would have been owed by the
- 3 company upon completion of the work, assuming that it was
- 4 completed on time?
- 5 A. That's correct. That's what Fru-Con entered
- 6 into this job to build it for, and assuming there was no
- 7 change orders and they had been allowed to proceed, they
- 8 would have been only contractually entitled to that amount
- 9 of money.
- 10 The problem was, is they had mis-estimated
- 11 their erection crane size and capabilities. They had
- 12 mis-estimated the amount of material handling on this
- 13 project. They had admittedly mis-estimated the weights of
- 14 the heaviest 18 modules that form the HRSG unit.
- 15 And because of these problems, they were
- 16 delaying the project. They were not performing to the
- 17 amount of speed that was anticipated or required in order to
- 18 meet the contract dates, and this project was going to come
- 19 in late at a cost of about \$12.9 million per month.
- 20 That delay from both a cost perspective and a
- 21 schedule perspective because of the shortage of workmanship,
- 22 workers, could not be tolerated.
- Q. And how is it that that was the company's
- 24 responsibility and not Fru-Con's?
- 25 A. It's any company's responsibility when a

- 1 contractor fails to perform, the company, the construction
- 2 management team has to take action; one, putting the
- 3 contractor on notice that he is not performing; two,
- 4 requesting a recovery schedule.
- 5 And if the contractor fails to improve
- 6 productivity through staff and to get ample equipment, the
- 7 contractor -- as much as I dislike termination, the
- 8 contractor has to be replaced. The only time termination
- 9 works for a project, in my opinion, is if it's done early
- 10 enough where there's enough time remaining that a
- 11 replacement contractor can mobilize and schedule can be
- 12 regained.
- 13 Q. And do you believe that there's no
- 14 responsibility on the contractor's part if they have not
- 15 complied and apparently, according to your testimony, would
- 16 not be able to comply with the deadlines in the contract?
- 17 There's no responsibility for them to share, at least share
- 18 or pay for the damages done to the company as a result of
- 19 that default?
- 20 A. Yes, there is a responsibility for the
- 21 contractor to pay that, and what this project encountered
- 22 was in order to confirm and substantiate, document what this
- 23 contractor had done to this project, what the actual damages
- 24 were going to be, the contract -- the owner, the
- 25 construction management team would have had to take a wait

- 1 and see attitude.
- 2 They would have to have waited, documented,
- 3 seen exactly what the delays were, what the impact of the
- 4 project was. They would have had to build a litigation
- 5 case, if you will, in order to recover these costs through
- 6 arbitration or some type of litigation mode.
- To do that, they would have sacrificed, the
- 8 construction management team would have sacrificed the
- 9 schedule.
- 10 O. The June 1st date?
- 11 A. Yes.
- 12 Q. But you don't know the reason that that date
- 13 was important, your testimony?
- 14 A. I do know that it was related to the need for
- 15 power, sir. I don't know the particulars behind it.
- 16 Q. But there was something happening on June 2nd
- 17 that required them to be done on June 1st that related to
- 18 power?
- 19 A. There's something, sir. I've forgotten. I've
- 20 been told and I --
- 21 Q. Wouldn't have anything to do with making sure
- 22 they met a deadline on a rate case?
- 23 A. I'm not sure, sir. I know there's something
- 24 connected with June 1st.
- Q. And there was no pursuit in any court or any

- 1 arbitration proceeding to recover from Fru-Con the damages
- 2 that were done to the company, to the ratepayers or to the
- 3 shareholders indirectly as a result of Fru-Con's alleged
- 4 default on their obligations under that contract; is that
- 5 correct?
- 6 A. Could you read back the question for me,
- 7 please?
- 8 Q. I'll be glad to if the court reporter would do
- 9 so.
- 10 (THE REQUESTED TESTIMONY WAS READ BY THE
- 11 REPORTER.)
- 12 THE WITNESS: That's correct. There was no
- 13 pursuit in a court or arbitration. The one thing when we
- 14 discussed this that I didn't mention is the \$1,050,000, in
- 15 addition to that, the owner, the construction management
- 16 team was able to retain the use of Fru-Con's equipment for
- 17 the -- for the replacement contractor.
- 18 They were able to retain the erection crane,
- 19 all the tools, the trailers. Everything that Fru-Con was
- 20 using, attempting to use to build the project, that
- 21 equipment went to the replacement contractor for the next
- 22 six to eight months, and the value of that was about
- 23 \$600,000 and was critical in order to give the replacement
- 24 contractor a chance to regain the schedule and meet the
- 25 original dates.

## 1 BY COMMISSIONER GAW:

- 2 Q. And did Fru-Con get any -- was that a part of
- 3 the arrangement to pay them at the termination of the
- 4 contract with Fru-Con?
- 5 A. I believe that document is dated April 9th,
- 6 right after the termination on April 5th, as part of the
- 7 termination agreement.
- 8 Q. So it was included in the amount to determine
- 9 how much to pay Fru-Con when the contract was terminated,
- 10 the value of that equipment?
- 11 A. It was -- yes, it was considered as part. The
- 12 termination amount was really done at the mediation in
- 13 December of 2000.
- 14 COMMISSIONER GAW: I believe that's all I
- 15 have. Thank you.
- 16 JUDGE RUTH: First of all, I'm not sure if I
- 17 stated on the record that your testimony is admitted into
- 18 the record. It's Exhibit 20, and I may not have stated
- 19 that. It's my understanding there were no objections to
- 20 that being offered. So Exhibit 20 is admitted into the
- 21 record. I want to do that before I forget.
- 22 (EXHIBIT NO. 20 WAS RECEIVED INTO EVIDENCE.)
- JUDGE RUTH: Based on the questions from the
- 24 Bench, the parties will have an opportunity for
- 25 cross-examination. Praxair, do you have any questions?

- MR. CONRAD: We do not, ma'am. Thank you.
- JUDGE RUTH: Public Counsel, do you have
- 3 recross?
- 4 MR. COFFMAN: No questions.
- JUDGE RUTH: And Staff?
- 6 MR. WILLIAMS: No questions.
- 7 JUDGE RUTH: And Mr. Duffy, do you have
- 8 redirect?
- 9 MR. DUFFY: A few.
- 10 REDIRECT EXAMINATION BY MR. DUFFY:
- 11 Q. I believe Commissioner Gaw asked you some
- 12 questions, and in one of those answers you made the
- 13 statement that Fru-Con's actions on the job were
- 14 contradictory to what they said they could do.
- 15 Could you just briefly expand on that and I
- 16 guess hit the high points in your mind of what things
- 17 Fru-Con represented to Empire that they could do in the
- 18 prebid or later operations, but then it turned out they
- 19 didn't do what they said they were going to do?
- 20 A. Yes, sir. After Fru-Con had submitted their
- 21 bid proposal, a bid review of Fru-Con's cost was conducted,
- 22 and there is documents in the file dated November 9th,
- 23 November 16th, November 18th and December 3rd where an
- 24 intensive review of Fru-Con's bid occurred.
- 25 And Fru-Con stated during those meetings with

- 1 the construction management team that they had bid double
- 2 handling material. What that means is they had bid taking
- 3 the HRSG material to a lay-down yard and then bringing it
- 4 back from that yard to the HRSG erection site, which would
- 5 be double handling the material from the railroad cars.
- 6 Fru-Con had agreed and it was discussed that
- 7 Fru-Con would unload the Nooter Erickson railroad car
- 8 deliveries within a certain amount of time, and a delivery
- 9 schedule from Nooter Erickson's fabrication plant was given
- 10 to Fru-Con, and they had no problems on November 16th and
- 11 18th of meeting that schedule.
- 12 In addition, Fru-Con said -- it was asked of
- 13 Fru-Con, excuse me, that if Fru-Con had bid working five
- 14 days a week paying premium time to the craft workers, the
- 15 skilled labor, in order to attract people to this job site.
- 16 Fru-Con stated that they intended to attract people by
- 17 offering four ten-hour days, and if that was not sufficient,
- 18 that Fru-Con would pay any premium time, premium cost.
- 19 It was further discussed in those meetings
- 20 that Fru-Con's erection crane, the M250 crane, was smaller
- 21 than the other bidding contractors, and concerns were
- 22 discussed about that.
- 23 Fru-Con responded saying that the M250 crane
- 24 was mobile. It could move from the center area between the
- 25 two HRSGs, HRSGs 1 and 2, to the outer south edge, to the

- 1 outer north edge, and would be able to handle the erection
- 2 of the heaviest modules.
- And by being able to move from these outer
- 4 edges, even though it was small in size and did not have a
- 5 reach to reach over the top of one HRSG and erect the
- 6 farthest of three of the modules, because the three modules
- 7 set abreast of HRSGs 1, 2, 3 staging area, and the smaller
- 8 crane would have to move around to the sides, Fru-Con said
- 9 that the crane was mobile. It could handle this.
- 10 So the questions, in my opinion, the concerns
- 11 were discussed with Fru-Con as to their capability to
- 12 construct this plant. The appropriate answers were
- 13 responded to the construction management team, and I saw no
- 14 reason for not granting Fru-Con a contract during this
- 15 review time.
- 16 Q. Fru-Con's contract, I believe, was
- 17 substantially lower than the next highest bid. If Empire
- 18 had had concerns that were not addressed in this -- in these
- 19 discussions that you just talked about but they still didn't
- 20 trust Fru-Con, do you have an opinion as to what would have
- 21 occurred or what could occur if Empire had said, Well,
- 22 Fru-Con, we just don't believe you that can you do all these
- 23 things that you said you can do, and so we're not going to
- 24 give you the contract, we're going to go to a higher bidder,
- 25 do you have any opinion on what might have occurred in that

- 1 situation, based on your experience?
- 2 A. Yes, sir. Two things would have occurred.
- 3 The difference between Fru-Con's bid and the second place
- 4 bidder originally was \$1.5 million. With the adjustment in
- 5 Fru-Con's bid of 400,000, the actual difference became
- 6 \$1.1 million.
- 7 If there was a decision, an impression left
- 8 after these questions were asked of Fru-Con, and I had been
- 9 in these meetings in deciding these issues, where there's
- 10 still suspicion, doubt whether Fru-Con can make it, the gut
- 11 feel is they probably could still not achieve what they were
- 12 committing to.
- 13 If that was the basis for denying Fru-Con a
- 14 contract, the first thing that would happen was that Fru-Con
- 15 would file a bid process, because they had answered the
- 16 questions and had explained how they intended to build this
- 17 job, and they would be entitled to file a bid protest.
- 18 And that in and of itself could have delayed
- 19 the notice to proceed to the second contractor by very
- 20 possibly 30 days and maybe longer, depending on how long it
- 21 took to resolve it. But that 30 days in the delay of notice
- 22 to proceed would be critical to the project schedule, just
- 23 as the eventual delay by Fru-Con was in the March of 2000
- 24 time frame.
- 25 There was not time to delay the HRSG

- 1 construction in order to maintain the milestone completion
- 2 dates because of craft labor, and also because of the
- 3 June 1st date.
- 4 The second thing that would have occurred is
- 5 if this had been -- this contract had been awarded to the
- 6 second place contractor and based on gut feel, the second
- 7 bidding contractor was paid an additional \$1.1 million, I
- 8 probably and other Empire people would probably be here
- 9 before you today explaining to you why that \$1.1 million was
- 10 paid to the second bidder, which was ABB, and not paid to --
- 11 and Fru-Con's contract was not accepted because they did
- 12 answer the questions.
- 13 Q. Again, in response to questions from
- 14 Commissioner Gaw, I believe you indicated that a total of
- 15 \$1,050,000 was paid to Fru-Con as a part of this settlement
- 16 to essentially make them go away and not make any other
- 17 charges, and I just want to briefly, I guess, understand.
- 18 Part of your testimony, if I understood it
- 19 correctly, was that that part of that million-fifty was for
- 20 work that had legitimately already been done by Fru-Con; is
- 21 that correct?
- 22 A. That's correct, sir.
- Q. And part of it was for consideration of the
- 24 tools and the equipment that belonged to Fru-Con or was
- 25 under Fru-Con's control that was left on the site for the

- $1\ \mathrm{rest}$  of the project even though Fru-Con was gone; is that
- 2 correct?
- 3 A. That's correct.
- 4 Q. Am I missing any kind of a component in there?
- 5 In other words, did Empire in your mind pay Fru-Con some
- 6 amount of money just to go away?
- 7 A. I don't believe so. The way I looked at the
- 8 numbers and judged this is Fru-Con had invoices, progress
- 9 payments issued to Empire for the total amount of \$926,000.
- 10 Fru-Con was actually paid with the mediation settlement and
- 11 that first progress payment a total of \$1,175,000.
- 12 The difference between those two numbers is
- 13 \$250,000. That \$250,000 basically paid Fru-Con the charges
- 14 for the railroad cars that they were slow in unloading and
- 15 failed to unload for several days.
- That \$250,000 gave myself a lot of heartburn
- 17 to give that to Fru-Con, but what Empire regained, whether
- 18 that 250,000 goes against railroad cars or something else,
- 19 what Empire, the construction management team, regained that
- 20 was crucial to this project was the \$600,000 that they were
- 21 able to use all the equipment, the tools, the trailers for
- 22 the replacement contractor.
- 23 That is the more important issue. So in that
- 24 regards, Empire did not pay Fru-Con anything for termination
- 25 for convenience to disappear and, in fact, gained money of

- 1 250 versus 600, about \$350,000.
- 2 Q. So is it fair to say that Fru-Con gained no
- 3 windfall out of this situation?
- 4 A. Fru-Con did not gain a windfall. If you look
- 5 at Fru-Con in and of itself, their numbers, their initial
- 6 claim was for \$1.8 million.
- 7 The best I could determine of what Fru-Con
- 8 actually expended on this job was \$1,256,000. Fru-Con was
- 9 actually paid \$1,175,000, and they lost the use of their
- 10 tools, their trailers and everything valued at an additional
- 11 \$600,000. There was no windfall here for Fru-Con.
- 12 Q. Did Empire get into Fru-Con's pocket in some
- 13 fashion in this settlement, in your opinion?
- 14 A. I think they did slightly. The difference
- 15 between 1,175,000 and 1,256,000 and the use of their tools
- 16 at some value in accordance with Fru-Con's perspective on
- 17 it, I think that they absolutely did.
- 18 Because of the mismanagement by Fru-Con on
- 19 this project, I would have liked to, quote, got into their
- 20 pocket a little bit more, but this was a very good
- 21 settlement, and our focus here was to maintain schedule,
- 22 which we actually -- the construction management team
- 23 actually did.
- Q. Would there in your mind have been some other
- 25 alternative that Empire and Fru-Con could have pursued that

- 1 would have been a better resolution than what actually
- 2 occurred?
- 3 A. No. This was a textbook example of a
- 4 contractor who says that he can do the job in going through
- 5 in-depth contract negotiations, then the contractor failing
- 6 to do that, the owner construction management team watching
- 7 that contractor daily, hourly, putting him on notice the
- 8 first time he stumbles, putting him on notice and
- 9 terminating him the first time he trips, while there's still
- 10 time to maintain schedule and bring this job in on time.
- 11 No, I don't see any other way it could have
- 12 been done, and I certainly do not see a way where Fru-Con
- 13 was able to recapture their own cost delays and bring this
- 14 job in on time.
- 15 Q. I think Commissioner Gaw asked you a question
- 16 which I understood to mean that -- well, if Fru-Con had a
- 17 fixed price contract, was there any way for Fru-Con to raise
- 18 the price of that contract; in other words, get more money
- 19 out of it, without change orders?
- 20 Can you comment on whether in your experience
- 21 Fru-Con or a contractor in Fru-Con's situation could have
- 22 perhaps forced Empire to pay more money than the agreed-upon
- 23 fixed price absent change orders?
- 24 A. Yes, sir. Timing was everything on this
- 25 project. Fru-Con knew Fru-Con's own errors, and their -- in

- 1 my opinion, their hopes were to negotiate with Empire an
- 2 acceleration change order to recapture the delays and for
- 3 problems that Fru-Con had caused.
- 4 That's not an unrealistic position from a
- 5 contractor. Fru-Con knew exactly how critical this schedule
- 6 was, how much Empire needed the HRSGs done early, and how
- 7 much they needed the plant done on time. It was not
- 8 unreasonable for Fru-Con to think that they could remain on
- 9 the site, negotiate an acceleration change order.
- 10 There was a debate, a dispute over the
- 11 lay-down yards, the access roads, who was going to maintain
- 12 it. There was weather being encountered on the job which
- 13 Fru-Con was saying was delaying their handling of material
- 14 and delaying their unloading of railroad cars. There was a
- 15 dispute on those issues.
- 16 Fru-Con could have possibly negotiated an
- 17 acceleration change order or Fru-Con could have continued to
- 18 document any type of disruptions they had and attempted to
- 19 arbitrate this position at a later date, knowing that the
- 20 owner was in a difficult position because for each 30 days,
- 21 each month this project was delayed, it was costing the
- 22 owner \$12.9 million.
- 23 Q. There were some questions asked of you about
- 24 why June 1 was so critical, and I believe your testimony was
- 25 that you couldn't recall the exact reasons. If I mentioned

- 1 to you the expiration of some previously existing purchased
- 2 power contracts that Empire had with another power supplier
- 3 on May 31st, 2001, would that refresh your recollection as
- 4 to the reason for June 1 being critical?
- 5 A. Not really, because I was -- I did hear the
- 6 June 1 and the purchase of power was critical, but that
- 7 didn't really require my involvement. I dealt with the
- 8 contract. The June 1 date was what we were focusing on. I
- 9 didn't really pursue my knowledge of purchasing of power
- 10 until later.
- 11 So I knew June 1 was very critical for other
- $12\ \text{aspects}$  in regards to power, but that's really as much as I
- 13 know.
- 14 Q. Okay. Did Empire remove Fru-Con as the
- 15 contractor before Empire filed this case in November, early
- 16 November of 2000? Was Fru-Con gone by early November 2000?
- 17 A. Could you restate that, please? I don't
- 18 understand.
- 19 Q. I'm asking you essentially when Empire removed
- 20 Fru-Con as a contractor in relation to when Empire filed
- 21 this rate case with the Public Service Commission, which was
- 22 on November 3rd, 2000.
- 23 In other words, was Fru-Con removed before
- 24 Empire filed the case or was Fru-Con removed after Empire
- 25 filed the case in November of 2000?

- 1 A. Absolutely Fru-Con was removed prior to
- 2 November of 2000. Fru-Con was removed on April 6th of 2000.
- 3 They were given notice of termination on March 31st of 2000.
- 4 Q. To your knowledge, were there any -- did
- 5 Empire represent that they were removing Fru-Con because of
- 6 the rate case that they were, I guess, six months in the
- 7 future going to filing? Did that topic come up?
- 8 A. I've not seen any of that type of information
- 9 in the document file. Everything that I've read purely
- 10 relates to Fru-Con being two months behind schedule, not
- 11 performing and not showing any ability in order to maintain
- 12 or regain the two months of lost time.
- 13 Q. Empire obviously had to make a decision as to
- 14 whether to settle with Fru-Con or, I think as you indicated
- 15 in one of your answers, pursue a litigation strategy. Based
- 16 upon what you know, did Empire do the right thing?
- 17 A. Yes, absolutely. The timing here was perfect
- 18 for termination. As I understood the project better, we
- 19 could not have waited any longer. Any time during the month
- 20 of March would have been a good time to terminate, replace
- 21 in order to maintain schedule.
- 22 Had they waited until later, taken a wait and
- 23 see approach, they would have lost the opportunity to
- 24 recapture the schedule.
- 25 Q. Several places in your answers you talked

- 1 about a HRSG. Is it appropriate to have the record reflect
- 2 that HRSG is acronym, HRSG, that stands for heat recovery
- 3 steam generator?
- 4 A. That's correct. I'm sorry. I should have
- 5 said that in the beginning.
- 6 Q. And can you just very briefly explain what a
- 7 heat recovery steam generator is?
- 8 A. Yes. A HRSG is a unit that is attached at the
- 9 end, at the exhaust of a gas turbine. I think the two gas
- 10 turbines one and two on this blasts exhaust and heat in the
- 11 neighborhood of around 1100 degrees.
- 12 A HRSG is nothing but a box of pipe tubing
- 13 that goes back and forth and allows the exhaust gas heat air
- 14 to go between these pipe tubes, and the pipe tubes are full
- 15 of water, circulating water that creates steam. The steam
- 16 is collected on top of the HRSGs in a steam drum.
- 17 The steam drum starts out as wet steam versus
- 18 water. It's recycled through the HRSG unit again, making it
- 19 dry steam and then we eventually super-heated steam which is
- 20 lower in moisture content.
- 21 That super-heated steam is then sent to the
- 22 steam turbine, which is a new facility being built on this
- 23 project. The steam turbine accepts that steam through the
- 24 turbine blades and it's spun and the rotator is spun and
- 25 that creates your electricity. It's a great way to

- 1 recapture heat loss.
- 2 Q. Are the HRSGs that we're talking about here,
- 3 is one of them bigger than this room or can you give me some
- 4 idea of how big a HRSG is?
- 5 A. Yes.
- 6 Q. How big is the HRSG we're talking about?
- 7 A. Yes. It's huge, maybe as big as this
- 8 building.
- 9 O. And there were two of them?
- 10 A. Yes, sir.
- 11 Q. Okay. And so they needed a huge crane to deal
- 12 with this, and that's the crane problems that you were
- 13 talking about earlier?
- 14 A. Yes, sir. The weight of these modules, these
- 15 pipe tube modules that go inside the HRSG frame is a
- 16 tremendous weight for a crane to lift. And what I found on
- 17 this project is the root cause of a lot of Fru-Con's
- 18 problems on this job was, for whatever reason, they
- 19 misunderstood their erection crane, the M250 crane. As they
- 20 stated on November 16th and December 3rd, they said it was a
- 21 mobile crane.
- In fact, it was not a mobile crane. It could
- 23 not move from the middle to the south and north sides of
- 24 HRSG 2. In fact, that crane was very stationary. What made
- 25 it stationary was that under -- not typical of the normal

- 1 erection crane that can crawl around, what made it
- 2 stationary is the counterweight on this crane.
- 3 Counterweight is a component that allows the boom to lift a
- 4 lot more weight than without a counterweight, and the
- 5 counterweight was on a set of tires. It was like a trailer
- 6 that set perpendicular to the crane.
- 7 So when the crane would pivot, the
- 8 counterweight would also pivot, roll around the crane in a
- 9 circular condition. In order for the crane to move even as
- 10 much as two feet, the counterweight would have to be
- 11 disconnected from the crane and put in a trailer mode so it
- 12 could move forward and then turn in a perpendicular mode so
- 13 it can swing with the crane as it pivoted. That condition
- 14 of this crane made it a stationary crane, made it immobile.
- 15 And Fru-Con admitted to this, that they
- 16 discovered this in their January 31st, 2000 status report,
- 17 page 2. They go in great detail as far as their discovery
- 18 of how this crane is not mobile.
- 19 MR. DUFFY: Thank you, Mr. Wilson.
- JUDGE RUTH: Mr. Wilson, you may step down.
- 21 (Witness excused.)
- 22 JUDGE RUTH: Empire, are you ready to call
- 23 your next witness?
- 24 MR. DUFFY: Call Brad Beecher to the stand.
- 25 (Witness sworn.)

- 1 JUDGE RUTH: Thank you. Please be seated.
- 2 Mr. Duffy.
- MR. DUFFY: Thank you. Could we go off the
- 4 record for a second to mark an additional exhibit, some of
- 5 his prepared testimony?
- 6 JUDGE RUTH: We can stay on the record to mark
- 7 the exhibit.
- 8 MR. DUFFY: I would like to have marked --
- 9 according to my records, it would be 106.
- JUDGE RUTH: Yes, 106 is the next number.
- 11 MR. DUFFY: -- a document entitled
- 12 supplemental testimony of Brad P. Beecher regarding Empire's
- 13 change of position on fuel and purchased power expense,
- 14 calculation and methodology on behalf of Empire District
- 15 Electric Company. This was filed on June 1. So the parties
- 16 and the Commission already have it, and I'm just going to
- 17 provide the three copies to the court reporter.
- This testimony deals with the fuel and
- 19 purchased power issue rather than the State Line issue, but
- 20 because we're putting up Mr. Beecher at this time and this
- 21 is the first time he's been put up, it's my intention to
- 22 identify all of his prepared testimony at one time.
- 23 (EXHIBIT NO. 106 WAS MARKED FOR IDENTIFICATION
- 24 BY THE REPORTER.)
- 25 BRAD P. BEECHER testified as follows:

- 1 DIRECT EXAMINATION BY MR. DUFFY:
- Q. Would you state your name for the record,
- 3 please, and spell it.
- 4 A. Brad P. Beecher, B-e-e-c-h-e-r.
- 5 Q. Mr. Beecher, did you cause to be prepared
- 6 several documents which would be your prepared testimony in
- 7 this case and are you also prepared to adopt what's been
- 8 marked as Exhibit No. 5, the direct testimony of Virgil E.
- 9 Brill?
- 10 A. Yes, sir, I did, and I will.
- 11 Q. Let's start with the direct testimony of
- 12 Virgil Brill, which was marked as Exhibit 5. Do you have a
- 13 copy of that available to you?
- 14 A. Yes, sir, I do.
- 15 Q. Is it your intention to adopt that testimony
- 16 except, obviously, for the parts that talk about the
- 17 personal history of Mr. Brill?
- 18 A. Yes, sir.
- 19 Q. Are you aware of any changes or corrections
- 20 that need to be made to what's been marked as Exhibit No. 5?
- 21 A. I have no corrections or changes. I do have
- 22 one clarification. On page 10 of Mr. Brill's testimony, we
- 23 talk about in-service criteria and some disagreements that
- 24 we have with Staff, and this is our proposed. We have since
- 25 filed a Unanimous Stipulation and Agreement on this issue.

- 1 Q. So if I asked you the same questions that
- 2 appear in that documents this morning, with the
- 3 clarification that you've just made, your answers today
- 4 would be the same as those given previously by Mr. Brill?
- 5 A. Yes, sir.
- 6 Q. With that -- and are those answers true and
- 7 correct to the best of your knowledge, information and
- 8 belief?
- 9 A. Yes, sir.
- 10 MR. DUFFY: With that, I would offer into
- 11 evidence Exhibit No. 5.
- 12 JUDGE RUTH: Exhibit No. 5, which was
- 13 identified as the direct testimony of Virgil Grill (sic), is
- 14 being offered by Empire to be adopted by Mr. Beecher. Do
- 15 the parties have any objections to this, Staff?
- MR. WILLIAMS: No objection.
- JUDGE RUTH: Praxair?
- MR. CONRAD: No.
- 19 JUDGE RUTH: Public Counsel?
- MR. COFFMAN: No.
- 21 JUDGE RUTH: Seeing no objections, this
- 22 document is admitted into the record.
- 23 (EXHIBIT NO. 5 WAS RECEIVED INTO EVIDENCE.)
- 24 MR. DUFFY: I would just note that I believe I
- 25 understood you to say his name was Grill, and his name is

- 1 Brill, B-r-i-l-l.
- 2 JUDGE RUTH: Thank you for that correction.
- 3 BY MR. DUFFY:
- 4 Q. The next document I would like you to look at,
- 5 Mr. Beecher, is what's identified as your rebuttal testimony
- 6 in this proceeding, and that's been marked as Exhibit
- 7 No. 15. Do you have that?
- 8 A. Yes, sir, I do.
- 9 Q. Do you have any changes or corrections to your
- 10 prepared rebuttal testimony?
- 11 A. I do not have any corrections. I do have some
- 12 clarifications. On the first issue, which begins on page 2,
- 13 which is State Line combined-cycle prudence, we have entered
- 14 into a Stipulation and Agreement with the Staff, and I am
- 15 able to answer questions on Empire's behalf regarding our
- 16 positions in the stipulation.
- 17 On fuel and purchased power expense, I had
- 18 filed change of position testimony, which I believe was
- 19 referred to as supplemental testimony, and then we are
- 20 working towards a Joint Stipulation that we hope to get
- 21 filed this afternoon that resolves this issue.
- 22 State Line Combined Cycle In-Service Criteria
- 23 has also changed, and we filed a Joint Stipulation on that,
- 24 and I'm able to answer questions regarding Empire's position
- 25 on that as well.

- 1 Fourth is Iatan, State Line Combined Cycle,
- 2 State Line 1 and Energy Center Maintenance Expense. We have
- 3 came to agreement with Staff and other parties on Iatan, so
- 4 this is no longer an issue. State Line Combined Cycle,
- 5 State Line 1 Energy Expense are topics to be discussed later
- 6 today.
- 7 Q. With those clarifications, if I asked you the
- 8 same questions that appear in Exhibit No. 15, being your
- 9 rebuttal testimony, would your answers be the same?
- 10 A. Yes, sir.
- 11 Q. Are those answers true and correct to the best
- 12 of your] knowledge, information and belief?
- 13 A. Yes, sir.
- MR. DUFFY: With that, I would offer into
- 15 evidence Exhibit No. 15.
- JUDGE RUTH: Okay. Exhibit 15, Mr. Beecher's
- 17 rebuttal testimony, has been offered. Do the parties have
- 18 any objection to this document? Staff?
- MR. WILLIAMS: No objection.
- JUDGE RUTH: Praxair?
- MR. CONRAD: No.
- JUDGE RUTH: And Public Counsel?
- MR. COFFMAN: No.
- 24 JUDGE RUTH: Okay. Exhibit 15 is admitted
- 25 into the record. Thank you.

- 1 (EXHIBIT NO. 15 WAS RECEIVED INTO EVIDENCE.)
- 2 BY MR. DUFFY:
- 3 Q. The document I would like to turn your
- 4 attention to is entitled surrebuttal testimony of Brad
- 5 Beecher, and that has been marked for purposes of
- 6 identification as Exhibit 30. Do you have any changes or
- 7 corrections to that document?
- 8 A. I have a couple corrections. The first on
- 9 page 5, line 10, the 284,869 should be replaced with
- 10 196,572. The second number, which is 267,190, should be
- 11 replaced with 179,548. And the third number 17,679 should
- 12 be replaced with 17,024.
- 13 I also have changes on line 3 of page 6. The
- 14 424,442 should be 414,858. The 261,928 should be 253,483,
- 15 and the 162,514 should be 161,375.
- Q. Do you have any other changes to this
- 17 document?
- 18 A. No, sir.
- 19 Q. With those corrections, if I asked you the
- 20 same questions that appear in Exhibit No. 30 this morning,
- 21 would your answers be the same?
- 22 A. Yes, sir.
- 23 Q. Are those answers true and correct to the best
- 24 of your knowledge, information and belief?
- 25 A. Yes, sir.

- 1 MR. DUFFY: At this time I would offer into
- 2 evidence Exhibit No. 30.
- JUDGE RUTH: Exhibit 30, the surrebuttal
- 4 testimony of Brad Beecher, are there any objections to this
- 5 document, Staff?
- 6 MR. WILLIAMS: No objection.
- JUDGE RUTH: Praxair?
- 8 MR. CONRAD: No.
- 9 JUDGE RUTH: And Mr. Coffman?
- MR. COFFMAN: No.
- 11 JUDGE RUTH: Okay. Exhibit 30 is admitted
- 12 into the record.
- 13 (EXHIBIT NO. 30 WAS RECEIVED INTO EVIDENCE.)
- 14 BY MR. DUFFY:
- 15 Q. Finally, I would like you to turn your
- 16 attention to what's been marked for purposes of
- 17 identification as Exhibit No. 106, which is your
- 18 supplemental testimony regarding Empire's change of
- 19 possession on fuel and purchased power expense that's
- 20 previously been filed with the Commission. I would ask you
- 21 if you have any changes or corrections to that document?
- 22 A. No changes or corrections. This summarized
- 23 the change of position and will be incorporated mostly in a
- 24 Unanimous Stipulation that the parties intend to file.
- 25 Q. Are those answers as they appear there -- if I

- 1 ask you the same questions, would your answers be the same,
- 2 with that clarification?
- 3 A. Yes, sir.
- 4 Q. And are those answers true and correct to the
- 5 best of your knowledge, information and belief?
- 6 A. Yes, sir.
- 7 MR. DUFFY: With that, I would offer into
- 8 evidence Exhibit No. 106.
- 9 JUDGE RUTH: Exhibit 106 regarding
- 10 Mr. Beecher's supplemental testimony has been offered. Are
- 11 there any objections? Staff?
- MR. WILLIAMS: No objection.
- JUDGE RUTH: Praxair?
- MR. CONRAD: No, ma'am.
- JUDGE RUTH: Public Counsel?
- MR. COFFMAN: No.
- 17 JUDGE RUTH: Okay. Exhibit 106 is also
- 18 admitted into the record. Thank you.
- 19 (EXHIBIT NO. 106 WAS RECEIVED INTO EVIDENCE.)
- MR. DUFFY: And with the parties' permission,
- 21 I believe the stipulation, the Unanimous Stipulation and
- 22 Agreement on the State Line capital costs, which is the
- 23 subject of this hearing this morning, has been marked for
- 24 purposes of identification as Exhibit No. 82.
- 25 And simply to take advantage of this

- 1 opportunity, I guess I would offer a copy of that
- 2 Stipulation into evidence as Exhibit No. 82.
- JUDGE RUTH: That was the Unanimous Stip and
- 4 Agreement on the State Line combined cycle unit capital
- 5 costs?
- 6 MR. DUFFY: Yes, ma'am.
- 7 JUDGE RUTH: That's been offered. It's marked
- 8 as Exhibit 82. Are there any objections, parties?
- 9 MR. WILLIAMS: No objection.
- MR. CONRAD: No.
- 11 JUDGE RUTH: It's admitted into the record
- 12 then. Thank you.
- 13 (EXHIBIT NO. 82 WAS RECEIVED INTO EVIDENCE.)
- 14 MR. DUFFY: I think that deals with all the
- 15 preliminaries with Mr. Beecher, and so I would tender him
- 16 for cross-examination.
- JUDGE RUTH: Okay. I understand that the
- 18 parties may have agreed to waive cross-examination on this
- 19 witness; is that correct?
- 20 MR. WILLIAMS: That's correct.
- MR. CONRAD: That's correct.
- MR. COFFMAN: Yes.
- 23 JUDGE RUTH: Then we'll move to questions from
- 24 the Bench. Commissioner Simmons, do you have questions?
- 25 COMMISSIONER SIMMONS: I do not.

- JUDGE RUTH: Commissioner Gaw?
- 2 COMMISSIONER GAW: Yes.
- 3 QUESTIONS BY COMMISSIONER GAW:
- 4 Q. I would like to repeat my earlier question,
- 5 and maybe I can -- that will assist me here. Can you
- 6 explain to me the difference in your position between the
- 7 original testimony that you offered in your direct, the
- 8 adopted direct and the rebuttal and what you have agreed to
- 9 now as far as the company is concerned?
- 10 A. The company filed both direct and rebuttal
- 11 testimony that basically said, we think this plant is -- and
- 12 the cost of this plant is just and reasonable when you
- 13 compare it to the rest of the market.
- 14 There was a contractor issue with Fru-Con, and
- 15 Mr. Featherstone pointed that out in his testimony, as well
- 16 as reflecting on some previous decisions this Commission has
- 17 made with regard to Lasene, Iatan, Wolf Creek and Callaway.
- 18 When we read through those documents, it was
- 19 clear to us that the Commission has not ruled in favor of
- 20 places where there's been contractor error in the past.
- 21 They have said that's on the company.
- 22 We had identified this Fru-Con issue as about
- 23 a \$12 million issue. At least from Empire's perspective,
- 24 and I can't speak for the other parties, we negotiated to
- 25 this \$8.3 million number, as opposed to \$12 million to

- 1 reflect some of the things that Mr. Wilson said previous to
- 2 me about Fru-Con could have never built this for
- 3 \$5.3 million, there were going to be change orders.
- 4 And so that's the reasoning that we negotiated
- 5 to that position is what we perceived as risk of losing the
- 6 whole 12 million from you-all, based on previous decisions,
- 7 and then also based on the fact that we really think
- 8 8.3 million is what's associated with Fru-Con given
- 9 estimates on what it would have maybe taken Fru-Con to
- 10 actually build the job.
- 11 Q. Do you know whether there were change orders
- 12 that came about after the second contractor took over?
- 13 A. There were no change orders to Fru-Con.
- 14 Nooter Erickson Construction Company signed what was called
- 15 a time and material contract. Mr. Wilson referred to that
- 16 as a T&M contract. Basically, what it allows for is they
- 17 just bill their actual expenses as they come.
- 18 Q. So when that contract was signed, at that
- 19 point in time the company couldn't have estimated how much
- 20 the cost of completing the contract would have been by
- 21 looking at the contract itself? It would have had to have
- 22 made the estimates based upon what they foresaw in the
- 23 market and other things? Would that be accurate? And if
- 24 you want to use your own words, please do.
- 25 A. We could have estimated, and part of what

- 1 happened is we had to estimate based on how the job was
- 2 left, and so that and some of the issues about where
- 3 equipment was laid and where tube bundles were laid caused
- 4 Nooter Erickson to do some things that they may not have did
- 5 if they were on the job themselves the whole time.
- 6 The other thing that happened on this job is
- 7 there was a lack of skilled labor, which also was talked
- 8 about earlier. We had to pay increased -- we started at
- 9 Joplin, Missouri rates. Could not attract enough
- 10 pipefitters and laborers, so we went to Springfield rates.
- 11 We could not attract and get our forces full yet, and so we
- 12 added an incentive piece on top of that, and we were able to
- 13 get enough labor to the job at that time.
- 14 At this point in time, the steam turbine has
- 15 made about 30 megawatts, and both combustion turbines have
- 16 operated near full load. We have not yet made 500
- 17 megawatts.
- 18 Q. Do you have any estimates on the time to get
- 19 to that point at this stage?
- 20 A. Our intent or belief right now is that we will
- 21 reach 500 megawatts by the end of the week. There's a big
- 22 difference between that and the in-service criteria that
- 23 we've agreed to.
- Q. All right. You want to venture into the
- 25 June 1st deadline for me? Was that -- at the point in time

- 1 when the June 1st deadline was placed, and I assume it was
- 2 placed in the Fru-Con contract, the rationale for that
- 3 deadline was what?
- 4 A. There were about three items, three distinct
- 5 items that went into June 1, and one is a contract year
- 6 requirement for capacity that the Southwest Power Pool has,
- 7 and right now there is no penalty if you don't meet that
- 8 requirement, but the power pool requires and we have
- 9 contractually obligated to provide 12 percent capacity
- 10 margin, at a minimum. So June 1 is critical for your new
- 11 load growth.
- 12 Concurrent with this, we had two purchased
- 13 power contracts that were expiring, one with Southwestern
- 14 Public Service Company for 45 megawatts and one with Kansas
- 15 Gas & Electric Company for 80 megawatts. So we had
- 16 125 megawatts of capacity expiring.
- 17 And while June is not your typical month to
- 18 peak, it's not unlikely, outside of the weather today, but
- 19 it's not impossible for us to peak in June. So we had
- 20 calculated this \$12 million number based on a
- 21 five-hour-per-day, 16-hour-per-week schedule at 300
- 22 megawatts at approximately the then-current futures market
- 23 prices.
- 24 So if we had to go replace State Line Combined
- 25 Cycle on the open market, it was going to cost us in this

- 1 \$12 million a month range, and that was a estimate of what
- 2 market purchases would have cost. With the transmission
- 3 situation today, if it's hot, there's no guarantee I could
- 4 have bought it at any price, and it may have been more and
- 5 it may have been less, but that was our best estimate at the
- 6 time.
- 7 Q. Were you familiar -- are you familiar with the
- 8 original contract with Fru-Con?
- 9 A. Not near to the extent Mr. Wilson was.
- 10 Q. That's all right.
- 11 The decision to use June 1st as far as the --
- 12 and I assume that the June 1st date was also relevant as far
- 13 as this rate case is concerned, is it not?
- 14 A. As this rate case has played out, the
- 15 in-service criteria is July 31 of 2001. We have a true-up
- 16 in this case through the end of June 30. So from this rate
- 17 case perspective, June 1 was not -- as it has played out,
- 18 June 1 was not a driving factor.
- 19 Q. Was it ever a driving factor?
- 20 A. From my perspective, June 1 was always a power
- 21 pool requirement economic risk to Empire if we had to be on
- 22 the market for purchased power.
- 23 Q. Were you involved in the second negotiation on
- 24 getting the second contractor into the job?
- 25 A. No, sir, I was not. I was not employed with

- 1 Empire at that time.
- Q. When did you start your work, by the way?
- 3 A. I worked for Empire from 1988 until summer of
- 4 '99. I left, went to Black & Veatch Corporation, and then I
- 5 returned in February, I believe, of 2001.
- 6 Q. So your exposure to this case, is it limited
- 7 to your employment with Empire or were you also familiar
- 8 with it through your work at Black & Veatch?
- 9 A. I was very involved on the front end of this 10 project.
- 11 Q. Which would have been when?
- 12 A. Which would have been in '98-'99 when we were
- 13 putting the project together, going through economic
- 14 analysis. I was, then, at Empire not involved in the
- 15 construction arm of Black & Veatch that was working on this
- 16 project. I was in a consulting arm of Black & Veatch and --
- Q. Were you -- I'm sorry.
- 18 A. I really didn't have any involvement in the
- 19 construction side of this project in my absence.
- 20 Q. So your familiarity with it then resurfaces
- 21 upon your reemployment with Empire?
- 22 A. That's correct.
- 23 COMMISSIONER GAW: That's all the questions I
- 24 have. Thank you.
- 25 JUDGE RUTH: Commissioner Simmons?

- 1 QUESTIONS BY COMMISSIONER SIMMONS:
- 2 Q. I do just have one question. It's a question
- 3 of curiosity. I'm looking at are your rebuttal testimony,
- 4 Mr. Beecher, and as you start to talk about the State Line
- 5 Combined Cycle Plant, there's one segment, I guess it's on
- 6 page 3, line 12, where you start to talk about the risk
- 7 involved in the project, and I believe you go on to say that
- 8 the risk could have -- you could have had a much less
- 9 riskier role in the project than what you did.
- 10 I guess I'm looking at, as I continue on down
- 11 with your testimony and you get to the final cost, if you
- 12 would have had a general contractor, do you know how much
- 13 that cost would have been compared to not taking as much
- 14 risk? Because I'm assuming that, you know, by going in a
- 15 different direction, that, you know, your statement is that
- 16 you're reducing the cost.
- 17 A. Two things to consider here. We could have
- 18 tried to negotiate an EPC contract, an engineer, procure,
- 19 construct contract for a fixed price. Firms like Black &
- 20 Veatch provide that service. Firms like Bectel provide that
- 21 kind of service. So it's a fixed price all-in price, and so
- 22 they have to build in risk to cover that.
- The market has changed significantly from '97
- 24 to '98 'til today. My understanding and my knowledge from
- 25 Black & Veatch is that EPC firms are pretty much full up

- 1 right now. So the premium that you're going to pay has
- 2 changed over time. My estimate is going to be someplace
- 3 between 5 and 20 percent.
- 4 State Line was a little bit more complicated
- 5 than a green field EPC site, because we had this existing
- 6 combustion turbine sitting there. So if you wanted an
- 7 overall plant guarantee, they were going to have to up the
- 8 ante, in my opinion, or up what they call the profit
- 9 percentage, because they didn't know exactly what State
- 10 Line 2, the existing combustion turbine was going to -- how
- 11 it was going to perform.
- 12 So short answer, no, I do not have an exact
- 13 number, but there would have been a profit and contingency
- 14 amount that we would have had to pay an EPC contractor
- 15 without a doubt.
- 16 COMMISSIONER SIMMONS: Thank you. That's all
- 17 the questions I have.
- 18 JUDGE RUTH: Do the parties have recross based
- 19 on the questions from the Bench, Mr. Conrad?
- MR. CONRAD: No, ma'am. Thank you.
- JUDGE RUTH: Mr. Coffman?
- MR. COFFMAN: No.
- JUDGE RUTH: And Staff?
- MR. WILLIAMS: No.
- 25 JUDGE RUTH: Empire, do you have redirect?

- 1 MR. DUFFY: No, your Honor.
- JUDGE RUTH: Thank you, Mr. Beecher. You may
- 3 step down.
- 4 THE WITNESS: Thank you, your Honor.
- 5 (Witness excused.)
- 6 JUDGE RUTH: It's my understanding, Staff, you
- 7 are set to call your witness now.
- 8 MR. WILLIAMS: Yes. Staff calls
- 9 Mr. Featherstone.
- 10 (Witness sworn.)
- 11 JUDGE RUTH: Thank you. Please be seated.
- 12 Mr. Williams.
- 13 CARY G. FEATHERSTONE testified as follows:
- 14 DIRECT EXAMINATION BY MR. WILLIAMS:
- 15 Q. Would you please state and spell your name.
- 16 A. Cary G. Featherstone. Last name is spelled
- 17 F-e-a-t-h-e-r-s-t-o-n-e.
- 18 Q. And by whom are you employed?
- 19 A. Missouri Public Service Commission.
- Q. In what capacity?
- 21 A. I'm a regulatory auditor.
- Q. And did you cause to be prefiled in this case
- 23 testimony that's highly confidential in nature that's
- 24 designating the direct testimony of Cary G. Featherstone
- 25 that's marked for identification in this proceeding as

- 1 Exhibit 45?
- 2 A. Yes, I did.
- 3 Q. Do you have any revisions to that testimony?
- A. I have a couple. Relates to some of the
- 5 information that at the time I filed it was highly
- 6 confidential which has been declassified. So if I can go
- 7 through.
- 8 Q. If you would go through those changes, please.
- 9 A. Schedules 3, 4, 5, 6 and 7 have been
- 10 declassified from highly confidential to nonproprietary in
- 11 their entirety.
- 12 JUDGE RUTH: 3, 4, 5, 6 and 7?
- THE WITNESS: Yes.
- 14 BY MR. WILLIAMS:
- Q. Do you have any other changes?
- 16 A. Yes. There are several, and they all relate
- 17 to the declassification of highly confidential. Page 23,
- 18 lines 19 and 20, and 23 and 24, the dollar amounts that
- 19 appear as highly confidential should now be declassified to
- 20 nonproprietary.
- 21 Continuing, page 32, lines 12, 17 and 19
- 22 should also be declassified. Page 37, line 21 should be
- 23 declassified. Page 39, line 11, page 40, line 14, and
- 24 page 42, line 8 should all be declassified.
- Q. Do you have any further revisions?

- 1 A. Not to my knowledge.
- 2 O. Did you also cause to be filed a
- 3 nonproprietary version of that testimony that's been marked
- 4 as Exhibit No. 46?
- 5 A. Yes.
- 6 Q. If I were to ask you the questions that are
- 7 set forth in Exhibits 45 and 46, would your answers be the
- 8 same today as they were as set forth in that testimony with
- 9 the revisions you've just made?
- 10 A. They would.
- MR. WILLIAMS: I offer Exhibits 45 and 46.
- 12 JUDGE RUTH: Exhibit 45 is the direct
- 13 testimony of Mr. Featherstone. That's the HC version. And
- 14 Exhibit 46 is the nonproprietary version of
- 15 Mr. Featherstone's direct testimony. It's my understanding
- 16 that the parties have no objections to these documents being
- 17 admitted into the record; is that correct?
- 18 MR. CONRAD: That is correct.
- MR. COFFMAN: That's correct.
- MR. DUFFY: Yes.
- 21 JUDGE RUTH: Then Exhibit 45 and Exhibit 46
- 22 are received into the record.
- 23 (EXHIBIT NOS. 45 AND 46 WERE RECEIVED INTO
- 24 EVIDENCE.)
- MR. WILLIAMS: I'd like to get some exhibits

- 1 marked, your Honor.
- 2 JUDGE RUTH: Okay. The next number I have is
- 3 107.
- 4 MR. WILLIAMS: That would be the revised
- 5 surrebuttal testimony of Cary Featherstone, HC version.
- 6 JUDGE RUTH: 107, you said revised
- 7 surrebuttal?
- 8 MR. WILLIAMS: Yes. And 108 then would be the
- 9 nonproprietary version of that testimony. Let the record
- 10 reflect I've given three copies of each of these to the
- 11 court reporter.
- 12 (EXHIBIT NO. 107 AND 108 WERE MARKED FOR
- 13 IDENTIFICATION BY THE REPORTER.)
- 14 BY MR. WILLIAMS:
- 15 Q. Mr. Featherstone, have you also caused to be
- 16 prepared revised testimony that's been filed in this case?
- 17 A. Yes.
- 18 Q. And have those been marked as Exhibit Nos. 107
- 19 and 108?
- 20 A. They have.
- 21 O. And Exhibit 107 contains highly confidential
- 22 information while Exhibit 108 is the same with that
- 23 information redacted?
- 24 A. That's correct.
- Q. Do you have any revisions to those exhibits?

- 1 A. Not to my knowledge.
- 2 Q. If I were to ask you the questions set forth
- 3 in those exhibits today, would your answers be the same?
- 4 A. They would.
- 5 MR. WILLIAMS: I offer Exhibits 107 and 108.
- 6 JUDGE RUTH: Exhibits 107 and 108, the revised
- 7 surrebuttal testimony of Mr. Featherstone, the HC copy and
- 8 the NP copy, have been offered. Are there any objections to
- 9 these exhibits from the parties?
- 10 (No response.)
- 11 Okay. Seeing no objections, Exhibits 107 and
- 12 108 are received into the record.
- 13 (EXHIBIT NOS. 107 AND 108 WERE RECEIVED INTO
- 14 EVIDENCE.)
- MR. WILLIAMS: I would also like to get
- 16 another exhibit marked. This is the Supplemental Testimony
- 17 in Support of the Staff's Change in Position Regarding Fuel
- 18 and Purchased Power Expense of Cary G. Featherstone.
- JUDGE RUTH: So Exhibit 109.
- 20 MR. DUFFY: Just for my purposes, is that
- 21 what's the document filed apparently May 22nd called Direct
- 22 Testimony in Support of the Stipulation and Agreement
- 23 Regarding Fuel and Purchased Power Expense? Do I have the
- 24 right document?
- 25 MR. WILLIAMS: No. This is a new document.

- 1 JUDGE RUTH: Mr. Williams, is this one that
- 2 has been filed yet?
- MR. WILLIAMS: I believe it is June 1st.
- 4 JUDGE RUTH: So that was Friday?
- 5 MR. WILLIAMS: Right.
- 6 JUDGE RUTH: Do you want to go off the record
- 7 for five minutes and we'll make sure everyone has copies?
- 8 MR. DUFFY: No. I'll trust him. I don't
- 9 think they caught up with me in the circulation. Go ahead
- 10 and proceed.
- 11 JUDGE RUTH: You don't need a moment to look
- 12 at them, Mr. Duffy?
- MR. DUFFY: I trust him.
- MR. WILLIAMS: If you'd like, I've got three
- 15 copies for the court reporter.
- 16 JUDGE RUTH: Are you offering these at this
- 17 time, Mr. Williams?
- 18 MR. WILLIAMS: I think I want to establish
- 19 that Mr. Featherstone has testified to what's in these
- 20 exhibits.
- JUDGE RUTH: Continue, then, please.
- 22 (EXHIBIT NO. 109 WAS MARKED FOR IDENTIFICATION
- 23 BY THE REPORTER.)
- 24 BY MR. WILLIAMS:
- Q. Mr. Featherstone, have you caused to be filed

- 1 in this case supplemental testimony in support of the
- 2 Staff's change in position regarding fuel and purchased
- 3 power?
- 4 A. I have.
- 5 Q. Has that been marked as Exhibit 109?
- 6 A. Yes.
- 7 Q. If I were to ask you the questions that are
- 8 set forth in that exhibit, do you have any -- first, do you
- 9 have any changes to that exhibit?
- 10 A. No, I don't.
- 11 Q. If I were to ask you the questions that are
- 12 set forth in that exhibit here today, would your answers be
- 13 the same as what's set forth therein?
- 14 A. They would.
- MR. WILLIAMS: I offer Exhibit 109.
- JUDGE RUTH: Exhibit 109, the supplemental
- 17 testimony in support of Staff's change in position regarding
- 18 the fuel and purchased power, has been offered. Do the
- 19 parties have any objections to this document being received
- 20 into the record?
- MR. CONRAD: No.
- JUDGE RUTH: Praxair says no. Public Counsel?
- MR. COFFMAN: No.
- JUDGE RUTH: And Empire?
- MR. DUFFY: No.

- 1 JUDGE RUTH: Then Exhibit 109 is received.
- 2 (EXHIBIT NO. 109 WAS RECEIVED INTO EVIDENCE.)
- 3 MR. WILLIAMS: I tender the witness.
- 4 JUDGE RUTH: Thank you. And again, do the
- 5 parties have any cross-examination or has that all been
- 6 waived?
- 7 MR. DUFFY: We waive cross.
- JUDGE RUTH: Mr. Conrad?
- 9 MR. CONRAD: Pursuant to the earlier
- 10 indication that we had agreement in principle on those
- 11 issues, that stipulation is as yet, as you know, unexecuted,
- 12 but it's in the process of being brought together. Pursuant
- 13 to that understanding, we would have no cross for this
- 14 witness under that understanding.
- 15 JUDGE RUTH: That's a good point. I'll make a
- 16 note on the record that that Stipulation and Agreement is
- 17 only in principle. It's expected to be filed later today,
- 18 and if something happens and it is not, we will revisit this
- 19 issue.
- 20 Okay. With that, cross-examination is waived.
- 21 Questions from the Bench, Commissioner Simmons?
- 22 COMMISSIONER SIMMONS: I don't have any at
- 23 this time. Thank you.
- JUDGE RUTH: Commissioner Gaw?
- 25 QUESTIONS BY COMMISSIONER GAW:

- 1 Q. I realize that you have filed some direct.
- 2 I'd like for you, if you could, please, to tell me, in
- 3 regard to the stipulation, the rationale for the Staff's
- 4 change in position regarding construction costs that have
- 5 been in issue prior to that stipulation being filed.
- A. The Staff's original filing contained a
- 7 discussion, kind of an overview of the construction project,
- 8 the State Line Combined Cycle Unit, and identified
- 9 approximately \$31 million of overruns. \$12 million of those
- 10 overruns were identified as the installation of the heat
- 11 recovery steam generator, the HRSGs is what it's been
- 12 referred to as.
- 13 I don't see the settlement that we reached
- 14 with Empire as materially different from that original
- 15 position. The original contract that was awarded Fru-Con
- 16 was \$5.3 million. There were two other bidders that ranged
- 17 upwards of almost \$7 million, \$6.9 million, I believe, to be
- 18 exact.
- 19 It was our belief in review of the
- 20 documentation that was provided by Empire and information
- 21 that was supplied by their construction management team
- 22 through interview processes that the \$5.3 million original
- 23 estimate of Fru-Con probably was not a number that could be
- 24 sustained. It was going to have some changes to it.
- In Mr. Wilson's analysis done outside the

- 1 context of the rate case, he was engaged to evaluate and
- 2 assess the dollar impact to the loss in schedule and the
- 3 replacement/removal of Fru-Con with Nooter Erickson.
- 4 And in his report, as he went through the
- 5 analysis, he determined that the dollar amount that the
- 6 HRSGs should be installed for was in the neighborhood of
- 7 8 million, 8.3 to \$8.6 million. It was Staff's position
- 8 that that would form a good basis for a settlement if we
- 9 could reach that level.
- 10 You need to remember that the final number for
- 11 the installation of the HRSGs with the Fru-Con settlement,
- 12 Fru-Con's invoices to date and the Nooter Erickson time and
- 13 material contract, that the total installation cost was
- 14 approximately \$16.6 million.
- So when we were assessing the settlement with
- 16 the company, you know, at no time were we interested in the
- 17 settlement with Fru-Con, the \$1 million that we were
- 18 speaking of this morning. That was -- that was really off
- 19 the table for us. We felt that the company should absorb
- 20 that and believe they have.
- 21 They went through an arbitration process, the
- 22 beginning stages of an arbitration process, but we felt that
- 23 that was between Fru-Con and Empire and Western Resources,
- 24 who was the other partner of the State Line Combined Cycle
- 25 Unit.

- 1 So from our perspective, the settlement with
- 2 Fru-Con did not enter into our negotiations with the company
- 3 in this case.
- 4 Q. So if I'm understanding you correctly, then,
- 5 the basis for Staff's change in position has more to do with
- 6 what you believe the reasonable value of the -- or the
- 7 reasonable cost of the construction of the State Line unit
- 8 should have been; is that accurate?
- 9 A. Yes. It should have been absent what's
- 10 referred to as the contractor error or contractor failure
- 11 performance issues.
- 12 O. You're still -- you're still above the, if I'm
- 13 not mistaken, with this settlement still above the second
- 14 lowest bid?
- 15 A. Yes.
- 16 Q. Is that accurate?
- 17 A. Yes. There were two, and I believe the
- 18 highest bid for the work that was identified in the latter
- 19 stages of 1999 when the bids -- I think the bids came in in
- 20 November of 1999, I believe the highest bid was close to
- 21 \$7 million.
- Q. All right. So we're even above the highest
- 23 bid with this settlement?
- 24 A. Yes.
- Q. And can you tell me why you believe it's

- 1 appropriate for that higher than the highest bid amount to
- 2 be this stipulated amount by Staff in this case?
- A. In our assessment, when we looked at
- 4 Mr. Wilson's report -- and I think it's important to
- 5 recognize that this report was not done in the context of
- 6 the rate case.
- 7 Mr. Wilson was engaged really shortly after
- 8 Fru-Con was terminated. Fru-Con was removed from site work,
- 9 I believe he said in April, early stages of April. They
- 10 were discussing it in the latter stages of March.
- 11 Mr. Wilson was engaged in the mid to late spring time frame.
- 12 His report was really a report that was
- 13 developed or he was retained to assess the actual cost in
- 14 damages, and I really want to say that the report was
- 15 probably developed to prepare for litigation. So it was not
- 16 done in the context of the rate case, and so that was
- 17 important from our perspective.
- 18 So it was more of an independent analysis.
- 19 Mr. Wilson is a -- was contracted. He is not an employee of
- 20 Empire, and he was independent from the project. He was
- 21 brought in to assess kind of in an after-fact fashion.
- In his report, it was his belief that the
- 23 Fru-Con had low bid and perhaps the other bidders were --
- 24 would have needed some change orders as well to finish up
- 25 the project on schedule. So as we went through the thought

- 1 process, we relied heavily on where he believed the dollar
- 2 amount would be, the final dollar amount for the
- 3 installation of the heat recovery system.
- 4 Q. The change orders that you're talking about,
- 5 do you see any -- are you aware of change orders that
- 6 occurred during the project from the original contract terms
- 7 and bid for proposal terms or whatever they were originally
- 8 called that added to the costs of this project? Did you see
- 9 any in looking at --
- 10 A. Yes, there were many change orders. One I've
- 11 used in my testimony. They related to the outside crane,
- 12 overhead crane. It's a maintenance crane for the combustion
- 13 turbines. It was not thought to be necessary or needed in
- 14 the original drawings of the project and was not in the
- 15 original estimates.
- 16 At some point the company decided that it
- 17 would be better to have an overhead crane for future
- 18 maintenance. It's very common to have a crane that allows
- 19 the units to be broken down, torn apart and to be inspected
- 20 and to maintain. That added, I think, approximately a
- 21 million dollars.
- That was not contemplated as part of the
- 23 original estimate, and it was certainly something that we
- 24 were not going to dispute, and it was -- we deemed it as it
- 25 was a management decision, that they saw fit that that

- 1 should be included in the project, and that's something that
- 2 we would have included in our original.
- 3 Q. You believe that was a prudent expenditure?
- 4 A. Yes.
- 5 Q. All right. Anything else?
- 6 A. Not that comes to mind. I mean, there were a
- 7 lot of change orders that relate to this issue of labor
- 8 cost, and as the Stipulation Agreement has envisioned that
- 9 we're going to address that further with the company in the
- 10 true-up phase of the rate case.
- 11 Q. Now, are we talking about the 8.3 or the
- 12 19 million now when you get into that?
- 13 A. The 8.3 from the stipulation is locked in.
- 14 It's the \$19 million.
- 15 Q. I'm going to go to that in a minute. I just
- 16 want to make sure that I'm understanding when you're talking
- 17 about labor costs at this point in time, which part you're
- 18 talking about.
- 19 A. The labor costs would have been primarily in
- 20 the \$19 million, and also the crane as well.
- Q. Oh, the crane would have as well?
- 22 A. Yes. The crane was not a -- was not a HRSG
- 23 scope work. It was outside that contract.
- Q. All right. Is there anything else that you
- 25 can tell me regarding the 8.3 million as to Staff's

- 1 believing that that is a more appropriate figure than the
- 2 three original bid prices that the company had in front of
- 3 it? I believe there were three.
- 4 A. I think the evidence or at least the documents
- 5 that we reviewed and accepted and the information provided
- 6 by Empire in terms of interviews, clearly the labor issue
- 7 and craft, skilled craft issue, trying to get welders and
- 8 electricians and boilermakers primarily to the site at the
- 9 time of the construction, the principal construction, I
- 10 think that definitely impacted, and we accepted that there
- 11 were going to be some additional overruns.
- 12 They were not dollars that the company was
- 13 going to anticipate or could have anticipated in its
- 14 original estimate. I think that would have impacted the
- 15 Fru-Con scope of work, if I can refer to it as that.
- 16 Q. Help me to understand that issue, because
- 17 maybe I'm making a bad assumption here, that that would --
- 18 that would have been the contractor's expense if there were
- 19 added costs if they stayed under the contract.
- 20 Were there provisions in the contract for
- 21 adding additional amounts because of labor shortage or other
- 22 issues regarding labor that you're familiar with?
- 23 A. While they were fixed contracts, all of them
- 24 except for the Nooter Erickson Construction contract, there
- 25 are provisions for change orders, the change in scope and

- 1 design, which is what the crane was as an example.
- Q. But that is not referring to a change in labor
- 3 costs, is it?
- 4 A. They could have invoked and submit and indeed
- 5 did submit change orders relating to the issue of labor
- 6 costs.
- 7 Q. Explain that to me, then.
- 8 A. The original estimate that was developed by
- 9 Black & Veatch, and there was an oversight by Empire, had to
- 10 do with developing labor rates based on the Joplin region.
- 11 That worked for a very short period of time. They simply
- 12 found that they could not attract the necessary number and
- 13 skill sets, the quality and experience levels that they were
- 14 looking for and needed for the project.
- 15 Q. And do you believe that that would have
- 16 qualified as a change order, instead of it falling as
- 17 additional cost to the original contractor if they had
- 18 stayed under the original contract that was offered and
- 19 accepted?
- 20 A. I don't believe they could have -- with
- 21 evidence that we've seen and based upon what was provided by
- 22 Empire, I don't believe they could have maintained schedule
- 23 nor attracted the quality of workmanship and craftsmen at
- 24 that level. So yes, I think that they had to do what they
- 25 did in terms of labor rates.

- 1 O. I'm understanding what you're telling me, but
- 2 I'm not sure you're answering my question.
- 3 A. I'm sorry.
- 4 Q. What I want to know is whether or not that
- 5 burden of the additional cost would have fallen on the
- 6 contractor or the company if they had maintained their
- 7 original contract, if you know?
- 8 A. I think the contracts provided -- provision
- 9 provided for that, for those kinds of changes.
- 10 Q. You do believe additional labor costs could
- 11 have fallen upon the company under the original contract?
- 12 A. Yes.
- 13 Q. And you've seen that provision?
- 14 A. I've looked at the contract. I couldn't take
- 15 you to that provision. I couldn't cite you what language
- 16 would permit that, but --
- 17 Q. Perhaps someone else will be able to at some 18 point.
- 19 Let's go to the 19 million. Tell me what's at
- 20 issue there and what the settlement contemplates that's
- 21 different from what you originally were proposing.
- 22 A. Last question first. There really isn't any
- 23 difference from what we originally proposed. We basically
- 24 maintained all along that in order for the company to
- 25 include these amounts in investment rate base, that they

- 1 should explain the \$19 million.
- What is different is that they have -- really,
- 3 the settlement contemplates a contingency. We believe that
- 4 they can and will be able to and felt all along that they
- 5 could provide a meaningful and satisfactory explanation.
- 6 The settlement contemplates that if they're
- 7 unable to do so to the satisfaction of Staff, they can
- 8 certainly challenge that and bring that issue before you.
- 9 But if they are unable to do so and they don't want to
- 10 challenge it, then there's a million-dollar contingency or
- 11 million-dollar hit additional over and above the
- 12 8.3 million. And these are total company project costs by
- 13 the way, not a Missouri jurisdictional allocated amount.
- 14 Q. Explain to me what's involved in the
- 15 \$19 million figure.
- 16 A. It's going to be the crane certainly is in the
- 17 19. There are other scope changes that I'm -- that escape
- 18 me. I don't have them all memorized. Certainly there are
- 19 this issue on labor and craft, a good portion of it.
- 20 Estimates run as high as 5 to \$6 million and maybe perhaps
- 21 even more that relate to this craft issue.
- 22 There was an incentive labor issue which they
- 23 had to provide certain bonuses and incentives, additional
- 24 incentives for some of the skilled workers. That amount is
- 25 estimated to be, I think, around 4 to 5 million.

- 1 So we think that when the company is able to
- 2 explain all the costs, that most of those can be explained.
- 3 Q. Now, so I'm tracking with you here, the
- 4 \$19 million figure, originally Staff's position in this case
- 5 was that how much of that should be allowed?
- 6 A. Right.
- 7 Q. How much?
- 8 A. Well, we did not allow it in my original
- 9 filing.
- 10 Q. The entire 19 million?
- 11 A. Right.
- 12 Q. Pursuant to the stipulation, how much is in
- 13 controversy?
- 14 A. It will be approximately a million dollars of
- 15 the total project costs.
- Q. So has Staff consented that \$18 million is
- 17 appropriate for the company in this stipulation?
- 18 A. Yes. That's premised upon the belief that the
- 19 company can do a better job of explaining the differences,
- 20 but we believe the explanations are there.
- 21 Q. And do you have those explanations in your
- 22 testimony that you've offered here or have you provided
- 23 testimony that indicates that Staff's position currently is
- 24 that \$18 million of that \$19 million are appropriate for the
- 25 company as far as rate base is concerned?

- A. Not to detail it in that fashion, I haven't.
- 2 That's contemplated for our -- another filing in the true-up
- 3 phase of the case, which at that time we would expect to
- 4 offer evidence as to whether they have indeed explained the
- 5 19 million or not.
- 6 Q. If the Commission agrees with this
- 7 Stipulation, would we have an opportunity at that future
- 8 date to do anything in regard to that \$18 million or would
- 9 we be looking at the \$1 million figure at that point in
- 10 time?
- 11 A. If you adopt the Stipulation --
- 12 Q. Yes.
- 13 A. -- it would be the \$1 million figure at that
- 14 time, if you adopt the Stipulation in its entirety.
- 15 Q. So Staff has consented to 8.3 plus 18 in this
- 16 provision; is that accurate?
- 17 A. Through this provision, yes.
- 18 Q. And your original position was that how much
- 19 of that should be allowed?
- 20 A. The original position was that the 19 had to
- 21 be explained, and we even when we filed your direct case
- 22 believed that explanation was forthcoming. So that in
- 23 effect really didn't change much as part of the Stipulation.
- Q. How much of that 19 million, if any, was --
- 25 are terms and conditions that were in the original contract

- 1 with Fru-Con? Any?
- 2 A. No.
- 3 Q. And were they as a part of anything else in
- 4 any other contract that we have in front of us, or were they
- 5 simply costs that you now believe were appropriately
- 6 incurred by the company in regard to construction of the
- 7 site?
- 8 A. I'm a little confused. Are you asking was
- 9 Fru-Con a part of any other contract itself?
- 10 Q. No. I'm asking you what -- I'm asking you the
- 11 genesis of the 19 million and whether or not any of that
- 12 related to Fru-Con. I believe you've already answered that
- 13 question.
- 14 A. That there were no Fru-Con-related costs. To
- 15 be more accurate, there were no HRSG installation costs,
- 16 either Nooter or Fru-Con, in the \$19 million.
- 17 Q. All right. And the \$19 million consists of
- 18 what kind of construction and labor costs and for what
- 19 purpose?
- 20 A. A large part of the \$19 million is referred to
- 21 as the mechanical side. It's the installation of the
- 22 non-heat-recovery-system items, the steam turbine, the new
- 23 combustion turbine, the conversion of Unit 2 to combined
- 24 cycle operation.
- There were a lot of costs associated with the

- 1 installation of the other materials, the erection of the
- 2 steam turbine building, and those costs were affected by
- 3 this labor cost issue that we spoke of, which makes up, I
- 4 believe, the vast majority of the \$19 million.
- 5 COMMISSIONER GAW: Thank you very much. Thank
- б уои.
- 7 JUDGE RUTH: Okay. Based on questions from
- 8 the Bench, will there be any recross, Praxair?
- 9 MR. CONRAD: Your Honor, just to clarify,
- 10 based on Judge Gaw's questions, if I could.
- JUDGE RUTH: Please, yes, move over.
- 12 RECROSS-EXAMINATION BY MR. CONRAD:
- 13 Q. Mr. Featherstone, Judge Gaw asked you a
- 14 question about the 8.3 million in the context of this
- 15 Stipulation. Do you recall that?
- 16 A. Yes.
- 17 Q. All right. Clarify for me, because I thought
- 18 how you answered his question seemed the reverse of what I
- 19 understood, and you-all may have been communicating but you
- 20 weren't communicating with me.
- 21 Pursuant to this Stipulation, the 8.3 million
- 22 that's been discussed, that is -- I think you said that was
- 23 locked up, and what you mean by that, I think, is that is
- 24 disallowed. Am I correct?
- 25 A. Yes and no. It is also the exact amount of

- 1 the inclusion coincidentally. 8.3 million, which is a
- 2 little bit confusing, is the disallowed amount, but it also
- 3 represents \$8.3 million, different \$8.3 million of the
- 4 amount that we have included per the Stipulation and
- 5 Agreement with the parties for the rate base inclusion for
- 6 the installation of the heat recovery steam generator.
- 7 Q. Now, as to the 19 million that he was
- 8 referring to, I believe you answered that if the Commission
- 9 were to approve this agreement, that the only thing that
- 10 would be in issue would be something like the 1 million or
- 11 the 1.2 that you characterized as the kicker.
- 12 I want you to hold that thought in your mind
- 13 because as I'm understanding it, and help me clarify that,
- 14 the Commission Staff would look at, review the information
- 15 that the company has yet to supply with respect to the
- 16 19 million. So far so good?
- 17 A. Yes.
- 18 Q. And not by reason of this Stipulation or by
- 19 its approval would the Commission be agreeing that that
- 20 19 million would go into rate base, you simply would look at
- 21 that and provide additional testimony. I think you
- 22 characterized it as an additional filing.
- 23 A. Yes.
- 24 Q. Which would support your conclusions as Staff
- 25 based on that review of the additional material that the

- 1 company would submit on the 19. So far so good?
- 2 A. Yes.
- 3 Q. And then the Commission would have the
- 4 opportunity in its discretion to consider that testimony and
- 5 make a decision about that 19 million. So far so good?
- 6 A. Yes.
- 7 Q. Now, then, clarify -- and that would be at a
- 8 future date. The only thing that the Stipulation is really
- 9 providing insofar as that 19 million is that mechanism that
- 10 I've just described?
- 11 A. Yes, but I believe --
- 12 Q. Plus the one -- the one million or the one
- 13 million two slice?
- 14 A. Right. It's the amount that the -- that's
- 15 identified on page 3 of the Stipulation. It's referred to
- 16 as a contingency for the \$19 million, and it's that
- 17 \$1 million amount.
- If, as an example, the company can only
- 19 identify 17-and-a-half million dollars, leaving a
- 20 one-and-a-half-million-dollar difference, the adoption of
- 21 the Stipulation and Agreement would only permit \$1 million
- 22 disallowance in addition to the Fru-Con of 8.3 million.
- 23 Q. But would -- I guess the question then maybe
- 24 underlying Judge Gaw's question, the Staff would review what
- 25 the company would submit so far as the 19. By approving

- 1 this Stipulation, it's not -- is it your understanding that
- 2 the Commission is surrendering any decisional discretion
- 3 with respect to that 19 million at this time?
- 4 A. I think that's more of a --
- 5 Q. Didn't mean to ask a legal question. I'm
- 6 sorry if I did.
- 7 A. That's more of a legal question, but I don't
- 8 think so.
- 9 Q. But they could -- reviewing your-all's future
- 10 filing and what material the company might have, they would
- 11 be able to make a decision at that time with respect to all
- 12 or part of that 19 million?
- 13 A. Yes, but I think it's embodied in the
- 14 Stipulation and Agreement. I think if they went beyond
- 15 that, then they would not -- they would not be bound by the
- 16 Stipulation and Agreement.
- Q. Okay. And that's -- that was kind of my
- 18 point.
- 19 MR. CONRAD: Okay. Thank you. Judge Gaw, I
- 20 hope that clarified.
- JUDGE RUTH: Public Counsel?
- MR. COFFMAN: No questions.
- JUDGE RUTH: Empire?
- 24 RECROSS-EXAMINATION BY MR. DUFFY:
- Q. Just a brief point of clarification. This

- 1 notion that Empire is going to supply additional reasons for
- 2 the things underlying the 19 million, has Empire supplied
- 3 information to the Staff already in the form of responses to
- 4 Data Requests or interviews covering this topic?
- 5 A. Covering the \$19 million or covering the plant
- 6 itself, yes.
- 7 Q. Okay. I just wanted to -- so it's fair to say
- 8 that what the Staff is looking for is additional
- 9 justification or explanation as opposed to the company just
- 10 now providing something for them, because the company has
- 11 provided documentation and information in the past, the
- 12 Staff just wants more?
- 13 A. Right.
- 14 MR. DUFFY: That's all I have.
- JUDGE RUTH: Mr. Williams, redirect?
- MR. WILLIAMS: Just briefly.
- 17 REDIRECT EXAMINATION BY MR. WILLIAMS:
- 18 Q. Mr. Featherstone, you referred to \$1 million
- 19 being an issue between the 18 and the 19 million. As part
- 20 of the Stipulation and Agreement, isn't it required of the
- 21 company that it prove up the total amount up to or even
- 22 exceeding the 19 million in order for Staff to favorably
- 23 recommend that amount?
- 24 A. Yes. And also there's a provision that the
- 25 project was capped. If you look at paragraph 7 on page 3 of

- 1 the Stipulation and Agreement, the amount is \$23.2 million
- 2 dollars. So that if the project comes in over that
- 3 estimate -- the plant's still being constructed, so it is an
- 4 estimate -- the company has agreed through this Stipulation
- 5 to provide detailed information on why the final project
- 6 cost is over that amount.
- 7 Q. So when you're saying there's one million in
- 8 issue, you're saying that because of the 18 million that the
- 9 Staff's agreeing to?
- 10 A. Right.
- 11 Q. But the company will actually have to prove up
- 12 the full amount?
- 13 A. Yes.
- MR. WILLIAMS: No further questions.
- JUDGE RUTH: Okay. Mr. Featherstone, you may
- 16 step down.
- 17 (Witness excused.)
- 18 We need to take a short recess for the court
- 19 reporter and everyone else. We'll start back up at 20 after
- 20 11.
- 21 (A recess was taken.)
- JUDGE RUTH: We are back on the record, and I
- 23 believe we are ready for Staff to call their next witness.
- 24 MR. WILLIAMS: Staff calls Mark Oligschlaeger.
- 25 (Witness sworn.)

- 1 JUDGE RUTH: Mr. Williams.
- 2 MARK OLIGSCHLAEGER testified as follows:
- 3 DIRECT EXAMINATION BY MR. WILLIAMS:
- 4 Q. Would you please state and spell your name.
- 5 A. My name is Mark L. Oligschlaeger. The last
- 6 name is spelled O-l-i-g-s-c-h-l-a-e-g-e-r.
- 7 Q. Would you state your employer and the capacity
- 8 in which you're employed.
- 9 A. I work for the Missouri Public Service
- 10 Commission as a regulatory auditor.
- 11 Q. Did you prepare direct testimony that's been
- 12 marked as Exhibit No. 65 that contains highly confidential
- 13 information?
- 14 A. Yes, I did.
- 15 Q. Did you also prepare a nonproprietary version
- 16 of that testimony where the highly confidential information
- 17 has been redacted that's been marked as Exhibit No. 66?
- 18 A. Yes.
- 19 Q. Do you have any revisions to either of those
- 20 exhibits?
- 21 A. No, I do not.
- Q. If I were to ask you the questions that are
- 23 contained in those exhibits, would your answers here today
- 24 be the same?
- 25 A. Yes, they would.

- 1 MR. WILLIAMS: I offer Exhibits 65 and 66.
- 2 JUDGE RUTH: Okay. Exhibit 65 is the HC
- 3 direct. Exhibit 66 is the NP direct. Are there any
- 4 objections from the parties to these two exhibits?
- 5 MR. CONRAD: No.
- 6 JUDGE RUTH: Okay. Exhibit 65 and 66 are
- 7 received into the record.
- 8 (EXHIBIT NOS. 65 AND 66 WERE RECEIVED INTO
- 9 EVIDENCE.)
- 10 BY MR. WILLIAMS:
- 11 Q. Mr. Oligschlaeger, did you also prepare what's
- 12 been marked as Exhibit No. 67, the surrebuttal testimony of
- 13 Mark Oligschlaeger?
- 14 A. Yes, I did.
- 15 Q. Do you have any changes to that exhibit?
- 16 A. No, I do not.
- 17 Q. If I were to ask you the questions contained
- 18 in that exhibit, would your answers be the same as set forth
- 19 therein?
- 20 A. Yes, they would.
- MR. WILLIAMS: I offer Exhibit No. 67.
- JUDGE RUTH: Exhibit 67, Mr. Oligschlaeger's
- 23 surrebuttal, has been offered. Are there any objections
- 24 from the parties?
- 25 (No response.)

- 1 Seeing no objections, Exhibit 67 is received
- 2 into the record.
- 3 (EXHIBIT NO. 67 WAS RECEIVED INTO EVIDENCE.)
- 4 MR. WILLIAMS: I offer Mr. Oligschlaeger for
- 5 cross-examination.
- 6 JUDGE RUTH: Thank you. It's my understanding
- 7 that the parties have agreed that there will be no
- 8 cross-examination on this witness; is that correct?
- 9 MR. COFFMAN: That's correct.
- 10 JUDGE RUTH: Seeing the parties' agreement,
- 11 then we will move to questions from the Bench. Commissioner
- 12 Gaw?
- 13 COMMISSIONER GAW: Thank you.
- 14 QUESTIONS BY COMMISSIONER GAW:
- Q. Good morning.
- 16 A. Good morning.
- 17 Q. You are familiar, I take it, with the
- 18 Stipulation that's been entered into by the parties on
- 19 construction costs; is that correct?
- 20 A. Yes, I am.
- 21 Q. Has your position changed in regard to your
- 22 original testimony as to what is appropriate for allowance
- 23 in calculation of rate base in this case?
- 24 A. It has changed to the extent that in -- at the
- 25 time I prepared these testimonies, our position was that no

- 1 amount of the cost overrun should be reflected in rates
- 2 until a further explanation or discussion of the reasons why
- 3 these overruns occurred had been granted.
- 4 Q. All right. And have you received that
- 5 explanation?
- 6 A. I believe we have through discussions with the
- 7 company, in responses to data request responses, through a
- 8 number of different sources. We are satisfied with the --
- 9 generally satisfied with the explanations that have been
- 10 granted as they relate to the \$19 million of cost overruns
- 11 that don't apply to the HRSGs.
- 12 All that's left at this point, we'd like to
- 13 see this information brought together in a more easy to --
- 14 or brought together in a document that we can look at and
- 15 the Commission can look at, and at that point we expect that
- 16 we can sign off on that.
- 17 Q. So your position has changed to the extent
- 18 that you believe you now have more information regarding the
- 19 \$19 million question; is that accurate?
- 20 A. That's accurate.
- 21 Q. But you are not satisfied that you received
- 22 all the information necessary to make a final recommendation
- 23 on that 19 million; is that accurate?
- 24 A. Well, I think the Stipulation reflects the
- 25 treatment that would be appropriate if no further

- 1 explanation is received, and that is to allow rate base
- 2 recovery of 18 of the 19 million.
- 3 Q. So you believe that approximately \$18 million
- 4 of that \$19 million you now have sufficient information that
- 5 you're comfortable that that is appropriate to include in
- 6 the rate base calculation?
- 7 A. That is correct.
- 8 Q. In regard to did you -- you also testified in
- 9 regard to the Fru-Con question; is that correct?
- 10 A. That is correct.
- 11 Q. Has your position changed in regard to that
- 12 part of this case?
- 13 A. Once again, in the sense that our direct case
- 14 did not reflect any recovery or rate base treatment of the
- 15 cost overruns associated with the Fru-Con scope or the HRSGs
- 16 piece, however you want to look at it, after further
- 17 discussions with the parties and looking at all the
- 18 documentation that was made available to us during this
- 19 entire case, we believe that a reasonable resolution of this
- 20 would be to allow recovery of the \$8.3 million that's
- 21 specified in the -- or I know it's confusing because the
- 22 8.3 million is the amount of the disallowance and the amount
- 23 of the recovery, but we think allowing recovery of
- 24 \$8.3 million of those costs is a just resolution of our
- 25 concerns.

- 1 Q. Based upon what?
- 2 A. I think as Mr. Featherstone indicated, based
- 3 upon our belief that some amount of cost overruns above the
- 4 original estimate for the scope of work would have occurred
- 5 under any circumstances even without consideration of the
- 6 contractor performance issues that ultimately developed with
- 7 Fru-Con.
- 8 Q. Have you identified those or is that just
- 9 something that your gut is telling you and your experience?
- 10 A. As once again indicated with Mr. -- by
- 11 Mr. Featherstone, we relied to some degree on the report
- 12 developed for Empire by Mr. Wilson or by Mr. Wilson's firm
- 13 which indicated that a reasonable cost for the Fru-Con scope
- 14 would have exceeded the \$5.3 million original bid.
- 15 Q. And that wasn't your original position, was
- 16 it?
- 17 A. No. That was not the position reflected in
- 18 our direct filing.
- 19 Q. And you believe -- but you're not identifying
- 20 any additional information that you've received that has
- 21 changed your position. Is there any?
- 22 A. We had further discussions with the company in
- 23 terms of these issues, and we were satisfied that that
- 24 amount of the cost overrun above the \$5.3 million could not
- 25 be tied to imprudent or improper or lack of performance by

- 1 Fru-Con or Empire and the contractor on the project.
- 2 Q. Since the Commission is the body that's going
- 3 to have to ultimately decide to approve this, do you mind
- 4 sharing with me the rationale of the Staff in coming to that
- 5 conclusion so we can evaluate it as well?
- 6 A. Okay. As I lay out in my direct testimony, I
- 7 believe, there is some past history here in which the
- 8 Commission has looked at various issues involving cost
- 9 overruns on power plants, and particularly in the Wolf Creek
- 10 project, for example, there were vast cost overruns above
- 11 the original or definitive estimate in that project.
- 12 And the Staff and the Commission ultimately
- 13 took the approach of trying to identify the reasons for that
- 14 and to separate the reasons for that into reasons that could
- 15 not be tied to imprudence on the contractor's or the
- 16 utility's part in those cases as opposed to the impacts of
- 17 additional regulatory requirements and other things that
- 18 really were not within the direct control of the parties
- 19 constructing those units.
- To the extent that the Staff and ultimately
- 21 the Commission was satisfied that the ultimate costs of the
- 22 unit were not tied to imprudent or ineffective management or
- 23 practices by the utilities or the contractors, those costs
- 24 were allowed in the rate base for those cases, and I -- we
- 25 have tried to apply the same approach here.

- 1 O. I'm still struggling to find some specifics,
- 2 and I understand what you're saying. If -- let me just move
- 3 on.
- 4 In regard to the \$19 million and the allowance
- 5 of approximately \$18 million at this point in time, what
- 6 additional information -- is there additional information
- 7 that has been detailed in followup testimony that you have
- 8 filed here that indicates the change in position of Staff
- 9 and why that change in position has occurred to ask the
- 10 Commission to approve this Stipulation?
- 11 A. I don't believe that there has been testimony
- 12 filed in regards to the Unanimous Stipulation and Agreement
- 13 for the State Line unit that would provide you that
- 14 information.
- 15 Q. Could you do that for us today while you're on
- 16 the stand, or would that require a lot of testimony to do
- 17 that?
- 18 A. Well, I think once again very generally, and
- 19 this would be consistent with what Mr. Featherstone
- 20 indicated, we have looked at information regarding the
- 21 \$19 million worth of cost overruns, and explanations have
- 22 been given in various documents.
- 23 Perhaps our biggest problem to date has been
- 24 that this information was never really presented by the
- 25 company in testimony form, but was more done through data

- 1 request responses, through individual meetings with, you
- 2 know, company employees and so on.
- As a result of all that information, we were
- 4 satisfied that these overruns were not attributable to
- 5 imprudent or ineffective management by the company or its
- 6 contractors.
- 7 But the settlement is set up to, I guess,
- 8 encourage the company to come forward with a more
- 9 comprehensive and concise explanation of these overruns for
- 10 this case or else they would forfeit \$1 million of rate base
- 11 as stated on a total company basis for purposes of setting
- 12 rates.
- 13 Q. Let me see if I understand that \$1 million.
- 14 Is that \$1 million tied to something specific you're
- 15 reviewing, or as I think I heard testified to earlier, is
- 16 that simply something similar to a penalty provision if
- 17 you're not satisfied that the full \$19 million is
- 18 reasonable?
- 19 A. I'm not sure I'd call it a penalty provision.
- 20 What it is, if the company chooses to do nothing from this
- 21 point forward, then they would not recover the million
- 22 dollars. If they choose to provide an explanation of these
- 23 cost overruns, then we would take -- we, the Staff and other
- 24 parties and ultimately the Commission, would take a look at
- 25 it.

- 1 If we're satisfied with the explanations, then
- 2 we will recommend allowance of another million dollars. If
- 3 we are not satisfied, we would not make such a
- 4 recommendation. If the company wanted to challenge that,
- 5 they would go to you and ask for recovery, I guess.
- 6 Q. Are we -- I apologize for this. Are we
- 7 talking about the Staff being satisfied today that
- 8 \$18 million of these, as you classify them, overruns are
- 9 documented to you and should be allowed and that there is an
- 10 additional \$1 million in controversy, or are you talking
- 11 about reviewing the full 19 million and that, if you're not
- 12 satisfied that any portion of that \$19 million is a
- 13 reasonable cost, that \$1 million, up to \$1 million could be
- 14 taken away from that 19 from a rate base calculation
- 15 standpoint?
- 16 A. It is the latter scenario that I think is
- 17 applicable. We are reasonably and generally satisfied about
- 18 the full 19 million. We just want to see a document which
- 19 sets it all out in order to recommend recovery of the
- 20 additional \$1 million.
- Q. And you do not believe that there is any
- 22 chance that, upon receiving that additional information, you
- 23 would believe that anything less than \$18 million should be
- 24 allowed in the rate base?
- 25 A. That is correct. If we had thought such a

- 1 chance existed, we would not have entered into the
- 2 agreement.
- 3 Q. But you're not providing us with any specifics
- 4 as to what portions of that \$19 million that you believe you
- 5 already have full documentation for and that you think
- 6 should be allowed today?
- 7 A. I know that those pieces exist in data request
- 8 responses and so on. I -- actually, Mr. Featherstone's
- 9 probably more familiar with the specific documentation we're
- 10 talking about.
- 11 Q. When you characterize the \$19 million as
- 12 overrun costs --
- 13 A. Yes.
- Q. -- explain to me why you're using that term
- 15 overrun.
- 16 A. Because those are amounts incurred above the
- 17 amounts that were set out in the original estimate developed
- 18 by Black & Veatch and Empire before actual construction work
- 19 on the project commenced.
- 20 Q. But there was not a contract in the
- 21 \$19 million issue that ever provided that the actual amount
- 22 of the cost would be a particular figure, is that accurate,
- 23 as there was in the Fru-Con portion of the capital cost
- 24 question?
- 25 A. Okay. I don't have the detailed knowledge. I

- 1 know there were contracts signed with other contractors to
- 2 the project, and they may well have provided for fixed-cost
- 3 awards as well.
- 4 Q. You don't know whether that was the case in
- 5 the \$19 million?
- 6 A. I don't know the details, no.
- 7 COMMISSIONER GAW: That's all I have. Thank
- 8 you.
- 9 JUDGE RUTH: Okay. And based on the questions
- 10 from the Bench, will there be recross from Praxair?
- MR. CONRAD: No.
- 12 JUDGE RUTH: Public Counsel?
- MR. COFFMAN: No questions.
- JUDGE RUTH: Empire?
- MR. DUFFY: No questions.
- JUDGE RUTH: Mr. Williams, do you have
- 17 redirect?
- MR. WILLIAMS: No, Judge.
- JUDGE RUTH: You may step down.
- 20 (Witness excused.)
- 21 And Staff, would you please call your next
- 22 witness.
- MR. WILLIAMS: Staff calls David Elliott.
- 24 (Witness sworn.)
- JUDGE RUTH: Thank you. Please be seated.

- 1 Mr. Williams.
- 2 MR. WILLIAMS: Thank you.
- 3 DAVID ELLIOTT testified as follows:
- 4 DIRECT EXAMINATION BY MR. WILLIAMS:
- 5 Q. Please state and spell your name.
- 6 A. My name is David W. Elliott. The last name is
- 7 E-l-l-i-o-t-t.
- 8 Q. By whom are you employed and in what capacity?
- 9 A. I am employed by the Missouri Public Service
- 10 Commission. I am a Utility Engineering Specialist III.
- 11 Q. Did you prepare direct testimony in this case
- 12 that contained highly confidential information that's been
- 13 marked as Exhibit No. 43?
- 14 A. Yes, I did.
- 15 Q. Did you also prepare a nonproprietary version
- 16 of that testimony that's been marked as Exhibit No. 44?
- 17 A. Yes, I did.
- 18 Q. Do you have any revisions to those exhibits?
- 19 A. No, I do not.
- 20 Q. If I were to ask you the questions that are
- 21 set forth in those exhibits, would your answers be the same
- 22 as what's set out in those exhibits?
- 23 A. Yes.
- 24 MR. WILLIAMS: I offer Exhibit Nos. 43 and 44.
- 25 JUDGE RUTH: Okay. Exhibits 43, the HC direct

- 1 of David Elliott, and Exhibit 44, the NP direct, have been
- 2 offered into evidence. Parties, are there any objections to
- 3 these two exhibits?
- 4 (No response.)
- 5 Okay. Seeing no objection, Exhibit 43 and
- 6 Exhibit 44 are received into evidence.
- 7 (EXHIBIT NOS. 43 AND 44 WERE RECEIVED INTO
- 8 EVIDENCE.)
- 9 MR. WILLIAMS: I tender the witness for
- 10 examination.
- 11 JUDGE RUTH: Okay. It was my understanding
- 12 again that the parties have waived cross-examination of
- 13 Mr. Elliott; is that correct?
- MR. DUFFY: Yes.
- JUDGE RUTH: Then we will move to questions
- 16 from the Bench. Commissioner Gaw?
- 17 COMMISSIONER GAW: I don't believe I have any
- 18 questions of this witness.
- 19 JUDGE RUTH: I assume, then, that there's no
- 20 need for redirect?
- MR. WILLIAMS: You assume correctly.
- JUDGE RUTH: Then we are finished with this
- 23 witness. Mr. Elliott, you may step down.
- 24 (Witness excused.)
- I think we will break for lunch. We will come

- 1 back at one o'clock and begin with the operating and
- 2 maintenance expense.
- We're off the record. Thank you.
- 4 (A recess was taken.)
- 5 (EXHIBIT NOS. 110 THROUGH 113 WERE MARKED FOR
- 6 IDENTIFICATION BY THE REPORTER.)
- 7 JUDGE RUTH: We broke for lunch. Before we
- 8 had the break we finished with Staff witness Elliott. We
- 9 are now ready to begin with operating and maintenance
- 10 expense. It's my understanding that Empire will be calling
- 11 the first witness.
- 12 MR. DUFFY: Empire calls Mr. Groninger.
- 13 (Witness sworn.)
- 14 JUDGE RUTH: Please be seated. You may
- 15 proceed, Mr. Duffy.
- MR. DUFFY: Thank you.
- 17 GARY L. GRONINGER testified as follows:
- 18 DIRECT EXAMINATION BY MR. DUFFY:
- 19 Q. Would you state your name for the record and
- 20 spell it, please.
- 21 A. Gary L. Groninger, G-r-o-n-i-n-g-e-r.
- 22 Q. Do you have in front of you what's been marked
- 23 for purposes of identification as Exhibit 9, which purports
- 24 to be your direct testimony in this proceeding?
- 25 A. Yes, sir.

- 1 Q. Do you have any changes or corrections to that
- 2 document?
- 3 A. No, sir.
- 4 Q. If I asked you the same questions that appear
- 5 in that document this afternoon, would your answers be the
- 6 same?
- 7 A. Yes, sir.
- 8 Q. Are those answers true and correct to the best
- 9 of your knowledge, information and belief?
- 10 A. Yes, sir.
- 11 MR. DUFFY: I offer Exhibit 9 into evidence
- 12 and I tender the witness for cross-examination.
- JUDGE RUTH: Thank you. Exhibit 9,
- 14 Mr. Groninger's direct testimony, has been offered. Do the
- 15 parties have any objections?
- MR. MEYER: No objection.
- MR. CONRAD: No objection.
- 18 JUDGE RUTH: Seeing no objections, Exhibit 9
- 19 is received into the record.
- 20 (EXHIBIT NO. 9 WAS RECEIVED INTO EVIDENCE.)
- 21 JUDGE RUTH: Cross-examination. Mr. Conrad,
- 22 would you like to begin?
- MR. CONRAD: No questions, ma'am. Thank you.
- JUDGE RUTH: Mr. Coffman?
- MR. COFFMAN: None.

- JUDGE RUTH: Staff?
- 2 MR. MEYER: I have a few questions.
- 3 CROSS-EXAMINATION BY MR. MEYER:
- 4 Q. Good afternoon, Mr. Groninger.
- 5 A. Good afternoon.
- 6 Q. You're familiar with the Siemens Westinghouse
- 7 long-term contract negotiations, I presume?
- 8 A. Yes, sir. I worked for Siemens Westinghouse
- 9 for eight years.
- 10 Q. But you're familiar with the contract
- 11 negotiations in this case?
- 12 A. Yes.
- 13 Q. I direct your attention in your prefiled
- 14 testimony to Table 2. Actually, as a preliminary matter,
- 15 the page before the table, begins Table 2 (five pages). In
- 16 the version that I received it appears as though Table 2 is
- 17 actually only two pages. Is that correct?
- 18 A. Actually, I have Table 2 as three pages. It
- 19 should --
- 20 Q. My copy came from the file room downstairs.
- 21 A. Yeah. This is a copy from the actual report.
- 22 Q. Is it double-sided?
- 23 A. No. I don't know why it would say five pages.
- MR. BEECHER: Your Honor, if I may approach
- 25 the witness, I have a copy.

- JUDGE RUTH: Is that a copy like what's in the
- 2 file room?
- 3 MR. BEECHER: Should be.
- 4 JUDGE RUTH: Please.
- 5 THE WITNESS: Yeah, it should be two pages.
- 6 JUDGE RUTH: What schedule?
- 7 MR. MEYER: It's Table 2.
- JUDGE RUTH: Thank you.
- 9 BY MR. MEYER:
- 10 Q. So in other words, the five pages should
- 11 actually be two pages?
- 12 A. Correct.
- 13 Q. Regarding Table 2 in your direct testimony,
- 14 could you identify for us which of the items listed in that
- 15 left-hand column you believe would be covered in a contract
- 16 for long-term maintenance with Siemens Westinghouse?
- 17 A. Yes. The items midway down the table variable
- 18 O&M cost, State Line Combined Cycle, all those items under
- 19 combustion turbine maintenance would be in a contract with
- 20 Westinghouse, Siemens Westinghouse. Everything else would
- 21 be extraneous to that contract.
- Q. Could you describe for us how you estimated
- 23 the dollar amounts for the items in that column?
- A. In the Westinghouse contract?
- 25 Q. Exactly.

- 1 A. Yeah. We -- well, we have -- at Black &
- 2 Veatch we do lots of these, dozens of these estimates, and
- 3 so we have a database that we draw on for that. And plus,
- 4 in this case we actually went out and got some actual data
- 5 from Siemens Westinghouse on these actual costs so we could
- 6 kind of compare.
- 7 That's why there is a Table 4, as you can see
- 8 further back, that has different numbers for these same
- 9 items, and we were doing that just kind of as a sanity check
- 10 to see how close we were with our estimates. And granted,
- 11 all of these estimates could be different today because this
- 12 is a moving target, if you will.
- 13 Q. Could you tell us a little bit more? You
- 14 mentioned that you have the database that do you draw on.
- 15 What kind of sources you use for that?
- 16 A. Well, we do lots of O&M estimates, probably
- 17 one a week, I would say, on the average for different plants
- 18 that Black & Veatch is constructing or maybe just doing
- 19 feasibility studies or whatever, and so we draw upon all of
- 20 that data. It is confidential. We do keep it -- we don't
- 21 release it to other clients, and -- but we have that
- 22 database to draw on from other jobs.
- 23 Some of them are F frame units. Some of them
- 24 are Ds. We have, of course, General Electric machines in
- 25 addition to Siemens Westinghouse.

- 1 So I think in this two on one F alone, I just,
- 2 just for my own education, kind of went back and looked and
- 3 saw what we had done in the past year or so, and we've done
- 4 seven or eight of just specifically this kind of a plant,
- 5 and so we used that as the basis for the estimate.
- 6 Q. Could you discuss for us a little bit the
- 7 methodology used to estimate the amounts on the rest of the
- 8 Table 2 that aren't covered under the long-term contract
- 9 proposal?
- 10 A. Very much the same, database driven. There's
- 11 some rules of thumb we have on some of the fixed price. For
- 12 example, once we have an estimate of the Staff, the numbers
- 13 of the Staff, and we put a labor rate times that number, and
- 14 then we always have a rule of thumb that supplies and
- 15 materials, for example, is going to be 10 percent of what
- 16 that labor cost is.
- 17 So there are a few rules of thumb, but mostly,
- 18 again, it's based on our experience, our database that we
- 19 have, and that goes for -- it's everything that's on that
- 20 table.
- 21 MR. MEYER: I have no further questions.
- JUDGE RUTH: Thank you. We'll move to
- 23 questions from the Bench, Commissioner Murray.
- 24 COMMISSIONER MURRAY: Thank you.
- 25 QUESTIONS BY COMMISSIONER MURRAY:

- 1 Q. Good afternoon.
- 2 A. Hi, Commissioner.
- 3 Q. Would it be accurate to say that long-term O&M
- 4 expenses will be incurred regardless of whether there's a
- 5 long-term contract in place?
- 6 A. Yes, ma'am.
- 7 Q. And is it your testimony that it is possible
- 8 to make a reasonable accurate -- reasonably accurate
- 9 estimate of those costs absent a long-term contract?
- 10 A. Yes, ma'am.
- 11 COMMISSIONER MURRAY: I believe that's all I
- 12 have for you. Thank you.
- JUDGE RUTH: Commissioner Gaw?
- 14 COMMISSIONER GAW: I have no questions.
- 15 JUDGE RUTH: Based on the question from the
- 16 Bench, Praxair, do you have any recross?
- MR. CONRAD: No, ma'am. Thank you.
- JUDGE RUTH: Mr. Coffman?
- MR. COFFMAN: No questions.
- JUDGE RUTH: Mr. Anderson?
- MR. MEYER: Meyer.
- JUDGE RUTH: Meyer. Sorry. Mr. Meyer.
- MR. MEYER: Nothing further. Thank you.
- MR. DUFFY: Just briefly.

- 1 REDIRECT EXAMINATION BY MR. DUFFY:
- 2 Q. Mr. Groninger --
- JUDGE RUTH: Sir, you'll need to move to the
- 4 podium.
- 5 MR. DUFFY: 20 years of habit is hard to
- 6 break. I guess I'm much more effective up here at the
- 7 podium.
- 8 BY MR. DUFFY:
- 9 Q. Want you to look at the table 12 that Staff
- 10 asked you about. I just want to clarify what's in various
- 11 categories here.
- 12 I understood you to say that the items under
- 13 variable O&M cost State Line CC that's almost right in the
- 14 middle of the page on the left-hand side, the combustion
- 15 turbine maintenance items, the items with the little dash in
- 16 front of them, from initial spares through management fee,
- 17 that that's what you would contemplate being in this
- 18 long-term contract; is that right?
- 19 A. Yes, sir.
- 20 Q. So the HRSG and SCR maintenance would not be
- 21 in that long-term contract?
- 22 A. Right. It would be a separate item.
- Q. And who would likely be doing that?
- 24 A. Well, your SCR manufacturer or your HRSG
- 25 manufacturer would.

- 1 Q. What about steam turbine maintenance, the
- 2 labor and materials listed under there?
- 3 A. Steam turbine manufacturer.
- 4 Q. And what about generator inspections?
- 5 A. That was something that we normally don't put
- 6 in there, but I know in this particular case Empire is
- 7 required to have generator inspections. Their property
- 8 insurance I think mandates that they have generator
- 9 inspections. So it's every five years, and we just prorated
- 10 it for each year is what we did on that one.
- 11 Q. Okay.
- 12 A. So we normally probably wouldn't have that.
- 13 Q. The next line there is BOP maintenance.
- 14 What's BOP mean?
- 15 A. Balance of plant maintenance, and that's all
- 16 your -- you've got the combustion turbines, you've got the
- 17 steam turbine, you've got the HRSGs, and this is for
- 18 everything outside of those three major components, the
- 19 piping, the valves, all the stuff that connects them you
- 20 might say.
- 21 Q. And who would you expect to be doing that and
- 22 under what basis?
- 23 A. Well, that could be a whole bunch of different
- 24 contractors, and, again, we're kind of basing that just on
- 25 what we've seen in the past in the industry.

- 1 Q. Okay. What about the item called water
- 2 consumption?
- A. Water consumption is just based on the size of
- 4 this unit, how much it operates and the price of water, and
- 5 I forget exactly what the price was on this. It was
- 6 something we calculated given Empire's direction on that.
- 7 Q. Help me understand what kind of maintenance
- 8 you have to do with regard to water consumption.
- 9 A. It's not maintenance. It's water consumption.
- 10 Q. So it's a supply?
- 11 A. Yes.
- 12 Q. It's a component?
- 13 A. Consumable.
- Q. It's an input, consumable?
- 15 A. Right.
- 16 Q. So it's production costs for water?
- 17 A. Right.
- 18 Q. Let's go -- as far as I know, then, we've
- 19 covered the bottom half of the table.
- 20 A. Uh-huh.
- Q. Let's go up to the top half.
- 22 A. Okay.
- Q. Says fixed O&M costs State Line 1 CC.
- 24 A. Uh-huh.
- 25 Q. The first item is staffing. Would that be in

- 1 the long-term contract?
- 2 A. No.
- 3 Q. To your knowledge, is that covered by the cost
- 4 of service approach of the Staff and payroll in this case?
- 5 A. I'm not sure what's included in that, but --
- 6 Q. That would be a logical assumption --
- 7 A. Yeah.
- 8 Q. -- as far as you know?
- 9 A. I think it would.
- 10 Q. What about supplies and materials, is there a
- 11 long-term contract for that --
- 12 A. No.
- 13 Q. -- or is that -- okay. What about rentals?
- 14 A. Rentals is for things like cranes and mobile
- 15 equipment that you need periodically for doing maintenance,
- 16 and that would be very sporadic possibly and that definitely
- 17 would not be in any kind of a long-term contract.
- 18 O. What about contracted services?
- 19 A. Contracted services is for things like snow
- 20 removal, for example, heating, air conditioning, that sort
- 21 of thing, pest control, those --
- Q. Mowing the grass?
- A. Mowing the grass, painting. I guess painting
- 24 the buildings is in routine maintenance typically. These
- 25 are things you go out to contract a company for, and they

- 1 would not be in a long-term contract.
- Q. Okay. What's encompassed in routine
- 3 maintenance?
- 4 A. Routine maintenance is everything outside of
- 5 maintenance on the power train, the power, the turbines
- 6 themselves. It's for painting the buildings and maintaining
- 7 the inside of the control room and stuff like that.
- 8 Q. What about safety, what's that?
- 9 A. Safety and the next item, employee training,
- 10 are kind of related. Just keeping your operators up on the
- 11 state of the art. Safety is really periodic training for
- 12 OSHA requirements and things like that. So those are pretty
- 13 well tied together.
- Q. Okay. What's the listing for environmental
- 15 fees?
- 16 A. Well, that's -- I think I've got a list in
- 17 here. That's for how much we need to pay for pollutants
- 18 based on how much pollutants that we're turning out.
- 19 Q. Are these payments -- excuse me.
- 20 A. That's a pursuant to the Missouri air law.
- 21 Q. So these are payments to the Missouri state
- 22 government?
- 23 A. Right. Right.
- 24 Q. Okay.
- 25 A. Department of Natural Resources.

- 1 Q. What about insurance, is that just property
- 2 and casualty --
- 3 A. Right.
- 4 Q. -- and auto insurance?
- 5 A. Right.
- 6 Q. I assume that would not be any kind of
- 7 long-term contract?
- 8 A. No.
- 9 Q. Staff would look at that as a part of the
- 10 normal cost of service?
- 11 A. Absolutely.
- 12 Q. And is that also true with regard to
- 13 applicable property taxes on facilities?
- 14 A. Yes, sir.
- 15 Q. Let's talk quickly about variable O&M costs
- 16 State Line 1, and the heading under that is Combustion
- 17 Turbine Maintenance, and then there are several things
- 18 listed with a little hyphen in front of them. Can you
- 19 address all of those at once or do we need to go through the
- 20 list?
- 21 A. Yeah, I can address all of those at once. I
- 22 should say, those could also be contained in a long-term
- 23 contract if you -- I was referring to the combined cycle
- 24 when I said those other items would be.
- 25 But if you deemed it necessary to get a

- 1 long-term contract for the State Line 1, the simple cycle
- 2 unit, you could do that as well. So all those items from
- 3 labor down to management fee could be also contained in a
- 4 long-term contract.
- 5 Q. What are those initials after the listings of
- 6 labor, what do those things mean?
- 7 A. Well, those refer to the type of inspection
- 8 that you incur at various times. The CI is a combustion,
- 9 and they typically recommend you do that every 8,000 hours
- 10 or 400 starts, for example, 400 equipment starts.
- 11 An HG is a hot gas. That's -- you do an
- 12 inspection of the parts of the combustion turbine that are
- 13 exposed to the hot gas, and they recommend in this size of a
- 14 combustion turbine you do that every 24,000 hours.
- 15 And then M is major, and that's just as it
- 16 implies, a major overhaul of the machine, which is done
- 17 every 48,000 hours approximately, and it involves
- 18 replacement of a lot of the parts and a lot of the
- 19 surrounding apparatus.
- 20 Q. Okay. So it sounds like it's kind of like a
- 21 car, you've got to do maintenance on it every once in a
- 22 while or it won't run perhaps?
- 23 A. Yeah. I use the analogy, I don't know if
- 24 there's -- anybody remembers there's an old Fram oil filter
- 25 commercial and the mechanic would say, You can pay me now or

- 1 you can pay me later. That's kind of true with this as
- 2 well.
- 3 MR. DUFFY: Okay. Thank you.
- 4 JUDGE RUTH: Okay. I don't think there are
- 5 any further questions for you at this time, so you may step
- 6 down.
- 7 (Witness excused.)
- 8 Empire, would you call your next witness,
- 9 please.
- MR. DUFFY: Call Brad Beecher.
- 11 JUDGE RUTH: Mr. Beecher, you are still under
- 12 oath from previously. I'll just remind you of that, and you
- 13 may sit down.
- 14 THE WITNESS: Thank you, your Honor.
- 15 BRAD BEECHER testified as follows:
- 16 DIRECT EXAMINATION BY MR. DUFFY:
- 17 Q. It's my understanding, Mr. Beecher, that your
- 18 rebuttal testimony, Exhibit 15, and your surrebuttal
- 19 testimony, Exhibit 30, I've got that your -- I've got that
- 20 your rebuttal testimony, Exhibit 15's been admitted. I
- 21 don't have marked down that surrebuttal is admitted.
- MR. DUFFY: Am I correct on that, your Honor.
- JUDGE RUTH: That's what my notes show.
- 24 BY MR. DUFFY:
- Q. Would your rebuttal and surrebuttal testimony

- 1 be the relevant testimony for this O&M issue?
- 2 A. Yes, sir.
- 3 MR. DUFFY: At this time, then, since I
- 4 believe we've identified and I've at least offered both of
- 5 them, I would offer again Exhibit No. 30 and tender the
- 6 witness for cross.
- 7 JUDGE RUTH: First of all, my records show
- 8 that Exhibit 15 was previously offered and received into the
- 9 record.
- 10 Exhibit 30, however, has not yet been
- 11 received. Do the parties have any objections to Exhibit 30,
- 12 Mr. Beecher's surrebuttal, from being admitted into the
- 13 record?
- MR. CONRAD: We do not.
- JUDGE RUTH: Seeing no objections, Exhibit 30
- 16 is received into the record.
- 17 (EXHIBIT NO. 30 WAS RECEIVED INTO EVIDENCE.)
- 18 JUDGE RUTH: Mr. Conrad, do you have
- 19 cross-examination?
- MR. CONRAD: No, ma'am. Thank you.
- JUDGE RUTH: Public Counsel?
- MR. COFFMAN: No questions.
- JUDGE RUTH: And Staff?
- MR. MEYER: Just a few.
- 25 CROSS-EXAMINATION BY MR. MEYER:

- 1 Q. Good afternoon, Mr. Beecher.
- 2 A. Good afternoon.
- 3 Q. You stated in your surrebuttal testimony at
- 4 page 2 that you, quote, think Staff has a general
- 5 misunderstanding concerning the operation and maintenance
- 6 expenses at State Line and Energy Center. Could you please
- 7 elaborate for us what you think that misunderstanding was?
- 8 A. Yes, I will, and it has a lot to do with what
- 9 you just went through with Mr. Groninger on the stand.
- 10 Whenever I read the brief statements in Staff's direct and
- 11 rebuttal testimony, they talked in general terms that if
- 12 Empire had a contract, then they would consider those terms
- 13 or those expenses in the true-up portion of this case. And
- 14 as we went through before, there are a lot of things outside
- 15 of the contract that we are contemplating that are expenses
- 16 that we will have for this plant.
- 17 That's the misunderstanding that we had had up
- 18 until some discussions we've had the last couple weeks, and
- 19 I think we fleshed out a lot of those misunderstandings
- 20 through the last couple weeks.
- 21 Q. Without revealing any confidential information
- 22 or material, could you tell us what is the current status of
- 23 negotiations on that long-term contract?
- 24 A. There are really two long-term contracts that
- 25 we're contemplating. The first is a long-term contract for

- 1 the engines that drive State Line Combined Cycle. We have
- 2 been negotiating on and off with Siemens Westinghouse since
- 3 about 1999 when we procured the equipment from them.
- We have really gotten serious here in the last
- 5 three or four months. We have a draft that has some
- 6 commercial terms around negligence and indemnity issues that
- 7 I am not ready to sign just yet, but we are close, and we
- 8 think by the end of June there's a strong probability we're
- 9 going to have a contract signed.
- 10 The second issue is a long-term contract --
- 11 let me back up a second. The long-term contract on the
- 12 combined cycle will most likely be an hours-based contract.
- 13 On the simple cycle units we're also pursuing
- 14 a contract. We just really started substantive negotiations
- 15 with Siemens Westinghouse in the last month. It is not
- 16 quite as far along as the combined cycle contract, though we
- 17 have worked through a lot of the issues that are the same in
- 18 both contracts. It would be an hours -- or a start-based
- 19 program where we do overhauls based on starts instead of
- 20 hours, as we would the combined cycle.
- 21 Again, it's got some of the same commercial
- 22 terms issues that we're trying to work through, but it's
- 23 probable that we should have a contract by the end of June 24 2001.
- Q. Could you explain what your perception of

- 1 major maintenance is as you used it in your prefiled
- 2 testimony relative to other types of maintenance that you've
- 3 referred to? Just elaborate, please, for us.
- A. I spell that out on page 3 of my surrebuttal,
- 5 but, in general, the combustor inspections, the hot gas
- 6 inspections and the major inspections are things that I
- 7 would call major maintenance. Again, it's the major
- 8 overhauls that we do on the combustion turbines.
- 9 Things outside of that, whether it be HRSG or
- 10 boiler maintenance, SCR maintenance, steam turbine
- 11 maintenance, Empire would anticipate performing those
- 12 functions just like we do at all our other power plants.
- 13 We do a lot of them ourselves. When we don't
- 14 have enough talent inside or enough people inside, then
- 15 we'll supplement that with short-term contracts, potentially
- 16 with the boiler manufacturer or someone like them or
- 17 potentially completely outside of that.
- 18 Really, the major maintenance components even
- 19 now, without a long-term contract, we've had major
- 20 maintenance expenses on our combustion turbines. We've did
- 21 that one off contracts, just one contract with Siemens to
- 22 overhaul say the energy center. Whereas, now we're looking
- 23 at a longer term contract that would encompass several major
- 24 maintenance events.
- Q. And finally, do you believe that aspects of

- 1 this or that this issue should be actually a true-up issue?
- 2 A. I believe it should be a true-up issue. To
- 3 this time, we have not really fully developed, and I think
- 4 State Line issues are part of the true-up.
- 5 MR. MEYER: I have no further questions.
- 6 JUDGE RUTH: Thank you. Commissioner Murray,
- 7 do you have questions for the witness?
- 8 COMMISSIONER MURRAY: I have just one or two.
- 9 Thank you.
- 10 QUESTIONS BY COMMISSIONER MURRAY:
- 11 Q. Good afternoon.
- 12 A. Good afternoon.
- 13 Q. In regard to Iatan's O&M costs, in
- 14 Mr. Featherstone's testimony he indicated that Staff had
- 15 agreed to change its three-year average to a two-year
- 16 average, and my question for you is, is the company willing
- 17 to accept that two-year average?
- 18 A. Yes, ma'am, we are. In my opening remarks
- 19 this morning when they put me up for another issue, I stated
- 20 that fact, that we were willing to agree to that.
- 21 Q. All right. And on page 24 of your rebuttal
- 22 testimony, at lines 14 through 16, you state, Once again,
- 23 when compounded by recommended rate of return that allows
- 24 for no room for error, Empire simply cannot agree to
- 25 Mr. Williams' methodology.

- 1 My question is, would Empire agree with
- 2 Mr. Williams' methodology if it were combined with a higher
- 3 rate of return than what Staff is recommending?
- 4 A. These are big dollar issues to Empire, whether
- 5 it's energy center O&M or State Line O&M or Iatan O&M, a
- 6 million dollar swing back and forth. When we're looking at
- 7 rates of return recommended by Staff, I believe in the 8 1/2
- 8 to 9 1/2 percent range, that just doesn't leave any net
- 9 income with room for error.
- 10 And Mr. Duffy opened this thing with we can
- 11 bleed from a thousand cuts just as easily as one big gash,
- 12 and this is just one of those thousand cuts that we were
- 13 trying to bandage a little bit. We don't have room for
- 14 error any place else.
- 15 Q. Do you fundamentally have a disagreement with
- 16 Staff with Mr. Williams's methodology?
- 17 A. We're going to get into my opinion here, but
- 18 Iatan's forced outage rate has got progressively worse over
- 19 the last two or three years, and part of that is because of
- 20 the amount of O&M we were spending on Iatan. So it's -- and
- 21 it doesn't show up you don't do maintenance this year and
- 22 you get a high forced outage rate this year. It may show up
- 23 two or three years down the road.
- 24 So part of what they're doing with what they
- 25 spent last year was trying to get us back to a place on

- 1 forced outage rates where we should be. And so when you use
- 2 a three-year average, in this case we were ending up quite a
- 3 bit lower than what Iatan or Kansas City Power & Light had
- 4 provided us for as a budget, and so it wasn't something I
- 5 could agree to.
- 6 When you go to a two-year average, we get
- 7 close to what they're providing for us for next year as a
- 8 budget figure.
- 9 COMMISSIONER MURRAY: Thank you very much.
- 10 JUDGE RUTH: Commissioner Gaw?
- 11 COMMISSIONER GAW: I have no questions.
- 12 JUDGE RUTH: Okay. Based on the questions
- 13 from the Bench. Mr. Conrad, do you have any recross?
- MR. CONRAD: No, ma'am. Thank you.
- JUDGE RUTH: Mr. Coffman?
- MR. COFFMAN: No questions.
- JUDGE RUTH: Mr. Meyer?
- 18 MR. MEYER: Nothing further. Thank you.
- 19 JUDGE RUTH: Empire, do you have redirect?
- MR. DUFFY: No, ma'am.
- 21 JUDGE RUTH: Mr. Beecher, you may step down.
- 22 Thank you.
- 23 (Witness excused.)
- I understand, Staff, you'll be calling the
- 25 next witness. Please do so.

- 1 MR. MEYER: Staff would call Cary Featherstone
- 2 to the stand.
- JUDGE RUTH: Mr. Featherstone, you are still
- 4 under oath from earlier, so you may go ahead and be seated.
- 5 Please proceed.
- 6 CARY G. FEATHERSTONE testified as follows:
- 7 MR. MEYER: Just as a point of clarification
- 8 for the record, earlier this morning there was some
- 9 discussion of Mr. Featherstone's Exhibits 47 and 48, that
- 10 those might have language that would be pertinent to this
- 11 issue.
- 12 As I understand it, Exhibits 107 and 108,
- 13 which are Mr. Featherstone's testimony which have been
- 14 brought into evidence, in fact, contain the identical
- 15 language as Exhibits 47 and 48, pertinent to this issue.
- 16 Therefore, those -- Staff will not be moving to have those
- 17 exhibits entered into evidence.
- JUDGE RUTH: That was 107 and 108?
- 19 MR. MEYER: Which have admitted are, in fact,
- 20 on this topic.
- JUDGE RUTH: Okay. Thank you.
- MR. MEYER: And as that has been admitted
- 23 already, Staff would tender Mr. Featherstone for questions.
- JUDGE RUTH: Okay. Mr. Conrad, do you have
- 25 cross-examination?

- 1 MR. CONRAD: No questions. Thank you.
- JUDGE RUTH: Mr. Coffman?
- 3 MR. COFFMAN: No questions.
- 4 JUDGE RUTH: Mr. Duffy?
- 5 MR. DUFFY: Just a few.
- 6 CROSS-EXAMINATION BY MR. DUFFY:
- 7 Q. Mr. Featherstone, I assume you agree with us
- 8 that, and I think the previous testimony, that if you run
- 9 combustion turbines you have to do maintenance on them at
- 10 some point?
- 11 A. Absolutely.
- 12 Q. And so -- and the Staff has indicated in its
- 13 prepared testimony that it's going to look at these
- 14 long-term contracts which would, in Mr. Beecher's words, try
- 15 to capture the major maintenance aspects, and they're going
- 16 to look at those in true-up, is that correct, since we don't
- 17 have them yet?
- 18 A. Yes, that's correct.
- 19 Q. And the Staff recognizes that there are
- 20 maintenance items that may come outside the scope of these
- 21 long-term contracts and be more on a non-long-term contract
- 22 basis, similar to what Mr. Groninger was explaining in his
- 23 testimony about when you do balance and plant maintenance
- 24 and things like that. Are we in agreement on that also?
- 25 A. Yes. Mr. Beecher refers to it as a

- 1 misunderstanding. I think the misunderstanding on our part,
- 2 Staff's part, was when we attempted to tie back some of the
- 3 dollar amounts and we looked at it from a total perspective,
- 4 not -- we didn't try to get into an individual balance of
- 5 plant issue, whether it was the maintenance on the HRSGs or
- 6 not or whether it was for the combined cycle unit or the
- 7 steam turbine.
- 8 When we looked at Mr. Groninger's testimony,
- 9 we saw a total dollar figure, and while we didn't include
- 10 that amount in our direct filing per se, we did include it
- 11 in what we refer to as the allowance for non-measurable
- 12 change, and we picked up a figure that I think is going to
- 13 be far greater than what the -- what we're being led to
- 14 believe that the contract will be.
- 15 And the reason why that is, is because many of
- 16 these items, these balance of plant items or these other
- 17 HRSG maintenance items, those items were included in that
- 18 figure.
- 19 I think the concern and misunderstanding came
- 20 about was when we're looking at the contract kept saying
- 21 sign the contract or we'll review the contract when it's
- 22 signed. The concern was, as I understand what the concern
- 23 on the company's part was, that that's not going to include
- 24 all of the maintenance items. And we're committed to not
- 25 only look at the contract items in that scope, but in

- 1 addition the other items that are associated with the
- 2 combined cycle unit.
- In addition, there's some concern on the
- 4 company's part of maintenance for Energy Center 1 and 2 and
- 5 State Line 1, and we're going to look at those amounts, too.
- 6 They're a little easier to get our arms around per se
- 7 because there is some history with those units.
- While the company does have concerns,
- 9 particularly in Energy Center 1 and 2, they're coming up to
- 10 some major overhaul work that has not been reflected in the
- 11 history. So during the true-up phase we hope to sit down
- 12 with the company and try to work out some of those details.
- MR. DUFFY: Thanks very much. That's all I
- 14 have.
- JUDGE RUTH: Commissioner Murray?
- 16 COMMISSIONER MURRAY: Thank you.
- 17 QUESTIONS BY COMMISSIONER MURRAY:
- 18 Q. Good afternoon, Mr. Featherstone.
- 19 A. Good afternoon.
- 20 Q. On page 31 of your surrebuttal testimony, you
- 21 speak there, and I'm on line 10, about Staff's concern being
- 22 that it has not seen adequate support for what the company
- 23 has proposed and has not been given detailed information
- 24 relating to a substantial amount of costs necessary to be
- 25 included in the true-up.

- 1 And I'm wondering now, in light of what you've
- 2 said and the additional time since your testimony was filed,
- 3 have you gotten additional information that you felt was
- 4 necessary?
- 5 A. We've had numerous discussions. I guess it
- 6 really started with the prehearing conference. There were a
- 7 lot of other issues that the Staff, company and the other
- 8 parties have been working on. I'm not going to say that
- 9 this issue has fallen through the cracks, but there were
- 10 things like the combined cycle, capital cost issue and the
- 11 fuel and purchased power issues has consumed an awful lot of
- 12 time.
- While we have gotten some additional
- 14 information -- as a matter of fact, the other day I received
- 15 a data response from the company that I haven't had a chance
- 16 to really get into much of the details. There's been
- 17 discussion. There's been additional information. There's
- 18 been additional data requests that have been submitted.
- 19 And I think everyone has gotten some of the
- 20 other issues, once they get put aside we can start focusing
- 21 our attention on the true-up and will do so immediately at
- 22 the conclusion of the hearings. We will, I think, have an
- 23 opportunity to sit down with the company and start sorting
- 24 through some of these things.
- 25 When we looked at the direct filing of the

- 1 company, we were under the misimpression -- and that was, I
- 2 think, mostly my fault -- that we saw that the testimony,
- 3 and based on some of the things that I heard from the
- 4 company, that we assumed that there was a contract already
- 5 signed.
- 6 And when we started the discovery phase of the
- 7 audit, we soon very quickly learned that that was not the
- 8 case and the fact that the contract was -- the company was
- 9 attempting to get the power plant online. So all of its
- 10 energy was to get it constructed, get it completed, and not
- 11 to say that this wasn't an important issue. It just had to
- 12 be prioritized differently than getting the unit on line.
- 13 And so right now, with the power plant at
- 14 its -- hopefully soon to be at its completed stage, both the
- 15 company and Staff will be able to focus more of its
- 16 attention on this particular item.
- 17 Q. Okay. Just a moment ago with Mr. Duffy you
- 18 indicated that Staff is committed to look at contract items
- 19 as well as those that will not be included in the contracts
- 20 during the true-up phase.
- 21 Now, do I understand you to mean that you will
- 22 be -- you are agreeing to include amounts that would be
- 23 included in a long-term contract even if the contract has
- 24 not been executed during the true-up phase?
- 25 A. We, in discussions with the company, I guess

- 1 are kind of hanging our hat, so to speak, that there will
- 2 be a contract. We've talked to them about the kind of
- 3 contract that we might find attractive. We don't want them
- 4 to sign an agreement, if you will, just to get it in for
- 5 this rate case. We don't want them to enter into a bad
- 6 contract. I don't believe they'll do that, just because of
- 7 the rate case timing.
- 8 With that said, we recognize the need to
- 9 estimate some type of cost for maintenance, O&M cost to
- 10 operate this power plant. I don't think anyone would
- 11 suggest that no dollar amount would be put in the rate case
- 12 to operate a power plant of this size and magnitude.
- These are complicated pieces of equipment.
- 14 They have many thousands of parts. They're industrial type
- 15 of construction, equipment, and they require a lot of
- 16 maintenance. All power plants do.
- 17 And in that respect, if we don't have a
- 18 contract, then we're going to have to go back to the drawing
- 19 board and figure something out, and we'll do that in the
- 20 true-up phase.
- 21 O. In that there are two contracts under
- 22 negotiation here, are you speaking in terms of both of them
- 23 when you say Staff is hanging its hat on the fact that there
- 24 will be a contract in place?
- 25 A. All throughout we -- yes. All throughout this

- 1 process, initially we thought that there was a contract that
- 2 was signed. We believed that the contract encompassed the
- 3 State Line Combined Cycle Unit, the State Line Unit 1 unit,
- 4 which is a combustion turbine unit that's been in operation
- 5 since 1995, and also Energy Center 1 and 2, which are
- 6 combustion turbines.
- 7 It was at prehearing that we learned that
- 8 there were two separate contracts that were being
- 9 contemplated. So the principal focus was the combined cycle
- 10 unit initially from the company's perspective because that's
- 11 the largest of the units and probably will be the most
- 12 complicated in the contract to negotiate.
- 13 As Mr. Beecher testified this afternoon,
- 14 they're further along in that contract than they are the
- 15 combustion turbine contracts. We expect to see something in
- 16 the way of a contract or some type of -- I won't call it a
- 17 draft agreement, but some type of contract on that unit.
- 18 The importance of that unit is that there are
- 19 no maintenance dollars in the test year for the combined
- 20 cycle unit because it didn't exist. At least Energy
- 21 Center 1 and 2 and State Line 1 as well as State Line
- 22 Unit 2, has some maintenance in the test year.
- Mr. Beecher will say that that's not
- 24 sufficient and that we will need to examine that because
- 25 there's some additional maintenance that those units are

- 1 going to require in the future that the test year did not
- 2 include.
- We do have some history on those plants,
- 4 speaking of Units 1 and 2 and Energy Center and State Line.
- 5 So it's going to be a little easier for us, I think, to deal
- 6 with those units than it is for the combined cycle where
- 7 it's a brand-new unit with no history whatsoever.
- 8 Q. For the combined cycle unit, if there were no
- 9 contract in place by the end of the true-up period, are you
- 10 saying that you can make an estimate of what the costs would
- 11 be that would be included in the long-term contract?
- 12 A. I'm saying that we're going to have to do
- 13 something. I don't know what that will be until we get
- 14 there. We don't have a chance. An attempt, an estimate,
- 15 some type of process will have to be examined, and we will
- 16 have to come and bring before you some type of estimates
- 17 absent a contract.
- 18 Q. In Mr. Groninger's testimony he spoke about
- 19 Empire being required by their property insurance carrier to
- 20 follow manufacturer's recommendations, including a generator
- 21 inspection every five years. Do you recall his reference to
- 22 that?
- 23 A. Yes.
- Q. And he stated that since that's required
- 25 they've included that in the expense. And my question for

- 1 you is, did Staff include that?
- 2 A. I will say yes to the extent that we relied on
- 3 his estimates which form the basis of the discussion that he
- 4 had with you earlier in the afternoon, only to the extent,
- 5 however, that we've included those amounts in what we refer
- 6 to as the allowance for known and measurable change. Our
- 7 initial filing in our direct case did not include the State
- 8 Line unit at all. So, therefore, we didn't include the
- 9 maintenance.
- 10 But by the same token, when we filed the case
- 11 we didn't want to include those estimates. We did include
- 12 an estimate, what we refer to as the allowance figure so
- 13 that no one misunderstood what our case was attempting to
- 14 show.
- 15 As an example, if you look at our initial
- 16 filing, we actually show a negative number. We didn't see
- 17 that as being realistic when we were bringing on a power
- 18 plant and with gas prices where it was and we were going to
- 19 be looking at fuel and several other items.
- 20 So we included an allowance figure to try to
- 21 be more representative of where we thought the true-up would
- 22 be. It was just an estimate. As part of that estimate we
- 23 include an estimate for the power plant and an estimate for
- 24 the O&M to run the power plant.
- Q. And in Mr. Groninger's testimony he gave a

- 1 figure that he would expect the annual average O&M expenses
- 2 to be \$2,001 for the entire plant site. Do you recall that?
- 3 A. I don't recall the figure.
- 4 Q. Okay.
- 5 A. I recall him saying something about that.
- 6 Q. Did Staff come up with a figure?
- 7 A. No.
- 8 Q. And has not been able to because you're
- 9 waiting for the additional information and you're waiting
- 10 for the contracts, assuming they come into place; is that
- 11 correct?
- 12 A. That's correct. I think in a nutshell the
- 13 contract will drive what the amounts are in terms of, one,
- 14 the contract itself and, two, as Mr. Beecher has indicated,
- 15 what's left to identify.
- So you'll identify the contract amount,
- 17 assuming that it's signed and assuming that we can agree to
- 18 the terms, and then you'll start looking at what that
- 19 contract encompasses and what's left over, what additional
- 20 items will need to be added to the contract amounts if you
- 21 will.
- Q. Did you do an analysis as to whether
- 23 Mr. Groninger's estimate was reasonable or looked
- 24 reasonable?
- 25 A. Staff did discovery on the support. We had

- 1 some difficulty in getting that. We think we have some of
- 2 that information now.
- 3 As an example, Mr. Groninger indicated that he
- 4 has a proprietary database. There was, I think, seven or
- 5 eight different power plant of similar size and vintage of
- 6 the combined cycle unit, and that information has been
- 7 recently given to us. We didn't have it at the time we
- 8 filed our testimony, but that information has been supplied,
- 9 and that will form some of the basis of our evaluation.
- 10 I don't want to belabor the point that there
- 11 were other issues that we spent more time on than this one.
- 12 This issue simply did not get as fully developed as we would
- 13 like to have had it when we filed our testimony.
- 14 COMMISSIONER MURRAY: Thank you.
- 15 JUDGE RUTH: Commissioner Gaw?
- 16 COMMISSIONER GAW: No questions.
- 17 JUDGE RUTH: Based on the questions from the
- 18 Bench, Mr. Conrad, do you have recross?
- MR. CONRAD: No questions. Thank you.
- JUDGE RUTH: Mr. Coffman?
- 21 MR. COFFMAN: No questions.
- JUDGE RUTH: Mr. Duffy?
- 23 RECROSS-EXAMINATION BY MR. DUFFY:
- Q. I just want to touch on one thing that -- one
- 25 aspect you talked about. Do you have the response to Data

- 1 Request No. 215 up there that you said you just received?
- 2 A. I do, yes.
- 3 Q. And I know you probably haven't looked at all
- 4 these numbers, but I want to direct your attention to the
- 5 last page.
- 6 A. Is that the long page?
- 7 Q. The O&M expenditures.
- 8 A. The legal size?
- 9 O. Yes.
- 10 A. Yes.
- 11 Q. Apparently it is on yours. It isn't on mine.
- 12 I hope it's got the same numbers on it.
- 13 A. Hope so, too.
- 14 Q. You made a comment about Mr. Beecher might not
- 15 agree that the test year amounts of O&M expenditures are
- 16 accurate when you look back in time, and I just want to very
- 17 briefly touch on that. And I hope this doesn't involve you
- 18 adding a bunch of numbers because that's not my desire,
- 19 but  $\operatorname{\mathsf{--}}$  and I hope maybe you can just add some of these in
- 20 your head.
- 21 I'm looking at the column of 1998, which is
- 22 the third from the right.
- 23 A. Yes.
- Q. And I'm looking at the four bold numbers at
- 25 the top. One is 147,000. One's 83,000. One's 120,000.

- 1 One's a million eight, looks like.
- A. Yes.
- 3 Q. I think if you add those four together you'll
- 4 get something like \$2,193,148. And I want to, I guess, just
- 5 make a note of two million two in round numbers there. And
- 6 would I be correct that if these numbers are accurate, that
- 7 reflects O&M or maintenance on the Energy Center unit in
- 8 1998 according to this document?
- 9 A. Yes. I haven't added them. I'll accept your
- 10 numbers.
- 11 Q. And I'm going to do the same thing on those --
- 12 the same types of numbers moving right to the column on
- 13 1999. That's the 112,000, 105,000, 139,000 and a million
- 14 four, and I'll represent to you they add up to something
- 15 close to 1,766,000.
- 16 A. Okay.
- 17 Q. And then if we move again to 2000 and we add
- 18 those same four numbers, the 142, the 58, the 111 and the
- 19 102, we get about \$415,000.
- 20 So I just want to -- I guess what I'm trying
- 21 to do is say and get you to agree with me that maintenance
- 22 on Energy Center was about 2,100,000 or 2,200,000 in '98,
- 23 1,766,000 in 1999, and then it drops to 414,000 in 2000.
- 24 And so there would be some basis for
- 25 Mr. Beecher to say, well, maybe that test year 2000 isn't

- 1 exactly accurate when you start going back and looking at
- 2 historical things?
- A. Right. And I didn't want to imply that we
- 4 were talking about an accuracy issue. And keep in mind, I
- 5 didn't have this information until this morning.
- 6 Q. Right. All I'm trying to do is, I guess,
- 7 indicate that, you know, a reasonable person might look at
- 8 this and say, you know, based on your comment, Mr. Beecher
- 9 maybe does have a point that these costs do vary and that
- 10 maybe the test year costs are not representative based on
- 11 prior years?
- 12 A. Absolutely. In fact, when you consider some
- 13 of the testimony that Mr. Beecher gave this afternoon
- 14 regarding Iatan as an example and where we were on that
- 15 issue, O&M does vary by power plant and by year. And had we
- 16 had this kind of information, we could have made a judgment
- 17 about using some type of an average or certainly something
- 18 greater than the lowest of the last three years.
- 19 Q. And without going into the numbers on the
- 20 bottom four sets of numbers that are bolded in the '98, '99
- 21 and 2000 columns, if I add them together, I get -- and I'm
- 22 looking at the -- this would be for State Line stuff, not
- 23 the combined cycle but the State Line combustion turbines.
- 24 Look like it would be about a million three in '98, a
- 25 million one in '99, and 196,000 in 2000.

- 1 So if those numbers add up, we're talking
- 2 about the same kind of magnitude we were talking about on
- 3 Energy Center?
- 4 A. Absolutely.
- 5 MR. DUFFY: That's all I have. Thank you.
- 6 JUDGE RUTH: Staff, do you have redirect?
- 7 MR. MEYER: I do not.
- JUDGE RUTH: Mr. Featherstone, you may step
- 9 down.
- 10 (Witness excused.)
- 11 Staff, would you call your next witness,
- 12 please?
- 13 MR. MEYER: Commission Staff calls David
- 14 Elliott to the stand.
- JUDGE RUTH: Mr. Elliott, you were previously
- 16 sworn in.
- 17 THE WITNESS: That's correct.
- 18 JUDGE RUTH: You are still under oath, and you
- 19 may be seated. Staff, please proceed.
- MR. MEYER: Just to confirm, your Honor, I
- 21 believe Exhibits 43 and 44, which were Mr. Elliott's direct
- 22 testimony, have been offered and admitted into evidence.
- JUDGE RUTH: Yes.
- 24 DAVID ELLIOTT testified as follows:
- 25 DIRECT EXAMINATION BY MR. MEYER:

- 1 Q. Okay. Mr. Elliott, did you prepare the
- 2 prefiled testimony in this case entitled rebuttal testimony
- 3 of David Elliott which has been marked as Exhibit 79?
- 4 A. Yes, I did.
- 5 Q. Do you have any corrections or additions to
- 6 make to your prefiled testimony at this time?
- 7 A. No, I do not.
- 8 Q. Are the answers you provided in that testimony
- 9 true and accurate to the best of your knowledge?
- 10 A. Yes.
- 11 Q. If you were asked those same questions today,
- 12 your answers would still be the same?
- 13 A. Yes.
- 14 MR. MEYER: I would offer Exhibit 79 into the
- 15 record and tender the witness for cross-examination.
- JUDGE RUTH: Okay. Exhibit 79, Mr. Elliott's
- 17 rebuttal testimony, correct?
- MR. MEYER: Yes.
- 19 JUDGE RUTH: Do the parties have any objection
- 20 to this document being admitted?
- 21 (No response.)
- Seeing no objection, Exhibit 79 is received
- 23 into the record. Thank you.
- 24 (EXHIBIT NO. 79 WAS RECEIVED INTO EVIDENCE.)
- 25 JUDGE RUTH: Regarding cross-examination,

- 1 Mr. Conrad, do you have any questions?
- MR. CONRAD: No questions, your Honor.
- JUDGE RUTH: Mr. Coffman?
- 4 MR. COFFMAN: No questions.
- 5 JUDGE RUTH: Mr. Duffy.
- 6 MR. DUFFY: No questions.
- 7 JUDGE RUTH: And, Commissioner Murray, do you
- 8 have questions?
- 9 COMMISSIONER MURRAY: No questions.
- 10 JUDGE RUTH: Commissioner Simmons, do you have
- 11 questions for Mr. Elliott? I'm sorry. I called you
- 12 Commissioner Simmons. I meant Commissioner Gaw.
- 13 COMMISSIONER GAW: I just wanted to make sure.
- 14 No, I have no questions.
- JUDGE RUTH: Okay. Then I assume there is no
- 16 need for redirect, and we will move on. Staff, you have one
- 17 more witness?
- MR. MEYER: Correct.
- 19 JUDGE RUTH: Please call your next witness.
- 20 MR. MEYER: Staff calls Phillip Williams to
- 21 the stand.
- 22 (Witness sworn.)
- JUDGE RUTH: Please be seated. Staff.
- 24 PHILLIP WILLIAMS testified as follows:
- 25 DIRECT EXAMINATION BY MR. MEYER:

- 1 Q. Could you please state your name for the
- 2 record, sir.
- 3 A. Phillip K. Williams.
- 4 Q. And by whom are you employed and in what
- 5 capacity?
- 6 A. I'm employed by the Missouri Public Service
- 7 Commission as a regulatory auditor.
- 8 Q. Did you prepare the prefiled testimony in this
- 9 case previously marked for identification as Exhibit 78
- 10 which is entitled the direct testimony of Phillip K.
- 11 Williams, CPA, CIA in this case?
- 12 A. Yes, sir.
- 13 Q. Do you have any corrections or additions to
- 14 make to your prefiled testimony at this time?
- 15 A. Not to my knowledge.
- 16 Q. And are the answers you provided in that
- 17 testimony true and accurate to the best of your knowledge?
- 18 A. Yes, sir.
- 19 Q. So if I'd ask you the same questions today,
- 20 your answers would still be the same?
- 21 A. Yes, sir.
- 22 MR. MEYER: I would offer Exhibit 78 into the
- 23 record and tender the witness for cross-examination.
- 24 JUDGE RUTH: Thank you. Are there any
- 25 objections from the parties to Exhibit 78, Mr. Williams'

- 1 direct testimony?
- 2 (No response.)
- 3 Okay. Seeing no objections, this is admitted
- 4 in as Exhibit 78. Thank you.
- 5 (EXHIBIT NO. 78 WAS RECEIVED INTO EVIDENCE.)
- 6 JUDGE RUTH: Mr. Conrad, do you have
- 7 cross-examination?
- 8 MR. CONRAD: No questions, your Honor.
- 9 JUDGE RUTH: Mr. Coffman?
- 10 MR. COFFMAN: I have none either.
- JUDGE RUTH: Mr. Duffy?
- MR. DUFFY: No questions.
- JUDGE RUTH: Commissioner Murray?
- 14 COMMISSIONER MURRAY: Just one.
- 15 QUESTIONS BY COMMISSIONER MURRAY:
- 16 Q. Good afternoon.
- 17 A. Good afternoon.
- 18 Q. In your testimony you indicate that Staff will
- 19 include an estimate for the maintenance contract in the
- 20 estimate for known and measurable changes through June 30,
- 21 2001?
- 22 A. Yes, ma'am.
- Q. How will you determine what is known and
- 24 measurable in terms of long-term maintenance?
- 25 A. Are you talking about what we already put in

- 1 the estimate or what we're going to include in the true-up?
- 2 Q. In the true-up.
- A. What was anticipated at the time this was
- 4 filed was, at least I anticipated was that I believe the
- 5 number provided by Mr. Groninger was going to include the
- 6 contract for the power plant.
- 7 Since that time I found out that the number
- 8 that we were looking at not only included the contracts for
- 9 the power plant, but also included additional maintenance.
- 10 And we will look at the historical cost of those plus the
- 11 estimates and determine, based on the historical cost and
- 12 the estimates, what we believe those additional costs will
- 13 be.
- 14 Q. So it will be some combination of historical
- 15 costs and estimated future costs?
- 16 A. I believe it's going to have to be because we
- 17 did not have any historical information on the combined
- 18 cycle. So it's going to have to be a combination of the
- 19 two, yes.
- 20 COMMISSIONER MURRAY: Thank you.
- JUDGE RUTH: Commissioner Gaw?
- 22 COMMISSIONER GAW: No questions.
- JUDGE RUTH: Okay. Based on the questions
- 24 from the Bench, Mr. Conrad, do you have recross?
- MR. CONRAD: No, ma'am, thank you.

- JUDGE RUTH: Mr. Coffman?
- 2 MR. COFFMAN: None, thank you.
- JUDGE RUTH: Mr. Duffy?
- 4 MR. DUFFY: No questions.
- 5 JUDGE RUTH: Staff, do you have redirect?
- 6 MR. MEYER: No, I do not. Thank you.
- JUDGE RUTH: Okay. Mr. Williams, you may step
- 8 down.
- 9 THE WITNESS: Thank you.
- 10 (Witness excused.)
- 11 JUDGE RUTH: Okay. It's my understanding that
- 12 concludes what was scheduled, the witnesses that were
- 13 scheduled to be heard today. We do have a couple of
- 14 housekeeping measures.
- 15 I want to go off the record, take a very brief
- 16 break, and one of the things the parties were supposed to
- 17 discuss was what time we start up in the morning. When we
- 18 go back on the record we'll address that and anything else
- 19 that we need to do today.
- 20 Off the record.
- 21 (A recess was taken.)
- JUDGE RUTH: Let's go back on the record,
- 23 please.
- 24 First of all, I do want to discuss Empire's
- 25 request that Mr. Kaplan be excused from appearing on

- 1 Wednesday. I have discussed this with the Commissioners,
- 2 and they indicate that that is acceptable. Mr. Kaplan is
- 3 excused from appearing on Wednesday.
- 4 MR. DUFFY: We appreciate that.
- 5 JUDGE RUTH: Then I also wanted to clarify.
- 6 It's my understanding that the issues list, the revised
- 7 issues list has been filed; is that correct?
- 8 MR. FREY: That's correct, your Honor.
- JUDGE RUTH: Okay. I'll look for my copy.
- 10 And did the parties have an update on the Stipulation and
- 11 Agreement on the fuel and purchased power rate design?
- 12 MR. FREY: Yes, we do, your Honor. Thank you.
- 13 The document has just been executed and it will be filed
- 14 post haste. I'll make a copy available to you as soon as
- 15 it's done.
- JUDGE RUTH: Thank you very much.
- 17 Then I did want to ask for some clarification
- 18 regarding the request that we start at 1:30. I was unclear
- 19 as to whether or not the request was to start all issues at
- 20 1:30 or just some. Can someone speak to that, please?
- 21 MR. DOTTHEIM: I think the request was to
- 22 start all issues at 1:30. In particular the request was for
- 23 the one contested issue remaining, the incentive
- 24 compensation issue. The Staff filed the supplemental
- 25 surrebuttal testimony of Janis Fischer this morning, and the

- 1 company has filed the responsive testimony of Mr. Myron
- 2 McKinney. So it would appear that all testimony on that
- 3 issue has been filed with the Commission.
- 4 And the thought was that because tomorrow
- 5 morning there's an agenda, given what is anticipated as the
- 6 amount of time that would be required to try that issue,
- 7 that it could start at 1:30, and hopefully the Commissioners
- 8 would be available and it would afford parties an
- 9 opportunity to review the testimony that has been filed this
- 10 date by both the Staff and the company.
- 11 JUDGE RUTH: Okay. Let me make a suggestion,
- 12 then. If we are going to postpone the hearing until 1:30, I
- 13 suggest that we take up first the incentive compensation
- 14 issue, which is Empire witness McKinney and Staff Fischer,
- 15 and then move to the class cost of service rate design, if
- 16 the Commissioners have any questions on that.
- 17 Do the parties have any objection to this idea
- 18 or comments? Mr. Frey?
- 19 MR. FREY: Could we just have a moment on
- 20 that?
- 21 JUDGE RUTH: Sure. We'll go off the record.
- 22 (Discussion off the record.)
- 23 JUDGE RUTH: Can the parties tell me what they
- 24 have decided regarding start times and which witnesses we'll
- 25 hear on Tuesday and Wednesday?

MR. COFFMAN: As I understand it, we're just		
sticking with the regular schedule		
JUDGE RUTH: Regular schedule starting at		
1:30?		
MR. COFFMAN: Starting at 1:30 incentive comp,		
and then the rate design witnesses will be available for		
questions from the Bench following that, and then all the		
fuel witnesses will be available on Wednesday.		
MR. DUFFY: Start at 8:30 on Wednesday.		
JUDGE RUTH: That sounds good. Thank you.		
Are there any other housekeeping items? No.		
Then that will conclude		
MR. COFFMAN: Look for the big stipulation.		
JUDGE RUTH: I will go look for it. Thank		
you. That will conclude the hearing for today.		
WHEREUPON, the hearing of this case was		
adjourned until 8:30 a.m., June 5, 2001.		

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